

HB

94

HFIN

FILE

HOUSE COMMITTEE REPORT

Carol

(11)

Date Referred: January 27, 1993

FURTHER REFERRALS:

Date of Committee Action: 2/10/93

The FINANCE Committee considered:

HB 94

HOUSE BILL NO. 94

APPROP: SUPPLEMENTAL FOR ELECTION COSTS

"An Act making a supplemental appropriation for costs of elections operations; and providing for an effective date."

RECOMMENDATIONS: the same title
 be replaced with CS HB 94 (FIN) a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the _____ Committee

ADOPTS: _____ letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept)

APPROVES PREVIOUS: (Dept/Date)

fiscal impact _____

fiscal note(s) _____

zero fiscal note _____

zero fiscal note(s) _____

SIGNING <u>DO</u> PASS	DP	<u>OTHER</u> RECOMMENDATIONS	DNP	NR	AM
Eileen P. Muehlen ^{McLEAN}	<input checked="" type="checkbox"/>	Lan Brown ^{Brown}		<input checked="" type="checkbox"/>	
Donald J. ^{LARSON}	<input checked="" type="checkbox"/>	Mike Navarre ^{Navarre}		<input checked="" type="checkbox"/>	
Mark Hanley ^{HANLEY}	<input checked="" type="checkbox"/>				
Terry Martin ^{MARTIN}	<input checked="" type="checkbox"/>				
Stan ^{FRENCH}	<input checked="" type="checkbox"/>				
Richard ^{FOSTER}	<input checked="" type="checkbox"/>				
Ther ^{HUFFMAN}	<input checked="" type="checkbox"/>				
Ernie ^{HUFFMAN}	<input checked="" type="checkbox"/>				
Ben ^{GRUSSENDORF}	<input checked="" type="checkbox"/>				

Eileen P. Muehlen
 CHAIRMAN'S SIGNATURE

Back-up

Attachment # 1
2/3/93

WALTER J. HICKEL
GOVERNOR



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

M E M O R A N D U M

TO: J. Shelby Stastny, Director DATE: June 22, 1992
Office of Management and PHONE:
Budget

FROM: Cynthia Halterman SUBJECT: Division of
Budget Analyst Elections --FY 93
Division of Budget Review Supplemental
Office of Management and Request
Budget
Office of the Governor

The purpose of this memorandum is to provide background information and financial analysis regarding the Division of Elections proposed \$1,641,117 request for supplemental funding in FY 93 due to the recent Reapportionment decisions, and to provide recommendations for possible cooperation between various State agencies to help perform the tasks required to successfully conduct the Primary and General elections.

BACKGROUND

The following is a comparison of expenditures and authorizations for the 1990 and 1992 elections for the Division of Elections.

FY 88 actual expenditures	\$ 1,362,528	
FY 89 actual expenditures	<u>3,235,594</u>	
TOTAL	\$ <u>4,598,222</u>	COMPARISON TO PRIOR ELECTION
FY 90 actual expenditures	\$ 1,693,620	\$ 331,092
FY 91 actual expenditures	<u>3,380,878</u>	<u>145,184</u>
TOTAL	\$ <u>5,074,498</u>	+\$ <u>476,276</u>
*FY 92 final authorization	\$ 2,577,500	\$ 883,880
**FY 93 Conference Committee	<u>3,836,400</u>	<u>455,522</u>
TOTAL	\$ <u>6,413,900</u>	+\$ <u>1,339,402</u>

*FY 92 final authorization includes \$200,000 capital appropriation and \$424,000 supplemental for reapportionment costs.

**FY 93 Conference Committee includes \$100,000 capital appropriation and \$400,000 increment.

Even without the FY 92 supplemental for Reapportionment costs, funding authorized for the 1992 Primary and General elections exceeds actual expenditures for the 1990 Primary and General elections by \$915,402 -- nearly one million dollars. Inflation and salary increases aside, it appears that there is a considerable cushion of funding to accommodate increased costs beyond normal elections expenditures.

\$274,000 in supplemental funds was appropriated to the Division of Elections in FY 83 to pay for increased operating costs associated with the 1982 Primary and General elections. In FY 84 the Division of Elections received a supplemental in the amount of \$171,500 to cover additional costs related to reapportionment. Subsequent supplementals of \$105,100 in FY 89 and \$179,900 in FY 92 were appropriated for additional elections costs. Certainly the boundary and precinct changes resulting from the 1982 Reapportionment were less extensive than those proposed in 1992; however, the requested \$1,641,117 is nearly ten times what was required at that time.

This comparative budget information is being presented as a starting point for the analysis of the Division of Elections' request. An analysis of the request itself with suggested reductions follows.

ANALYSIS

Personal Services Request: \$1,287,160

The personal services request funds new positions for administrative and technical support, a reduction of their vacancy factor, and the restoration of Conference Committee reductions. Although it is understandable that additional temporaries will be needed to accomplishing GIFFing and other activities prior to the election, the number of additional positions required and the length of time for which funding is being requested is questionable.

Positions which appear to duplicate positions already available in the department or division include the following:

-	Consultant - Computer Equipment Support	\$ 23,913
-	Regional Coordinators	64,126
-	Procurement Officer	6,169
-	Budget Analyst	19,927
-	Personnel/Hiring Officer	12,075
-	Statewide Training Assistant	12,909
-	Dept. of Administration - Computer Support	<u>123,038</u>

TOTAL \$ 262,157

The Division of Elections already has two programmer/analyst positions on staff. Additional computer support through the Department of Administration, Division of Information Services, should be paid with contractual funds via an RSA. With regard to the request for procurement, personnel, and budget positions, support can be provided by the Office of the Governor's Division of Administrative Services or the Department of Administration, Division of Personnel, for hiring position. The rationale for the Procurement Officer is very weak.

- Reapportionment staff costs after January \$ 71,433

The projected expenditures for Reapportionment indicate that costs for reapportionment staff from February through the end of FY 93 will be \$71,433. Since the General Election will have been certified by late December, it seems unlikely that staff will be required beyond January. If so the existing 43 temporary positions could be used.

-	Required vacancy factor	\$ 59,100
-	Personal Services reduction	<u>62,900</u>
	TOTAL	\$ 122,000

These reductions were applied to all budget components statewide.

	Supplemental Request	\$1,287,160
	Less questioned items	<u>- 455,590</u>
	REVISED TOTAL	<u>\$ 831,570</u>

Contractual Request: \$ 319,077

-	Datavote contract increase due to multiple primaries	\$ 125,000 ←
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This item is requested in the event that more than one primary election is held. This seems very unlikely.

-	Voter Outreach	\$ 64,591
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Funding for voter outreach (20.0) is already included in the agency's FY 93 budget. Effective use of resources available within the Office of the Governor's Media Center and Press Office, as well as utilization of RATNET, could reduce costs considerably.

	Supplemental Request	\$ 319,077
	Less questioned items	<u>- 189,591</u>
	REVISED TOTAL	<u>\$ 129,486</u>

J. Shelby Stastny

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June 22, 1992

Supplies Request:	\$	8,880
- Mapping supplies	\$	8,880

\$9,877 for these items was requested in the Division's FY 92 supplemental request for reapportionment. It would seem that supplies needs could be covered by the agency's FY 93 allocation of \$23,500.

Supplemental Request	\$	8,800
Less questioned items	-	<u>8,800</u>
REVISED TOTAL	\$	<u>-0-</u>

Equipment Request:	\$	26,000
- 5 IBM computers	\$	23,000
- 2 Laser Jet printers		<u>3,000</u>
Total	\$	<u>26,000</u>

The Division of Elections received a \$200,000 capital appropriation in FY 92 for elections equipment upgrade. Funding for these items should be available from that appropriation if there is a permanent need for additional computers and printers. If the need is only temporary, these items could be borrowed or leased.

Supplemental Request	\$	26,000
Less questioned items	-	<u>26,000</u>
REVISED TOTAL	\$	<u>-0-</u>

The total of the revised reapportionment cost estimate is \$961,056, approximately half of the original request. The actual costs will not be known until January, at which time the supplemental request will be introduced. Additional suggestions for cost reductions follow.

SUMMARY BY LINE ITEM

LINE	REQUEST	REVISED
Personal Services	\$1,287,160	\$ 831,570
Contractual	319,077	129,486
Supplies	8,800	
Equipment	<u>26,000</u>	
TOTAL	<u>\$1,641,117</u>	<u>\$ 961,056</u>

RECOMMENDATIONS

The supplemental request prepared by the Division of Elections is a worst-case scenario. In light of reduced revenues and overall spending restrictions, it seems consistent with administration policy that the Division look for ways to reduce the estimated costs and make use of existing resources within state government. Some suggested resources are as follows.

Office of the Governor, Division of Administrative Services

The Division of Administrative Services already provides centralized budget, personnel, and purchasing support for the Division of Elections, and is willing to work with Elections to better meet their needs as outlined in the supplemental request.

Office of the Governor, Media Center

The Media Center provides media liaison and public information support to all Executive Branch agencies, and could assist the Division of Elections in disseminating public information regarding election deadlines and changes, as well as advertising design.

Office of the Governor, Press Office

The Press Office has audio, video, and photographic production equipment and expertise which could be tapped. Since Reapportionment is already a "news story," the Press Office could advise Elections about optimum ways to disseminate information as press releases.

Department of Administration, RATNET

Use of the Rural Alaska Television Network (RATNET) would provide the best vehicle for information dissemination to the 240 bush communities on the network. The Governor's Office has access to a daily 30-minute time slot to feed news stories to urban broadcasters and rural viewers. This time could be used by Elections. Also, equipment at the Tape Delay Center could be used to disseminate information during station breaks. New precinct, polling places, and other voter information could be displayed for each village or region, as well as local and regional addresses and phone numbers where viewers could obtain more information.

Department of Administration, Division of Personnel

The possibility of borrowing a Personnel Officer from the Division should be explored. You have had one conversation with Commissioner Usora already. It seems appropriate that you continue the discussion to determine if a staff person can be made available to Elections for a short time to assist with

J. Shelby Stastny

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June 22, 1992

hiring temporary employees.

Preparation and execution of successful statewide elections has always required the cooperation of multiple state agencies and individuals. With the Governor's direction and endorsement, agencies would be encouraged to provide whatever support is necessary.



STATE OF ALASKA
P. O. BOX AA
JUNEAU 99811-0111
(907) 485-3520

Attachment #2
2/3/93 JOHN B. COGHILL
LIEUTENANT GOVERNOR

M E M O R A N D U M

TO: Charlot Thickstun, Director of Elections
FROM: John B. Coghill, Lieutenant Governor
DATE: December 23, 1992
SUBJECT: Fact Sheet, 1992 elections/reapportionment

Attached please find a three-page Fact Sheet that we have developed. It concerns the 1992 elections, redistricting of legislative regions, court actions, and related issues.

It was designed for several reasons:

- (1) to put into historical order the events that led to the (procedural) roadblocks and delays we experienced in the 1992 election;
- (2) to help understand how REAPPORTIONMENT affected our election process and caused many of those challenges, delays, and roadblocks;
- (3) to analyze the many factors (law suits, closed GOP ballot, primary delay, etc.) that caused so many adjustments in the (normally) orderly election process.

I trust that you and your regional election supervisors will find this Fact Sheet useful.

cc: Louise Howerter
Tally Johnson
Shelly Growden
Claudia Doyle

Roadblocks, Delays in Conduct of Orderly Elections, 1992

FACT SHEET

REAPPORTIONMENT:

- 1) State Constitution mandates reapportionment every 10 years (re-drawing of election district lines).
- 2) As of July 29, 1992 there were 289,576 voters who had to be acquainted with new precinct names, boundaries and polling locations.
- 3) Alaska's election districts grew from 27 to 40 single member districts; the 438 precincts rose to 469.
- 4) Reassignment of voters to their new Geographical Identification Files (process called "giffing") had to be accomplished statewide.
- 5) Reapportionment required 289,576 new voter registration cards (to be prepared and mailed).

COURT CASES:

Challenge to new districts. Suit by Southeast Conference (representing itself and other parties).

Republican Party of Alaska sued to require the state to print a closed Republican ballot. This GOP action resulted in more delay. TWO ballots then were required in primary election.

Superior Court ruling (on district boundaries) was disputed and was appealed to Supreme Court.

Supreme Court remanded the case (back) to Superior Court.

Superior Court named three Masters to re-draw the lines. . .

. . . a THIRD set of district boundary lines!

This legal process dangerously COMPRESSED time frames:

- 1) Final reapportionment plans were delivered June 25, just ONE day before the (already delayed) candidate filing deadline, causing more adjustments in schedules.
- 2) The normal 40 days between primary and general elections were reduced by 14 days, thus requiring the following: extra staff hours, more temporary employees, a tightened logistical span, ballot printing delays.

MORE LEGAL HURDLES:

Two additional law suits by the Libertarian Party and the Alaska Taxpayer Party caused the Courts to mandate that these parties to be added to the general election ballot.

OTHER FACTORS:

Twice candidate filing deadlines were delayed (from June 1) - first time to June 26 and second time to July 8.

Candidates filed (for office) under ALL THREE Reapportionment plans, causing more work for regional and state director's offices.

Primary election was delayed (August 25 to Sept. 8).

Election supervisors required to RETRAIN election board personnel (acquainting them with new districts, new polling places, and the "closed" primary ballot process).

1992 voter registration SUBSTANTIALLY increased, causing added staff responsibilities.

SUCCESS STORIES:

- 1) The 1992 general election was carried off smoothly and competently.
- 2) Recorded was the largest turnout (of eligible voters) in Alaska history - 82.9%.
- 3) Census figures showed 550,043 Alaskans living in the state, of whom 377,699 were eligible to vote (18 or older).
- 4) At election time, 84% of those eligible Alaskans were registered.
- 5) And on election day. 11,783 MORE Alaskans registered and voted for president, bringing total registered voters to 315,058.

FUNDING - Reapportionment

The year this administration took office (December 1990, fiscal year 1991), \$743,800 had been appropriated for Reapportionment Board activities. The administration of Governor Cowper spent \$228,149 of that \$743,800 to advance their theories on reapportionment. The Hickel administration spent another \$472,723 (FY 1991 funds) on its reapportionment plan.

NOTE: The Reapportionment Board acts separately from the Division of Elections, and it is funded as a separate operation. However, effects of Reapportionment Board decisions DIRECTLY affect the operation of the Division of Elections (see previous pages).

MORE . . . REAPPORTIONMENT BOARD;

In March, 1991 we asked for \$.,000 (for the Fiscal 1992 budget) which was denied by the Governor's office. A total of \$53,523 was spent in FY'92 from reappropriated funds.

DIVISION OF ELECTIONS, more comments by Lieutenant Governor:

"As we entered FY '93 (July 1, 1992), it was apparent the Division of Elections could not carry the financial load of responsibilities, generated by the reapportionment action, without a large appropriation. Therefore, a \$1.6 million supplemental appropriation was asked of the Governor in the special legislative session, June 1992. He agreed. His staff didn't. Division of Elections lost and were told by the staff and the Attorney General's office, 'Do it. We'll cover your money.'

"We did it. Largest turnout in Alaska history. Now elections is out of funds to run the normal election process. Cut backs in programs and staffing are necessary to carry us through the middle of February at which time the Legislature could restore the approximately \$700,000 needed for extraordinary expenses incurred by the elections process."



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

M E M O R A N D U M

TO: Cheryl Frasca, Director
Division of Budget Review
Office of Management
and Budget
Office of the Governor

DATE: January 19, 1993

PHONE: 465-3616

FROM: Michael A. Nizich *M. Nizich*
Administrative Director
Office of the Governor

SUBJECT: FY93 Budget
Supplemental
Request Two

I am requesting a second FY93 supplemental for the Division of Elections. The Division incurred extraordinary costs during the 1992 General and Primary elections and have insufficient balances available within their BRU to continue daily operations through June, 1993.

The requested supplemental represents the minimum funding necessary for Division operations from March through June, 1993. The Division is requesting supplemental funding of 891.5 in the Elections/Elections component as follows:

Personal Services: 356.2

Funding necessary for 18 PFT, 2 PPT and 2 temporary positions through the remainder of the fiscal year, with 3 PFTs remaining vacant.

Travel: 14.1

Minimum travel necessary for staff and director

Contractual: 518.8

Contractual needs for remainder of fiscal year -- phones, toll charges, printing, postage, microfilming and microfiche dups, etc. Includes 310.0 due Department of Administration for computer usage of the Voter Registration program on the state mainframe, and 125.0 for the Boyco/Flansburg contract for legal services associated with the Hickel v. Thickstun lawsuit.

Cheryl Frasca

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January 19, 1993

Supplies: 2.4

Minimal routine supplies

TOTAL REQUEST 891.5

The above funding level does not include any fiscal impact the Division may incur as a result of the current deliberations of the Governor's Reapportionment Board. Reapportionment activities would need to be addressed in the FY94 budget amendment process.

As the Division will exhaust their remaining balances in February, I am requesting your assistance in including this request in the fast-track supplemental.

Please call me if you need any additional information.

cc: Lieutenant Governor Coghill
Shelby Stastny
Charlot Thickstun
Kris Lethin
Dan Spencer

Temp	Code	Jan	Feb	March
237	504	190	5487	5487
505	21A	5642	5642	5642
506	10A	2410	2410	2918
507	21B	5838	5838	5838
508	12A	2672	2672	3243
509	12A	2672	2672	3243
510	14A	2981	2981	3631
511	12A	2672	2672	3243
502	Vacant			
503	Vacant			
512	21C	4672	5642	5642
514	14A	2981	2981	3631
515	8A1	2185	2185	2636
518	8A1	2185	2185	2636
521	12A	2672	2672	3243
523	19A	6611	6611	6611
524	12B	4379	4379	4379
516	8C	1348	1348	1348
519	21C	6818	6818	6818
520	14B	4253	4253	4253
522	8E	1621	1621	1621
Insurance	9	78839	78603	83599
Feb Temp	4	974	974	
Non-2 Temp		2131	1706	
525	Vacant	81944	81283	
Jul Temp	8A			

* does not include rent
 Health insurance increase
 1/1/93 \$38.91 per
 month per month
 total \$7.18

\$83752
 1948
 1948
 \$87648

8A Temp
 8A Temp

5826
 2023
 237

30.0

all full house

1231

Jan

Feb

March

26A

7534

7534

7534

237 504

190

210 1344
 100 190 4311

5487

5487 21A 5642

505

21A

5642

5642

5642

506

10A

2410

2410

2918

507

21B

5838

5838

5838

508

12A

2672

2672

3243

509

12A

2672

2672

3243

510

14A

2981

2981

3631

511

12A

2672

2672

3243

502

Vacant

503

Vacant

512

21C

1105 4-1058
 21A 4672

5642

5642

514

14A

2981

2981

3631

515

8A1

2185

2185

2636

518

8A1

2185

2185

2636

521

12A

2672

2672

3243

None

523

19A

6611

6611

6611

524

12B

4379

4379

4379

8K PPT

516

8C

1348

1348

1348

(1567)

519

21C

6818

6818

6818

520

14B

4253

4253

4253

PPT

522

8E

1621

1621

1621

Insurance

9

78839

78603

* 83599

\$83752

1948

1948

\$87648

Jul Temp

8A

8A Temp
 8A Temp

Division of Elections
FY93 Year-to-Date
Expenditures

Fiscal year-to-date expenditures through January 31, 1993 from the Division of Elections total operating appropriation of \$3,752,400:

General Operating	\$1,143,908	
Primary/General	2,412,385	
Recall	3,510	
Reapportionment	<u>149,213</u>	*
	\$3,709,016	

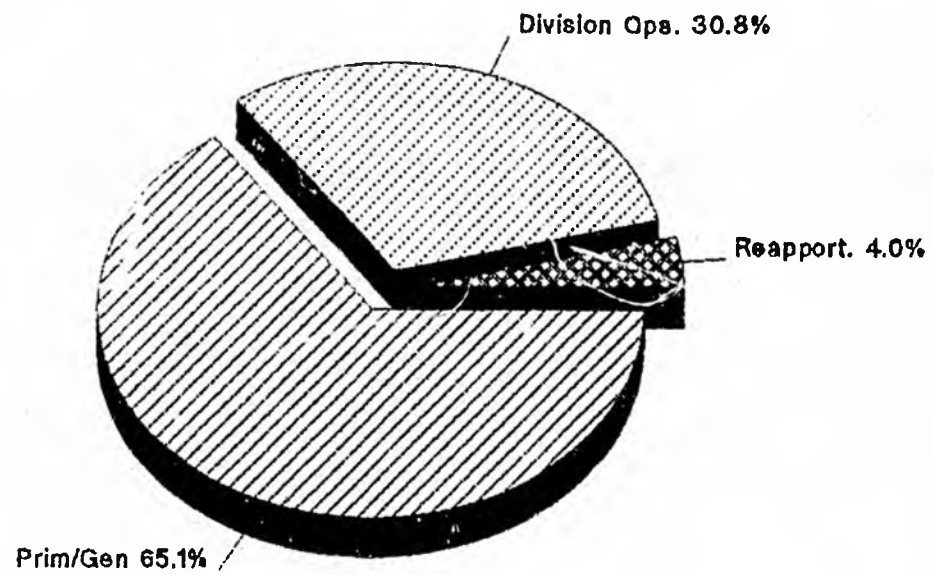
* Reapportionment expenditures reflect those expenses coded by the Division to date as reapportionment costs. Additional expenses, i.e., personal services, toll charges, which may be reapportionment related have yet to be identified by the Division for correction in the state accounting system.

Line item expenditures:

Personal Services	\$1,342,294	**
Travel	110,210	
Contractual (Prof. Svcs, advertsg, ballot printg, postage rental costs, etc.)	2,210,300	
Supplies	42,840	
Equipment	<u>3,372</u>	
	\$3,709,016	

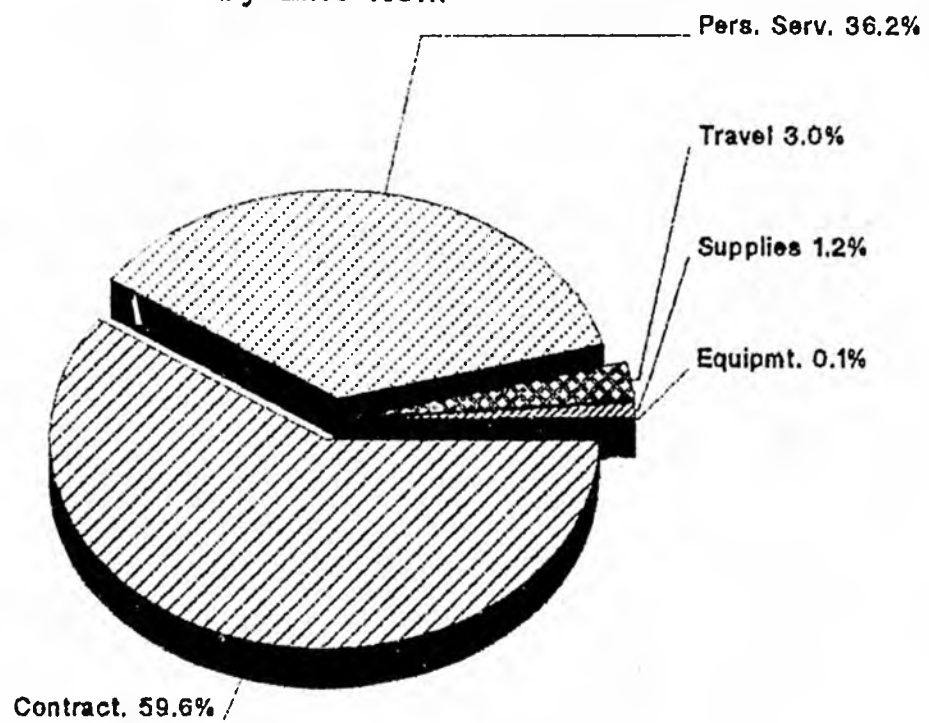
** personal services costs includes \$261,282 in overtime pay

Elections FY93
YTD Expenditures



Total Expended 3709.0

FY93 Expenditures by Line Item



Total 3709.0