

**HB**

**319**

**SFIN**

**FILE**

# SENATE FINANCE COMMITTEE REPORT

*F/W*

DATE: 4/27/94

FURTHER:

DATE TURNED INTO OFFICE: 5-1-94

The Finance Committee considered CS FOR HOUSE BILL NO. 319(FIN)

Training of law enforcement and corrections officers; to the establishment of surcharges to be assessed for violations of certain traffic offenses; allowing defendants who are unable to pay the surcharge to perform community work; creating the Alaska police standards training fund; efd.

and recommends:

- replace with \_\_\_\_\_ CS \_\_\_\_\_ (FINANCE)
- or  adopt previous 5 CS CS HB 319 (Jud.)
- attaches amendment(s)

- same title
- new title
- technical title change (HB only)

- adopts \_\_\_\_\_ Letter of Intent
- further referral to the \_\_\_\_\_

- do pass
- do not pass
- no recommendation
- individual recommendations

**NEW FISCAL NOTES**

Department	Date	Zero	Fiscal

**PREVIOUS FISCAL NOTES**

Department	Date	Zero	Fiscal
<i>Courts</i>	<i>3/23/94</i>	<i>0</i>	
<i>DOLaw</i>	<i>2/17/94</i>	<i>0</i>	
<i>DPS</i>	<i>4/25/94</i>	<i>0</i>	

Appropriation No Fiscal Note

DO PASS:

*Reit Sharp*  
*Watt*  
*Angie*  
*Tim Kelly*  
*Steve*

OTHER RECOMMENDATIONS:

\_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_

1. *David Depass*  
 Co-Chair: Signature/Recommendation

2. *ina*  
 Co-Chair: Signature/Recommendation

# FISCAL NOTE

No. 3

Bill Version: CSHB 319(FIN)

(H) Publish Date: 3/25/94

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL

Revision Date: 03/23/94  
Title: An Act relating to the training of law enforcement and corrections officers...  
Sponsor: Reps. Phillips, MacLean, Sanders, Kott  
Requestor: \_\_\_\_\_

Dept. Affected: Alaska Court System  
BRU: Trial Courts  
Components: \_\_\_\_\_  
COMPONENT SERIAL NO. 768

### EXPENDITURES/REVENUES (Thousands of Dollars)

OPERATING EXPENDITURES	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS & CLAIMS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGE IN REVENUES ( )						
------------------------	--	--	--	--	--	--

### FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	0.0	0.0	0.0	0.0	0.0	0.0
1005 GF/Program Receipts						
1006 GF/MHTA						
Other InterAgency RSA	See note below.					
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

### POSITIONS

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year (FY 94) cost: \$ None

**ANALYSIS:** (Attach a separate page if necessary)  
See attached fiscal analysis. The Police Standards Council will transfer funds to the court system via a reimbursable services agreement to cover supply and program conversion costs.

Prepared by: C. S. Christensen III, Staff Counsel *[Signature]* Phone: 264-8228  
Agency: Alaska Court System Date: 03/23/94

Approved by: Arthur H. Snowden, II, Administrative Director *[Signature]* Date: 03/23/94  
Agency: Alaska Court System

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**COMMITTEE**

date 4/24/94 Comte Aide *[Signature]* (initial)  
Changes in SSCS HB 319 (JUD)  
have no fiscal impact. This  
fiscal note is appropriate.

Alaska Court System  
Fiscal Analysis  
CSHB 319 (JUD)

This legislation will require revision of various court forms, traffic booklets, operating procedures and minor computer reprogramming. The fiscal impact of this legislation is detailed below.

Contractual

Postage for reprinting traffic booklet

The court system provides two version of a traffic offense booklet to all law enforcement agencies and courts in the state. Approximately 3,500 copies of the booklet are distributed at a cost of \$.75 each.

\$2,625

Contractual programming of rural court computers to facilitate the new forms and procedures.

4,800

Supplies

Supplies for reprinting traffic booklet

The traffic offense booklets contain approximately 15 duplex pages each. The court must prepare 3,500 copies of the 15 page booklet at a cost per page of \$.035.

1,838

Non-computerized courts use a DWI judgment form for certain traffic offenses, which must be revised and reprinted.

700

Estimated one-time cost \*\*\*

\$9,963

\*\*\* These costs will be funded through an RSA with the Police Standards Council.

FISCAL NOTE

No. 4

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

Bill Version: CSHB 319(FIN)  
(H) Publish Date: 3/25/94

Revision Date: February 17, 1994  
Title: "...relating to the training of law enforcement and correction officers...surcharges..."  
Sponsor: Representative Phillips  
Requestor: Representative Phillips

Department Affected: Department of Law  
BRU: Legal Services  
Component: Operations  
COMPONENT SERIAL NO. 0093

EXPENDITURES/REVENUES:

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND &						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
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FUNDING:

1002 Federal						
1003 GF Match						
1004 GF						
1005 GF/Program						
1006 GF/MHTIA						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME						
TEMPORARY						

Estimate of current year (FY94) impact: -0-

4/26/94 date Monte Aide (initial)  
Changes in SCS CS HB 319 (J4D)  
have no fiscal impact. This  
fiscal note is appropriate.

ANALYSIS: (Attach a separate page if necessary.)  
Please see the attached analysis.

Prepared by: Richard I. Peques, Director  
Division: Administrative Services Division  
Approved by Commissioner: Bruce M. Botelho, Attorney General  
Agency: Department of Law

Phone: 465-3672  
Date: February 17, 1994  
Date: February 17, 1994

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FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO. CSHB 319 (JUD)

ANALYSIS CONTINUATION:

This bill amends AS 12.55 to add a surcharge of \$10 to any fine or penalty assessed as a result of a violation of a vehicle or traffic offense under AS 28, except the surcharge would be \$25 if the offense was driving while intoxicated or if the offense was refusal to submit to a chemical test. The bill also amends AS 18.65 to establish the Alaska police training fund in the general fund, consisting of appropriations made by the legislature to the fund. The bill provides that the legislature may appropriate from the funds collected as surcharges; however, the bill also makes it clear that nothing in the bill creates a dedicated fund. Finally, the bill also provides that the state may initiate proceedings to collect unpaid surcharges.

It appears that about 70 percent of fines and penalties that accrue from traffic offenses are paid voluntarily, and it is anticipated that the same high ratio of surcharges would also be paid voluntarily. Because of the costs involved in attempting to collect the remaining 30 percent of unpaid surcharges, state efforts to collect the unpaid amount would not be undertaken until their value substantially exceeds the cost for collection. Consequently, there will not be a fiscal impact for the Department of Law.

# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL No. 5

Bill Version: SCS CSHB 319 (Sub)

(S) Publish Date: 4-27-94

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety

Title: Police Officers Training Fund BRU: Alaska Police Standards Council

Component: Alaska Police Standards Council

Sponsor: REPRESENTATIVE PHILLIPS

Requestor: (S)JUD COMPONENT SERIAL NO. 519

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES	0.	52.6	105.2	105.2	105.2	105.2
TRAVEL	0.	6.0	12.0	12.0	12.0	12.0
CONTRACTUAL	0.	105.3	395.7	580.7	580.7	580.7
SUPPLIES	0.	.4	.7	.7	.7	.7
EQUIPMENT	0.	185.0	185.0	0	0	0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0.</b>	<b>349.3</b>	<b>698.6</b>	<b>698.6</b>	<b>698.6</b>	<b>698.6</b>
<b>CAPITAL EXPENDITURES</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>
<b>CHANGE IN REVENUES (1006)</b>	<b>0.</b>	<b>349.3</b>	<b>698.6</b>	<b>698.6</b>	<b>698.6</b>	<b>698.6</b>
<small>Revenue Code</small>						

**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts	0	349.3	698.6	698.6	698.6	698.6
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>0.</b>	<b>349.3</b>	<b>698.6</b>	<b>698.6</b>	<b>698.6</b>	<b>698.6</b>

Estimate of current year (FY 94) impact: \$ \_\_\_\_\_

**POSITIONS:**

FULL-TIME	0	2	2	2	2	2
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

**ANALYSIS:** (Attach a separate page if necessary.) APSC's Basic Operating Budget provides funding for staff, travel for council members and contractual services for basic police training. HB319 would supplement training for 2200 officers statewide and increase funding for training of additional peace officers.

Prepared By: Laddie Shaw Phone: 465-4378

Division: Alaska Police Standards Council Date: 04-25-94

Approved by Commissioner:  Date: 04-25-94

Agency: Richard M. Burton, Dept. of Public Safety

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The Alaska Police Standards Council is responsible by legislation (AS 18.65.230) to establish and maintain training programs for law enforcement agencies and correctional institutions. In-service training is essential to support the special requirements of peace officers throughout the state.

SCS CSHB 319(JUD) establishes a training fund that would allow for a much needed continuing education and training support of the law enforcement and corrections community throughout Alaska.

Presently the Alaska Police Standards council is funded to support the basic level training of 15 officers. No additional funds are available for any in-service training from the Alaska Police Standards Council.

In-service and specialized training are being addressed in a fragmented fashion by taking advantage of training whenever and wherever it is offered.

The establishment of this fund will come about in the development of a user fee assessment, as where violators will pay for police and corrections training.

In charging a \$10 assessment on all uniformed traffic citations and court judgements, projected revenue to the fund will be \$539.3.

A \$25 assessment on operating a motor vehicle or aircraft while intoxicated, reckless driving, refusal to submit to a chemical test, driving while license canceled, suspended or revoked, and failure to stop and give aid when a motor vehicle accident occurs, equate to a projected revenue of \$159.3.

To deal with the additional tasks necessary to implement this legislation, two full-time positions will be needed. One position is a Training Coordinator, who will be a point of contact for all information in regards to training. A Training Coordinator will provide a cost savings as training currently offered will be maximized and be more cost effective. The position will coordinate activities of training programs with all law enforcement agencies and correctional institutions throughout the state. Duties will

Department of Public Safety  
SCS CSHB 319(JUD)  
Page 3 of 5

also include the development and coordination of in-service, instructor and recertification training programs. Travel is required of this position to insure the training and educational needs of the law enforcement and corrections are being carried out.

The position of a Data Processing Clerk is needed to set up and maintain files of correspondence and records for the ongoing training reports submitted by the peace officer network, and assist in processing the 2200 officer certification updates, new certificates, and decertification processes.

Initial equipment cost will be in setting up computer-based interactive multimedia training, distance learning, and simulator systems.

The Alaska Police Standards Council is willing to explore options in the development and placement of satellite distance learning and teleconferencing capabilities with other state agencies. By coupling the interactive multimedia program with a participating agency satellite distance learning system it would then allow for a larger number of training sites to deliver telecourse and videotaped training material to Alaska's widely dispersed target audience.

If the Alaska Police Standards Council is to be effective in delivering programs on a statewide basis to all law enforcement agencies and corrections institutions, the satellite downlike system has the potential to deliver the best training at the most reasonable cost.

Due to the administrative conversion within the court system to allow them to collect and process the assessment fee under HB 319, and change over the uniform traffic citations, there will be a reimbursable service agreement of \$10,000.00 from the Alaska Police Standards Council to the Alaska Court System. This RSA is included under contractual within the FY 96 operating costs.

Basic level training grants and in-service training will encompass the additional portion of the funds.

SCS CSHB 319(JUD) will supplement the existing Police Standards budget to allow for the much needed growth of recruits in the basic level academies.

In-service training would be relevant to continuing enforcement education in areas of investigation, community relations, multi-cultural diversity, officer safety, use of force, etc. Training is also needed for recertification; i.e., first aid, intoximeter, defensive tactics, firearms, etc.

The following is a summary of the costs that are anticipated to be incurred the first full year of operations under this legislation.

Personal Services	105.2
Travel	12.0
Contractual	220.7
Supplies	.7
Equipment	<u>360.0</u>
TOTAL	698.6

Costs not included after the first year are the equipment costs (400.0) which will be moved to contractual for basic and in-service training needs the following years.

Personal Services

Training Coordinator Range 18 Step A	
Salary	\$48,876
Benefits	<u>19,654</u>
(includes 200 hours overtime)	\$ 68,530
Data Processing Clerk II Range 9 Step A	
Salary	\$24,288
Benefits	<u>12,366</u>
	\$ 36,654
Total Personal Services	\$ 105,184

Contractual

Basic Level Training 10 Students @ 10 Weeks	\$ 53,000
In-Service/Field Training and Executive Level Training	\$ 155,700
Alaska Court System RSA	\$ 10,000
Long Distance Phone Costs	\$ 2,000
Total Contractual Costs	\$ 220,700

Department of Public Safety  
SCS CSHB 319 (JUD)  
Page 5 of 5

Supplies

Stationary, copy machine paper,  
Calculator, etc. \$ 700

Equipment

Two Desks	\$ 1500	
Credenza	500	
Two Chairs	1000	
Two Side Chairs	600	
Work Station (Technical)	2500	
Work Station (Support)	2500	
Two Bookcases	400	
Four File Cabinets	2100	
Two PC Systems	7000	
PC Hookup Charge	500	
Work Table	500	
Cellular Phone	500	
Two Telephone & Installation	<u>400</u>	
		\$ 20,000

Inter Active Video System X 10		
Large Screen TV, CD-Rom (PC)		
Software, Hardware (Set-up)	40,000	
Driving Simulators X 2	140,000	
Firearms Training System X 2	160,000	
		<u>\$ 340,000</u>

TOTAL		\$ 360,000
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Back-up

HB 319



# ALASKA STATE LEGISLATURE

Representative Gail Phillips

## MEMORANDUM

TO: Senator Drue Pearce, Co-Chairman *Drue*  
Senate Finance Committee

FROM: Representative Gail Phillips *Gail*

SUBJECT: SCSCSHB 319 (Judiciary)  
(training of law enforcement and corrections officers)

DATE: April 27, 1994

In preparation of your committee schedule, I would appreciate your considering the above bill for a hearing before the Senate Finance Committee at your earliest possible convenience.

This bill passed the House on Monday, March 10, by a vote of 38 yeas and 1 nay and out of Senate Judiciary yesterday.

I have attached background materials on the bill as well as updated fiscal notes.

Your consideration of my request would be greatly appreciated.

GP/sgn  
Attachments

cc: Senator Steve Frank, Co-Chairman  
Senate Finance Committee

# Alaska State Legislature

## House of Representatives

Official Business



State Capitol  
Juneau, Alaska 99801-1182  
(907) 465-3718

House Majority Leader

### MEASURE TO FUND LAW ENFORCEMENT TRAINING PROGRAMS PASSES HOUSE

4/11/94

FOR IMMEDIATE RELEASE

CONTACT: REP. GAIL PHILLIPS, 465-2689

The House of Representatives voted by a margin of 38-1 today to approve a measure sponsored by House Majority Leader Gail Phillips (R) Homer, that would create a training fund for law enforcement and corrections officers.

"This bill will allow the Legislature to appropriate, on a yearly basis, funds to provide training to officers through the Alaska Police Standards Council. This will not only result in better training for officers, but it will mean more protection for the public," said Representative Phillips.

The measure (HB 319), provides for a \$10 surcharge to be paid by those convicted of moving vehicle violations, and a \$25 surcharge for individuals convicted of driving while intoxicated. It is estimated that the surcharge will generate about \$700,000 a year, which will be available to the Legislature to appropriate for training programs.

"During the interim, I served on the Governor's Contract Jails Task Force, and learned that law enforcement training is sorely needed in most areas of the state," said Phillips. "This bill creates a stable, reliable source of revenue to be used to fund training programs that will benefit all Alaskans."

The measure now goes to the Senate. It is supported by the Department of Public Safety and law enforcement agencies statewide.



# ALASKA STATE LEGISLATURE

Representative Gail Phillips

**CSHB 319 (FINANCE) (RELATING TO THE TRAINING OF LAW ENFORCEMENT AND CORRECTIONS OFFICERS)**

## **BILL WOULD DO THREE THINGS:**

- 1) CREATE AN ALASKA POLICE STANDARDS TRAINING FUND WITHIN THE GENERAL FUND**
- 2) PROVIDE A SOURCE OF "RECEIPTS" FOR THE TRAINING FUND PAID FOR BY THE VIOLATORS OF CERTAIN TRAFFIC OFFENSES - MOVING VIOLATIONS AND DRIVING WHILE INTOXICATED**  
**THOSE UNABLE TO PAY WOULD BE ALLOWED TO PERFORM COMMUNITY WORK**
- 3) ALLOWS THE LEGISLATURE TO APPROPRIATE EACH YEAR FOR THE TRAINING OF LAW ENFORCEMENT AND CORRECTION OFFICERS STATEWIDE - THROUGH THE ALASKA POLICE STANDARDS COUNCIL**

**(TRAINING FOR LAW ENFORCEMENT IS SORELY NEEDED AND IN TOO MANY INSTANCES IS NON-EXISTENT AS WAS LEARNED BY REPRESENTATIVE MACLEAN AND MYSELF WHILE SERVING LAST INTERIM AS MEMBERS OF THE GOVERNORS TASK FORCE ON THE CONTRACT JAILS PROGRAM)**

**PHRASEOLOGY "SURCHARGE" USED ONLY TO AVOID APPEARANCE OF DEDICATED FUND AND A WAY FOR MUNICIPALITIES AND/OR STATE COURT SYSTEM TO ACCOUNT FOR THE AMOUNT THAT WOULD BE TRANSMITTED TO THE STATE TREASURY ULTIMATELY FOR TRAINING.**

**\$10 AND \$25 INCREASE TO TRAFFIC FINES SHOULDN'T BE CONSTRUED AS A "TAX" - "SURCHARGE" - "USER FEE", ETC. SINCE LEGISLATURE DOES NOT SET FINE SCHEDULES - SUPREME COURT AND MUNICIPALITIES RAISE (ADJUST) BAIL FORFEITURE SCHEDULES AND COULD DO SO WITHOUT GIVING THE LEGISLATURE THE OPPORTUNITY TO DIRECT WHERE THE INCREASE COULD BE USED AND FOR WHAT PURPOSE.**

**ANTICIPATED RECEIPTS ON ONLY THE "COLLECTABLE" FINES AMOUNTS TO APPROXIMATELY \$700,000 ANNUALLY.**

**THESE ANTICIPATED RECEIPTS SHOULD NOT BE USED AS A COMPARISON TO CUTS MADE TO THE DEPARTMENT OF PUBLIC SAFETY'S OPERATING BUDGET. THE ALASKA POLICE STANDARDS COUNCIL NOW RESIDES UNDER THE DEPARTMENT OF PUBLIC SAFETY - HOWEVER - THE COUNCIL WAS FORMALLY UNDER THE GOVERNOR'S OFFICE.**

OVERVIEW

PAGE TWO

**CSHB 319 (FINANCE) (RELATING TO THE TRAINING OF LAW ENFORCEMENT AND  
CORRECTIONS OFFICERS)**

**THE MAIN REASON FOR THE DELAYED EFFECTIVE DATES IN THE FINANCE COMMITTEE  
SUBSTITUTE IS TO ALLOW THE COURT SYSTEM TO IMPLEMENT THEIR NEW ACCOUNTING  
SYSTEM AND TO AMEND THEIR BAIL FORFEITURE SCHEDULES TO REFLECT THIS  
PROPOSED INCREASE AND WOULD ALSO ALLOW THE MUNICIPALITIES ADEQUATE TIME  
TO PREPARE IN-HOUSE ACCOUNTING SYSTEMS AND THE ALASKA POLICE STANDARDS  
COUNCIL TIME TO ADOPT REGULATIONS AND POLICY AND PROCEDURES TO IMPLEMENT  
THIS LEGISLATION.**

1993 TOTAL VEHICLE AND TRAFFIC OFFENSES

AS 12.55.039(a) (1) includes violations under AS 18, 13 AAC, 17 AAC and comparable municipal ordinances:

53,934 - Uniform Traffic Citations Issued

\*\* 53,934 - Total \$10 Violations = \$539,340 projected Revenue

AS 12.55.039(a) (2) includes the following:

4,618 - DWI/Refusals (Under AS 28.33.030, 28.33.031, AS 28.35.030, 28.35.032)

1,752 - All other at court suspensions, revocations, limitations (Under AS 28.15.291, AS 28.35.040, 28.35.060)

\*\* 6,370 - Total \$25 violations = \$159,250 Projected Revenue

\*\*\* \$ 698,590 Combined Total Projected Revenue

*State of Alaska  
Alaska Police Standards Council  
Pouch N - Juneau, Alaska 99811*

1  
2 BILL NO: HB319

DATE:

3  
4 TITLE: "An Act relating to the  
5 training of law enforcement  
6 and corrections officers...  
7 creating the Alaska  
8 Police Standards Training  
9 Fund"

CONTACT: Laddie Shaw  
Executive Director  
Alaska Police  
Standards Council  
465-4378

10 This bill addresses the ongoing problem of fulfilling the in-  
11 service and specialized training requirements of law enforcement  
12 and corrections statewide.

13 HB319 would generate the funding necessary to provide Alaska law  
14 enforcement and corrections officers the level of training they  
15 need to adequately perform their roles in an ever-changing  
16 contemporary society.

17 HB319 would allow for sufficient staff and funding to allow the  
18 Alaska Police Standards Council to fulfill their obligation under  
19 AS 18.65.230 by making available criminal justice education and  
20 training to peace officers, and corrections, probation, and  
21 parole officers.

22 This bill would allow the Alaska Police Standards council to re-  
23 emphasize its mission in providing quality service to the public  
24 by maximizing the training investment in our law enforcement and  
25 corrections personnel.

26 The goals of the Alaska Police Standards Council is to enhance  
27 the ability of its peace officers to provide that level of  
28 service desired by the citizens of Alaska through:

- 29 - Prescribing essential training requirements and  
30 curriculum;
- 31 - Promoting advanced and executive level training;
- 32 - Implementing and enforcing prerequisite standards  
for the selection and retention of officers;
- 33 - Maximizing the utilization of the training fund;
- 34 - Fostering a spirit of professional and community  
35 cooperation.

36 Civil actions resulting from inadequate training are on the  
37 increase. The end costs of providing adequate training is  
38 negligible when compared to the cost associated with lawsuits and  
39 their resultant judgement.

40 In developing a user fee assessment funding system the violators  
41 pay for police and corrections training.

42 This bill is supported by the Alaska Police Standards Council.

State of Alaska  
Alaska Police Standards Council  
Pouch N - Juneau, Alaska 99811

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APSC Mission Objectives

To produce a highly-trained and positively motivated professional, capable of meeting contemporary law enforcement standards of performance.

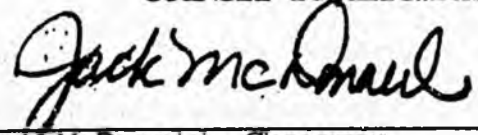
- To build on the foundation of skill and knowledge acquired at the basic academy, with continued education and training where the officer may enhance those skills and increase proficiency in all aspects of job performance.
- To cooperatively establish a career path within the respective agencies, by providing qualified members with advanced training and opportunities to develop leadership and supervisory skills.
- To ultimately increase the overall efficiency and effectiveness of the law enforcement and corrections community by assuring a climate of professionalism and conscientious standards of law enforcement and corrections.

APSC Responsibilities

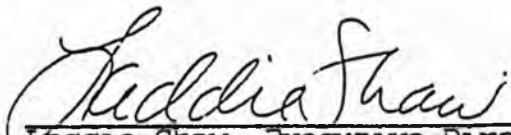
The Council is appointed by the Governor, to represent state and municipal police and correction's administrators, individual officers, and the private sector.

Statutory requirements:

- (1) establish minimum employment, training and educational standards for all full-time state, municipal police, probation, parole and correctional officers in Alaska;
- (2) establish minimum curriculum requirements for all police, probation, parole and correctional officers training programs, courses and classes;
- (3) consult and cooperate with all agencies concerning the development of police, probation, parole and correctional officers training schools and programs of instruction;
- (4) establish and maintain police, probation, parole and correctional officers training programs;
- (5) issue certificates evidencing satisfaction of Council requirements.



Jack McDonald, Chairman  
Alaska Police Standards Council



Laddie Shaw, Executive Director  
Alaska Police Standards Council



# HOONAH DEPARTMENT OF PUBLIC SAFETY

P.O. BOX 450

HOONAH, ALASKA 99829-0450

PHONE: (907) 945-3656 or 945-3655

FAX: (907) 945-3658

FEB 10 1994

MILTON J. HAKEN  
Chief of Police

February 07, 1994

Honorable Gail Phillips  
State of Alaska, House Representative  
Juneau, Alaska 99801-1182

Ref: ~~House Bill 319 - Training of law enforcement and corrections officers~~

Dear Representative Phillips,

This letter is presented for your consideration ***In favor of and support for*** House Bill 319, introduced by you. First off, let me thank you for initiating this bill! For over the past ten years, the Alaska Police Standards Council (APSC) has been unable to meet the increasing training demands for law enforcement and correctional officers in our state. The increasing demands are largely being driven by court decisions affecting the civil liability incurred by government bodies. A fact of life is: civil actions resulting from inadequate training are on the increase. Turnover and retirement in the ranks is another contributor.

Our society is changing, we all are seeing an increase in violence in our neighborhood. Drug abuse and the lack of jobs due to the economic conditions are facts of life. This department is small and has very limited resources for training. My officers have the bare bones basic training. Last year I solicited and received donations from businesses outside our community to raise money to send Officers to training outside the State of Alaska because the training was not available or slots for attendance were limited and filled by the larger agencies in the State. This training was in drug enforcement and investigation, Drug Abuse Resistance Education (D.A.R.E.) and Community Oriented Policing. There are several areas our department needs training in, but we just don't

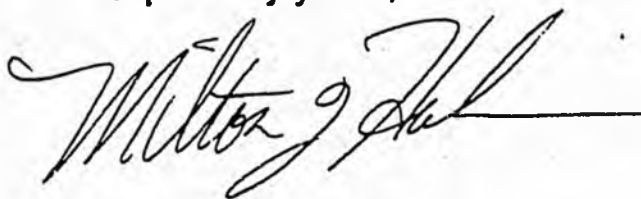
have the resources and/or the training isn't being offered or available in the State of Alaska.

This, I believe, is a sad commentary. Our neighboring State of Washington, is fast becoming recognized nationally as progressive and a leader in training it's law enforcement and corrections officers. Bill 319 is not an original idea, in most states in the lower forty-eight, laws similar to Bill 319 are already in place. Small law enforcement agencies in Alaska, like ours, need APSC to take a leadership role in delivering and meeting training needs, demands and opportunities. The costs of providing adequate training is a small fraction when equated to the price paid for associated costs of lawsuits and judgements.

Please support Bill 319. This Bill will put in place a "user fee assessment funding system" where the court imposes a fine or orders a bail forfeiture as a part of the penalty for an offense. This funding is in addition to the fine/bail system already in place. This source of funding can go a long way to enable APSC to provide professional training and education statewide.

Please feel free and do not hesitate to contact me if you have any questions. Thank you for your consideration in this matter.

Respectfully yours,

A handwritten signature in black ink, appearing to read "Milton J. Haken", with a long horizontal line extending to the right.

Milton J. Haken  
Chief of Police

# CITY/BOROUGH OF JUNEAU

## POLICE DEPARTMENT

210 ADMIRAL WAY • JUNEAU, ALASKA 99801

RICHARD W. GUMMOW  
CHIEF OF POLICE

*Alaska's Capital City*

BUSINESS 586-2789  
EMERGENCY 9-1-1



April 18, 1994

Senator Robin L. Taylor  
Alaska State Capitol  
Room 30  
Juneau, Alaska 99801-1182

Dear Senator Taylor:

As Juneau's new Chief of Police I have not yet had the opportunity and pleasure of meeting you, however I do need your assistance and ask for your support of HB 319, *The Alaska Police Standards Training Fund*, sponsored by Representative Gail H. Phillips.

The legislation sponsored by Representative Phillips is absolutely vital to Alaska law enforcement. Policing in the 1990's is much more demanding and complex than ever before. Pressing social issues including dysfunctional families, poverty, homelessness, drug addiction, gang warfare, and escalating crimes of violence have created an overwhelming burden for our peace officers. We have ever increasing expectations of the quality of service and levels of professionalism delivered by our peace officers. We demand more sensitivity, more productivity, and greater accountability, all with diminishing financial resources.

Police managers and elected officials from small and mid-sized cities throughout the United States have learned from experience that they seriously underestimated their communities' ability to remain free from the devastating influence of crime that has long plagued large urban cities. Until recently, Alaskans have been insulated from serious crime and it's destructive effect on our communities. However, occurrences of gang violence, drive-by shootings, homicides, hate crimes, armed robberies, and other acts of senseless violence committed by Alaskans against Alaskans are reported in our newspapers with increasing regularity.

Alaska's peace officers now face an enormous challenge that will require a significant increase in the level of professional development, skills, and in-service training to meet the rigorous demands of contemporary policing.

The provisions of House Bill 319 will finally provide a long overdue stable funding source for Alaska Police Standards Council, without levying additional general tax increases. This Bill has the unqualified and enthusiastic support of all Southeast Alaska Chiefs. We are convinced that the professional standard and quality of Alaska law enforcement will improve dramatically with the passage of this Bill, as will the general safety of all Alaska residents.

I will schedule an appointment with you shortly to answer any questions you may have and to discuss the importance of in-service peace officer training and the positive impact HB 319 will have on the citizens of Alaska. Thank you in advance for your consideration in this matter.

Sincerely,

A handwritten signature in black ink, appearing to read "Richard W. Gummow". The signature is fluid and cursive, with a large initial "R" and "G".

Richard W. Gummow  
Chief of Police

cc: Laddie Shaw  
Alaska Police Standards Council



217 Second Street, Suite 200 ■ Juneau, Alaska 99801 ■ Tel (907) 586-1325, Fax (907) 463-5480

February 4, 1994

TO: Brian Porter, Chair  
and Members,  
House Judiciary Committee

FROM: Kent E. Swisher, Executive Director

RE: **HB 319 - Training of law enforcement and corrections officers**

The Alaska Municipal League supports the intent of **HB 319**, to ensure that Alaska's public safety personnel have access to an efficient professional law enforcement training network.

The League's *1994 Policy Statement*, adopted by AML members in November 1993, includes the following statement in support of general training opportunities:

The League urges the legislature to assure, through state assistance, that local full-time and volunteer police, fire, emergency medical, and other emergency preparedness personnel throughout the state have access to adequate facilities and program resources for training. Further, the League endorses public fire education and arson education. (*1994 Policy Statement, Part III-Public Safety, B-Training*)

94LEGIS:HB319.2-4