

HB

409

SENATE COMMITTEE REPORT
FIRST COMMITTEE OF REFERRAL

DATE: 3/31/94

FURTHER: FINANCE

Date of 5-Day Notice: ~~_____~~
(in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: 5-2-94

The HESS Committee considered CS FOR HOUSE BILL NO. 409(FIN) am(eid fld) "An Act relating to the maximum amount of assistance that may be granted under the adult public assistance program and the program of aid to families with dependent children; proposing a special demonstration project within the program of aid to families with dependent children and directing the Department of Health and Social Services to seek waivers from the federal government to implement the project."

and recommends:

replace with S CS CSHB 409 (HES)

- same title
- new title
- technical title change (HB only)

attaches amendment(s)

adopts _____ Letter of Intent

further referral to the _____

do pass

do not pass

no recommendation

individual recommendations

new

| Department | Date | Zero | Fiscal |
|---------------|------|------|--------|
| HSS: Med Asst | 1897 | | ✓ |
| HSS: PA Admin | 0233 | | ✓ |
| HSS: Asst Pay | 0220 | | ✓ |
| | | | |
| | | | |

FISCAL NOTE INFORMATION

Previous Comp #

| Department | Date | Zero | Fiscal |
|---------------------------|------|------|--------|
| HSS: PA Admin | | 229 | ✓ |
| HSS: PA Admin - DP | 0240 | | ✓ |
| HSS: PA Admin AK Work | 0238 | | |
| HSS: PA Admin Eligibility | 0236 | | |
| | | | |

Appropriation No Fiscal Note

Governor's Bill with Previous Fiscal Notes (enter information above)

DO PASS:

John A. Lewan (needs AFDC payment amendment)

Bea Sharp

OTHER RECOMMENDATIONS:

Mike Miller No Rec

J. Duncan Do Not Pass

Steve Kreis No Recommendation

Chair: Signature and Recommendation



NATIONAL ASSOCIATION
OF SOCIAL WORKERS
ALASKA CHAPTER

Executive Director
Angela Salerno, ACSW

FAX TRANSMISSION

TO: BETTY HARGRAVE, SENATE HESS
FROM: Angela Salerno, Executive Director
RE: Position Paper - HB 409
DATE: April 27, 1994

THREE PAGES INCLUDING COVER SHEET

The National Association of Social Workers Alaska Chapter has released a position paper on HB 409 which is included in this fax transmission. Please provide copies to all Committee members for this afternoons hearing.

Thanks very much, and please call me directly if you or any of the Committee have questions.



ALASKA CHAPTER

NATIONAL ASSOCIATION OF SOCIAL WORKERS ALASKA CHAPTER

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Executive Director
Angela Salerno, ACSW

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POSITION PAPER

HOUSE BILL 409. AFDC DEMONSTRATION PROJECT AND BENEFIT DECREASE

The Alaska Chapter of the National Association of Social Workers (NASW) representing over 400 professional social workers in Alaska supports increasing the availability of comprehensive services to assist welfare recipients in becoming financially secure, and opposes policies that are invasive or punitive in their treatment of public assistance recipients and other low-income people.

We oppose the passage of HB 409 because two major components are invasive and punitive in its treatment of public assistance recipients. Although one component of HB 409 attempts to reduce poverty in Alaskan families by providing the opportunity for AFDC recipients to increase earned income through the use of federal waivers, the other two major components of the bill penalizes public assistance recipients. These are ratable reductions and workfare.

This bill requires that the funding of an experimental waiver project be paid for by reducing public assistance grants. To invoke ratable reductions for the second year in a row adds further to the misery index of poor parents and their children. The reduction also includes elderly and disabled recipients of Adult Public Assistance programs. This not only adds to their misery but also is unjust because they are denied participation in the waiver component of this bill. A number of states have successfully implemented similar waivers but did not pay for this by reducing public assistance grants. The implementation of an effective antipoverty program will reduce welfare caseloads that alone will pay for the costs of the program.

The workfare component of this Bill will add another administrative layer to an already besieged AFDC program staff. The estimated fiscal note shows **minimal resources** being invested and it will fall upon existing staff to invest resources that are already overextended. The costs of this program over a five year period will become very expensive to the State.

Workfare is based upon the myth that recipients, unlike the rest of us, prefer not to work and thus must be coerced into it. Recent national studies show that this is not true. It is not an unwillingness to work but a lack of long term jobs paying a living wage. Workfare has been attempted since 1981 and as a "stand alone" program has **never** produced evidence that this moves families toward self-sufficiency. In 1992 seven states introduced legislation proposing workfare programs and in all seven states the bill was **defeated**. These states were Washington, California, Florida, Colorado, Vermont, Maryland, and Mississippi. Our reference is the *Self-Sufficiency Study Report* that was produced by the Alaska Department of Public Assistance in 1993. We propose that the state legislatures recognized the expense and futility of workfare.

At the present time Federal law requires all AFDC recipients to participate in community work experience, employment, education, or training programs through the JOBS program of the Family Support Act of 1988. These are the same recipients targeted by HB 409. The JOBS program has a proven record of success in Alaska. The problem is that it is not fully funded and only 20% of AFDC clients and 40% of AFDC-UP clients participate. This is a far better program than a stand alone, short-cut workfare program with punitive sanctions.

Recommendations:

1. Fully implement the JOBS program and include the waivers proposed in HB 409. This program is the result of the Welfare Reform Task Force Recommendations and has proven successful.

2. Wait for the Clinton Administration welfare reform legislation to be enacted. Passage is expected in April of this year. Provisions will be superior to HB 409 and recipients who are assigned to HB 409's experiment will be locked into an inadequate program for five years.

3. Resurrect the Welfare Reform Task Force consisting of professionals, service providers, and recipients to develop a comprehensive plan for welfare reform customized to the needs of Alaskan poor families and reducing caseloads. **Myth driven legislation never succeeds nor is cost-effective.**

4. The federal government has recently passed community service legislation that rewards participants with money for education and training. Tap these federal funds by allowing volunteer participation in community service by AFDC recipients without financial penalty.

All of us have an obligation to give back to society. The obligation of AFDC recipients is no greater or no less. Singling out of these families for workfare is demeaning, stigmatizing, and counterproductive. It will not work!



Representative Mark Hanley

Alaska State Legislature

MEMORANDUM

TO: Senator Steve Rieger

FROM: Rep. Mark Hanley *MH*

RE: HB 409 "Welfare Reform"

DATE: March 31, 1994

This memo is to respectfully request a hearing in the Senate Health Education and Social Services Committee on HB 409 "Welfare Reform" at your earliest possible convenience.

It's been said the best way to reform welfare is to get people off welfare. What most Americans want from the welfare system and what most welfare families want, are the same things -- job training and work, self-sufficiency and pride. According to a recent survey by the state Department of Health and Social Services, 88% of AFDC clients in Alaska said they'd rather work than be on welfare.

HB 409 removes disincentives to work in the welfare program and provides positive incentives in their place. It directs the Department of Health and Social Services to apply for a waiver from the usual provisions governing AFDC programs to establish a "workfare" demonstration project. Able-bodied recipients must work for pay, perform community service or their benefits are reduced. The bill includes such things as higher income disregards, higher vehicle allowances and child care assistance to make it easier for welfare recipients to work.

The bill's language on the demonstration project guides the Department of Health and Social Services in exercising its authority to apply for waivers to the welfare program. Also included in the bill is a reduction in the assistance programs to offset the costs of implementing the waivers.

America is ready to "end welfare as we know it". Other states are using waiver projects to develop alternative welfare programs. It's time for Alaska, with its growing welfare rolls and dwindling revenues, to step up to the plate.

HB 409 is an important piece of legislation -- a step toward rewarding hard work and breaking the cycle of dependence on welfare. Please schedule this bill for a hearing in your committee at your earliest possible convenience.

8-LS121NS
Lauterbach
4/20/94

SENATE CS FOR CS FOR HOUSE BILL NO. 409(HES)

IN THE LEGISLATURE OF THE STATE OF ALASKA

EIGHTEENTH LEGISLATURE - SECOND SESSION

BY THE SENATE HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE

Offered:

Referred:

Sponsor(s): REPRESENTATIVES HANLEY, Therriault, Bunde, Kott

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to the maximum amount of assistance that may be granted
2 under the adult public assistance program and the program of aid to families
3 with dependent children; proposing a special demonstration project within the
4 program of aid to families with dependent children and directing the Department
5 of Health and Social Services to seek waivers from the federal government to
6 implement the project."

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 * Section 1. WAIVER APPLICATION. (a) The Department of Health and Social
9 Services shall, by December 31, 1994, seek appropriate waivers from the federal government
10 to implement the AFDC demonstration project described in secs. 1 - 6 of this Act. To the
11 extent that the federal government approves the necessary waivers, the department shall
12 implement the project. The purpose of the project is to promote personal responsibility and

1 self-sufficiency.

2 (b) Notwithstanding (a) of this section, if changes in federal statutes or regulations
3 occur after the effective date of this section and would have a major effect on the design,
4 implementation, or operation of the project, the department shall

5 (1) apply for and implement only the waivers that relate to the parts of the
6 project that are not substantially affected by the changes in federal statutes or regulations; if
7 the department determines that the parts of the project that are not substantially affected by
8 the federal changes do not comprise a fiscally responsible project, the department is not
9 required to apply for or implement waivers under this Act and may discontinue operation of
10 the project under waivers that were implemented before the federal changes occurred;

11 (2) report to the legislature its recommendations for changes in its statutory
12 authority that may be needed in order to implement a fiscally responsible project in light of
13 conflicting or permissive changes in federal statutes or regulations.

14 * Sec. 2. EARNED INCOME DISREGARD; WAIVER OF "100-HOUR" RULE; AUTO
15 ALLOWANCE. When determining the AFDC eligibility of a family in the project area and
16 when determining the amount of assistance to which a family in the project area is entitled,
17 the department shall

18 (1) disregard, for 24 months, \$200 plus one-third of the remainder of the
19 earned income of each person in the family unless federal regulations require that more earned
20 income of a person must be disregarded; for a family that applies for AFDC after this
21 paragraph has been implemented, this 24 months begins with the month for which the family
22 is first granted AFDC; for a family that is already receiving assistance when this paragraph
23 is implemented, this 24 months begins with the first month during w this paragraph is
24 implemented;

25 (2) waive the requirement that, for purposes of assistance for a dependent child
26 of unemployed parents, the principal wage-earning parent must be employed less than 100
27 hours a month; and

28 (3) allow the exclusion of \$5,000 of the combined equity of motor vehicles
29 used by the family for basic family transportation, transportation of a disabled child in the
30 household, or transportation of a member of the family to or from employment, training, or
31 participation in an activity required under sec. 3 of this Act; if the combined equity of vehicles

1 described in this paragraph exceeds \$5,000, the department shall apply the excess equity
2 amount toward the asset limit otherwise applicable to the family.

3 * Sec. 3. WORKFARE. (a) Each member of a family in the project area who is 18 years
4 of age or older shall participate for 21 hours a week in an uncompensated activity if assigned
5 to the activity by the department. The department shall assess the availability of activities that
6 satisfy the purposes of this subsection in each part of the project area and attempt to develop
7 additional activities where necessary. When assessing the availability of activities that are
8 suitable as uncompensated activities under this section and in assigning persons to those
9 activities, the department shall consider activities recommended by governmental
10 representatives of boroughs, cities, and communities and others in the project area. The
11 department shall penalize the family for failure of a person to comply with this subsection by
12 disregarding that person as a member of the family for purposes of determining the amount
13 of AFDC assistance given to the family.

14 (b) If organizations exist in the project area that have had successful experience in
15 conducting employment placement services, community services, and job training programs,
16 the department shall offer on a competitive basis contracts to those organizations to administer
17 (a) of this section. A contract under this subsection must provide that the department shall
18 make the determinations required under (c) and (d) of this section and the contractor shall
19 perform the duties assigned to the department under (a) of this section with respect to
20 uncompensated activities, including assessment of their availability, development of additional
21 activities, consideration of activities recommended by governmental representatives, and
22 assignment of persons to specific activities after referral of those persons to the contractor by
23 the department.

24 (c) The requirement to participate in an uncompensated activity under (a) of this
25 section does not apply to a person who

26 (1) has paid employment of at least 15 hours a week; a person who has paid
27 employment of less than 15 hours a week shall participate in an uncompensated activity
28 assigned under (a) of this section for the number of hours that, when added to the hours of
29 paid employment, equals 21;

30 (2) is participating in an activity under AS 47.25.421 - 47.25.429 (JOBS
31 program);

1 (3) is participating in an activity under a program operated by an Indian or
2 Native organization under 42 U.S.C. 682(i) unless the Indian or Native organization agrees
3 to the person's inclusion in the project;

4 (4) is exempt from participating in an activity under AS 47.25.421 - 47.25.429
5 (JOBS program);

6 (5) is the parent or other relative of a child under six years of age living in the
7 same household who personally provides care for the child; or

8 (6) is determined, according to regulations of the department, to be physically
9 or mentally unable to perform any reasonable activity that may be assigned under this section;
10 or

11 (7) is a parent who is providing care for a child with a developmental disability
12 as defined by AS 47.80.900(7).

13 (d) Notwithstanding (a) of this section, the department may not require a person to
14 participate in an uncompensated activity under (a) of this section unless the department agrees
15 to pay for

16 (1) costs of child care determined by the department to be necessary for the
17 person's participation; and

18 (2) transportation expenses determined by the department to be necessary for
19 the person's participation in the activity.

20 * Sec. 4. PROJECT AREA. The department shall determine the area in which the project
21 will be implemented by choosing four municipalities as follows:

22 (1) the municipality that had the highest number of households receiving
23 AFDC in fiscal year 1992;

24 (2) a municipality contiguous to the municipality determined under (1) of this
25 section;

26 (3) an area consisting of

27 (A) a home rule city that is contained within the boundaries of a second
28 class borough and has a population of at least 15,000 persons; and

29 (B) the second class borough that contains the city described in (A) of
30 this paragraph; and

31 (4) the largest municipality, as measured by square miles, including the cities

1 within the municipality.

2 * Sec. 5. COOPERATION. State agencies shall cooperate with the department to the
3 extent necessary to implement secs. 1 - 6 of this Act.

4 * Sec. 6. DEFINITIONS. In secs. 1 - 6 of this Act,

5 (1) "AFDC" means the program of aid to families with dependent children
6 under AS 47.25.310 - 47.25.420;

7 (2) "department" means the Department of Health and Social Services;

8 (3) "project" means the department's implementation of the eligibility
9 modifications of sec. 2 of this Act and the work requirements of sec. 3 of this Act, to the
10 extent that the federal government approves those modifications and requirements;

11 (4) "project area" means the area established by the department under sec. 4
12 of this Act.

13 * Sec. 7. AFDC. Notwithstanding AS 47.25.320(a)(1) - (3), the maximum amounts of
14 assistance under AS 47.25.320(a) may not exceed the amounts granted to similarly situated
15 recipients for the month of January 1992, subject to adjustments under other laws.

16 * Sec. 8. ADULT PUBLIC ASSISTANCE. Notwithstanding AS 47.25.430 - 47.25.615,
17 the monthly state contribution to a recipient under AS 47.25.430 - 47.25.615 may not exceed
18 the amount of state assistance granted to a similarly situated recipient for the month of January
19 1992, unless adjusted under other laws.

20 * Sec. 9. This Act is repealed July 1, 1999.

8-LS1211M
Lauterbach
4/7/94

SENATE CS FOR CS FOR HOUSE BILL NO. 409()
IN THE LEGISLATURE OF THE STATE OF ALASKA
EIGHTEENTH LEGISLATURE - SECOND SESSION

BY

Offered:
Referred:

Sponsor(s): REPRESENTATIVES HANLEY, Therriault, Bunde, Kott

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to the maximum amount of assistance that may be granted
2 under the adult public assistance program and the program of aid to families
3 with dependent children; proposing a special demonstration project within the
4 program of aid to families with dependent children and directing the Department
5 of Health and Social Services to seek waivers from the federal government to
6 implement the project."

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 * Section 1. WAIVER APPLICATION. (a) The Department of Health and Social
9 Services shall seek appropriate waivers from the federal government to implement the AFDC
10 demonstration project described in secs. 1 - 6 of this Act. To the extent that the federal
11 government approves the necessary waivers, the department shall implement the project.

12 (b) Notwithstanding (a) of this section, if changes in federal statutes or regulations

1 occur after the effective date of this section and would have a major effect on the design.
2 implementation, or operation of the project, the department shall

3 (1) apply for and implement only the waivers that relate to the parts of the
4 project that are not substantially affected by the changes in federal statutes or regulations; if
5 the department determines that the parts of the project that are not substantially affected by
6 the federal changes do not comprise a fiscally responsible project, the department is not
7 required to apply for or implement waivers under this Act and may discontinue operation of
8 the project under waivers that were implemented before the federal changes occurred;

9 (2) report to the legislature its recommendations for changes in its statutory
10 authority that may be needed in order to authorize implementation of a fiscally responsible
11 project in light of the changes in federal statutes or regulations.

12 * Sec. 2. EARNED INCOME DISREGARD; WAIVER OF "100-HOUR" RULE; AUTO
13 ALLOWANCE. When determining the AFDC eligibility of an assistance unit in the project
14 area and when determining the amount of assistance to which an assistance unit in the project
15 area is entitled, the department shall

16 (1) disregard, for 24 months, \$200 plus one-third of the remainder of the
17 earned income of each person in the assistance unit unless federal regulations require that
18 more earned income of a person must be disregarded; for an assistance unit that applies for
19 AFDC after this paragraph has been implemented, this 24 months begins with the month for
20 which the assistance unit is first granted AFDC; for an assistance unit that is already receiving
21 assistance when this paragraph is implemented, this 24 months begins with the first month
22 during which this paragraph is implemented;

23 (2) waive the requirement that, for purposes of assistance for a dependent child
24 of unemployed parents, the principal wage-earning parent must be employed less than 100
25 hours a month; and

26 (3) allow the exclusion of \$5,000 of the combined equity of motor vehicles
27 used by the assistance unit for basic family transportation, transportation of a disabled child
28 in the household, or transportation of a member of the assistance unit to or from employment,
29 training, or participation in an activity required under sec. 3 of this Act; if the combined
30 equity of vehicles described in this paragraph exceeds \$5,000, the department shall apply the
31 excess equity amount toward the asset limit otherwise applicable to the assistance unit.

1 * Sec. 3. WORKFARE. (a) Each member of an assistance unit in the project area who
2 is 18 years of age or older shall participate for 21 hours a week in an uncompensated activity
3 if assigned to the activity by the department. The department shall assess the availability of
4 activities that satisfy the purposes of this subsection in each part of the project area and
5 attempt to develop additional activities where necessary. When assessing the availability of
6 activities that are suitable as uncompensated activities under this section and in assigning
7 persons to those activities, the department shall consider activities recommended by
8 governmental representatives of boroughs, cities, and communities and others in the project
9 area. The department shall penalize the assistance unit for failure of a person to comply with
10 this subsection by disregarding that person as a member of the unit for purposes of
11 determining the amount of AFDC assistance given to the unit.

12 (b) If organizations exist in the project area that have had successful experience in
13 conducting employment placement services, community services, and job training programs,
14 the department shall offer on a competitive basis contracts to those organizations to administer
15 (a) of this section. A contract under this subsection must provide that the department shall
16 make the determinations required under (c) and (d) of this section and the contractor shall
17 perform the duties assigned to the department under (a) of this section with respect to
18 uncompensated activities, including assessment of their availability, development of additional
19 activities, consideration of activities recommended by governmental representatives, and
20 assignment of persons to specific activities after referral of those persons to the contractor by
21 the department.

22 (c) The requirement to participate in an uncompensated activity under (a) of this
23 section does not apply to a person who

24 (1) has paid employment of at least 10 hours a week; a person who has paid
25 employment of less than 10 hours a week shall participate in an uncompensated activity
26 assigned under (a) of this section for the number of hours that, when added to the hours of
27 paid employment, equals 21;

28 (2) is participating in an activity under AS 47.25.421 - 47.25.429 (JOBS
29 program);

30 (3) is participating in an activity under a program operated by an Indian or
31 Native organization under 42 U.S.C. 682(i) unless the Indian or Native organization agrees

1 to the person's inclusion in the project;

2 (4) is exempt from participating in an activity under AS 47.25.421 - 47.25.429
3 (JOBS program);

4 (5) is the parent or other relative of a child under six years of age living in the
5 same household who personally provides care for the child; or

6 (6) is determined, according to regulations of the department, to be physically
7 or mentally unable to perform any reasonable activity that may be assigned under this section;
8 or

9 (7) is a parent who is providing care for a child with a developmental disability
10 as defined by AS 47.80.900(7).

11 (d) Notwithstanding (a) of this section, the department may not require a person to
12 participate in an uncompensated activity under (a) of this section unless the department agrees
13 to pay for

14 (1) costs of child care determined by the department to be necessary for the
15 person's participation; and

16 (2) other expenses, such as transportation expenses, determined by the
17 department to be necessary for the person's participation in the activity.

18 * Sec. 4. PROJECT AREA. The department shall determine the area in which the project
19 will be implemented by choosing four municipalities as follows:

20 (1) the municipality that had the highest number of households receiving
21 AFDC in fiscal year 1992;

22 (2) a municipality contiguous to the municipality determined under (1) of this
23 section;

24 (3) an area consisting of

25 (A) a home rule city that is contained within the boundaries of a second
26 class borough and has a population of at least 15,000 persons; and

27 (B) the second class borough that contains the city described in (A) of
28 this paragraph; and

29 (4) the largest municipality, as measured by square miles, including the cities
30 within the municipality.

31 * Sec. 5. COOPERATION. State agencies shall cooperate with the department to the

1 extent necessary to implement secs. 1 - 6 of this Act.

2 * Sec. 6. DEFINITIONS. In secs. 1 - 6 of this Act,

3 (1) "AFDC" means the program of aid to families with dependent children
4 under AS 47.25.310 - 47.25.420;

5 (2) "department" means the Department of Health and Social Services;

6 (3) "project" means the department's implementation of the eligibility
7 modifications of sec. 2 of this Act and the work requirements of sec. 3 of this Act, to the
8 extent that the federal government approves those modifications and requirements;

9 (4) "project area" means the area established by the department under sec. 4
10 of this Act.

11 * Sec. 7. TEMPORARY AFDC REDUCTIONS. Notwithstanding AS 47.25.320(a)(1) -
12 (3), from January 1, 1995, through June 30, 1999, the maximum amounts of assistance under
13 AS 47.25.320(a) may not exceed the following, subject to adjustments under other laws:

14 (1) dependent child living with nonneedy relative: \$451 a month, plus \$100
15 a month for each additional child;

16 (2) dependent child living with parent:

17 (A) for a parent and one dependent child, a maximum of \$806 a month;

18 (B) for each additional child, or for a second parent, \$100 a month per
19 individual;

20 (3) pregnant woman who is otherwise eligible for assistance under
21 AS 47.25.320: \$505 a month.

22 * Sec. 8. TEMPORARY REDUCTIONS IN ADULT PUBLIC ASSISTANCE.

23 Notwithstanding AS 47.25.430 - 47.25.615, from January 1, 1995, through June 30, 1999, the
24 monthly state contribution to a recipient under AS 47.25.430 - 47.25.615 may not exceed the
25 amount of state assistance granted to a similarly situated recipient for the month of January
26 1992, reduced by 1.7 percent, unless adjusted under other laws.

27 * Sec. 9. This Act is repealed July 1, 1999.

COST/SAVINGS ANALYSIS
CSHB 409 (FIN) am (efd fld)
 Prepared by the Department of Health and Social Services
 Division of Public Assistance
 April 1, 1994

| | FY95 | FY96 | FY97 | FY98 | FY99 | TOTAL |
|--|----------------|----------------|----------------|----------------|------------------|------------------|
| OPERATING EXPENDITURES | | | | | | |
| AFDC Payments - Project | 0.0 | (200.5) | (1,915.8) | (2,523.7) | (3,105.4) | (7,745.4) |
| Eligibility Determination | 0.0 | 541.8 | 496.8 | 496.8 | 496.8 | 2,032.2 |
| PA Administration | 200.1 | 291.4 | 408.7 | 408.7 | 306.4 | 1,615.3 |
| PA Data Processing | 631.4 | 549.1 | 228.9 | 228.9 | 228.9 | 1,867.2 |
| Alaska Work Programs | 0.0 | 1294.4 | 1713.6 | 1713.6 | 866.2 | 5,587.8 |
| Child Care Benefits | 0.0 | 578.3 | 1,360.8 | 1,360.8 | 680.4 | 3,980.3 |
| Medical Assistance | 0.0 | (15.8) | (267.0) | (453.3) | (413.4) | (1,149.5) |
| Gross Project Cost | 831.5 | 3,038.7 | 2,026.0 | 1,231.8 | (940.1) | 6,187.9 |
| Less Federal Receipts for Project Costs | (322.3) | (346.5) | (124.4) | (124.4) | (139.4) | (1,057.0) |
| Net GF/GF Match Project Cost | 509.2 | 2,692.2 | 1,901.6 | 1,107.4 | (1,079.5) | 5,130.9 |
| Less Ratable Reduction GF/GF Match Savings | (829.5) | (1,742.2) | (1,829.4) | (1,920.8) | (2,016.7) | (8,338.6) |
| Net GF Budget Impact | (320.3) | 950.0 | 72.2 | (813.4) | (3,096.2) | (3,207.7) |

| | | | | | | |
|---|----------------|------------------|------------------|------------------|------------------|------------------|
| RATABLE REDUCTION SAVINGS | | | | | | |
| AFDC - GF Match | (526.7) | (1,106.4) | (1,161.8) | (1,219.9) | (1,280.7) | (5,295.5) |
| APA - GF | (302.8) | (635.8) | (667.6) | (700.9) | (736.0) | (3,043.1) |
| Total GF | (829.5) | (1,742.2) | (1,829.4) | (1,920.8) | (2,016.7) | (8,338.6) |
| AFDC - Federal Receipts | (526.6) | (1,106.4) | (1,161.8) | (1,219.9) | (1,280.7) | (5,295.4) |
| AFDC/APA - I/A Receipts (PFD Hold Harmless) | (125.3) | (263.3) | (276.5) | (290.4) | (304.8) | (1,260.3) |

STATE OF ALASKA
1994 LEGISLATIVE SESSION

FISCAL NOTE

DPA #1 4/1/94
BILL NO. CSHB409(PIN)am(cfd fld)

Revision Date: _____ Dept. Affected: Health and Social Services
 Title: An Act proposing a special demonstration BRU: Assistance Payments
project within the AFDC program - project costs Component: AFDC
 Sponsor: Haaley
 Requestor: Senate HES COMPONENT SERIAL NO. 0220

Expenditures/Revenues: (Thousands of Dollars)

| OPERATING | FY95 | FY96 | FY97 | FY98 | FY99 | FY00 |
|-----------------------------|------------|----------------|------------------|------------------|------------------|------------------|
| PERSONAL SERVICES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| TRAVEL | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| CONTRACTUAL | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| SUPPLIES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| EQUIPMENT | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| LAND & STRUCTURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| GRANTS, CLAIMS | 0.0 | (200.5) | (1,915.8) | (2,523.7) | (3,105.4) | (2,955.4) |
| MISCELLANECUS | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| TOTAL OPERATING | 0.0 | (200.5) | (1,915.8) | (2,523.7) | (3,105.4) | (2,955.4) |
| CAPITAL EXPENDITURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| CHANGES IN REVENUES | 0 | 0 | 0 | 0 | 0 | 0 |

FUND SOURCE (Thousands of Dollars)

| | | | | | | |
|--------------------------|------------|----------------|------------------|------------------|------------------|------------------|
| 1002 Federal Receipts | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1003 GF Match | 0.0 | (200.5) | (1,915.8) | (2,523.7) | (3,105.4) | (2,955.4) |
| 1004 GF | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1005 GF/Program Receipts | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1006 GF/MHTIA | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1007 I/A Rcpts. | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| TOTAL | 0.0 | (200.5) | (1,915.8) | (2,523.7) | (3,105.4) | (2,955.4) |

POSITIONS:

| | | | | | | |
|-----------|---|---|---|---|---|---|
| FULL-TIME | 0 | 0 | 0 | 0 | 0 | 0 |
| PART-TIME | 0 | 0 | 0 | 0 | 0 | 0 |
| TEMPORARY | 0 | 0 | 0 | 0 | 0 | 0 |

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

This legislation impacts the AFDC program in several ways. The bill makes certain changes in AFDC eligibility provisions for purposes of operating a demonstration project. The demonstration project includes an increase in the AFDC earned income disregard from the current time-limited disregard of \$30 and one third of the remainder to \$200 plus one third of the remainder for 24 months.

Prepared by: Jan L. Hansen, Director
 Division: Division of Public Assistance
 Approved by Commissioner: Margaret R. Lowe, M.Ed., Ed.S.
 Agency: Department of Health & Social Services

Phone: 465-2680
 Date: 4/1/94
 Date: 4/8/94

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ANALYSIS (cont.):

The demonstration also includes a waiver of the AFDC Unemployed Parent "100-hour rule" and increases the total amount of equity in vehicles a family may own. These modified requirements apply only to AFDC families living in the project area defined in the bill.

The bill also establishes requirements for AFDC recipients in the demonstration project to participate in workfare activities for 21 hours per week. Individuals who are required to participate in workfare are subject to fiscal sanction if they do not comply with the requirement.

Assumptions:**Basis of project:**

Federal approval is secured to operate an AFDC demonstration project under the authority of section 1115 (a) of the Social Security Act, including all of the provisions of this bill.

Project is operational from January 1, 1996 through December 31, 1998.

The project area includes the Municipality of Anchorage, the Matanuska Susitna Borough, the Fairbanks North Star Borough, and the North Slope Borough. 65% of AFDC families in Anchorage, Mat-Su, and Fairbanks are included in project experimental group, 35% in control group. Control group members participate under normal AFDC rules. 100% of recipients in the North Slope Borough project site are included in the experimental group.

Federal financial participation is available only for total project costs which do not exceed baseline costs of operating the AFDC program without the demonstration project.

Cost and Savings:**Savings Assumptions:**

The increased earned income disregards, waiver of the 100-hour rule, and the workfare requirement will cause the number of AFDC recipients who are working to increase over the course of the project. We project that the following numbers of recipients will become employed as a result of the demonstration provisions: 488 in FY 96, 347 more in FY 97, and 56 more in FY 98. At the end of the three-year demonstration, a total of 891 recipients who would not otherwise be employed are expected to be receiving regular earnings.

ANALYSIS (cont.):

The average monthly earnings of AFDC recipient families in the project area as of September 1993 are as follows:

| | AFDC-Basic | AFDC-UP |
|------------------------------|------------|----------|
| Anchorage | \$547.49 | \$541.03 |
| Mat-Su Borough | \$450.21 | \$431.92 |
| Fairbanks North Star Borough | \$474.67 | \$484.92 |
| North Slope Borough | \$281.17 | \$551.66 |

We assume that the earnings of recipients in the project area will be at these levels, adjusted by 2.5 percent per year to account for inflation.

The benefit costs for these newly working recipients will decrease because their earnings will reduce their AFDC grant amounts. The total savings because of such benefit reductions is projected at about \$8.6 million over the three-year term of the demonstration.

These program modifications are also expected to cause some families which would otherwise remain on AFDC to leave the rolls each year during the project: 26 in FY 96, 62 in FY 97, 51 in FY 98, and 31 more in FY 99. This reduction in the caseload is expected to generate a total savings of about \$3.5 million over the term of the demonstration.

Sanction penalties for failure to participate in workfare will also generate savings. We assume that 3 percent of the total number of families subject to workfare would be subject to sanction each month. Most cases required to participate would be AFDC Unemployed Parent cases where both parents would be required to participate. The average sanction per case is projected at \$350.00 per month.

After the demonstration project ends, we project a reduction in the number of recipients who are working as a result of the demonstration. The decrease in the earned income disregards will cause some individuals to leave work. Other individuals will leave work to avoid becoming ineligible because of the reimposition of the unemployed parent 100-hour rule. In the last 6 months of FY 99, we project that the average monthly number of working recipients will decrease by 359.

ANALYSIS (cont.):

Savings Calculations:

| | AFDC BENEFIT SAVINGS | | | | | |
|---|----------------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| | FY95 | FY96 | FY97 | FY98 | FY99 | FY00 |
| \$200 + 1/3 Earned Income Disregard & 100- Hour Rule | 0 | (769.0) | (2582.2) | (2825.6) | (2447.0) | (1482.9) |
| Clients off AFDC (# persons) | 0 | (119.5) 26 | (724.7) 88 | (1212.5) 139 | (1472.5) 170 | (1472.5) 170 |
| Workfare Sanction Penalties | 0 | (44.2) | (176.4) | (176.4) | (88.2) | 0 |
| Total Gross Savings | 0 | (932.7) | (3483.3) | (4214.5) | (4007.7) | (2955.4) |

Cost Assumptions:

AFDC recipients who are already working will receive increased benefits because the amount of the existing earned income disregard increases from 4 months at \$30 + 1/3 of the remainder and 8 months at \$30 to 2 years at \$200 + 1/3 of the remainder.

AFDC benefits to recipients who go to work as a result of the increased disregard, will cost more than they would under the existing rules. These increased costs are partially offset by the savings generated through grant reductions and terminations. Those savings are accounted for above.

Approximately 1104 families in the project area have at least one member who is working now. We project that the same proportion of the caseload, or 1267 families, will have a working member at the beginning of the project in January 1996. We expect that the proportion of working families would remain constant in the absence of the waiver provisions, with the baseline number of working families increasing as the caseload increases.

We project that an additional 488 recipients will go to work in FY 96 as a result of the policy waivers, that an additional 347 will go to work in FY 97, and an additional 56 in FY 98.

ANALYSIS (cont.):

On average, cases receiving normal \$30 and one third of remainder disregard receive 2 months per year of 1/3 of remainder disregard and 6 months per year of \$30 disregard.

On average, cases receiving extended \$200 and one third of remainder disregard under demonstration waiver receive the full disregard for 8 months of each year.

Cost Calculations:

| AFDC BENEFIT COSTS | | | | | | |
|--|------|-------|--------|--------|-------|------|
| \$200 + 1/3 EARNINGS DISREGARD | | | | | | |
| | FY95 | FY96 | FY97 | FY98 | FY99 | FY00 |
| Recipients Already Working | 1200 | 1267 | 1348 | 1434 | 1520 | 1605 |
| Additional Working Recipients | 0 | 488 | 835 | 891 | 445 | 0 |
| Total Working Recipients in project area | 1200 | 1755 | 2183 | 2324 | 1965 | 1605 |
| Total AFDC Benefit Costs | 0 | 732.2 | 1567.5 | 1690.8 | 902.3 | 0 |

Automobile value allowance increase:

Federal law currently allows exclusion of the first \$1000 of the equity of one vehicle. Remaining equity is applied toward the \$1000 maximum asset limit. This bill provides for application of a federal waiver in the project area to increase the vehicle equity exclusion to \$5000 and allow it to be applied to any number of vehicles necessary for specific purposes.

We project that the vehicle provision will result in an average of 15 additional families per month being eligible for AFDC benefits over the period of the demonstration. An equal number of families is expected, as a result of their improved transportation resources, to earn enough to leave the AFDC rolls each month during the course of the demonstration.

The benefit costs are expected to be offset by benefit savings. No net change in program costs is anticipated as a result of the vehicle value provision.

ANALYSIS (cont.):

Net AFDC Savings produced by HB 409:

| TOTAL AFDC BENEFIT COSTS AND SAVINGS | | | | | | |
|--------------------------------------|------|---------|----------|----------|----------|----------|
| | FY95 | FY96 | FY97 | FY98 | FY99 | FY00 |
| Gross Savings | 0.0 | (932.7) | (3483.3) | (4214.5) | (4007.7) | (2955.4) |
| Gross Costs | 0 | 732.2 | 1567.5 | 1690.8 | 902.3 | 0 |
| Net Benefit Savings | 0.0 | (200.5) | (1915.8) | (2523.7) | (3105.4) | (2955.4) |

STATE OF ALASKA
1994 LEGISLATIVE SESSION

FISCAL NOTE

DPA #2 4/1/94
BILL NO. CSHB409(FIN)am(efid fld)

Revision Date: _____ Dept. Affected: Health and Social Services
Title: An Act proposing a special demonstration project within the AFDC program BRU: PA Administration
Sponsor: Haaley Component: Eligibility Determination
Requestor: Senate HES COMPONENT SERIAL NO. 0236

Expenditures/Revenues: (Thousands of Dollars)

| OPERATING | FY95 | FY96 | FY97 | FY98 | FY99 | FY00 |
|------------------------|------------|--------------|--------------|--------------|--------------|------------|
| PERSONAL SERVICES | 0.0 | 448.8 | 448.8 | 448.8 | 448.8 | 0.0 |
| TRAVEL | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| CONTRACTUAL | 0.0 | 48.0 | 48.0 | 48.0 | 48.0 | 0.0 |
| SUPPLIES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| EQUIPMENT | 0.0 | 45.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| LAND & STRUCTURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| GRANTS, CLAIMS | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| MISCELLANEOUS | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| TOTAL OPERATING | 0.0 | 541.8 | 496.8 | 496.8 | 436.8 | 0.0 |

| | | | | | | |
|----------------------|-----|-----|-----|-----|-----|-----|
| CAPITAL EXPENDITURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
|----------------------|-----|-----|-----|-----|-----|-----|

| | | | | | | |
|---------------------|---|---|---|---|---|---|
| CHANGES IN REVENUES | 0 | 0 | 0 | 0 | 0 | 0 |
|---------------------|---|---|---|---|---|---|

FUND SOURCE (Thousands of Dollars)

| | | | | | | |
|--------------------------|------------|--------------|--------------|--------------|--------------|------------|
| 1002 Federal Receipts | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1003 GF Match | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1004 GF | 0.0 | 541.8 | 496.8 | 496.8 | 496.8 | 0.0 |
| 1005 GF/Program Receipts | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1006 GF/MHTIA | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Other | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| TOTAL | 0.0 | 541.8 | 496.8 | 496.8 | 496.8 | 0.0 |

POSITIONS:

| | | | | | | |
|-----------|---|----|----|----|----|---|
| FULL-TIME | 0 | 10 | 10 | 10 | 10 | 0 |
| PART-TIME | 0 | 0 | 0 | 0 | 0 | 0 |
| TEMPORARY | 0 | 0 | 0 | 0 | 0 | 0 |

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

This legislation produces a need for additional Eligibility Determination staff.

Processing cases which receive earned income demands considerably more time. The anticipated increase in the number of working AFDC recipients produces need for additional caseworkers. Staff will also spend time informing applicants about the demonstration and their options under it.

Prepared by: Jan L. Hansen, Director
Division: Division of Public Assistance
Approved by Commissioner: Margaret R. Lowe, M.Ed., Ed.S.
Agency: Department of Health & Social Services

Phone: 465-2680
Date: 4/1/94
Date: 4/8/94

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ANALYSIS (cont.):

Referrals and enforcement of the workfare requirement will also require additional staff time. We project that eligibility specialists with workfare caseloads will be able to handle AFDC caseloads about two-thirds as large as those handled by a regular maintenance worker.

Assumptions:

Current caseloads average 250 AFDC families per eligibility worker. Caseload sizes for families involved in the workfare activities will be reduced to 170 AFDC families per worker. This additional workload produces the need for three additional eligibility case manager positions.

Workfare and the offering of an option between finding and accepting employment or participating in unpaid work is expected to increase the number of working recipients who are not involved in workfare by approximately 891. Processing cases which receive earned income demands considerably more time and exposes the state to high liability for potential payment error. Caseload sizes for working recipients currently average around 150 per eligibility worker. This increased workload produces a need for three additional eligibility worker positions.

In the project area, intake eligibility workers will be required to inform each applicant for AFDC of the demonstration project and its provisions. We assume that each such interaction will require an average of 10 additional minutes of staff time, producing a need for one eligibility worker position.

The addition of seven case manager positions produce a need for one eligibility supervisor (ET IV) position and two clerical support positions.

ANALYSIS (cont.):

Calculations:

FY 96: Eligibility case managers/support staff

| | | | |
|---|----------------------|-----|-------------|
| 1 | Eligibility Tech IV | R16 | 52.0 |
| 3 | Eligibility Tech III | R15 | 147.6 |
| 4 | Eligibility Tech II | R14 | 182.8 |
| 2 | Clerk III | R08 | 66.4 |
| | Equipment | | 45.0 |
| | Office space | | <u>48.0</u> |
| | Total | | 541.8 |

FY 97 -

FY 99: Eligibility case managers/support staff (per year)

| | | | |
|---|----------------------|-----|-------------|
| 1 | Eligibility Tech IV | R16 | 52.0 |
| 3 | Eligibility Tech III | R15 | 147.6 |
| 4 | Eligibility Tech II | R14 | 182.8 |
| 2 | Clerk III | R08 | 66.4 |
| | Office space | | <u>48.0</u> |
| | Total | | 496.8 |

| | | | | |
|--|---------------------------|-----------------------|-------------------|-----------------------|
| Position Title Eligibility Technician IV | | No. of Positions 1 | Range/Step R1E | Bargaining Unit SS |
| Time Status FT | Staff Months 12 months | Location Anchorage | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 52.0 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 52.0 | | |
| Travel | | | | |
| Contractual | | 4.8 | | |
| Commodities | | | | |
| Equipment | | 4.5 | | |
| Other | | | | |
| Total Cost | | 61.3 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | | | |
| 1004 | General Fund | 61.3 | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1061 | CIP Receipts | | | |
| Other | | | | |
| Justification This is the eligibility supervisor position to supervise the additional eligibility workers who will administer the additional processing workload produced by this bill. | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

FY96

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Revised Date: 3/23/94

| | | | | |
|--|---------------------------|-----------------------|-------------------|------------------------|
| Position Title Eligibility Technician III | | No. of Positions 1 | Range/Step R15 | Bargaining Unit GGU |
| Time Status FT | Staff Months 12 months | Location Anchorage | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 48.7 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 48.7 | | |
| Travel | | | | |
| Contractual | | 4.8 | | |
| Commodities | | | | |
| Equipment | | 4.5 | | |
| Other | | | | |
| Total Cost | | 58.0 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | | | |
| 1004 | General Fund | 58.0 | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1061 | CIP Receipts | | | |
| Other | | | | |
| Justification This is the eligibility lead worker/case worker needed to administer the additional case processing workload produced by this bill. | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

FY96

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| | | | | |
|--|---------------------------|-----------------------|-------------------|------------------------|
| Position Title Eligibility Technician III | | No. of Positions 1 | Range/Step R15 | Bargaining Unit GGU |
| Time Status FT | Staff Months 12 months | Location Fairbanks | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 50.2 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 50.2 | | |
| Travel | | | | |
| Contractual | | 4.8 | | |
| Commodities | | | | |
| Equipment | | 4.5 | | |
| Other | | | | |
| Total Cost | | 59.5 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | | | |
| 1004 | General Fund | 59.5 | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1061 | CIP Receipts | | | |
| Other | | | | |
| Justification This is the eligibility lead worker/case worker needed to administer the additional case processing workload produced by this bill. | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

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| | | | | |
|--|---------------------------|-----------------------|-------------------|------------------------|
| Position Title Eligibility Technician III | | No. of Positions 1 | Range/Step R15 | Bargaining Unit GGU |
| Time Status FT | Staff Months 12 months | Location Wasilla | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 48.7 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 48.7 | | |
| Travel | | | | |
| Contractual | | 4.8 | | |
| Commodities | | | | |
| Equipment | | 4.5 | | |
| Other | | | | |
| Total Cost | | 58.0 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | | | |
| 1004 | General Fund | 58.0 | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1061 | CIP Receipts | | | |
| Other | | | | |
| Justification This is the eligibility lead worker/case worker needed to administer the additional case processing workload produced by this bill. | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

FY96

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| | | | | |
|---|---------------------------|-----------------------|-------------------|------------------------|
| Position Title Eligibility Technician II | | No. of Positions 2 | Range/Step R14 | Bargaining Unit GGU |
| Time Status FT | Staff Months 12 months | Location Anchorage | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 91.4 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 91.4 | | |
| Travel | | | | |
| Contractual | | 9.6 | | |
| Commodities | | | | |
| Equipment | | 9.0 | | |
| Other | | | | |
| Total Cost | | 110.0 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | | | |
| 1004 | General Fund | 110.0 | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1061 | CIP Receipts | | | |
| Other | | | | |
| <p>Justification</p> <p>These eligibility case worker positions are needed to administer the additional case processing workload produced by this bill.</p> | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

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| | | | | |
|--|---------------------------|-----------------------|--------------------|------------------------|
| Position Title Eligibility Technician II | | No. of Positions 1 | Range/Step R 14 | Bargaining Unit GGU |
| Time Status FT | Staff Months 12 months | Location Wasilla | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 45.7 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 45.7 | | |
| Travel | | | | |
| Contractual | | 4.8 | | |
| Commodities | | | | |
| Equipment | | 4.5 | | |
| Other | | | | |
| Total Cost | | 55.0 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | | | |
| 1004 | General Fund | 55.0 | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1061 | CIP Receipts | | | |
| Other | | | | |
| <p>Justification</p> <p>This eligibility case worker position is needed to administer the additional case processing workload produced by this bill.</p> | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

FY96

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| | | | | |
|---|---------------------------|-----------------------|-------------------|------------------------|
| Position Title Clerk III | | No. of Positions 1 | Range/Step R08 | Bargaining Unit GGU |
| Time Status FT | Staff Months 12 months | Location Anchorage | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 33.2 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 33.2 | | |
| Travel | | | | |
| Contractual | | 4.8 | | |
| Commodities | | | | |
| Equipment | | 4.5 | | |
| Other | | | | |
| Total Cost | | 42.5 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | | | |
| 1004 | General Fund | 42.5 | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1061 | CIP Receipts | | | |
| Other | | | | |
| <p>Justification</p> <p>This clerical support position is needed to support the additional eligibility staff produced by this bill.</p> | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

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 Revised Date: 3/23/94

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| | | | | |
|--|---------------------------|-----------------------|-------------------|------------------------|
| Position Title Clerk III | | No. of Positions 1 | Range/Step R08 | Bargaining Unit GGU |
| Time Status FT | Staff Months 12 months | Location Wasilla | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 33.2 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 33.2 | | |
| Travel | | | | |
| Contractual | | 4.8 | | |
| Commodities | | | | |
| Equipment | | 4.5 | | |
| Other | | | | |
| Total Cost | | 42.5 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | | | |
| 1004 | General Fund | 42.5 | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1061 | CIP Receipts | | | |
| Other | | | | |
| Justification This clerical support position is needed to support the additional eligibility staff produced by this bill. | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

Page 1 of 1
 Revised Date: 3/23/94

FY96

| | | | | |
|--|---------------------------|-----------------------|--------------------|------------------------|
| Position Title Eligibility Technician II | | No. of Positions 1 | Range/Step R 14 | Bargaining Unit GGU |
| Time Status FT | Staff Months 12 months | Location Fairbanks | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 45.7 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 45.7 | | |
| Travel | | | | |
| Contractual | | 4.8 | | |
| Commodities | | | | |
| Equipment | | 4.5 | | |
| Other | | | | |
| Total Cost | | 55.0 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | | | |
| 1004 | General Fund | 55.0 | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1001 | CIP Receipts | | | |
| Other | | | | |
| <p>Justification</p> <p>This eligibility case worker position is needed to administer the additional case processing workload produced by this bill.</p> | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

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 Revised Date: 4/1/94

FY96

STATE OF ALASKA
1994 LEGISLATIVE SESSION

FISCAL NOTE

DPA #3 4/1/94
BILL NO. CSHB409(PIN)am(cfd(ld)

Revision Date: _____ Dept. Affected: Health and Social Services
Title: An Act proposing a special demonstration project within the APDC program BRU: PA Administration
Sponsor: Haaley Component: PA Administration
Requestor: Senate HES COMPONENT SERIAL NO. 0233

| Expenditures/Revenues: | | (Thousands of Dollars) | | | | | |
|------------------------|--------------|------------------------|--------------|--------------|--------------|------------|--|
| OPERATING | FY95 | FY96 | FY97 | FY98 | FY99 | FY00 | |
| PERSONAL SERVICES | 114.5 | 114.5 | 114.5 | 114.5 | 114.5 | 0.0 | |
| TRAVEL | 16.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| CONTRACTUAL | 49.6 | 44.6 | 29.6 | 29.6 | 59.6 | 0.0 | |
| SUPPLIES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| EQUIPMENT | 20.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| LAND & STRUCTURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| GRANTS, CLAIMS | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| MISCELLANECUS | 0.0 | 132.3 | 264.6 | 264.6 | 132.3 | 0.0 | |
| TOTAL OPERATING | 200.1 | 291.4 | 408.7 | 408.7 | 306.4 | 0.0 | |
| CAPITAL EXPENDITURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| CHANGES IN REVENUES | 0 | 0 | 0 | 0 | 0 | 0 | |

| FUND SOURCE | | (Thousands of Dollars) | | | | | |
|--------------------------|--------------|------------------------|--------------|--------------|--------------|------------|--|
| 1002 Federal Receipts | 95.1 | 72.0 | 10.0 | 10.0 | 25.0 | 0.0 | |
| 1003 GF Match | 105.0 | 87.1 | 134.1 | 134.1 | 149.1 | 0.0 | |
| 1004 GF | | 132.3 | 264.6 | 264.6 | 132.3 | 0.0 | |
| 1005 GF/Program Receipts | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| 1006 GF/MHTIA | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| Other | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| TOTAL | 200.1 | 291.4 | 408.7 | 408.7 | 306.4 | 0.0 | |

| POSITIONS: | | | | | | | |
|------------|---|---|---|---|---|---|--|
| FULL-TIME | 2 | 2 | 2 | 2 | 2 | 0 | |
| PART-TIME | 0 | 0 | 0 | 0 | 0 | 0 | |
| TEMPORARY | 0 | 0 | 0 | 0 | 0 | 0 | |

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

This legislation authorizes DHSS to design and operate a waiver project under the authority of section 1115 (a) of the Social Security Act.

Prepared by: Jan L. Hansen, Director Phone: 465-2680
Division: Division of Public Assistance Date: 4/1/94
Approved by Commissioner: Margaret R. Lowe Date: 4/8/94
Agency: Department of Health & Social Services

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ANALYSIS (cont.):

Project development and management include planning, negotiating, and preparing the demonstration project application(s), including requesting waiver of the pertinent federal law provisions. Development also includes coordinating the necessary program and system changes and dealing with requests for information about the project as well as negotiation and administration of the evaluation contract and monitoring of the project. Project management staff would also be responsible to oversee the operation and monitoring of the project and maintain the necessary relationships with federal officials throughout its duration.

The project assistant will be assigned to the Juneau project manager during pre-implementation development and planning. This position will be reassigned to the Anchorage field operations management office as a field project liaison once the project becomes operational in January 1996.

The federal Department of Health and Human Services requires that a demonstration project evaluation be performed by an independent contractor. The evaluation would test the effects of the demonstration on program costs and recipient outcomes. The Clinton administration is adamant in its insistence that demonstration project designs meet scientific standards for experimental design and statistical analysis.

This bill also requires DHSS to pay transportation costs for individuals who need it to participate in workfare.

Assumptions:

An independent contractor will review project design, review the design and evaluation of similar projects in other states, construct the evaluation design, coordinate EIS programming necessary to comport with evaluation design parameters, and produce interim and final reports of project results. Total estimated evaluation cost of \$140,000. is based on what other states have paid for evaluation of projects of similar scope.

Regulatory authority will be necessary for DHSS to operate the project in compliance with the Administrative Procedure Act. The services of a private law firm will be retained to develop regulation language, prepare the necessary documents, analyze public comments, and prepare the regulations for submission to the Attorney General.

Transportation costs are needed by 45 percent of participants in workfare. Average monthly costs per recipient = \$35.00.

Costs for project start-up and evaluation are federally matchable. PA Admin personnel costs in FY95 and first half of FY96 are federally matchable at 50 percent state/50 percent federal. Evaluation contract costs are matchable at 50 percent state/50 percent federal each year.

ANALYSIS (cont.):

Calculations:

FY 95:

| | | | |
|---|----------------------|-----|-------------|
| 1 | Project Coordinator | R19 | 62.5 |
| 1 | Project Assistant | R16 | 52.0 |
| | Equipment | | 20.0 |
| | Office space | | 9.6 |
| | Regulations contract | | 10.0 |
| | Evaluation contract | | 30.0 |
| | Travel | | <u>16.0</u> |
| | Total | | 200.1 |

FY 96:

| | | | |
|---|--------------------------------|-----|--------------|
| 1 | Project Coordinator | R19 | 62.5 |
| 1 | Project Assistant | R16 | 52.0 |
| | Office space | | 9.6 |
| | Regulations contract | | 15.0 |
| | Evaluation Contract | | 20.0 |
| | <u>Workfare Transportation</u> | | <u>132.3</u> |
| | Total | | 291.4 |

FY 97:

| | | | |
|---|--------------------------------|-----|--------------|
| 1 | Project Coordinator | R19 | 62.5 |
| 1 | Project Assistant | R16 | 52.0 |
| | Office space | | 9.6 |
| | Evaluation Contract | | 20.0 |
| | <u>Workfare Transportation</u> | | <u>264.6</u> |
| | Total | | 408.7 |

FY 98:

| | | | |
|---|--------------------------------|-----|--------------|
| 1 | Project Coordinator | R19 | 62.5 |
| 1 | Project Assistant | R16 | 52.0 |
| | Office Space | | 9.6 |
| | Evaluation Contract | | 20.0 |
| | <u>Workfare Transportation</u> | | <u>264.6</u> |
| | Total | | 408.7 |

FY 99:

| | | | |
|---|--------------------------------|-----|--------------|
| 1 | Project Coordinator | R19 | 62.5 |
| 1 | Project Assistant | R16 | 52.0 |
| | Office space | | 9.6 |
| | Evaluation Contract | | 50.0 |
| | <u>Workfare Transportation</u> | | <u>132.3</u> |
| | Total | | 306.4 |

| | | | | |
|---|---------------------------|-----------------------|-------------------|------------------------|
| Position Title Project Assistant | | No. of Positions 1 | Range/Step 16A | Bargaining Unit GGU |
| Time Status FT | Staff Months 12 months | Location Juneau | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 52.0 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 52.0 | | |
| Travel | | 8.0 | | |
| Contractual | | | | |
| Commodities | | 4.8 | | |
| Equipment | | 10.0 | | |
| Other | | | | |
| Total Cost | | 74.8 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | | | |
| 1004 | General Fund | 74.8 | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1061 | CIP Receipts | | | |
| Other | | | | |
| <p>Justification</p> <p>This bill authorizes DHSS to design and operate a demonstration project under the authority of section 1115 (a) of the Social Security Act.</p> <p>Project development and management include planning, negotiating, and preparing the demonstration project application(s), including requesting waiver of the pertinent federal law provisions. Development also includes coordinating the necessary program and system changes and dealing with requests for information about the project as well as negotiation and administration of the evaluation contract and monitoring of the project. Project management staff would also be responsible to oversee the operation and monitoring of the project and maintain the necessary relationships with federal officials throughout its duration.</p> <p>The project assistant will be assigned to the Juneau project manager during pre-implementation development and planning. This position will be reassigned to the Anchorage field operations management office as a field project liaison once the project becomes operational.</p> | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Public Assistance Administration (0233)

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 Revised Date: 3/23/94

FY95

| | | | | |
|--|---------------------------|-----------------------|-------------------|------------------------|
| Position Title Project Coordinator | | No. of Positions 1 | Range/Step 19A | Bargaining Unit GGU |
| Time Status FT | Staff Months 12 months | Location Juneau | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 62.5 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 62.5 | | |
| Travel | | 8.0 | | |
| Contractual | | | | |
| Commodities | | 4.8 | | |
| Equipment | | 10.0 | | |
| Other | | | | |
| Total Cost | | 85.3 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | 85.3 | | |
| 1004 | General Fund | | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1061 | CIP Receipts | | | |
| Other | | | | |
| <p>Justification</p> <p>This bill authorizes DHSS to design and operate a demonstration project under the authority of section 1115 (a) of the Social Security Act.</p> <p>Project development and management include planning, negotiating, and preparing the demonstration project application(s), including requesting waiver of the pertinent federal law provisions. Development also includes coordinating the necessary program and system changes and dealing with requests for information about the project as well as negotiation and administration of the evaluation contract and monitoring of the project. Project management staff would also be responsible to oversee the operation and monitoring of the project and maintain the necessary relationships with federal officials throughout its duration.</p> <p>This request is for one project coordinator.</p> | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services

BRU: Public Assistance Administration

COMPONENT: Public Assistance Administration (0233)

FY95

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Revised Date: 3/23/94

STATE OF ALASKA
1994 LEGISLATIVE SESSION

FISCAL NOTE

DPA #4 4/1/94
BILL NO. C5HB409(FIN)am(efd fld)

Revision Date: _____ Dept. Affected: Health and Social Services
Title: No Act proposing a special demonstration project within the AFDC program BRU: PA Administration
Sponsor: Hanley Component: PA Data Processing
Requestor: Senate HES COMPONENT SERIAL NO. 0240

Expenditures/Revenues: (Thousands of Dollars)

| OPERATING | FY95 | FY96 | FY97 | FY98 | FY99 | FY00 |
|-----------------------------|--------------|--------------|--------------|--------------|--------------|------------|
| PERSONAL SERVICES | 317.1 | 380.5 | 202.7 | 202.7 | 202.7 | 0.0 |
| TRAVEL | 30.0 | 35.0 | 7.0 | 7.0 | 7.0 | 0.0 |
| CONTRACTUAL | 214.3 | 133.6 | 19.2 | 19.2 | 19.2 | 0.0 |
| SUPPLIES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| EQUIPMENT | 70.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| LAND & STRUCTURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| GRANTS, CLAIMS | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| MISCELLANEOUS | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| TOTAL OPERATING | 631.4 | 549.1 | 228.9 | 228.9 | 228.9 | 0.0 |
| CAPITAL EXPENDITURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| CHANGES IN REVENUES | 0 | 0 | 0 | 0 | 0 | 0 |

FUND SOURCE (Thousands of Dollars)

| | | | | | | |
|---------------------------|--------------|--------------|--------------|--------------|--------------|------------|
| 1002 Federal Receipts | 315.7 | 274.5 | 114.4 | 114.4 | 114.4 | 0.0 |
| 1003 G ^T Match | 315.7 | 274.6 | 114.5 | 114.5 | 114.5 | 0.0 |
| 1004 GF | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1005 GF/Program Receipts | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1006 GF/MHTIA | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Other | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| TOTAL | 631.4 | 549.1 | 228.9 | 228.9 | 228.9 | 0.0 |

POSITIONS:

| | | | | | | |
|-----------|---|---|---|---|---|---|
| FULL-TIME | 7 | 7 | 4 | 4 | 4 | 0 |
| PART-TIME | 0 | 0 | 0 | 0 | 0 | 0 |
| TEMPORARY | 0 | 0 | 0 | 0 | 0 | 0 |

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

This bill creates a need for major modifications to the Division of Public Assistance Eligibility Information System. Operation of a federally approved demonstration project will require that the DPA apply two different, parallel sets of eligibility rules to cases which are part of the demonstration project and cases which fall under normal AFDC program rules. Demonstration project methodology will also require special collection and compilation of data for program monitoring and evaluation purposes.

Prepared by: Jan L. Hansen, Director
Division: Division of Public Assistance
Approved by Commissioner: Margaret R. Lowe, M.Ed., Ed.S.
Agency: Department of Health & Social Services

Phone: 465-2680
Date: 4/1/94
Date: 4/8/94

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ANALYSIS (cont.):

EIS is fundamental to DPA's administration of public assistance. Full automation of the demonstration project will be necessary to comply with federal requirements and to minimize the need for additional field staff to operate the project.

Modifications to the EIS system will require extensive programming and testing by PA data processing staff. This is a major systems development project which must be completed within a very short timeline. Once the programming modifications are in place, a reduced level of staff effort will be required to maintain the special programming, generate monitoring data, and produce the information necessary for completion of the final project evaluation.

Assumptions:

This legislation is enacted effective July 1, 1994. The EIS modification project begins as soon as possible thereafter, presuming federal approval of the demonstration project.

Demonstration project evaluation is performed by a contractor. PA data processing staff are responsible to generate data needed for the evaluation.

EIS programming for demonstration project is on-line January 1, 1996. Full system staffing is necessary through FY 96 to complete system de-bugging and complete development of monitoring components.

From FY 97 through FY 99, 4 PA data processing positions will be needed to maintain the system, generate monitoring reports, and produce data for the program evaluation.

These positions also will be needed in FY 99 for final program analysis and to facilitate transition of the system back to normal operation.

Travel funding will be needed to maintain monitoring and liaison between system staff and management staff in Juneau.

An independent contractor will be retained in FY 95 and FY 96 to facilitate system design and implementation. Contractual costs are projected at 150.0 for FY 95 and 100.0 for FY 96.

ANALYSIS (cont.):

Calculations:

FY 95:

| | | | | |
|---|-------------------------|-------|-----|-------------|
| 1 | Project Manager | AP V | R21 | 59.0 |
| 1 | Lead Programmer | APIV | R19 | 52.1 |
| 2 | Programmers | APIII | R17 | 91.7 |
| 2 | Testers/Analysts | PAAI | R16 | 86.6 |
| 1 | Clerk Typist III | | R08 | 27.7 |
| | Implementation Contract | | | 150.0 |
| | Equipment | | | 70.0 |
| | Office Space | | | 55.3 |
| | Training | | | 9.0 |
| | Travel | | | <u>30.0</u> |
| | Total | | | 631.4 |

FY 96:

| | | | | |
|---|-------------------------|-------|-----|-------------|
| 1 | Project manager | AP V | R21 | 70.8 |
| 1 | Lead Programmer | APIV | R19 | 62.5 |
| 2 | Programmers | APIII | R17 | 110.0 |
| 2 | Testers/Analysts | PAAI | R16 | 104.0 |
| 1 | Clerk Typist III | | R08 | 33.2 |
| | Implementation Contract | | | 100.0 |
| | Office space | | | 33.6 |
| | Travel | | | <u>35.0</u> |
| | Total | | | 549.1 |

FY 97 - FY 99:

| | | | | |
|---|------------------|-------|-----|------------|
| 1 | Lead Programmer | APIV | R19 | 62.5 |
| 1 | Programmer | APIII | R17 | 55.0 |
| 1 | Tester/Analyst | PAAI | R16 | 52.0 |
| 1 | Clerk Typist III | | R08 | 33.2 |
| | Office space | | | 19.2 |
| | Travel | | | <u>7.0</u> |
| | Total | | | 228.9 |

| | | | | |
|--|---------------------------|-----------------------|-------------------|-----------------------|
| Position Title Analyst/Programmer V | | No. of Positions 1 | Range/Step 21B | Bargaining Unit SS |
| Time Status FT | Staff Months 10 months | Location Anchorage | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 59.0 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 59.0 | | |
| Travel | | 30.0 | | |
| Contractual | | 7.9 | | |
| Commodities | | | | |
| Equipment | | 10.0 | | |
| Other | | | | |
| Total Cost | | 106.9 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | | | |
| 1004 | General Fund | 106.9 | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1061 | CIP Receipts | | | |
| Other | | | | |
| <p>Justification</p> <p>The EIS requires maintenance on a daily basis to implement federal mandates, make corrections, implement performance enhancements, and ensure accurate daily issuances. Existing staff levels are necessary to perform the operational duties. This project will require complex modifications to the existing system and extensive acceptance testing to ensure accurate tracking of results.</p> <p>This position is the project manager for system development necessary to operate the AFDC demonstration project authorized by this bill.</p> | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services

BRU: Public Assistance Administration

COMPONENT: Public Assistance Data Processing (0240)

FY95

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| | | | | |
|---|---------------------------|-----------------------|-------------------|------------------------|
| Position Title Analyst/Programmer IV | | No. of Positions 1 | Range/Step 19B | Bargaining Unit GGU |
| Time Status FT | Staff Months 10 months | Location Anchorage | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 52.1 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 52.1 | | |
| Travel | | | | |
| Contractual | | 7.9 | | |
| Commodities | | | | |
| Equipment | | 10.0 | | |
| Other | | | | |
| Total Cost | | 70.0 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | | | |
| 1004 | General Fund | 70.0 | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1061 | CIP Receipts | | | |
| Other | | | | |
| <p>Justification</p> <p>The EIS requires maintenance on a daily basis to implement federal mandates, make corrections, implement performance enhancements, and ensure accurate daily issuances. Existing staff levels are necessary to perform the operational duties. This project will require complex modifications to the existing system and extensive acceptance testing to ensure accurate tracking of results.</p> <p>This position is the lead programmer analyst to research each system impact involved and work with lower level programmers on the system development necessary to operate the AFDC demonstration project authorized by this bill.</p> | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Public Assistance Data Processing (0240)

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 Revised Date: 3/23/91

FY95

| | | | | |
|---|---------------------------|-----------------------|-------------------|------------------------|
| Position Title Analyst/Programmer III | | No. of Positions 2 | Range/Step 17B | Bargaining Unit GGU |
| Time Status FT | Staff Months 10 months | Location Anchorage | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 91.7 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 91.7 | | |
| Travel | | | | |
| Contractual | | 15.8 | | |
| Commodities | | | | |
| Equipment | | 20.0 | | |
| Other | | | | |
| Total Cost | | 127.5 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | | | |
| 1004 | General Fund | 127.5 | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1061 | CIP Receipts | | | |
| Other | | | | |
| <p>Justification</p> <p>The EIS requires maintenance on a daily basis to implement federal mandates, make corrections, implement performance enhancements, and ensure accurate daily issuances. Existing staff levels are necessary to perform the operational duties. This project will require complex modifications to the existing system and extensive acceptance testing to ensure accurate tracking of results.</p> <p>These positions are journeyman-level programmers necessary for development of the system modifications needed to operate the AFDC demonstration project authorized by this bill.</p> | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Public Assistance Data Processing (0240)

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Revised Date: 3/23/91

FY95

| | | | | |
|--|---------------------------|-----------------------|-------------------|------------------------|
| Position Title Public Assistance Analyst I | | No. of Positions 2 | Range/Step 16B | Bargaining Unit GGU |
| Time Status FT | Staff Months 10 months | Location Anchorage | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 86.6 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 86.6 | | |
| Travel | | | | |
| Contractual | | 15.8 | | |
| Commodities | | | | |
| Equipment | | 20.0 | | |
| Other | | | | |
| Total Cost | | 122.4 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | | | |
| 1004 | General Fund | 122.4 | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1061 | CIP Receipts | | | |
| Other | | | | |
| <p>Justification</p> <p>The EIS requires maintenance on a daily basis to implement federal mandates, make corrections, implement performance enhancements, and ensure accurate daily issuances. Existing staff levels are necessary to perform the operational duties. This project will require complex modifications to the existing system and extensive acceptance testing to ensure accurate tracking of results.</p> <p>These positions are user level analysts/testers that are necessary for development of the system modifications needed to operate the AFDC demonstration project authorized by this bill.</p> | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Public Assistance Data Processing (0240)

Page 1 of 1

Revised Date: 3/23/94

FY95

| | | | | |
|--|---------------------------|-----------------------|-------------------|------------------------|
| Position Title Clerk Typist III | | No. of Positions 1 | Range/Step R08 | Bargaining Unit GGU |
| Time Status FT | Staff Months 10 months | Location Anchorage | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 27.7 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 27.7 | | |
| Travel | | | | |
| Contractual | | 7.9 | | |
| Commodities | | | | |
| Equipment | | 10.0 | | |
| Other | | | | |
| Total Cost | | 45.6 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | | | |
| 1004 | General Fund | 45.6 | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1061 | CIP Receipts | | | |
| Other | | | | |
| <p>Justification</p> <p>The EIS requires maintenance on a daily basis to implement federal mandates make corrections, implement performance enhancements, and ensure accurate daily issuances. Existing staff levels are necessary to perform the operational duties. This project will require complex modifications to the existing system and extensive acceptance testing to ensure accurate tracking of results.</p> <p>This request is for one full-time support clerk for programming/testing staff.</p> | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services

BRU: Public Assistance Administration

COMPONENT: Public Assistance Data Processing (0240)

FY95

Page 1 of 1

Revised Date: 3/23/94

STATE OF ALASKA
1994 LEGISLATIVE SESSION

FISCAL NOTE

DPA #5 4/1/94
BILL NO. CSHB409(PIN)am(efd fld)

Revision Data: Dept. Affected: Health and Social Services
 Title: An Act proposing a special demonstration project within the AFDC program BRU: PA Administration
 Sponsor: Hailey Component: Alaska Work Programs
 Requestor: Senate HES COMPONENT SERIAL NO. 0238

Expenditures/Revenues: (Thousands of Dollars)

| OPERATING | FY95 | FY96 | FY97 | FY98 | FY99 | FY00 |
|-------------------|------|---------|---------|---------|-------|------|
| PERSONAL SERVICES | 0.0 | 83.9 | 93.0 | 93.0 | 55.8 | 0.0 |
| TRAVEL | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| CONTRACTUAL | 0.0 | 1,195.1 | 1,620.2 | 1,620.2 | 810.2 | 0.0 |
| SUPPLIES | 0.0 | 0.4 | 0.4 | 0.4 | 0.2 | 0.0 |
| EQUIPMENT | 0.0 | 15.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| LAND & STRUCTURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| GRANTS, CLAIMS | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| MISCELLANEOUS | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| TOTAL OPERATING | 0.0 | 1,294.4 | 1,713.6 | 1,713.6 | 866.2 | 0.0 |

| | | | | | | |
|----------------------|-----|-----|-----|-----|-----|-----|
| CAPITAL EXPENDITURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| CHANGES IN REVENUES | 0 | 0 | 0 | 0 | 0 | 0 |

FUND SOURCE (Thousands of Dollars)

| | | | | | | |
|--------------------------|-----|---------|---------|---------|-------|-----|
| 1002 Federal Receipts | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1003 GF Match | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1004 GF | 0.0 | 1,294.4 | 1,713.6 | 1,713.6 | 866.2 | 0.0 |
| 1005 GF/Program Receipts | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1006 GF/MHTIA | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Other | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| TOTAL | 0.0 | 1,294.4 | 1,713.6 | 1,713.6 | 866.2 | 0.0 |

POSITIONS:

| | | | | | | |
|-----------|---|---|---|---|---|---|
| FULL-TIME | 0 | 2 | 2 | 2 | 2 | 0 |
| PART-TIME | 0 | 0 | 0 | 0 | 0 | 0 |
| TEMPORARY | 0 | 0 | 0 | 0 | 0 | 0 |

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

This legislation provides for a workfare project in which uncompensated work activities are required of certain AFDC recipients. It directs the department to contract for certain workfare activities on a competitive basis to organizations that have been successful in conducting employment placement services, community services, and job training.

Prepared by: Jan L. Hansen, Director Phone: 465-2680
 Division: Division of Public Assistance Date: 4/11/94
 Approved by Commissioner: Margaret R. Lowe Date: 4/8/94
 Agency: Department of Health & Social Services

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ANALYSIS (cont.):

Assumptions:

Workfare projects will be contracted out in each of the project areas for client referrals in FY96-99.

The contractor(s) will assess the availability of activities that are suitable as uncompensated activities and if necessary will develop additional activities.

Unless exempt, AFDC recipients without paid employment will be required to participate in uncompensated activities at least 21 hours per week.

Contractors will be responsible to monitor the participation of individuals referred to workfare, provide participation reports to DPA eligibility offices, and compile information and report on workfare program outcomes.

Development, monitoring, and maintenance of the project contracts will require the services of a full-time Project Coordinator.

Development of work sites begins in October 1995, then continues with monitoring of placement agreements; recruitment of new sites to replace filled or discontinued sites; and terminates with end of project in December 1998.

DHSS pays for insurance for medical for accidental injury, death, and dismemberment at each workfare site.

Participants in workfare will require intensive 4-hour employment assistance workshops, covering resumes, interviewing skills and work ethics. Presentation of workfare workshops in all 4 areas will be contracted out to the Department of Labor, to include development, materials, travel, and personal services.

One Accounting Clerk III will process child care and transportation billings for services provided to workfare participants and produce any necessary accounting reports.

Revision Date: _____

BILL NO. CSHB409(PIN)am(cfd fld)

ANALYSIS (cont.):

Costs:

FY95

No Costs

FY96

| | | |
|---|-----|-------------|
| 1 Project Coordinator (12 months) | R18 | \$ 56.3 |
| 1 Accounting Clerk III (9 months) | R10 | 27.6 |
| Contractual (12 months Facilities) | | 3.7 |
| Contractual (6 months Insurance) | | 25.2 |
| Contractual (6 months Dept. Labor) | | 16.8 |
| Contractual (Workfare Project Development & Management) | | 1149.4 |
| Supplies | | .4 |
| Equipment | | <u>15.0</u> |
| | | \$ 1294.4 |

FY97

| | | |
|---|-----|-----------|
| 1 Project Coordinator (12 months) | R18 | \$ 56.3 |
| 1 Accounting Clerk III (12 months) | R10 | 36.7 |
| Contractual (Facilities) | | 3.7 |
| Contractual (Insurance) | | 50.4 |
| Contractual (Dept. Labor) | | 33.6 |
| Contractual (Workfare Project Development & Management) | | 1532.5 |
| Supplies | | <u>.4</u> |
| | | \$ 1713.6 |

FY98

| | | |
|---|-----|-----------|
| 1 Project Coordinator (12 months) | R18 | \$ 56.3 |
| 1 Accounting Clerk III (12 months) | R10 | 36.7 |
| Contractual (Facilities) | | 3.7 |
| Contractual (Insurance) | | 50.4 |
| Contractual (Dept. Labor) | | 33.6 |
| Contractual (Workfare Project Development & Management) | | 1532.5 |
| Supplies | | <u>.4</u> |
| | | \$ 1713.6 |

ANALYSIS (cont.):

FY99

| | | |
|---|-----|-----------|
| 1 Project Coordinator (6 months) | R18 | \$ 28.2 |
| 1 Accounting Clerk III (9 months) | R10 | 27.6 |
| Contractual (6 months Facilities) | | 1.9 |
| Contractual (6 months Insurance) | | 25.2 |
| Contractual (6 months Dept. Labor) | | 16.8 |
| Contractual (Workfare Project Development & Management) | | 766.3 |
| Supplies | | <u>.2</u> |
| | | \$ 866.2 |

| | | | | |
|--|--------------------------|-----------------------|-------------------|------------------------|
| Position Title Accounting Clerk III | | No. of Positions 1 | Range/Step 10A | Bargaining Unit GGU |
| Time Status Full Time | Staff Months 9 months | Location Juneau | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 27.6 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 27.6 | | |
| Travel | | | | |
| Contractual | | 1.8 | | |
| Commodities | | 0.2 | | |
| Equipment | | 7.5 | | |
| Other | | | | |
| Total Cost | | 37.1 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | | | |
| 1004 | General Fund | 37.1 | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1061 | CIP Receipts | | | |
| Other | | | | |
| <p>Justification</p> <p>Accounting clerk needed to process supportive services and child care authorizations for payments to participants and providers and to provide statistical and accounting expenditure reports. This position supports the AFDC workfare project proposed in this bill.</p> | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: PA Administration
 COMPONENT: Alaska Work Program (0238)

FY96

Page 1 of 1
 Revised Date: 3/23/94

| | | | | |
|--|---------------------------|-----------------------|-------------------|------------------------|
| Position Title Project Coordinator | | No. of Positions 1 | Range/Step 18A | Bargaining Unit GGU |
| Time Status Full Time | Staff Months 12 months | Location Anchorage | | Election District |
| TYPE of EXPENDITURE | | AMOUNT | | |
| Salary | | 56.3 | | |
| Benefits | | | | |
| Premium Pay | | | | |
| Other | | | | |
| Total Personal Services | | 56.3 | | |
| Travel | | | | |
| Contractual | | 1.9 | | |
| Commodities | | 0.2 | | |
| Equipment | | 7.5 | | |
| Other | | | | |
| Total Cost | | 65.9 | | |
| FUNDING SOURCE for TOTAL COST | | | | |
| 1002 | Federal Receipts | | | |
| 1003 | GF Match | | | |
| 1004 | General Fund | 65.9 | | |
| 1005 | GF/Program Receipts | | | |
| 1006 | GF/Mental Health Trust | | | |
| 1007 | I/A Receipts | | | |
| 1061 | CIP Receipts | | | |
| Other | | | | |
| <p>Justification</p> <p>Project Coordinator needed to coordinate contracts with providers of employment and community service placements as part of the AFDC workfare project proposed in this bill.</p> | | | | |

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: PA Administration
 COMPONENT: Alaska Work Program (0238)

Page 1 of 1

Revised Date: 4/1/94

FY96

STATE OF ALASKA
1994 LEGISLATIVE SESSION

FISCAL NOTE

DPA #6 4/1/94
BILL NO. CSHB409(FIN)am(cfd)(ld)

Revision Date: _____ Dept. Affected: Health and Social Services
 Title: An Act proposing a special demonstration project within the AFDC program BRU: PA Administration
 Component: Child Care Benefits
 Sponsor: Haaley
 Requestor: Senate HES COMPONENT SERIAL NO. 1897

Expenditures/Revenues: (Thousands of Dollars)

| OPERATING | FY95 | FY96 | FY97 | FY98 | FY99 | FY00 |
|-----------------------------|------------|--------------|----------------|----------------|--------------|------------|
| PERSONAL SERVICES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| TRAVEL | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| CONTRACTUAL | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| SUPPLIES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| EQUIPMENT | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| LAND & STRUCTURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| GRANTS, CLAIMS | 0.0 | 578.3 | 1,360.8 | 1,360.8 | 680.4 | 0.0 |
| MISCELLANEOUS | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| TOTAL OPERATING | 0.0 | 578.3 | 1,360.8 | 1,360.8 | 680.4 | 0.0 |
| CAPITAL EXPENDITURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| CHANGES IN REVENUES | 0 | 0 | 0 | 0 | 0 | 0 |

FUND SOURCE (Thousands of Dollars)

| | | | | | | |
|--------------------------|------------|--------------|----------------|----------------|--------------|------------|
| 1002 Federal Receipts | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1003 GF Match | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1004 GF | 0.0 | 578.3 | 1,360.8 | 1,360.8 | 680.4 | 0.0 |
| 1005 GF/Program Receipts | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1006 GF/MHTIA | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Other | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| TOTAL | 0.0 | 578.3 | 1,360.8 | 1,360.8 | 680.4 | 0.0 |

POSITIONS:

| | | | | | | |
|-----------|---|---|---|---|---|---|
| FULL-TIME | 0 | 0 | 0 | 0 | 0 | 0 |
| PART-TIME | 0 | 0 | 0 | 0 | 0 | 0 |
| TEMPORARY | 0 | 0 | 0 | 0 | 0 | 0 |

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

This legislation generates a need for child care services for AFDC recipients who are participating in workfare. This bill requires that DHSS pay for child care services necessary for an individual to participate in workfare.

Under current AFDC program operations, the Department does not pay for child care services for individuals who are participating in unpaid work activities unless the individual is participating in the JOBS program.

Prepared by: Jan L. Hansen, Director Phone: 465-2680
 Division: Division of Public Assistance Date: 4/11/94
 Approved by Commissioner: Margaret R. Lowe Date: 4/8/94
 Agency: Department of Health & Social Services

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ANALYSIS (cont.):

Assumptions:

Workfare participants will be required to work 21 hours per week.

During the initial 6-month start-up phase in FY 96, 357 families per month will require child care services to participate in workfare. Beginning with FY 97, 420 families per month will require child care services to participate in workfare.

Need for child care begins on January 1, 1996 and ends December 31, 1998. FY 96 and FY 99 costs represent 6 months' benefits.

Calculations:

FY 95: No child care benefits paid, workfare not operational.

FY 96: 357 families x \$270 per family/month x 6 months = \$578.3.

FY 97-

FY 98: 420 families x \$270 per family/month x 12 months = \$1,360.8/year.

FY 99: 420 families x \$270 per family/month x 6 months = \$680.4.

STATE OF ALASKA
1994 LEGISLATIVE SESSION

FISCAL NOTE

DPA #7 4/1/94
BILL NO. CSHB409(PIN)am(efd)(ld)

Revision Date: _____ Dept. Affected: Health and Social Services
 Title: An Act proposing a special demonstration project within the AFDC program - ratable reductions BRU: Assistance Payments
 Sponsor: Hanley Component: AFDC
 Requestor: Senate HES COMPONENT SERIAL NO. 0220

Expenditures/Revenues: (Thousands of Dollars)

| OPERATING | FY95 | FY96 | FY97 | FY98 | FY99 | FY00 |
|-----------------------------|------------------|------------------|------------------|------------------|------------------|------------|
| PERSONAL SERVICES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| TRAVEL | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| CONTRACTUAL | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| SUPPLIES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| EQUIPMENT | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| LAND & STRUCTURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| GRANTS, CLAIMS | (1,160.0) | (2,437.0) | (2,559.0) | (2,687.0) | (2,821.0) | 0.0 |
| MISCELLANEOUS | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| TOTAL OPERATING | (1,160.0) | (2,437.0) | (2,559.0) | (2,687.0) | (2,821.0) | 0.0 |
| CAPITAL EXPENDITURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| CHANGES IN REVENUES | 0 | 0 | 0 | 0 | 0 | 0 |

FUND SOURCE (Thousands of Dollars)

| | | | | | | |
|--------------------------|------------------|------------------|------------------|------------------|------------------|------------|
| 1002 Federal Receipts | (526.6) | (1,106.4) | (1,161.8) | (1,219.9) | (1,280.7) | 0.0 |
| 1003 GF Match | (526.7) | (1,106.4) | (1,161.8) | (1,219.9) | (1,280.8) | 0.0 |
| 1004 GF | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1005 GF/Program Receipts | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1006 GF/MHTIA | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1007 I/A Receipts | (106.7) | (224.2) | (235.4) | (247.2) | (259.5) | 0.0 |
| TOTAL | (1,160.0) | (2,437.0) | (2,559.0) | (2,687.0) | (2,821.0) | 0.0 |

POSITIONS:

| | | | | | | |
|-----------|---|---|---|---|---|---|
| FULL-TIME | 0 | 0 | 0 | 0 | 0 | 0 |
| PART-TIME | 0 | 0 | 0 | 0 | 0 | 0 |
| TEMPORARY | 0 | 0 | 0 | 0 | 0 | 0 |

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

This legislation reduces AFDC maximum payment levels by approximately 1.7 percent below the current payment levels.

Prepared by: Jan L. Hansen, Director Phone: 465-2680
 Division: Division of Public Assistance Date: 4/1/94
 Approved by Commissioner: Margaret R. Lowe, M.Ed., Ed.S. Date: 4/8/94
 Agency: Department of Health & Social Services

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ANALYSIS (cont.):Assumptions:

The ratable reduction takes effect on January 1, 1995, and is repealed at the beginning of FY00.

Reductions in AFDC payment maximums produce a 1.7 percent savings in AFDC formula costs effective January 1, 1995.

Ratable reductions are imposed statewide.

AFDC caseload size will increase by 5 percent each year.

The average amount of the monthly AFDC benefit decrease as a result of ratable reductions will be \$13.00.

Calculations:

| | <u>Average AFDC Caseload</u> | <u>Average monthly payment reduction</u> | <u>Total FY Reduction</u> |
|------|----------------------------------|--|-------------------------------|
| FY95 | 14,882 | \$13 | \$1160.0 |
| FY96 | 15,626 | \$13 | \$2437.0 |
| FY97 | 16,407 | \$13 | \$2559.0 |
| FY98 | 17,228 | \$13 | \$2687.0 |
| FY99 | 18,089 | \$13 | \$2821.0 |
| FY00 | 18,993 | \$0 | \$ 0.0 |

* FY95 Total Reduction is for 6 months

STATE OF ALASKA
1994 LEGISLATIVE SESSION

FISCAL NOTE

DFA #8 4/1/94
BILL NO. CSHB409(FIN)am(cfd fld)

Revision Date: _____ Dept. Affected: Health and Social Services
 Title: An Act proposing a special demonstration project within the AFDC program BRU: Assistance Payments
 Component: Adult Public Assistance
 Sponsor: Haaley
 Requestor: Senate HES COMPONENT SERIAL NO. 0222

Expenditures/Revenues: (Thousands of Dollars)

| OPERATING | FY95 | FY96 | FY97 | FY98 | FY99 | FY00 |
|-----------------------------|----------------|----------------|----------------|----------------|----------------|------------|
| PERSONAL SERVICES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| TRAVEL | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| CONTRACTUAL | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| SUPPLIES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| EQUIPMENT | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| LAND & STRUCTURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| GRANTS, CLAIMS | (321.4) | (674.9) | (708.7) | (744.1) | (781.3) | 0.0 |
| MISCELLANEOUS | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| TOTAL OPERATING | (321.4) | (674.9) | (708.7) | (744.1) | (781.3) | 0.0 |
| CAPITAL EXPENDITURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| CHANGES IN REVENUES | 0 | 0 | 0 | 0 | 0 | 0 |

FUND SOURCE (Thousands of Dollars)

| | FY95 | FY96 | FY97 | FY98 | FY99 | FY00 |
|--------------------------|----------------|----------------|----------------|----------------|----------------|------------|
| 1002 Federal Receipts | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1003 GF Match | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1004 GF | (302.8) | (635.8) | (667.6) | (700.9) | (736.0) | 0.0 |
| 1005 GF/Program Receipts | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1006 GF/MHTIA | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| 1007 I/A Receipts | (18.6) | (39.1) | (41.1) | (43.2) | (45.3) | 0.0 |
| TOTAL | (321.4) | (674.9) | (708.7) | (744.1) | (781.3) | 0.0 |

POSITIONS:

| | FY95 | FY96 | FY97 | FY98 | FY99 | FY00 |
|-----------|------|------|------|------|------|------|
| FULL-TIME | 0 | 0 | 0 | 0 | 0 | 0 |
| PART-TIME | 0 | 0 | 0 | 0 | 0 | 0 |
| TEMPORARY | 0 | 0 | 0 | 0 | 0 | 0 |

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

This bill reduces Adult Public Assistance benefits by setting the amount of the maximum state contribution to Adult Public Assistance recipients at 1.7 percent less than the amount payable on January 1, 1992.

Prepared by: Jan L. Hansen, Director *Jan Hansen* Phone: 465-2680
 Division: Division of Public Assistance Date: 4/1/94
 Approved by Commissioner: Margaret R. Lowe *Margaret R. Lowe* Date: 4/18/94
 Agency: Department of Health & Social Services

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ANALYSIS (cont.):

Assumptions:

The ratable reduction takes effect on January 1, 1995, and is repealed at the beginning of FY00.

Benefit reductions are imposed statewide.

The average amount of the monthly APA benefit decrease will be \$5.45. The APA benefit payment to an individual SSI recipient will be \$6 less per month.

APA caseload size will increase by 5 percent each year.

Recipients of APA Interim Assistance payments will not be affected by the benefit reductions.

Calculations:

| | <u>Average APA Caseload</u> | <u>Average monthly payment reduction</u> | <u>Total FY Reduction</u> |
|------|---------------------------------|--|-------------------------------|
| FY95 | 9,829 | \$5.45 | * \$321.4 |
| FY96 | 10,320 | \$5.45 | \$674.9 |
| FY97 | 10,836 | \$5.45 | \$708.7 |
| FY98 | 11,378 | \$5.45 | \$744.1 |
| FY99 | 11,947 | \$5.45 | \$781.3 |
| FY00 | 12,544 | \$0.00 | \$ 0.0 |

* FY95 Total Reduction is for 6 months

STATE OF ALASKA
1994 LEGISLATIVE SESSION

FISCAL NOTE

DPA #9 4/1/94
BILL NO. CSHB409(FIN)am(cfd fld)

Revision Date: _____ Dept. Affected: Health and Social Services
Title: An Act proposing a special demonstration project within the AFDC program BRU: PPD Hold Harmless
Sponsor: Hanley Component: PPD Hold Harmless
Requestor: Senate HBS COMPONENT SERIAL NO. 0225

| Expenditures/Revenues: | | (Thousands of Dollars) | | | | | |
|-----------------------------|----------------|------------------------|----------------|----------------|----------------|------------|--|
| OPERATING | FY95 | FY96 | FY97 | FY98 | FY99 | FY00 | |
| PERSONAL SERVICES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| TRAVEL | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| CONTRACTUAL | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| SUPPLIES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| EQUIPMENT | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| LAND & STRUCTURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| GRANTS, CLAIMS | (125.3) | (263.3) | (276.5) | (290.4) | (304.8) | 0.0 | |
| MISCELLANEOUS | | | | | | | |
| TOTAL OPERATING | (125.3) | (263.3) | (276.5) | (290.4) | (304.8) | 0.0 | |
| CAPITAL EXPENDITURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| CHANGES IN REVENUES | 0 | 0 | 0 | 0 | 0 | 0 | |

| FUND SOURCE | | (Thousands of Dollars) | | | | | |
|--------------------------|----------------|------------------------|----------------|----------------|----------------|------------|--|
| 1002 Federal Receipts | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| 1003 GF Match | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| 1004 GF | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| 1005 GF/Program Receipts | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| 1006 GF/MHTA | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | |
| 1050 PFD Fund | (125.3) | (263.3) | (276.5) | (290.4) | (304.8) | 0.0 | |
| TOTAL | (125.3) | (263.3) | (276.5) | (290.4) | (304.8) | 0.0 | |

| POSITIONS: | | | | | | | |
|------------|---|---|---|---|---|---|--|
| FULL-TIME | 0 | 0 | 0 | 0 | 0 | 0 | |
| PART-TIME | 0 | 0 | 0 | 0 | 0 | 0 | |
| TEMPORARY | 0 | 0 | 0 | 0 | 0 | 0 | |

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

PPD Hold Harmless payments replace AFDC and Adult Public Assistance benefits when receiving the dividend causes individuals to lose eligibility or to have benefits reduced. The ratable reductions provided for in this bill reduce costs in the AFDC and APA assistance payments BRUs. PFD Hold Harmless costs change in direct proportion to the costs of the programs held harmless.

Prepared by: Jan L. Hansen, Director Phone: 465-2680
Division: Division of Public Assistance Date: 4/1/94
Approved by Commissioner: Margaret R. Lowe Date: 4/8/94
Agency: Department of Health & Social Services

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ANALYSIS (cont.):**Assumption:**

The ratable reductions take effect on January 1, 1995, and are repealed at the beginning of FY00.

PFD Hold Harmless costs for AFDC and APA benefits will decrease in direct proportion to the decreases produced by the reductions in AFDC and APA expenditures for each fiscal year.

Calculations:**PFD HOLD HARMLESS SAVINGS**

| | <u>AFDC</u> | <u>APA</u> | <u>PFDHH</u> |
|------|-------------|------------|--------------|
| FY95 | (\$106.7) | (\$18.6) | (\$125.3) |
| FY96 | (\$224.2) | (\$39.1) | (\$263.3) |
| FY97 | (\$235.4) | (\$41.1) | (\$276.5) |
| FY98 | (\$247.2) | (\$43.2) | (\$290.4) |
| FY99 | (\$295.5) | (\$45.3) | (\$304.8) |
| FY00 | \$ 0.0 | \$ 0.0 | \$ 0.0 |

FISCAL NOTE

STATE OF ALASKA
1994 LEGISLATIVE SESSION

BILL NO. CSHB 409(Fin) am(cfd fld)

Revision Date: _____ Dept. Affected: Health and Social Services
 Title: An Act relating to the maximum amount BRU: Medical Assistance
of assistance that may be granted under the adult public ... Component: Medicaid Non-Facility
 Sponsor: HANLEY, Therriault
 Requestor: Senate HESS COMPONENT SERIAL NO. 229

Expenditures/Revenues:

(Thousands of Dollars)

| OPERATING | FY95 | FY96 | FY97 | FY98 | FY99 | FY00 |
|------------------------|------------|---------------|----------------|----------------|----------------|----------------|
| PERSONAL SERVICES | | | | | | |
| TRAVEL | | | | | | |
| CONTRACTUAL | | | | | | |
| SUPPLIES | | | | | | |
| EQUIPMENT | | | | | | |
| LAND & STRUCTURES | | | | | | |
| GRANTS, CLAIMS | 0.0 | (15.8) | (267.0) | (453.3) | (413.4) | (312.1) |
| MISCELLANEOUS | | | | | | |
| TOTAL OPERATING | 0.0 | (15.8) | (267.0) | (453.3) | (413.4) | (312.1) |

| | | | | | | |
|----------------------|--|--|--|--|--|--|
| CAPITAL EXPENDITURES | | | | | | |
|----------------------|--|--|--|--|--|--|

| | | | | | | |
|---------------------|--|--|--|--|--|--|
| CHANGES IN REVENUES | | | | | | |
|---------------------|--|--|--|--|--|--|

FUND SOURCE

(Thousands of Dollars)

| | | | | | | |
|--------------------------|------------|---------------|----------------|----------------|----------------|----------------|
| 1002 Federal Receipts | 0.0 | (7.9) | (133.5) | (226.6) | (206.7) | (156.0) |
| 1003 GF Match | 0.0 | (7.9) | (133.5) | (226.7) | (206.7) | (156.1) |
| 1004 GF | | | | | | |
| 1005 GF/Program Receipts | | | | | | |
| 1006 GF/MHTIA | | | | | | |
| Other | | | | | | |
| TOTAL | 0.0 | (15.8) | (267.0) | (453.3) | (413.4) | (312.1) |

POSITIONS:

| | | | | | | |
|-----------|--|--|--|--|--|--|
| FULL-TIME | | | | | | |
| PART-TIME | | | | | | |
| TEMPORARY | | | | | | |

Estimate of current year (FY94) impact: 0.0

ANALYSIS: (Attach a separate page if necessary)

Reduction in Medicaid spending would result from adults being removed from AFDC cases due to sanctions and losing Medicaid eligibility as a consequence and from families leaving the AFDC caseload due to employment and adult family members and some children losing Medicaid eligibility as a result. Some children losing eligibility may have incomes below or near the poverty level.

See attached page for additional analysis.

Assumptions provided by Division of Public Assistance for 2/10/94 fiscal note have changed. All other assumptions remain constant.

Prepared by: Jon Sherwood
 Division: Medical Assistance

Phone: 465-3355
 Date: 04/07/94

Approved by Commissioner: Margaret R. Lowe
 Agency: Department of Health & Social Services

Date: 4/8/94

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ANALYSIS (cont.):**Assumptions:**

Average Annual Cost of Medical Assistance – FY 93

| | |
|------------|---------|
| AFDC Adult | \$2,560 |
| AFDC Child | \$1,573 |

Growth = 11 percent

Growth includes price inflation and increased service utilization per client, but not caseload increases.

Adults ineligible due to sanctions remain off Medicaid for the whole year, except FY 96 and FY 99. In FY 96 the program starts midyear and the sanction is projected to last for 3 months. In FY 99, the program ends mid year and the sanction is projected to last six months.

No adults or children will drop off Medicaid in FY 96 as a result of dropping off the AFDC caseload because of Transitional Medicaid providing extended coverage for one year. The average length of time without Medicaid benefits for other fiscal years is one-half year. Therefore, the savings from adults and children going off the caseload equals one-half the average annual cost of medical assistance multiplied times the number of adults and children going off the caseload.

Number of Clients Affected

| | <u>FY 95</u> | <u>FY 96</u> | <u>FY 97</u> | <u>FY 98</u> | <u>FY 99</u> | <u>FY 00</u> |
|-----------------------------|--------------|--------------|--------------|--------------|--------------|--------------|
| Sanctioned Adults | 0 | 18 | 33 | 33 | 33 | 0 |
| Adults Going Off Caseload | 0 | 0 | 45 | 87 | 85 | 85 |
| Children Going Off Caseload | 0 | 0 | 43 | 93 | 89 | 89 |

Savings

| | | | | | | |
|----------------------------|------------|-----------------|------------------|------------------|------------------|------------------|
| Sanctioned Adults | \$0 | \$15,755 | \$128,247 | \$142,354 | \$79,006 | \$0 |
| Adults Going Off Caseload | \$0 | \$0 | \$87,441 | \$187,648 | \$203,501 | \$225,886 |
| Children Going of Caseload | \$0 | \$0 | \$51,340 | \$123,253 | \$130,926 | \$86,245 |
| TOTAL SAVINGS | \$0 | \$15,755 | \$267,028 | \$453,255 | \$413,433 | \$312,131 |

Note: Assumptions for the number of people losing eligibility for Medicaid and for how long are based on estimates provided by the Division of Public Assistance.

| STATE | MAXIMUM BENEFIT 3 PERSONS | MAXIMUM BENEFIT RANKING | BENEFIT AS % OF POVERTY | RANK BY % OF POVERTY |
|------------------|---------------------------------|----------------------------|----------------------------|-------------------------|
| aska | 923 | 1 | 76.6% | 1 |
| Callifornia | 694 | 2 | 72.0% | 2 |
| Wyoming | 674 | 3 | 69.9% | 3 |
| Vermont | 673 | 4 | 69.8% | 4 |
| Minnesota | 586 | 6 | 60.8% | 5 |
| Connecticut | 581 | 7 | 60.5% | 6 |
| Massachusetts | 579 | 8 | 60.1% | 7 |
| Hawaii | 666 | 5 | 60.1% | 8 |
| New York | 577 | 9 | 59.9% | 9 |
| Rhode Island | 554 | 10 | 57.5% | 10 |
| Michigan | 551 | 11 | 57.2% | 11 |
| Washington | 531 | 12 | 55.1% | 12 |
| Wisconsin | 517 | 13 | 53.6% | 13 |
| New Hampshire | 516 | 14 | 53.5% | 14 |
| Maine | 453 | 15 | 47.0% | 15 |
| Oregon | 444 | 16 | 46.1% | 16 |
| South Carolina | 440 | 17 | 45.6% | 17 |
| owa | 426 | 19 | 44.2% | 18 |
| Tennessee | 426 | 18 | 44.2% | 19 |
| New Jersey | 424 | 20 | 44.0% | 20 |
| Colorado | 421 | 21 | 43.7% | 21 |
| Idaho | 412 | 22 | 42.7% | 22 |
| Washington, D.C. | 409 | 23 | 42.4% | 23 |
| Maryland | 406 | 24 | 42.1% | 24 |
| South Dakota | 404 | 25 | 41.9% | 25 |
| Pennsylvania | 403 | 26 | 41.8% | 26 |
| Utah | 402 | 27 | 41.7% | 27 |
| North Dakota | 401 | 28 | 41.6% | 28 |
| Kansas | 396 | 29 | 41.1% | 29 |
| Montana | 389 | 30 | 40.4% | 30 |
| Illinois | 367 | 31 | 38.1% | 31 |
| Nebraska | 364 | 32 | 37.8% | 32 |
| Oklahoma | 341 | 33 | 35.4% | 33 |
| Delaware | 338 | 34 | 35.1% | 34 |
| Arizona | 334 | 36 | 34.6% | 35 |
| Ohio | 334 | 35 | 34.6% | 36 |

| | | | | |
|----------------|-----|----|-------|----|
| Nevada | 330 | 37 | 34.2% | 37 |
| New Mexico | 324 | 38 | 33.6% | 38 |
| Indiana | 320 | 39 | 33.2% | 39 |
| Florida | 294 | 40 | 30.5% | 40 |
| Virginia | 291 | 41 | 30.2% | 41 |
| Missouri | 285 | 42 | 29.6% | 42 |
| Georgia | 280 | 43 | 29.0% | 43 |
| North Carolina | 266 | 44 | 27.6% | 44 |
| West Virginia | 249 | 45 | 25.8% | 45 |
| Kentucky | 228 | 46 | 23.7% | 46 |
| Mississippi | 214 | 47 | 22.2% | 47 |
| Arkansas | 204 | 48 | 21.2% | 48 |
| Louisiana | 190 | 49 | 19.7% | 49 |
| Texas | 184 | 50 | 19.1% | 50 |
| Alabama | 124 | 51 | 12.9% | 51 |

To: Senate HESS Committee

From: Louise Charles

Date: April 20, 1994

Re: CS for HB 409

I attended the teleconference on Monday, April 18th in Fairbanks during which your committee discussed this bill. Although I couldn't testify, I was glad to hear others testify against the bill's passage and that it was held for further consideration by your committee. I would like to offer my observations about some of the comments that were made during the public hearing portion; and also state how I feel about this legislation.

I did resent the reference to, "welfare queens." It is my experience in working with welfare recipients, that the majority of people on APA or AFDC do not want to live on public assistance. People are willing to work, but in most cases do not have the education, training or access to a job. People living in rural areas especially, should not be thought of in such a derogatory manner. I can see by news accounts and articles that this manner of thinking is probably commonplace for large, urban cities or areas—but even then, is an unfair and stereotypical thinking.

There were also the outrageous statements about people on welfare "spending all of their checks on bingo," or, "having another child to gain more bingo funds." While it is fair to acknowledge that some welfare fraud does occur, it is implausible that the State Division of Public Assistance would be unaware of such blatant and excessive cases of welfare fraud, as implied.

The JOBS programs were created by Public Law 100-485, the Family Support Act, which was passed in 1988. This law mandated that states implement JOBS programs, the state of Alaska complied. If the state mandates participation, which it does unless clients are deemed exempt, then I think that this state and its legislators should support JOBS. Furthermore, I think that the state should take the lead in training and hiring JOBS clients, in effect creating its own model program.

Lastly, DPA Director Hansen's statements acknowledged that the JOB Opportunities and Basic Skills (JOBS) Program is an effective program. The JOBS program is successfully educating, training and/or preparing welfare recipients for meaningful, self-supporting employment. Politically speaking, the JOBS Program is still a very young program that has not been adequately funded to serve all of the people that qualify or want to participate in it. It is therefore more logical to increase funds for an already existing (proven) program than to create a new body that could be very costly and which may not be as effective.

I urge you to vote against the passage of HB409 and to consider increasing support for the JOBS program. Thank you for your consideration.

April 21, 1994

To The Members of the Senate HESS Committee:

HB409 proposes to decrease Adult Public Assistance and Aid to Families with Dependent Children benefit amounts for the second concurrent year, much to the detriment of the aged, disabled, ill and economically disadvantaged.

Intent of this bill is to utilize the money "saved" to fund a demonstration program that will help some (selected urban areas) of this same group of people. The program proposed is called "Workfare," and will require welfare recipients to participate in some form of community service work for 21 hours each week in order to continue to receive AFDC.

While I recognize the need for welfare reform, I feel the legislature has not given consideration to a very effective program that is already in place, the JOBS program. JOBS assists clients who are on AFDC with education, training and employment opportunities that will lead participants to self-supporting employment. It is logical that the state Legislature should propose legislation that would provide additional support for an already existing program, rather than create a new entity.

If HB409 is approved, it will lock the demonstration project into a five-year plan. At this point, federal welfare reform is pending. We do not know how that plan will affect Alaska residents. Federal reform, when enacted, could make HB409 redundant, ineffective, or harmful to Alaska's APA and AFDC recipients.

Has the Legislature considered how this bill will affect rural residents? If there is a mandate for this population to participate in "Workfare," how will services such as education, training and employment be provided to this population? If there is a waiver given to rural residents excusing them from participating in Workfare, is that equitable? Does that change their economic situation or give them hope of gaining usable education or training? NO!

I urge the Legislature to vote against HB409. There has been overwhelming testimony against the passage of this bill, and in support of the JOBS programs. Does the voice of the people count??

Sincerely,

Louise Charles

Louise Charles
1609 Madison Drive
Fairbanks, Alaska 99709