

H B

3 7 8

# HOUSE COMMITTEE REPORT

(9)

Date Referred: March 4, 1994

FURTHER REFERRALS:

Finance

Date of Committee Action: 3/28/94

The HEALTH, EDUCATION AND SOCIAL SERVICES Committee considered:

HB 378

HOUSE BILL NO. 378

REVISE OLDER ALASKANS COMMISSION

"An Act relating to the Older Alaskans Commission and staff of the commission; changing the name of the Older Alaskans Commission to the Alaska Commission on Aging and extending the termination date of the commission; relating to the Alaska Pioneers' Homes Advisory Board; relating to services and programs for older Alaskans; and providing for an effective date."

RECOMMENDATIONS:

be replaced with (S) HB 378 (SIA)  the same title  
 a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dep:)

APPROVES PREVIOUS: (Dept/Date)

fiscal impact \_\_\_\_\_

fiscal note(s) \_\_\_\_\_

zero fiscal note Admin

zero fiscal note(s) \_\_\_\_\_

| SIGNING DO PASS    | DP | OTHER RECOMMENDATIONS | DNP | NR | AM |
|--------------------|----|-----------------------|-----|----|----|
| <i>[Signature]</i> | X  | <i>[Signature]</i>    |     | X  |    |
| <i>[Signature]</i> | X  | <i>[Signature]</i>    |     | ✓  |    |
| <i>[Signature]</i> | X  | <i>[Signature]</i>    |     | ✓  |    |
| <i>[Signature]</i> | X  | <i>[Signature]</i>    |     | ✓  |    |
| <i>[Signature]</i> | X  |                       |     |    |    |
|                    |    |                       |     |    |    |
|                    |    |                       |     |    |    |
|                    |    |                       |     |    |    |
|                    |    |                       |     |    |    |
|                    |    |                       |     |    |    |

*[Signature]*  
 CHAIRMAN'S SIGNATURE



Alaska State Legislature  
 House of Representatives  
 COMMITTEE ON HEALTH, EDUCATION  
 AND SOCIAL SERVICES

DATE: 5/25/91

PLACE: Capitol Room 106

SUBJECT OF MEETING:  
 #HB 431: AFIX FOR CERTAIN TEENAGED PARENTS  
 HB 377: REVISE OLDER ALASKANS COMMISSION  
 SB 221: ARREST OF MINORS FOR CONSUMING ALCOHOL  
 \* INDICATES FIRST PUBLIC HEARING

| NAME        | REPRESENTING | BUSINESS/PERSONAL MAILING ADDRESS       | ZIP   | (H) PHONE | (W) PHONE | DO YOU WANT TO TESTIFY? |   | WHAT SUBJECT/ WHICH BILL? |
|-------------|--------------|---|-------|-----------|-----------|-------------------------|---|---------------------------|
|             |              |   |       |           |           | Y                       | N |                           |
| Joe Ambrose | SEN TAYLOR   |   |       |           |           | IF NEEDED<br>Y          | N | SB 221                    |
| Jan Hansen  | DARR         |   |       |           | X 2688    | IF NEEDED<br>Y          | N | HB 431                    |
| JEFF BUSH   | AKCLU        | 175 S. Franklin St., Ste. 318<br>Juneau | 99801 | 1         | 463-4150  | Y                       | N | SB 221                    |
|             |              |   |       |           |           | Y                       | N |                           |
|             |              |   |       |           |           | Y                       | N |                           |
|             |              |   |       |           |           | Y                       | N |                           |
|             |              |   |       |           |           | Y                       | N |                           |
|             |              |   |       |           |           | Y                       | N |                           |
|             |              |   |       |           |           | Y                       | N |                           |
|             |              |   |       |           |           | Y                       | N |                           |

H/HESS ROLL CALL FORM

BILL HB 378 DATE 3/28/94

TAPE 94-62 NUMBER 833

SUBJECT OF VOTE TO PASS HB 378 OUT OF COMMITTEE  
WITH INDIVIDUAL RECOMMENDATIONS AND ACCOMPANYING FISCAL NOTE

| MEMBER              | YEA | NAY | ABS |
|---------------------|-----|-----|-----|
| Rep. Cynthia Toohey | ✓   | —   | —   |
| Rep. Con Bunde      | ✓   | —   | —   |
| Rep. Gary Davis     | ✓   | —   | —   |
| Rep. Al Vezey       | ✓   | —   | —   |
| Rep. Pete Kott      | ✓   | —   | —   |
| Rep. Harley Olberg  | ✓   | —   | —   |
| Rep. Bettye Davis   | ✓   | —   | —   |
| Rep. Irene Nicholia | ✓   | —   | —   |
| Rep. Tom Brice      | ✓   | —   | —   |
| TOTAL               | 9   | 0   | —   |

+++++

BILL HB 431 DATE 3/28/94

TAPE 94-62 NUMBER 571

SUBJECT OF VOTE TO PASS HB 431 AS AMENDED OUT OF  
COMMITTEE WITH INDIVIDUAL RECOMMENDATIONS AND ACCOMPANYING  
FISCAL NOTE

| MEMBER              | YEA | NAY | ABS |
|---------------------|-----|-----|-----|
| Rep. Con Bunde      | ✓   | —   | —   |
| Rep. Gary Davis     | ✓   | —   | —   |
| Rep. Al Vezey       | ✓   | —   | —   |
| Rep. Pete Kott      | ✓   | —   | —   |
| Rep. Harley Olberg  | ✓   | —   | —   |
| Rep. Bettye Davis   | —   | ✓   | —   |
| Rep. Irene Nicholia | —   | ✓   | —   |
| Rep. Tom Brice      | —   | ✓   | —   |
| Rep. Cynthia Toohey | ✓   | —   | —   |
| TOTAL               | 6   | 3   | —   |

# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO. CSHB 378 (STA)

Revision Date: \_\_\_\_\_ Dept. Affected: Administration  
 Title: "An Act relating to the Older Alaskans BRU: Senior Services  
Commission ...." Component: Senior Services Administration  
 Sponsor: House Rules  
 Requestor: (H) Hes COMPONENT SERIAL NO. 1981

Expenditures/Revenues (Thousands of Dollars)

| OPERATING EXPENDITURES | FY95       | FY96       | FY97       | FY98       | FY99       | FY00       |
|------------------------|------------|------------|------------|------------|------------|------------|
| PERSONAL SERVICES      | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        |
| TRAVEL                 | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        |
| CONTRACTUAL            | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        |
| SUPPLIES               | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        |
| EQUIPMENT              | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        |
| LAND & STRUCTURES      | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        |
| GRANTS, CLAIMS         | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        |
| MISCELLANEOUS          | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        |
| <b>TOTAL OPERATING</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> |

|                      |     |     |     |     |     |     |
|----------------------|-----|-----|-----|-----|-----|-----|
| CAPITAL EXPENDITURES | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
|----------------------|-----|-----|-----|-----|-----|-----|

|                        |     |     |     |     |     |     |
|------------------------|-----|-----|-----|-----|-----|-----|
| CHANGE IN REVENUES ( ) | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
|------------------------|-----|-----|-----|-----|-----|-----|

FUND SOURCE (Thousands of Dollars)

|                          |            |            |            |            |            |            |
|--------------------------|------------|------------|------------|------------|------------|------------|
| 1002 Federal Receipts    | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        |
| 1003 GF Match            | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        |
| 1004 GF                  | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        |
| 1005 GF/Program Receipts | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        |
| 1006 GF/MHTIA            | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        |
| Other                    | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        | 0.0        |
| <b>Total</b>             | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> |

Estimate of current year (FY94) cost: none

POSITIONS:

|           |   |   |   |   |   |   |
|-----------|---|---|---|---|---|---|
| FULL-TIME | 0 | 0 | 0 | 0 | 0 | 0 |
| PART-TIME | 0 | 0 | 0 | 0 | 0 | 0 |
| TEMPORARY | 0 | 0 | 0 | 0 | 0 | 0 |

ANALYSIS: (Attach a separate page if necessary)

Prepared by: Connie J. Sipe, Director Phone: 465-3250  
 Division: Senior Services Date: \_\_\_\_\_  
 Approved by Commissioner: Nancy Bear Usher Date: 3/14/94  
 Agency: Administration

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WALTER J. HICKEL  
GOVERNOR



P. O. Box 110001  
Juneau, Alaska 99811-0001  
(907) 465-3500

STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
JUNEAU

January 14, 1994

*The Honorable Ramona L. Barnes  
Speaker of the House  
Alaska State Legislature  
State Capitol  
Juneau, AK 99801-1182*

*Dear Speaker Barnes:*

*Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill relating to the Older Alaskans Commission, the Alaska Pioneers' Homes Advisory Board, and certain programs and services for older Alaskans.*

*The bill changes the name of the Older Alaskans Commission to the Alaska Commission on Aging, decreases the number of required yearly commission meetings, and extends the termination date of the commission. The bill also makes changes in the allocation of functions of the commission, the commission's executive director, and the commissioner of administration. For example, the commission with the approval of the commissioner of administration, will set policy for the administration of federal programs under the federal Older Americans Act. The executive director with the commissioner of administration's approval, will administer those programs. The executive director for the commission also will be responsible for the formulation and presentation to the commission of the comprehensive statewide plan that identifies the concerns and needs of older Alaskans. The commission will be responsible for approving a final plan.*

*The bill also makes certain changes in the composition and duties of the Alaska Pioneers' Homes Advisory Board. The board will be increased from seven to eight members; the new member will be the chairperson of the Alaska Commission on Aging. (Under existing law, the chair of the Alaska Pioneers' Homes Advisory Board is a member of the Older Alaskans Commission.) The bill also decreases the number of board meetings that must be held during a year.*

*Additionally, the Department of Administration plans to administratively establish a division of senior services to better coordinate services to older Alaskans. The Alaska Commission on Aging and the Alaska Pioneers' Homes Advisory Board would be located administratively in that new division. The new division would replace the*

The Honorable Ramona Barnes

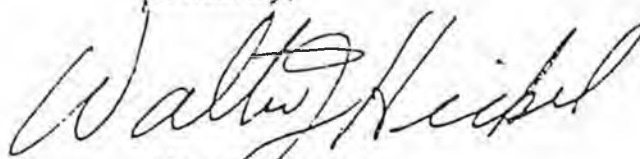
January 14, 1994

Page 2

*existing division of pioneers' benefits and would assume responsibility for activities currently assigned to that division, which include administration of the pioneers' homes and the longevity bonus program.*

*The enactment of this bill into law, along with the administrative creation of the new division, will assure improved, coordinated efforts to address the varied problems confronting older Alaskans.*

Sincerely,

A handwritten signature in cursive script, reading "Walter J. Hickel". The signature is written in dark ink and is positioned above the printed name and title.

Walter J. Hickel  
Governor

DEPARTMENT OF ADMINISTRATION  
COMMITTEE SUBSTITUTE FOR HOUSE BILL 378 (STA)  
RELATING TO THE OLDER ALASKANS COMMISSION  
AND THE PIONEERS' HOMES ADVISORY BOARD

This bill is one of three introduced by Governor Hickel as part of his plan to improve and reorganize state services to Alaska's seniors. A detailed analysis of the bill follows this page. First, let us highlight the improvements which would be effected by CSHB 378 (STA). When enacted, this bill will:

- Re-name the Older Alaskans Commission as the Alaska Commission on Aging
- Reduce the number of mandatory annual meetings for both the Commission and the Board to reflect current practice and fiscal resources
- Add the chairperson of the Commission on Aging to the Pioneers' Homes Board
- Establish 8 year maximum terms for Pioneers' Homes Board members, allow current members to serve up to 8 more years, and transition the board to staggered terms
- Add the chairperson of the Pioneers' Homes Boards and the Commissioners of Health & Social Services, Community & Regional Affairs, and Administration to the list of voting members on the Commission on Aging (now non-voting members)
- Clarify that the Commission on Aging administers programs through its executive director
- Clarify that the Commission sets policy for administration of its programs and selects recipients of grant awards
- Allow the Commission flexibility to reduce or waive local "match" requirements for grantees when waiver is in the public interest

## DETAILED ANALYSIS OF CS FOR HOUSE BILL 378 (STA)

Section 1, AS 18.56.700(b), changes the name of the commission in the Alaska Housing Finance statutes relating to coordination of senior housing efforts.

Section 2 amends AS 44.21.110 to reduce the mandated number of meetings for the Pioneers' Homes Advisory Board from twice to once a year.

Section 3 rewrites AS 44.21.120 to add the chairperson of the Commission on Aging to the Pioneers' Homes Advisory Board; and to set the Board members' terms at a maximum of eight consecutive years.

Section 4 amends AS 44.21.200(a) to re-name the Older Alaskans Commission as the Alaska Commission on Aging.

Section 5 amends AS 44.21.210(a) to reduce the mandatory annual number of meetings of the commission from six to four.

Section 6 amends the quorum for voting by the commission and adds to the seven lay persons who currently serve as voting members another four voting members: the citizen Chairperson of the Pioneers' Homes Board and the Commissioners of the Departments of Administration, Community and Regional Affairs, and Health and Social Services; bringing the total of voting members on the commission to eleven.

Section 7 adds a new section on the duties of the Executive Director of the Commission: to formulate the state plan for older Alaskans for the commission and to administer federal and state grants for senior services.

Section 8 amends AS 44.21.230(a) to clarify that the Commission approves the state plan formulated by its staff; makes recommendations directly to both the governor and the legislature; sets policy for the administration of federal and state grants for senior services; and evaluates and awards the grants.

Sections 9-15 merely amend the Commission's name where it is referenced in other existing laws.

Sections 16 and 17 amend existing law to allow the Commission to establish by regulations standards for granting waivers of the required sponsor contribution ("match") when such a waiver is in the public interest.

Section 18 amends the name of the Commission in another citation in existing law.

Section 19 provides for a transition period for members of the Pioneers' Homes Advisory Board, so that current members may be reappointed after July 1, 1994 to

serve up to eight consecutive years, but also specifying that any other persons appointed after that date will have their terms of office set so as to establish the staggering of terms of members.

Section 20 states that the changes in the Mental Health Settlement Act relative to the Commission will occur only when and if both this bill and chapter 66, SLA 1991 are effective.

Section 21 provides for an effective date of July 1, 1994 for all other sections of the bill.

Branch Office:  
3601 C St., Ste. 260  
Frontier Bldg.  
Anchorage, AK 99503  
(907) 563-5654  
FAX: 562-3040

Main Office:  
P.O. Box 110209  
Juneau, AK 99811-0209  
(907) 465-3250  
FAX: 465-4716



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## Older Alaskans Commission

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### Position Paper on House Bill 378

## RELATING TO THE OLDER ALASKANS COMMISSION AND THE PIONEERS' HOMES ADVISORY BOARD

The Older Alaskans Commission strongly urges passage of House Bill 378 introduced by Governor Hickel. This bill is part of the Governor's plan to improve and reorganize state services to Alaska's seniors and is vital to the smooth operation of the Division of Senior Services.

House Bill 378 changes the name of the Older Alaskans Commission to the Alaska Commission on Aging, identifying the purpose of the commission clearly in its name.

The commission strongly endorses the increased linkage between the Alaskan Commission on Aging and the Pioneers' Homes Advisory Board by designation of a voting seat on each board for the chairman of the other board. The commission supports the new voting power given to the three departmental commission members from the administration.

The commission strongly feels that because commissioners are either selected by or retained at the pleasure of the current governor, the members of the commission should elect their own chairman. The citizen-led impetus to create a commission in 1980 appears to still reflect the general senior sentiment in our state that the wisdom and experience of seniors should be recognized by allowing them a strong role in managing senior affairs in our state government.

If the final version of the bill retains the provision for the governor to select a chairman, then the commission urges addition of language stating that the chairman of the Alaska Commission on Aging must be selected from among the seven layperson citizen members appointed by the Governor.

*Donald M. Hoover*

Donald M. Hoover, Chairman  
Older Alaskans Commission

Date: 2/18/94

SB 250



CITY OF FAIRBANKS  
James C. Hayes, Mayor  
410 CUSHMAN STREET  
FAIRBANKS, ALASKA 99701-4683  
OFFICE: 907-459-6793  
HOME OFFICE: 907-456-8637



LO  
CC:WJH

February 11, 1994

The Honorable Walter J. Hickel  
Governor, State of Alaska  
P. O. Box A  
Juneau, AK 99811-0101

Dear Governor Hickel:

I am in receipt of your letter with regards to the three bills intending to provide better state services for our senior citizens.

I am in agreement with you that this is one area which needs to be addressed. I have become increasingly concerned about the scarcity of facilities and perpetual care for our senior citizens; as well as the seemingly endless paperwork that is entailed in order to receive any services. It appears that SB 250 and HB 378 will assist in alleviating some of the bureaucratic layers which are normally required.

Again, thank you for the letter. I appreciate your taking the time from your busy schedule to keep me informed.

With kindest personal regards, I am

Sincerely,  
CITY OF FAIRBANKS

*James C. Hayes*  
James C. Hayes  
Mayor

RECEIVED  
FEB 16 1994

GOVERNOR'S OFFICE

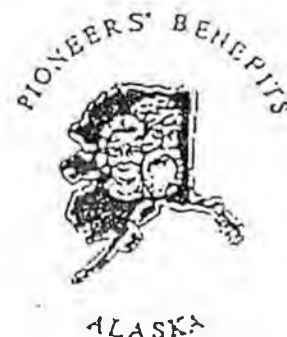
# PIONEERS' HOMES ADVISORY BOARD

Amos "Joe" Alter, Chairman

October 15, 1993

P.O. Box 110211

Juneau, AK 99611-0211



Nancy Bear Usera, Commissioner  
Alaska Department of Administration  
P O Box 110200  
Juneau, AK 99811-00200

Dear Nancy:

You and your hospitality are great and I am sure I speak for each and all of our Board Members as I thank you.

The opportunity to meet with you and discuss Administration priorities and concern was an excellent way for us to start our home visits. In the Board role of communicating your concerns to Pioneers' Homes residents and the public and visa versa we have the following findings to report to you:

1. The Board, residents, and the public are generally supportive of Administration proposals for reorganization of senior programs within a new division of aging with one exception. Predominate opinion prefers Board selection of its own chairman.
2. The proposed rate increases are generally acceptable.
3. More Mental Health Trust funds should be provided to complement current appropriations for Pioneers' Homes. Current efforts to serve the special needs of Alzheimer and related dementia needs of residents is commendable but inadequate. Planned staff training designed to enhance service to these special residents is essential and appreciated. A closer working relationship between this Board and the Mental Health Board is recommended.
4. Appropriate revisions should be made in current conditions governing employment of qualified part time staff to enhance availability of such staff.
5. There is general opposition to privatization of the homes.

Robert Gore, Board Member  
John Dapcevich, Board Member

Vallie Byrdsong, Board Member  
Stella Oksather, Board Member

Robert Kallenburg, Board Member  
Peggy Arness, Board Member

6. Great appreciation and a minimum of dissatisfaction with the system was obvious. We urge continuing restructuring of the service model to address those future needs not met otherwise.

We thank you again for the opportunity to work with you and your dedicated Pioneers' Home staff.

Sincerely,

A handwritten signature in cursive script, appearing to read "Joe".

Amos J. Alter

SB 250

LO

DoA

February 21, 1994

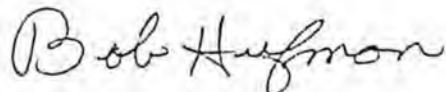
Governor Walter Hickel  
STATE OF ALASKA  
P. O. Box 110001  
Juneau, AK 99811-0001

Dear Governor Hickel:

I am pleased to report that in general we support SB 248, SB 249, and SB 250 as introduced by your office. However, we strongly suggest that Commission members be allowed to elect their own chair person, rather than an appointed chair as is proposed in SB 250, Sec. 7.

Thank you for your consideration.

With best wishes,



Bob Hufman, Chairman  
Legislative & Govt. Affairs Comm.  
GRAND IGLOO, PIONEERS OF ALASKA

CC. Bill Ray

RECEIVED  
FEB 24 1994  
GOVERNOR'S OFFICE

# AGENET

Alaska  
Geriatric  
Exchange  
NETwork

January 27, 1993

Velma Ellyson, President  
3935 Svedlund St  
Home: AK 99603  
235-7655  
Fax: 235-3739  
Area: South Central

Jill Sandleben, Vice President  
419 6th St. CCS Wing  
Juneau, AK 99801  
586-6233  
Fax: 586-9018  
Area: Southeast

Shell Marie Reading, Sec. Treas.  
4450 Cordova St., Suite 120  
Anchorage, AK 99503  
1-800-478-1080  
Fax: 561-3315  
Area: Anchorage

Irving J. Iglanloc, Board  
PO Box 69  
Barrow, AK 99723  
1-800-478-6606  
Fax: 852-0372  
Area: North Slope-Northwest

Rose Megli, Board  
Box 889  
Dillingham, AK 99576  
842-1231  
Fax: 842-5691  
Area: Southwest

Cyndi Nation, Board  
122 First Avenue  
Fairbanks, AK 99712  
452-6251, ext. 3152  
Fax: 459-3850  
Area: Interior

Patricia Porter, Board  
361 Senior Ct  
Kenai, AK 99611  
283-4156  
Fax: 283-5258  
Area: South Central

Interagency Task Force  
c/o Older Alaskans Commission  
3602 C Street Suite 260  
Anchorage, Ak 99503

Dear Interagency Task Force,

We, the association of programs providing senior services through Older Alaska Commission grants, are in favor of a Division of Senior Services. This reorganization of programs that serve Older Alaskans into a combined Division of Senior Services will greatly assist us in being about to provide efficient, cost effective services to Alaskan seniors.

Sincerely,

*Velma Ellyson*

Velma Ellyson  
President

JAN 27 1993  
OLDER ALASKANS COMMISSION

# HOUSE COMMITTEE REPORT

(7)

Date Referred: January 14, 1994

FURTHER REFERRALS:

HESS  
Finance

Date of Committee Action: 3-3-94  
The STATE AFFAIRS Committee considered:

HB 378

HOUSE BILL NO. 378

REVISE OLDER ALASKANS COMMISSION

"An Act relating to the Older Alaskans Commission and staff of the commission; changing the name of the Older Alaskans Commission to the Alaska Commission on Aging and extending the termination date of the commission; relating to the Alaska Pioneers' Homes Advisory Board; relating to services and programs for older Alaskans; and providing for an effective date."

RECOMMENDATIONS:

the same title  
 a new title

be replaced with CS HB 378 (STA)

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of Intent

ATTACHES NEW FISCAL NOTE(s): (Dept)

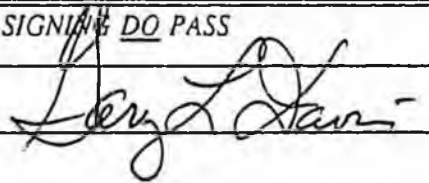
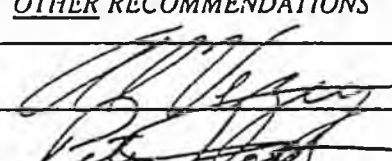
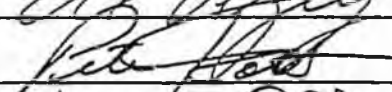
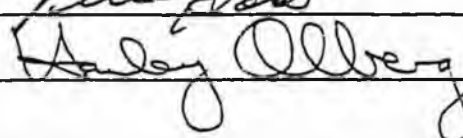
APPROVES PREVIOUS: (Dept/Date)

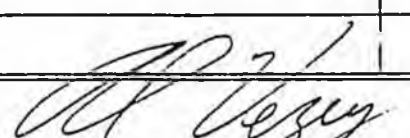
fiscal impact \_\_\_\_\_

fiscal note(s) \_\_\_\_\_

zero fiscal note Administration

zero fiscal note(s) \_\_\_\_\_

| SIGNATURE DO PASS   | DP | OTHER RECOMMENDATIONS  | DNP | NR | AM |
|---|----|--|-----|----|----|
|  | ✓  |  |     | ✓  |    |
|   |    |  |     |    | X  |
|   |    |  |     |    | ✓  |
|   |    |  |     |    |    |
|   |    |  |     |    |    |
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\_\_\_\_\_  
CHAIRMAN'S SIGNATURE