

**SB**

**156**

**SENATE COMMITTEE REPORT**  
FIRST COMMITTEE OF REFERRAL

gr

DATE: 3/10/93

FURTHER: HES

Date of 5-Day Notice: 3/18/92  
(in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: 324-93

CRA Committee considered SB 156

"An Act (amending the definition of 'municipality' for purposes of the human services community matching grant program.)"

and a majority of the committee recommends do pass

and recommends:

replace with \_\_\_\_\_ CS \_\_\_\_\_

attaches amendment(s)

adopts \_\_\_\_\_ Letter of Intent

further referral to the \_\_\_\_\_

do pass

do not pass

no recommendation

individual recommendations

*2 of 10*

- same title
- new title
- technical title change (HB only)

**FISCAL NOTE INFORMATION**

Department	Date	Zero	Fiscal
DHSS	3/15/93	0	
DCRA	3/11/93	0	

Department	Date	Zero	Fiscal

Appropriation No Fiscal Note

Governor's Bill with Previous Fiscal Notes (enter information above)

**DO PASS**

*DO PASS*  
Robert J. Lerman  
Robin Taylor

**OTHER RECOMMENDATIONS:**

2 - No Rec  
2 - No Rec

Roll & Kelly Do Pass  
Chair: Signature and Recommendation

STATE OF ALASKA  
DEPARTMENT OF COMMUNITY  
& REGIONAL AFFAIRS

POSITION PAPER

Bill No.: SB 156  
Sponsor: Sen. Sharp, Frank

DCRA FN: Zero (attached)  
Position: Neutral

Title: An Act amending the definition of "municipality" for purposes of the human services community matching grant program.

This legislation amends AS 29.60.650(2) to include second class boroughs whose population is over 65,000, as per DCRA population data. Effectively, SB 156 adds an eligible applicant for this grant program administered by the department of health and social services, to include the Fairbanks North Star Borough.

Eligible applicants under this program would increase from the current two (2), the Municipality of Anchorage and the City of Fairbanks, to three (3). The three eligible municipalities under this bill are the municipality of Anchorage, the city of Fairbanks and the Fairbanks North Star Borough. The Department of Community and Regional Affairs only involvement in this grant program administered by the Department of Health and Social Services (DHSS), is to provide the determination of eligible applicants to DHSS.

*Edgar Blatchford*

\_\_\_\_\_  
Edgar Blatchford  
Commissioner

*March 17 - 93*

\_\_\_\_\_  
Date

# FISCAL NOTE

STATE OF ALASKA  
1993 LEGISLATIVE SESSION

BILL NO. SB 156

Revision Date: \_\_\_\_\_ Dept. Affected: Health and Social Services  
 Title: An Act amending the definition of BRU: Human Svcs. Community Matching Grts  
municipality for human svcs. comm. matching grant program Component: Human Svcs. Community Matching Grts  
 Sponsor: SENATORS SHARP, Frank  
 Requestor: Senate CRA Committee COMPONENT SERIAL NO. 1821

**Expenditures/Revenues:**

(Thousands of Dollars)

OPERATING	FY94	FY95	FY96	FY97	FY98	FY99
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

CAPITAL						
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REVENUE FUND SOURCE						
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**FUNDING:**

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year (FY93) impact: 0.0

**ANALYSIS:** (Attach a separate page if necessary)

This bill would broaden the possible applicants for human services community matching grants. This amendment to statute would have no program impact for the Department.

Prepared by: Deborah R. Wing, Director  
 Division: Department of Health & Social Services

Phone: 465-3191  
 Date: 03/15/93

Approved by Commissioner: Theodore A. Mala, MD, MPH  
 Agency: Department of Health & Social Services

Date: 3/15/93

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Revision Date: \_\_\_\_\_ Dept. Affected: Community & Regional Affairs  
 Title: An Act amending the definition of "Municipality" BRU: Administration & Support  
for Human Services Match Grants Component: Administrative Services  
 Sponsor: Sharp, Frank  
 Requestor: Sharp COMPONENT SERIAL NO. 684

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 94	FY 95	FY 96	FY 97	FY 98	FY 99
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

CAPITAL						
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REVENUE FUND SOURCE:						
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FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME						
TEMPORARY						

Estimate of current (FY93) impact \$ none

ANALYSIS: (Attach a separate page if necessary)

Prepared by: Remond Henderson Phone: 465-4708  
 Division: Administrative Services Date: 3/11/93  
 Approved by Commissioner: [Signature] Deputy Commissioner Date: 3/11/93  
 Agency: Community & Regional Affairs

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# Alaska State Legislature

## SENATE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE

Senator Randy Phillips, Chair  
Senator Robin Taylor, Vice Chair  
Senator Rick Halford  
Senator Al Adams  
Senator Fred Zharoff

SESSION:  
State Capitol  
Juneau, Ak 99801-1182  
(907) 465-4989

INTERIM:  
P. O. Box 142  
Eagle River, Ak 99577  
(907) 694-4949

### AGENDA

9:00 am

March 18, 1993

1. Call to Order (time and members present)
2. SB 156 - Human Services Matching Grants
3. Adjourn

MAR 11 1993

# Alaska State Legislature

SENATOR  
**BERT SHARP**

DISTRICT P

CHAIRMAN  
TRANSPORTATION COMMITTEE

MEMBER  
FINANCE COMMITTEE  
LEGISLATIVE BUDGET & AUDIT COMMITTEE  
HEALTH & SOCIAL SERVICES



FAIRBANKS

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FAIRBANKS, ALASKA 99701  
(907) 452-7885/7886


SESSION ADDRESS

STATE CAPITOL, ROOM 514  
JUNEAU, ALASKA 99801-1182  
(907) 465-3004/4921

Senate

## MEMORANDUM

TO: Senator Randy Phillips, Chair  
Senate Community & Regional Affairs Committee

FROM: Senator Bert Sharp 

RE: Request for Hearing/SB-156

DATE: March 11, 1993

I am requesting Senate Bill 156; "An Act amending the definition of "municipality" for purpose of the human services community matching grant program," be heard before the Senate Community and Regional Affairs Community.

Thank you for your consideration.



REPRESENTING  
GOLDEN HEART  
OF ALASKA

# Alaska State Legislature

SENATOR  
**BERT SHARP**

DISTRICT P

CHAIRMAN  
TRANSPORTATION COMMITTEE

MEMBER  
FINANCE COMMITTEE  
LEGISLATIVE BUDGET & AUDIT COMMITTEE  
HEALTH & SOCIAL SERVICES



## FAIRBANKS

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## SESSION ADDRESS

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(907) 465-3004/4921

## Senate SPONSOR STATEMENT

SB-156

By: Senator Bert Sharp

With the passage of HB 263 last session, a statutory basis was established for the Human Services Community Matching Grant Program. The intent of HB 263 was not to create a new pool of money but to define the grant program in statute and establish a community match. This was done to help stabilize funding for local non-profit organizations which provide valuable services to the community.

Some local non-profit organizations couldn't raise the necessary funds to meet the match requirement. This placed the city of Fairbanks in a difficult position because of revenue shortfalls and cannot assure availability of matching funds. The Fairbanks North Star Borough Assembly has indicated their support for the Fairbanks North Star Borough to assume health and social services powers and provide the required matching funds. The major issue is that under current state statute the borough is not eligible to participate in the grant program even if it did assume health and social services. Only cities with populations greater than 20,000 and first class boroughs with populations greater than 100,000 may now participate.

SB 156 would amend the definition of municipality to include a second class borough with a population that exceeds 65,000. The Fairbanks North Star Borough will be the only municipality that will be affected by this change, allowing it to participate in the block grant program. Currently, it is a statutory requirement that if a city within a borough has an approved grant for an areawide service, then the allocation shall be based on the population of the borough (see AS 29.60.620). This is the case for all block grant nomies received to date by the City of Fairbanks.



REPRESENTING  
GOLDEN HEART  
OF ALASKA

SB 156 makes both the City of Fairbanks and the Fairbanks North Star Borough eligible to participate in the block grant program, but only one could be the recipient of a grant from the state for the same service in the same year.

This legislation permits the entity with the matching dollar capability to be an eligible participant.

# Alaska State Legislature

SENATOR  
**BERT SHARP**

DISTRICT P

CHAIRMAN  
TRANSPORTATION COMMITTEE

MEMBER  
FINANCE COMMITTEE  
LEGISLATIVE BUDGET & AUDIT COMMITTEE  
HEALTH & SOCIAL SERVICES



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SESSION ADDRESS

STATE CAPITOL, ROOM 514  
JUNEAU, ALASKA 99801-1182  
(907) 465-3004/4921

*Senate*

## SECTIONAL ANALYSIS

SB - 156

By: Senator Bert Sharp

Section 1. AS 29.60.600 is amended to add sub-section (c) which reads:

A city within a borough may not receive a human services matching grant during the same year that the borough has received a grant for the same services. A borough may not receive a grant within the same year a city has received the same grant to provide the same services. There cannot be a duplication of grants providing the same services.

Section 2. AS 29.60.650(2) is amended to read:

"Municipality" is defined to mean:

- (A) a city with a population over 20,000;
- (B) a unified municipality with a population over 100,000;
- (C) a second class borough with a population over 65,000;

The Department of Community and Regional Affairs shall determine population.



REPRESENTING  
GOLDEN HEART  
OF ALASKA

By Bob Coghill  
Hank Bartos  
Cheryl Kilgore  
Layne St. John  
Valerie Therrien  
Introduced: 01/29/93

ADOPTED JAN 28 1993

RESOLUTION NO. 93-011

A RESOLUTION SUPPORTING HOUSE BILL 30 RELATING TO THE DEFINITION OF  
"MUNICIPALITY" FOR PURPOSES OF THE HUMAN SERVICES COMMUNITY MATCHING  
GRANT PROGRAM

WHEREAS, the Alaska State Legislature in adopting 1 Ch 74 SLA  
1992, established the "Human Services Grant Program"; and

WHEREAS, the City of Fairbanks currently has health and  
social services powers and serves not only the residents of the City of  
Fairbanks, but also the residents of the Fairbanks North Star Borough  
and, in some cases, residents of Interior Alaska; and

WHEREAS, many state and federal grants are based on the  
population of the municipality exercising health and social services  
powers and not the population served; and

WHEREAS, the Fairbanks North Star Borough Assembly has  
established a Health and Social Services Committee to make  
recommendations to the Assembly and the voters on the assumption of  
borough-wide health and social services powers and if adoption of those  
powers is submitted and approved by borough voters, it will be the desire  
of the Fairbanks North Star Borough Assembly to exercise health and social  
services powers, which would allow health and social services agencies  
and the municipality to receive grant moneys and provide more services to  
the residents of the entire Fairbanks North Star Borough; and

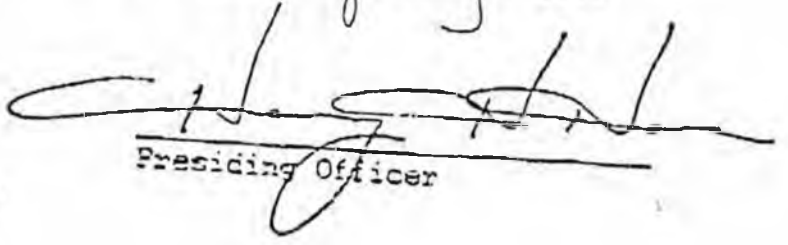
WHEREAS, under 1 Ch. 74 SLA 1992, the definition of "municipality" means "a city whose population is over 20,000, as determined by the Department of Community and Regional Affairs, or a unified municipality whose population is over 100,000 as determined by the Department of Community and Regional Affairs.", and, under that definition, the Fairbanks North Star Borough would not qualify for a human services community match program; and

WHEREAS, House Bill No. 30 amends the definition section of AS 29 60.600 - 650, by including "a second class borough whose population is over 65,000 . . .", thus making the Fairbanks North Star Borough eligible for the Human Services Community Matching Grant Program.

NOW, THEREFORE, BE IT RESOLVED that the Fairbanks North Star Borough Assembly respectfully urges the Alaska State Legislature to pass HB 30 in order to make the Borough eligible for the matching grants which would allow more services to be provided for the Borough and Interior Alaska residents.

BE IT FURTHER RESOLVED that copies of this resolution shall be sent to the Honorable Walter J. Hickel, Governor, State of Alaska, the Honorable Harley Olberg, Chair, House Community and Regional Affairs Committee; the Honorable Con Bunde and the Honorable Cynthia Toohy, Co Chairs, House Health and Social Services Committee; The Honorable Ron Larson and the Honorable Eileen MacLean, Co Chairs, House Finance Committee; and all members of the Interior Delegation.

PASSED AND APPROVED THIS 28<sup>th</sup> DAY OF January, 1992.

  
Presiding Officer

ATTEST:

Mona Lisa Presler, CMC

Clerk of the Assembly

Introduced by: Council Member Eley  
Date: January 25, 1993

RESOLUTION NO. 3370

A RESOLUTION SUPPORTING HOUSE BILL 30  
RELATING TO THE DEFINITION OF "MUNICIPALITY"  
FOR PURPOSES OF THE HUMAN SERVICES COMMUNITY  
MATCHING GRANT PROGRAM.

WHEREAS, the Alaska State Legislature in adopting 1  
Ch. 74 SLA 1992, established the "Human Services Grant Program";  
and

WHEREAS, the City of Fairbanks currently has health  
and social services powers and serves not only the residents of the  
City of Fairbanks, but also the residents of the Fairbanks North  
Star Borough and, in some cases, residents of Interior Alaska; and

WHEREAS, many State and Federal grants are based on  
the population of the municipality exercising health and social  
services powers and not the population served; and

WHEREAS, the Fairbanks North Star Borough Assembly  
has established a Health and Social Services Committee to make  
recommendations to the Assembly and the voters on the assumption of  
Borough-wide health and social services powers and if adoption of  
those powers is submitted and approved by Borough voters, it will  
be the desire of the Fairbanks North Star Borough Assembly to  
exercise health and social services powers, which would allow  
health and social services agencies and the Municipality to receive  
grant moneys and provide more services to the residents of the  
entire Fairbanks North Star Borough; and

WHEREAS, under 1 Ch. 74 SLA 1992, the definition of  
"municipality" means "a city whose population is over 20,000, as  
determined by the Department of Community and Regional Affairs",  
and under that definition, the Fairbanks North Star Borough would  
not qualify for a human services community match program; and

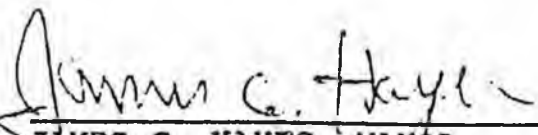
WHEREAS, House Bill No. 30 amends the definition  
section of AS 29.60.600-650 by including "a second class Borough

whose population is over 65,000.....", thus making the Fairbanks North Star Borough eligible for the Human Services Community Matching Grant Program.

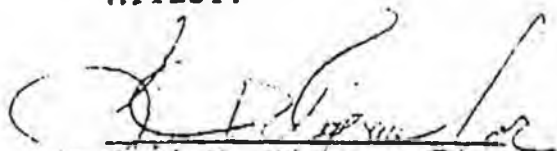
NOW, THEREFORE, BE IT RESOLVED that the Fairbanks City Council respectfully urges the Alaska State Legislature to pass HB 30 in order to make the Borough eligible for the matching grants which would allow more services to be provided for the Borough and Interior Alaska residents.

BE IT FURTHER RESOLVED that copies of this Resolution shall be sent to the Honorable Walter J. Hickel, Governor, State of Alaska, the Honorable Harley Oloerg, Chair, House Community and Regional Affairs Committee, the Honorable Con Bunde and the Honorable Cynthia Tohey, Co-Chairs, House Health and Social Services Committee; The Honorable Ron Larson and The Honorable Eileen MacLean, Co-Chairs, House Finance Committee, and all members of the Interior Delegation.

PASSED and APPROVED this 25th day of January, 1993.

  
\_\_\_\_\_  
JAMES C. HAYES, MAYOR

ATTEST:

  
\_\_\_\_\_  
Toni W. Nigro,  
City Clerk

CITY OF NORTH POLE

RESOLUTION NO. 93-1

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF NORTH POLE  
SUPPORTING HOUSE BILL 30 RELATING TO THE DEFINITION OF  
"MUNICIPALITY" FOR THE PURPOSE OF THE HUMAN SERVICES COMMUNITY  
MATCHING GRANT PROGRAM

WHEREAS, the Alaska State Legislature in adopting 1 Ch 74 SLA 1992, established the "Human Services Grant Program"; and

WHEREAS, the City of Fairbanks currently has health and social service powers and serves not only the residents of the City of Fairbanks, but also the residents of the Fairbanks North Star Borough and the residents of the City of North Pole; and

WHEREAS, many State and Federal grants are based on the population of the municipality exercising health and social service powers and not the population served; and

WHEREAS, the Fairbanks North Star Borough Assembly has established a Health and Social Services Committee to make recommendations to the Assembly and the voters on the assumption of borough-wide health and social service powers and if adoption of those powers is submitted and approved by borough voters, it will be the desire of the Fairbanks North Star Borough to exercise health and social service powers; and

WHEREAS, under 1 Ch 74 SLA 1992, the definition of "Municipality" means " a City whose population is over 20,000 as determined by the Department of Community and Regional Affairs, or a Unified Municipality whose population is over 100,000 as determined by the Department of Community and Regional Affairs" and under that definition, the Fairbanks North Star Borough would not qualify for a human services community match program; and

WHEREAS, House Bill No. 30 amends the definition section of AS 29.60.600-650 by including " a second class borough whose population is over 65,000," thus making the Fairbanks North Star Borough eligible for the Human Services Community Matching Grant Program.

RESOLUTION 93-1  
PAGE TWO

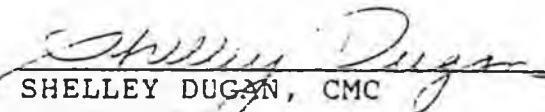
NOW THEREFORE, BE IT RESOLVED that the City Council of the City of North Pole respectfully urges the Alaska State Legislature to pass HB 30 in order to make the Borough eligible for the matching grants which would allow for a more equitable distribution of services to both Borough and City residents.

BE IT FURTHER RESOLVED that copies of this Resolution shall be sent to the Honorable Walter J. Hickel, Governor, State of Alaska, the Honorable Harley Olberg, Chair, House Community and Regional Affairs Committee; The Honorable Con Bunde and the Honorable Cynthia Toohey, Co-Chairs, House Health and Social Services Committee; The Honorable Ron Larson and the Honorable Eileen Maclean, Co-Chairs, House Finance Committee; and all members of the Interior Delegation.

PASSED AND APPROVED this 1st day of February, 1993.

  
\_\_\_\_\_  
MAYOR LUTE M. CUNNINGHAM

ATTEST:

  
\_\_\_\_\_  
SHELLEY DUGAN, CMC  
CITY CLERK

## ARTICLE 8. Human Services Community Match Program.

## Section

- |   |                          |
|---|--------------------------|
| 600. Human services community matching grants | 620. Allocation of money |
| 610. Grant procedure; contract                | 650. Definitions         |

Sec. 29.60.600. Human services community matching grants. (a) Within the limits of appropriations for the purpose, the Department of Health and Social Services shall, upon application, make a matching grant to a qualified municipality equal to 50 percent of the estimated reasonable costs of providing essential human services through private nonprofit agencies within the municipality, including services to persons who travel to the municipality from their residences elsewhere in the state.

(b) To qualify for a grant under this section, a municipality is required to

(1) provide the same amount of money from other sources as is provided by the state grant under this section for the services; other sources may include federal or municipal money or money from other private or public sources; in this paragraph, "municipal money" includes money derived from appropriations, allocations, entitlements, grants, or other payments from the state other than the state grant under this section but does not include locally contributed staff hours, material, equipment, or other in-kind contributions;

(2) comply with the grant application procedure and contractual agreements under AS 29.60.610; and

(3) establish and consult with a citizens' advisory group, the majority of whose membership consists of persons who do not hold elected municipal office, concerning priorities and allocations among services funded under this section.

Sec. 29.60.610. Grant procedure; contract. (a) If a qualified municipality wishes to apply for a grant under AS 29.60.600, the municipality shall apply for a grant for a fiscal year by submitting a form prescribed by the commissioner of health and social services before October 1 of the preceding fiscal year. The application must generally describe the services that are proposed to be funded with the grant and include the following information:

(1) a statement that each proposed service will meet the goals established under AS 47.75.010 and an explanation of why the service is necessary to prevent or alleviate serious mental or physical hardship; this explanation must be supported by a needs assessment carried out by the municipality;

(2) a description of the categories of individuals to whom the services are to be provided; and

(3) an estimate of the expenditures required for each of the services to be provided.

(b) A human services community matching grant shall be allotted in accordance with an agreement made between the grantee and the commissioner of health and social services on behalf of the state. The agreement may include any provision agreed upon by the parties and must include the following provisions:

(1) a statement by the grantee that the match requirement of AS 29.60.600 has been met by the grantee;

(2) estimates of reasonable costs of funding the services; and

(3) a requirement that no more than five percent of the grant money received under AS 29.60.600 may be used for municipal administrative costs connected with distributing the grant money to the private nonprofit agencies providing the services.

Sec. 29.60.620. Allocation of money. (a) If the amount of money appropriated by the legislature for human services community matching grants under AS 29.60.600 is not adequate to satisfy amounts required for the qualified municipalities who have applied for grants, the money shall be allocated proportionately among the qualified municipalities for which a grant has been approved under AS 29.60.600 - 29.60.650 based on the relationship the population of each municipality bears to the total population of the qualified municipalities for which a grant has been approved under AS 29.60.600 - 29.60.650.

(b) For purposes of (a) of this section, population shall be determined by the Department of Community and Regional Affairs based on the latest figures of the United States Bureau of the Census or other reliable population data. If a city within a borough has an approved grant for a service to be provided on an areawide basis, the allocation under (a) of this section shall be based on the population of the borough.

Sec. 29.60.650. Definitions. In AS 29.60.600 - 29.60.650,

(1) "essential human services" and "services" have the meaning given "social services" in AS 47.75.060 except that they include only services whose unavailability would subject persons needing the services to serious mental or physical hardship;

(2) "municipality" means a city whose population is over 20,000, as determined by the Department of Community and Regional Affairs, or a unified municipality whose population is over 100,000, as determined by the Department of Community and Regional Affairs.

## CS FOR HOUSE BILL NO. 30(CRA)

IN THE LEGISLATURE OF THE STATE OF ALASKA

EIGHTEENTH LEGISLATURE - FIRST SESSION

BY THE HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE

Offered:

Referred:

Sponsor(s): REPRESENTATIVES BRICE, Sitton, Therriault, Davies, James

## A BILL

## FOR AN ACT ENTITLED

1 "An Act amending the definition of 'municipality' for purposes of the human  
2 services community matching grant program."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. AS 29.60.600 is amended by adding a new subsection to read:

5 (c) A city may not receive a human services matching grant during a fiscal  
6 year to provide a specific service if, during that same year, the borough within which  
7 it is located has received a grant for the same service. A borough may not receive a  
8 grant during a fiscal year to provide a particular service if, during that same year, a  
9 city within the borough has received a grant for the same service.

10 \* Sec. 2. AS 29.60.650(2) is amended to read:

11 (2) "municipality" means a (A) city whose population is over 20,000;  
12 (B) [, AS DETERMINED BY THE DEPARTMENT OF COMMUNITY AND  
13 REGIONAL AFFAIRS, OR A] unified municipality whose population is over 100,000;  
14 or (C) second class borough whose population is over 65,000; population for

1  
2

purposes of this paragraph shall be [, AS] determined by the Department of  
Community and Regional Affairs.