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**FILE**

# HOUSE COMMITTEE REPORT

(11)  
Date Referred: April 2, 1993

FURTHER REFERRALS:

Date of Committee Action: 4/8/93

The FINANCE Committee considered:

HB 239

HOUSE BILL NO. 239

RAFFLE OR AUCTION OF BIG GAME PERMITS

"An Act relating to raffles and auctions of certain permits to take big game; and providing for an effective date."

RECOMMENDATIONS:

be replaced with CS HB 239 (Res)  the same title  
 a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of Intent

ATTACHES NEW FISCAL NOTE(s): (Dep)

APPROVES PREVIOUS: (Dep/Date)

fiscal impact \_\_\_\_\_

fiscal note(s) FRG 4/2/93

zero fiscal note \_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_

| SIGNING DO PASS          | DP | OTHER RECOMMENDATIONS    | DNP | NR | AM |
|--------------------------|----|--------------------------|-----|----|----|
| <i>Ronald J. Larson</i>  | X  |                          |     |    |    |
| <i>Richard J. Foster</i> | X  | <i>Mark Hanley</i>       |     | X  |    |
|                          |    | <i>Larry Martin</i>      | X   |    |    |
|                          |    | <i>Sean P. Farrell</i>   |     | X  |    |
|                          |    | <i>Gene Theorin</i>      |     | X  |    |
|                          |    | <i>Eileen P. MacLean</i> |     | ✓  |    |
|                          |    |                          |     |    |    |
|                          |    |                          |     |    |    |
|                          |    |                          |     |    |    |
|                          |    |                          |     |    |    |
|                          |    |                          |     |    |    |
|                          |    |                          |     |    |    |

*Eileen P. MacLean*  
CHAIRMAN'S SIGNATURE

FISCAL NOTE

STATE OF ALASKA  
1993 LEGISLATIVE SESSION

BILL NO. CSHB 239(RES)

Revision Date: 5/31/93

Department Affected: Fish and Game

Title: Raffle or Auction of Big Game Permits

BRU: Wildlife Conservation

Component: Wildlife Conservation

Sponsor: Representative Bunde

Requestor: House Resources

COMPONENT SERIAL NO. 0473

EXPENDITURES/REVENUES:

(Thousands of Dollars)

| OPERATING         | FY 94 | FY 95 | FY 96 | FY 97 | FY 98 | FY 99 |
|-------------------|-------|-------|-------|-------|-------|-------|
| PERSONAL SERVICES |       |       |       |       |       |       |
| TRAVEL            |       |       |       |       |       |       |
| CONTRACTUAL       | 1.0   | 0.0   | 1.0   | 0.0   | 1.0   | 0.0   |
| SUPPLIES          |       |       |       |       |       |       |
| EQUIPMENT         |       |       |       |       |       |       |
| LAND & STRUCTURES |       |       |       |       |       |       |
| GRANTS, CLAIMS    |       |       |       |       |       |       |
| MISCELLANEOUS     |       |       |       |       |       |       |
| TOTAL OPERATING   | 1.0   | 0.0   | 1.0   | 0.0   | 1.0   | 0.0   |

|         |  |  |  |  |  |  |
|---------|--|--|--|--|--|--|
| CAPITAL |  |  |  |  |  |  |
|---------|--|--|--|--|--|--|

|                           |      |      |      |      |       |       |
|---------------------------|------|------|------|------|-------|-------|
| REVENUE FUND SOURCE: 1024 | 25.0 | 25.0 | 50.0 | 50.0 | 100.0 | 100.0 |
|---------------------------|------|------|------|------|-------|-------|

FUNDING:

(Thousands of Dollars)

|                               |     |     |     |     |     |     |
|-------------------------------|-----|-----|-----|-----|-----|-----|
| 1002 Federal Receipts         |     |     |     |     |     |     |
| 1003 GF Match                 |     |     |     |     |     |     |
| 1004 GF                       |     |     |     |     |     |     |
| 1005 GF/Program Receipts      |     |     |     |     |     |     |
| 1006 GF/MHTIA                 |     |     |     |     |     |     |
| Other (1024 Fish & Game Fund) | 1.0 | 0.0 | 1.0 | 0.0 | 1.0 | 0.0 |
| TOTAL                         | 1.0 | 0.0 | 1.0 | 0.0 | 1.0 | 0.0 |

POSITIONS:

|           |   |   |   |   |   |   |
|-----------|---|---|---|---|---|---|
| FULL-TIME | 0 | 0 | 0 | 0 | 0 | 0 |
| PART-TIME | 0 | 0 | 0 | 0 | 0 | 0 |
| TEMPORARY | 0 | 0 | 0 | 0 | 0 | 0 |

Estimate of current year (FY93) impact: \$ 0

ANALYSIS: (Attach a separate page if necessary.)

See attached page for assumptions used in revenue fund source estimates.

Prepared By: Wayne Regina *WRK for WR* Phone: 465-4190

Division: Wildlife Conservation Date: March 31, 1993

Approved by Commissioner: *[Signature]*

Agency: Department of Fish and Game Date: 3/31/93

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**Assumptions:**Operating Expenditures:

Approximately \$1.0 in contracting, advertising, and postage costs would be spent biennially to establish, develop, and provide opportunities for qualified organizations to participate in the program.

Revenue:

The department anticipates that the Fish & Game Fund will earn between 25.0 and 100.0 annually from the auction/raffle of big game hunting permits, depending on the number of permits offered, state of the economy, other variables.

Anticipated earnings are based on experience of other states and raffle of the Delta bison permit. The single Delta bison permit currently raffled in support of the Alaska Fish & Wildlife Safeguard program earns the F&G Fund between 15.0 and 20.0 per annum. The auction of bighorn sheep permits in different western states has raised amounts varying between 20.0 and 250.0. Permits for other species (e.g., moose, bison, deer, elk, antelope) have earned from 3.0 to 16.0 at auction.

Because of the possibilities Alaska has to offer in the way of hunting opportunity and combination hunts, we expect that as the program develops and becomes well-known, the long-term potential for revenue will increase.

Back-up



House of Representatives

Sponsor Statement

HB 239

"An Act Relating to Raffles and Auctions of Certain  
Permits to Take Big Game; Providing For an Effective Date"

Section 1 (a) of this bill repeals and reenacts AS 16.05.343. Its contents are unchanged.

Section 1 (b) would allow the Department of Fish and Game to issue, through a competitive auction or raffle, up to two harvest permits each year for each of the following species: Dall sheep, bison, musk ox, brown or grizzly bear, moose, caribou, and wolf. The auction or raffle would be conducted by a qualified organization that may retain no more than ten percent of the auction or raffle profits. The remaining amount will be deposited into the Fish and Game fund under AS 16.05.100.

The person who receives a permit shall receive a complimentary hunting license which will bear the inscription "Governor's license" and a big game tag. It is required that the person who receives the permit, license or tag must act in accordance with applicable law.

There are at least 11 Western states that have within their statutes provisions for auctioning or raffling big game harvest permits. The positive impact on their budgets has been significant.

In light of Department of Fish and Game budget cuts, the additional revenue injected into the fund will enable the Department to continue delivering programs that are integral to the Department's success.



House of Representatives

MEMORANDUM

To: Representative Ron Larson  
Representative Eileen MacLean  
Co-Chairs House Finance Committee

From Representative Con Bunde

Date: April 1, 1993

Re: House Bill 239 - relating to raffles and auctions of certain permits to take big game; and providing for an effective date.

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I would like to request the upon referral that House Bill 239, be be scheduled for a hearing at your earliest convenience.

Section (b) of the bill allows the Department of Fish and Game to issue, through a competitive auction or raffle, up to two permits for the following species: Dall sheep, bison, musk ox, brown or grizzly bear, moose, caribou, and wolf. The auction or raffle will be conducted by a qualified organization that may retain no more that 10 percent of the profits. The remaining amount will be directly deposited into the fish and game fund under AS 16.05.100.

In light of the budget cuts to the Division of Wildlife, the additional revenue injected into the fund will enable the Division to continue to deliver programs that are integral the the Department's success. In addition, these funds are a step in the right direction for the Division to become somewhat self-sustained.

If you have any questions please feel free to contact Jenny of my staff at x4843.

### States That Have Game Permits Auctioned or Ruffled

Nevada, Montana, Arizona, Utah, North Dakota, Texas, Idaho, California.

|              |           | Sheep     | Moose    | Goat     | Elk          | Buffalo |
|--------------|-----------|-----------|----------|----------|--------------|---------|
| Nevada       | 1981-1993 | \$549,552 |          |          | \$12,000'93  |         |
| Montana      | 1986-1993 | \$789,000 | \$35,000 |          |              |         |
| Arizona      | 1984-1993 | \$742,000 |          |          | \$79,250     | \$2,100 |
| Wyoming      | 1983-1993 | \$540,000 | \$10,000 |          |              |         |
| Utah         | 1980-1993 | \$296,500 | \$30,356 |          | \$23,187     | \$6,500 |
| North Dakota | 1986-1993 | \$209,000 |          |          |              |         |
| Idaho        | 1988-1993 | \$216,000 |          |          |              |         |
| California   | 1987-1993 | \$409,000 |          |          | \$20,000 '93 |         |
| Colorado     | 1989-1993 | \$195,000 |          | \$45,000 |              |         |
| New Mexico   | 1990-1993 | \$238,000 |          |          |              |         |
| Oregon       | 1987-1993 | \$215,000 |          |          |              |         |

These numbers are from various sources including: Wildlife Conservation, Foundation For North American Wild Sheep, Safari Club International and the Rocky Mountain Elk Foundation. The dollar amounts listed are an approximation of the actual amount received by the states. The amounts approximated are believed to be quite a bit lower than the actual totals.

Example of a State that auctions the permits to several types of species.

Arizona                      \$1,169,000 since 1984      Average per year \$129,777  
     Antelope, Elk, Buffalo, Mule Deer, Bear and Sheep

## Organizations That Auction or Raffle Big Game Permits

### Foundation for North American Wild Sheep

|              |           | Sheep     | Moose    | Goat     |
|--------------|-----------|-----------|----------|----------|
| Nevada       | 1984-1993 | \$415,000 |          |          |
| Montana      | 1986-1993 | \$789,000 | \$35,000 |          |
| Arizona      | 1984-1993 | \$742,000 |          |          |
| Wyoming      | 1983-1993 | \$480,000 |          |          |
| Utah         | 1983-1993 | \$192,000 |          |          |
| North Dakota | 1986-1993 | \$209,000 |          |          |
| Idaho        | 1988-1993 | \$216,000 |          |          |
| California   | 1988-1993 | \$339,000 |          |          |
| Colorado     | 1989-1993 | \$195,000 |          | \$45,000 |
| New Mexico   | 1990-1993 | \$238,000 |          |          |
| Oregon       | 1992-1993 | \$159,000 |          |          |

### Safari Club International

|         |                |      |          |
|---------|----------------|------|----------|
| Wyoming | Sheep Permit   | 1990 | \$36,000 |
|         | Mountain Moose | 1990 | \$10,000 |
|         | Sheep Permit   | 1991 | \$24,500 |

The Safari Club has been auctioning and raffling permits for many years. Only data from recent years was available.

### Rocky Mountain Elk Foundation

|            |         |      |          |
|------------|---------|------|----------|
| Nevada     | Elk Tag | 1993 | \$12,000 |
| California | Elk Tag | 1993 | \$20,000 |
| Arizona    | Elk Tag | 1993 | \$42,000 |

The Rocky Mountain has been auctioning and raffling permits for many years. Only data from recent years was available.