

**SB**

**203**

FIRST COMMITTEE OF REFERRAL

*Final*

DATE: 4/21/93

FURTHER: FINANCE

Date of 5-Day Notice: 1/19/94  
(in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: 2-10-94

CRA Committee considered SB 203

"An Act requiring unified municipalities to provide police protection and law enforcement services; and providing for an effective date."

and recommends:

replace with \_\_\_\_\_ CS SB 203 (CRA)

- same title
- new title
- technical title change (HB only)

attaches amendment(s)

adopts \_\_\_\_\_ Letter of Intent

further referral to the \_\_\_\_\_

do pass

do not pass

no recommendation

individual recommendations

FISCAL NOTE INFORMATION

	Department	Date	Zero	Fiscal
CS	DPS	2/10/94		\$1,207
SB	DPS	10/5/93	✓	

Department	Date	Zero	Fiscal

Appropriation No Fiscal Note

Governor's Bill with Previous Fiscal Notes (enter information above)

DO PASS.

*Al Adams*

OTHER RECOMMENDATIONS:

*Robin L. Taylor* No Rec.  
*Loren J. Allan* No Rec.  
*Paul J. Haroff* No Rec.  
~~*John S. [unclear]*~~ No Rec.

*Carol E. [unclear]* No Rec.

Chair: Signature and Recommendation

# Alaska State Legislature

Senator Tim Kelly, Chair  
Senator Steve Rieger, Vice Chair  
Senator Drue Pearce  
Senator Judy Sato  
Senator Georgianna Lincoln



SENATE LABOR AND COMMERCE  
COMMITTEE

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## POSITION PAPER FOR SB 203:

### REQUIRING UNIFIED MUNICIPALITIES TO PROVIDE POLICE PROTECTION AND LAW ENFORCEMENT AREAWIDE

SB 203, introduced by the Senate Labor & Commerce Committee at the request of the Municipality of Anchorage, would require unified municipalities to provide law enforcement services on an areawide basis.

There are three unified municipalities in Alaska: Anchorage, Juneau, and Sitka. Both Juneau and Sitka currently provide areawide police coverage. The Municipality of Anchorage provides police service to approximately 80% of Anchorage. Hillside and portions of East South Anchorage have repeatedly rejected paying for police coverage, most recently this past April in municipal elections. (The Basher area and Southeast Midtown did vote to join the police service area effective January 1, 1994.)

The issues are public safety and equity among Anchorage's residents. As of this past summer, the State Troopers are not directly hooked up to the city's new enhanced 911 system and emergency response will be severely hampered. This is particularly alarming given that there are seven elementary and two secondary schools in the non-service area. The current system on the hillside, in which police officers respond to a call only if there is a car available, does not provide sufficient protection for the hundreds of teachers and students in that area. It is ironic that residents of Hillside and East South Anchorage want the rest of the city to help pay for their new schools, but they won't contribute to police coverage for them.

The second issue is simple fairness. While these residents do not help pay as does the rest of Anchorage's residents, they receive free emergency back-up from the Anchorage police department and State Troopers at their homes. Moreover they receive the benefit of regular free service when working, shopping, or engaging in other activity while in the rest of the city. It's time they pay for these services.

If enacted, this legislation would override any municipal charter prohibitions or local area vote.

**BILL NO:** SB 203

**DATE:** October 5, 1993

**TITLE:** "An Act requiring unified municipalities to provide police protection enforcement services. . ."

**CONTACT:** C.E. Swackhammer  
Deputy Commissioner  
465-4322

SB 203 states that a unified municipality shall provide police protection and law enforcement services within the entire area of the municipality. This legislation adds police protection to the list of provisions limiting home rule powers and the bill provides that the municipality has until January 1, 1994 to begin providing services.

In SB 203 the legislature finds that

- 1) the provision of police protection and law enforcement services is a fundamental responsibility of government;
- 2) unified municipalities should assume this responsibility by providing for police protection and law enforcement throughout their jurisdiction on a uniform basis; and
- 3) the cost of police protection and law enforcement should be paid from general municipal revenues and borne by the residents uniformly.

This legislation can help to contain growth in calls for Trooper services and improve the chances of being able to reallocate some trooper resources to critical traffic and other enforcement areas.

Reductions to the budget of the Alaska State Troopers have been made in prior years that were directed toward reducing services to local governments. Between FY86 and FY88 significant reductions were made to the budget of the Alaska State Troopers which included the loss of 46 positions, a portion of which were directly attributable to the legislature's desire to limit service to unified municipalities. Legislative Intent statements included in the FY86 and FY 92 budgets are representative of the reasons provided for the reductions:

"IT IS THE INTENT OF THE LEGISLATURE THAT ALASKA STATE TROOPER SERVICES SHALL NOT BE PROVIDED AFTER JULY 1,1987 TO THOSE ORGANIZED CITIES, BOROUGHs, AND MUNICIPALITIES WHICH HAVE POLICE POWERS." (FY86 short form, page 35)

"IT IS THE INTENT OF THE LEGISLATURE THAT THE ALASKA STATE TROOPER POSITIONS BE ELIMINATED FROM THE HILLSIDE SERVICE AREA BY OCTOBER 1,1991." (FY92 short form, page 37-A)

Passage of Senate Bill 203 could help allow AST to more appropriately address its traffic enforcement responsibilities with the goal of reducing fatal and serious injury accidents.

The Department of Public Safety supports legislation which requires a unified municipality to provide police protection to the residents of the municipality.



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Richard L. Burton  
Commissioner

# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO: SB 203

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety  
 Title: "An act requiring unified municipalities to provide police protection and law enforcement." BRU: Alaska State Troopers  
 Sponsor: Senate Labor and Commerce Component: Detachments  
 Requestor: Senate Community & Regional Affairs COMPONENT SERIAL NO. 799

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CAPITAL</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>REVENUE FUND SOURCE:</b>	-0-	-0-	-0-	-0-	-0-	-0-

**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	-0-	-0-	-0-	-0-	-0-	-0-

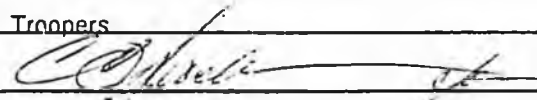
**POSITIONS:**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year (FY 94) impact: \$ \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary.)

No fiscal impact is anticipated.

Prepared By: Francis C. Allan Phone: 269-5691  
 Division: Alaska State Troopers Date: 10/5/93  
 Approved by Commissioner:  Date: 10/5/93  
 Agency: Richard I. Burton, Dept. of Public Safety

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# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO: CSSB 203(CRA)

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety  
 Title: "An Act relating to police protection  
service areas in municipalities." BRU: Alaska State Troopers  
 Component: Detachments  
 Sponsor: (S) Labor & Commerce by Request  
 Requestor: (S) Community & Regional Affairs COMPONENT SERIAL NO. 799

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES	86.7	417.4	785.6	785.6	785.6	785.6
TRAVEL	22.0	38.8	33.0	33.0	33.0	33.0
CONTRACTUAL	45.0	61.2	146.4	146.4	146.4	146.4
SUPPLIES	7.0	35.5	13.2	13.2	13.2	13.2
EQUIPMENT	0.0	289.2	0.0	0.0	0.0	0.0
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0
MISCELLANEOUS	0.0	0.0	146.7	146.7	146.7	146.7
<b>TOTAL OPERATING</b>	<b>160.7</b>	<b>842.1</b>	<b>1,124.9</b>	<b>1,124.9</b>	<b>1,124.9</b>	<b>1,124.9</b>

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ( '006 )	2,101.4	2,782.8	3,065.6	3065.6	3,065.6	3,065.6
<small>Revenue Code</small>						

**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF	160.7	842.1	1,124.9	1,124.9	1,124.9	1,124.9
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>160.7</b>	<b>842.1</b>	<b>1,124.9</b>	<b>1,124.9</b>	<b>1,124.9</b>	<b>1,124.9</b>

Estimate of current year (FY 94) impact: \$ \_\_\_\_\_

**POSITIONS:**

FULL-TIME	0	11	12	12	12	12
PART-TIME	0	0	0	0	0	0
TEMPORARY	3	3	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)

See attached analysis.

Prepared By: Francis Allan Phone: (907) 269-5691  
 Division: Alaska State Troopers Date: 02/10/94  
 Approved by Commissioner: Richard J. Burton Date: 02/10/94  
 Agency: Richard J. Burton, Dept. of Public Safety

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Senate Bill - CSSB 203(CRA)

Assumptions

Page 2 of 12

The area of Anchorage known as the Hillside (to include other areas such as Girdwood and Indian) is the home of approximately 20,000 citizens, a population equivalent to a small town. Prior to determining the size of law enforcement presence, demographics must be reviewed. This area is primarily residential, with many small businesses and some light manufacturing. There is one junior high and five elementary schools in the area. There are nine bars in the area from Indian to Girdwood. The majority of the population is single family residences in the mid to upper income levels.

Suitable patrol presence for the entire Anchorage Post is four units per shift, with a supervisor who is proactive and provides occasional initial response as well as backup for the four primary patrol units. This is the minimum adequate coverage for the entire Post area (Girdwood south to Turnagain, Hillside, and north to the Palmer Patrol border, not including investigative follow up units) for full service response. Eleven additional Troopers are necessary to increase police services to this level.

Administration, supervision, and dispatch of the unit will take place with the current staff assigned to the Anchorage Post. Billing would take place to the percentage of time spent in the Hillside/Girdwood area (excluding highway work) by the existing positions responding to the Hillside/Girdwood area. Sixty percent of the current Anchorage Post time (10 Troopers) would be billed to the Hillside/Girdwood area, 30% of the Dispatch time would be billed to the Hillside/Girdwood, and eleven additional Troopers would be billed to bring the area to full service response. Three of these new eleven Troopers would be assigned to investigative follow-up, along with one additional clerk that would be required to process the paperwork generated for prosecution purposes.

The other duties that make up the 40% of Anchorage Post work not Hillside/Girdwood related are patrol and accident investigation on the highway system, search and rescues, response to the community of Tyonek, prisoner transport, criminal response to the correctional facilities, API, McLaughlin Youth Center, and the courthouse; these duties will be handled by the remainder (40%, six troopers) of the current Anchorage Post.

Costs specifically associated with individual positions include the indirect management administrative cost of 15%.

**FY95 COSTS:**

	<u>Recruiting Costs*</u>
Personal Services	86.7
Travel	22.0
Contractual	45.0
Supplies	7.0
Equipment	<u>0.0</u>
<b>TOTAL</b>	<b>160.7</b>

\* Based upon actual expenditures incurred in recruiting for Academy Class # 42. Costs include two non-perm background investigators; one for 9 months, one for 3 months, and a non-perm Clerk Typist for 12 months (PACS 12-#128, 12-#127 and 12-#126).

**FY96 COSTS:**

	<u>Recruiting Costs<sup>(1)</sup></u>	<u>Academy &amp; FTO Costs<sup>(2)</sup></u>	<u>Initial Equip.<sup>(3)</sup></u>	<u>Total</u>
Personal Services	73.3	344.1	0.0	417.4
Travel	14.0	24.8	0.0	38.8
Contractual	25.0	36.2	0.0	61.2
Supplies	2.0	33.5	0.0	35.5
Equipment	<u>0.0</u>	<u>5.8</u>	<u>283.4</u>	<u>289.2</u>
<b>TOTAL</b>	<b>114.3</b>	<b>444.4</b>	<b>283.4</b>	<b>842.1</b>

(1) Personal Services includes two non-permanent background investigators for 6 months and one non-permanent Clerk Typist III for 6 months.

(2) See page 9 of 11. Costs for 11 recruits while at the Academy and during Field Officer Training.

(3) See Base Cost sheets. Cost of equipment is not repeated in future years.

**FY97 thru FY00 COSTS:**

	<u>Invest.</u> <u>x 3</u>	<u>Troopers</u> <u>x 8</u>	<u>CT III</u> <u>x 1</u>	<u>Total</u>
Personal Services	214.9	535.4	35.3	785.6
Travel	9.0	24.0	0.0	33.0
Contractual	26.5	118.3	1.6	146.4
Supplies	2.9	7.7	2.6	13.2
Equipment	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
<b>TOTAL</b>	<b>253.3</b>	<b>685.4</b>	<b>39.5</b>	<b>978.2</b>

Management and Administration Overhead 15%

146.7

**TOTAL**

**1,124.9**

INVESTIGATOR I  
Anchorage  
Base Cost  
(PACS 12-#121, #122, #123)

PERSONAL SERVICES

Salary - Range 77, Step A, including 120 hours of overtime	\$49,927	
Benefits	<u>21,704</u>	
Total Personal Services		\$71,631

TRAVEL AND PER DIEM

Average - Training, transfer costs, etc.		3,000
--	--	-------

CONTRACTUAL

Telephone, postage, \$85 per mo	1,020	
Photo processing, \$40 per mo	480	
PSEA Physical exam, average	325	
HWCF Vehicle, Class 116, yearly operating/replacement costs per SEF	<u>7,020</u>	
Total Contractual		8,845

SUPPLIES AND MATERIALS

Replacement uniforms, jackets, hats handcuffs, etc. \$2,091 x 15% replaced yearly	314	
Film supplies, office supplies	325	
Vehicle accessories - blanket, tire chains, snow tires, flares, etc.	<u>325</u>	
Total Supplies		964

EQUIPMENT

Vehicle - SEF Class 116, unmarked	16,800	
Car radio with siren	3,000	
Portable radio	2,000	
Office furniture, desk, chair, etc.	1,100	
Firearms - S&W .4006 & Rem 870P	<u>782</u>	
Total Equipment		<u>23,682</u>

**TOTAL COST**

**\$108,122**

STATE TROOPER  
 Anchorage  
 Base Cost  
 (PACS #113, #114, #115, #116, #117, #118, #119, #120)

PERSONAL SERVICES

Salary - Range 76, Step A		
including 120 hours of overtime	\$46,418	
Benefits	<u>20,506</u>	
Total Personal Services		\$66,924

TRAVEL AND PER DIEM

Average - Training, transfer costs, etc.		3,000
--	--	-------

CONTRACTUAL

Telephone, postage, \$85 per mo	1,020	
Photo processing, \$40 per mo	480	
PSEA Physical exam, average	325	
HWCF Vehicle, Class 115, yearly operating/replacement costs per SEF	<u>12,960</u>	
Total Contractual		14,785

SUPPLIES AND MATERIALS

Replacement uniforms, jackets, hats handcuffs, etc.		
\$2,091 x 15% replaced yearly	314	
Film supplies, office supplies	325	
Vehicle accessories - blanket, tire chains, snow tires, flares, etc.	<u>325</u>	
Total Supplies		964

EQUIPMENT

Vehicle - SEF Class 116, unmarked	20,000	
Car radio	2,100	
Portable radio	2,000	
Office furniture, shared	500	
Firearms - S&W .4006 & Rem 870P	<u>782</u>	
Total Equipment		<u>25,382</u>

<b>TOTAL COST</b>	<b>\$111,055</b>
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CLERK TYPIST III  
Anchorage  
Base Cost  
(PACS 12-#124)

PERSONAL SERVICES

Salary - Range 8, Step A		
including 60 hours of overtime	\$23,212	
Benefits	<u>12,047</u>	
Total Personal Services		\$35,259

CONTRACTUAL

Telephone, postage, \$50 per mo	600	
Repair and maintenance on microcomputer	500	
Utilities	<u>500</u>	
Total Contractual		1,600

SUPPLIES AND MATERIALS

Computer paper	500	
Registration forms	1,000	
Stationery, copier paper, etc.	<u>1,100</u>	
Total Supplies		2,600

EQUIPMENT

Desk	500	
Chair	225	
Computer table	600	
Microcomputer, printer, software	<u>8,000</u>	
Total Equipment		<u>9,325</u>

**TOTAL COST**

**\$ 48,784**

DEPARTMENT OF PUBLIC SAFETY  
Per Recruit Cost of an Academy Class and FTO  
FY96

Assumptions:

Length in weeks = 15  
Length in days = 106  
Start date = 01/08/96

**PERSONAL SERVICES -**

Recruit Salaries 6 months (Academy & FTO) \$ 31,285

**TRAVEL -** Cost of airfare to/from Sitka

750

Instructors, non-Academy staff.

Pro-rated cost per student

1.500

Subtotal

2,250

**CONTRACTUAL -**

Meals, Sheldon Jackson, \$18 per day x 106

1,908

Gym/pool, \$2 per day x 56 days

112

Firing Range

80

Lodging, \$7 per day x 106 days

742

Facilities, \$30.00 per week

450

Subtotal

3,292

**SUPPLIES -**

Various Academy Supplies, \$9 per day

954

Initial Trooper Issue

2,091

Subtotal

3,045

**EQUIPMENT -**

Replacement costs pro-rated per  
student, \$5 per day

530

**TOTAL COST PER STUDENT**

**\$ 40,402**

**ELEVEN STUDENTS =**

**\$ 444,422**

### REVENUE

	<u>FY95</u>	<u>FY96</u>	<u>FY97 - FY00</u>
1) Revenue from increased enforcement efforts associated with costs.	160.7	842.1	1,124.9
2) Existing Hillside enforcement effort* ( see page 11 of 12 ).	<u>1,940.7</u>	<u>1,940.7</u>	<u>1,940.7</u>
<b>TOTAL</b>	<b>2,101.4</b>	<b>2,782.8</b>	<b>3,065.6</b>

\* - Revenue from providing the existing State Trooper services to Hillside.

Note: Revenue collection will be done by the municipality, which will involve collecting the revenue noted above plus 4%, which will be retained as an administrative cost.

**CURRENT COST OF HILLSIDE SERVICE**

CLASS	PCN	Non-P.S. -		% (2)	TOTAL
		P.S. - FY95 Gov. Budget	FY95 Gov. Budget(1)		
Trooper	1068	\$80,009	\$18,749	0.60	\$59,254.80
Trooper	1071	80,364	18,749	0.60	59,467.80
Trooper	1131	70,026	18,749	0.60	53,265.00
Trooper	1185	70,026	18,749	0.60	53,265.00
Trooper	1211	97,580	18,749	0.60	69,797.40
Trooper	1234	67,903	18,749	0.60	51,991.20
Trooper	1254	86,125	18,749	0.60	62,924.40
Trooper	1337	72,148	18,749	0.60	54,538.20
Trooper	1371	76,004	18,749	0.60	56,851.80
Trooper	1376	86,665	18,749	0.60	63,248.40
Trooper	1484	83,874	18,749	0.60	61,573.80
Trooper	1497	70,026	18,749	0.60	53,265.00
Trooper	1499	86,125	18,749	0.60	62,924.40
Trooper	1612	70,026	18,749	0.60	53,265.00
Trooper	1657	94,381	18,749	0.60	67,878.00
Trooper	1666	91,981	18,749	0.60	66,438.00
Sgt	1037	107,839	12,809	0.60	72,388.80
Sgt	1128	100,867	12,809	0.60	68,205.60
Sgt	1356	95,059	12,809	0.60	64,720.80
F/Sgt	1027	97,196	12,809	0.60	66,003.00
CT III	1444	44,547	4,200	0.60	29,248.20
CT III	1527	40,993	4,200	0.60	27,115.80
Clerk IV	1380	44,864	4,200	0.60	29,438.40
RD II	1141	55,137	1,000	0.30	16,841.10
RD II	1171	53,741	1,000	0.30	16,422.30
RD II	1220	52,070	1,000	0.30	15,921.00
RD II	1299	55,742	1,000	0.30	17,022.60
RD II	1328	56,298	1,000	0.30	17,189.40
RD II	1331	54,888	1,000	0.30	16,766.40
RD II	1350	61,954	1,000	0.30	18,886.20
RD II	1402	53,403	1,000	0.30	16,320.90
RD II	1776	47,651	1,000	0.30	14,595.30
PD II	1052	50,269	1,000	0.30	15,380.70
RD III	1054	60,099	1,000	0.30	18,329.70
RD III	1403	52,952	1,000	0.30	16,185.60
RD III	1429	63,876	1,000	0.30	19,462.80
CCMC Spvsr	1404	58,636	1,000	0.30	17,890.80
Investigations (3)					143,250.00
<b>CURRENT HILLSIDE COST:</b>					<b>\$1,687,533.60</b>
Management and Administrative Overhead 15%					<u>253,130.04</u>
<b>TOTAL</b>					<b>\$1,940,663.64</b>
<b>Rounding</b>					<u>1940.7</u>

Footnotes for Page 11

- (1) Estimated non-personal services costs are similar to those detailed on pages 7 and 8.
- (2) Estimated percentage of effort currently directed at providing service to the Hillside area.
- (3) Based upon the history of the expenditures made by the Criminal Investigations Bureau during the past two years for major crimes occurring in the Hillside area. This involves an estimated four homicides per year.

02/09/1994 16:36:31 =====

02/09/94 Position Information Inquiry/Update 16:37:23

Position: 12-12#121 Project: 0 Salary Costs: 49,927.20  
Component: 12-62-01-J1-01-01 Benefits Costs: 21,703.83  
Scenario: 8 FY: 95 COLA %= 0.00 Total Costs: 71,631.03

-----  
Actuals not available (Status: UNKNOWN ) Retirement Code: P  
-----

° Step: A for 12.0 months & Step: B for 0.0 months (total: 12.00 )  
00/00/00 ° Merit Date; use merit defaults? N ( 0.0 @ & 0.0 @ )  
0 ° Class/Sched Prefix: 1 Schedule: 1A (actual: )  
° Bargaining Unit: AA Range: 77 (actual: )  
° Location Code: EBA Place: ANCHORAGE  
° Job Class Code: P7704 Title: CORPORAL PS  
° Seasonal Indic.: F Type: -

-----  
Optional Override Salary Rates:

Monthly Rate: 0.00 for 0.0 months & rate of 0.00 for 0.0 months  
Hourly Rate: 0.00 for 0.0 months Frozen at this rate? (Y/N): N

Premium Pay Items/Amounts Budgeted

	Item Cost	----- Actual Costs ----- Y.T.D.	Prior Year
Overtime Hours: 120.0	3,931.20	0	0
Graveyard Shift Diff. (months): 0.00	0.00	0	0
Swing Shift Diff. (months): 0.00	0.00	0	0
Hazard Pay (\$): 0.00	0.00	0	0
Sea Duty Pay (\$): 0.00	0.00	0	0
Standby Pay (\$): 0.00	0.00	0	0
Higher Class Work Pay (\$): 0.00	0.00		
Area Subsistence Pay (\$): 0.00	0.00	0	0
Additional Salary (\$): 576.00	576.00		
PLUS 0.00000 PERCENT C.O.L.A.	0.00		
	=====	=====	=====
Total Premium Pay Costs:	4,507.20	0	0

Press ENTER to update record; enter # or use PF key to go another screen:  
1=Position Inquiry/Update 2=Funding info 12=Exit w/o update Selection: 0

02/09/1994 16:39:39 =====

02/09/94 Position Information Inquiry/Update 16:40:44

Position: 12-12#113 Project: 0 Salary Costs: 46,418.40  
Component: 12-62-01-01-01-01 Benefits Costs: 20,505.60  
Scenario: 8 FY: 95 COLA %= 0.00 Total Costs: 66,924.00

-----  
Actuals not available (Status: UNKNOWN ) Retirement Code: P  
-----

00/00/00 \* Step: A for 12.0 months & Step: B for 0.0 months (total: 12.00 )  
0 \* Merit Date; use merit defaults? N ( 0.0 @ & 0.0 @ )  
\* Class/Sched Prefix: 1 Schedule: 1A (actual: )  
\* Bargaining Unit: AA Range: 76 (actual: )  
\* Location Code: EBA Place: ANCHORAGE  
\* Job Class Code: P7703 Title: STATE TROOPER  
\* Seasonal Indic.: F Type: -

-----  
Premium Pay Items/Amounts Budgeted

	Item Cost	--- . Actual Costs ---	
		Y.T.D.	Prior Year
Overtime Hours: 120.0	3,650.40	0	0
Graveyard Shift Diff. (months): 0.00	0.00	0	0
Swing Shift Diff. (months): 0.00	0.00	0	0
Hazard Pay (\$): 0.00	0.00	0	0
Sea Duty Pay (\$): 0.00	0.00	0	0
Standby Pay (\$): 0.00	0.00	0	0
Higher Class Work Pay (\$): 0.00	0.00		
Area Subsistence Pay (\$): 0.00	0.00	0	0
Additional Salary (\$): 576.00	576.00		
PLUS 0.00000 PERCENT C.O.L.A.	0.00		
	=====	=====	=====
Total Premium Pay Costs:	4,226.40	0	0

Press ENTER to update record; enter # or use PF key to go another screen:  
1=Position Inquiry/Update 2=Funding info 12=Exit w/o update Selection: 0\_

02/09/1994 16:37:55 =====

02/09/94 Position Information Inquiry/Update 16:39:02

Position: 12-12#124	Project: 0	Salary Costs: 23,212.20
Component: 12-62-01-01-01-01		Benefits Costs: 12,046.80
Scenario: 8 FY: 95	COLA %= 0.00	Total Costs: 35,259.00

-----  
Actuals not available (Status: UNKNOWN ) Retirement Code: A

```

00/00/00 0
  * Step: A for 12.0 months & Step: B for 0.0 months (total: 12.00 )
  * Merit Date; use merit defaults? N ( 0.0 @ & 0.0 @ )
  * Class/Sched Prefix: 1 Schedule: 1A (actual: )
  * Bargaining Unit: GG Range: 08 (actual: )
  * Location Code: EBA Place: ANCHORAGE
  * Job Class Code: P1123 Title: CLERK TYPIST III
  * Seasonal Indic.: F Type: -

```

-----  
Premium Pay Items/Amounts Budgeted

	Item Cost	----- Actual Costs -----	
		Y.T.D.	Prior Year
Overtime Hours: 60.0	1,024.20	0	0
Graveyard Shift Diff. (months): 0.00	0.00	0	0
Swing Shift Diff. (months): 0.00	0.00	0	0
Hazard Pay (\$): 0.00	0.00	0	0
Sea Duty Pay (\$): 0.00	0.00	0	0
Standby Pay (\$): 0.00	0.00	0	0
Higher Class Work Pay (\$): 0.00	0.00		
Area Subsistence Pay (\$): 0.00	0.00	0	0
Additional Salary (\$): 0.00	0.00		
PLUS 0.00000 PERCENT C.O.L.A.	0.00		
	=====	=====	=====
Total Premium Pay Costs:	1,024.20	0	0

Press ENTER to update record; enter # or use PF key to go another screen:  
1=Position Inquiry/Update 2=Funding info 12=Exit w/o update Selection: 0\_

**PHONE CALL**

FOR <u>Randy</u>	DATE <u>1/19/74</u>	TIME <u>5:30</u>	<input checked="" type="checkbox"/> A.M. <input checked="" type="checkbox"/> P.M.
M. <u>MAYOR TOM FINK</u>			
OF <u>203</u>			PHONED
PHONE	AREA CODE	NUMBER	EXTENSION
MESSAGE <u>Does not support</u>			PLEASE CALL
<u>Reins (w/cept - supports</u>			WILL CALL AGAIN
<u>local opten - now AS by Kelly</u>			CAME TO SEE YOU
<u>Does not bill it it's the Re</u>			WANTS TO SEE YOU
SIGNED <u>Concept. AL</u>			Universal 18003



# Rank on the totem

The Commission on Salaries and Emoluments increased, effective Jan. 1, 1994, compensation for Assembly members to \$20,400 per year and for the chairman of the Assembly to \$23,400 per year. No increases were approved for members of the School Board or the Anchorage Telephone Utility Board. The mayor's salary will be the subject of the panel's Sept. 29 meeting.

The following list shows how the mayor compares with the top earners on the municipal payroll in 1992. (There are about 3,500 employees in all.)

Job title	Department	Pay and benefits
1. Mechanic foreman	ML&P	\$190,624
2. Journeyman mechanic	ML&P	182,329
3. General manager	ATU	146,036
4. Senior patrol officer	Police	144,310
5. Senior patrol officer	Police	139,461*
6. Senior patrol officer	Police	134,179
7. Senior patrol officer	Police	133,066
8. Senior patrol officer	Police	132,219
9. Superintendent	ML&P	128,773
10. Senior patrol officer	Police	126,868*
11. Superintendent	ML&P	125,874
12. Senior patrol officer	Police	125,046*
13. Data technician	ATU	125,093*
14. Senior patrol officer	Police	123,732
15. Senior patrol officer	Police	122,343
16. Paramedic supervisor	Fire	122,268
17. Mechanic's helper	ML&P	119,837*
18. Senior patrol officer	Police	119,623*
19. Foreman	ML&P	119,186
20. Foreman	ML&P	119,095
21. Captain	Fire	117,717*
22. Battalion chief	Fire	117,296*
23. Foreman	ML&P	116,973
24. Relay substn foreman	ML&P	116,903
25. Maint. technician	ML&P	116,599
26. Senior patrol officer	Police	116,490*
27. Maint. technician	ML&P	116,454
28. Mechanic foreman	ML&P	116,229
29. Senior patrol officer	Police	115,696
30. Captain	Fire	115,695*
31. Battalion chief	Fire	115,078*
32. Senior Captain	Fire	114,889*
33. Paramedic supervisor	Fire	114,274*
34. Superintendent	ML&P	114,228*
35. Lieutenant	Police	113,568*
36. Sergeant	Police	113,352*
37. Senior Captain	Fire	113,335*
38. Maint. technician	ML&P	113,071
39. Foreman	ML&P	112,965
40. Senior Captain	Fire	112,899*
41. Sergeant	Police	112,880*
42. Senior patrol officer	Police	112,623*
43. Senior patrol officer	Police	112,253*
44. Sergeant	Police	112,209
45. Senior patrol officer	Police	112,120*
46. Superintendent	ML&P	112,013*
47. Senior Captain	Fire	111,982*
48. Mayor	Mayor	102,043

\* includes cash in of accrued leave time





# Alaska State Legislature

## SENATE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE

Senator Randy Phillips, Chair  
Senator Robin Taylor, Vice Chair  
Senator Loren Leman  
Senator Ai Adams  
Senator Fred Zharoff

Session  
State Capitol  
Juneau, AK 99801  
(907) 465-4949

Interim  
P.O. Box 142  
Eagle River AK 99577  
(907) 694-4949

## AGENDA

### SENATE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE

NOVEMBER 3, 1993, 9:00 AM - 1:00 PM  
Chugiak/Eagle River Library Conference Room  
12400 Old Glenn Hwy, Eagle River, AK

- I. Call to Order
- II. SB 2, "An Act requiring pay equity for certain public employees and requiring the compensation of certain public employees based on the value of work performed." 9:00 AM - 11:00 AM
  - a. Opening Statement by Bill Sponsor.
  - b. Public Testimony
  - c. Discussion by Committee
- III. SB 203, "An Act requiring unified municipalities to provide police protection and law enforcement services; and providing for an effective date." 11:30 AM - 1:00 PM
  - a. Opening Statement by Bill Sponsor.
  - b. Public Testimony
  - c. Discussion by Committee
- IV. Other Business
- V. Adjournment

Meeting Teleconferenced to the following sites:

Anchorage Legislative Information Office, 716 W. 4th, Anchorage, AK  
Fairbanks Legislative Information Office, 119 N. Cushman, Fairbanks, AK  
Fahrenkamp Room, Capitol Bldg, Juneau, AK  
Kodiak LIO, 112 Mill Bay Rd., Kodiak, AK  
Ketchikan LIO, 352 Front St., Ketchikan, AK  
Kotzebue LIO, 333 Front St., Kotzebue, AK

10/29/93 09:40

LAA LEGAL4652029

004

**DIVISION OF LEGAL SERVICES  
LEGISLATIVE AFFAIRS AGENCY  
STATE OF ALASKA**

(907) 465-3867 or 465-2450  
FAX (907) 465-2029  
Mail Stop 3101


150 Seward Street, Suite 409  
Juneau, Alaska 99801-2105

MEMORANDUM

October 29, 1993

**SUBJECT:** CSSB 203( )

**TO:** Senator Kelly  
Attn: Josh Fink

**FROM:** Pam Finley   
Assistant Revisor

Although we sent you a blank CS for SB 203 (O version), I am sending another that adds to the title a reference to adjustment of the mill rate (the R version). Arguably the title as it is in the O version does not adequately reflect the contents of the bill, and we prefer not to take chances with titles.

Another possibility would be "relating to police protection and law enforcement services in unified municipalities;" this would avoid mentioning the mill rate in the title, but would also allow significant changes in the House. Since the original title was specific, I followed that approach. Let me know if you want something different.

PF:gc  
93-517.glc

Enclosure

WORK DRAFT

WORK DRAFT

WORK DRAFT

8-LS0626R  
Cook/Finley  
10/29/93

CS FOR SENATE BILL NO. 203( )  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
EIGHTEENTH LEGISLATURE - FIRST SESSION

BY

Offered:  
Referred:

Sponsor(s): SENATE LABOR AND COMMERCE COMMITTEE BY REQUEST

A BILL

FOR AN ACT ENTITLED

1 "An Act requiring unified municipalities to provide police protection and law  
2 enforcement services and allowing adjustments of the mill rate to pay for them;  
3 and providing for an effective date."

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

5 \* Section 1. FINDINGS. The legislature finds that

6 (1) the provision of police protection and law enforcement services is a  
7 fundamental responsibility of government;

8 (2) unified municipalities should assume this responsibility by providing for  
9 police protection and law enforcement throughout their jurisdiction on a uniform basis;

10 (3) the costs of police protection and law enforcement should be paid from  
11 general municipal revenue and borne by the residents uniformly.

12 \* Sec. 2. AS 29.10.200 is amended by adding a new paragraph to read:

13 (53) AS 29.35.163 (police protection).

14 \* Sec. 3. AS 29.35 is amended by adding a new section to read:

10/29/93 09:40 B

LAA LEGAL1652029

2003

WORK DRAFT

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1                   Sec. 29.35.165. POLICE PROTECTION. (a) A unified municipality shall  
 2 provide police protection and law enforcement services within the entire area of the  
 3 municipality.

4                   (b) Notwithstanding the charter of a unified municipality, the municipality may  
 5 adjust the mill rate to the extent necessary to recover the amount required to fund the  
 6 costs of providing police protection and law enforcement services in areas not  
 7 receiving those services on the effective date of this section.

8                   \* Sec. 4. TRANSITION. Notwithstanding sec. 5 of this Act, a unified municipality that,  
 9 on June 30, 1994, is not already providing the services required by sec. 3 of this Act, has until  
 10 January 1, 1995, to begin providing the services.

11                   \* Sec. 5. This Act takes effect July 1, 1994.

→ Jan. 1<sup>st</sup> 1995 ?

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8-LS06200  
Cook/Finley  
10/28/93

CS FOR SENATE BILL NO. 203( )  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
EIGHTEENTH LEGISLATURE - FIRST SESSION

BY

Offered:  
Referred:

Sponsor(s): SENATE LABOR AND COMMERCE COMMITTEE BY REQUEST

A BILL

FOR AN ACT ENTITLED

1 "An Act requiring unified municipalities to provide police protection and law  
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4 \* Section 1. FINDINGS. The legislature finds that

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7 (2) unified municipalities should assume this responsibility by providing for  
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10 general municipal revenue and borne by the residents uniformly.

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12 (53) AS 29.35.165 (police protection).

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WORK DRAFT

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1 provide police protection and law enforcement services within the entire area of the  
2 municipality.

3 (b) Notwithstanding the charter of a unified municipality, the municipality may  
4 adjust the mill rate to the extent necessary to recover the amount required to fund the  
5 costs of providing police protection and law enforcement services in areas not  
6 receiving those services on the effective date of this section.

7 \* Sec. 4. TRANSITION. Notwithstanding sec. 5 of this Act, a unified municipality that,  
8 on June 30, 1994, is not already providing the services required by sec. 3 of this Act, has until  
9 January 1, 1995, to begin providing the services.

10 \* Sec. 5. This Act takes effect July 1, 1994.

SENATE BILL NO. 203

IN THE LEGISLATURE OF THE STATE OF ALASKA

EIGHTEENTH LEGISLATURE - FIRST SESSION

BY THE SENATE LABOR AND COMMERCE COMMITTEE BY REQUEST

Introduced: 4/21/93  
Referred: CRA

A BILL

FOR AN ACT ENTITLED

1 "An Act requiring unified municipalities to provide police protection and law  
2 enforcement services; and providing for an effective date."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. FINDINGS. The legislature finds that

5 (1) the provision of police protection and law enforcement services is a  
6 fundamental responsibility of government;

7 (2) unified municipalities should assume this responsibility by providing for  
8 police protection and law enforcement throughout their jurisdiction on a uniform basis;

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10 general municipal revenue and borne by the residents uniformly.

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12 (51) AS 29.35.165 (police protection).

13 \* Sec. 3. AS 29.35 is amended by adding a new section to read:

14 Sec. 29.35.165. POLICE PROTECTION. A unified municipality shall provide

1 police protection and law enforcement services within the entire area of the  
2 municipality.

3 \* Sec. 4. TRANSITION. Notwithstanding sec. 5 of this Act, a unified municipality that,  
4 on June 30, 1993, is not already providing the services required by sec. 3 of this Act, has until  
5 January 1, 1994, to begin providing the services.

6 \* Sec. 5. This Act takes effect July 1, 1993.

# Alaska State Legislature

Senator Tim Kelly, Chair  
 Senator Steve Rioger, Vice Chair  
 Senator Drue Pearce  
 Senator Judy Salo  
 Senator Georgianna Lincoln



SENATE LABOR AND COMMERCE  
 COMMITTEE

STATE CAPITOL, SUITE 101  
 JUNEAU, ALASKA 99801-1182  
 PHONE: (907) 465-3822  
 FAX: (907) 465-3756

3111 C STREET, SUITE 550  
 ANCHORAGE, ALASKA 99503  
 (907) 561-7612

## POSITION PAPER FOR SB 203:

### REQUIRING UNIFIED MUNICIPALITIES TO PROVIDE POLICE PROTECTION AND LAW ENFORCEMENT AREA WIDE

SB 203, introduced by the Senate Labor & Commerce Committee at the request of the Municipality of Anchorage, would require unified municipalities to provide law enforcement services on an areawide basis.

There are three unified municipalities in Alaska: Anchorage, Juneau, and Sitka. Both Juneau and Sitka currently provide areawide police coverage. The Municipality of Anchorage provides police service to approximately 80% of Anchorage. Hillside and portions of East South Anchorage have repeatedly rejected paying for police coverage, most recently this past April in municipal elections. (The Basher area and Southeast Midtown did vote to join the police service area effective January 1, 1994.)

The issues are public safety and equity among Anchorage's residents. As of this past summer, the State Troopers are not directly hooked up to the city's new enhanced 911 system and emergency response will be severely hampered. This is particularly alarming given that there are seven elementary and two secondary schools in the non-service area. The current system on the hillside, in which police officers respond to a call only if there is a car available, does not provide sufficient protection for the hundreds of teachers and students in that area. It is ironic that residents of Hillside and East South Anchorage want the rest of the city to help pay for their new schools, but they won't contribute to police coverage for them.

The second issue is simple fairness. While these residents do not help pay as does the rest of Anchorage's residents, they receive free emergency back-up from the Anchorage police department and State Troopers at their homes. Moreover they receive the benefit of regular free service when working, shopping, or engaging in other activity while in the rest of the city. It's time they pay for these services.

If enacted, this legislation would override any municipal charter prohibitions or local area vote.

**BILL NO:** SB 203

**DATE:** October 5, 1993

**TITLE:** "An Act requiring unified municipalities to provide police protection enforcement services. . ."

**CONTACT:** C.E. Swackhammer  
Deputy Commissioner  
465-4322

SB 203 states that a unified municipality shall provide police protection and law enforcement services within the entire area of the municipality. This legislation adds police protection to the list of provisions limiting home rule powers and the bill provides that the municipality has until January 1, 1994 to begin providing services.

In SB 203 the legislature finds that

- 1) the provision of police protection and law enforcement services is a fundamental responsibility of government;
- 2) unified municipalities should assume this responsibility by providing for police protection and law enforcement throughout their jurisdiction on a uniform basis; and
- 3) the cost of police protection and law enforcement should be paid from general municipal revenues and borne by the residents uniformly.

This legislation can help to contain growth in calls for Trooper services and improve the chances of being able to reallocate some trooper resources to critical traffic and other enforcement areas.


Reductions to the budget of the Alaska State Troopers have been made in prior years that were directed toward reducing services to local governments. Between FY86 and FY88 significant reductions were made to the budget of the Alaska State Troopers which included the loss of 46 positions, a portion of which were directly attributable to the legislature's desire to limit service to unified municipalities. Legislative Intent statements included in the FY86 and FY 92 budgets are representative of the reasons provided for the reductions:

"IT IS THE INTENT OF THE LEGISLATURE THAT ALASKA STATE TROOPER SERVICES SHALL NOT BE PROVIDED AFTER JULY 1,1987 TO THOSE ORGANIZED CITIES, BOROUGH, AND MUNICIPALITIES WHICH HAVE POLICE POWERS." (FY86 short form, page 35)

"IT IS THE INTENT OF THE LEGISLATURE THAT THE ALASKA STATE TROOPER POSITIONS BE ELIMINATED FROM THE HILLSIDE SERVICE AREA BY OCTOBER 1,1991." (FY92 short form, page 3 A)

Passage of Senate Bill 203 could help allow AST to more appropriately address its traffic enforcement responsibilities with the goal of reducing fatal and serious injury accidents.

The Department of Public Safety supports legislation which requires a unified municipality to provide police protection to the residents of the municipality.



---

Richard L. Burton  
Commissioner

# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO: SB 203

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety  
 Title: "An act requiring unified municipalities to provide police protection and law enforcement." BRU: Alaska State Troopers  
 Component: Detachments  
 Sponsor: Senate Labor and Commerce  
 Requestor: Senate Community & Regional Affairs COMPONENT SERIAL NO. 799

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
REVENUE FUND SOURCE:	-0-	-0-	-0-	-0-	-0-	-0-

**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

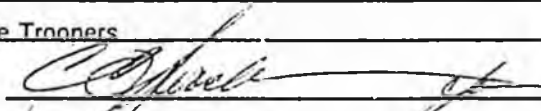
**POSITIONS:**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year (FY 94) impact: \$ \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary.)

No fiscal impact is anticipated.

Prepared By: Francis C. Allan Phone: 269-5691  
 Division: Alaska State Troopers Date: 10/5/93  
 Approved by Commissioner:  Date: 10/5/93  
 Agency: Richard L. Burton, Dept. of Public Safety

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# MUNICIPALITY OF ANCHORAGE

## ASSEMBLY MEMORANDUM

No. \_\_\_\_\_

Meeting Date:

From: Mayor

Subject: Costs of Expansion of Police Services to Areawide

The attached revised Summary of Economic Effects (S.E.E.) replaces the S.E.E. submitted with AIM 225-92 pertaining to the expansion of Police services to Areawide.

The original S.E.E. mill rates were based on preliminary assessed valuation estimates used during the Assembly 1993 budget review process. The mill rates in this revised S.E.E. are based on revised assessed valuation estimates prepared by the Property Appraisal Division on January 7, 1993.

There have also been some minor changes in prosecution costs associated with this service expanding areawide.

Based on the 1993 Approved Operating Budget and most current assessed valuation estimates, the 1993 mill rate for the Police Service Area is 3.56 mills. With the expansion of police services to areawide, the rate would be reduced to 3.25 mills in the first year and 3.20 mills in subsequent years. The analysis in this memorandum considers the subsequent years costs and mill rate since the one-time start-up costs are not included. It is assumed that inflationary increases in costs will be absorbed within the budget or will be covered by increased assessed valuations in the subsequent years.

About \$6,248,600 in additional annual property tax revenues would be generated (3.20 mills x \$1,952,682,622 estimated assessed valuation of property currently outside of the Police Service Area). Some people may compare this to the \$3,013,430 annual additional costs required to bring police protection to those areas not currently served and think that they will be paying more than double the costs of the services they receive. However, the \$3.0 million represents only the additional costs necessary to bring police protection to those areas of the Municipality not currently in the Police Service Area. Those taxpayers currently outside of the Police Service Area would benefit from many more services than those represented by the \$3.0 million additional costs. They would also share in the "fixed costs" which make up a first class Police Department such as:

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Costs of Expansion of Police Services to Areawide  
Page 2

- 1 . APD Crime Lab
- 2 . Communications (including 911 calls)
- 3 . Narcotics Enforcement Unit
- 4 . Police K-9 Dog Unit
- 5 . Crime Stopper Program
- 6 . Neighborhood Watch Program
- 7 . Crime Prevention Program
- 8 . Crisis Intervention Response Team
- 9 . Persons Crime Section
- 10 . Property Crimes Section
- 11 . Property and Evidence Section
- 12 . Reserve Officers Program
- 13 . Crime Scene Investigation Team
- 14 . Homicide Response Team
- 15 . Crimes Against Children
- 16 . Warrants
- 17 . Jail Contract
- 18 . Police Command Structure
- 19 . Police Academy and Continuing Training
- 20 . Police Records Management

21  
22 Resources from the above police programs would benefit residents  
23 currently not in the Police Service Area in areas of crime prevention and  
24 responses to major incidents or crimes that would require more than the  
25 efforts of the 29 added sworn positions.

26  
27 It should also be noted that the personnel costs of \$2,430,860 included  
28 in the incremental cost increase are for new sworn positions, dispatchers  
29 and clerks that would have to be added to the force as a result of  
30 service expansion to areawide. However, the personnel actually assigned  
31 to duty outside of the current Police Service Area would be a mix of new  
32 and veteran personnel whose costs will be greater than the costs of the  
33 new personnel shown on the S.E.E.

34  
35 The costs of police services in the 1993 Approved Operating Budget,  
36 including jail, indigent defense, and prosecution costs, are \$44,814,340.  
37 There are 259 sworn positions in the Police 1993 Approved Operating  
38 Budget. However, considering the vacancy factor, the budget is  
39 sufficient to fund 250 full-time equivalent sworn positions. Therefore,  
40 the "fully loaded" costs of one full-time equivalent sworn position is  
41 \$179,260. A total of 29 sworn positions are proposed to be added with  
42 the expansion of Police services to areawide. The "fully loaded" costs  
43 of these 29 positions would therefore be \$5,198,540 (\$179,260 x 29). The  
44 expansion will reduce the "fully loaded" average cost of a sworn position  
45 to \$171,390 and both the current Police Service Area taxpayers and the  
46 taxpayers currently outside the Police Service Area would benefit from  
47 the economies of scale resulting from the expansion of Police services.  
48 For example, the "fixed costs" on lines 1 through 20 on this page of this  
49 AIM would be spread over a larger number of taxpayers.  
50

Costs of Expansion of Police Services to Areawide  
Page 3

1 The "fully loaded" costs of a State Trooper position would be expected to  
2 approximate the cost of an Anchorage Police Officer -- if the State  
3 Trooper costs were able to be calculated. However, the underlying  
4 concept and format of the State operating budget does not lend itself to  
5 such analysis. The Municipal operating budget uses an Intragovernmental  
6 Charge System to determine the full costs of projects and programs (e.g.,  
7 police, fire, transit). The State does not use such a system; hence, it  
8 is much more difficult to determine the full costs of State projects and  
9 programs.

10  
11 Concern has also been expressed by some that certain taxpayers may  
12 actually be paying more than something called a "fair share" of the costs  
13 of Police protection. It is true that property taxes do discriminate on  
14 the basis of value. Higher property valued areas not only in Anchorage  
15 but throughout the United States generally pay more for their police  
16 services (as well as other municipal services) than for the amount of  
17 services they may actually receive in that area. Many of us can recall  
18 cities in other parts of the country with areas of high property values  
19 with relatively low crime problems that pay considerably more property  
20 taxes than areas of low property values with high crime problems.

21  
22 Fortunately, Anchorage does not have that great of a disparity between  
23 our neighborhoods; however, the analogy is not completely lost. The  
24 Hillside, for example, is not the only Anchorage area with high property  
25 values that pays relatively higher property taxes than areas with lower  
26 property values for the Municipal services it receives.

27  
28 Police services benefit the entire community and the members of the  
29 community benefit from those services whether they are in their own area  
30 or elsewhere in the community. Everyone in the Municipality of  
31 Anchorage benefits from the protection and safety of the services of the  
32 Anchorage Police Department; however, some are receiving services that  
33 others are paying for.

34  
35 Concurrence:

Prepared by:

36  
37  
38  
39 Larry D. Crawford  
40 Municipal Manager

Eugene A. Dusek  
Operating Budget Officer

41  
42  
43 Respectfully submitted,

44  
45  
46  
47 Tom Fink  
48 Mayor

49  
50 E:\JP\AIM4

**COST PROJECTIONS FOR EXPANSION  
OF POLICE SERVICES  
ON A MUNICIPAL-WIDE BASIS**

		<u>First Year Costs</u>	<u>Subsequent Years Cost</u>
21	New Officers	\$1,288,980	\$1,448,790
3	Traffic Officers	184,140	206,970
5	Detectives	410,000	410,000
<u>29</u>	Subtotal	<u>\$1,883,120</u>	<u>\$2,065,760</u>
2	Dispatchers	\$ 104,580	\$ 114,940
2	Police Clerks	94,760	97,920
<u>4</u>	Subtotal	<u>\$ 199,340</u>	<u>\$ 212,860</u>
<u>33</u>			
	Education Allowance	\$ -0-	\$ 44,310
	Overtime at 5%	104,120	113,930
	Total Personnel Cost	<u>\$2,186,580</u>	<u>\$2,436,860</u>
	Girdwood sub-station Lease	\$ 12,000	\$ 12,000
	Prosecution Costs	302,170	273,170
	Indigent Defense	100,000	100,000
	Uniforms, Radios, Misc.	208,800	17,400
	29 New Police Vehicles - Initial Purchase	493,000	-0-
	29 New Police Vehicles - Maintenance & Replacement Reserve	<u>174,000</u>	<u>174,000</u>
		<u>\$3,476,550</u>	<u>\$3,013,430</u>

NOTE: First six months of first year salary costs of the 29 sworn positions are at 80% of full rate while the incumbent is in the academy and in field training.

E:\JP\AIM4

MUNICIPALITY OF ANCHORAGE  
 Summary of Economic Effects - General Government

AO Number: 91-164(5) Title: Areawide Police Service Area  
 Sponsor: Chairman of the Assembly  
 Preparing Agency: Police/OMB  
 Others Impacted: Municipal Attorney

CHANGES IN EXPENDITURES AND REVENUES:		(Thousands of Dollars)				
Operating Expenditures		FY94	FY95	FY96	FY97	FY98
1000 Personal Services		2,187	2,437	2,437	2,437	2,437
2000 Supplies		209	17	17	17	17
3000 Other Services		414	385	385	385	385
4000 Debt Service						
5000 Capital Outlay		493				
TOTAL DIRECT COSTS:		3,303	2,839	2,839	2,839	2,839
ADD: 6000 Charge from Others		174	174	174	174	174
LESS: 7000 Charge to Others						
FUNCTION COST:		3,477	3,013	3,013	3,013	3,013
REVENUES:						
CAPITAL:						
POSITIONS: FT/PT and Temp.		33	33	33	33	33

PUBLIC SECTOR ECONOMIC EFFECTS:

Attached are the cost projections for expansion of Police services on an areawide basis and the mill rate impact of areawide Police services.

PRIVATE SECTOR ECONOMIC EFFECTS:

The property owners currently in the Police Service Area would have their property taxes reduced by \$31 on a \$100,000 home in the first year and \$36 per year thereafter. Currently about 85% of Anchorage residents live in the Police Service Area.

The 15% of Anchorage residents who currently do not live in the Police Service Area would have their property taxes increased by \$325 on a \$100,000 home in the first year and \$320 per year thereafter.

Prepared by: Eugene A. Dusek, Operating Budget Officer Telephone: 343-4490

Validated by OMB: \_\_\_\_\_ Date: \_\_\_\_\_

Approved by: \_\_\_\_\_ Date: \_\_\_\_\_  
(Director, Preparing Agency)

Concurred by: \_\_\_\_\_ Date: \_\_\_\_\_  
(Director, Impacted Agency)

Approved by: \_\_\_\_\_ Date: \_\_\_\_\_  
(Executive Manager)

E:\JP\AIM4

**MUNICIPALITY OF ANCHORAGE  
1993 LEGISLATIVE PROGRAM**

**LEGISLATIVE ISSUES**

**TITLE:** *Mandatory Municipal Police Service*

*The Municipality of Anchorage strongly endorses the concept of areawide police service within the boundaries of unified municipalities and home rule cities. It is one of the most fundamental services of the governing body to provide protection of life and property for its citizens.*

*Currently, the Municipality of Anchorage provides police service for approximately 80% of its residents, with the geographical area know as Hillside receiving free police protection from the Alaska State Troopers and from the Anchorage Police Department as back-up emergency services when the Troopers are unavailable. Hillside residents also receive free police protection from the Anchorage Police Department when they work, shop, and engage in recreational activities within the police service area.*

*The Municipality of Anchorage feels that all of its citizens should receive equal protection through equal taxation and supports 1992's HB 350 as the means to achieve this goal.*

**Contact:** *Chief Kevin O'Leary  
Anchorage Police Department*  
**Phone:** *786-8590*

*(23)*

~~1) Project~~

1) What has done since April's Election? → ARLO

2) 1 mil = 90% 100 ne<sup>A</sup> 100,000

3) Pay Trooper Coverage.

4) Dilard Road → Dist. Ent. H.

Prun 1  
Kotzebue  
Tunard  
Fairbanks 1  
Kodiak  
Ketchikan  
Valdez  
Eglin

8-LS0626M  
Cook  
1/24/94

CS FOR SENATE BILL NO. 203( )  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
EIGHTEENTH LEGISLATURE - SECOND SESSION

BY

Offered:  
Referred:

Sponsor(s): SENATE LABOR AND COMMERCE COMMITTEE BY REQUEST

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to police protection service areas in unified municipalities; and  
2 to police protection provided by the state in certain municipal areas."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. AS 29.10.200 is amended by adding a new paragraph to read:

5 (53) AS 29.35.495 (police protection service areas)

6 \* Sec. 2. AS 29.35 is amended by adding a new section to article 7 to read:

7 Sec. 29.35.495. POLICE PROTECTION SERVICE AREAS. (a) The  
8 residents of an area in a unified municipality may file a petition with the municipal  
9 clerk for formation of a police protection service area for services to be provided by  
10 the Department of Public Safety if the area is

11 (1) contiguous; and

12 (2) includes at least 50 residents or three percent of the municipal  
13 population, whichever is greater.

14 (b) The petition form shall be supplied by the clerk at the request of a voter.

*CS Proposed by Sen Rieger*

1 The petition must describe the boundaries of the proposed service area and the  
2 additional police protection services to be provided by the Department of Public Safety  
3 in the area. It shall be signed by a number of voters residing in the proposed service  
4 area equal to at least 10 percent of the number of residents in the area who voted in  
5 the last regular election.

6 (c) Upon receipt of a petition that meets the requirements of (a) of this section,  
7 the municipal clerk shall submit the petition to the commissioner of public safety.  
8 Within 30 days after receipt of the petition the commissioner shall notify the clerk of  
9 what the estimated actual cost of providing the services in the proposed service area  
10 each month will be for a three-year period. The estimate shall be based on the  
11 personnel costs of troopers to be assigned to the area. If a trooper is expected to  
12 routinely cover an area larger than the proposed service area, the cost of that trooper  
13 shall be prorated proportionally to the amount of duty time spent within the service  
14 area. In addition to the trooper costs, the estimate shall include an amount to cover  
15 administrative expenses incurred by the department not to exceed 15 percent of the  
16 trooper costs.

17 (d) Upon receipt by the clerk of notification of the estimated actual cost of  
18 providing the additional services in the proposed police protection service area, during  
19 the next regular or special election held in the unified municipality, the question of  
20 forming the proposed service area and of levying assessments to cover that estimated  
21 actual cost plus an amount for administrative or other costs incurred by the  
22 municipality not to exceed four percent of the estimated actual cost shall be placed  
23 before the voters residing in the proposed service area. If the question is approved by  
24 a majority of those voting on the question, the service area is formed and the  
25 commissioner of public safety shall provide the additional services in that area.

26 (e) The governing body shall levy assessments in the service area to finance  
27 the additional police protection services in an amount equal to the estimated actual cost  
28 provided by the commissioner of public safety plus the amount for administrative or  
29 other costs incurred by the unified municipality approved by the voters. Payments  
30 shall be made to the commissioner within 60 days of receipt of assessments by the  
31 municipality. The municipality may retain from assessments the amount levied for

1 administrative or other costs incurred by the municipality.

2 (f) At least once every three years an election shall be held by the unified  
3 municipality in a police protection service area formed under this section on the  
4 question of continuation of the service area. The commissioner of public safety shall  
5 submit a revised notice of the estimated actual cost of providing the services during  
6 the next three years for inclusion with the question, and the municipality shall indicate  
7 the amount for administrative or other costs incurred by the municipality not to exceed  
8 four percent of the revised estimated actual costs. If the question is not approved by  
9 a majority of the residents voting on the question, the service area is dissolved 120  
10 days after certification of the election. If the question is approved, the rate of  
11 assessments shall be adjusted accordingly by the municipality.

12 (g) This section applies to unified municipalities, but not to other home rule  
13 or general law municipalities.

14 \* Sec. 3. POLICE PROTECTION SERVICES IN CERTAIN MUNICIPAL AREAS. (a)  
15 Beginning January 1, 1995, if a unified municipality is not providing local police protection  
16 services in an area within its boundaries with a population greater than 6,000, the municipality  
17 shall levy property taxes within the area to pay for police protection services provided by the  
18 state. This section does not apply if the area forms a police protection service area under  
19 AS 29.35.495.

20 (b) The unified municipality shall levy property taxes under (a) of this section so that  
21 \$120,000 is collected from the area annually for each trooper assigned to the area. The  
22 municipality shall retain four percent of the money collected for costs of implementing this  
23 section. The balance of the money shall be paid to the Department of Public Safety to be  
24 accounted for by the department as a program receipt.

25 (c) Beginning January 1, 1995, the Department of Public Safety shall assign troopers  
26 to provide police protection services to a unified municipality that is required to pay the state  
27 for police protection under this section. The department shall provide one trooper for each  
28 2,000 people in the municipality, but not more than 12 troopers in a single municipality.

29 \* Sec. 4. Section 3 of this Act is repealed January 1, 2000.

3-LS0626Q  
Cook  
2/7/94

CS FOR SENATE BILL NO. 203( )  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
EIGHTEENTH LEGISLATURE - SECOND SESSION

BY

Offered:  
Referred:

Sponsors): SENATE LABOR AND COMMERCE COMMITTEE BY REQUEST

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to police protection service areas in unified municipalities; and  
2 to police protection provided by the state in certain municipal areas."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. AS 29.10.200 is amended by adding a new paragraph to read:

5 (53) AS 29.35.495 (police protection service areas)

6 \* Sec. 2. AS 29.35 is amended by adding a new section to article 7 to read:

7 Sec. 29.35.495. POLICE PROTECTION SERVICE AREAS. (a) The  
8 residents of an area in a unified municipality may file a petition with the municipal  
9 clerk for formation of a police protection service area for services to be provided by  
10 the Department of Public Safety if the area is

11 (1) contiguous; and

12 (2) includes at least 50 residents or three percent of the municipal  
13 population, whichever is greater

14 (b) The petition form shall be supplied by the clerk at the request of a voter.

CS Proposed by Sen. King

1 The petition must describe the boundaries of the proposed service area and the  
2 additional police protection services to be provided by the Department of Public Safety  
3 in the area. It shall be signed by a number of voters residing in the proposed service  
4 area equal to at least 10 percent of the number of residents in the area who voted in  
5 the last regular election.

6 (c) Upon receipt of a petition that meets the requirements of (a) of this section,  
7 the municipal clerk shall submit the petition to the commissioner of public safety.  
8 Within 30 days after receipt of the petition the commissioner shall notify the clerk of  
9 what the estimated total cost of providing the services in the proposed service area  
10 each month will be for a three-year period. The estimate shall be based on the direct  
11 costs of troopers to be assigned to the area. If a trooper is expected to routinely cover  
12 an area larger than the proposed service area, the cost of that trooper shall be prorated  
13 proportionally to the amount of duty time spent within the service area. In addition  
14 to the direct costs of troopers, the estimate shall include an amount to cover  
15 administrative costs incurred by the department not to exceed 15 percent of the direct  
16 costs. The sum of the direct costs and administrative costs equals the estimated total  
17 cost for purposes of this section.

18 (d) Upon receipt by the clerk of the estimated total cost prepared by the  
19 commissioner of public safety under (c) of this section, during the next regular or  
20 special election held in the unified municipality the question of forming the proposed  
21 police protection service area and of levying assessments to cover that estimated total  
22 cost, plus costs of collection incurred by the municipality not to exceed four percent  
23 of the estimated total cost, shall be placed before the voters residing in the proposed  
24 service area. If the question is approved by a majority of those voting on the question,  
25 the service area is formed and the commissioner of public safety shall provide the  
26 additional services in that area.

27 (e) The governing body shall levy assessments in the service area to finance  
28 the additional police protection services in an amount equal to the estimated total cost  
29 provided by the commissioner of public safety plus the amount for administrative or  
30 other costs incurred by the unified municipality approved by the voters. Payments  
31 shall be made to the commissioner within 60 days of receipt of assessments by the

1 municipality. The municipality may retain from assessments the amount levied for  
2 administrative or other costs incurred by the municipality.

3 (f) At least once every three years an election shall be held by the unified  
4 municipality in a police protection service area formed under this section on the  
5 question of continuation of the service area. The commissioner of public safety shall  
6 submit a revised notice of the estimated total cost of providing the services during the  
7 next three years prepared in accordance with (c) of this section for inclusion with the  
8 question, and the municipality shall indicate the amount for costs of collection incurred  
9 by the municipality not to exceed four percent of the revised estimated total cost. If  
10 the question is not approved by a majority of the residents voting on the question, the  
11 service area is dissolved 120 days after certification of the election. If the question is  
12 approved, the rate of assessments shall be adjusted accordingly by the municipality.

13 (g) This section applies to unified municipalities, but not to other home rule  
14 or general law municipalities.

8-LS0626D  
Cook  
1/19/94

Kelly  
Proposal

CS FOR SENATE BILL NO. 203( )  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
EIGHTEENTH LEGISLATURE - SECOND SESSION

BY

Offered:

Referred:

Sponsor(s): SENATE LABOR AND COMMERCE COMMITTEE BY REQUEST

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to service areas in unified municipalities to provide police  
2 protection and law enforcement services; and providing for an effective date."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. AS 29.10.200 is amended by adding a new paragraph to read:

5 (53) AS 29.35.495 (police protection service areas).

6 \* Sec. 2. AS 29.35 is amended by adding a new section to article 7 to read:

7 Sec. 29.35.495. POLICE PROTECTION SERVICE AREAS. (a)

8 Notwithstanding provisions in the home rule charter, a service area to provide police  
9 protection and law enforcement services may be established, operated, altered, or  
10 abolished in a unified municipality by ordinance. The ordinance may provide for an  
11 appointed or elected board to supervise the furnishing of the police protection services.

12 (b) A unified municipality may by ordinance levy taxes, charges, or  
13 assessments to finance the police protection services in a service area. Restrictions or  
14 limitations on the levy of taxes, charges, or assessments in the home rule charter do

1 not apply to taxes, charges, or assessments levied under this section, nor shall they be  
2 considered in applying the restrictions or limitations.

3 \* Sec. 3. This Act takes effect immediately under AS 01.10.070(c).

BILL NO: CSSB 203( )  
(8-LS0626\D)

DATE: January 27, 1994

TITLE: "An Act requiring unified municipalities to provide police protection and law enforcement"

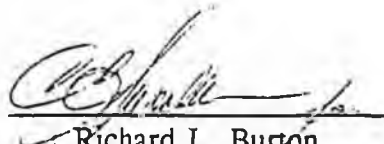
CONTACT: C.E. Swackhammer  
Deputy Commissioner  
465-4322

CSSB 203( ) (8-LS0626\D) allows assemblies in a unified municipality, notwithstanding provisions in the home rule charter, to establish, operate, alter, or abolish a service area to furnish police protection and law enforcement services. It also allows a unified municipality, by ordinance, to levy taxes, charges, or assessments to finance the police protection services in a service area. This act would take effect immediately.

The Task Force on Governmental Roles, formed under SCS CSHCR 17(CRA) by the 17th Legislature, examined the functions of state, federal, and local governments and made recommendations as to the appropriate roles and relationships of the different levels of government with respect to several governmental functions. The Task Force was composed of House and Senate members, representatives of the executive branch, representatives from the Municipal League, and a representative from the unorganized borough. In their final report the Task Force made the following recommendation: "...To encourage and facilitate the implementation of police protection and to generate economies of scale, the Task Force advocates a change in Title 29 to permit assemblies of unified municipalities and home rule boroughs to establish service areas for police protection, not withstanding charter provisions that place restrictions on the service area formation process. Authority to form service areas for police protection should also be given to general law boroughs. This would resolve the Hillside problem and prevent similar situations in other municipalities. ..."

The Department of Public Safety feels that the approach recommended by the Task Force is better public policy and would support legislation which requires a unified municipality to provide police protection to the residents of the municipality.

The Department of Public Safety supports this bill.



Richard L. Burton  
Commissioner

# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO: CSSB 203( )  
8-LS0626\D

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety  
 Title: "An act requiring unified municipalities  
to provide police protection and law enforcement." BRU: Alaska State Troopers  
 Component: Detachments  
 Sponsor: Senate Labor and Commerce  
 Requestor: Senate Community & Regional Affairs COMPONENT SERIAL NO. 799

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CAPITAL</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>REVENUE FUND SOURCE:</b>	-0-	-0-	-0-	-0-	-0-	-0-

**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	-0-	-0-	-0-	-0-	-0-	-0-


**POSITIONS:**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year (FY 94) impact: \$ \_\_\_\_\_

**ANALYSIS: (Attach a separate page if necessary.)**

No fiscal impact is anticipated.

Prepared By: Francis C. Allan Phone: 269-5691  
 Division: Alaska State Troopers Date: 01/26/94  
 Approved by Commissioner:  Date: 01/26/94  
 Agency: Richard F. Burton, Dir. of Public Safety

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8-LS0626X ✓  
Cook  
1/11/94

1st KELLY COMPROMISE  
SUB CONTRACTING

CS FOR SENATE BILL NO. 203( )

IN THE LEGISLATURE OF THE STATE OF ALASKA

EIGHTEENTH LEGISLATURE - SECOND SESSION

BY

Offered:  
Referred:

Sponsor(s): SENATE LABOR AND COMMERCE COMMITTEE BY REQUEST

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to the Department of Public Safety providing police protection  
2 and law enforcement services in unified municipalities; and providing for an  
3 effective date."

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

5 \* Section 1. AS 29.10.200 is amended by adding a new paragraph to read:  
6 (53) AS 29.35.230 (police protection in unified municipalities).

7 \* Sec. 2. AS 29.35 is amended by adding a new section to article 3 to read:  
8 Sec. 29.35.230. POLICE PROTECTION IN UNIFIED MUNICIPALITIES.  
9 (a) The Department of Public Safety shall charge a unified municipality for the costs  
10 of providing police protection and law enforcement services to any area of the unified  
11 municipality that is not receiving police protection provided by the municipality itself.  
12 The commissioner of public safety shall negotiate a contract with the municipality  
13 setting out the level of services to be provided, charges to be imposed, terms of  
14 payment, and other conditions.

1           (b) Payments by the municipality under (a) or (d) of this section for police  
2 protection services may be funded only with revenue generated from the area receiving  
3 the services. Notwithstanding the home rule charter, the assembly may adjust the mill  
4 rate, charges, or fees within the area to the extent necessary to fund the police  
5 protection services.

6           (c) The commissioner of public safety may contract with a municipality to  
7 provide police protection services under (a) of this section.

8           (d) If the commissioner of public safety and a unified municipality fail to  
9 reach an agreement within 60 days after the commissioner initiates negotiations on a  
10 contract under (a) of this section, the commissioner shall provide police protection  
11 services in the area that is the subject of the negotiation and charge the municipality  
12 the costs of the services.

13 \* Sec. 3. This Act takes effect July 1, 1994.

# Task Force on Governmental Roles

## Final Report

by

**Brad Pierce, Task Force Staff**

July 10, 1992

This document was produced jointly by the Governor's Office of Management and Budget and the Alaska Municipal League.



An ultimate state policy goal should be to maintain local choice without imposing unnecessary costs on the state. To this end the Task Force advocates that the administration adopt a much tougher policy line with municipalities that refuse to pay for basic public protection services. For example, the Department of Public Safety could guarantee a minimum level of trooper response, similar to that in unincorporated areas, but require a contractual arrangement with local authorities covering complete costs for state troopers to provide any higher level of response to a particular service area.

To encourage and facilitate the implementation of police protection and to generate economies of scale, the Task Force advocates a change in Title 29 to permit the assemblies of unified municipalities and home rule boroughs to establish service areas for police protection, notwithstanding charter provisions that place restrictions on the service area formation process. Authority to form service areas for police protection should also be given to general law boroughs. This would resolve the Hillside problem and prevent similar situations in other municipalities.

The state must prosecute offenses charged under state laws. The Task Force position is that areawide police and prosecution services should apply to all classes of municipalities to encourage unified delivery. If the City and Borough of Juneau with a population of 28,965 provides prosecution services, then why not Kenai Peninsula Borough (40,802), Kodiak Island Borough (15,535), or Matanuska-Susitna Borough (41,797)? Withholding Municipal Assistance, with the Department of Law determining how much it costs to prosecute certain classes of misdemeanor offenses, is a dubious idea at best and seems like a prescription for endless legal disputes.

In place of punitive legislation, the Task Force endorses an approach that would provide incentives to provide local police and prosecution services. One solution would be to make (or, actually, to reimpose) public protection as a funding category within the Revenue Sharing program and to provide funding based on the number of police officers employed, criminal caseload or other criteria. Once a municipality accepted funding from the state for police or prosecution services, that service would become a continuing local responsibility. Municipal representatives on the Task Force, however, have concerns about the state's ongoing commitment to funding such services. They point to the funding history of the Revenue Sharing program, which the legislature has chronically underfunded and would like some guaranteed level of state aid if municipalities assume additional service responsibilities.

medical treatment and prisoner transportation. The department believes it is currently paying for costs which are not directly related to operating and maintaining jails. An October 1991 Office of Management and Budget audit confirmed that the contract jail program lacks accountability.<sup>8</sup> In recent years, Kodiak, Cordova, Dillingham, Unalaska and Kotzebue have threatened to close their facilities if they did not receive more funding. Finally, there are varying opinions about how much the state should pay for providing local incarceration ranging from Sitka, which provides 18 percent local funding of its contract jail, to Kodiak, which believes it should receive a 10 percent administrative fee for having a contract jail.

Legislation proposed by the Hillside Administration during the 17th Legislature, (SB 221) would have required all boroughs with no state pretrial facilities and cities with populations of more than 1,000 that are located 50 miles or more from a state pretrial facility to provide for the care and custody of prisoners charged under state law. The bill would have applied to home rule and general law municipalities. Under provisions of the bill, the Commissioner of Public Safety would have been authorized to reimburse the contracting municipality for reasonable costs, but there would have been no guarantee of funding for such reimbursement. Municipal officials fear that this approach could potentially result in another unfunded or underfunded mandate on municipalities.

The basic Task Force position on this issue is that contract jails are a state responsibility.

## TASK FORCE RECOMMENDATIONS

*Because they are all aspects of basic public protection, a comprehensive solution is required for the challenges of providing police, prosecution and jail services. The Task Force position is that the initiatives embodied in HB 350 (mandating areawide police), HB 551 (local prosecution) and SB 221 (custody and care of prisoners) appear piecemeal and aimed at specific problems in the Hillside, Wasilla, Fairbanks and communities with contract jails. The population thresholds in these bills do not relate to any recognized model of what services various classes and sizes of municipalities are capable of providing. These measures failed to pass during the 17th Legislature because of municipal opposition and any future legislation mandating the level of public protection services that municipalities must provide is very likely to suffer a similar fate.*

# Alaska State Legislature

Senator Tim Kelly, Chair  
Senator Steve Rieger, Vice Chair  
Senator Bert Sharp  
Senator Judy Salo  
Senator Georgianna Lincoln



STATE CAPITOL, SUITE 101  
JUNEAU, ALASKA 99801-1182  
PHONE: (907) 465-3822  
FAX: (907) 465-3756

## SENATE LABOR AND COMMERCE COMMITTEE MEMORANDUM

716 W. 4TH, SUITE 400  
ANCHORAGE, AK 99501-2133  
PHONE: (907) 258-8180  
FAX: (907) 258-4524

**TO:** The Senate Community & Regional Affairs Committee  
**FROM:** Senator Tim Kelly  
**DATE:** January 20, 1994  
**RE:** Past Elections on Annexation to the Police Service Area

-----  
At the last Senate Community & Regional Affairs hearing on November 3, 1993, voting results from those areas that voted on joining the Police Service Area were misrepresented in testimony. For your information, I have obtained the actual results from the Municipality of Anchorage's City Clerk's office:

### April 20, 1993 Ballot:

S.E. Midtown	51.8%-Yes (1,465)	48.2%-No (1,363)
Lower Hillside	46.2%-Yes (1,355)	53.8%-No (1,580)
Upper Hillside	33.7%-Yes (1,795)	66.3%-No (3,538)
Turnagain Arm Area	27.4%-Yes (128)	72.6%-No (339)
Basher Area	55.7%-Yes (68)	44.3%-No (54)

### December 14, 1993 Ballot:

Independence Park (Prnct. 343)	74.4%-Yes (96)	25.6%-No (33)
--------------------------------	-------------------	------------------

This should clear up any discrepancy.

(Note: Highlighted Areas voted to join the Police Service Area.)

# Alaska Statutes

## Title 29. Municipal Government.

### Chapter

- 10. Home Rule Municipalities (§ 29.10.200)
- 20. Municipal Officers and Employees (§ 29.20.090)
- 35. Municipal Powers and Duties (§§ 29.35.055, 29.35.131 — 29.35.137, 29.35.200, 29.35.210, 29.35.625)
- 45. Municipal Taxation (§ 29.45.050)
- 55. Municipal Programs (§ 29.55.020)
- 60. State Programs (§§ 29.60.450, 29.60.600, 29.60.650)

### Chapter 10. Home Rule Municipalities.

#### Article

- 2. Home Rule Limitations (§ 29.10.200)

#### Article 2. Home Rule Limitations.

#### Section

- 200. Limitation of home rule powers

**Sec. 29.10.200. Limitation of home rule powers.** Only the following provisions of this title apply to home rule municipalities as prohibitions on acting otherwise than as provided. These provisions supersede existing and prohibit future home rule enactments that provide otherwise:

- (1) AS 29.05.140 (transition);
- (2) AS 29.06.010 (change of municipal name);
- (3) AS 29.06.040 — 29.06.060 (annexation and detachment);
- (4) AS 29.06.090 — 29.06.170 (merger and consolidation);
- (5) AS 29.06.190 — 29.06.420 (unification of municipalities);
- (6) AS 29.06.450 — 29.06.530 (dissolution);
- (7) AS 29.10.100 (charter amendment);
- (8) AS 29.20.010 (conflict of interest);
- (9) AS 29.20.020 (meetings public);
- (10) AS 29.20.050 (legislative power);
- (11) AS 29.20.060 — 29.20.120 (assembly composition and apportionment);
- (12) AS 29.20.140 (qualifications of members of governing bodies);
- (13) AS 29.20.150 (term of office);
- (14) AS 29.20.220 (executive power);
- (15) AS 29.20.270(e) (ordinance veto by mayor);
- (16) AS 29.20.630 (prohibited discrimination);

- (17) AS 29.20.640 (reports);
- (18) AS 29.25.010(a)(10) (municipal exemption on contractor bond requirements);
- (19) AS 29.25.050 (codification);
- (20) AS 29.25.060 (resolutions);
- (21) AS 29.26.030 (notice of elections);
- (22) AS 29.26.050 (voter qualification);
- (23) AS 29.26.250 — 29.26.360 (recall);
- (24) AS 29.35.020 (extraterritorial jurisdiction);
- (25) AS 29.35.030 (eminent domain);
- (26) AS 29.35.050 (garbage and solid waste services);
- (27) AS 29.35.055 (local air quality control program);
- (28) AS 29.35.060 (franchises and permits);
- (29) AS 29.35.070 (public utilities);
- (30) AS 29.35.080 (alcoholic beverages);
- (31) AS 29.35.120 (post audit);
- (32) AS 29.35.131 (enhanced 911 system);
- (33) AS 29.35.145 (regulation of firearms);
- (34) AS 29.35.160 (education);
- (35) AS 29.35.170(b) (assessment and collection of taxes);
- (36) AS 29.35.180(b) (land use regulation);
- (37) AS 29.35.250 (cities inside boroughs);
- (38) AS 29.35.260 (cities outside boroughs);
- (39) AS 29.35.340 (acquisition of areawide power);
- (40) AS 29.35.500 — 29.35.590 (hazardous materials and wastes);
- (41) AS 29.40.160(a) — (c) (title to vacated areas);
- (42) AS 29.40.200 (subdivisions of state land);
- (43) AS 29.45.010 — 29.45.570 (property taxes);
- (44) AS 29.45.650(c), (d), (e), and (f) (sales and use tax);
- (45) AS 29.45.700(d) (sales and use tax);
- (46) AS 29.47.200(b) (security for bonds);
- (47) AS 29.47.260 (construction);
- (48) AS 29.60.050(a) (limitation on computation and use of payment);
- (49) AS 29.60.120(a) and (c) (state aid for health facilities and hospitals);
- (50) AS 29.65 (general grant land);
- (51) AS 29.71.040 (procurement preference for state agricultural and fisheries products);
- (52) AS 29.71.050 (procurement preference for recycled Alaska products). (§ 6 ch 74 SLA 1985; am §§ 1, 2 ch 38 SLA 1986; am § 6 ch 70 SLA 1986; am § 12 ch 80 SLA 1986; am § 3 ch 108 SLA 1986; am § 49 ch 14 SLA 1987; am § 1 ch 30 SLA 1988; am § 2 ch 63 SLA 1988; am § 1 ch 64 SLA 1988; am § 3 ch 57 SLA 1993; am § 5 ch 74 SLA 1993)

Revisor's notes. — Reorganized in 1986 to restore numerical order to the referenced provisions. Paragraph (52) was enacted as (49) and renumbered as (50) in 1988; renumbered again in 1993. Paragraphs (27) and (32) were each enacted as (51) and renumbered in 1993.

Effect of amendments. — The first 1993 amendment, effective June 9, 1993, added paragraph (32).

The second 1993 amendment, effective June 26, 1993, added paragraph (27).

### Chapter 20. Municipal Officers and Employees.

#### Article

2. Governing Bodies (§ 29.20.090)

#### Article 2. Governing Bodies.

#### Section

90. Apportionment appeals

**Sec. 29.20.090. Apportionment appeals.** (a) A reapportionment ordinance approved by the voters, or a decision of the assembly that the standards of AS 29.20.060 do not require a change in apportionment, may be appealed to the commissioner. Fifty voters may submit a petition to the commissioner requesting the commissioner to determine whether the proposed reapportionment ordinance approved by the voters meets the standards of AS 29.20.060 or whether a decision of the assembly that the standards of AS 29.20.060 do not require a change of apportionment is correct. If the petition asks the commissioner to review an ordinance approved by the voters under AS 29.20.080(e), the petition shall be delivered to the commissioner not later than 20 days after certification of the election. If the petition asks the commissioner to review a decision of the assembly under AS 29.20.080(c), the petition shall be delivered to the commissioner within 20 days of the decision of the assembly.

(b) The commissioner shall review the petition and may make the determination requested. The commissioner shall provide copies of the determination to the persons petitioning for appeal and to borough officials not later than 60 days after the commissioner receives the petition.

(c) If the commissioner determines that the proposed reapportionment ordinance approved by the voters does not meet the standards of AS 29.20.060, or if the commissioner determines that the decision of the assembly that the standards of AS 29.20.060 do not require a change of apportionment is not correct, the commissioner shall, by order, direct the assembly to prepare a reapportionment ordinance that meets the standards of AS 29.20.060 and submit the ordinance to the voters.

(d) When the assembly has been directed by the commissioner to prepare a reapportionment ordinance under (c) of this section, the assembly shall, within two months after its receipt of the commis-

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SEP 30 '93 03:25PM ANCHORAGE POLICE  
SEP 29 1993 MKD 18:44

P.1

P.01

TF 9-30

*J. Hamerski*  
FBI

P.O. Box 110371  
Anchorage, AK 99511

September 29, 1993

RECEIVED

SEP 29 1993

MAYOR'S OFFICE

Laddie Shaw  
Alaska Police Standards Council  
P.O. Box 111200  
Juneau, AK 99811

Dear Mr. Shaw:

As per our conversation today I am providing written notice of the following:

As per the Constitution of the United States and the State of Alaska, the voters of Block 1, Lot 1 & Lot 2, and Track B in Rabbit Creek View have voted and authorized ourselves to act as a volunteer police force.

The reason behind our actions is that we have no protection from criminals and lawlessness has taken over our area. The Alaska State Troopers refuse to come up, and the Anchorage Police refuse to come up when called for and will not even send us information on their Crime Watch program.

If you have any pertinent information or questions, please do not hesitate to call me at 345-2056.

Sincerely,

*Johann Hamerski* Act. Vol. Pol. Chief

Johann Hamerski  
Acting Volunteer Police Chief  
Rabbit Creek View  
Block 1, Lot 1&2, and  
Track B

cc: Governor Walter Hickel  
Mayor Tom Fink

RECEIVED

SEP 30 1993

Anchorage Police Department

**MUNICIPALITY OF ANCHORAGE  
1993 LEGISLATIVE PROGRAM**

**LEGISLATIVE ISSUES**

**TITLE: Mandatory Municipal Police Service**

*The Municipality of Anchorage strongly endorses the concept of areawide police service within the boundaries of unified municipalities and home rule cities. It is one of the most fundamental services of the governing body to provide protection of life and property for its citizens.*

*Currently, the Municipality of Anchorage provides police service for approximately 80% of its residents, with the geographical area know as Hillside receiving free police protection from the Alaska State Troopers and from the Anchorage Police Department as back-up emergency services when the Troopers are unavailable. Hillside residents also receive free police protection from the Anchorage Police Department when they work, shop, and engage in recreational activities within the police service area.*

*The Municipality of Anchorage feels that all of its citizens should receive equal protection through equal taxation and supports 1992's HB 350 as the means to achieve this goal.*

**Contact:** Chief Kevin O'Leary  
Anchorage Police Department  
**Phone:** 786-8590

(23)



# MUNICIPALITY OF ANCHORAGE

## ASSEMBLY MEMORANDUM

No. \_\_\_\_\_

Meeting Date:

From: Mayor

Subject: Costs of Expansion of Police Services to Areawide

The attached revised Summary of Economic Effects (S.E.E.) replaces the S.E.E. submitted with AIM 226-92 pertaining to the expansion of Police services to Areawide.

The original S.E.E. mill rates were based on preliminary assessed valuation estimates used during the Assembly 1993 budget review process. The mill rates in this revised S.E.E. are based on revised assessed valuation estimates prepared by the Property Appraisal Division on January 7, 1993.

There have also been some minor changes in prosecution costs associated with this service expanding areawide.

Based on the 1993 Approved Operating Budget and most current assessed valuation estimates, the 1993 mill rate for the Police Service Area is 3.56 mills. With the expansion of police services to areawide, the rate would be reduced to 3.25 mills in the first year and 3.20 mills in subsequent years. The analysis in this memorandum considers the subsequent years costs and mill rate since the one-time start-up costs are not included. It is assumed that inflationary increases in costs will be absorbed within the budget or will be covered by increased assessed valuations in the subsequent years.

About \$6,248,600 in additional annual property tax revenues would be generated (3.20 mills x \$1,952,682,622 estimated assessed valuation of property currently outside of the Police Service Area). Some people may compare this to the \$3,013,430 annual additional costs required to bring police protection to those areas not currently served and think that they will be paying more than double the costs of the services they receive. However, the \$3.0 million represents only the additional costs necessary to bring police protection to those areas of the Municipality not currently in the Police Service Area. Those taxpayers currently outside of the Police Service Area would benefit from many more services than those represented by the \$3.0 million additional costs. They would also share in the "fixed costs" which make up a first class Police Department such as:

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Costs of Expansion of Police Services to Areawide  
Page 2

- 1 • APD Crime Lab
- 2 • Communications (including 911 calls)
- 3 • Narcotics Enforcement Unit
- 4 • Police K-9 Dog Unit
- 5 • Crime Stopper Program
- 6 • Neighborhood Watch Program
- 7 • Crime Prevention Program
- 8 • Crisis Intervention Response Team
- 9 • Persons Crime Section
- 10 • Property Crimes Section
- 11 • Property and Evidence Section
- 12 • Reserve Officers Program
- 13 • Crime Scene Investigation Team
- 14 • Homicide Response Team
- 15 • Crimes Against Children
- 16 • Warrants
- 17 • Jail Contract
- 18 • Police Command Structure
- 19 • Police Academy and Continuing Training
- 20 • Police Records Management

21  
22 Resources from the above police programs would benefit residents  
23 currently not in the Police Service Area in areas of crime prevention and  
24 responses to major incidents or crimes that would require more than the  
25 efforts of the 29 added sworn positions.

26  
27 It should also be noted that the personnel costs of \$2,436,860 included  
28 in the incremental cost increase are for new sworn positions, dispatchers  
29 and clerks that would have to be added to the force as a result of  
30 service expansion to areawide. However, the personnel actually assigned  
31 to duty outside of the current Police Service Area would be a mix of new  
32 and veteran personnel whose costs will be greater than the costs of the  
33 new personnel shown on the S.E.E.

34  
35 The costs of police services in the 1993 Approved Operating Budget,  
36 including jail, indigent defense, and prosecution costs, are \$44,814,340.  
37 There are 259 sworn positions in the Police 1993 Approved Operating  
38 Budget. However, considering the vacancy factor, the budget is  
39 sufficient to fund 250 full-time equivalent sworn positions. Therefore,  
40 the "fully loaded" costs of one full-time equivalent sworn position is  
41 \$179,260. A total of 29 sworn positions are proposed to be added with  
42 the expansion of Police services to areawide. The "fully loaded" costs  
43 of these 29 positions would therefore be \$5,198,540 (\$179,260 x 29). The  
44 expansion will reduce the "fully loaded" average cost of a sworn position  
45 to \$171,390 and both the current Police Service Area taxpayers and the  
46 taxpayers currently outside the Police Service Area would benefit from  
47 the economies of scale resulting from the expansion of Police services.  
48 For example, the "fixed costs" on lines 1 through 20 on this page of this  
49 AIM would be spread over a larger number of taxpayers.  
50

Costs of Expansion of Police Services to Areawide  
Page 3

1 The "fully loaded" costs of a State Trooper position would be expected to  
2 approximate the cost of an Anchorage Police Officer -- if the State  
3 Trooper costs were able to be calculated. However, the underlying  
4 concept and format of the State operating budget does not lend itself to  
5 such analysis. The Municipal operating budget uses an Intragovernmental  
6 Charge System to determine the full costs of projects and programs (e.g.,  
7 police, fire, transit). The State does not use such a system; hence, it  
8 is much more difficult to determine the full costs of State projects and  
9 programs.

10  
11 Concern has also been expressed by some that certain taxpayers may  
12 actually be paying more than something called a "fair share" of the costs  
13 of Police protection. It is true that property taxes do discriminate on  
14 the basis of value. Higher property valued areas not only in Anchorage  
15 but throughout the United States generally pay more for their police  
16 services (as well as other municipal services) than for the amount of  
17 services they may actually receive in that area. Many of us can recall  
18 cities in other parts of the country with areas of high property values  
19 with relatively low crime problems that pay considerably more property  
20 taxes than areas of low property values with high crime problems.

21  
22 Fortunately, Anchorage does not have that great of a disparity between  
23 our neighborhoods; however, the analogy is not completely lost. The  
24 Hillside, for example, is not the only Anchorage area with high property  
25 values that pays relatively higher property taxes than areas with lower  
26 property values for the Municipal services it receives.

27  
28 Police services benefit the entire community and the members of the  
29 community benefit from those services whether they are in their own area  
30 or elsewhere in the community. Everyone in the Municipality of  
31 Anchorage benefits from the protection and safety of the services of the  
32 Anchorage Police Department; however, some are receiving services that  
33 others are paying for.

34  
35 Concurrence:

Prepared by:

36  
37  
38  
39 Larry D. Crawford  
40 Municipal Manager

Eugene A. Dusek  
Operating Budget Officer

41  
42  
43 Respectfully submitted,

44  
45  
46  
47 Tom Fink  
48 Mayor

49  
50 E:\JP\AIM4

COST PROJECTIONS FOR EXPANSION  
OF POLICE SERVICES  
ON A MUNICIPAL-WIDE BASIS

		<u>First Year Costs</u>	<u>Subsequent Years Cost</u>
21	New Officers	\$1,288,980	\$1,448,790
3	Traffic Officers	184,140	206,970
5	Detectives	410,000	410,000
<u>29</u>	Subtotal	<u>\$1,883,120</u>	<u>\$2,065,760</u>
2	Dispatchers	\$ 104,580	\$ 114,940
2	Police Clerks	94,760	97,920
<u>4</u>	Subtotal	<u>\$ 199,340</u>	<u>\$ 212,860</u>
<u>33</u>			
	Education Allowance	\$ -0-	\$ 44,310
	Overtime at 5%	104,120	113,930
	Total Personnel Cost	<u>\$2,186,580</u>	<u>\$2,436,860</u>
	Girdwood sub-station Lease	\$ 12,000	\$ 12,000
	Prosecution Costs	302,170	273,170
	Indigent Defense	100,000	100,000
	Uniforms, Radios, Misc.	208,800	17,400
	29 New Police Vehicles - Initial Purchase	493,000	-0-
	29 New Police Vehicles - Maintenance & Replacement Reserve	<u>174,000</u>	<u>174,000</u>
		<u>\$3,476,550</u>	<u>\$3,013,430</u>

NOTE: First six months of first year salary costs of the 29 sworn positions are at 80% of full rate while the incumbent is in the academy and in field training.

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MUNICIPALITY OF ANCHORAGE  
 Summary of Economic Effects - General Government

AO Number: 91-164(S) Title: Areawide Police Service Area  
 Sponsor: Chairman of the Assembly  
 Preparing Agency: Police/OMB  
 Others Impacted: Municipal Attorney

CHANGES IN EXPENDITURES AND REVENUES:		(Thousands of Dollars)				
Operating Expenditures		FY94	FY95	FY96	FY97	FY98
1000 Personal Services		2,187	2,437	2,437	2,437	2,437
2000 Supplies		209	17	17	17	17
3000 Other Services		414	385	385	385	385
4000 Debt Service						
5000 Capital Outlay		493				
TOTAL DIRECT COSTS:		3,303	2,839	2,839	2,839	2,839
ADD: 6000 Charge from Others		174	174	174	174	174
LESS: 7000 Charge to Others						
FUNCTION COST:		3,477	3,013	3,013	3,013	3,013
REVENUES:						
CAPITAL:						
POSITIONS: FT/PT and Temp.		33	33	33	33	33

PUBLIC SECTOR ECONOMIC EFFECTS:

Attached are the cost projections for expansion of Police services on an areawide basis and the mill rate impact of areawide Police services.

SUMMARY OF ECONOMIC EFFECTS

PRIVATE SECTOR ECONOMIC EFFECTS:

The property owners currently in the Police Service Area would have their property taxes reduced by \$31 on a \$100,000 home in the first year and \$36 per year thereafter. Currently about 85% of Anchorage residents live in the Police Service Area.

The 15% of Anchorage residents who currently do not live in the Police Service Area would have their property taxes increased by \$325 on a \$100,000 home in the first year and \$320 per year thereafter.

Prepared by: Eugene A. Dusek, Operating Budget Officer Telephone: 343-4490

Validated by OMB: \_\_\_\_\_ Date: \_\_\_\_\_

Approved by: \_\_\_\_\_ Date: \_\_\_\_\_  
(Director, Preparing Agency)

Concurred by: \_\_\_\_\_ Date: \_\_\_\_\_  
(Director, Impacted Agency)

Approved by: \_\_\_\_\_ Date: \_\_\_\_\_  
(Executive Manager)

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POLICE AREAWIDE FIRST YEAR BUDGET IMPACTS  
(in 1994 Dollars)

A. Tax Costs

\$32,909,590 Tax Costs of Police SA in Approved 1994 General Government  
Operating Budget plus Independence Park  
3,316,020 Additional Tax Costs to go Areawide (a)  
\$36,225,610

(a) \$3,061,600 Police  
186,420 Prosecution  
68,000 Indigent Defense  
0 Jail Costs (assumes no increase from current  
\$1.5 million costs)  
\$3,316,020

NOTE: The above costs assume no Police pay increase for 1994.

B. Police Service Area Assessed Valuation

\$ 9,494,205,035 Police SA as of January 1, 1994 (including Independence  
Park)  
1,357,618,565 Outside of Police SA as of January 1, 1994  
\$10,851,823,600

C. Mill Rate

\$ 36,225,610  
----- = 3.34 mills (vs. 3.47 mills in Approved 1994 budget plus  
Independence Park)  
\$10,851,823,600

D. Property Tax Impacts

Current Police SA: - \$ 13 property tax on \$100,000 home  
Outside Current Police SA: + \$334 property tax on \$100,000 home

E. Property Taxes Collected and Incremental Costs in Added Area

3.34 mills x \$1,357,618,565 = \$4,534,446 Property Taxes  
3,316,020 Incremental Costs  
\$1,218,426 (b)

(b) Includes share of the "fixed costs" including services such as APD  
Crime Lab, Communications, Narcotics Enforcement Unit, Crisis  
Intervention Response Team, Police K-9 Dog Unit, Crimes Against  
Children Unit, and Neighborhood Watch Program, to name just a few.

POLICE AREAWIDE (EXCLUDING TURNAGAIN ARM AREA) FIRST YEAR BUDGET IMPACTS  
(in 1994 Dollars)

A. Tax Costs

\$32,909,590	Tax Costs of Police SA in Approved 1994 General Government Operating Budget plus Independence Park
<u>2,658,580</u>	Additional Tax Costs to go Areawide (Excluding Turnagain Arm Area) (a)
<u>\$35,568,170</u>	
(a) \$2,409,160	Police
186,420	Prosecution
63,000	Indigent Defense
0	Jail Costs (assumes no increase from current \$1.5 million costs)
<u>\$2,658,580</u>	

NOTE: The above costs assume no Police pay increase for 1994.

B. Police Service Area Assessed Valuation

\$ 9,494,205,035	Police SA as of January 1, 1994 (including Independence Park)
1,156,042,370	Outside of Police SA as of January 1, 1994 (excluding Turnagain Arm Area)
<u>\$10,650,247,405</u>	

C. Mill Rate

\$ 35,568,170	
<u>-----</u>	= 3.34 mills (vs. 3.47 mills in Approved 1994 budget plus Independence Park)
\$10,650,247,405	

D. Property Tax Impacts

Current Police SA: - \$ 13 property tax on \$100,000 home  
Outside Current Police SA: + \$334 property tax on \$100,000 home

E. Property Taxes Collected and Incremental Costs in Added Area

3.34 mills x \$1,156,042,370	= \$3,861,181 Property Taxes
	<u>2,658,580 Incremental Costs</u>
	<u>\$1,202,601 (b)</u>

(b) Includes share of the "fixed costs" including services such as APD Crime Lab, Communications, Narcotics Enforcement Unit, Crisis Intervention Response Team, Police K-9 Dog Unit, Crimes Against Children Unit, and Neighborhood Watch Program, to name just a few.

# Municipality of Anchorage



P.O. BOX 196650  
ANCHORAGE, ALASKA 99519-6650  
(907) 343-4496

TOM FINK  
MAYOR

OFFICE OF MANAGEMENT & BUDGET

FAX COVER LETTER

Fax Number: (907) 343-4110

DATE: 1-11-94

TO: JOSH FINK

FAX NO. 465-3756

FROM: Gene Dusek, Budget Director, Office of Management and Budget

PHONE NO. (907) 343-4490

Total Number of Pages (including cover letter): 3

Comments: \_\_\_\_\_  
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## MUNICIPALITY OF ANCHORAGE

## M E M O R A N D U M

DATE: January 12, 1994  
 TO: Josh Fink, Senator Kelly's office  
 FROM: Daniel Moore, OMB  
 SUBJECT: Thursday 9am Teleconference regarding Mandatory Police Service

I presume the teleconference begins at 9am. rather than 8:30am. As requested, here is what's planned for tomorrow morning's teleconference:

- The teleconference will be in the Mayor's conference room--phone #343-4689
- Expected to testify re: SB203 (Mandatory Police Service) is Duane Udland, Deputy Police Chief.
- No one else is expected to testify, however Gene Dusek, Budget Director for the Municipality, and Scott Brandt Erichsen, Assistant Municipal Attorney, will be present to answer any budget or legal questions from the Municipality's standpoint.
- You should already have received fiscal impact data from Gene Dusek yesterday, as well as Scott Brandt Erichsen's comments from a memo dated November 23, 1993.
- If possible, the Municipality will try to send you an advance copy of our position paper toward the end of today.

Please call me at 343-4282 should you need any other assistance.

legis/mdm01

Post-It™ brand fax transmittal memo 7871		# of pages ▶ 1	
To	Josh Fink	From	Dan Moore
Co.	Sen. Kelly's	Co.	MOA
Dept.		Phone #	343-4282
Fax #	465-3756	Fax #	343-4110



# Alaska State Legislature

*Senate*

Please enter into the record my testimony to the Committee on Regional Affairs  
*Mandatory Muni. Police Services*  
 committee on SB 203, dated 2-1-94  
 bill/subject

*Please See Attached  
 Testimony from  
 City of Sitka*

Signed: T. Cole, City Attorney  
 Testifier  
City of Sitka  
 Representing (Optional)  
304 Lake St., Sitka Alaska  
 Address  
247-3294 ext 112  
 Phone No.

**WRITTEN TESTIMONY OF ATTORNEY FOR  
THE CITY AND BOROUGH OF SITKA**

Sitka is extremely concerned about the implications of SB 203, regarding area wide police services in unified City-Boroughs. There is a tendency to forget that there are three unified municipalities. Juneau and Anchorage have historically received significant State Trooper coverage. Sitka has not.

It is not the issue of State Trooper involvement in Sitka which concerns us. It is the possible legal and liability implications of the requirements of SB 203. Sitka is the largest in area of the three municipalities with, by far, the smallest road system. However, there are logging camps and small communities like Baranof Warm Springs which are not on the road systems and often are only populated part of the year. They are provided police services on an as needed basis but there is no regular police activity at those locations.

We are concerned that SB 203 could impose additional unnecessary requirements and liabilities upon Sitka during a time when our resources are already stretched to the limit.

*Please call for any questions*

*2 of 2*

# DIVISION OF LEGAL SERVICES

## LEGISLATIVE AFFAIRS AGENCY STATE OF ALASKA

(907) 465-3867 or 465-2450  
FAX (907) 465-2029  
Mail Stop 3101

130 Seward Street, Suite 409  
Juneau, Alaska 99801-2105

### MEMORANDUM

March 23, 1993

**SUBJECT:** Police Protection Service Areas (HB 18)

**TO:** Senator Randy Phillips

**FROM:** Tamara Brandt Cook  
Director *TBC*

HB 18 sets up a procedure whereby residents of an area in a municipality may form a police protection service area with the services to be provided by the Department of Public Safety. You have asked whether the bill violates Article X, sec. 5 of the state constitution. In my opinion, it is possible that a court would find the bill invalid under that section, but it might also be that the bill would withstand constitutional scrutiny.

Article X, sec. 5 provides in full

Section 05. Service Areas. Service areas to provide special services within an organized borough may be established, altered, or abolished by the assembly, subject to the provisions of law or charter. A new service area shall not be established if, consistent with the purposes of this article, the new service can be provided by an existing service area, by incorporation as a city, or by annexation to a city. The assembly may authorize the levying of taxes, charges, or assessments within a service area to finance the special services.

The purpose behind this provision was to ensure centralized planning and coordination of governmental functions by limiting the taxing power to governmental units with broad rather than specialized concerns. (State v. Alex, P. 2d 203 (Alaska 1982); Alaska Constitutional Convention Proceedings, Pages 2699-2700) While the court has considered Article X, sec. 5 in several other cases, it has not identified a service area formed in a borough in violation of this section. (Concerned Citizens v. Kenai Peninsula Borough, 527 P. 2d 447 (Alaska 1974)); Falks v. Fairbanks North Star Borough, 648 P. 2d 597 (Alaska 1982); Fairbanks North Star Borough v. College Utilities Corporation, 689 P. 2d 460 (Alaska 1984)) For this reason, the relationship

Senator Randy Phillips

March 23, 1993

Page 2

between the authority granted to form a service area and the limitation on the formation of a service area is uncertain.

The second sentence of Article X, sec. 5 prohibits formation of a new service area if the service could be provided by an existing service area, by incorporation as a city, or by annexation to a city. If HB 18 is enacted, it is possible that a court would conclude that some service areas formed under the authority of that statute are, nonetheless, invalid because the service could have been provided by an existing service area or city. Other service areas formed under the authority of HB 18 might be perfectly fine. In short, I believe that HB 18 does not violate the limitation on formation of service on its face, but that the constitutional restriction on formation of service areas will limit the application of HB 18 in certain circumstances.

In addition, Art. X, sec. 5 authorizes the formation of service areas by the assembly. While it is true that under existing law the exercise of a power on a service area basis is subject to voter approval in many cases (AS 29.35.490), an ordinance is required for service area formation and that requires assembly action. Under HB 18 a police protection service area is formed by petition and vote of the residents of the area. The assembly plays no role in the formation of the service area. This seems questionable under the first sentence of Article X, sec. 5.

But, once again, it is not clear to me that the outcome of a challenge to HB 18 on this theory is a foregone conclusion. The constitutional language does not say only an assembly may form a service area, and formation of a service area is "subject to the provisions of law." However, to lessen the possibility of an adverse decision based upon this provision, HB 18 could be modified to give a greater role to the assembly in the formation of police protection service areas.

TBC:lmb:pl  
93-079.lmb

# Alaska State Legislature

Senator Tim Kelly, Chair  
Senator Steve Rieger, Vice Chair  
Senator Druce Pearce  
Senator Judy Salo  
Senator Georgianna Lincoln



SENATE LABOR AND COMMERCE  
COMMITTEE

STATE CAPITOL, SUITE 101  
JUNEAU, ALASKA 99801-1182  
PHONE: (907) 465-3822  
FAX: (907) 465-3756

3111 C STREET, SUITE 550  
ANCHORAGE, ALASKA 99503  
(907) 561-7612

## POSITION PAPER FOR SB 203:

### REQUIRING UNIFIED MUNICIPALITIES TO PROVIDE POLICE PROTECTION AND LAW ENFORCEMENT AREA WIDE

SB 203, introduced by the Senate Labor & Commerce Committee at the request of the Municipality of Anchorage, would require unified municipalities to provide law enforcement services on an areawide basis.

There are three unified municipalities in Alaska: Anchorage, Juneau, and Sitka. Both Juneau and Sitka currently provide areawide police coverage. The Municipality of Anchorage provides police service to approximately 80% of Anchorage. Hillside and portions of East South Anchorage have repeatedly rejected paying for police coverage, most recently this past April in municipal elections. (The Basher area and Southeast Midtown did vote to join the police service area effective January 1, 1994.)

The issues are public safety and equity among Anchorage's residents. As of this past summer, the State Troopers are not directly hooked up to the city's new enhanced 911 system and emergency response will be severely hampered. This is particularly alarming given that there are seven elementary and two secondary schools in the non-service area. The current system on the hillside, in which police officers respond to a call only if there is a car available, does not provide sufficient protection for the hundreds of teachers and students in that area. It is ironic that residents of Hillside and East South Anchorage want the rest of the city to help pay for their new schools, but they won't contribute to police coverage for them.

The second issue is simple fairness. While these residents do not help pay as does the rest of Anchorage's residents, they receive free emergency back-up from the Anchorage police department and State Troopers at their homes. Moreover they receive the benefit of regular free service when working, shopping, or engaging in other activity while in the rest of the city. It's time they pay for these services.

If enacted, this legislation would override any municipal charter prohibitions or local area vote.

## Senator Tim Kelly

FOR IMMEDIATE RELEASE

APRIL 21, 1993

### SENATOR KELLY INTRODUCES BILL REQUIRING MUNICIPALITIES TO PROVIDE AREAWIDE POLICE SERVICE

Senator Tim Kelly (R-Anchorage) introduced legislation today, SB 203, that would require municipalities to provide law enforcement services on an areawide basis. If enacted, this legislation would override any municipal charter prohibitions or local area vote.

"If communities such as Dillingham, with populations under 2000, can pay for police service, the residents of large municipalities should be required to do the same," said Senator Kelly.

This bill would require unified municipalities, such as Anchorage, Juneau and Sitka, to provide police coverage and law enforcement services for the entire area inside a municipality. The costs of the police coverage would be paid for by all areas within the municipality.

Senator Kelly was particularly concerned about the lack of coverage on Anchorage's hillside, and the recent vote by many hillside residents rejecting police coverage. Hillside residents do not currently pay for police coverage either at their homes, their schools, or while they're in town, and are dependant upon service by the Alaska State Troopers. Starting this summer, the State Troopers will not be directly hooked up to the city's new enhanced 911 system and emergency response will be severely hampered. This is particularly alarming given that there are seven elementary and two secondary schools in the non-service area.

"The current system on the hillside, in which police officers respond to a call only if there is a car available, does not provide sufficient protection for the hundreds of teachers and students in that area," Kelly said. "If the people on hillside want new schools built outside a Police Service Area, they should to have to pay for the costs of police coverage to those schools. With Stuckagain Heights now included, every home in my district currently pays for areawide police protection and so should the Hillside. It's simply a question of fairness."

"With all the problems we're constantly addressing regarding drugs, violence, and even weapons in schools, it doesn't make a lot of sense to me to leave entire schools, and surrounding areas, without immediate police response. The notoriety of no police coverage on Hillside is just like waving a red flag to attract criminal activity that might not otherwise occur. I worry that we're just inviting trouble"

(For additional information, please contact Senator Tim Kelly at 465-3819.)

Tim,

Attached is the last CS on the police bill. (Note that on the second page I crossed out "may" and replaced it with "shall".)

Sen. Rieger has reviewed this draft (with the "may") and says he thinks you and him can reach a compromise. His staff told me he would get together with you informally, and had not instructed them to set up an appointment.

Most people, with the exception of Steve and his Hillside friends, greatly prefer the original bill. Some problems with this CS you need to know about:

Burton says the subcontracting Trooper service through the APD may cause labor contract problems.

Burton is also concerned with liability -- who bares it... the city or State. In speaking with Tam Cook, she said this is a grey area, and that if she were suing she would go after the city and state. I've asked risk management to take a look at liability costs to the State.

Prosecution and public defender costs pose a potential problem. Right now, Anchorage pays for prosecution of misdemeanors when suspect is apprehended by the APD. The muni also pays for public defense in such cases. For all felonies, the State pays for prosecution and public defense, as well as for misdemeanors in areas they service. So the question results: who pays for prosecution and public defense for arrests in an area serviced by the Troopers but contracted to the APD.

8-LS0626X  
Cook  
1/11/94

*Latest Copy from [unclear]*

CS FOR SENATE BILL NO. 203( )

IN THE LEGISLATURE OF THE STATE OF ALASKA

EIGHTEENTH LEGISLATURE - SECOND SESSION

BY

Offered:  
Referred:

Sponsor(s): SENATE LABOR AND COMMERCE COMMITTEE BY REQUEST

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to the Department of Public Safety providing police protection  
2 and law enforcement services in unified municipalities; and providing for an  
3 effective date."

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

5 \* Section 1. AS 29.10.200 is amended by adding a new paragraph to read:  
6 (53) AS 29.35.230 (police protection in unified municipalities).

7 \* Sec. 2. AS 29.35 is amended by adding a new section to article 3 to read:  
8 Sec. 29.35.230. POLICE PROTECTION IN UNIFIED MUNICIPALITIES.  
9 (a) The Department of Public Safety shall charge a unified municipality for  
10 of providing police protection and law enforcement services to any area of the unified  
11 municipality that is not receiving police protection provided by the municipality itself.  
12 The commissioner of public safety shall negotiate a contract with the municipality  
13 setting out the level of services to be provided, charges to be imposed, terms of  
14 payment, and other conditions.

1 (b) Payments by the municipality under (a) or (d) of this section for police  
2 protection services may be funded only with revenue generated from the area receiving  
3 the services. Notwithstanding the home rule charter, the assembly may adjust the mill  
4 rate, charges, or fees within the area to the extent necessary to fund the police  
5 protection services.

6 (c) The commissioner of public safety may contract with a municipality to  
7 provide police protection services under (a) of this section.

8 (d) If the commissioner of public safety and a unified municipality fail to  
9 reach an agreement within 60 days after the commissioner initiates negotiations on a  
10 contract under (a) of this section, the commissioner <sup>shall</sup> ~~may~~ provide police protection  
11 services in the area that is the subject of the negotiation and charge the municipality  
12 the costs of the services.

13 \* Sec. 3. This Act takes effect July 1, 1994.


**DIVISION OF LEGAL SERVICES  
LEGISLATIVE AFFAIRS AGENCY  
STATE OF ALASKA**

(907) 465-3867 or 465-2450  
FAX (907) 465-7029  
Mail Stop 3101

150 Seward Street, Suite 409  
Juneau, Alaska 99801-2105

MEMORANDUM

October 29, 1993

**SUBJECT:** CSSB 203( )  
**TO:** Senator Kelly  
Attn: Josh Fink  
**FROM:** Pam Finley   
Assistant Revisor

Although we sent you a blank CS for SB 203 (O version), I am sending another that adds to the title a reference to adjustment of the mill rate (the R version). Arguably the title as it is in the O version does not adequately reflect the contents of the bill, and we prefer not to take chances with titles.

Another possibility would be "relating to police protection and law enforcement services in unified municipalities;" this would avoid mentioning the mill rate in the title, but would also allow significant changes in the House. Since the original title was specific, I followed that approach. Let me know if you want something different.

PF:gc  
93-517.glc

Enclosure

WORK DRAFT

WORK DRAFT

WORK DRAFT

8-LS0626R  
Cook/Finley  
10/29/93

CS FOR SENATE BILL NO. 203( )

IN THE LEGISLATURE OF THE STATE OF ALASKA

EIGHTEENTH LEGISLATURE - FIRST SESSION

BY

Offered:  
Referred:

Sponsor(s): SENATE LABOR AND COMMERCE COMMITTEE BY REQUEST

A BILL

FOR AN ACT ENTITLED

1 "An Act requiring unified municipalities to provide police protection and law  
2 enforcement services and allowing adjustments of the mill rate to pay for them;  
3 and providing for an effective date."

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

5 \* Section 1. FINDINGS. The legislature finds that

6 (1) the provision of police protection and law enforcement services is a  
7 fundamental responsibility of government;

8 (2) unified municipalities should assume this responsibility by providing for  
9 police protection and law enforcement throughout their jurisdiction on a uniform basis;

10 (3) the costs of police protection and law enforcement should be paid from  
11 general municipal revenue and borne by the residents uniformly.

12 \* Sec. 2. AS 29.10.200 is amended by adding a new paragraph to read:

13 (53) AS 29.35.165 (police protection).

14 \* Sec. 3. AS 29.35 is amended by adding a new section to read:

10/29/93 09:40 8

LAA LEGAL4652029

003

WORK DRAFT

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1                   Sec. 29.35.165. POLICE PROTECTION. (a) A unified municipality shall  
 2 provide police protection and law enforcement services within the entire area of the  
 3 municipality.

4                   (b) Notwithstanding the charter of a unified municipality, the municipality may  
 5 adjust the mill rate to the extent necessary to recover the amount required to fund the  
 6 costs of providing police protection and law enforcement services in areas not  
 7 receiving those services on the effective date of this section.

8                   \* Sec. 4. TRANSITION. Notwithstanding sec. 5 of this Act, a unified municipality that,  
 9 on June 30, 1994, is not already providing the services required by sec. 3 of this Act, has until  
 10 January 1, 1995, to begin providing the services.

11                   \* Sec. 5. This Act takes effect July 1, 1994.

WORK DRAFT

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WORK DRAFT

8-LS06260  
Cook/Finley  
10/28/93

CS FOR SENATE BILL NO. 203( )  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
EIGHTEENTH LEGISLATURE - FIRST SESSION

BY

Offered:  
Referred:

Sponsor(s): SENATE LABOR AND COMMERCE COMMITTEE BY REQUEST

A BILL

FOR AN ACT ENTITLED

1 "An Act requiring unified municipalities to provide police protection and law  
2 enforcement services; and providing for an effective date."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. FINDINGS. The legislature finds that

5 (1) the provision of police protection and law enforcement services is a  
6 fundamental responsibility of government;

7 (2) unified municipalities should assume this responsibility by providing for  
8 police protection and law enforcement throughout their jurisdiction on a uniform basis;

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WORK DRAFT

WORK DRAFT

WORK DRAFT

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2 municipality.

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4 adjust the mill rate to the extent necessary to recover the amount required to fund the  
5 costs of providing police protection and law enforcement services in areas not  
6 receiving those services on the effective date of this section.

7 \* Sec. 4. TRANSITION. Notwithstanding sec. 5 of this Act, a unified municipality that,  
8 on June 30, 1994, is not already providing the services required by sec. 3 of this Act, has until  
9 January 1, 1995, to begin providing the services.

10 \* Sec. 5. This Act takes effect July 1, 1994.

**SOUTHEAST ANCHORAGE  
LAW ENFORCEMENT SURVEY  
SUMMARY OF RESULTS  
February 10, 1992**

**RESULTS OF 2,067 RESPONSES**

**1. Response totals by community council district:**

*Question: Please circle the Community Council District in which you live (the attached map indicates those areas)*

Abbott Loop	466	Glen Alps	17	Mid-Hillside	295
Basher	21	Hillside East	182	Rabbit Creek	355
Bear Valley	43	Huff-O'Malley	578	Don't Know/missing	110

**2. Types of law enforcement identified by respondents as important\*:**

*Question: What types of law enforcement do you see as important for you and your family? Please give a score for each to show how important you think each service is (3=very important, 2=somewhat important, 1=not important)*

\*Percentages may not total 100% due to rounding

a) respond to and investigate serious crimes, accidents with injury, crimes in progress

very important	1,935	(94%)
somewhat important	59	(3%)
not important	39	(2%)
no response	34	(2%)

b) conduct regular neighborhood patrols

very important	459	(22%)
somewhat important	779	(38%)
not important	773	(37%)
no response	56	(3%)

c) investigate civil problems, noise/nuisance, disorderly conduct, non-motor vehicle accidents, run-away juveniles

very important	438	(21%)
somewhat important	995	(48%)
not important	571	(28%)
no response	63	(3%)

d) investigate non-violent crimes (e.g., burglary, theft, criminal mischief, trespass, embezzlement) with no immediate suspect

very important	834	(40%)
somewhat important	964	(47%)
not important	221	(11%)
no response	48	(2%)

**SOUTHEAST ANCHORAGE  
LAW ENFORCEMENT SURVEY  
SUMMARY OF RESULTS  
February 10, 1992**

Attached is the summary of results of a law enforcement survey conducted in southeast Anchorage in January 1992.

The intent of the survey was to obtain as much feedback as possible on what southeast Anchorage residents want in police protection related to levels of service, costs, and providers, in order that direction would be available to the task force and to elected officials.

The survey was prepared by the Southeast Anchorage Police Protection Task Force, organized in October 1991 to explore alternatives for law enforcement in southeast Anchorage and to work toward alternatives which can be supported by the residents and which may be recommended to elected officials and voters in southeast Anchorage. The task force is composed of representatives of each of the southeast Anchorage community councils and HALO, Inc., a southeast Anchorage homeowners and landowners' organization. The contact for the task force is Maribeth Brown, Chair, 345-1468.

The survey was mailed to 10,546 households in southeast Anchorage. The mailing labels were obtained from Motznik Computer Services, Inc., from lists of registered voters in southeast Anchorage who voted in any 1990 or 1991 election or who have registered to vote since October 6, 1990. (Where two or more registered voters with the same last name were shown at the same address, one collectively-addressed form was sent.)

A total of 2,067 responses were received as of January 31.

Responses are summarized in total and are also subtotaled by community council.

(Review copies of survey results by Community Council area are available from your Community Council and at Samson-Diamond Library.)

6. Respondents' support for law enforcement service alternatives:

*Question: Please indicate your support by circling yes or no for each of the following alternatives for law enforcement. (Options a) and b) are the only ones currently available to southeast Anchorage. If high interest is shown in any of the other options, the task force will pursue their legal and political possibilities.)*

alternative	yes	no	no response
a) Anchorage Police Dept. at \$380 per \$100,000 assessed value (Oct 1991 ballot)	433 (21%)	1,501 (73%)	131 (6%)
b).Leave things as they are now	618 (30%)	1,264 (61%)	185 (9%)
c) Seek a separate service area using State Troopers, supported by taxes (but lower than \$380 per \$100,000 assessed value)	1,246 (60%)	620 (30%)	201 (10%)
d) Seek a separate service area using State Troopers supported by taxes (but lower than \$380 per \$100,000 assessed value), with a further contribution to the APD of no more than \$50 per \$100,000 assessed value for services we receive from APD when traveling downtown and for APD emergency backup to the Troopers in Southeast Anchorage	749 (36%)	1,094 (53%)	224 (11%)
e) Seek a separate service area using the APD, supported by taxes (but lower than \$380 per \$100,000 assessed value)	732 (35%)	1,108 (54%)	227 (11%)
f) Gradually phase into APD to full service and cost	428 (21%)	1,364 (66%)	275 (13%)

#

## e) conduct routine traffic patrols and enforcement

very important	409	(20%)
somewhat important	748	(36%)
not important	851	(41%)
no response	60	(3%)

## f) establish and support community service programs, such as Neighborhood Watch Program, School Liaison Program

very important	398	(19%)
somewhat important	780	(38%)
not important	817	(40%)
no response	72	(4%)

3. Highest taxes respondents willing to pay for law enforcement indicated as "very important" and "somewhat important" in above question.

*Question: What is the most you are willing to pay for the law enforcement you have indicated as "very important" and "somewhat important" in question 2? Please check one.*

\$0	213	(10%)
\$100 per \$100,000 assessed value	655	(32%)
\$200 per \$100,000 assessed value	516	(25%)
\$300 per \$100,000 assessed value	302	(15%)
\$400 per \$100,000 assessed value	247	(12%)
no response	135	(7%)

4. Respondents' satisfaction with level of law enforcement in area (after 11-1-91):

*Question: Rate your satisfaction with the current (after November 1, 1991) level of law enforcement in your area (the information sheet describes those services). Please check one.*

very satisfied	313	(15%)
satisfied	480	(23%)
neutral	574	(28%)
dissatisfied	421	(20%)
very dissatisfied	236	(11%)
no response	43	(2%)

5. Law enforcement agency generally preferred by respondents.

*Question: Check the law enforcement agency that you generally prefer for your area.*

Alaska State Troopers	1,076	(52%)
Anchorage Police Dept	272	(13%)
It doesn't matter to me	687	(33%)
no response	32	(2%)

**WRITTEN TESTIMONY OF ATTORNEY FOR  
THE CITY AND BOROUGH OF SITKA**

Sitka is extremely concerned about the implications of SB 203, regarding area wide police services in unified City-Boroughs. There is a tendency to forget that there are three unified municipalities. Juneau and Anchorage have historically received significant State Trooper coverage. Sitka has not.

It is not the issue of State Trooper involvement in Sitka which concerns us. It is the possible legal and liability implications of the requirements of SB 203. Sitka is the largest in area of the three municipalities with, by far, the smallest road system. However, there are logging camps and small communities like Baranof Warm Springs which are not on the road systems and often are only populated part of the year. They are provided police services on an as needed basis but there is no regular police activity at those locations.

We are concerned that SB 203 could impose additional unnecessary requirements and liabilities upon Sitka during a time when our resources are already stretched to the limit.

*Please call for any questions*



This was faxed 2-1-94  
original enclosed

# Alaska State Legislature

Senate

Please enter into the record my testimony to the Committee on Personnel Affairs

Manufacturing and Police Services committee name

committee on SB 303, dated 2-1-94

bill/subject

Please See Attached  
Testimony from  
City of Sitka

Signed: T. Cole, City Attorney

Testifier

City of Sitka  
Representing (Optional)

324 Lake St Sitka Alaska  
Address

(907)-3294 2242  
Phone No.


**MEMORANDUM****State of Alaska**

**TO:** Lt. John Glass  
Deputy Commander  
Alaska State Troopers  
Palmer Alaska

**DATE:** September 17, 1993

**FILE NO:** C:\WP51\DOCK\KASNICK\HILLSIDE.RIV

**TELEPHONE NO:** 269-5086

**FROM:** Captain P. A. Kasnick   
Commander, "B" Detachment  
Alaska State Troopers

**SUBJECT:** 9/16/93  
Revised Response Policy  
Southeast Anchorage  
(Hillside)

Effective October 1, 1993, the following additional reduced service to Southeast (Hillside) Anchorage will go into effect.

Present Policy

1. No routine patrols
2. Non violent crimes not investigated unless suspect can be identified, is in custody, or crime in progress

New Policy

- No change
- No response unless in progress or suspect is in custody

Note: Included in No. 2 above are noise complaints, non hazardous nuisances, thefts, trespass, criminal mischief, disorderly conduct, lost/found property (except stolen property or weapons), routine non-criminal calls for service. Others as determined on case by case basis by patrol supervisor.

Not included in new policy pertaining to No. 2 would be auto thefts and weapons thefts. (Officer safety).

- |   |   |
|---|---|
| <ol style="list-style-type: none"> <li>3. No response to traffic comp. unless suspect readily identifiable, suspect is in custody or offense is in progress.</li> </ol> | <p>No response unless suspect in custody or offense is in progress and AST is immediately available to respond. No action taken by AST on arrival unless observed * by AST.</p> |
|---|---|

\*This does not preclude AST from making DWI arrests in cases which the trooper is authorized to make an on scene arrest.

- |  |                  |
|--|------------------|
| <ol style="list-style-type: none"> <li>4. No alarm response unless panic (personal) alarm. Burglar alarm if independent verification of crime in progress possible.</li> </ol> | <p>No change</p> |
|--|------------------|

Memorandum  
Colonel John Murphy  
Revised Response Policy  
September 17  
Page 2 of 3

Present Policy

5. No investigation of burglaries unless:
- A. \$1,000 loss/damage  
OR
  - B. apparent leads at scene  
OR
  - C. unusual m.o.  
OR
  - D. known connection to other burglaries  
OR
  - E. eyewitness and suspect is identified  
OR
  - F. in progress
6. No investigation of motor vehicle crash unless
- A. death/injury  
OR
  - B. DWI/stolen  
OR
  - C. Hazard posing imminent danger
7. No response to fraud/checks/embezzlement/forgery unless suspect can be identified.
8. No response to controlled substance unless
- A. suspect can be identified  
OR
  - B. need to seize contraband
9. No response to juvenile reports unless
- A. child welfare  
OR
  - B. health/safety  
OR
  - C. missing/runaway

New Policy

- No investigation of commercial burglaries unless:
- A. \$10,000 loss/damage  
OR
  - B. suspect can be identified  
OR
  - C. in progress

No change in response criteria for non-commercial burglary.

No change

No response

No response by patrol.  
Referred to SWDU

No change

Memorandum  
Colonel John Murphy  
Revised Response Policy  
September 17  
Page 3 of 3

Present Policy

10. Respond to animal cruelty  
in progress.

New Policy

Refer to animal control

The following incidents will continue to be responded to by CIB:

1. Homicide
2. Aggravated assault
3. Arson
4. Sexual assault
5. Robbery
6. Kidnapping
7. Unattended death (except "no code" or traffic related)

Additionally, there will be a continued AST response for all calls in which the physical safety of persons is, or may become, in jeopardy. This includes suspicious persons/circumstances, crimes of violence not handled by CIB, and others as may be determined by the on duty patrol supervisor.

cc: Major Glenn Godfrey

**ANCHORAGE & GIRDWOOD OFFENSES  
FOR 1992 & 1993**

Beat	Offense Group	1992	1993 (As of November 1)
<b>HDSB</b>	<b>(Girdwood Area)</b>		
	ALCOHOL	2	0
	ASSAULT-MISDEMEANOR	6	9
	AUTO THEFT	16	7
	BURGLARY	30	14
	FISH AND GAME	1	0
	LARCENY	56	39
	MOTOR VEH ACCIDENT	17	12
	NON-CRIMINAL	96	101
	OTHER CRIMINAL	11	17
	OTHER DEATHS	1	0
	PUBLIC ADMIN/ORDER	1	0
	SEXUAL ABUSE OF MINOR	0	2
	SEXUAL ASSAULT	0	3
	TRAFFIC	14	33
	WEAPONS	1	1
	<b>Subtotal:</b>	<b>252</b>	<b>238</b>
<b>UEBA1</b>	<b>(Hillside Area)</b>		
	ALCOHOL	26	24
	ASSAULT-FELONY	39	34
	ASSAULT-MISDEMEANOR	280	229
	AUTO THEFT	203	116
	BURGLARY	409	216
	DRUGS	15	7
	FINANCIAL CRIMES	18	13
	FISH AND GAME	4	2
	HOMICIDE	3	5
	LARCENY	1079	730
	MOTOR VEH ACCIDENT	506	346
	NON-CRIMINAL	3261	2953
	OFFN AGAINST MINORS	1	5
	OTHER CRIMINAL	889	766
	OTHER DEATHS	31	21
	PUBLIC ADMIN/ORDER	17	23
	ROBBERY	17	5
	SEXUAL ABUSE OF MINOR	17	35
	SEXUAL ASSAULT	1	14
	TRAFFIC	37	370
	WEAPONS	37	36
	<b>Subtotal:</b>	<b>7222</b>	<b>5950</b>
	<b>TOTAL:</b>	<b>7474</b>	<b>6188</b>

BILL NO: SB 203

DATE: October 5, 1993

TITLE: "An Act requiring unified municipalities to provide police protection enforcement services. . ."

CONTACT: C.E. Swackhammer Deputy Commissioner 465-4322

SB 203 states that a unified municipality shall provide police protection and law enforcement services within the entire area of the municipality. This legislation adds police protection to the list of provisions limiting home rule powers and the bill provides that the municipality has until January 1, 1994 to begin providing services.

In SB 203 the legislature finds that

- 1) the provision of police protection and law enforcement services is a fundamental responsibility of government;
- 2) unified municipalities should assume this responsibility by providing for police protection and law enforcement throughout their jurisdiction on a uniform basis; and
- 3) the cost of police protection and law enforcement should be paid from general municipal revenues and borne by the residents uniformly.

This legislation can help to contain growth in calls for Trooper services and improve the chances of being able to reallocate some trooper resources to critical traffic and other enforcement areas.

Reductions to the budget of the Alaska State Troopers have been made in prior years that were directed toward reducing services to local governments. Between FY86 and FY88 significant reductions were made to the budget of the Alaska State Troopers which included the loss of 46 positions, a portion of which were directly attributable to the legislature's desire to limit service to unified municipalities. Legislative Intent statements included in the FY86 and FY 92 budgets are representative of the reasons provided for the reductions:

"IT IS THE INTENT OF THE LEGISLATURE THAT ALASKA STATE TROOPER SERVICES SHALL NOT BE PROVIDED AFTER JULY 1, 1987 TO THOSE ORGANIZED CITIES, BOROUGHs, AND MUNICIPALITIES WHICH HAVE POLICE POWERS." (FY86 short form, page 35)

"IT IS THE INTENT OF THE LEGISLATURE THAT THE ALASKA STATE TROOPER POSITIONS BE ELIMINATED FROM THE HILLSIDE SERVICE AREA BY OCTOBER 1, 1991." (FY92 short form, page 37-A)

Passage of Senate Bill 203 could help allow AST to more appropriately address its traffic enforcement responsibilities with the goal of reducing fatal and serious injury accidents.

The Department of Public Safety supports legislation that requires a unified municipality to provide police protection to the residents of the municipality.

A handwritten signature in cursive script, appearing to read "Richard L. Burton".

Richard L. Burton  
Commissioner

# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO: SB 203

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety  
 Title: An act requiring unified municipalities BRU: Alaska State Troopers  
to provide police protection and law enforcement Component: Departments  
 Sponsor: Senate Labor and Commerce  
 Requestor: Senate Community & Regional Affairs COMPONENT SERIAL NO. 799

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL	-0-	-0-	-0-	-0-	-0-	0
REVENUE FUND SOURCE:	-0-	-0-	-0-	-0-	-0-	-0-

**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 G <sup>+</sup> Match						
1004 3F						
1005 GF/Program Receipts						
1007 GF/MHTIA						
Other						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-


**POSITIONS:**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year (FY 94) impact: \$ \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary.)

No fiscal impact is anticipated.

Prepared By: Francis C. Allan Phone: 269-6691  
 Division: Alaska State Troopers Date: 10/5/93  
 Approved by Commissioner:  Date: 10/5/93  
 Agency: Richard L. Burson, Dept. of Public Safety

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BILL NO: CSSB 203( )  
(8-LS0626\D)

DATE: January 27, 1994

TITLE: "An Act requiring unified municipalities to provide police protection and law enforcement"

CONTACT: C.E. Swackhammer  
Deputy Commissioner  
465-4322

CSSB 203( ) (8-LS0626\D) allows assemblies in a unified municipality, notwithstanding provisions in the home rule charter, to establish, operate, alter, or abolish a service area to furnish police protection and law enforcement services. It also allows a unified municipality, by ordinance, to levy taxes, charges, or assessments to finance the police protection services in a service area. This act would take effect immediately.

The Task Force on Governmental Roles, formed under SCS CSHCR 17(CRA) by the 17th Legislature, examined the functions of state, federal, and local governments and made recommendations as to the appropriate roles and relationships of the different levels of government with respect to several governmental functions. The Task Force was composed of House and Senate members, representatives of the executive branch, representatives from the Municipal League, and a representative from the unorganized borough. In their final report the Task Force made the following recommendation: "...To encourage and facilitate the implementation of police protection and to generate economies of scale, the Task Force advocates a change in Title 29 to permit assemblies of unified municipalities and home rule boroughs to establish service areas for police protection, not withstanding charter provisions that place restrictions on the service area formation process. Authority to form service areas for police protection should also be given to general law boroughs. This would resolve the Hillside problem and prevent similar situations in other municipalities. ..."

The Department of Public Safety feels that the approach recommended by the Task Force is better public policy and would support legislation which requires a unified municipality to provide police protection to the residents of the municipality.

The Department of Public Safety supports this bill.



Richard L. Burton  
Commissioner

# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO: CSSB 203( )  
8-LS0626\D

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety  
Title: "An act requiring unified municipalities  
to provide police protection and law enforcement." BRU: Alaska State Troopers  
Sponsor: Senate Labor and Commerce Component: Detachments  
Requestor: Senate Community & Regional Affairs COMPONENT SERIAL NO. 799

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CAPITAL</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>REVENUE FUND SOURCE:</b>	-0-	-0-	-0-	-0-	-0-	-0-

**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	-0-	-0-	-0-	-0-	-0-	-0-

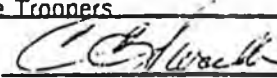
**POSITIONS:**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year (FY 94) impact: \$ \_\_\_\_\_

**ANALYSIS: (Attach a separate page if necessary.)**

No fiscal impact is anticipated.

Prepared By: Francis C. Allan Phone: 269-5691  
Division: Alaska State Troopers Date: 01/26/94  
Approved by Commissioner:  Date: 01/26/94  
Agency: Richard Y. Burton, Dept. of Public Safety

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**BILL NO:** CSSB 203( )  
(8-LS0626\D)

**DATE:** January 27, 1994

**TITLE:** "An Act requiring unified municipalities to provide police protection and law enforcement"

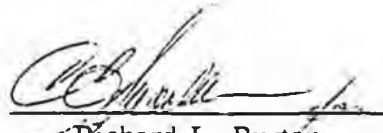
**CONTACT:** C.E. Swackhammer  
Deputy Commissioner  
465-4322

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The Department of Public Safety feels that the approach recommended by the Task Force is better public policy and would support legislation which requires a unified municipality to provide police protection to the residents of the municipality.

The Department of Public Safety supports this bill.

  
Richard L. Burton  
Commissioner

# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO: CSSB 203( )  
8-LS0626\D

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety  
Title: "An act requiring unified municipalities  
to provide police protection and law enforcement." BRU: Alaska State Troopers  
Sponsor: Senate Labor and Commerce Component: Detachments  
Requestor: Senate Community & Regional Affairs COMPONENT SERIAL NO. 799

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CAPITAL</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>REVENUE FUND SOURCE:</b>	-0-	-0-	-0-	-0-	-0-	-0-

**FUNDING: (Thousands of Dollars)**


1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	-0-	-0-	-0-	-0-	-0-	-0-

**POSITIONS:**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year (FY 94) impact: \$ \_\_\_\_\_

**ANALYSIS: (Attach a separate page if necessary.)**  
  
No fiscal impact is anticipated.

Prepared By: Francis C. Allan Phone: 269-5691  
Division: Alaska State Troopers Date: 01/26/94  
Approved by Commissioner:  Date: 01/26/94  
Agency: Richard V. Burton, Dept. of Public Safety

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**BILL NO:** CSSB 203( )  
Workdraft 8-LS0626\M

**DATE:** February 1, 1994

**TITLE:** "An Act relating to police protection service areas in municipalities"

**CONTACT:** C.E. Swackhammer  
Deputy Commissioner  
465-4322

Section 1 amends AS 29.10.200 (Limitation of home rule powers) to add police protection service areas to the list of provisions.

Section 2, subsection (a) allows residents of an area within a unified municipality to file a petition with the municipality for formation of a police protection service area for police services to be provided by the Department of Public Safety. Subsection (b) sets out the requirements for which the petition must satisfy.

Subsection (c) provides as part of the petition process, the Commissioner of the Department of Public Safety to determine the estimated actual cost of providing the services to the area for a three year period based upon the trooper costs and associated administrative expenses not to exceed 15 percent. If a trooper routinely covers an area larger than the proposed service area, the cost of the trooper assigned to the area shall be prorated proportionally to the amount of duty time spent within the service area.

Subsection (d) provides for the question of forming the proposed service area and of levying assessments to cover the estimated actual cost plus the administrative or other costs incurred by the municipality not to exceed 4 percent to be placed before the voters residing in the service area. If approved the commissioner shall provide the additional services to that area.

Subsection (e) provides for the levying of assessments in the service area to finance the police protection services equal to the estimated actual cost plus the amount of administrative or other costs incurred by the municipality. Payments to the commissioner shall be made within 60 days of receipt of assessments by the municipality.

Subsection (f) provides for an election at least once every three years to continue police services based on a revised estimate of actual costs provided by the Commissioner of Public Safety in addition to the amount for administrative or other costs incurred by the municipality not to exceed 4 percent of the revised estimated actual costs. If not approved the service area is dissolved within 120 days of certification, otherwise the rate of assessments shall be adjusted accordingly by the municipality.

Subsection (g) specifies that Section 2 only applies to unified municipalities.

Section 3 (a) provides a process whereby if a unified municipality is not providing police services in an area with a population greater than 6,000 by January 1, 1995, the municipality shall levy property taxes within that area to pay for police services provided

Subsection (b) provides that the municipality shall levy property taxes to collect \$120,000 annually for each trooper assigned to the area. The municipality shall retain 4 percent of the money collected and the remainder shall be paid to the Department of Public Safety and accounted for by the department as a program receipt.

Subsection (c) provides that beginning January 1, 1995, the Department of Public Safety shall assign troopers to provide police services at a rate of one trooper for each 2,000 people in the municipality but not more than 12 troopers in a single municipality.

Section 4 provides that Section 3 is repealed January 1, 2000.

This bill would immediately affect the Hillside/Girdwood area within the unified municipality of Anchorage. Currently the Department of Public Safety has sixteen uniformed troopers plus three Sergeant supervisors and a First Sergeant assigned to the Anchorage Post which includes the Girdwood Post. The Department also provides support services in serious felony crimes through the Statewide Criminal Investigation Bureau.

Presently, the Anchorage Post spends slightly more than 60% of their time in response directly to the Hillside/Girdwood area. The other 40% response time is spent on the highway systems and the responsibilities in the Anchorage area that fall under the statutory responsibilities of the Department of Public Safety. These responsibilities include patrol and accident investigation on the highway system, search and rescues, response to the community of Tyonek, prisoner transport, criminal response to the correctional facilities, API, McLaughlin Youth Center, and the court house.

In addition, the Central Communications Message Center (CCMC) provides communication dispatch service for the Department of Public Safety within the Anchorage/Palmer area. Approximately 30% of CCMC's workload is dedicated to the Hillside/Girdwood areas. This excludes Dispatch response to the other duties provided by the Troopers in the Anchorage Bowl. CCMC is comprised of ten Radio Dispatcher IIs and three Radio Dispatcher III supervisors and a CCMC supervisor.

Currently the Hillside is handled by the Anchorage Post with a limited response policy. This or similar limited response policies have been in effect since late 1991 for the Hillside when the issue of Hillside residents paying for police services surfaced.

It has been the position of the Commissioner of Public Safety to withdraw Troopers from urban areas which are authorized to provide police protection on their own, and to concentrate the Department's resources in rural and unorganized areas of the State. This bill runs counter to that position, allowing residents of unified municipalities to require

police protection from Troopers. Those areas forming service areas would have a contractual right to a certain level of service from Troopers that rural citizens would not share. Many rural communities have never had a local Trooper, and other communities have lost their Trooper Posts as budget cuts have forced the department to reduce services.

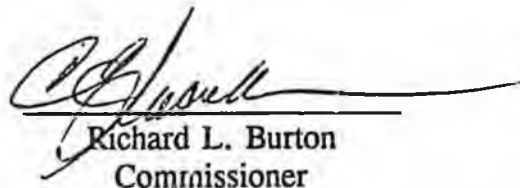
The Department is concerned about potential problems raised by this bill including:

There would be a loss of local control over police protection as there would be no local setting of policies, and no enforcement of local ordinances;

Section 3 of the bill would not provide any flexibility for the Commissioner to determine the appropriate number of troopers for an area. The ratio of 1 trooper per 2,000 people is not adequate; and

It takes approximately 18 months for recruitment, hiring, and training to occur for addition troopers.

The Department believes that the approach recommended by the Task Force on Governmental Roles provides for better public policy, as it avoids several of the potential problems raised by this bill. However, if contracting for police services is desirable by the legislature, the Department of Public Safety would recommend the deletion of Section 3 of this bill as Section 2 provides the greatest amount of flexibility to the Department in contracting for police services.

  
Richard L. Burton  
Commissioner

# FISCAL NOTE

**STATE OF ALASKA**  
**1994 LEGISLATIVE SESSION**

BILL NO: CSSB 203 ( )  
 Workdraft 8-LS0626\IM

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety  
 Title: "An Act relating to police protection  
service areas in municipalities" BRU: Alaska State Troopers  
 Sponsor: Senate Labor and Commerce Component: Detachments  
 Requestor: S. CRA COMPONENT SERIAL NO. 799

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>						
<b>CAPITAL EXPENDITURES</b>						
<b>CHANGE IN REVENUES (1005 )</b> <small>Revenue Code</small>	970.4	1,940.7	1,940.7	1,940.7	1,940.7	1,940.7

**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1005 GF/MHTIA						
Other						
<b>TOTAL</b>						

Estimate of current year (FY 94) impact: \$ \_\_\_\_\_

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary.)

See attached

Prepared By: Ken Bischoff Phone: 465-4336  
 Division: Administrative Services Date: 01/31/94  
 Approved by Commissioner: *Richard L. Burton* Date: 01/31/94  
 Agency: Richard L. Burton, Dept. of Public Safety

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**Revenue Estimate Calculations**

Total State cost for Hillside services \$1,940.7  
(see attached)

**Assumption A:**

If Hillside qualifies under Section 2, Revenue Estimates are as follows:

Total Assessment	\$2,021.6
less 4% municipality administration overhead	<u>(80.9)</u>
State share of assessment for Hillside services	\$1,940.7

**Assumption B:**

If Hillside qualifies under Section 3, Revenue Estimates are as follows:

Total State cost for Hillside services	\$1,940.7
less receipts from municipality	
\$120.0 x 12 Troopers =	\$1,440.0
less 4% municipality administrative costs	<u>(57.6)</u>
Net receipts from municipality	1,382.4 <u>(1,382.4)</u>
Net State subsidy of Hillside services	\$558.3

**Technical Note:**

Page 1 of this Fiscal Note uses the Revenue Estimate from Assumption A.

**CURRENT COST OF HILLSIDE SERVICE**

CLASS	PCN	P.S. - FY95 Gov. Budget	Non-P.S. - FY95 Gov. Budget*	% **	TOTAL
Trooper	1068	\$80,009	\$18,749	0.60	\$59,254.80
Trooper	1071	80,364	18,749	0.60	59,467.80
Trooper	1131	70,026	18,749	0.60	53,265.00
Trooper	1185	70,026	18,749	0.60	53,265.00
Trooper	1211	97,580	18,749	0.60	69,797.40
Trooper	1234	67,903	18,749	0.60	51,991.20
Trooper	1254	86,125	18,749	0.60	62,924.40
Trooper	1337	72,148	18,749	0.60	54,538.20
Trooper	1371	76,004	18,749	0.60	56,851.80
Trooper	1376	86,665	18,749	0.60	63,248.40
Trooper	1484	83,874	18,749	0.60	61,573.80
Trooper	1497	70,026	18,749	0.60	53,265.00
Trooper	1499	86,125	18,749	0.60	62,924.40
Trooper	1612	70,026	18,749	0.60	53,265.00
Trooper	1657	94,381	18,749	0.60	67,878.00
Trooper	1666	91,981	18,749	0.60	66,438.00
Sgt	1037	107,839	12,809	0.60	72,388.80
Sgt	1128	100,867	12,809	0.60	68,205.60
Sgt	1356	95,059	12,809	0.60	64,720.80
F/Sgt	1027	97,196	12,809	0.60	66,003.00
CT III	1444	44,547	4,200	0.60	29,248.20
CT III	1527	40,993	4,200	0.60	27,115.80
Clerk IV	1380	44,864	4,200	0.60	29,438.40
RD II	1141	55,137	1,000	0.30	16,841.10
RD II	1171	53,741	1,000	0.30	16,422.30
RD II	1220	52,070	1,000	0.30	15,921.00
RD II	1299	55,742	1,000	0.30	17,022.60
RD II	1328	56,298	1,000	0.30	17,189.40
RD II	1331	54,888	1,000	0.30	16,766.40
RD II	1350	61,954	1,000	0.30	18,886.20
RD II	1402	53,403	1,000	0.30	16,320.90
RD II	1776	47,651	1,000	0.30	14,595.30
RD II	1052	50,269	1,000	0.30	15,380.70
RD III	1054	60,099	1,000	0.30	18,329.70
RD III	1403	52,952	1,000	0.30	16,185.60
RD III	1429	63,876	1,000	0.30	19,462.80
CCMC Spvsr	1404	58,636	1,000	0.30	17,890.80
Investigations					<u>143,250.00</u>

**CURRENT HILLSIDE COST:** \$1,687,533.60

Management and Administrative Overhead 15% 253,130.04

**TOTAL** 1,940,663.64

\* As calculated on existing class schedules.

\*\* Percentage of efforts directed at Hillside activity.

Rounding 1,940.70

BILL NO: CSSB 203( )  
(8-LS0626\X)

DATE: January 31, 1994

TITLE: "An Act requiring unified municipalities to provide police protection and law enforcement"

CONTACT: C.E. Swackhammer  
Deputy Commissioner  
465-4322

CSSB 203( ) (8-LS0626\X) provides that the Department of Public Safety will charge unified municipalities for the cost of providing police protection and law enforcement services to any area within the unified municipality that is not receiving police protection provided by the municipality itself through a negotiated contract with that municipality setting out the level of services to be provided, charges to be imposed, terms of payment, and other applicable conditions.

The bill provides that funding for payment of these services will be only with revenue generated from the area receiving the services. It also provides that the Commissioner of Public Safety may contract with a municipality to provide the police protection services.

The bill further provides that the Department of Public Safety and the unified municipality must reach an agreement within 60 days after the initiation of negotiations on a contract or the Commissioner may charge the municipality for the cost of the services being rendered.

This act will take effect July 1, 1994.

It has been the position of the Commissioner of Public Safety to withdraw Troopers from urban areas which are authorized to provide police protection on their own, and to concentrate the Department's resources in rural and unorganized areas of the State. This bill runs counter to that position, allowing residents of unified municipalities to require police protection from Troopers. Those areas forming service areas would have a contractual right to a certain level of service from Troopers that rural citizens would not share. Many rural communities have never had a local Trooper, and other communities have lost their Trooper Posts as budget cuts have forced the department to reduce services.

The Department is concerned about potential problems raised by this bill including:

The process for negotiating a contract for such a service area, including the requirements that such contracts may impose on the Department to hire (or layoff) employees bypasses the Legislature;

There would be a loss of local control over police protection as there would be no local setting of policies, and no enforcement of local ordinances;

The bill does not address who would determine the number of police officers required for an area. Does the Commissioner of Public Safety mandate the minimum acceptable police response to an area requesting a contract and does the community councils and/or municipality have the options to request additional troopers if willing to pay for them.

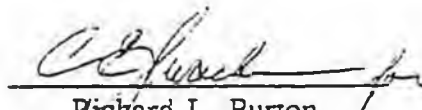
Individual Troopers could find that employment with the Department was less predictable, less stable, and therefore less desirable due to the uncertainty that any given service area contract would be negotiated or extended;

It does not address the liability issue if the Troopers contract through a unified municipality to provide police services. If lawsuits arise out of actions of that contracted police department, does the Department of Public Safety and the state of Alaska hold liability for those actions through the contract.

It takes approximately 18 months for recruitment, hiring, and training to occur for additional troopers. The lead time for initiation of contracted services to any area is considerably longer than the effective date of the bill.

The Department feels that the approach recommended by the Task Force on Governmental Roles provides for better public policy, as it avoids several of the potential problems raised by this bill.

The Department of Public Safety opposes the bill.

  
Richard L. Burton  
Commissioner

# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

Bills NO: CSSB 203(CRA)  
WORKDRAFT - 1/11/94  
8-LS0626\X

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety  
Title: "An Act relating to police protection service areas in municipalities" BRU: Alaska State Troopers  
Sponsor: ISI Labor & Commerce Component: Detachments  
Requestor: Senator Kelly COMPONENT SERIAL NO. 799

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES	1,919.7	1,919.7	1,919.7	1,919.7	1,919.7	1,919.7
TRAVEL	72.0	72.0	72.0	72.0	72.0	72.0
CONTRACTUAL	1,171.7	633.5	633.5	633.5	633.5	633.5
SUPPLIES	32.0	32.0	32.0	32.0	32.0	32.0
EQUIPMENT	634.7	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0
MISCELLANEOUS	957.5	664.3	664.3	664.3	664.3	664.3
<b>TOTAL OPERATING</b>	<b>4,787.6</b>	<b>3,321.5</b>	<b>3,321.5</b>	<b>3,321.5</b>	<b>3,321.5</b>	<b>3,321.5</b>
CAPITAL						
REVENUE FUND SOURCE:						

**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts	4,787.6	3,321.5	3,321.5	3,321.5	3,321.5	3,321.5
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>4,787.6</b>	<b>3,321.5</b>	<b>3,321.5</b>	<b>3,321.5</b>	<b>3,321.5</b>	<b>3,321.5</b>

Estimate of current year (FY 94) impact: \$ \$50,000 Recruiting Costs

**POSITIONS:**

FULL-TIME	29	29	29	29	29	29
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary.)

See attached analysis.

Prepared By: C.F. Swackhammer Phone: 465-4322  
 Division: Deputy Commissioner Date: 1/12/94  
 Approved by Commissioner: *[Signature]* Date: 1-12-94  
 Agency: Richard I. Burton, Dept. of Public Safety

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### Assumptions

The area of Anchorage known as the Hillside (to include other areas such as Girdwood) is the home of about 40,000 citizens, a population equivalent to a small town. Prior to determining the size of the law enforcement presence, the demographics of the area must be reviewed. This area is primarily residential, with some small businesses and a small area of light manufacturing. There is one high school, one junior high school and five elementary schools. There is one bar in the area. The residential area consists of one large trailer court (400+ units), an area of primarily rental units and the majority of the population living in single family residences, in the mid to upper income level.

Suitable patrol presence on an average shift is three units, with a supervisor who is proactive and provides occasional initial response as well as backup for the three primary patrol units. Two followup investigators and three clerical positions support the patrol presence. The volume of calls in an area of this type will support the additional two dispatcher positions.

To administer a unit with twenty-two commissioned personnel and five civilians would require a First Sergeant and Lieutenant for a total of twenty-nine positions.

Costs not specifically associated with individual positions include the cost of leasing a substation (\$228.7), 911-Emergency telephone service from APD under a contract (\$60.0) and indirect management and administrative costs of 25% (\$957.5).

FIRST YEAR COSTS:

	4 x <u>Sergeant</u>	2 x <u>Invest.</u>	16 x <u>Trooper</u>	1 x <u>Lieut.</u>	1x <u>F/Sgt.</u>	3 x <u>Clerk</u>	2 x <u>Disp.</u>	<u>Other*</u>	<u>Total</u>
Pers. Serv.	\$316.5	\$143.4	\$1,104.8	\$78.5	\$73.8	\$109.8	\$92.9	-	\$1,919.7
Travel	12.0	6.0	48.0	3.0	3.0	-	-	-	72.0
Contractual	59.1	17.7	236.6	8.8	14.8	4.8	3.0	826.9	1,171.7
Supplies	3.9	1.0	15.4	1.0	1.0	7.8	1.0	-	32.0
Equipment	<u>103.9</u>	<u>47.4</u>	<u>406.1</u>	<u>22.8</u>	<u>26.0</u>	<u>28.0</u>	<u>0.5</u>	<u>-</u>	<u>634.7</u>
TOTAL	\$495.4	\$216.4	\$1,810.9	\$114.1	\$118.6	\$150.4	\$97.4	\$826.9	\$3,830.1

Management and Administration Overhead @ 25% 957.5

TOTAL \$4,787.6

PFT 29

\* Other costs include:

Substation base  
 (10,300 sq ft x \$1.85/per=) \$228.7  
 911 Emergency Contract 60.0  
 Academy 538.2  
\$826.9

Investigator I  
Anchorage  
FY 95

PERSONAL SERVICES

Salary - Range 77, Step A, including 120 hours of overtime	\$49,987
Benefits	<u>21,725</u>
Total Personal Services	\$71,712

TRAVEL AND PER DIEM

Average - Training, Transfer costs, etc.	3,000
--	-------

CONTRACTUAL

Telephone/Postage, \$85 per mo	1,020
Photo processing, \$40 per mo	480
FSEA Physical exam, average	325
HWCF Vehicle - Class 116 - Yearly Operating/Replacement costs per SEF	<u>7,020</u>
Total Contractual	8,845

SUPPLIES & MATERIALS

Replacement uniforms, jackets, hats, handcuffs, etc. \$2,091 x 15% replaced yearly	314
Film supplies, office supplies, etc.	325
Vehicle accessories - blanket, tire chains, snow tires, flares, etc.	<u>325</u>
Total Supplies & Materials	964

EQUIPMENT

Vehicle - SEF Class 116P, (unmarked)	16,300
Car radio with siren	3,000
Portable radio	2,000
Office furniture - desk, chair, etc.	1,100
Firearms - S&W .4006 & Rem 870P	<u>782</u>

Total Equipment	<u>23,682</u>
-----------------	---------------

TOTAL COST	\$108,203
------------	-----------

State Trooper  
Anchorage  
FY 95

PERSONAL SERVICES

Salary - Range 76, Step A, including 120 hours of overtime	\$48,001
Benefits	<u>21,046</u>
Total Personal Services	\$69,047

TRAVEL AND PER DIEM

Average - Training, Transfer costs, etc.	3,000
--	-------

CONTRACTUAL

Telephone/Postage, \$85 per mo	1,020
Photo processing, \$40 per mo	480
PSEA Physical exam, average	325
HWCF Vehicle - Class 115 - Yearly Operating/Replacement costs per SEF	<u>12,960</u>
Total Contractual	14,785

SUPPLIES & MATERIALS

Replacement uniforms, jackets, hats, handcuffs, etc. \$2,091 x 15% replaced yearly	314
Film supplies, office supplies, etc.	325
Vehicle accessories - blanket, tire chains, snow tires, flares, etc.	<u>325</u>
Total Supplies & Materials	964

EQUIPMENT (one time cost)

Vehicle - SEF Class 115P	20,000
Car radio	2,100
Portable radio	2,000
Officer furniture - (shared)	500
Firearms - S&W .4006 & Rem 370P	<u>782</u>
Total Equipment	<u>25,382</u>

TOTAL COST	\$113,178
------------	-----------

Sergeant  
Anchorage  
FY 95

PERSONAL SERVICES

Salary - Range 78, Step A, including 120 hours of overtime	\$55,515
Benefits	<u>23,612</u>
Total Personal Services	\$79,127

TRAVEL AND PER DIEM

Average - Training, Transfer costs, etc.	3,000
--	-------

CONTRACTUAL

Telephone/Postage, \$85 per mo	1,020
Photo processing, \$40 per mo	480
PSEA Physical exam, average	325
HWCF Vehicle - Class 115 - Yearly Operating/Replacement costs per SEF	<u>12,960</u>
Total Contractual	14,785

SUPPLIES & MATERIALS

Replacement uniforms, jackets, hats, handcuffs, etc. \$2,091 x 15% replaced yearly	314
Film supplies, office supplies, etc.	325
Vehicle accessories - blanket, tire chains, snow tires, flares, etc.	<u>325</u>
Total Supplies & Materials	964

EQUIPMENT

Vehicle - SEF Class 115P, (unmarked)	20,000
Car radio	2,100
Portable radio	2,000
Officer furniture - desk, chair, etc.	1,100
Firearms - S&W .4006 & Rem 870P	<u>782</u>
Total Equipment	<u>25,982</u>

TOTAL COST

\$123,858

Clerk Typist III  
FY 95

PERSONAL SERVICES

Salary - Clerk III - Range 8, Step A, including 120 hours of overtime	\$24,237
Benefits	<u>12,350</u>
Total Personal Services	\$36,587

CONTRACTUAL

Telephone/Postage, \$50 per mo	600
Repair and maintenance on micro computer	500
Utilities	<u>500</u>
Total Contractual	1,600

SUPPLIES & MATERIALS

Computer paper	500
Registration forms	1,000
Stationary, copy machine paper, etc.	<u>1,100</u>
Total Supplies & Materials	2,600

EQUIPMENT

Desk	500
Chair	225
Computer table	600
Micro computer with printer	<u>8,000</u>
Total Equipment	<u>9,325</u>

TOTAL COST

\$50,112

Dispatcher II  
Anchorage  
FY95

PERSONAL SERVICES

Salary - Range 12, Step A, including 120 hours of overtime	\$31,860
Benefits	<u>14,610</u>
Total Personal Services	\$46,470

CONTRACTUAL

Utilities	500
Repair Maintenance of Radio Equipment	<u>1,000</u>
Total Contractual	\$1,500

SUPPLIES AND MATERIALS

Stationery, copy machine paper, etc.	\$ 500
--------------------------------------	--------

EQUIPMENT

Chair	<u>\$ 225</u>
-------	---------------

TOTAL COST	\$48,695
------------	----------

Lieutenant  
Anchorage  
FY 95

PERSONAL SERVICES

Salary - Range 22, Step A,	\$55,872
Benefits	<u>22,620</u>
Total Personal Services	\$78,492

TRAVEL AND PER DIEM

Average - Training, Transfer costs, etc.	3,000
--	-------

CONTRACTUAL

Telephone/Postage, \$85 per mo	1,020
Photo processing, \$40 per mo	480
Physical exam, average	325
HWCFF Vehicle - Class 116 - Yearly	
Operating/Replacement costs per SEF	<u>7,020</u>
Total Contractual	8,845

SUPPLIES & MATERIALS

Replacement uniforms, jackets, hats, handcuffs, etc.	
\$2,091 x 15% replaced yearly	314
Film supplies, office supplies, etc.	325
Vehicle accessories - blanket, tire chains, snow tires, flares, etc.	<u>325</u>
Total Supplies & Materials	964

EQUIPMENT

Vehicle - SEF Class 116	16,300
Car radio	2,100
Portable radio	2,000
Officer furniture - (shared)	1,100
Firearm: - S&W .4006 & Rem 870P	<u>782</u>
Total Equipment	<u>22,782</u>

TOTAL COST	\$114,083
------------	-----------

First Sergeant  
Anchorage  
FY 95

PERSONAL SERVICES

Salary - Range 21, Step A,	\$52,344
Benefits	<u>21,517</u>
Total Personal Services	\$73,861

TRAVEL AND PER DIEM

Average - Training, Transfer costs, etc.	3,000
--	-------

CONTRACTUAL

Telephone/Postage, \$85 per mo	1,020
Photo processing, \$40 per mo	480
Physical exam, average	325
HWCF Vehicle - Class 115 - Yearly	
Operating/Replacement costs per SEF	<u>12,960</u>
Total Contractual	14,785

SUPPLIES & MATERIALS

Replacement uniforms, jackets, hats, handcuffs, etc.	
\$2,091 x 15% replaced yearly	314
Film supplies, office supplies, etc.	325
Vehicle accessories - blanket, tire chains, snow tires, flares, etc.	<u>325</u>
Total Supplies & Materials	964

EQUIPMENT

Vehicle - SEF Class 115	20,000
Car radio	2,100
Portable radio	2,000
Officer furniture - (shared)	1,100
Firearms - S&W .4006 & Rem 870P	<u>782</u>

Total Equipment	<u>25,982</u>
-----------------	---------------

TOTAL COST	\$118,592
------------	-----------



Position Title Investigator I		Number of Positions 2	Range/Step 77/A	Bargaining Unit PSEA																										
Time Status PFT	Staff Months 12	Location Anchorage (statewide)	Election District 18																											
<table border="1"> <thead> <tr> <th>Type of Expenditure</th> <th>Amount</th> </tr> <tr> <th>1</th> <th>2</th> </tr> </thead> <tbody> <tr> <td>Salary*</td> <td>49,987</td> </tr> <tr> <td>Benefits*</td> <td>21,725</td> </tr> <tr> <td>Premium Pay (Included in Above)</td> <td></td> </tr> <tr> <td>Other</td> <td></td> </tr> <tr> <td><b>Total Personal Services</b></td> <td><b>71,712</b></td> </tr> <tr> <td>Travel</td> <td>3,000</td> </tr> <tr> <td>Contractual</td> <td>8,845</td> </tr> <tr> <td>Commodities</td> <td>964</td> </tr> <tr> <td>Equipment</td> <td>23,682</td> </tr> <tr> <td>Other</td> <td></td> </tr> <tr> <td><b>Total Cost</b></td> <td><b>108,203</b></td> </tr> </tbody> </table>		Type of Expenditure	Amount	1	2	Salary*	49,987	Benefits*	21,725	Premium Pay (Included in Above)		Other		<b>Total Personal Services</b>	<b>71,712</b>	Travel	3,000	Contractual	8,845	Commodities	964	Equipment	23,682	Other		<b>Total Cost</b>	<b>108,203</b>	Justification These two positions will be required to provide investigative services including follow-ups on initial Trooper contacts.		
Type of Expenditure	Amount																													
1	2																													
Salary*	49,987																													
Benefits*	21,725																													
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	108,203																													
* Personal Services Salary and Benefits Costs are from PACS calculations.																														

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety

FY 95

BRU Alaska State Troopers

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COMPONENT Detachments

Revised Date

(1792) POSITION.NEW

Position title <b>State Trooper</b>		Number of Positions <b>13</b>	Range/Step <b>76/A</b>	Bargaining Unit <b>PSEA</b>
Time Status <b>PFI</b>	Staff Months <b>12</b>	Location <b>Anchorage (statewide)</b>	Election District <b>18</b>	
Type of Expenditure		Justification		
		These positions will provide general police services typical of a municipal police department (more services than are generally expected from a standard Trooper).		
	Amount			
<b>1</b>	<b>2</b>	<b>3</b>		
Salary*	48,001			
Benefits*	21,046			
Premium Pay (Included in Above)				
Other				
<b>Total Personal Services</b>		<b>69,047</b>		
Travel		3,000		
Contractual		14,785		
Commodities		964		
Equipment		25,382		
Other				
<b>Total Cost</b>		<b>113,178</b>		
Funding Source For Total Cost				
Federal Receipts	1002			
G.F. Hatch	1003			
General Fund	1004			
Program Receipts/GF	1005	113,178		
I-A Receipts	1007			
CIP Receipts	1061			
Other				
* Personal Services Salary and Benefits Costs are from PACS calculations.				

REQUEST FOR  
NEW POSITION

(1/92) POSITION.NEW

AGENCY Department of Public Safety

BRU Alaska State Troopers

COMPONENT Detachments

FY 95

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Revised Date

Position Title Sergeant, Public Safety		Number of Positions 1	Range/Step 78/A	Bargaining Unit PSEA
Time Status PFT	Staff Months 12	Location Anchorage (statewide)	Election District 18	
Type of Expenditure		Amount		
1	2	3		
Salary <sup>^</sup>	55,515			
Benefits <sup>^</sup>	23,612			
Premium Pay (Included in Above)				
Other				
Total Personal Services		79,127		
Travel		3,000		
Contractual		14,785		
Commodities		964		
Equipment		25,982		
Other				
Total Cost		123,858		
Funding Source for Total Cost				
Federal Receipts	1002			
G.F. Match	1003			
General Fund	1004			
Program Receipts/GF	1005	123,858		
I-A Receipts	1007			
CIP Receipts	1061			
Other				
<sup>^</sup> Personal Services Salary and Benefits Costs are from PACS calculations.				

Justification  
This position will act as the relief Sergeant to the Anchorage Post of 'B' Detachment that will be required when ASI contracts for additional services.

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety

FY 95

BRU Alaska State Troopers

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COMPONENT Detachments

Revised Date

(1/92) POSITION.NEW

Position Title Dispatcher II		Number of Positions 2	Range/Step	Bargaining Unit ASEA
Time Status PFT	Staff Months 12	Location Anchorage (statewide)	Election District 1B	
Type of Expenditure		Justification		
		Two additional dispatchers will be required to provide full dispatching services to the Hillside area.		
	Amount			
1	2	3		
Salary*	31,860			
Benefits*	14,610			
Premium Pay (Included in Above)				
Other				
Total Personal Services		46,470		
Travel				
Contractual		1,500		
Commodities		500		
Equipment		225		
Other				
Total Cost		48,695		
Funding Source for Total Cost				
Federal Receipts	1002			
G.F. Match	1003			
General Fund	1004			
Program Receipts/GF	1005	48,695		
I-A Receipts	1007			
CIP Receipts	1061			
Other				
* Personal Services Salary and Benefit: Costs are from PACS calculations.				

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety  
BRU Alaska State Troopers  
COMPONENT Detachments

FY 95

Page 15 of 17  
Revised Date

Position Title Lieutenant, P.S.		Number of Positions 1	Range/Step 22/A	Bargaining Unit SU
Time Status PFI	Staff Months 12	Location Anchorage (statewide)	Election District 18	
Type of Expenditure		Justification		
Amount		This position will provide management of the new unit to include contract compliance.		
1	2	3		
Salary*	55,872			
Benefits*	22,620			
Premium Pay (Included in Above)				
Other				
Total Personal Services		78,492		
Travel		3,000		
Contractual		8,845		
Commodities		964		
Equipment		22,782		
Other				
Total Cost		114,083		
Funding Source For Total Cost				
Federal Receipts	1002			
G.F. Match	1003			
General Fund	1004			
Program Receipts/GF	1005	114,083		
I-A Receipts	1007			
CIP Receipts	1061			
Other				
* Personal Services Salary and Benefits Costs are from PACS calculations.				

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety

BRU Alaska State Troopers

COMPONENT Detachments

FY 95

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Revised Date

Position Title First Sergeant, P.S.			Number of Positions 1	Range/Step 21/A	Bargaining Unit SU
Time Status PFT	Staff Months 12		Location Anchorage (statewide)	Election District 18	
Type of Expenditure			Justification		
			This position will be needed to provide supervision of the shift and relief sergeants as well as the two investigators and the clerical staff.		
1	2	3			
Salary*	52,344				
Benefits*	21,517				
Premium Pay (Included in Above)					
Other					
Total Personal Services		73,861			
Travel		3,000			
Contractual		14,785			
Commodities		964			
Equipment		25,982			
Other					
Total Cost		118,592			
Funding Source for Total Cost					
Federal Receipts	1002				
G.F. Match	1003				
General Fund	1004				
Program Receipts/GF	1005	118,592			
I-A Receipts	1007				
CIP Receipts	1061				
Other					
* Personal Services Salary and Benefits Costs are from PACS calculations.					

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety

FY 95

BRU Alaska State Troopers

Page 17 of 17

COMPONENT Detachments

Revised Date

(1/92) POSITION.NEW

**Municipal Fiscal Impact Note**  
(AS 24.08.035(e))

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO. SB 203  
Version: 8-LS0626\E

Revision Date: 4/21/93  
Title: An Act requiring unified municipalities to provide police protection and law enforcement services  
Sponsor: Senate Labor & Commerce Committee

Municipalities Affected: Unified: Anchorage, Juneau, Sitka  
Requested By: Senate CRA

**Municipal Costs:** (Thousands of Dollars)

Operating	FY95	FY96	FY97	FY98	FY99	FY2000
Personal Services	2,180.5	2,479.0	2,479.0*	2,479.0*	2,479.0*	2,479.0*
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants, Claims						
Miscellaneous	1,135.5	431.2	431.2*	431.2*	431.2*	431.2*
<b>Total Operating</b>	<b>3,316.0</b>	<b>2,910.2</b>	<b>2,910.2*</b>	<b>2,910.2*</b>	<b>2,910.2*</b>	<b>2,910.2*</b>

\* not adjusted for inflation

Capital						
---------	--	--	--	--	--	--

**Funding** (Thousands of Dollars)


Property Taxes	3,316.0	2,910.2	2,910.2*	2,910.2*	2,910.2*	2,910.2*
Sales Taxes						
User Fees						
Federal Receipts						
State Receipts						
Other						
<b>Total</b>						

**Positions**

Full-Time	37	37	37	37	37	37
Part-Time						

**Analysis:**

Amends Title 29 to require unified municipalities (Juneau, Sitka and Anchorage) to provide police protection within the entire area of the municipality. Juneau and Sitka already provide this service on an areawide basis. In Anchorage, certain areas are currently policed by the State troopers. The cost and position estimates provided above were developed by the Municipality of Anchorage and represent the estimated cost of assuming police protection and law enforcement services in these additional Anchorage areas. Estimates include costs for personnel, prosecution, new equipment and other miscellaneous costs. The Municipality estimates a requirement for 24 patrol officers, 2 traffic officers, 3 investigators and 6 office support positions to cover areas not currently receiving municipal police services. This legislation makes no provision for funding of the additional services. It is assumed the municipality would levy some form of tax on a service area basis to fund additional police services.

Prepared by: Michael Cushing, Research Analyst  
Division: Municipal and Regional Assistance Division  
Approved by:   
Commissioner: \_\_\_\_\_  
Agency: Department of Community and Regional Affairs

Phone: 465-4751  
Date: 1/31/94  
Date: 2/1/94

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**Municipal Fiscal Impact Note**  
(AS 24.08.035(e))

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO. SB 203 (Work Draft)  
Version: 8-LS0626\D

Revision Date: 1/19/94 Municipalities Affected: Unified: Anchorage, Juneau, Sitka  
 Title: An Act relating to service areas in unified municipalities to provide police protection and law enforcement services Requested By: Senate CRA  
 Sponsor: Senator Kelly

**Municipal Costs: (Thousands of Dollars)**

Operating	FY95	FY96	FY97	FY98	FY99	FY2000
Personal Services	2,180.5	2,479.0	2,479.0*	2,479.0*	2,479.0*	2,479.0*
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants, Claims						
Miscellaneous	1,135.5	431.2	431.2*	431.2*	431.2*	431.2*
<b>Total Operating</b>	<b>3,316.0</b>	<b>2,910.2</b>	<b>2,910.2*</b>	<b>2,910.2*</b>	<b>2,910.2*</b>	<b>2,910.2*</b>

\* not adjusted for inflation

Capital						
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**Funding (Thousands of Dollars)**

Property Taxes	3,316.0	2,910.2	2,910.2*	2,910.2*	2,910.2*	2,910.2*
Sales Taxes						
User Fees						
Federal Receipts						
State Receipts						
Other						
<b>Total</b>						

**Positions**

Full-Time	37	37	37	37	37	37
Part-Time						

**Analysis:**

This legislation provides a statutory mechanism that would allow a unified municipality to create a police protection and law enforcement service area by ordinance (assembly action) notwithstanding home rule charter provisions to the contrary. The unified municipalities of Juneau and Sitka already provide these services on an areawide basis and would not be affected by this legislation. This would, however, allow the Municipality of Anchorage to impose a police and law enforcement service area on those areas of the municipality which have thus far elected to forego such municipal services and instead rely on state troopers for police patrol services. The cost and position estimates provided above were developed by the Municipality of Anchorage and represent the estimated cost of assuming police protection and law enforcement services in these additional Anchorage areas. Estimates include costs for personnel, prosecution, new equipment and other miscellaneous costs. The Municipality estimates a requirement for 24 patrol officers, 2 traffic officers and 3 investigators to cover areas not currently receiving municipal police services. It is assumed the municipality would levy a property tax on a service area basis to fund additional police services.

Prepared by: Michael Cushing, Research Analyst  
 Division: Municipal and Regional Assistance Division  
 Approved by: *James R. Smith*  
 Commissioner: \_\_\_\_\_  
 Agency: Department of Community and Regional Affairs

Phone: 465-4751  
 Date: 1/31/94  
 Date: 2/1/94

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**Municipal Fiscal Impact Note**  
(AS 24.08.035(e))

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO. SB 203 (Work Draft)  
Version: 8-LS0626\M

Revision Date: 1/24/94 Municipalities \_\_\_\_\_  
 Title: An Act relating to police protection service Affected: Unified: Anchorage, Juneau, Sitka  
areas in unified municipalities; and to  
police protection by the state ... Requested By \_\_\_\_\_  
 Sponsor: Senator Rieger

**Municipal Costs:** (Thousands of Dollars)

Operating	FY95	FY96	FY97	FY98	FY99	FY2000
Personal Services						
Travel						
Contractual	720 - 1,011**	1,440 - 2,022*	1,440 - 2,022*	1,440 - 2,022*	1,440 - 2,022*	1,440 - 2,022*
Supplies						
Equipment						
Land & Structures						
Grants, Claims						
Miscellaneous						
<b>Total Operating</b>						

\*\* 1/2 year

\* not adjusted for inflation.

Capital						
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**Funding** (Thousands of Dollars)

Property Taxes	720 - 1,011**	1,440 - 2,022*	1,440 - 2,022*	1,440 - 2,022*	1,440 - 2,022*	1,440 - 2,022*
Sales Taxes						
User Fees						
Federal Receipts						
State Receipts						
Other						
<b>Total</b>						

**Positions**

Full-Time						
Part-Time						

**Analysis:**

Amends Title 29 to allow residents of an area in a unified municipality to petition to form a police protection service area for services to be provided by the Alaska Department of Public Safety. The costs of providing services in the area are to be determined by the Commissioner of Public Safety during the petition process based on trooper costs and associated department administrative costs. As the legislation is constructed, this could apparently occur in any unified municipality — even in those (Juneau, Sitka) which now provide police services on an areawide basis. The cost estimates above are only for the Municipality of Anchorage. The upper range of the annual fiscal impact figures above represent Department of Public Safety estimates of cost and are based on the Department's experience in providing current services in the Anchorage Hillside area. These costs include 37 positions (prorated to reflect % of effort directed at Hillside activity) and 15% administrative overhead as provided for in the legislation.

Continues on attached page.

Prepared by: Michael Cushing, Research Analyst  
 Division: Municipal and Regional Assistance Division  
 Approved by: *[Signature]*  
 Commissioner: \_\_\_\_\_  
 Agency: Department of Community and Regional Affairs

Phone: 465-4751  
 Date: 1/31/94  
 Date: 2/1/94

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BILL NO. SB 203 (Work Draft)  
Version 8-LS0625M

This legislation also provides for an alternative process in the event that, by January 1, 1995, a unified municipality still has areas (with populations greater than 6,000) not covered by either municipal police service or by the Department of Public Safety police protection services provided through the proposed petition process. In such cases, the municipality will be required to levy a property tax within the area to pay for police protection provided by the state. \$120,000 in taxes will be collected each year for each state trooper assigned to the area. Public Safety will provide one trooper for each 2,000 residents in the area, but not more than 12 troopers per municipality. Based on Public Safety's experience in the Hillside area, we assume the maximum number of troopers, 12, would be utilized. In that case the Municipality would be required to raise \$1,440,000 in property taxes, \$1,382,400 of which would be paid to the Department of Public Safety for trooper services. The Municipality would be allowed to retain 4% of the taxes collected to cover administrative costs. These figures are reflected in the lower range of annual fiscal impact figures presented in the table above.

**Municipal Fiscal Impact Note**  
(AS 24.08.035(e))

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO. SB 203 (Work Draft)  
Version: 8-LS0625X

Revision Date: 1/11/94  
Title: An Act relating to the Department of Public Safety providing police protection and law enforcement services in ...  
Sponsor: Senator Kelly

Municipalities Affected: Unified: Anchorage, Juneau, Sitka  
Requested By: Senate CRA

**Municipal Costs: (Thousands of Dollars)**

Operating	FY95	FY96	FY97	FY98	FY99	FY2000
Personal Services						
Travel						
Contractual	4,787.6	3,321.5*	3,321.5*	3,321.5*	3,321.5*	3,321.5*
Supplies						
Equipment						
Land & Structures						
Grants, Claims						
Miscellaneous						
<b>Total Operating</b>						

\* not adjusted for inflation

Capital						
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**Funding (Thousands of Dollars)**

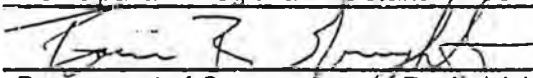
Funding	FY95	FY96	FY97	FY98	FY99	FY2000
Property Taxes	4,787.6	3,321.5*	3,321.5*	3,321.5*	3,321.5*	3,321.5*
Sales Taxes						
User Fees						
Federal Receipts						
State Receipts						
Other						
<b>Total</b>						

**Positions**

Full-Time						
Part-Time						

**Analysis:**

Amends Title 29 to require the Department of Public Safety to charge a unified municipality for the costs of providing police protection and law enforcement to any area of the municipality. The Commissioner of Public Safety will negotiate a contract with the municipality setting out terms of service provision and reimbursement of costs to the Department. Payments for police services must be funded with revenue generated within the area being provided the service. The unified municipalities of Juneau and Sitka already provide police protection on an areawide basis. The above fiscal impact figures represent Department of Public Safety calculations of its cost to provide services to the Hillside area. These costs include 29 positions and 25% administrative overhead. First year start-up costs include the construction of a 10,000 square-foot substation and an emergency contract academy to train the required troopers.

Prepared by: Michael Cushing, Research Analyst  
Division: Municipal and Regional Assistance Division  
Approved by:   
Agency: Department of Community and Regional Affairs

Phone: 465-4751  
Date: 1/31/94  
Date: 2/1/94

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