

SJR

23

DATE: 5/1/91

FURTHER: Finance

DATE TURNED INTO OFFICE: 3/17/92

Judiciary Committee considered SENATE JOINT RESOLUTION NO. 23

Proposing amendments to the Constitution of the State of Alaska creating a transportation fund.

and recommended:

- replace with ✓ CS SJR 23 (JUD) same title
- or adopt _____ CS _____ new title
- attached amendment(s) technical
- _____ letter of intent adopted title change (HB only)

do pass

do not pass

no recommendation

individual recommendations

further referral to Finance

ATTACHES NEW FISCAL NOTE(S):

fiscal note(s) Dept./Date: Revenue / 3-16-92

zero fiscal note(s)

appropriation-no fiscal note

SIGNING DO PASS:

[Signature]
[Signature]

APPROVES PREVIOUS:

fiscal note(s) Dept./Date: Elections / 1-13-92

zero fiscal note(s)

Governor's bill w/fiscal note

OTHER RECOMMENDATIONS:

All Ads - No Rec

Rich Harford Dopass
Chair: Signature and Recommendation

FISCAL NOTE

STATE OF ALASKA
1992 LEGISLATIVE SESSION

BILL NO. SJR 23

Revision Date: 01/13/92
Title: Amendment to the Constitution RE: Transportation Fund
Sponsor: Senator Jones
Requestor: Senate Judiciary Committee

Department Affected: Office of the Governor-Elections
BRU: Division of Elections
Component: 11-Primary and General Elections

COMPONENT SERIAL NO.

0	0	2	2
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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 93	FY 94	FY 95	FY 96	FY 97	FY 98
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	2.2*	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	2.2*	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE FUND SOURCE:	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	2.2*	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER FUND SOURCE:	0	0	0	0	0	0
TOTAL	2.2*	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: 0

ANALYSIS: (Attach a separate page if necessary.) * This figure covers cost of inclusion of information about this issue in the Official Elections Pamphlet as required by AS 15.58, and programming for DataVote counting of votes cast on this measure. However, only 4 measures can be printed on a single ballot card. Should this measure require printing an additional ballot card, the fiscal impact would be: 53.4.

Prepared by: Elizabeth Ziegler, Deputy Director
Division: Elections

Phone: 465-4611
Date: 01/13/92

Approved by Commissioner: Charles E. Heckstueck
Agency: Office of the Governor

Date: 01-13-92

Distribution (by preparer): Leg. Fin., Legislative Sponsor, Requestor, OMB/DBR, Gov. Legis. Ofc., & Impacted Agency(ies).

FISCAL NOTE

STATE OF ALASKA
1992 LEGISLATIVE SESSION

BILL NO. CSSJR 23

Revision Date: March 16, 1992
Title: Proposing amendments to the Constitution of the State of Alaska creating a transportation fund
Sponsor: Senator Jones
Requestor: Senate Judiciary

Department Affected: Revenue
BRU: Operations
Component: Treasury Management

Component Serial No.

0	1	2	1
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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 93	FY 94	FY 95	FY 96	FY 97	FY 98
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL		5.0	5.0	5.0	5.0	5.0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	5.0	5.0	5.0	5.0	5.0

CAPITAL						
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REVENUE FUND SOURCE						
Unrestricted General Fund		(62,000.0)	(62,000.0)	(62,000.0)	(62,000.0)	(62,000.0)
Restricted - Transportation Fund		62,000.0	62,000.0	62,000.0	62,000.0	62,000.0

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER FUND SOURCE Trans Fnd		5.0	5.0	5.0	5.0	5.0
TOTAL	0.0	5.0	5.0	5.0	5.0	5.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact:

ANALYSIS: Assumes an independent audit beginning in FY 94 for FY 93, the first year of funding. Contractual requirements may be more if fund accumulates substantial money requiring investment related fees. See attached schedule of transportation revenues.

Prepared by: Brian C. Andrews *BA* Phone: 465-2350
Division: Treasury Date: March 16, 1992
Approved by Commissioner: Darrel J. Rexwinkel *Darrel J. Rexwinkel*
Agency: Revenue

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

Continued Analysis CSSJR 23

ANALYSIS: This legislation would reduce the unrestricted revenue to the general fund received from the State's licenses and fees for the registration, operation, and use of motor vehicles, aircraft, and watercraft and from net State taxes on fuel used for motor vehicles, aircraft and watercraft by approximately 62 million dollars. These revenues would then be used for authorized expenditures from the transportation fund.

FISCAL NOTE

STATE OF ALASKA
1991 LEGISLATIVE SESSION

BILL NO. SJR 23

Revision Date: April 25, 1991
 Title: Proposing amendments to the Constitution of the State of Alaska creating a transportation fund
 Sponsor: Senator Jones
 Requestor: _____

Department Affected: Revenue
 BRU: Revenue Operations
 Component: Treasury Management

Component Serial No.

	1	2	1
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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL				5.0	5.0	5.0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	5.0	5.0	5.0

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)



GENERAL FUND						
FEDERAL FUNDS						
OTHER: Transportation Fund				5.0	5.0	5.0
TOTAL	0	0	0	5.0	5.0	5.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: None

ANALYSIS: Assumes an independent audit beginning in FY 95 for FY 94, the first year of funding. Contractual requirements may be more if fund accumulates substantial money requiring investment related fees.

Prepared by: Brian C. Andrews 
 Division: Treasury
 Approved by Commissioner: 
 Agency: Revenue

Phone: 465-2350
 Date: April 25, 1991

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

FISCAL NOTE

Revision Date: 03/10/92
Title: Proposing amendments to the Constitution
Creating a Transportation Fund
Sponsor: Senator Jones
Requestor: Senate Judiciary

Agency Affected: DOT&PF
BRU:
Components:

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 93	FY 94	FY 95	FY 96	FY 97	FY 98
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	0	0	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
TOTAL	0	0	0	0	0	0

POSITIONS:

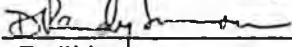
FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: None

ANALYSIS: This resolution would put before the voters a ballot measure to amend the constitution to allow for a dedicated transportation fund. The Legislature could appropriate from the fund for maintenance and operation of the Alaska Marine Highway System, the highway system, the aviation system and for construction, maintenance and operation of the harbor system. Revenue for the fund would be derived from user fees on each system. Revenue from the Alaska Railroad Corporation and the Alaska International Airport System is exempt from the fund.

Prepared by: M. Clyde Stoltzfus
Division: Office of Strategic Management, Planning and Policy

Phone: 465-3900
Date: March 10, 1992

Approved by Commissioner: Frank G. Turpin 
Agency: Department of Transportation and Public Facilities

Date: March 10, 1992

Distribution (by preparer):

Legislative Finance, Legislative Sponsor, Requestor, Office of Management and Budget, Impacted Agency(ies)

FY 1991 TRANSPORTATION REVENUES

Unrestricted Revenues - Preliminary (000s)

AKSAS CODE	TITLE	ACTUALS FY 91
60210/20/30	Fuel Taxes	39,917
62210	Motor Vehicle License/Registration	20,760
65311	Airspace Leases	6
64405	Landing Fee	122
64420	Oil & Gas Fee	74
64430/40	Vehicle Parking/Building Rent	(4)
64460	Concession Fee	19
64475	Land Rental	113
55100	Appropriated Unrestricted Revenue	1,008
<hr/> TOTAL TRANSPORTATION FUND		62,015

Source: Treasury Division, 1/14/92.

Alaska State Legislature

Chair, Resources Committee
Vice chair, Transportation Committee
Member, Rules Committee
Member, Committee on Committees



352 Front Street
Ketchikan, AK 99901
907 225 9082
Fax: 907 225-8546


District A
Ketchikan, Wrangell, Petersburg,
Hyder, Myers Chuck, Kupreanof

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Juneau, AK 99811
907 465 3743
Fax: 907 465 3022

Senator Lloyd Jones

MEMORANDUM

TO: Senator Rick Halford, Chairman
Senate Judiciary Committee

FROM: Senator Lloyd Jones 

DATE: January 23, 1992

SUBJECT: Committee hearing for SJR 23; Amending the State
Constitution to create a transportation fund

Please schedule a hearing for SJR 23 at your earliest convenience. SJR 23 is a resolution seeking a change in Alaska's constitution to allow the creation of a dedicated transportation fund. This fund would identify the amount of fuel tax dollars currently going to the general fund and mandate that these dollars be spent on transportation related projects in the state.

SENATE COMMITTEE REPORT
FIRST COMMITTEE OF REFERRAL

DATE: 3/15/91

FURTHER: Judiciary
Finance

Date of 5-Day Notice: 4/18/91
(in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: 4/30/91

Transportation Committee considered SJR 23

Proposing amendments to the Constitution of the State of Alaska creating a transportation fund.

and recommended: **and a majority of the committee recommended DO PASS**

- replace with _____ CS _____ same title
- attached amendment(s) new title
- _____ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

2 Fiscal Note ^/

ATTACHES NEW FISCAL NOTE(S):

Department(s)/Date:

Department(s)/Date:

fiscal note(s)
Divis. of Elections / 4/8/91
Dept. of Revenue / 4/25/91

zero fiscal note(s)
Dept. of Revenue /

appropriation-no fiscal note

Governor's bill w/fiscal note

SIGNING DO PASS:

OTHER RECOMMENDATIONS:

[Signature]
[Signature]
[Signature]
[Signature]
[Signature]

2 Don't Study No Rec

[Signature] DO PASS
Chair: Signature and Recommendation

7-LS0685V
Chenoweth
2/27/92

CS FOR SENATE JOINT RESOLUTION NO. 23 ()
IN THE LEGISLATURE OF THE STATE OF ALASKA
SEVENTEENTH LEGISLATURE - SECOND SESSION

BY

Offered:
Referred:

Sponsor(s): SENATOR JONES

A RESOLUTION

1 Proposing amendments to the Constitution of the State of Alaska creating a transportation
2 fund.

3 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 * Section 1. Article IX, sec. 7, Constitution of the State of Alaska, is repealed and readopted to read:
5 SECTION 7. DEDICATED FUNDS PROHIBITED. The proceeds of any State tax or
6 license shall not be dedicated to any special purpose. This provision shall not prohibit the
7 continuance of any dedication for special purposes existing on April 24, 1956, and shall not
8 prohibit the dedication of revenue under Section 15 or Section 18 of this article or when required
9 by the federal government for State participation in federal programs.

10 * Sec. 2. Article IX, Constitution of the State of Alaska, is amended by adding a new section to read:
11 SECTION 18. TRANSPORTATION FUND. (a) The revenue received after June 30,
12 1993, from State licenses and fees for the registration, operation, and use of motor vehicles,
13 aircraft, and watercraft, from the use of State transportation facilities, and from State taxes on
14 fuel used for the propulsion of motor vehicles, aircraft, and watercraft, less refunds and credits
15 as provided by law, shall be placed in a transportation fund. The legislature may appropriate
16 from the fund only for the maintenance and operation of a facility that relates to the mode of

1 transportation from which the revenue was collected. The legislature may also appropriate from
2 revenue in the fund obtained from watercraft for the improvement of existing harbor facilities and
3 construction of new harbor facilities.

4 (b) This section does not apply to a tax, license, or fee that the State, by law, collects
5 on behalf of a local government. This section does not apply to revenue received by a public
6 corporation whose revenue must by federal law be retained and managed by the corporation.
7 This section does not apply to revenue received from the use or operation of a facility
8 constructed with bond proceeds to the extent required by law or by the bond covenants.

9 (c) The legislature shall provide by law for the management and investment of the fund
10 balance. The income earned from the management and investment of the fund shall be deposited
11 into the fund.

12 * Sec. 3. The amendments proposed by this resolution shall be placed before the voters of the state
13 at the next general election in conformity with art. XIII, sec. 1, Constitution of the State of Alaska, and
14 the election laws of the state.

Alaska State Legislature

Chair, Resources Committee
Vice-chair, Transportation Committee
Member, Rules Committee
Member, Committee on Committees

District A
Ketchikan, Wrangell, Petersburg,
Hyder, Myers Chuck, Kupreanof




Senator Lloyd Jones

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907 465-3743
Fax: 907 465-3922

352 Front Street
Ketchikan, AK 99901
907 225-9082
Fax: 907 225-8546

MEMORANDUM

TO: Senator Rick Halford, Chairman
Senate Judiciary Committee

FROM: Senator Lloyd Jones 

DATE: February 14, 1992

SUBJECT: Work Draft version SJR 23

Attached you will find the most recent version of SJR 23 which contains the stated wishes of the Judiciary committee as discussed at yesterday's meeting. I believe this is good resolution that will meet with favorable review by the public. I appreciate the discussion in committee as I believe it has further refined the text of the resolution. I appreciate your willingness to take this resolution up again at your earliest convenience.

7-LS0685S ✓
Chenoweth
2/13/92

CS FOR SENATE JOINT RESOLUTION NO. 23 ()
IN THE LEGISLATURE OF THE STATE OF ALASKA
SEVENTEENTH LEGISLATURE - SECOND SESSION

BY

Offered:
Referred:

Sponsor(s): SENATOR JONES

A RESOLUTION

1 Proposing amendments to the Constitution of the State of Alaska creating a transportation
2 fund.

3 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 * Section 1. Article IX, sec. 7, Constitution of the State of Alaska, is repealed and readopted to read:
5 SECTION 7. DEDICATED FUNDS PROHIBITED. The proceeds of any State tax or
6 license shall not be dedicated to any special purpose. This provision shall not prohibit the
7 continuance of any dedication for special purposes existing on April 24, 1956, and shall not
8 prohibit the dedication of revenue under Section 15 or Section 18 of this article or when required
9 by the federal government for State participation in federal programs.

10 * Sec. 2. Article IX, Constitution of the State of Alaska, is amended by adding a new section to read:
11 SECTION 18. TRANSPORTATION FUND. (a) The revenue received after June 30,
12 1993, from State licenses and fees for the registration, operation, and use of motor vehicles,
13 aircraft, and watercraft, from the use of State transportation facilities, and from State taxes on
14 fuel used for the propulsion of motor vehicles, aircraft, and watercraft, less refunds and credits
15 as provided by law, shall be placed in a transportation fund. The legislature may appropriate
16 from the fund only for the maintenance and operation of a facility that relates to the mode of

1 transportation from which the revenue was collected. The legislature may also appropriate from
2 revenue in the fund obtained from watercraft for the improvement of existing harbor facilities and
3 construction of new harbor facilities.

4 (b) This section does not apply to a tax, license, or fee levied and collected by the State
5 on behalf of a local government, to revenue received by a public corporation whose revenue must
6 by federal law be retained and managed by the corporation, or, to the extent necessary to satisfy
7 the debt obligation of the facility or to maintain the facility as a revenue producing facility, to
8 revenue received from the use or operation of a facility constructed with bond proceeds.

9 (c) The legislature shall provide by law for the management and investment of the fund
10 balance. The income earned from the management and investment of the fund shall be deposited
11 into the fund.

12 * Sec. 3. The amendments proposed by this resolution shall be placed before the voters of the state
13 at the next general election in conformity with art. XIII, sec. 1, Constitution of the State of Alaska, and
14 the election laws of the state.

7-LS0685P
Chenoweth
2/13/92

CS FOR SENATE JOINT RESOLUTION NO. 23 ()
IN THE LEGISLATURE OF THE STATE OF ALASKA
SEVENTEENTH LEGISLATURE - SECOND SESSION

BY

Offered:

Referred:

Sponsor(s): SENATOR JONES

A RESOLUTION

1 Proposing amendments to the Constitution of the State of Alaska creating transportation
2 funds.

3 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 * Section 1. Article IX, sec. 7, Constitution of the State of Alaska, is repealed and readopted to read:

5 SECTION 7. DEDICATED FUNDS PROHIBITED. The proceeds of any State tax or
6 license shall not be dedicated to any special purpose. This provision shall not prohibit the
7 continuance of any dedication for special purposes existing on April 24, 1956, and shall not
8 prohibit the dedication of revenue under Section 15 or Section 18 of this article or when required
9 by the federal government for State participation in federal programs.

10 * Sec. 2. Article IX, Constitution of the State of Alaska, is amended by adding a new section to read:

11 SECTION 18. TRANSPORTATION FUNDS. (a) The revenue received after June 30,
12 1993, from State licenses and fees for the registration, operation, and use of motor vehicles,
13 aircraft, and watercraft, from the use of State transportation facilities, and from State taxes on
14 fuel used for the propulsion of motor vehicles, aircraft, and watercraft less refunds and credits
15 as provided by law, shall be placed in transportation funds established by law according to
16 transportation modes. The legislature may appropriate from the respective funds only for the

of the state's transportation system

1 maintenance and operation ~~of facilities related to the mode of transportation~~ from which the
2 revenue was collected, and may also appropriate from a fund established for boats and harbors
3 for improvement of existing harbor facilities and construction of new harbor facilities.

4 (b) This section does not apply to a tax, license, or fee levied and collected by the State
5 on behalf of a local government, to revenue received by a public corporation whose revenue must
6 by federal law be retained and managed by the corporation, or, to the extent necessary to satisfy
7 the debt obligation of the facility or to maintain the facility as a revenue producing facility, to
8 revenue received from the use or operation of a facility constructed with bond proceeds.

9 (c) The legislature shall provide by law for the management and investment of the
10 balances of the funds. The income earned from the management and investment of each fund
11 shall be deposited into that fund.

12 * Sec. 3. The amendments proposed by this resolution shall be placed before the voters of the state
13 at the next general election in conformity with art. XIII, sec. 1, Constitution of the State of Alaska, and
14 the election laws of the state.

SENATE JOINT RESOLUTION NO. 23
IN THE LEGISLATURE OF THE STATE OF ALASKA
SEVENTEENTH LEGISLATURE - FIRST SESSION

BY SENATOR JONES

Introduced: 3/15/91
Referred: Transportation, Judiciary and Finance

A RESOLUTION

1 Proposing amendments to the Constitution of the State of Alaska creating a transportation
2 fund.

3 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 * Section 1. Article IX, sec. 7, Constitution of the State of Alaska, is repealed and readopted to read:

5 SECTION 7. DEDICATED FUNDS PROHIBITED. The proceeds of any State tax or
6 license shall not be dedicated to any special purpose. This provision shall not prohibit the
7 continuance of any dedication for special purposes existing on April 24, 1956, and shall not
8 prohibit the dedication of revenue under Section 15 or Section 18 of this article or when required
9 by the federal government for State participation in federal programs.

10 * Sec. 2. Article IX, Constitution of the State of Alaska, is amended by adding a new section to read:

11 SECTION 18. TRANSPORTATION FUND. The revenue received after June 30, 1993,
12 from State licenses and fees for the registration, operation, and use of motor vehicles, aircraft,
13 and watercraft, from the use of State transportation facilities, and from State taxes on fuel used
14 for the propulsion of motor vehicles, aircraft, and watercraft less refunds and credits ^{and the cost of collection and enforcement} as provided
15 by law, shall be placed in a transportation fund ^{identified and expended according to the transport-}. The legislature may appropriate from the fund
16 established by this section only for the construction, maintenance, and operation of facilities

Amended. From Section 17. Revenue was collected.

1 related to transportation. This section does not apply to a tax, license, or fee levied and collected
2 by the State on behalf of a local government, to revenue received by a public corporation whose
3 revenue must by federal law be retained and managed by the corporation, or, to the extent
4 necessary to satisfy the debt obligation of the facility or to maintain the facility as a revenue
5 producing facility, to revenue received from the use or operation of a facility constructed with
6 bond proceeds. The legislature shall provide by law for the management and investment of the
7 balance of the fund established by this section. ~~In this section, "construction, maintenance, and~~
8 ~~operation" includes activities directly associated with the building, preservation, or operation of~~
9 ~~a facility, but does not include administrative activities.~~

10 * Sec. 3. The amendments proposed by this resolution shall be placed before the voters of the state
11 at the next general election in conformity with art. XIII, sec. 1, Constitution of the State of Alaska, and
12 the election laws of the state.

→ The income earned from management and investment of the transportation fund shall be deposited into the fund.

HIGHWAYS

<u>FUNCTION</u>	<u>AGENCY</u>	<u>FY 91</u>
		<u>EXPENDITURES</u>
MAINTENANCE & OPERATIONS	DOT&PF	\$58.7
MOTOR VEHICLES	Public Safety	\$5.7
SCALE HOUSES	Commerce	\$1.2
MUNICIPAL ROADS	D CPA	\$6.9
TAX COLLECTION	Revenue	\$0.1
OPERATING EXPENDITURES		<hr/> \$72.6
		<u>REVENUES</u>
FUEL TAXES		\$25.0
LICENSE FEES ETC.		\$24.5
TRUCK WEIGHT FEES		\$0.7
MISC. REVENUE		\$0.7
TOTAL REVENUE		<hr/> \$50.9
GENERAL FUND COST FY 91		\$21.7

HARBORS

<u>FUNCTION</u>	<u>AGENCY</u>	<u>FY 91</u>
		<u>EXPENDITURES</u>
CAPITAL PROJECT APPROPRIATIONS	ALL	\$7.5
CAPITAL APPROPRIATIONS		<u>\$7.5</u>
		<u>REVENUES</u>
FUEL TAXES		\$10.0
TOTAL REVENUE		<u>\$10.0</u>
GENERAL FUND COST FY 91		(\$2.5)

AVIATION

<u>FUNCTION</u>	<u>AGENCY</u>	<u>FY 91</u>
		<u>EXPENDITURES</u>
MAINTENANCE & OPERATIONS	DOT&PF	\$17.1
OPERATING EXPENDITURES		<u>\$17.1</u>
		<u>REVENUES</u>
FUEL TAXES		\$5.5
LANDING AND LAND LEASE FEES (Landing and lease fees increased approximately \$2.0 mil in 92)		\$1.6
SPECIAL US AIRFORCE MAINTENACE		\$0.6
TOTAL REVENUE		<u>\$7.7</u>
GENERAL FUND COST FY 91		\$9.4

COPY FOR YOUR
INFORMATION

Alaska Association of Harbormasters & Port Administrators, Inc.

334 Front Street
Ketchikan, Alaska 99901

January 6, 1992

The Honorable Representative Dave Donley
Alaska State Legislature
House Judiciary Committee
Room 122, Capitol
P. O. Box V
Juneau, Alaska 99811

Dear Representative Donley:

The Alaska Association of Harbormasters and Port Administrators is an organization of the Harbormasters and Port Administrators who are responsible for the maintenance and operation of the majority of the small boat harbors and port facilities located throughout the State. Our Association is 20 years old and has over 64 members.

As stewards of the State-owned small boat harbors we are fully aware of the value of those assets to the State and her people. As professionals we take great pride in our commitment to provide the best in moorage and service to the thousands of vessel operators who use harbor and port facilities each year.

Over the years our members have expressed grave concern over the lack of dedication the State has shown toward the small boat harbors. These valuable assets are aging rapidly. Some harbors are over forty years old and require attention that is beyond the ability of the operators. This situation is the result of maintenance, expensive maintenance, that has been deferred by the State and to some extent the operators.

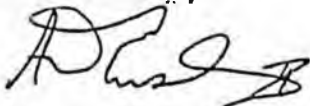
For many years the Alaska Association of Harbormasters and Port Administrators has advocated establishing a dedicated fund by which the State could fulfill its obligation to perform maintenance in its small boat harbors. On November 7, 1991, our Association unanimously approved a resolution of support for establishing such a fund.

Letters Of Support

You are currently reviewing House Joint Resolution 19 (Judiciary) which proposes amendments to the Constitution of the State of Alaska, creating a Transportation fund. Our Association supports the resolution and asks that those funds generated by the State tax on fuel used by water craft be made available to fund maintenance of the State's small boat harbors.

On behalf of the membership of the Alaska Association of Harbor-masters and Port Administrators it is requested House Joint Resolution No. 19 be passed out of committee and presented for legislative approval.

Sincerely,



A. D. Ensley II, President
Alaska Association of Harbormasters
and Port Administrators, Inc.

ADE:sd



April 30, 1991

Position Paper

SJR 23 - Transportation Fund

The Alaska Municipal League supports the purpose behind SJR 23; to ensure that Alaska's transportation system is adequately maintained. SJR 23 proposes that the Constitution be amended to allow that fees and taxes on fuel be dedicated to the maintenance and operation, as well as the construction, of transportation facilities. The AML requests that the resolution be amended to include that an equitable portion of the funds be returned to local governments for transportation purposes.

An adequate transportation system is critical to the economic and community development of the State. The origin and destination of most traffic, whether by surface, air or water, are the municipalities around the State. The majority of the fuel is purchased in municipalities. And, the network of transportation facilities within municipalities is a critical link in the State's transportation system.

While the majority of the State's transportation system is built and maintained by the State of Alaska, some of the system is built and/or maintained locally. The responsibility for local transportation system improvements and maintenance will undoubtedly increase as general state financial assistance to municipalities continues to decline. In order to provide funds for local improvements and maintenance and to gain additional support for the Constitutional amendment, the AML requests that SJR 23 be amended to provide for a equitable sharing in the dedicated funds. An equitable share to be returned to local governments, whether based on road miles, airport activity etc., can be determined upon implementation at a later date.

AML requests the following amendment on Page 1, line 15:

"...by law, shall be placed in a transportation fund. The transportation fund shall be used for the maintenance of all state-maintained Class 1, Class 2 and Class 3 roads in existence as of January 1, 1990, regardless of future ownership or maintenance responsibility. In addition, all municipal and state-owned airports and harbors, as well as the Alaska Marine Highway System, shall share equitably in the fund. The legislature may appropriate from the fund..."

sab6:tranfund

Alaska Municipal League

Policy Statement 1992

Adopted at the Business Meeting
of the 41st Annual Local Government Conference
of the
Alaska Municipal League
Fairbanks, Alaska
November 15, 1991



2. **Highway Maintenance:** The League supports funding and implementation of a scheduled maintenance program for the state highway and road system.

3. **Transportation Fund:** The League supports a constitutional amendment that would establish a transportation fund for the maintenance and operation of municipal and state-owned transportation facilities, including roads, airports, and harbors and the Alaska Marine Highway System. The League supports the dedication to this fund of revenue from state taxes on fuel used for the propulsion of motor vehicles, aircraft, and watercraft state licenses, fees for the registration, operation, and use of motor vehicles, aircraft, and watercraft, and fees for the use of state transportation facilities. Revenues raised shall be allocated back to the mode of transportation from which they were raised.

4. **Trail Marking:** The League urges that a program of uniform permanent trail marking and annual winter trail staking be established and funded by the state.

The state has had an inconsistent policy regarding the funding of trail staking. This is important to citizens of rural and remote areas, who rely on trail markers for basic transportation navigation.

5. **Railroad Duties and Responsibilities:** The League supports legislation that would clarify the duties and responsibilities of the Alaska Railroad in relationship to the communities it serves and authorize and direct the Alaska Railroad to use its assets, real property, personal property, and management to facilitate growth in conjunction with those communities.

If the Alaska Railroad were to be purchased and privatized, in accordance with the directives of the statute authorizing its purchase, there would be no state agency with the authority to oversee its operations and protect railbelt communities. Thus a need is seen for a legal document stating the rights of citizens in the railbelt area and the responsibilities of the railroad. At the present time, the operation of the railroad is limited to caretaker status, and economic initiatives and opportunities to strengthen both the railroad and the railbelt communities are being ignored.

6. **Mass Transit:** The League supports funding and development of cost-effective mass transit systems.

7. **Airport Construction Assistance:** The League supports an equitable approach to state construction assistance for all public airports and the concept of continued expansion and upgrading of airports, airport facilities, and air navigational aids in Alaska. The State of Alaska should actively seek funding from the Federal Aviation Trust Fund as a source for these projects.

Because of the geographic diversity of the Alaska, almost all areas of the state need public airport facilities. These facilities require direct state funding on a long-term continuing basis, just as highways and other public transportation systems do.



To	Sen. Halford	From	H. Springs
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ASSOCIATED GENERAL CONTRACTORS of ALASKA

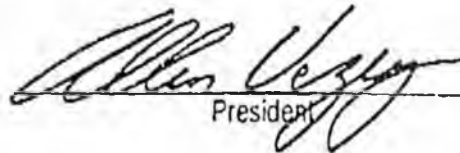
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A RESOLUTION OF THE ASSOCIATED GENERAL CONTRACTORS OF ALASKA REQUESTING THE ALASKA STATE LEGISLATURE TO PASS A RESOLUTION TO PUT THE 1992 GENERAL ELECTION BALLOT A CONSTITUTIONAL AMENDMENT TO DEDICATE TRANSPORTATION USER FEES TO TRANSPORTATION SERVICES

- WHEREAS, fluctuating oil prices create instability in budgets which are dependent on oil revenues, and
- WHEREAS, stability is needed for a proper management of capital assets and for industry to be prepared to manage those assets, and
- WHEREAS, oil production from Prudhoe Bay is expected to decrease, and as a result, the State's oil revenues will also decrease, and
- WHEREAS, the State's transportation systems are so important to Alaska's economic vitality to be subject to this downturn in revenues, and
- WHEREAS, the costs of maintenance and repair brought on by use of the transportation system should be paid by users of the system, and
- WHEREAS, user fees are the most equitable and fair, and therefore the most reasonable source of funding for expenses related to the Alaska transportation system, and
- WHEREAS, dedicated user fees are needed to ensure that these fees go to transportation services and create the connection which will allow adjustments to the levels of revenues being collected, based on needs, and
- WHEREAS, the dedicating of user fees in the State of Alaska requires that voters approve an amendment to the Constitution,

NOW, THEREFORE, BE IT RESOLVED by the Associated General Contractors of Alaska that it requests the Legislature to pass a resolution to put on the 1992 general election ballot a Constitutional Amendment to dedicate transportation user fees to transportation services.

PASSED AND ADOPTED BY AGC OF ALASKA ON THIS 10TH DAY OF FEBRUARY, 1992.



President

EDITORIAL

OPINION & COMMENT

Other opinions expressed on this page do not necessarily reflect those of the Daily News-Miner

Dedicate taxes to transportation fund

When the Hickel administration asked Alaskans if we would be willing to pay more taxes on the fuel we burn in our cars, boats and airplanes, many residents answered with a qualified yes. Yes—if we are guaranteed the money will be used to do a better job maintaining and improving our highways, harbors and airports.

During this legislative session, the Hickel administration wants to take advantage of that sentiment by getting lawmakers to put a constitutional amendment on the ballot, creating a dedicated transportation fund.

In general, Alaska's Constitution bans dedicated taxes, but that wasn't always the case. When voters ratified the Constitution in 1959, it contained an exemption to continue a dedicated transportation fund started in territorial days. In 1961, however, the Legislature eliminated the dedicated fund. Today, Alaska is the only state that doesn't dedicate revenue to transportation.

That could change under House Joint Resolution 19 and Senate Joint Resolution 23. These measures would put the question of creating a dedicated fund on the ballot during this fall's general election. If approved by voters, revenue from motor vehicle, aircraft and boat registrations and license fees, plus state taxes on fuel would go into the fund. The money would then be available to the Legislature "only for the maintenance and operation of facilities related to transportation."

Once the dedicated fund is set up, the Hickel administration plans to seek increases in fuel taxes. According to State Transportation Commissioner Frank Turpin, Alaskans now pay the lowest state gasoline tax in the nation—8 cents per gallon. The tax rate hasn't increased since 1961. Increasing the tax to the national average of 18 cents per gallon would raise enough money to fully fund road maintenance revenue-sharing with municipalities at \$3,000 per mile, adequately maintain all state highways, and have \$5 million left over per year for road improvements.

Raising the tax on aviation gas from 1 cent per gallon to 5 cents and on jet fuel from 2½ cents to 5 cents would raise enough annual revenue to pay for all the maintenance on the state's rural airports, Commissioner Turpin estimates.

Although it's early to decide whether tax increases are needed, and if so how much, dedicating such taxes to transportation maintenance makes plenty of sense.

Our state is heavily dependent on our transportation network. We all know what happens when we don't maintain our highways adequately. They fall into worse and worse condition, and the bill to fix them gets bigger and bigger. According to one study, deferred capital improvements cost up to 160 percent more than timely improvements. In the meantime, we beat up our cars and compromise our safety by driving on roads that don't have proper maintenance.

Looking at Alaska's revenue stream down the road, we're going to be receiving less money from the oil industry as Prudhoe Bay production declines during the 1990s. That will translate into increasing pressure to do more with less. Creating a dedicated transportation fund will pull road, airport and harbor maintenance out of that loop, and ensure we have the funds we need to maintain top-notch transportation facilities.

Alaskans should urge legislators to place the constitutional amendment on the ballot this fall. It's time to let voters have their say.

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REASONABLE FEE

Pay as you go

FEDERAL HIGHWAY funds to Alaska totalling nearly \$1.4 billion over the next five years may seem like a wonderful Christmas present for the state, but along with the money for new highway construction will come yet additional obligations to maintain the state's transportation system.

That's a serious concern for Transportation Commissioner Frank Turpin, who has identified seven new highway projects for Alaska that he intends to see built with additional federal money. The new roads will add to the maintenance obligation — an obligation that the state has been failing to meet for a number of years now.

Maintenance of ports and harbors, the state ferry system, airports, roads, and buildings takes a hefty chunk of the department's annual budget. Unfortunately, much of each year's maintenance requirements is deferred because of inadequate funds.

MR. TURPIN, with the blessing of Gov. Walter Hickel, hopes to change this by convincing the Legislature and the voting public that Alaska should reinstate the earmarking of motor fuel taxes for the upkeep of the transportation system.

Alaska used to have such a provision in law, but it was repealed by the Legislature soon after statehood. It should be reinstated.

A resolution is pending in both the House and Senate to amend the state constitution to exempt transportation fees from the constitutional prohibition on dedicating revenues. If the Legislature approves the measure, it would be placed on next year's general election ballot for ratification by the public.

The action would be similar to that 16 years ago when Alaskans authorized the establishment of the Permanent Fund savings account.

Under the pending proposal, state tax revenue from gasoline taxes, registration fees, ferry tickets, and the like would be earmarked for the direct costs associated with the improvement, maintenance and operation of the transportation system from which the revenues were generated.

A MAJORITY OF Alaskans, we believe, would not mind paying a few pennies more for gasoline or transportation tickets if they knew their contribution would be used to upgrade the roads on which they drive or the ferry on which they ride.

User fees are an equitable and appropriate means of generating a stable revenue for Alaska's transportation needs. They would permit the transportation department to plan for long-term projects as well as address immediate maintenance needs of the existing transportation system.

We encourage the Anchorage delegation to the Legislature to get behind the proposal and provide Alaska voters the opportunity to make the ultimate decision in the next election.

T. Hayes
12/22/91

TESTIFIER

NAME/REPRESENTING	ADDRESS	PHONE	BILL NO.
1. EDDIE BURKE		277-7424	SJR20
	3416 COLLATE 99501		SJR23
2. GORDON(SMOKEY) CORBEIL		338-3931	SJR20
	3307 BONIFACE SP50 99504		
3. ART JACOBS			SJR20
			SJR23
4. BOB BELL/AFLR			SJR20
5. BONNIE JACK			SJR20
6. R.C. GARDNA			SJR20
7. ROY KREIG			SJR20
8.			
9.			

SPONSOR: (S) JUDICIARY
SUBJECT: SB109/254, SJR23/20
MODERATOR: ROSETTA
SITE: ANCHORAGE

PARTICIPANT LIST

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3. ART JACOBS			SJR20 SJR23
4. BOB BELL/AFLR			SJR20
5. BONNIE JACK			SJR20
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DATE: FEBRUARY 13, 1992
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SUBJECT: SB 109, SB 254, SJR 23, SJR 20
MODERATOR: CHARLENE
SITE: HOMER LTC

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