

**SB**

**444**

# SENATE FINANCE COMMITTEE REPORT

DATE: 2/22/91

FURTHER:

DATE TURNED INTO OFFICE: 3/27/91

The Finance Committee considered SENATE BILL NO. 44

"An Act relating to the establishment and operation of state veterans' home facilities; and providing for an effective date."

and recommended:

replace with \_\_\_\_\_ CS SB 44 (FIN)  same title  
 or adopt \_\_\_\_\_ CS \_\_\_\_\_  new title  
 attached amendment(s)  technical  
 \_\_\_\_\_ letter of intent adopted  title change (HB only)

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

ATTACHES NEW FISCAL NOTE(S):

APPROVES PREVIOUS:

fiscal note(s) DMUA 03/27/91

fiscal note(s) \_\_\_\_\_ Dept/Date: \_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_

appropriation-no fiscal note

SIGNING DO PASS:

OTHER RECOMMENDATIONS:

1. J. P. ... 2. J. ...  
 Co-Chairs: Signatures and Recommendations

FISCAL NOTE

R/O 3/27/91

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO. CSSB 44 (FIN)

Revision Date: \_\_\_\_\_ Department Affected: Military & Veterans Affairs  
 Title: Establishment of state veterans home BRU: Veterans Affairs  
 Component: State Veterans Home

Sponsor: Sen. Kertulla  
 Requestor: Sen Finance

COMPONENT SERIAL NO. 

|   |   |   |  |
|---|---|---|--|
| N | E | W |  |
|---|---|---|--|

Expenditures/Revenues: (Thousands of Dollars)

| OPERATING              | FY 92 | FY 93 | FY 94 | FY 95 | FY 96 | FY 97 |
|------------------------|-------|-------|-------|-------|-------|-------|
| PERSONAL SERVICES      |       |       |       |       |       |       |
| TRAVEL                 |       |       |       |       |       |       |
| CONTRACTUAL            |       |       |       |       |       |       |
| SUPPLIES               |       |       |       |       |       |       |
| EQUIPMENT              |       |       |       |       |       |       |
| LAND & STRUCTURES      |       |       |       |       |       |       |
| GRANTS, CLAIMS         |       |       |       |       |       |       |
| MISCELLANEOUS          |       |       |       |       |       |       |
| <b>TOTAL OPERATING</b> | 0     | 0     | 0     | 0     | 0     | 0     |

|         |  |  |  |  |  |  |
|---------|--|--|--|--|--|--|
| CAPITAL |  |  |  |  |  |  |
|---------|--|--|--|--|--|--|

|         |  |  |  |  |  |  |
|---------|--|--|--|--|--|--|
| REVENUE |  |  |  |  |  |  |
|---------|--|--|--|--|--|--|

FUNDING: (Thousands of Dollars)

|               |   |   |   |   |   |   |
|---------------|---|---|---|---|---|---|
| GENERAL FUND  |   |   |   |   |   |   |
| FEDERAL FUNDS |   |   |   |   |   |   |
| OTHER         |   |   |   |   |   |   |
| <b>TOTAL</b>  | 0 | 0 | 0 | 0 | 0 | 0 |

POSITIONS:

|           |  |  |  |  |  |  |
|-----------|--|--|--|--|--|--|
| FULL-TIME |  |  |  |  |  |  |
| PART-TIME |  |  |  |  |  |  |
| TEMPORARY |  |  |  |  |  |  |

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary.)

This is an authorization bill only. The fiscal impact of implementing the construction and operation of a state veterans home will be shown in a separate appropriation bill with a fiscal note (SB 45).

Prepared By: Jeff Morrison, Director Phone: 465-4600  
 Division: Administrative Support & Services Date: 27 March 91

Approved by Commissioner: *J Morrison for* MG Hugh L Cox III  
 Agency: Military & Veterans Affairs Date: 27 March 91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

**CS FOR SENATE BILL NO. 44 (FINANCE)**  
**IN THE LEGISLATURE OF THE STATE OF ALASKA**  
**SEVENTEENTH LEGISLATURE - FIRST SESSION**

BY THE SENATE FINANCE COMMITTEE

Offered:

Referred:

Sponsor(s): SENATORS KERTTULA, Pourchot, Duncan

**A BILL**

**FOR AN ACT ENTITLED**

1 "An Act relating to the establishment and operation of state veterans' home facilities; and  
 2 providing for an effective date."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. PURPOSE. The purpose of this Act is to direct the Department of Military and  
 5 Veterans' Affairs to establish and operate state veterans' homes in a manner that would make them  
 6 eligible for the maximum amount of federal funds.

7 \* Sec. 2. AS 18.07.111(9) is amended to read:

8 (9) "health care facility" means a private, municipal, state, or federal hospital,  
 9 psychiatric hospital, tuberculosis hospital, skilled nursing facility, kidney disease treatment center  
 10 (including freestanding hemodialysis units), intermediate care facility, and ambulatory surgical  
 11 facility; the term excludes

12 (A) an Alaska Pioneers' Home administered by the Department of  
 13 Administration under AS 44.21.020(10) and AS 47.55; [AND]

14 (B) the offices of private physicians or dentists whether in individual or

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3  
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8  
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group practice; and

(C) a state veterans' home administered by the Department of  
Military and Veterans' Affairs;

\* Sec. 3. AS 44.35.020 is amended by adding a new subsection to read:

(c) The Department of Military and Veterans' Affairs shall apply for federal assistance to establish and operate state veterans' home facilities. The department, within available funds, shall establish and operate veterans' homes in the Matanuska-Susitna Valley area and at other sites designated by the adjutant general.

\* Sec. 4. This Act takes effect immediately under AS 01.10.070(c).

SB44



Official Business

# Alaska State Legislature

## Senate

### Committee on Finance

Pouch V  
State Capitol  
Juneau, Alaska 99811

#### MEMORANDUM

**TO:** Senator Pat Pourchot, Co-Chairman  
Senate Finance Committee

**FROM:** Senator Jay Kerttula

**SUBJ:** Senate Bill 44, Senate Bill 45  
Veterans Homes

**DATE:** March 4, 1991

I appreciate your consideration of Senate Bill 44 and Senate Bill 45 -- relating to state veterans homes.

Senate Bill 44 is an enabling bill which allows the Department of Administration to administer veterans' homes facilities in the Matanuska-Susitna Valley and other sites. This is patterned on the Department of Administration's authority to administer pioneers' homes in Sitka and other sites. The Matanuska-Susitna Valley offers a location where there is a large amount of available land, a readily available work force, a large number of resident veterans, close proximity to an urban area and close proximity to a pioneers home.

Senate Bill 45 would appropriate \$ 3 million to construct a veterans' home. The VA administers a grant program for the construction of veterans homes known as Grants to States for Construction or Acquisition of State Home Facilities (38 CFR Part 17). Providing the state meets certain requirements, the VA contributes 65 percent of the construction costs. The VA also provides a per diem to the state for veterans in domiciliary or nursing home beds. Senate Bill 45 is based on a total estimated construction cost of approximately \$ 8.57 million. The Juneau Pioneers' Home was constructed at a cost of \$10 million, of which

\$1 million was in land acquisition costs.

Background Information:

After the Civil War, the federal government opened national veterans homes because of the large number of indigent and disabled veterans. Because the national homes were unable to meet the demand and because confederate soldiers were not eligible for admittance, state veterans homes were instituted to replace them. In 1888, in order to reduce the general fund burden on states, a federal enactment provided for the payment of \$100 per year to each state home for each veteran housed.

Now authorized by Title 38 United States Code 5031-5037, the objective is to assist states in constructing, acquiring, expanding, remodeling or altering buildings for furnishing domiciliary or nursing home care to veterans in state homes. The federal government pays up to 65 percent of the construction, expansion, remodeling or alteration costs of the building or buildings. They also assist with operational costs by paying a per diem rate which varies according to the type of care provided. The current per diem rate is \$21.83 per veteran per day for nursing care; however, this rate was due to rise 2.8 percent on October 1, 1990.

State veterans' homes are medium to large facilities which have domiciliary, infirmary, and nursing care beds. Currently, there are 63 homes in 38 states, with two more homes under construction. Admission requirements vary from state to state, with up to 25 percent of the occupants allowed to be nonveterans. Residency requirements also vary from state to state.

Attached is the latest version of the National Association of State Veterans' Homes which lists -- by home-- staff positions, operating budget, bed capacity, and services provided.

JK:kh

Information on state veterans' homes provided by Senator Kerttula:

**A state veterans' home is different from a veterans' hospital:**

A state veterans' home is established by a state for veterans disabled by age, disease, or otherwise who is incapable of earning a living. A state home does not provide hospital care.

**How are construction grants awarded?**

First priority is accorded to applications for which a state has appropriated at least 35 percent of its share. Alaska would be at the top of this priority list since we do not have a veterans home. (Several states have more than one home.)

**A state veterans' would not compete with private nursing homes:**

There are over 63,000 veterans in Alaska. The VA will only reimburse in-state private nursing home care for Alaskan veterans for approximately 90 days. Currently, the VA sends approximately 12 Alaskans a year to nursing beds in state veterans' homes and federal VA hospitals outside the state. These 12 Alaskans have used up the 90 days for which the VA will reimburse in-state nursing homes. These 12 veterans are not medicaid-eligible, otherwise medicaid would pay the cost of their nursing care in Alaska.

**Many veterans are ineligible for medicaid, so a private nursing home is not an option.**

Private nursing homes charge more than \$200 a day. Medicaid pays the total charges for 70 percent of private nursing home patients. Many patients need to completely deplete their personal resources before they are medicaid-eligible. This is not an option for most veterans. Anyone who receives more than \$1,221 a month is ineligible for medicaid. Disabled veterans receive between \$76 and \$1,600 per month in disability payments, alone. Together with social security and pension plans, disability payments put many veterans over the medicaid limit.

**There is a shortage of long-term nursing care beds in the Anchorage/Mat Su Area.**

As of January 31, 1991, there were only 9 vacant beds in the Anchorage/Mat Su Area.

TC 2-2

PROPOSAL BY SENATOR KERTTULA  
FOR AN ALASKA STATE VETERANS' HOME  
IN THE MATANUSKA-SUSITNA VALLEY

|                        | STATE<br>COST |  |
|------------------------|---------------|--|
| Land Acquisition:      | -0-           | In-kind donation from the Matanuska-Susitna Borough or existing state land. Value of \$1.5 million, no state appropriation required.   |
| Construction Costs:    | \$3,000.0     | Total estimated construction cost of \$8,570.0, based on the construction cost of the Juneau Pioneers' Home. Federal share of \$5,570.0 As with the pioneers' homes, no certificate of need process anticipated, therefore no need for a study.  |
| Annual Operating Costs | \$1,709.6     | Total annual operating cost of \$2,400.0 in FY 90 dollars, identical to the Juneau Pioneers Home, with 20 residential beds and 32 nursing beds. \$322.7 in revenue from the Veterans Administration, based on \$9 per day for residential beds and \$22 per day for nursing beds. \$367.7 annual revenue in rent from the residents, based on a rental charge of \$640 per month for nursing beds and \$508 per month for residential beds. Veterans on disability receive between \$76 and \$1,500 per month. Veterans who reside in state homes receive no reduction in veterans benefits, so these funds would be available for rent. |
| Services Provided:     |               | Anticipated to be identical to the Juneau Pioneers' Home: physical therapist on staff, occupational therapist on contract, speech therapist on   |

contract, pharmacist on contract, dentist on contract, and medical doctor on contract. A dietician would be included as a part of the food services oncontract, not only to design the meal plan but also to work with residents to determine their dietary needs.

**Demand/Need**

It is estimated that there are between 63,000 and 73,000 veterans in Alaska. Currently the VA sends 12 Alaskans a year outside the state to nursing home placement, as the VA will only reimburse private nursing home care in Alaska for approximately 90 days. The VA does not know how many Alaskans leave the state every year to go to domiciliary beds in outside homes -- these veterans leave the state on their own to establish residency in whichever state they are entering. The St. Francis Homeless Shelter in Anchorage currently houses between 280 and 300 people every night, out of which 50 are veterans. The San Francisco Shelter in Anchorage is specifically geared towards the elderly homeless, and has 11 beds. The San Francisco Shelter houses between 6 - 7 veterans every night. In the St. Francis Shelter, 5/6 of the nightly residents are men, and 45 % of the Native men are veterans and 60 % of the Caucasian men are veterans.

**Proposed  
Eligibility Requirements:**

A veteran with an Honorable or General Discharge, or spouse or widow of the same. One or more days active duty in a war period or, if peacetime, is over 65. If under 65, must have a service-connected disability. Must be a resident of Alaska for one year prior to application, and be unable to be gainfully employed. (Based on West Virginia criteria). Veterans have first priority, veterans' spouses or widows have second priority. (Wyoming criteria).

# STATE OF ALASKA

WALTER J. HICKEL, GOVERNOR

## DEPT. OF HEALTH AND SOCIAL SERVICES

P.O. BOX H-07  
JUNEAU, ALASKA 99811-0660  
PHONE: (907) 465-3355

### DIVISION OF MEDICAL ASSISTANCE

March 22, 1991

The Honorable Pat Pourchot  
Alaska State Legislature  
Capitol Building, Room 516  
Post Office Box V, M/S 3100  
Juneau, Alaska 99811

Dear Senator Pourchot:

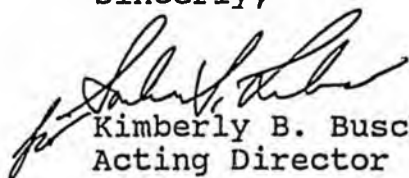
You asked for our assessment of current nursing home bed availability. I have attached a copy of our monthly report for December 31, 1990; it shows 133 beds vacant, with an occupancy rate of 82%. This statewide occupancy rate is fairly typical, and is very close to the national occupancy rate. (We have copies of this report back to 1977, if you would like to see them.)

I'm also enclosing a copy of a graph that will give you a picture of this situation since FY82. A simple projection from this historical data would show the likelihood that the trend will continue upward, absent some significant change in state policy or a change in the current rapid growth in Alaska's elderly population. (Please note that the attachments do not include Pioneers' Homes.)

We have made no long-term study of future needs, since our certificate of need and certification programs are inherently site-and-time specific, but key staff in this department have often expressed the need they feel to conduct such a study and to use it to develop an integrated statewide long-term policy and plan for nursing home care.

We would be happy to discuss this issue further, with you or your staff, at your convenience.

Sincerely,

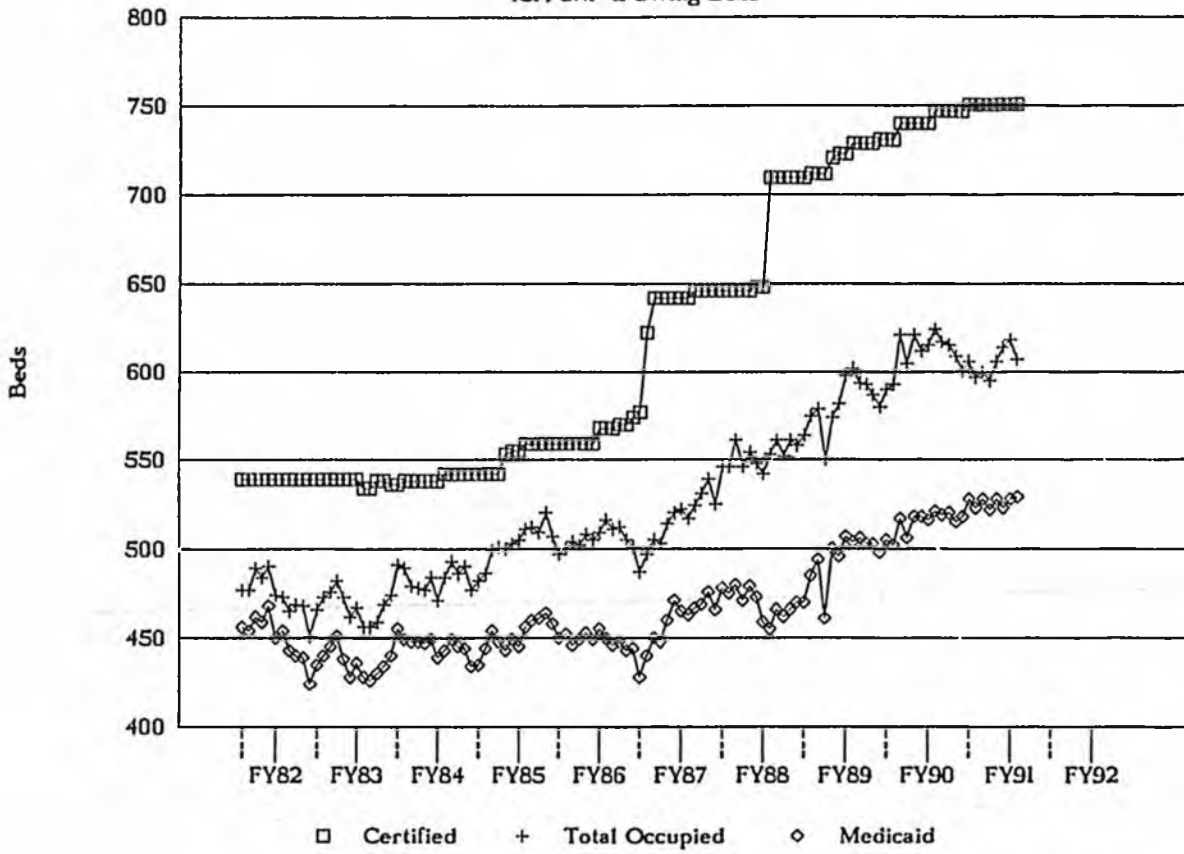
  
Kimberly B. Busch  
Acting Director

KBB/GGL/jg

enclosures (2)

# Nursing Home Census

ICF, SNF & Swing Beds



ALASKA NURSING HOMES CENSUS

AS OF : December 31, 1990

PAGE 1 OF 2

| FACILITY                           | MEDICAID<br>PER DIEM<br>RATE | CERTIFIED<br>CAPACITY |               | MEDICAID/GRM<br>PLACEMENTS |           | NON-DMA<br>PLACEMENTS<br>** |           | TOTAL<br>CENSUS | VACANT<br>BEDS | % OCCUPANCY<br>OF TOTAL BEDS |            |
|------------------------------------|------------------------------|-----------------------|---------------|----------------------------|-----------|-----------------------------|-----------|-----------------|----------------|------------------------------|------------|
|                                    |                              | SNF/<br>ICF           | SWING<br>BEDS | ICF                        | SNF       | MEDI-<br>CARE               | OTHER     |                 |                | OVERALL                      | MEDICAID   |
| CORDOVA HOSPITAL LTC               | \$282.90                     | 10                    | 4             | 10                         | 3         | n/a                         | 0         | 13              | 1              | 93%                          | 93%        |
| DEHALI CENTER (Fairbanks)          | 199.79                       | 101                   | 0             | 35                         | 10        | 8                           | 10        | 63              | 38             | 62%                          | 45%        |
| HERITAGE PLACE (Soldotna)          | 208.38                       | 45                    | 0             | 21                         | 2         | 1                           | 8         | 32              | 13             | 71%                          | 53%        |
| ISLAND VIEW MANOR (Ketchikan)      | 237.70                       | 46                    | 0             | 19                         | 2         | 3                           | 5         | 29              | 17             | 63%                          | 46%        |
| KOTZEBUE SENIOR CITIZEN CARE CTR.  | 189.27                       | 9                     | 0             | 4                          | 5         | 0                           | 0         | 9               | 0              | 100%                         | 100%       |
| KODIAK ISLAND HOSPITAL LTC         | 216.52                       | 19*                   | 4             | 12                         | n/a       | 0                           | 3         | 15              | 8              | 65%                          | 52%        |
| MARY CONRAD CENTER (Anchorage)     | 289.31                       | 73*                   | 0             | 70                         | n/a       | n/a                         | 2         | 72              | 1              | 99%                          | 96%        |
| OUR LADY OF COMPASSION (Anchorage) | 179.08                       | 224                   | 0             | 140                        | 49        | 5                           | 26        | 220             | 4              | 98%                          | 84%        |
| PETERSBURG HOSPITAL LTC            | 253.04                       | 14                    | 4             | 11                         | 0         | 1                           | 0         | 12              | 6              | 67%                          | 61%        |
| QUYAANA CARE CENTER (Nome)         | 284.31                       | 15*                   | 0             | 15                         | n/a       | n/a                         | 0         | 15              | 0              | 100%                         | 100%       |
| SOURDOUGH PLACE (Valdez)           | 176.27                       | 16*                   | 0             | 11                         | n/a       | n/a                         | 3         | 14              | 2              | 80%                          | 69%        |
| SOUTH PENINSULA HOSP. LTC (Homer)  | 256.94                       | 18                    | 4             | 14                         | 0         | n/a                         | 2         | 16              | 6              | 73%                          | 64%        |
| ST. ANN'S NURSING HOME (Juneau)    | 209.64                       | 45                    | 0             | 34                         | 7         | 0                           | 2         | 43              | 2              | 96%                          | 91%        |
| WESLEYAN NURSING HOME (Seward)     | 164.52                       | 66                    | 0             | 40                         | 0         | n/a                         | 6         | 46              | 20             | 70%                          | 61%        |
| WRANGELL GENERAL HOSPITAL LTC      | 262.43                       | 14                    | 4             | 9                          | 2         | 0                           | 1         | 12              | 6              | 67%                          | 61%        |
| <u>SWING BEDS (Acute to LTC):</u>  |                              |                       |               |                            |           |                             |           |                 |                |                              |            |
| CENTRAL PEN. HOSPITAL (Soldotna)   | 181.75                       | 0                     | 4             | 0                          | 1         | 0                           | 1         | 2               | 2              | 50%                          | 25%        |
| SEWARD GENERAL HOSPITAL            | 177.51                       | 0                     | 2             | 0                          | 0         | 0                           | 0         | 0               | 2              | 0%                           | 0%         |
| SITKA COMMUNITY HOSPITAL           | 181.75                       | 0                     | 2             | 0                          | 0         | 0                           | 0         | 0               | 2              | 0%                           | 0%         |
| VALDEZ COMMUNITY HOSPITAL          | 181.75                       | 0                     | 4             | 2                          | 0         | 0                           | 0         | 2               | 2              | 50%                          | 50%        |
| VALLEY HOSPITAL (Palmer)           | 181.75                       | 0                     | 4             | 0                          | 0         | 3                           | 0         | 3               | 1              | 75%                          | 0%         |
| <b>TOTAL:</b>                      |                              |                       | <b>751</b>    | <b>447</b>                 | <b>81</b> | <b>21</b>                   | <b>69</b> | <b>618</b>      | <b>133</b>     | <b>82%</b>                   | <b>70%</b> |

\* - beds certified ICF only.

\*\* - includes VA, private pay, insurance, and other.

NOTE: Heritage Place, Our Lady of Compassion, Quyaana Care Center, Petersburg, South Peninsula new rates all effective retro to 10/1/90.

*Karen M. Hartz* 1/29/91  
 KAREN HARTZ DATE  
 DIVISION OF MEDICAL ASSISTANCE (907) 561-2171

FISCAL NOTE

No. 1

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

Bill Version: 5844

(S) Publish Date: 2/22/91

Revision Date: 2-14-91

Title: State Veterans Home

Department Affected: Administration

BRU: Division of Pioneers' Benefits

Component: Pioneers' Homes

Sponsor: Senator Kerttula

Requestor: Senator Rodey

COMPONENT SERIAL NO. 

|   |   |  |  |
|---|---|--|--|
| 4 | 5 |  |  |
|---|---|--|--|

Expenditures/Revenues: (Thousands of Dollars)

| OPERATING         | FY 92  | FY 93   | FY 94     | FY 95     | FY 96     | FY 97     |
|-------------------|--------|---------|-----------|-----------|-----------|-----------|
| PERSONAL SERVICES | 45,000 | 545,000 | 1,828,500 | 1,828,500 | 1,828,500 | 1,828,500 |
| TRAVEL            | 3,000  | 5,000   | 15,000    | 3,000     | 3,000     | 3,000     |
| CONTRACTUAL       | 0      | 245,000 | 857,000   | 857,000   | 857,000   | 900,000   |
| SUPPLIES          | 0      | 25,000  | 129,000   | 129,000   | 129,000   | 140,000   |
| EQUIPMENT         | 0      | 0       | 0         | 10,000    | 10,000    | 15,000    |
| LAND & STRUCTURES | 0      | 0       | 0         | 0         | 0         | 0         |
| GRANTS, CLAIMS    | 0      | 2,000   | 10,000    | 10,000    | 10,000    | 10,000    |
| MISCELLANEOUS     | 0      | 0       | 0         | 0         | 0         | 0         |
| TOTAL OPERATING   | 48,000 | 822,000 | 2,839,500 | 2,837,500 | 2,837,500 | 2,896,500 |

|         |            |         |   |   |   |   |
|---------|------------|---------|---|---|---|---|
| CAPITAL | 10,720,000 | 100,000 | 0 | 0 | 0 | 0 |
|---------|------------|---------|---|---|---|---|

|                            |           |         |         |         |         |         |
|----------------------------|-----------|---------|---------|---------|---------|---------|
| REVENUE from Feds and Vets | 6,968,000 | 100,000 | 690,340 | 690,340 | 690,340 | 690,340 |
|----------------------------|-----------|---------|---------|---------|---------|---------|

FUNDING: (Thousands of Dollars)

|                          |            |           |           |           |           |           |
|--------------------------|------------|-----------|-----------|-----------|-----------|-----------|
| GENERAL FUND             | 3,800,000  | 822,000   | 2,149,160 | 2,147,160 | 2,147,160 | 2,206,160 |
| FEDERAL FUNDS            | 6,968,000  | 45,000    | 322,660   | 322,660   | 322,660   | 322,660   |
| OTHER per diem from Vets | 0          | 55,000    | 367,680   | 367,680   | 367,680   | 367,680   |
| TOTAL                    | 10,768,000 | 1,022,000 | 2,839,500 | 2,837,500 | 2,837,500 | 2,896,500 |

POSITIONS:

|           |   |    |    |    |    |    |
|-----------|---|----|----|----|----|----|
| FULL-TIME | 1 | 1  | 32 | 32 | 32 | 32 |
| PART-TIME | 0 | 25 | 9  | 9  | 9  | 9  |
| TEMPORARY | 0 | 0  | 5  | 5  | 5  | 5  |

Estimate of current year impact: None

ANALYSIS: (Attach a separate page if necessary.)

See attached

Prepared by: Barbara Bathony *Barbara Bathony*  
Division: Pioneers' Benefits

Phone: 465-4400

Date: 2/14/91

Approved by Commissioner: Millett Keller *Millett Keller*  
Agency: Administration

Date: 2/20/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

Revised Fiscal Note  
 SB 44  
 February 14, 1991

This revised fiscal note is calculated on the basis of duplicating the Juneau Pioneers' Home on Palmer property donated to the New Vet Home as in-kind. Planned are 32 nursing beds, 20 domiciliary and 2 infirmary beds. Coordination of planning and implementation of services to be provided by the Division of Pioneers' Benefits.

**FY92**

**OPERATING**

|                              |                  |  |
|------------------------------|------------------|--|
| Personal Services            | \$ 45,000        | Administrative Assistant I position<br>located in central office |
| Travel                       | 3,000            |  |
| <b>Total State Operating</b> | <b>\$ 48,000</b> |  |

**CAPITAL**

Capital: Land acquisition 0

Construction, equipment and furniture:

|                   |   |
|-------------------|---|
| Juneau PH 1986/87 | Vet. Home 1992/93<br>3% annual increase |
|-------------------|---|

|                |              |
|----------------|--------------|
| \$8,543,000    |              |
| <u>437,000</u> | _____        |
| \$8,980,000    | \$10,720,000 |

State share of Construction at 35% = \$3,752,000

The above estimates includes site preparation, consulting fees, demolition of existing structure on property, legal assistance for titles, 1% for art, DOT/PF construction administration fees. No changes in Health Care codes are included. The increase in construction cost of about 3% per year is based on information received from a Juneau Architect.

No CON (Certificate of Need) is anticipated.

## FY93

### OPERATING

Cost estimates are based on preparation of home for occupancy on April 1, 1993. Personal services costs are based on staggered hiring from January 1, 1993 and staggered admissions as of April 1, 1993.

|                   |           |  |
|-------------------|-----------|--|
| Personal Services | \$ 45,000 | Administrative Assistant I located in Central Office |
|-------------------|-----------|--|

Start up costs for opening date of Vet Home between April 1 and July 1, 1993.

|                   |              |                                    |
|-------------------|--------------|------------------------------------|
| Personal Services | \$500,000    | 25 ppt from 3-6 months, staggered. |
| Travel            | 5,000        |                                    |
| Contractual       | 245,000      |                                    |
| Supplies          | 25,000       |                                    |
| Grants            | <u>2,000</u> |                                    |

|                       |           |  |
|-----------------------|-----------|--|
| Total State Operating | \$822,000 |  |
|-----------------------|-----------|--|

|          |         |  |
|----------|---------|--|
| REVENUES | 100,000 | Based on staggered admission during a three month period |
|----------|---------|--|

|         |         |   |
|---------|---------|---|
| CAPITAL | 100,000 | Covers specialized orthopedic, handicapped mobility, medical equipment, specialized beds etc, which are dependent upon the Physical and medical needs of the residents. Includes set up of preventive maintenance program for medical and other equipment. Includes computerized medical records system, not included in the Juneau PH costs. |
|---------|---------|---|

|                         |           |  |
|-------------------------|-----------|--|
| Total Net State Funding | \$822,000 |  |
|-------------------------|-----------|--|

## FY94

### OPERATING

|                           |               |  |
|---------------------------|---------------|--|
| Personal Services         | \$ 48,500     | Located in Central Office  |
| Personal Services         | 1,780,000     | State Vet Home based on Juneau Pioneers; Home FY 92 budget, a copy of the staffing is attached: 31 FT, 9 PT, 5 non-perm/temporary. |
| Travel                    | 15,000        | Includes travel by CO staff to the Vet Home and staff moving costs   |
| Contractual               | 857,000       | Includes management and labor of food service under contract, not as State labor as in Palmer Pioneers' Home                       |
| Supplies                  | 129,000       |  |
| Equipment                 | 0             |  |
| Land and Structure        | 0             |  |
| Grants, Claims            | <u>10,000</u> |  |
| Total State Operating     | \$2,839,500   |  |
| Total Net State Operating | \$2,149,160   |  |

### For Comparison -

| Juneau Pioneers' Home: | <u>FY 90</u><br><u>Authorized</u> | <u>FY 92</u><br><u>Proposed</u> |
|------------------------|-----------------------------------|---------------------------------|
| Personal Services      | \$1,534,810                       | \$1,779,900                     |
| Travel                 | 4,000                             | 1,800                           |
| Contractual            | 815,800                           | 857,400                         |
| Supplies               | 129,900                           | 102,100                         |
| Equipment              | 12,000                            | 0                               |
| Land & Structure       | 0                                 | 0                               |
| Grants, Claims         | 6,000                             | 6,000                           |
| Miscellaneous          | <u>0</u>                          | <u>0</u>                        |
| Total                  | \$2,502,510                       | \$2,747,200                     |

The above is based on the authorized budget from 1990 and proposed budget for 1992, for the Juneau Pioneers' Home.

## REVENUES

|                       |           |   |
|-----------------------|-----------|---|
| Federal Revenue       | \$256,960 | 32 nursing residents at \$22/day  |
|                       | 65,700    | 20 domiciliary residents at \$9/day   |
| Total Federal Revenue | \$322,660 | Based on 52 beds occupied by veterans qualified for federal reimbursement   |
| State Revenue         | \$245,760 | 32 nursing beds at \$640 month  |
|                       | 121,920   | 20 domiciliary beds at \$508/month  |
| Total State Revenue   | \$367,680 |   |
| Total Revenue         | \$690,340 | Based on the assumption that approximately 80% of the possible revenue can be collected from the veterans due to inability to pay and for room vacancies due to discharges. |

CAPITAL 0

Positions from FY94 to FY97 32 FT, 9 PT, 5 non perms (temp)

d\wp\misc\sb44rev

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO. CSSB 43 (FIN)

Revision Date: March 13, 1991 Department Affected: Military & Veterans Affairs  
 Title: Establishment & Operation of State Veterans Home BRU: Veterans Affairs  
 Sponsor: Sen. Kerttula Component: Veterans Home  
 Requestor: Sen. Kerttula COMPONENT SERIAL NO. 

|   |   |   |  |
|---|---|---|--|
| N | E | W |  |
|---|---|---|--|

Expenditures/Revenues: (Thousands of Dollars)

| OPERATING              | FY 92        | FY 93        | FY 94         | FY 95         | FY 96         | FY 97         |
|------------------------|--------------|--------------|---------------|---------------|---------------|---------------|
| PERSONAL SERVICES      | 60.0         | 102.4        | 170.5         | 170.5         | 170.5         | 170.5         |
| TRAVEL                 | 3.0          | 3.0          | 3.0           | 3.0           | 3.0           | 3.0           |
| CONTRACTUAL            | 40.0         | 684.4        | 2577.5        | 2577.7        | 2577.5        | 2577.5        |
| SUPPLIES               |              |              |               |               |               |               |
| EQUIPMENT              |              |              |               | 10.0          | 10.0          | 10.0          |
| LAND & STRUCTURES      |              |              |               |               |               |               |
| GRANTS, CLAIMS         |              | 1.5          | 6.0           | 6.0           | 6.0           | 6.0           |
| MISCELLANEOUS          |              |              |               |               |               |               |
| <b>TOTAL OPERATING</b> | <b>103.0</b> | <b>791.3</b> | <b>2757.0</b> | <b>2767.0</b> | <b>2767.0</b> | <b>2767.0</b> |

|         |          |       |  |  |  |  |
|---------|----------|-------|--|--|--|--|
| CAPITAL | 10,720.0 | 100.0 |  |  |  |  |
|---------|----------|-------|--|--|--|--|

|         |         |       |       |       |       |       |
|---------|---------|-------|-------|-------|-------|-------|
| REVENUE | 6,968.0 | 100.0 | 690.4 | 690.4 | 690.4 | 690.4 |
|---------|---------|-------|-------|-------|-------|-------|

FUNDING: (Thousands of Dollars)

|               |         |       |        |        |        |        |
|---------------|---------|-------|--------|--------|--------|--------|
| GENERAL FUND  | 3,885.0 | 691.3 | 2066.6 | 2076.6 | 2076.6 | 2076.6 |
| FEDERAL FUNDS | 6,968.0 | 45.0  | 322.7  | 322.7  | 322.7  | 322.7  |
| OTHER         |         | 55.0  | 367.7  | 367.7  | 367.7  | 367.7  |
| <b>TOTAL</b>  |         |       |        |        |        |        |

POSITIONS:

|           |   |   |   |   |   |   |
|-----------|---|---|---|---|---|---|
| FULL-TIME | 1 | 3 | 3 | 3 | 3 | 3 |
| PART-TIME |   |   |   |   |   |   |
| TEMPORARY |   |   |   |   |   |   |

Estimate of current year impact:

ANALYSIS: (Attach a separate page if necessary.)

See attached

Prepared By: Jeff Morrison Phone: 465-4600  
 Division: Administrative Support & Services Date: 13 March 91  
 Approved by Commissioner: *J Morrison* for MG Hugh L. Cox III  
 Agency: Military & Veterans Affairs Date: 13 March 91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

FISCAL NOTE TO SB 45  
DEPARTMENT OF MILITARY AND VETERANS AFFAIRS

This fiscal note was prepared relying on information provided by the Division of Pioneer Benefits. There was not sufficient time to perform an independent and thorough analysis of the impact of this bill on DMVA, and further in depth study may require the amendment or revision of this fiscal note.

The attached letter from Barbara Bathony, the Director of the Division of Pioneer Benefits, provides an estimate of the normal annual costs of the state veterans home being proposed, if the operation of the home were contracted out to the maximum extent possible. This letter is used as the basis of the DMVA fiscal note, with the following exceptions for the reasons noted:

1. Because of the lack of a health care infrastructure of professionals in DMVA, we will need the administrative person charged with monitoring the contract with the health care organization running the veterans home to be at least an Admin Officer, with an increase in cost of \$15,000 per year.
2. We foresee a need to draw on the expertise in the Division of Pioneer Benefits a great deal in the establishment, start-up, and continued operation of the veterans home. This will require a reimbursable services agreement, at a rough estimated cost of \$20,000 per year
3. Travel costs are expected to be higher than indicated in Ms. Bathony's letter because of the need for the Veterans Affairs director and Administrative Officer to visit Juneau a few times each year to consult with the Division of Pioneer Benefits on operation of the veterans home.

The first full year of operation will be FY94, assuming a start up date of April 1, 1993. For FY92 and FY93, the following assumptions are made.

FY92: The Administrative Officer will be needed all year to assist in planning the construction of the veterans home and to work with a consultant on preparing the request for proposals for operating the home. RSA money will be needed for assistance from the Division of Pioneer Benefits. Contractual money will be needed for the preparation by a consultant of an RFP for operating the home, and for office expenses of the admin officer.

FY93: The expenses of FY92 will be continued, plus one-fourth of the costs in contracts and grants detailed in Ms. Bathony's letter. The maintenance mechanic will be brought on in January to allow a complete familiarization with the facility during the final construction phases.

The capital costs and revenue projections are based on the information in the SB44 fiscal note prepared by Barbara Bathony dated 2/14/91.

# STATE OF ALASKA

WALTER J. HICKEL, GOVERNOR

## DEPARTMENT OF ADMINISTRATION

P.O. BOX CL  
JUNEAU, ALASKA 99811-0211  
PHONE: (907) 465-4400

### DIVISION OF PIONEERS' BENEFITS

March 13, 1991

The Honorable Jay Kerttula  
Alaska State Senator  
P.O. Box V  
Juneau, AK 99811

Dear Senator Kerttula:

This letter is in response to your request to calculate the cost projections for the operation of the Veterans Home in Palmer under full management contract. This would include the labor, all professional and other subcontracts, all supplies, except building maintenance and capital expenditures.

The cost reductions are based on the savings of about 19% in the food service/laundry/housekeeping section, a savings of about 10% in the cost of nurses aides and office personnel, an increase of 15% for the Administrator, and an increase in the cost of licensed nursing personnel. All costs are based on FY 1992.

**Personnel costs:**

|  |          |
|--|----------|
| 1 Maintenance Mechanic                   | \$59,000 |
| 1 Maintenance Worker                     | \$51,500 |
| 1 Admin. Assist. in Central Office Anch. | \$45,000 |

|   |         |
|---|---------|
| Travel to inspect home, site visits to Palmer | \$1,000 |
|---|---------|

**Contractual:**

|   |             |
|---|-------------|
| Food Service/Housekeeping/Laundry includes supplies for these areas | \$630,325   |
| Professional contracts, utilities, etc.                             | \$227,075   |
| Office, nursing labor   | \$1,515,130 |
| Administration, management fee                                      | \$185,000   |

|                               |         |
|-------------------------------|---------|
| Grants to destitute residents | \$6,000 |
|-------------------------------|---------|

|   |                    |
|---|--------------------|
| Total cost of operation under management contract | <u>\$2,685,030</u> |
|---|--------------------|

2,720,030 *jm*

The above figure are a rough estimate. By the year 1994 the first full operation of the facility the cost may increase. The above

Senator Jay Kerttula

Page 2

March 13, 1991

estimate also stipulates that medical supply costs will not increase drastically, and that medications will be paid for by the Veterans Administration. The cost of medication per residents in the Pioneers' Home in 1990 was from \$130-200 average.

Sincerely,

*Barbara Bathony*

Barbara Bathony, Director  
Division of Pioneers' Benefits

bb1/0313-c  
Enclosure

FN, CSSB 45, p.4/5

Juneau Pioneers' Home  
 State-Operated v. Contracting  
 Food Service, Housekeeping, Laundry  
 March 12, 1991

| State Staffing           | #         | Time Status | Per Employee | Total            |
|--------------------------|-----------|-------------|--------------|------------------|
| Food Service Contract    |           |             |              | \$129,300        |
| Food Service Wkr. WG60   | 3         | FT          | \$41,000     | \$123,000        |
| Food Service Wkr. WG60   | 3         | PT          | \$29,600     | \$88,800         |
| Food Service Wkr. WG60   | 1         | NP          | \$2,500      | \$2,500          |
| Cook II WG57             | 2         | FT          | \$47,500     | \$95,000         |
| Cook II WG57             | 2         | PT          | \$36,180     | \$72,360         |
| Housekeeping/Laundry     |           |             |              |                  |
| Custodian I WG60         | 3         | FT          | \$39,900     | \$119,700        |
| Custodian I WG60         | 1         | PT          | \$17,263     | \$17,263         |
| Custodian I WG60         | 1         | NP          | \$2,500      | \$2,500          |
| Custodian II WG59        | 1         | FT          | \$45,185     | \$45,185         |
| Custodian II WG 59       | 1         | PT          | \$31,900     | \$31,900         |
| Laundry Worker WG60      | 2         | FT          | \$40,000     | \$80,000         |
| Cust. Svcs. Foreman WG54 | 1         | FT          | \$56,000     | \$56,000         |
| Misc. Household Supplies |           |             |              | \$45,000         |
| <b>Total</b>             | <b>21</b> |             |              | <b>\$779,208</b> |

| Contracting                       | Total     | Total Savings | Total Percentage |
|-----------------------------------|-----------|---------------|------------------|
| Food Service/Housekeeping/Laundry | \$630,325 | \$148,883     | 19.11%           |

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FN, CSSB 45, p.5/5

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO. CSSB 44 (FIN)

Revision Date: March 13, 1991 Department Affected: Military & Veterans Affairs  
 Title: Establishment & Operation of State Veterans Home BRU: Veterans Affairs  
 Component: Veterans Home  
 Sponsor: Sen. Kerttula  
 Requestor: Sen. Kerttula COMPONENT SERIAL NO. 

|   |   |   |  |
|---|---|---|--|
| N | E | W |  |
|---|---|---|--|

Expenditures/Revenues: (Thousands of Dollars)

| OPERATING         | FY 92 | FY 93 | FY 94  | FY 95  | FY 96  | FY 97  |
|-------------------|-------|-------|--------|--------|--------|--------|
| PERSONAL SERVICES | 60.0  | 102.4 | 170.5  | 170.5  | 170.5  | 170.5  |
| TRAVEL            | 3.0   | 3.0   | 3.0    | 3.0    | 3.0    | 3.0    |
| CONTRACTUAL       | 40.0  | 684.4 | 2577.5 | 2577.7 | 2577.5 | 2577.5 |
| SUPPLIES          |       |       |        |        |        |        |
| EQUIPMENT         |       |       |        | 10.0   | 10.0   | 10.0   |
| LAND & STRUCTURES |       |       |        |        |        |        |
| GRANTS, CLAIMS    |       | 1.5   | 6.0    | 6.0    | 6.0    | 6.0    |
| MISCELLANEOUS     |       |       |        |        |        |        |
| TOTAL OPERATING   | 103.0 | 791.3 | 2757.0 | 2767.0 | 2767.0 | 2767.0 |

|         |          |       |  |  |  |  |
|---------|----------|-------|--|--|--|--|
| CAPITAL | 10,720.0 | 100.0 |  |  |  |  |
|---------|----------|-------|--|--|--|--|

|         |         |       |       |       |       |       |
|---------|---------|-------|-------|-------|-------|-------|
| REVENUE | 6,968.0 | 100.0 | 690.4 | 690.4 | 690.4 | 690.4 |
|---------|---------|-------|-------|-------|-------|-------|

FUNDING: (Thousands of Dollars)

|               |         |       |        |        |        |        |
|---------------|---------|-------|--------|--------|--------|--------|
| GENERAL FUND  | 3,885.0 | 691.3 | 2066.6 | 2076.6 | 2076.6 | 2076.6 |
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| TOTAL         |         |       |        |        |        |        |

POSITIONS:

|           |   |   |   |   |   |   |
|-----------|---|---|---|---|---|---|
| FULL-TIME | 1 | 3 | 3 | 3 | 3 | 3 |
| PART-TIME |   |   |   |   |   |   |
| TEMPORARY |   |   |   |   |   |   |

Estimate of current year impact:

ANALYSIS: (Attach a separate page if necessary.) *3/26/91 Kathy Hathaway advises that this note applies to CSSB 45 (FIN) rather than CSSB 44 (FIN).*  
 See attached

Prepared By: Jeff Morrison Phone: 465-4600  
 Division: Administrative Support & Services Date: 13 March 91  
 Approved by Commissioner: J. Morrison for MG Hugh L. Cox III  
 Agency: Military & Veterans Affairs Date: 13 March 91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

FISCAL NOTE TO SB 44  
DEPARTMENT OF MILITARY AND VETERANS AFFAIRS

This fiscal note was prepared relying on information provided by the Division of Pioneer Benefits. There was not sufficient time to perform an independent and thorough analysis of the impact of this bill on DMVA, and further in depth study may require the amendment or revision of this fiscal note.

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The capital costs and revenue projections are based on the information in the SB44 fiscal note prepared by Barbara Bathony dated 2/14/91.

# STATE OF ALASKA

WALTER J. HICKEL, GOVERNOR

## DEPARTMENT OF ADMINISTRATION

### DIVISION OF PIONEERS' BENEFITS

P.O. BOX CL  
JUNEAU, ALASKA 99811-0211  
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|  |         |
|--|---------|
| Travel                                 | \$1,000 |
| to inspect home, site visits to Palmer |         |

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|  |             |
|--|-------------|
| Food Service/Housekeeping/Laundry<br>includes supplies for these areas | \$630,325   |
| Professional contracts, utilities, etc.                                | \$227,075   |
| Office, nursing labor  | \$1,515,130 |
| Administration, management fee   | \$185,000   |

|                               |         |
|-------------------------------|---------|
| Grants to destitute residents | \$6,000 |
|-------------------------------|---------|

Total cost of operation under  
management contract

|                    |
|--------------------|
| <u>\$2,685,030</u> |
| 2,720,030 gm       |

The above figure are a rough estimate. By the year 1994 the first full operation of the facility the cost may increase. The above

FN, C.55B 44, p.3/5

March 13, 1991

estimate also stipulates that medical supply costs will not increase drastically, and that medications will be paid for by the Veterans Administration. The cost of medication per residents in the Pioneers' Home in 1990 was from \$130-200 average.

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*Barbara Bathony*

Barbara Bathony, Director  
Division of Pioneers' Benefits

bb1/0313-c  
Enclosure

FN, CSSB 44, p.4/5

Juneau Pioneers' Home  
 State-Operated v. Contracting  
 Food Service, Housekeeping, Laundry  
 March 12, 1991

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| <b>Total</b>             | <b>21</b> |             |              | <b>\$779,208</b> |

| Contracting                       | Total     | Total Savings | Total Percentage |
|-----------------------------------|-----------|---------------|------------------|
| Food Service/Housekeeping/Laundry | \$630,325 | \$148,883     | 19.11%           |

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FN, CSSB 44, p.5/5

SB44

Resolution No. 91-04

Support of SJR9, SB44 and 45 which would establish a State Veterans Home.

WHEREAS, the above mentioned bills outline the critical need in Alaska for a State Veteran's Home; and,

WHEREAS, there are an increasing number of veterans in the State and the numbers now include 73-75 thousand veterans; and,

WHEREAS, such a facility would greatly benefit all Alaskan veterans; and,

NOW THEREFORE, BE IT RESOLVED, by the American Legion, Southeast District meeting in convention on February 8th - 10th, 1991, in Sitka, Alaska, go on record as strongly supportive of SJR9, SB44 and 45, which would establish a State Veteran's Home; and,

BE IT FURTHER RESOLVED, that we strongly urge the Legislature to adopt these bills and that the Governor sign the adopted legislation.

PLEASE MICROFILM TOP PAGE ONLY

THE FOLLOWING DOCUMENT HAS NOT  
BEEN FILMED BUT IS AVAILABLE IN THE  
ORIGINAL FILE.