

H B

3 5 9

HOUSE COMMITTEE REPORT

(9)

Date Referred: January 11, 1994

FURTHER REFERRALS:

Finance

Date of Committee Action: 2/22/94

The HEALTH, EDUCATION AND SOCIAL SERVICES Committee considered:

HB 359

HOUSE BILL NO. 359

APPROP: CONSTRUCT/UPGRADE ON-BASE SCHOOLS

"An Act making special appropriations to the Department of Education for construction or upgrade of schools on military installations; and providing for an effective date."

RECOMMENDATIONS: the same title
 be replaced with _____ a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the _____ Committee

ADOPTS: _____ letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept) _____

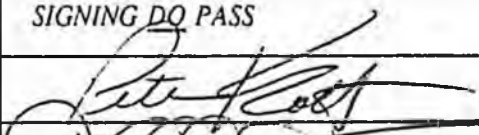
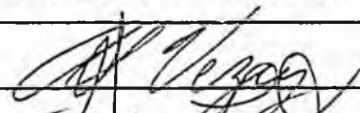


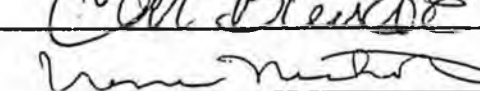

APPROVES PREVIOUS: (Dept/Date) _____

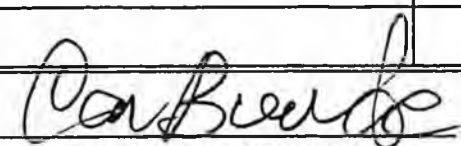
fiscal impact _____

fiscal note(s) _____

zero fiscal note _____

zero fiscal note(s) _____

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
	<input checked="" type="checkbox"/>			X	
	<input checked="" type="checkbox"/>			X	
				X	
				X	


 CHAIRMAN'S SIGNATURE

January 27, 1994

Sponsor Statement HJR 47 and HB 359

OVERVIEW

For several years, schools on Alaskan military facilities have been the subject of controversy between local school districts, the State D.O.E., the U.S. Dept. of Education and the Department of Defense. The schools are operated by local school districts, but are owned by the U.S. Department of Education and have reached a point of serious deterioration. In 1990, General McInerney held a conference on Military Schools that established a memorandum of agreement between the U.S.D.O.E. and the state, by which U.S.D.O.E. would provide funding to upgrade the schools in question to code and then transfer ownership to the local districts.

Since this agreement, funds from the federal government have been slow in coming. Two schools on Eielson AFB in Fairbanks, Taylor and Pennell Elementary, received \$3.9 million for upgrades. The deterioration of these facilities was so great however, that the school district determined that building a new elementary school would be more cost-effective. Consequently, these funds are being held until the balance needed for new construction is received. One school in Anchorage, Ursa Major Elementary, has received \$4.9 million from the federal government for needed upgrades and ownership of the school is in the process of transfer to the Anchorage School District. Besides these and a few other minor projects funded by Legislators' discretionary funds, no significant effort has been made to upgrade Alaskan military schools.

In response to this lack of action, I sponsored HCR 20, which created the Military Schools Task Force last session. The Task Force met during the fall of 1993 and reviewed maintenance requests, cost estimates and other pertinent information that related to the problem. After compiling an up-to-date list of projects and cost estimates, the Task Force determined that depending on the federal government to fund upgrades would be a lengthy process. During this time, children attending these schools would continue to suffer and Alaska could damage its position in attempting to retain its bases during future Dept. of Defense base closures. From this, the Task Force developed the idea of a matching fund program with the federal

Sponsor Statement

Representative Eldon Mulder

January 27, 1994

government. Under this plan, that state and federal government would each contribute 50% of the costs for upgrades and new construction. HB 359 is the result of these deliberations.

WHAT HB 359 DOES

In Section 1, HB 359 appropriates \$7,380,800 (or lesser amount, contingent on what the federal government agrees to match on a dollar for dollar basis) from the general fund to the state Dept. of Education to fund the construction for a new elementary school at Eielson AFB. This school would replace Taylor and Pennell Elementary, which were deemed to be too dilapidated for correction.

In Section 2, this legislation appropriates \$18,718,500 (or lesser amount, contingent on what the federal government agrees to match on a dollar for dollar basis) from the general fund to the state Dept. of Education to fund upgrades on the remaining eight schools that were determined by the Task Force to require maintenance.

WHAT HJR 47 DOES

HJR 47 states the findings of the Military Schools Task Force and urges the cooperation of the U.S. D.O.E., the Dept. of Defense, the Anchorage School Board and the Fairbanks North Star School District in securing funding for the schools. In addition, the Anchorage School District and the Fairbanks North Star Borough School District are urged to assume ownership of one or more of these schools immediately upon the obligation of funding necessary to bring each of these schools up to minimum standards.

POSITION PAPER: DEPARTMENT OF EDUCATION

Division School Finance Bill Number HB359

Bill Title "An Act making special appropriations to the Department of Education for construction or upgrade of schools on military installations; and providing for an effective date."

Sponsor Representative Mulder by request of the Military Schools Task Force

In June 1990, a meeting was held at Elmendorf Air Force Base to discuss the transfer of the on base/post schools in Alaska. Representatives from the US Department of Education, Department of Defense, State of Alaska, Congressional staff, State Board of Education, state senators and representatives, military commanders and staff and school superintendents attended. From that meeting, a transfer process evolved, as well as a priority listing of needed repairs for these facilities. The state made an initial appropriation of \$10.2 million for a new elementary school on Ft. Wainwright. Federal resources were intended to provide the funds necessary to bring the remaining facilities up to minimum code compliance. The Department of Defense built a second new elementary school at Ft. Wainwright. Funding was provided for the transfer of Mt. Hayes Elementary on Ft. Greely and Peterson Elementary on Kodiak. Recently, \$4.9 million has been provided by US DOE for the repairs at Ursa Major Elementary on Ft. Richardson and \$3.9 million for upgrades to Pennel and Taylor Elementary Schools.

By resolution, the Eighteenth Legislature created a task force on schools on military installations to examine options for repair and maintenance. HB359 is a result of the recommendations of the Military Schools Task Force. This legislation provides \$26,099,300 of state money for the construction of a new elementary school at Eielson AFB and upgrades to the remaining on base schools in Fairbanks and Anchorage, ignoring the statewide school construction priority process. This appropriation would be contingent upon an agreement by the federal government to match this on a dollar for dollar basis. The task force recommends state funding at one half of the total project cost for three schools in Fairbanks and six schools in Anchorage, listed in priority order.

The State of Alaska has a valid, objective system in place to evaluate and prioritize the statewide need for school construction for all students. At the request of the Governor, the public school capital improvement project evaluation and funding system was enhanced through passage of SB7. This was the Governor's highest legislative priority for 1993, and took a great deal of effort and compromise to arrive at a final product.

The Department does not support HB359, as it is currently drafted, because it ignores the current process and statewide prioritized need. Although HB359 requires state matching funds at one half of the total project cost, contingent upon an equal federal match, it appears to require all of the state share to be appropriated immediately. The Bill does include some sunset language and a period of time for the state to receive a federal commitment for the federal share, but while the state waits, the funds are unavailable for other school construction needs. The number one priority of the Military Schools Task Force is ranked number 33 on the current school construction budget request, relative to the statewide need. None of the other projects were requested for fiscal year 1995 funding.

The state share of the FY95 school construction grant funds requested totals \$573,588,300. The state share of fiscal year 1995 major maintenance grant funds requested totals \$55,137,200. These amounts represent only the first year of a six year plan. Based on district estimates and Department of Labor growth projections, a minimum of \$100,000,000 of new construction is required annually to house new students.

The transfer process has been slow and tedious. In recognition of the need and desire to provide not only comparable educational programs, but also comparable educational facilities, an amendment to HB359 would remedy the concerns of the Department. A provision could be established for the submittal of project applications by each sponsoring district or by the Department of Education, which would be ranked in relative priority. The state would consider these projects relative to other statewide school facility needs. Current state law provides for a system of evaluating school construction projects. There could be a recognition of the cost sharing on a 50% basis for each project on the project application. A local contribution is required for each project. Federal funds appropriated for the upgrade and repair of schools on military installations meet the requirement for the local match, preventing burden on local tax payers and school districts. This places military dependent students on an equal basis with students statewide.

APPROVED:

Director DUNNIE GUILLEY Division SCHOOL FINANCE

Signature [Signature] Date 2/4/94

Commissioner/Deputy [Signature]

Signature JERRY COVEY Date 2/4/94

SCHOOL MAJOR MAINTENANCE AND SCHOOL CONSTRUCTION GRANT PROGRAM

Issue

This is an informational presentation about the Department of Education's capital improvement project budget request and ranking process. The State Board of Education becomes formally involved at the end of the appeals process, prior to award of any grants.

Background

By September 1 of each year, school districts requesting a capital improvement project (CIP) grant for major maintenance or school construction for the following school year must submit evidence that the proposed project qualifies as a capital improvement and not preventive or routine maintenance, and at a minimum:

- * a grant application and supporting documents for following year requests
- * a six year capital improvement plan
- * a description of the school district's fixed asset inventory; and
- * a description of the school district's preventive maintenance plan.

The department places the projects in seven categories, according to AS 14.11.013(a)(1).

1	Health/Life/Safety	5	Operational Cost Saving
2	Unhoused Students	6	Functional Upgrade
3	Protection of Structure	7	Other
4	Code Upgrade		

Categories 3 and 4 are evaluated as major maintenance grant fund requests. All other categories are evaluated as school construction grant fund requests.

After the project has been categorized, a team of several people from the department and/or other agencies evaluate projects individually, according to the criteria of AS 14.11.013(b) and an established point scale. Each project receives a point value, expressed as a percentage earned of the maximum available, by category and is prioritized within the appropriate grant fund list, highest to lowest.

The department publishes two lists of projects, a Major Maintenance Account and a School Construction Account, by November 5 and conducts a public hearing to receive oral and written comments on the priority ranking, project category, fund type, and budget by December 1. Districts must file a request for reconsideration by the hearing date. Within 15 days of the hearing, the department issues its decision on the request for reconsideration. Aggrieved districts may appeal within 15 days of the decision.

The Commissioner appoints a hearing officer within 10 days of appeal. The hearing officer schedules hearings within 15 days of his appointment and issues a proposed decision to the Board within 60 days of the appeal notice.

The Board acts on the proposed decisions at its next regularly scheduled meeting or remands the decision back to the hearing officer for further review.



Alaska State Legislature
 House of Representatives
 COMMITTEE ON HEALTH, EDUCATION
 AND SOCIAL SERVICES

DATE: 2/22/94

PLACE: Capitol Room 106

SUBJECT OF MEETING:
 * HB 312: AIDING NONPAYMENT OF CHILD SUPPORT
 * HB 429: SPECIAL EDUCATION SERVICE AGENCY
 HB 359: APPROP: CONSTRUCT UPGRADE ON-BASE SCHOOLS
 HJR 47: FUNDS TO UPGRADE MILITARY BASE SCHOOLS
 * INDICATES FIRST PUBLIC HEARING

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?	WHAT SUBJECT/ WHICH BILL?
Larain Torr	(SEI)					Y N	only if necessary fill
PAT MADROS	YUKON-KUYUKUK SCH DIST		99765	474-9400		* N	359
						Y N	
						Y N	
						Y N	
						Y N	
						Y N	
						Y N	
						Y N	
						Y N	

- * Chapter 208, SLA91 provided \$8,900,000 for the construction of a new 600 student elementary (Ladd Elementary) to serve Ft. Wainwright. A subsequent supplemental of \$1,300,000 provided completion funding. Student previously served by Aurora Elementary (K-4) and Ft. Wainwright Elementary (5-6) were relocated to Ladd.
- * Aurora and Ft. Wainwright Elementary Schools were demolished in 1992. The Department of Defense provided \$11,600,000 for the construction of a second new 600 student elementary school (Arctic Light) which took in students from Chena (PE-4) and Birch (PE-2) Elementary Schools at the start of the 1993-94 school year.
- * Birch has been turned back to the federal government and Chena is now a satellite middle school serving students in the immediate area, due to overcrowding at Tanana Middle School.

The following relate to the six year plan submitted September 1, 1993, by the Fairbanks North Star Borough School District.

- * Eielson High School Design in FY96
Construction in FY97
- * Anderson Elementary Design in FY97
Construction in FY98
- * Tanana Middle School Design in FY96
Construction in FY97



Alaska State Legislature

House of Representatives

COMMITTEE ON HEALTH, EDUCATION
AND SOCIAL SERVICES

DATE: 2/8/94

PLACE: Capitol Room 106

SUBJECT OF MEETING:
 HB 34: AK 2000 RECOMMENDATIONS
 * HB 359 CONSTRUCT/UPGRADE OUR BARE SCHOOLS
 * HB 477 FUNDS TO UPGRADE MILITARY ^{Base} SCHOOLS
 * HB 391 - POSTPONED BY SPONSOR

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?	WHAT SUBJECT/ WHICH BILL?
Capt. DENNIS R PORTER	AK Command U.S. AIR FORCE	1700 7th St W + B ELMENDORF AFB AK	99506	753 9476	557-3210	(Y) N	359
DUNE GUILLEY	DOE				5-8679	(Y) N	HJR4, HB359
Claudia Douglas	NEA-AK	114 Second, Jordan	99501		586-3090	(Y) N	CSA884
	LASS					Y N	10-11751
						Y N	
						Y N	
						Y N	
						Y N	

State of Alaska
Department of Education
Capital Improvement Program Budget Request
School Construction Account
for Fiscal Year 1995

This list reflects the changes
made as a result of the
November 30, 1993 hearing.

Project No.	District Name	Project Name	Amount Requested	Local Match	State Share	Aggregate Amount
1	Northwest Arctic Borough Schools	Buckland School Addition	13,677.9	1,367.8	12,310.1	12,310.1
2	Lower Kuskokwim Schools	Newtok Elementary School Addition	10,853.0	217.1	10,635.9	22,946.0
3	Bering Strait Schools	White Mountain Elementary Addition	5,053.2	101.1	4,952.1	27,898.1
4	Kashunamiut Schools	Replacement School Facility	24,745.5	494.9	24,250.6	52,148.7
5	Bering Strait Schools	Koyuk School Addition/Renovation	9,796.6	195.9	9,600.7	61,749.4
6	Unalaska City Schools	Unalaska Elementary	2,696.0	943.6	1,752.4	63,501.8
7	Southeast Island Schools	Edna Bay School Construction	1,290.5	25.8	1,264.7	64,766.5
8	Southeast Island Schools	Port Protection School	1,200.0	24.0	1,176.0	65,942.5
9	Southeast Island Schools	Hollis School Project	1,836.0	36.7	1,799.3	87,589.9
10	Northwest Arctic Borough Schools	Noorvik Elementary School Replacement	15,247.8	1,524.8	13,723.0	79,665.5
11	Craig City Schools	Craig Elementary Addition & Roof Replacement	2,685.9	268.6	2,417.3	82,082.8
12	Kuspuk Schools	Upper Kalskag: O/J Gregory Elementary	1,946.0	38.9	1,907.1	83,989.9
13	Southeast Island Schools	Craik Floating School	1,837.5	36.8	1,800.7	85,790.6
14	Mat-Su Borough Schools	Wasilla Area Elementary School	11,808.0	1,180.8	10,627.2	98,217.1
15	Alaska Gateway Schools	Tok School	895.0	17.9	877.1	99,094.2
16	Kuspuk Schools	Aniak Middle/Elementary School	5,803.4	116.1	5,687.3	104,781.5
17	Kake City Schools	Elementary & High School Life/Safety	4,930.0	246.5	4,683.5	109,465.0
18	Denali Borough Schools	Tri-Valley School Addition/Renovation Phase II	6,519.3	651.9	5,867.4	115,332.4
19	Chatham Schools	Angoon Elementary Classroom Addition	749.0	15.0	734.0	116,066.4
20	Anchorage Schools	Mountain View New Elementary	11,830.0	3,549.0	8,281.0	124,347.4
21	Southwest Region Schools	Togiak School Addition	23,977.2	479.5	23,497.7	147,845.1
22	Craig City Schools	Craig High School	9,424.2	942.4	8,481.8	156,326.9

State of Alaska
Department of Education
Capital Improvement Program Budget Request
School Construction Account
for Fiscal Year 1995

This list reflects the changes
made as a result of the
November 30, 1993 hearing.

Project No.	District Name	Project Name	Amount Requested	Local Match	State Share	Aggregate Amount
23	Lower Kuskokwim Schools	New Bethel Middle School	21,699.3	434.0	21,265.3	177,592.2
24	Chatham Schools	Gustavus: Classroom Addition	850.0	17.0	833.0	178,425.2
25	Lower Yukon Schools	Pilot Station Elementary School Replacement	3,750.0	75.0	3,675.0	182,100.2
26	Anchorage Schools	Sand Lake Area New Elementary	11,730.0	3,519.0	8,211.0	190,311.2
27	Delta/Greely Schools	Delta School Renovation and Addition	15,000.0	300.0	14,700.0	205,011.2
28	Yupit Schools	Akiachak Elementary Replacement/Renovation	5,190.0	103.8	5,086.2	210,097.4
29	Northwest Arctic Borough Schools	Ambler Elementary School Addition/Renovation	15,827.7	1,582.8	14,244.9	224,342.3
30	Bering Strait Schools	Golovin Elementary Addition to High School	5,823.6	116.5	5,707.1	230,049.4
31	Ketchikan Gateway Borough Schools	Schoenbar Junior High School	9,257.5	2,777.3	6,480.2	236,529.6
32	Anchorage Schools	West High School Addition and Renovation	8,670.0	2,601.0	6,069.0	242,598.6
33	Fairbanks N. Star Borough Schools	Eielson Air Force Base Elementary School	14,761.6	4,428.5	10,333.1	252,931.7
34	Fairbanks N. Star Borough Schools	North Pole Elementary Addition	13,603.0	4,080.9	9,522.1	262,453.8
35	Northwest Arctic Borough Schools	Kiana Elementary Replacement	17,584.1	1,758.4	15,825.7	278,279.5
36	Klawock City Schools	School Site Planning and Design	1,550.0	77.5	1,472.5	279,752.0
37	Yukon Flats Schools	Circle: Multipurpose/Classroom Addition	3,500.0	70.0	3,430.0	283,182.0
38	Yukon/Koyukuk Schools	Allakaket School Addition	1,534.7	30.7	1,504.0	284,686.0
39	Southeast Island Schools	Naukati Classroom/Multipurpose Addition	2,150.0	43.0	2,107.0	286,793.0
40	Aleutians East Borough Schools	False Pass School Addition	725.0	217.5	507.5	287,300.5
41	Southwest Region Schools	Manokotak Remodel/Expansion	15,534.4	310.7	15,223.7	302,524.2
42	Kenai Peninsula Borough Schools	New Kenai Elementary School	9,770.0	2,931.0	6,839.0	309,363.2
43	Fairbanks N. Star Borough Schools	Denali Elementary Replacement	14,819.8	4,445.9	10,373.9	319,737.1
44	Anchorage Schools	Turnagain Area New Elementary	12,455.0	3,736.5	8,718.5	328,455.6

State of Alaska
Department of Education
Capital Improvement Program Budget Request
School Construction Account
for Fiscal Year 1995

This list reflects the changes
made as a result of the
November 30, 1993 hearing.

Project No.	District Name	Project Name	Amount Requested	Local Match	State Share	Aggregate Amount
45	Southeast Island Schools	Coffman Cove: Building Replacement	3,815.0	76.3	3,738.7	332,194.3
46	Bering Strait Schools	Teller Elementary Addition	7,108.1	142.2	6,965.9	339,160.2
47	Yukon Flats Schools	Arctic Village, New K-12 School	2,000.0	40.0	1,960.0	341,120.2
48	Southwest Region Schools	New Stuyahok Elem. Replace /H.S. Renovation	14,178.8	283.6	13,895.2	355,015.4
49	Lower Kuskokwim Schools	Atmaultluk Elementary School Addition	4,815.0	96.3	4,718.7	359,734.1
50	Lower Yukon Schools	Kotlik Elementary School Replacement	3,750.0	75.0	3,675.0	363,409.1
51	Kenai Peninsula Borough Schools	New West Homer Elementary	10,764.1	3,229.2	7,534.9	370,944.0
52	Aleutians East Borough Schools	Akutan School Addition	2,100.0	630.0	1,470.0	372,414.0
53	Anchorage Schools	Fairview Elementary Addition/Renovation	5,950.0	1,785.0	4,165.0	376,579.0
54	Copper River Schools	Copper Center Elementary Addition	1,975.5	39.5	1,936.0	378,515.0
55	Anchorage Schools	Klatt Elementary School Addition	1,160.0	348.0	812.0	379,327.0
56	Haines Borough Schools	Middle School Addition	4,032.0	1,209.6	2,822.4	382,149.4
57	Sitka Borough Schools	Baranof Elementary Renovation/Addition	10,423.5	3,127.1	7,296.4	388,445.8
58	Anchorage Schools	Ocean View Elementary Addition	3,320.0	996.0	2,324.0	391,769.8
59	Anchorage Schools	East 68th Street New Elementary School	12,400.0	3,720.0	8,680.0	400,449.8
60	Bering Strait Schools	Elim K-12 Addition/Renovation	9,526.2	190.5	9,335.7	409,785.5
61	Anchorage Schools	Denali Elementary Addition/Renovation	3,360.0	1,008.0	2,352.0	412,137.5
62	Mat-Su Borough Schools	Talkeetna Elementary Addition/Renovation	5,241.0	524.1	4,716.9	416,854.4
63	Anchorage Schools	Turnagain Elementary School Addition	1,730.0	519.0	1,211.0	418,065.4
64	Kuspuk Schools	Crooked Creek: Johnnie John School Addition	650.0	13.0	637.0	418,702.4
65	Anchorage Schools	Chinook Elementary Addition	4,800.0	1,440.0	3,360.0	422,052.4
66	Kuspuk Schools	Lower Kalskag Elementary School Addition	750.0	15.0	735.0	422,797.4

State of Alaska
Department of Education
Capital Improvement Program Budget Request
School Construction Account
for Fiscal Year 1995

This list reflects the changes
made as a result of the
November 30, 1993 hearing.

Project No.	District Name	Project Name	Amount Requested	Local Match	State Share	Aggregate Amount
67	Kenai Peninsula Borough Schools	New Central Peninsula Middle/Junior High	25,040.7	7,512.2	17,528.5	440,325.9
68	Anchorage Schools	South Anchorage New Junior High	41,760.0	12,528.0	29,232.0	469,557.9
69	Anchorage Schools	Habbit Creek Elementary Addition/Renovation	3,570.0	1,071.0	2,499.0	472,056.9
70	Anchorage Schools	Russian Jack Elementary Addition/Renovation	3,790.0	1,137.0	2,653.0	474,709.9
71	Mat-Su Borough Schools	Colony Middle School Addition/Renovation	6,000.0	600.0	5,400.0	480,109.9
72	Anchorage Schools	South Anchorage New High School Planning	5,175.0	1,552.5	3,622.5	483,732.4
73	Anchorage Schools	Northwood Elementary Addition/Renovation	1,035.0	310.5	724.5	484,456.9
74	Anchorage Schools	Bartlett New Elementary	13,300.0	3,990.0	9,310.0	493,766.9
75	Hoonah City Schools	Multipurpose Facility Phase II	1,783.8	89.2	1,694.6	495,461.5
76	Anchorage Schools	Romig Jr.High School Renovation/Addition	8,665.0	2,599.5	6,065.5	501,527.0
77	Petersburg City Schools	Middle/High School Shop Addition	700.0	210.0	490.0	502,017.0
78	Fairbanks N. Star Borough Schools	District Physical Plant	2,467.0	740.1	1,726.9	503,743.9
79	Fairbanks N. Star Borough Schools	District Food Service	4,939.9	1,482.0	3,457.9	507,201.8
80	Kodiak Is and Borough Schools	Kodiak High School Classroom Upgrade	7,400.0	2,220.0	5,180.0	512,381.8
81	Lake & Peninsula Borough Schools	Vocational Classrooms	450.0	45.0	405.0	512,786.8
82	Nome City Schools	Nome-Beltz Middle School Remodel	3,880.0	388.0	3,492.0	516,278.8
83	Yukon Flats Schools	Fort Yukon: New School	13,650.0	273.0	13,377.0	529,655.8
84	Dillingham City Schools	Elementary School Addition	1,864.5	559.4	1,305.1	530,960.9
85	Lower Kuskokwim Schools	Chefornak Elementary Addition	1,000.0	20.0	980.0	531,940.9
86	Fairbanks N. Star Borough Schools	Nordale Elementary Replacement	14,752.8	4,425.8	10,327.0	542,267.9
87	Chugach Schools	Whittier Vocational Education Phase II	78.0	1.6	76.4	542,344.3
88	Yupit Schools	Consolidated High School	8,794.0	175.9	8,618.1	550,962.4

Generated December 15, 1993

State of Alaska
Department of Education
Capital Improvement Program Budget Request
School Construction Account
for Fiscal Year 1995

This list reflects the changes
made as a result of the
November 30, 1993 hearing.

Project No.	District Name	Project Name	Amount Requested	Local Match	State Sha.	Aggregate Amount
89	Anchorage Schools	Gruening Jr.High School Classroom Conversion	145.0	43.5	101.5	551,063.9
90	Anchorage Schools	Districtwide Computer/Technology Labs	7,245.0	2,173.5	5,071.5	556,135.4
91	Northwest Arctic Borough Schools	Kotzebue High School Addition	12,111.6	1,211.2	10,900.4	567,035.8
92	Kenai Peninsula Borough Schools	Nikolaevsk Gym Expansion	1,293.7	388.1	905.6	567,941.4
93	Anchorage Schools	Creekside Park Elementary Addition/Renovation	5,175.0	1,552.5	3,622.5	571,563.9
94	Anchorage Schools	Mountain View Elementary School Addition	1,450.0	435.0	1,015.0	572,578.9
95	Anchorage Schools	Martin Luther King Career Center Addition	932.0	279.6	652.4	573,231.3
96	Petersburg City Schools	Vehicle Access/North	300.0	90.0	210.0	573,441.3
97	Kenai Peninsula Borough Schools	Skyview High/Resurface Track	175.0	52.5	122.5	573,563.8
98	Kenai Peninsula Borough Schools	Soldotna High Ventilation of Pool Lockers	35.0	10.5	24.5	573,588.3
Totals for School Construction			687,394.9	113,806.6	573,588.3	

STATE OF ALASKA

DEPARTMENT OF EDUCATION

OFFICE OF THE COMMISSIONER

STEVE COWPER, GOVERNOR

GOLDBELT PLACE
801 WEST 10TH STREET
P.O. BOX F
JUNEAU, ALASKA 99811-0500

July 10, 1990

00717 51

Honorable Lauro F. Cavazos
Secretary of Education
400 Maryland Ave., S.W.
Washington, D.C 20202

JUL 19 1990

Dear Secretary Cavazos:

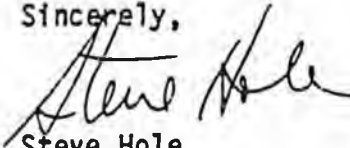
Thank you for your cooperation regarding the transfer of federally owned schools on Alaska's military reservations to the State of Alaska. Ms. Laurel Cornish of your office was especially effective at the July 22, 1990 meeting at Elmendorf Air Force Base in Anchorage.

At the request of Ms. Cornish, this office is currently revising the transfer priority list to include buildings at Adak and Ft. Greely. The list will be forwarded to your office when available.

Ms. Cornish and Dr. Nevarez of the Department of Defense suggested that the case for federal funds to implement the repairs and construction necessary to complete the transfer process will be enhanced if progress can be demonstrated. Two schools on military installations in Kodiak and Ft. Greely can be brought up to code and expeditiously transferred for a small amount of money. I encourage you to consider using presently available funds for that purpose to complete this work.

The State will cooperate as fully as possible to assure a smooth and orderly transition. I am available to meet with you or your designee at your convenience to continue this process.

Sincerely,



Steve Hole
Deputy Commissioner

cc: Governor Steve Cowper
Lieutenant General Thomas McInerney, ALCOM/CC
Lee Clune, Superintendent, Delta/Greely Schools
Rick Cross, Superintendent, Fairbanks North Star Borough Schools
Edward Gilley, Superintendent, Adak Region Schools
Carl Lamar, Acting Superintendent, Anchorage School District
John Witteveen, Superintendent, Kodiak Island Borough Schools
Dr. Hector Nevarez, Director, Dependents Support Policy, DOD
Laurel Cornish, Chief, School Facilities Branch
Office of Impact Aid, U.S. DOE
Richard Kinnear, Director, Western Region, OSD
Office of Economic Adjustment, DOD

ROUTING AND TRANSMITTAL SLIP

Date: 7/16/90

TO:

Sue Miller
Alaska State Dept. of Ed.

JUL 19 1990

Action	As requested
For your information	<input checked="" type="checkbox"/> Per Conversation
Comment	

Remarks:

Here is the material "faxed" from
Sen. McInerney.

I presume you have a copy

From:

Janet

Laurel D. Cornish, Chief
School Facilities Branch
Program Operations Division
Impact Aid Programs
U.S. DEPARTMENT OF EDUCATION
400 Maryland Avenue, S.W.
Washington, D.C. 20202-6244

Telephone No.: (202) 401-0660
FTS: 441-0660



21 TFW/LGX

Elmendorf AFB, Alaska

99506-5000

Phone # 552-2917/4278

Fax Phone - 552-2389

FROM: 21 TFW/ARM (552-4719)

TO: Laurel Cornish
"Conference Participants"

FAX NUMBER TRANSMITTING TO: 202-401-1971

NUMBER OF PAGES: 3

(INCLUDING COVER SHEET)

CONFERENCE PARTICIPANTS

U.S. DEPARTMENT OF EDUCATION

Laurel Cornish - Chief, School Facilities Branch,
Office of Impact Aid

DOD

Dr. Hector Navarez - Director, Dependents Support Policy
Richard Kinnier - Director, Western Region, OSD Office of Economic Adjustment

CONGRESSIONAL STAFF

Pat Heller, Sen Murkowski's office

STATE GOVERNOR'S REPRESENTATIVES

Steve Hole - Deputy Commissioner of Education
John Anttonen - Director of Educational Finance and Support Service
Sue Miller - Educational Finance, School Construction

STATE BOARD OF EDUCATION

Barney Gottstein, President State Board of
Education
Lt Col Matthew P. Kenney - Military Representative

STATE SENATORS

Rick Halford
Tim Kelly
Pat Pourchot
Rick Uehling +
Janet Kowakky
Fred Zharoff

STATE REPRESENTATIVES

Mark Boyer
Mike Davis +
Fawn Helms
Johnny Ellis
David Finkelstein
Ron Larson
Terry Martin

SCHOOL SUPERINTENDENTS

Rick Cross - Fairbanks
Carl Lamarr - Anchorage
John Witteveen - Kodiak

MILITARY COMMANDERS AND STAFF

Lt Gen Thomas G. McInerney - ALCOM/CC
Colonel Robert D. Clark - Vice Commander, AAC
Col Michael Connor - Assistant Division Commander for Maneuver
Capt Ernest Cummings - Coast Guard Commander - Kodiak +
LTJG Susan Workman
Col Rastus Massey - 21 CSG/CC
Col Kenneth Northamer - Garrison Commander
Lt Col Harry Cook - 343 CSG/CD
Lt Col Nate Miller - Deputy Garrison Commander

OTHERS

Capt Monica Aloisio - AAC Public Affairs
Rick Arndt - Engineering Facilities, Anchorage School District
Gary Bellville - Business Manager, Anchorage School District
Bob Chrystal - Director of Instruction, Anchorage School District
Bettye Davis - Member, Anchorage School Board
Melissa Fouse - Sen Sturgulewski's Office
Bill Frick - President, Anchorage School Board
Bill Fuller - Ft Richardson Education Office
Julie Kraft - Rep Cotton's Office
Mike Malone - Anchorage School District
Sandy Meehan - Rep Phillips' Office
Roger Porter - District 15 House of Rep Candidate
Steve Sliver - Lobbyist for Anchorage School District
Carol Stolpe - Member, Anchorage School Board
Major Steve Witt - Member, Anchorage School Board



HEADQUARTERS
ALASKAN COMMAND (ALCOM)
ELMENDORF AIR FORCE BASE, ALASKA 99506

JUL 10 1990

Mrs. Laurel Cornish
School Construction Branch
Division of Impact Aid
State and Local Educational Programs
Elementary and Secondary Education
Department of Education
400 Maryland Avenue, S.W.
Washington, D.C. 20201

Dear Ms. Cornish *Laurel*

I want to personally thank you for your substantial contribution to our conference on upgrading the military schools. If I can be of any assistance whatsoever as we pursue the "Dole Process" to its conclusion, please don't hesitate to call.

Sincerely

A handwritten signature in dark ink, appearing to read "Tom", is written over the word "Sincerely".

THOMAS G. McINERNEY
Lieutenant General, USAF
Commander



HEADQUARTERS
ALASKAN COMMAND (ALCCOM)
ELMENDORF AIR FORCE BASE, ALASKA 99505

JUL 10 1990

REPLY TO
ATTN OF:

CC

SUBJECT:

Minutes of the Conference on Schools on Military Installations in Alaska,
June 22, 1990

TO:

Ms. Laurel Cornish

1. Lieutenant General Thomas G. McInerney, Commander, Alaskan Command, hosted a conference on schools on military installations, June 22nd, 1990, at Elmendorf AFB, Anchorage, Alaska. Purpose of the conference was to develop Alaskan legislative, U.S. Congressional, U.S. Department of Education, Department of Defense, and State of Alaska's support to finance transfer of U.S. Department of Education-owned schools on military installations in Alaska to local communities.

2. The General opened by stating his personal concern about deterioration of schools on military installations in Alaska. There are 16 schools in the Anchorage and Fairbanks areas, and one at the Coast Guard installation on Kodiak. These schools are owned by the U.S. Department of Education and serve approximately 5000 children of Army, Air Force, and Coast Guard families. He noted age of the schools, lack of major repair, and an overall cost of approximately \$50 million was needed for upgrades.

3. The General continued with discussion of an unprogrammed closure of a school at Fort Wainwright, Fairbanks, which was due to failure of an engineering condition survey. That closure led to serious consideration of postponing transfer of some Army families to the post. Also, because all schools on military bases and posts in Alaska were built at roughly the same time, the failed school at Fort Wainwright may be symptomatic of what will happen to the others. He observed that it takes two years for major renovation or construction in Alaska due to the climatic extremes. Given these considerations, he emphasized that a sense of urgency was needed with this issue.

4. Moving to a national perspective, the General discussed the commission established by Senator Dole to look into schools on military installations across the U.S. and pointed out that the final report was completed in 1987. The report set a policy that a fiscal impact analysis would be done to determine state and local resources for fixing up the schools, with the Federal government budgeting for the balance of funds where local resources were insufficient. The General stated that, quite frankly, we had not seen this policy being worked out between Federal and State agencies for Alaska. About \$50 million dollars are needed for school repairs and we were without a plan.

5. The General said he anticipated stability with the military in Alaska even in a time of national force reductions, and expected future growth here. He cited several examples of known military increases for the State, types of revenues which they would bring to the State's economy, and also emphasized schools as a major quality of life issue for military personnel.

6. He thanked the State for funding \$8.9 million for the much needed new school for Fort Wainwright. He expressed his appreciation for all present for their participation in the conference.

7. Lt Colonel Kenney, military member of the Alaska State Board of Education, was appointed by the General to be Executive Secretary for the conference, and all participants introduced themselves.

8. Laurel Cornish, representing the U.S. Department of Education (USDOE), and Dr. Hector Navarez, representing the Department of Defense, made brief opening remarks. Key in their remarks was that the Dole Commission process was working, Alaska was now at the top of the list of states, and that timing of the conference in Alaska was excellent.

9. Prior to moving into the agenda, State Representative Terry Martin pointed out that Alaska spends an enormous amount on education. That this year it spent \$658 million dollars for 104,000 students, and this reflects the importance placed on education in the State.

10. First agenda item centered on commitment of local communities to accept schools following upgrade.

11. Superintendents from Anchorage, Fairbanks, and Kodiak affirmed their commitment to accepting the schools, but all three local governments have yet to approve ownership.

12. Laurel Cornish, USDOE, affirmed her department's commitment to transfer the schools, but cautioned that Fort Greeley and Adak schools also needed to be included in the overall context of USDOE transfer in Alaska.

13. There is no State presence at Adak to accept ownership of a school. Dr Navarez, DOD, said that he would check with the Navy to see what could be done. Fort Greeley was not seen as a problem by Steve Hole, Deputy Commissioner of Education for Alaska, and the Governor's personal representative for the meeting. The Fort Greeley school was in good shape and its transfer could be worked.

14. The agenda then moved to discussion of actual costs and priorities for repair. Rick Cross, Superintendent for Fairbanks, covered costs for the schools at Fort Wainwright and Eielson AFB. Estimate is \$28.1 million in addition to the \$8.9 million being provided from the State for the new school at Fort Wainwright. Carl Lamarr, Superintendent for Anchorage, stated that repairs for Fort Richardson and Elmendorf AFB schools would be approximately \$21 million. John Witteveen, Kodiak, placed his funding requirement at \$3 million. Total working figure for overall repairs and renovations totaled \$52.1 million.

15. During discussion of costs, clarification of the two "Impact Aid" laws was given. Public Law 81-874 provides money for operation and maintenance of schools. The State of Alaska is the legal recipient for the 874 funds. The Federal government provides approximately \$3800 for each military child who qualifies under the law. Public Law 81-815 provides construction monies. However, the funds available under this law are on the magnitude of \$10 million a year for all the schools in the U.S.

16. Discussion of priorities became complicated, important factors being dependent on point of view. For example, from a superintendent's point of view, a completed school was an acceptable school. From USDOE's perspective, an appropriation or spending authority handed off to the State or local education agency as a lump sum along with deeds, would complete the process. Also, in the Washington D.C. arena, the best way to show full engagement and progress in the Dole process was transfer of facilities. Within the State, repairs are based on urgency of need.

17. Consensus was reached that Steve Hole and the State Department of Education would work with local districts to determine priorities, and would then coordinate with the USDOE to finalize a mutually acceptable priority list.

18. Local districts would appoint the State Department of Education as their executive agent, and once that was completed, USDOE would recognize the State as legal agent for discussion.

19. The agenda next turned to cost sharing. Laurel Cornish was asked to describe what occurred in Kansas, first state to use the Dole process. She reported that Kansas contributed 10 percent of needed funds, and the Federal Government 90 percent.

20. State Senator Tim Kelly, President of the Senate, stated clearly and emphatically that Alaska has just passed \$8.9 million for the new school at Fort Wainwright, and an additional two million for the schools at Anchorage, and that it had taken extraordinary effort to do that. State revenue projections were worsening, and Alaska has now already contributed about 20 percent of the needed funds. This should be a sufficient contribution from the State.

21. USDOE and DOD acknowledged the leadership role Alaska had taken in the Dole process and the degree of contribution, but were not able to commit during the conference on whether or not any additional State support would be required.

22. Laurel Cornish pointed out that one of the requirements for transfer was issuance by the military to the local agencies of land permits for the schools.

23. Discussion then began on process for obtaining funds to upgrade schools in Alaska. Laurel Cornish proposed that USDOE sponsor a special appropriation to OMB, separate and distinct from normal funding of the Department for Public Law 81-815. This proposal was immediately endorsed by Dr. Navarez who clarified that this was also separate and distinct from military construction program funding. Consensus was reached with assurances of support for USDOE from the State, military in Alaska, and DOD.

24. When asked about a timeline for a special appropriation, Laurel Cornish said she was reluctant to discuss timelines and cautioned against being too optimistic. She stated that it was a slow process and expecting action in less than 18 months would not be realistic. It would probably be late in 1990 before an appropriation could be prepared.

25. The floor was then opened for any other items or concerns. Discussion turned to who would pay for future growth. USDOE noted there is a provision in Public Law 815 for growth, but appropriations aren't assured

26. General McInerney stated that he would take the lead in creating an audit trail on the school issue by asking the Governor and other involved parties to keep him apprised of progress, information he would share or use for intervention if needed.

27. The General concluded that he considered the conference a success, we had formed a plan, a process, and were committed to it. He was optimistic that the special appropriation could be obtained and necessary upgrades of schools would be done. He again thanked the participants, and then adjourned the conference.



MATTHEW P. KENNEY, Lt Colonel, USAF
Executive Secretary

1 Atch
List of Attendees



HEADQUARTERS
ALASKAN COMMAND (ALCOM)
ELMENDORF AIR FORCE BASE, ALASKA 99505

JUL 10 1990

Honorable Lauro F. Cavazos
Secretary of Education
400 Maryland Avenue S.W.
Washington D.C. 20202

Dear Mr. Secretary

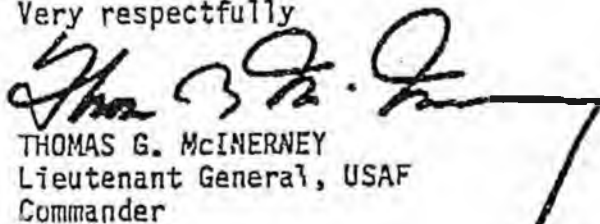
I hosted a conference here in Alaska on the 22nd of June on schools your department owns on our military installations. The Department of Education's interests were ably represented by Laurel Cornish of the Impact Aid Office.

As I am sure Ms. Cornish will brief you, the conference was a success. Her proposal that the U.S. Department of Education go forward with a stand-alone appropriation for approximately \$51 million received full support from the State, the Department of Defense, and my Command. DOD will support you in making this happen and, I am certain that the Alaskan Congressional delegations will weigh in also. Alaska has taken the lead in engaging the Dole process by providing approximately 20 percent of needed funds from its last legislative session.

As Ms. Cornish pointed out, facilities transfer helps you in showing progress in the Dole process. With that in mind, we could work with the State for upgrade and transfer of the Kodiak school if you currently have funds to invest in that specific action. Please advise me on this.

To summarize, we now have a plan and agreed upon process to eventually divest you of your schools in Alaska. I anticipate a protracted and complicated process and would appreciate it if you could have someone keep me informed as we move through it. I am ready to assist in any way possible. Please call upon me at any time.

Very respectfully


THOMAS G. McINERNEY
Lieutenant General, USAF
Commander



HEADQUARTERS
ALASKAN COMMAND (ALCOM)
ELMENDORF AIR FORCE BASE, ALASKA 99506

JUL 10 1990

Honorable Steve Cowper
P. O. Box A
Juneau, Alaska 99811

Dear Governor Cowper

Our Conference on developing financial support for upgrading and transferring U.S. Department of Education-owned schools to local ownership was successful. Your Deputy Commissioner of Education, Mr. Steve Hole, was an excellent representative for the State and a most effective conference participant.

Essentially, the U.S. Department of Education will sponsor a special congressional appropriation of about \$51 million dollars. This will be done through the "Dole process" established by a commission Senator Dole initiated to upgrade military schools nationwide. Your Department of Education will work details and priorities within Alaska, and will be the agency to deal with the U.S. Department of Education. The Department of Defense and my Command will join the State in support of the U.S. Department of Education's appropriation.

As we are entering a protracted effort requiring extensive coordination, I would appreciate it if Steve Hole would keep my office fully informed until it is completed.

I commend the State of Alaska for taking a leadership role in helping us with the schools, and thank you for your personal support.

Very respectfully

A handwritten signature in black ink, appearing to read "Thomas G. McInerney", is written over the typed name.

THOMAS G. McINERNEY
Lieutenant General, USAF
Commander



HEADQUARTERS
ALASKAN COMMAND (ALCOM)
ELMENDORF AIR FORCE BASE, ALASKA 99506

JUL 10 1990

Honorable Robert Dole
United States Senate
Washington D.C. 20510

Dear Senator Dole

The process you began on construction, repair and rehabilitation of dependent schools on military installations in the U.S. has been engaged in Alaska.

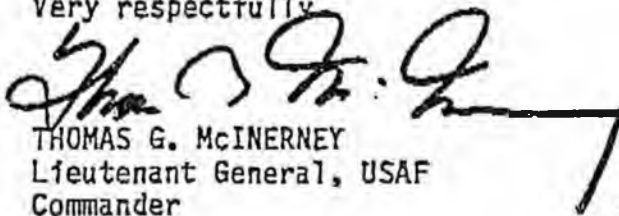
I hosted a meeting here June 22nd with the U.S. Department of Education, Department of Defense, State legislators, local superintendents, and school board members in attendance. Purpose of the conference was to arrive at a plan and timeline for upgrading 17 schools on military installations in Alaska.

The State of Alaska had already taken the lead by contributing about 20 percent of needed funds this year. This included \$8.9 million for a new school at Fort Wainwright, at Fairbanks, and another \$2 million for schools in the Anchorage area.

Remaining funds total approximately \$51 million. The U.S. Department of Education will sponsor an appropriation for this amount, and be supported in that effort by the Department of Defense, State of Alaska, and this Command.

I thank you for establishing the framework for us to use in obtaining better facilities for the children of our military families, and ask for continued assistance as the U.S. Department of Education's appropriation works its way through the system.

Very respectfully


THOMAS G. McINERNEY
Lieutenant General, USAF
Commander