

HB

343

SPONSOR SUMMARY

HB 343

HB 343 attempts to lower administrative costs of issuing licenses every year and make it more convenient to the residents by offering the option of buying a one, two or three year license for sport fishing, hunting or trapping. It also would allow military personnel, and their dependents, who are permanently stationed in the state but do not qualify as a "resident", to obtain special annual nonresident military small game and sport fishing licenses at the same rate as the annual rate of a resident license.

DEPARTMENT OF FISH AND GAME
POSITION PAPER

Bill No: HB 343
Sponsor: Representatives Martin and Phillips
Division: Division of Administration
Bill Title: "An Act relating to resident sport fishing, hunting, and trapping licenses, to special nonresident military small game and sport fishing licenses, and to the fee for a collecting permit; and providing for an effective date."
Department Position: Opposed

This bill would amend AS 16.05.340 by adding biennial and triennial licenses at reduced rates for several license classes. The department is generally opposed to this legislation because it will increase residency violations, complicate law enforcement and administration of the licensing program, and reduce revenues which the department relies on to fund programs and maintain federal funding levels.

Residency violations are common with annual licenses and could be expected to increase with multiple year licenses. Individuals anticipating to move out of state would be more likely to purchase a multi-year license prior to their move in order to avoid subsequent purchase of nonresident licenses and big game metal locking tags. In addition, these individuals could also use the unexpired multi-year license to avoid guide requirements for brown bear, Dall sheep and mountain goats. The Department of Public Safety, Fish and Wildlife Protection has indicated that enforcement efforts for violations against a former resident possessing a multi-year license would be complicated.

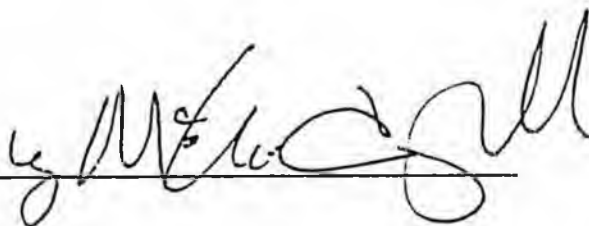
Administration of the licensing program would also become more complicated. Current licenses would have to be enlarged and/or redesigned to accommodate the new license classes. Alternatively, a different license altogether could be developed for multi-years. Inventory control by vendors and the state would become more difficult. A more durable paper would be required for license stock to withstand three years' use. Room for multiple year duck and salmon stamps as well as harvest ticket numbers would be a problem. There would be an increase in the number of duplicate licenses issued. Computer program modifications to the licensing system would also be necessary.

The department worked for years to raise the fee for resident licenses to bring them in line with other western states and

finally succeeded in 1993. Implementing multi-year licenses would result in a first year increase in fish and game fund revenue, but this would be more than offset by subsequent year decreases. Moreover, fund balances available for appropriation would become more difficult to project due to the cyclic nature of the revenue stream. This would make fiscal planning and the department's budget development process more difficult. The annual license certification required to receive federal aid would also become more complicated. In recent budget cycles, more and more general fund expenditures have been shifted to the fish and game fund. With general fund revenues continuing to decline, reductions to the fish and game fund revenue stream is not prudent.

In summary, the department believes that the current annual rates for resident licenses are a bargain by comparison to western states and Canada. The pitfalls of the proposed legislation far outweigh any benefits to residents from lower fees and multi-year license convenience.

Commissioner's Signature: _____

A handwritten signature in cursive script, appearing to read "G. McLaughlin", written over a horizontal line.

Date: _____

1/18/94

FISCAL NOTE

STATE OF ALASKA
1994 LEGISLATIVE SESSION

BILL NO. HB 343

Revision Date: _____
Title: An Act relating to resident sport fishing, hunting, and trapping licenses, to special nonresident military small game and sport fishing licenses, and to the fee for a collecting permit; and providing for an effective date.

Dept. Affected: Fish and Game
BRU: Administration & Support

Sponsor: Representatives Martin
Requestor: House Resources

Component: Administrative Services

COMPONENT SERIAL NO. 479

Expenditures/Revenues	(Thousands of Dollars)					
	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
OPERATING EXPENDITURES						
PERSONAL SERVICES		(15.0)	(12.0)	(5.0)	(10.0)	(12.0)
TRAVEL						
CONTRACTUAL	40.0	40.0	40.0	40.0	40.0	40.0
SUPPLIES	1.0	1.0	1.0	1.0	1.0	1.0
EQUIPMENT	0.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	41.0	26.0	29.0	36.0	31.0	29.0
CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
CHANGE IN REVENUES ()	2294.7	(1648.4)	(837.2)	827.3	(848.9)	(2117.8)

FUND SOURCE	(Thousands of Dollars)					
	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other 1024	41.0	26.0	29.0	36.0	31.0	29.0
TOTAL	41.0	26.0	29.0	36.0	31.0	29.0

Estimate of any current year (FY 94) cost: \$ None

POSITIONS

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

Expenditures included in this bill result from the fact that rite-in-rain paper would have to be used for durability of a two or three year license and a larger license would need to be developed in order to accommodate the different sport class years. As a result postage would increase as well as costs for sending the larger licenses to the state's 1200 license vendors. The enclosed table lists the assumptions used to estimate the effect of this bill on revenue. Projected sales for the first year were estimated based on the fact that 20% of resident license holders would purchase a two year license and 30% of the resident license holders would purchase a 3 year license for a combined total of 50%. Succeeding year revenues took into account the number of license holders already holding a two or three year license. The total revenues with legislative change versus total revenue projected without legislative change is summarized on the first page.

Prepared By: Kevin Brooks *Kevin Brooks* Phone: 465-5999
 Division: Administration Date: January 14, 1994
 Approved by Commissioner: *[Signature]*
 Agency: Alaska Department of Fish and Game Date: January 14, 1994

License type	License	Annual	Biennial	Triennial
	YTD sold 12/31/83			
Sport fishing	123,354	15	25	35
Hunting	23,067	25	45	60
Hunting/trapping	705	40	70	95
Trapping	410	15	25	35
Hunting/sport fishing	38,202	40	70	95
Hunting/sport fishing/trapping	4,578	55	95	130

Revenue projection without legislation (calendar 1993 licenses sold at current rates)	1993 licenses sold at current rates					
	FY95	FY96	FY97	FY98	FY99	FY00
Sport fishing	1,850,310	1,850,310	1,850,310	1,850,310	1,850,310	1,850,310
Hunting	578,875	578,875	578,875	578,875	578,875	578,875
Hunting/trapping	28,200	28,200	28,200	28,200	28,200	28,200
Trapping	8,150	8,150	8,150	8,150	8,150	8,150
Hunting/sport fishing	1,448,080	1,448,080	1,448,080	1,448,080	1,448,080	1,448,080
Hunting/sport fishing/trapping	251,845	251,845	251,845	251,845	251,845	251,845
Total revenues w/no legislative change	4,181,280	4,181,280	4,181,280	4,181,280	4,181,280	4,181,280
Total revenues projected w/legislative change	6,486,911	2,512,884	3,324,091	4,988,595	3,312,372	2,043,437
Projected difference from legislative change	2,294,851	(1,648,386)	(837,169)	827,335	(848,888)	(2,117,823)

Soon Fishing
FY85

50% annual 925,155
20% biennial 816,770 -----
30% triennial 1,295,217 -----

FY96

40% annual 740,124
3% new biennial 154,193 -----
5% new triennial 215,870 -----
50% licensed from FY95

FY97

35% annual 647,009
20% relicense FY96 biennials 616,770 -----
2% new biennial 81,877 -----
3% new triennial 120,522 -----
30% licensed from FY95
10% licensed from FY96

FY98

30% annual 555,093
5% relicense FY96 biennials 154,193 -----
30% relicense FY95 triennials 1,295,217 -----
2% new biennial 81,877 -----
3% new triennial 129,522 -----
5% licensed from FY96
25% licensed from FY97

FY99

30% annual 555,093
22% relicense FY97 biennials 671,447 -----
5% relicense FY96 triennials 215,870 -----
3% licensed from FY97
40% licensed from FY98

FY00

30% annual 555,093
7% relicense FY98 biennials 215,870 -----
1% relicense FY97 triennials 129,522 -----
33% licensed from FY98
27% licensed from FY99

TOTAL REVENUES by FY w/Leg change 2,937,142 1,110,185 1,455,577 2,195,701 1,449,410 800,484

Hunting
FY85

50% annual 288,338
20% biennial 207,603 -----
30% triennial 415,206 -----

FY96

40% annual 230,670
5% new biennial 51,901 -----
5% new triennial 69,201 -----
50% licensed from FY95

FY97

35% annual 201,836
20% relicense FY96 biennials 207,603 -----
2% new biennial 20,760 -----
3% new triennial 41,521 -----
30% licensed from FY95
10% licensed from FY96

FY98

30% annual 173,003
5% relicense FY96 biennials 51,901 -----
30% relicense FY95 triennials 415,206 -----
2% new biennial 20,760 -----
3% new triennial 41,521 -----
5% licensed from FY96
25% licensed from FY97

FY99

30% annual 173,003
22% relicense FY97 biennials 228,363 -----
5% relicense FY96 triennials 69,201 -----
3% licensed from FY97
40% licensed from FY98

FY00

30% annual 173,003
7% relicense FY98 biennials 72,691 -----
3% relicense FY97 triennials 41,521 -----
33% licensed from FY98
27% licensed from FY99

TOTAL REVENUES by FY w/Leg change 911,147 351,772 471,720 702,390 470,587 297,184

Hunting/trapping
FY85

50% annual 14,100
20% biennial 9,870
30% triennial 20,093

FY86

40% annual 11,280
5% new biennial 2,468
5% new triennial 3,349
50% licensed from FY85

FY87

35% annual 9,870
20% relicense FY85 biennials 9,870
2% new biennial 887
3% new triennial 2,009
20% licensed from FY85
10% licensed from FY86

FY88

30% annual 8,460
5% relicense FY86 biennials 2,460
30% relicense FY85 triennials 20,093
2% new biennial 987
3% new triennial 2,009
5% licensed from FY86
25% licensed from FY87

FY89

30% annual 8,460
22% relicense FY87 biennials 10,857
5% relicense FY85 triennials 3,349
3% licensed from FY87
40% licensed from FY88

FY90

30% annual 8,460
7% relicense FY88 biennials 3,455
3% relicense FY87 triennials 2,009
33% licensed from FY88
27% licensed from FY89

TOTAL REVENUES by FY w/Leg change 44,053 17,095 22,738 34,015 22,555 12,924

Trapping
FY85

50% annual 3,075
20% biennial 2,050
30% triennial 4,305

FY86

40% annual 2,460
5% new biennial 513
5% new triennial 718
50% licensed from FY85

FY87

25% annual 2,153
20% relicense FY85 biennials 2,050
2% new biennial 205
3% new triennial 431
20% licensed from FY85
10% licensed from FY86

FY88

30% annual 1,845
5% relicense FY86 biennials 513
30% relicense FY85 triennials 4,305
2% new biennial 205
3% new triennial 431
5% licensed from FY86
25% licensed from FY87

FY89

30% annual 1,845
22% relicense FY87 biennials 2,255
5% relicense FY86 triennials 718
3% licensed from FY87
40% licensed from FY88

FY90

30% annual 1,845
7% relicense FY88 biennials 718
3% relicense FY87 triennials 431
33% licensed from FY88
27% licensed from FY89

TOTAL REVENUES by FY w/Leg change 9,410 3,890 4,838 7,298 4,818 2,993

Hunting/pon fishing
FY85

50% annual 724,040
20% biennial 508,828
30% triennial 1,031,757

FY86

40% annual 578,232
2% new biennial 126,707
5% new triennial 171,960
50% licensed from FY85

FY87

35% annual 508,828
20% relicense FY85 biennials 508,828
2% new biennial 50,883
3% new triennial 103,178
30% licensed from FY85
10% licensed from FY86

FY88

30% annual 434,424
5% relicense FY86 biennials 126,707
30% relicense FY85 triennials 1,031,757
2% new biennial 50,883
3% new triennial 103,178
5% licensed from FY86
25% licensed from FY87

FY89

30% annual 434,424
22% relicense FY87 biennials 557,511
5% relicense FY86 triennials 171,960
3% licensed from FY87
40% licensed from FY88

FY90

30% annual 434,424
7% relicense FY88 biennials 177,390
3% relicense FY87 triennials 103,178
33% licensed from FY88
27% licensed from FY89

TOTAL REVENUES by FY w/Leg charge 2,262,625 877,889 1,167,915 1,746,747 1,163,894 714,989

Hunting/pon fishing/trapping

FY85

50% annual 125,923
20% biennial 87,001
30% triennial 178,581

FY86

40% annual 100,738
5% new biennial 21,750
5% new triennial 29,784
50% licensed from FY85

FY87

35% annual 88,148
20% relicense FY85 biennials 87,001
2% new biennial 8,700
3% new triennial 17,858
30% licensed from FY85
10% licensed from FY86

FY88

30% annual 75,554
5% relicense FY86 biennials 21,750
30% relicense FY85 triennials 178,581
2% new biennial 8,700
3% new triennial 17,858
5% licensed from FY86
25% licensed from FY87

FY89

30% annual 75,554
22% relicense FY87 biennials 85,701
5% relicense FY86 triennials 29,784
3% licensed from FY87
40% licensed from FY88

FY90

30% annual 75,554
7% relicense FY88 biennials 30,450
3% relicense FY87 triennials 17,858
33% licensed from FY88
27% licensed from FY89

TOTAL REVENUES by FY w/Leg charge 391,505 152,252 201,705 302,443 201,018 123,082

DIVISION OF LEGAL SERVICES

LEGISLATIVE AFFAIRS AGENCY STATE OF ALASKA

(907) 465-3867 or 465-2450
FAX (907) 465-2029
Mail Stop 3101

130 Seward Street, Suite 409
Juneau, Alaska 99801-2105

MEMORANDUM

January 14, 1994

SUBJECT: Sectional Summary of HB 343; An Act relating to resident sport fishing, hunting, and trapping licenses, to special nonresident military small game and sport fishing licenses, and to the fee for a collecting permit; and providing for an effective date.

TO: Representative Terry Martin

FROM: George Utermohle *GU*
Legislative Counsel

You have requested a sectional summary of HB 343; An Act relating to resident sport fishing, hunting, and trapping licenses, to special nonresident military small game and sport fishing licenses, and to the fee for a collecting permit; and providing for an effective date.

A sectional summary of a bill is not an authoritative interpretation of the bill. The bill itself is the best statement of its contents.

Sections 1 - 6 of the bill amend AS 16.05.340(a)(1)-(6) to authorize the issuance of biennial and triennial sport fishing, hunting, trapping, and combination sport fishing, hunting, and trapping licenses to residents. The fees for the biennial and triennial licenses provide an incentive for residents to purchase long term licenses. The fees for the combination licenses are equal to the sum of the corresponding individual sport fishing, hunting, and trapping licenses.

Sections 7 and 8 of the bill amend provisions of AS 16.05.340(b) and (d) to conform to the changes made by secs. 1 - 6.

Section 9 of the bill amends AS 16.05.341 to clarify that disabled veterans may receive a free annual resident hunting and sport fishing license.

Section 10 of the bill amends AS 16.05.350 to clarify when biennial and triennial licenses expire.

If I may be of further assistance, please advise.

GU:pl:mi
94-034.plm

Analysis of Bill/Program Effects:

HB 343 would allow for the purchase of fishing, hunting, and trapping licenses that would cover 1-3 years at the option of the license holder. The present language of HB 343 conflicts with the requirement of AS 16.05.940 (26) "resident," which states that a person must be present in Alaska for the preceeding 12 consecutive months in order to qualify for a resident license. FWP has experienced a relatively high violation rate of non-residents purchasing resident licenses to escape the higher non-resident fees and to escape the additional cost of big game tags and in the instances of certain big game species the requirement to hire a professional guide. The multi-year license at a reduced fee will increase the monetary incentive to falsify residency. The biennial and triennial license will make enforcement of the current residency requirement more difficult. An Alaska resident license could legally be possessed by a person who also holds a resident license from another state. A person could purchase a triennial license, move completely out of the state and come back for three hunting seasons circumventing the requirements to purchase non-resident licenses, big game tags, hire a big game guide and cause the state to lose needed revenue.

FWP lacks the resources to investigate large numbers of license falsifications to insure a high degree of compliance.

Amendments Proposed:

When a person no longer meets the requirements of AS 16.05.940 (26) the resident license is null and void and must be surrendered upon demand of any persons authorized to enforce this chapter.

A person, 1) may not purchase an annual, biennial, or triennial hunting, trapping, fishing license unless they apply and qualify for the Alaska Permanent Fund Dividend, and, 2) may not apply for residency privileges in another state or province.

Department Public Safety	Division Fish and Wildlife	Bill Number HB 343	Sponsor Rep. Martin
Short Title of Bill Allows resident hunters, trappers, and fishers to purchase biennial and triennial licenses at a discount.			
Department Position Support - With amendment			
Prepared By Captain Ted Ruddell	Date 1/20/94	Commissioner's Signature (Richard L. Burton)	Date

S U M M A R Y

Other Agencies Affected by the Bill Department of Fish and Game Other Resource Law Enforcement Agencies who deal with residency requirements.	Constituent Group(s) Affected by Bill
Organizational Support for Bill	Organizational Opposition to Bill

4. Fiscal Impact None Fiscal Note Attached

Background/Legislative Intent

Analysis of Bill/Program Effects

See attached.

Amendments Proposed

See attached.

PLEASE ATTACH A SEPARATE SHEET FOR ADDITIONAL COMMENTS OR ANALYSIS



HOUSE RESOURCES COMMITTEE

DATE: 2/7/94

PLACE: Capitol, Room 124

SUBJECT OF MEETING:
 HB 266-elig. for Guide Outfitter Lic
 HB 343-Res. Sport Hunting Licenses

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?	WHAT SUBJECT/ WHICH BILL?
Ceron Bune ✓	ADFG	P.O. BX 25526	99802	555	465-6143	(Y) N	HB 343
Kevin Brooks	ADFG	" "			465-5999	Y (N)	HB 343
BILL VALSINTIWE ✓	PUBLIC SAFETY	450 WITTIER ST. JUNO			465-4322	(Y) N	HB 343
Paul Johnson	BECSB	Box 22 Elnorale	99825			(Y) N	
						Y N	
						Y N	
						Y N	
						Y N	
						Y N	
						Y N	
						Y N	