

**SB**

**156**

**HFIN**

**FILE**

# HOUSE COMMITTEE REPORT

(11)

Date Referred: April 8, 1993

FURTHER REFERRALS:

Date of Committee Action: 4/23/93

The FINANCE Committee considered:

SB 156

SENATE BILL NO. 156

HUMAN SERVICES MATCHING GRANTS

"An Act amending the definition of 'municipality' for purposes of the human services community matching grant program."

RECOMMENDATIONS:  the same title  
 be replaced with \_\_\_\_\_  a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept) \_\_\_\_\_

APPROVES PREVIOUS: (Dept/Date) \_\_\_\_\_

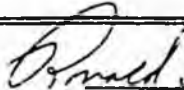
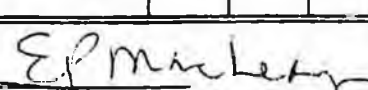
fiscal impact \_\_\_\_\_

fiscal note(s) DHSS 3/24/93

zero fiscal note \_\_\_\_\_

zero fiscal note(s) DORA 3/24/93

SIGNING <u>DO</u> PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
<i>E.P. Maclean</i> Maclean	✓	<i>Mike Navarre</i> NAVARRE		✓	
<i>Donald J. Larson</i> Larson	X	<i>Jay Brown</i> BROWN		✓	
<i>Mark Hanley</i> Hanley	X				
<i>Terry Martin</i> Martin	X				
<i>Adri Pannell</i> Pannell	X				
<i>Barbara Grussendorf</i> Grussendorf	X				
<i>Erin Hoffman</i> Hoffman	X				
<i>Gene Thernault</i> Thernault	X				
<i>Richard Foster</i> Foster	X				
<i>[Signature]</i>					
<i>[Signature]</i>					


  
 80 CHAIRMAN'S SIGNATURE  
 Larson Maclean

# FISCAL NOTE

No. 1

**STATE OF ALASKA  
1993 LEGISLATIVE SESSION**

Bill Version: SB 156

(S) Publish Date: 3-24-93

Revision Date: \_\_\_\_\_ Dept. Affected: Health and Social Services  
 Title: An Act amending the definition of BRU: Human Svcs. Community Matching Grts  
municipality for human svcs. comm. matching grant program Component: Human Svcs. Community Matching Grts  
 Sponsor: SENATORS SHARP, Frank  
 Requestor: Senate CRA Committee COMPONENT SERIAL NO. 1821

**Expenditures/Revenues:**

(Thousands of Dollars)

OPERATING	FY94	FY95	FY96	FY97	FY98	FY99
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

CAPITAL						
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REVENUE FUND SOURCE						
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**FUNDING:**

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year (FY93) impact: 0.0

**ANALYSIS:** (Attach a separate page if necessary)

This bill would broaden the possible applicants for human services community matching grants. This amendment to statute would have no program impact for the Department.

Prepared by: Deborah R. Wing, Director  
 Division: Department of Health & Social Services

Phone: 465-3191  
 Date: 03/15/93

Approved by Commissioner: Theodore A. Mala, MD, MPH  
 Agency: Department of Health & Social Services

Date: 3/15/93

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STATE OF ALASKA  
1993 LEGISLATIVE SESSION

FISCAL NOTE

Bill Version: SB 156

(S) Publish Date: 3-24-93

Revision Date: \_\_\_\_\_ Dept. Affected: Community & Regional Affairs

Title: An Act amending the definition of 'Municipality' BRU: Administration & Support

for Human Services Match Grants Component: Administrative Services

Sponsor: Sharp, Frank

Requestor: Sharp COMPONENT SERIAL NO. 684

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 94	FY 95	FY 96	FY 97	FY 98	FY 99
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

CAPITAL						
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REVENUE FUND SOURCE:						
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FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME						
TEMPORARY						

Estimate of current (FY93) Impact \$ none

ANALYSIS: (Attach a separate page if necessary)

Prepared by: Kimond Henderson Phone: 465-4708  
 Division: Administrative Services Date: 3/11/93  
 Approved by Commissioner: B. R. Joseph Deputy Commissioner Date: 3/11/93  
 Agency: Community & Regional Affairs

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## SPONSOR STATEMENT

SB-156

BY: Senator Bert Sharp

With the passage of HB 236 last session, a statutory basis was established for the Human Services Community Matching Grant Program. The intent of HB 263 was not to create a new pool of money, but to define an already existing grant program in statute and require community matching dollars. This was done to help stabilize funding for local non-profit social services organizations whom provide valuable services, not only to the needy within the community, but those from a wide area around the larger communities.

Some local social service organizations had difficulty raising the necessary local match, so the city of Fairbanks stepped in to provide the match. Because of revenue shortfalls, the city of Fairbanks cannot assure availability of matching funds. The Fairbanks North Star Borough Assembly has indicated their support for the Fairbanks North Star Borough to assume health and social services powers and provide the required matching funds. The major issue is that under current state statute the borough is not eligible to participate in the grant program even if it did assume health and social services. Only cities with populations greater than 20,000 and first class boroughs with populations greater than 100,000 may now participate.

SB 156 would amend the definition of municipality to include a second class borough with a population that exceeds 65,000. With this change, the Fairbanks North Star Borough would then be eligible to qualify and provide the local match dollars. Adds new subsection (c), on page 1, beginning on line 5, to guard against double-dipping.

Currently, it is a statutory requirement that if a city within a borough has an approved grant for an area wide service, then the allocation shall be based on the population of the borough (see AS 29.60.620). This is the case for all block grant monies received to date by the City of Fairbanks.

SB 156 would allow either the City of Fairbanks or the Fairbanks North Star Borough to be eligible to participate in the block grant program, but only one could be the recipient of a grant from the state for the same service in the same year.

Bottom line - this legislation permits the entity with the matching dollar capability to be the eligible participant.

# Alaska State Legislature

SENATOR  
**BERT SHARP**

DISTRICT P

CHAIRMAN  
TRANSPORTATION COMMITTEE

MEMBER  
FINANCE COMMITTEE  
LEGISLATIVE BUDGET & AUDIT COMMITTEE  
HEALTH & SOCIAL SERVICES



## FAIRBANKS

DENALI BANK BUILDING  
119 N. CUSHMAN, SUITE 201  
FAIRBANKS, ALASKA 99701  
(907) 452-7885/7886

## SESSION ADDRESS

STATE CAPITOL, ROOM 514  
JUNEAU, ALASKA 99801-1182  
(907) 465-3004/4921

## Senate

### SECTIONAL ANALYSIS

SB - 156

By: Senator Bert Sharp

Section 1. AS 29.60.600 is amended to add a new sub-section (c) which reads:

A city within a borough may not receive a human services matching grant during the same year that the borough has received a grant for the same services. A borough may not receive a grant within the same year a city has received the same grant to provide the same services. There cannot be a duplication of grants providing the same services.

Section 2. AS 29.60.650(2) is amended to read:

"Municipality" is defined to mean:

- (A) a city with a population over 20,000;
- (B) a unified municipality with a population over 100,000;
- (C) a second class borough with a population over 65,000;

The Department of Community and Regional Affairs shall determine population.



REPRESENTING  
GOLDEN HEART  
OF ALASKA

Introduced by: Council Member Eley  
Date: January 25, 1993

RESOLUTION NO. 3370

A RESOLUTION SUPPORTING HOUSE BILL 30  
RELATING TO THE DEFINITION OF "MUNICIPALITY"  
FOR PURPOSES OF THE HUMAN SERVICES COMMUNITY  
MATCHING GRANT PROGRAM.

WHEREAS, the Alaska State Legislature in adopting 1  
Ch. 74 SLA 1992, established the "Human Services Grant Program";  
and

WHEREAS, the City of Fairbanks currently has health  
and social services powers and serves not only the residents of the  
City of Fairbanks, but also the residents of the Fairbanks North  
Star Borough and, in some cases, residents of Interior Alaska; and

WHEREAS, many State and Federal grants are based on  
the population of the municipality exercising health and social  
services powers and not the population served; and

WHEREAS, the Fairbanks North Star Borough Assembly  
has established a Health and Social Services Committee to make  
recommendations to the Assembly and the voters on the assumption of  
Borough-wide health and social services powers and if adoption of  
those powers is submitted and approved by Borough voters, it will  
be the desire of the Fairbanks North Star Borough Assembly to  
exercise health and social services powers, which would allow  
health and social services agencies and the Municipality to receive  
grant moneys and provide more services to the residents of the  
entire Fairbanks North Star Borough; and

WHEREAS, under 1 Ch. 74 SLA 1992, the definition of  
"municipality" means "a city whose population is over 20,000, as  
determined by the Department of Community and Regional Affairs",  
and under that definition, the Fairbanks North Star Borough would  
not qualify for a human services community match program; and

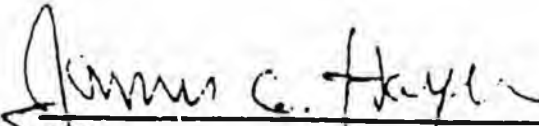
WHEREAS, House Bill No. 30 amends the definition  
section of AS 29.60.600-650 by including "a second class Borough

whose population is over 65,000.....", thus making the Fairbanks North Star Borough eligible for the Human Services Community Matching Grant Program.

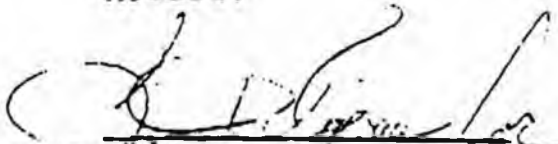
NOW, THEREFORE, BE IT RESOLVED that the Fairbanks City Council respectfully urges the Alaska State Legislature to pass HB 30 in order to make the Borough eligible for the matching grants which would allow more services to be provided for the Borough and Interior Alaska residents.

BE IT FURTHER RESOLVED that copies of this Resolution shall be sent to the Honorable Walter J. Nickel, Governor, State of Alaska, the Honorable Harley Olberg, Chair, House Community and Regional Affairs Committee, the Honorable Con Bunde and the Honorable Cynthia Teehey, Co-Chairs, House Health and Social Services Committee; The Honorable Ron Larson and The Honorable Eileen MacLean, Co-Chairs, House Finance Committee, and all members of the Interior Delegation.

PASSED and APPROVED this 25th day of January, 1993.

  
\_\_\_\_\_  
JAMES C. HAYES, MAYOR

ATTEST:

  
\_\_\_\_\_  
Tom W. Nigro,  
City Clerk

By Bob Coghill  
Hank Santos  
Cheryl Hilgore  
Layne St. John  
Valerie Therrian  
Introduced: 01/28/93

ADOPTED JAN 28 1993

RESOLUTION NO. 93-011

A RESOLUTION SUPPORTING HOUSE BILL 30 RELATING TO THE DEFINITION OF  
"MUNICIPALITY" FOR PURPOSES OF THE HUMAN SERVICES COMMUNITY MATCHING  
GRANT PROGRAM

WHEREAS, the Alaska State Legislature in adopting 1 Ch 74 SLA  
1992, established the "Human Services Grant Program"; and

WHEREAS, the City of Fairbanks currently has health and  
social services powers and serves not only the residents of the City of  
Fairbanks, but also the residents of the Fairbanks North Star Borough  
and, in some cases, residents of Interior Alaska; and

WHEREAS, many state and federal grants are based on the  
population of the municipality exercising health and social services  
powers and not the population served; and

WHEREAS, the Fairbanks North Star Borough Assembly has  
established a Health and Social Services Committee to make  
recommendations to the Assembly and the voters on the assumption of  
borough-wide health and social services powers and if adoption of those  
powers is submitted and approved by borough voters, it will be the desire  
of the Fairbanks North Star Borough Assembly to exercise health and social  
services powers, which would allow health and social services agencies  
and the municipality to receive grant moneys and provide more services to  
the residents of the entire Fairbanks North Star Borough; and

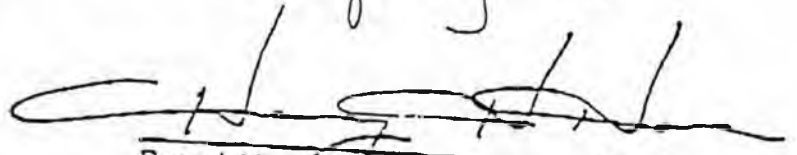
WHEREAS, under Ch. 74 SLA 1992, the definition of "municipality" means "a city whose population is over 20,000, as determined by the Department of Community and Regional Affairs, or a unified municipality whose population is over 100,000 as determined by the Department of Community and Regional Affairs," and, under that definition, the Fairbanks North Star Borough would not qualify for a human services community match program; and

WHEREAS, House Bill No. 30 amends the definition section of AS 29.60.600 - 650, by including "a second class borough whose population is over 65,000 . . .", thus making the Fairbanks North Star Borough eligible for the Human Services Community Matching Grant Program.


NOW, THEREFORE, BE IT RESOLVED that the Fairbanks North Star Borough Assembly respectfully urges the Alaska State Legislature to pass HB 30 in order to make the Borough eligible for the matching grants which would allow more services to be provided for the Borough and Interior Alaska residents.

BE IT FURTHER RESOLVED that copies of this resolution shall be sent to the Honorable Walter J. Hickel, Governor, State of Alaska, the Honorable Harley Oilberg, Chair, House Community and Regional Affairs Committee; the Honorable Con Bunde and the Honorable Cynthia Toohey, Co Chairs, House Health and Social Services Committee; The Honorable Ron Larson and the Honorable Eileen MacLean, Co Chairs, House Finance Committee; and all members of the Interior Delegation.

PASSED AND APPROVED THIS 28<sup>th</sup> DAY OF January 1993

  
Presiding Officer

ATTEST

  
Clerk of the Assembly

STATE OF ALASKA  
DEPARTMENT OF COMMUNITY  
& REGIONAL AFFAIRS

POSITION PAPER

Bill No.: SB 156

DCRA FN: Zero (attached)

Sponsor: Sen. Sharp, Frank

Position: Neutral

Title: An Act amending the definition of "municipality" for purposes of the human services community matching grant program.

This legislation amends AS 29.60.650(2) to include second class boroughs whose population is over 65,000, as per DCRA population data. Effectively, SB 156 adds an eligible applicant for this grant program administered by the department of health and social services, to include the Fairbanks North Star Borough.

Eligible applicants under this program would increase from the current two (2), the Municipality of Anchorage and the City of Fairbanks, to three (3). The three eligible municipalities under this bill are the municipality of Anchorage, the city of Fairbanks and the Fairbanks North Star Borough. The Department of Community and Regional Affairs only involvement in this grant program administered by the Department of Health and Social Services (DHSS), is to provide the determination of eligible applicants to DHSS.

*Ed Blatchford*

\_\_\_\_\_  
Edgar Blatchford  
Commissioner

*March 17-93*

\_\_\_\_\_  
Date

CITY OF NORTH POLE

RESOLUTION NO. 93-1

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF NORTH POLE  
SUPPORTING HOUSE BILL 30 RELATING TO THE DEFINITION OF  
"MUNICIPALITY" FOR THE PURPOSE OF THE HUMAN SERVICES COMMUNITY  
MATCHING GRANT PROGRAM

WHEREAS, the Alaska State Legislature in adopting 1 Ch 74 SLA 1992, established the "Human Services Grant Program"; and

WHEREAS, the City of Fairbanks currently has health and social service powers and serves not only the residents of the City of Fairbanks, but also the residents of the Fairbanks North Star Borough and the residents of the City of North Pole; and

WHEREAS, many State and Federal grants are based on the population of the municipality exercising health and social service powers and not the population served; and

WHEREAS, the Fairbanks North Star Borough Assembly has established a Health and Social Services Committee to make recommendations to the Assembly and the voters on the assumption of borough-wide health and social service powers and if adoption of those powers is submitted and approved by borough voters, it will be the desire of the Fairbanks North Star Borough to exercise health and social service powers; and

WHEREAS, under 1 Ch 74 SLA 1992, the definition of "Municipality" means " a City whose population is over 20,000 as determined by the Department of Community and Regional Affairs, or a Unified Municipality whose population is over 100,000 as determined by the Department of Community and Regional Affairs" and under that definition, the Fairbanks North Star Borough would not qualify for a human services community match program; and

WHEREAS, House Bill No. 30 amends the definition section of AS 29.60.600-650 by including " a second class borough whose population is over 65,000," thus making the Fairbanks North Star Borough eligible for the Human Services Community Matching Grant Program.

RESOLUTION 93-1  
PAGE TWO

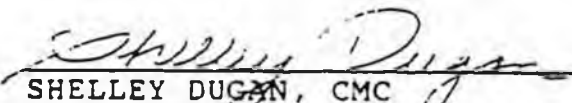
NOW THEREFORE, BE IT RESOLVED that the City Council of the City of North Pole respectfully urges the Alaska State Legislature to pass HB 30 in order to make the Borough eligible for the matching grants which would allow for a more equitable distribution of services to both Borough and City residents.

BE IT FURTHER RESOLVED that copies of this Resolution shall be sent to the Honorable Walter J. Hickel, Governor, State of Alaska, the Honorable Harley Olberg, Chair, House Community and Regional Affairs Committee; The Honorable Con Bunde and the Honorable Cynthia Toohey, Co-Chairs, House Health and Social Services Committee; The Honorable Ron Larson and the Honorable Eileen Maclean, Co-Chairs, House Finance Committee; and all members of the Interior Delegation.

PASSED AND APPROVED this 1st day of February, 1993.

  
\_\_\_\_\_  
MAYOR LUTE M. CUNNINGHAM

ATTEST:

  
\_\_\_\_\_  
SHELLEY DUGAN, CMC  
CITY CLERK