

**SB 171**

# SENATE FINANCE COMMITTEE REPORT

DATE: 4/12/91

FURTHER:

DATE TURNED INTO OFFICE: 4-30-91

The Finance Committee considered SENATE BILL NO. 171

"An Act relating to training for child care workers."

and recommended:

- replace with \_\_\_\_\_ CS SA 171 (Finance)  same title
- or adopt \_\_\_\_\_ CS \_\_\_\_\_  new title
- attached amendment(s)  technical title change (HB only)
- \_\_\_\_\_ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

ATTACHES NEW FISCAL NOTE(S):

Dept/Date:

fiscal note(s) \_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_

appropriation-no fiscal note

APPROVES PREVIOUS:

Dept/Date:

fiscal note(s) DCRA 285.0 3/15/91

zero fiscal note(s) \_\_\_\_\_

SIGNING DO PASS:

OTHER RECOMMENDATIONS:

Al Adams  
Tommy Hoff  
Dick Smith  
Ruth Kelly  
John S. ...

\_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_

1. \_\_\_\_\_ 2. \_\_\_\_\_

Co-Chairs: Signatures and Recommendations

FISCAL NOTE

No. 1

Bill Version: SB 171

(S) Publish Date: 4/12/91

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

Revision Date: \_\_\_\_\_

Department Affected: Community & Regional Affairs

Title: An act relating to training for child care workers

BRU: Child Assistance

Component: Child Care

Sponsor: Sen Pearce, Zharoff & Collins

Requestor: \_\_\_\_\_

COMPONENT SERIAL NO. 

	6	5	8
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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS	205.	225.	248.	248.	248.	248.
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>205.</b>	<b>225.</b>	<b>248.</b>	<b>248.</b>	<b>248.</b>	<b>248.</b>

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

GENERAL FUND	205.	225.	248.	248.	248.	248.
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>205.</b>	<b>225.</b>	<b>248.</b>	<b>248.</b>	<b>248.</b>	<b>248.</b>

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: 205.

ANALYSIS: (Attach a separate sheet)  See attached	Changes in <u>CS SB 171</u> (KID) reflect NO FISCAL CHANGE from the original fiscal note. This fiscal note is appropriate. <u>4-30-91</u> <u>106</u> date Comte Aide (initial)	Changes in <u>SB 171</u> (CRA) reflect NO FISCAL CHANGE from the original fiscal note. This fiscal note is appropriate. <u>4/10/91</u> <u>Kick Solie</u> date Comte Aide (initial)
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Prepared By: Remond Henderson, Director Phone: 465-4708

Division: Administrative Services Date: 3/15/91

Approved by Commissioner: [Signature] Date: 3/15/91  
 Agency: Community & Regional Affairs

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

Fiscal Note Analysis Attachment  
Senate Bill 171  
Page 2 of 2

We estimate there are at least 800 legally exempt day care homes statewide and that approximately 50 percent would elect to participate in the program. There are currently 280 Department of Education certified preschools whose staff would be eligible and we estimate approximately 75 percent would elect to participate. This equates to approximately 1,243 staff who should receive, at a minimum, 10 hours of training per year. Cost of training is approximately \$16.50 per hour per person. Future increases are estimated based on increased demand (current program status).

CS FOR SENATE BILL NO. 171 (FINANCE)  
 IN THE LEGISLATURE OF THE STATE OF ALASKA  
 SEVENTEENTH LEGISLATURE - FIRST SESSION

BY THE SENATE FINANCE COMMITTEE

Offered:  
 Referred:

Sponsor(s): SENATORS PEARCE, Zharoff, Collins

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to training for child care; and providing for an effective date."

2 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

3 \* Section 1. AS 44.47.305(d) is amended to read:

4 (d) In addition to the grants provided in (a) of this section, the department may, subject  
 5 to appropriations for that purpose, provide by grant or contract for [THE] education and training  
 6 relating to child care and the operation of child care facilities for [OF] child care employees,  
 7 volunteers, [OR] administrators, and other interested persons. When awarding grants or  
 8 contracts under this subsection, the department shall give consideration to training  
 9 programs that will serve areas where training opportunities funded under this subsection  
 10 have not been available or have been limited when compared to training opportunities in  
 11 other areas. To receive a grant or contract [UNDER THIS SUBSECTION OR TO  
 12 PARTICIPATE IN A TRAINING PROGRAM] under this subsection, the child care facility must  
 13 meet all the requirements of (b) of this section and provide evidence satisfactory to the  
 14 department that each person who will be providing the proposed instruction is qualified by

1 education or experience to provide the instruction. A grant agreement or contract under  
2 this subsection must provide that the child care facility will

3 (1) allow participation in the class by all interested persons, including persons  
4 who operate or work in an unlicensed child care program; however, when training  
5 opportunities are limited by space available or other factors, the grantee or contractor may  
6 reserve 90 percent of the spaces in the program for persons who work in or operate a  
7 licensed child care facility when accepting participants into a training program;

8 (2) publicize the class in a cost-effective manner designed to make its  
9 availability known to interested persons, including persons who operate or work in an  
10 unlicensed child care program;

11 (3) as part of the class, encourage persons who operate unlicensed child care  
12 programs to seek licensure of their programs.

13 \* Sec. 2. This Act takes effect July 1, 1991.

4-30-91 Adopted

7-LS0530N.1  
Lauterbach  
04/29/91

#1

AMENDMENT

OFFERED IN THE SENATE  
TO: CSSB 171 (CRA)

BY SENATOR PEARCE

Page 1, line 8:

Delete "priority"

Insert "consideration"

4-30-91 Adopted

#2

7-LS0530N.2  
Lauterbach  
04/29/91

AMENDMENT

OFFERED IN THE SENATE  
TO: CSSB 171 (CRA)

BY SENATOR PEARCE

Page 2, line 6:

Delete "give priority to"

Insert "reserve 90 percent of the spaces in the program for"

4-30-91  
Adopted  
7-LS0530J.3  
Lauterbach  
04/29/91

#3

AMENDMENT

OFFERED IN THE SENATE  
TO: CSSB 171 (CRA)

BY SENATOR PEARCE

Page 2, line 8:

Delete "advertise"

Insert "publicize"

# Alaska State Legislature

3111 C Street, Suite 150  
Anchorage, Alaska 99503  
(907) 561-2038



During Session:  
P.O. Box V  
Juneau, Alaska 99811  
(907) 465-4993

**Senator Drue Pearce**  
District G

## MEMORANDUM

TO: Senator Pat Pourchot, Co-Chair  
Senate Finance Committee

FROM: Senator Drue Pearce *Drue Pearce*

DATE: April 17, 1991

RE: Scheduling for CSSB 171 (C&RA), Relating to child care training.

Please consider scheduling CSSB 171 (C&RA), as soon as possible.

CSSB 171 would require that all future grants supplied for training programs of licensed day care providers participating in DCAP, be open to the public. The legislation also requires that a recipient of the grant publicize the training schedule to give legally exempt providers and parents the option to participate, with space priority given to licensed providers.

### LICENSED V. UNLICENSED DAY CARE

In the State of Alaska a day care center must be licensed if they are providing services for more than four children. Exceptions from licensing are legally exempt providers caring for less than four children and state sponsored pre-schools. Licensed day care providers are awarded some benefits from the state, one being subsidized training for the child care providers in their facility, as long as they are participating in the DCAP program. Licensed day care centers are also subject to health, fire, and safety inspections from the Department of Health and Social Services. Unlicensed day care is unregulated.

### LEGALLY EXEMPT CENTERS

There are approximately 800 day care centers that are legally exempt from licensing. Since many of these are home providers there is no hard data to compile an accurate list. The providers in these centers are not required or able to receive any training.

### LACK OF TRAINING IS POTENTIALLY DANGEROUS

The recent horror story of an illegal unlicensed day care center in Anchorage found grossly lacking in adequate services, illustrates the gravity of the potential problem.

THE IMPORTANCE OF TRAINED DAY CARE PROVIDERS

This legislation will not guarantee centers will not be illegally run or that legally exempt centers will be safe. It will, however, add an extra safeguard to ensure that providers are aware of positive and productive methods of caring for children. CSSB 171 will add \$250,000 to the education and training grant fund which is currently under funded. All licensed day care centers - working through resource referral agencies - would be required to open up training seminars to the now excluded child care population. Providing more quality child care services for our State is a step toward solving the day care crisis.

If you have any questions please contact me or Meg Simonian of my office.

Thank you for your consideration of my request.

DP:mrs

# STATE OF ALASKA

WALTER J. HICKEL, GOVERNOR

## DEPT. OF COMMUNITY & REGIONAL AFFAIRS

### OFFICE OF THE COMMISSIONER

April 14, 1991

- P.O. BOX B  
JUNEAU, ALASKA 99811-2100  
PHONE: (907) 465-4700
- 949 E. 36TH AVENUE, SUITE 400  
ANCHORAGE, ALASKA 99508-4302  
PHONE: (907) 563-1073

### POSITION PAPER

RE: Senate Bill 171

SPONSORS: Senators Pearce, Zharoff and Collins

#### Program Effects of Bill

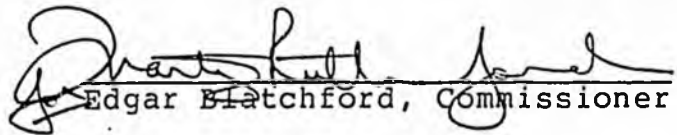
In April 1990 the state implemented the new federal Family Support Act (FSA) program. Prior to the programs implementation a Legislative Task Force set forth recommendations for specific areas of concern. One of these areas was the federal requirement that FSA participants be allowed to select the caregiver of their choice if the caregiver was legally conducting business under state law and regulations. Child care providers are legally exempt from licensing if caring for under four children within this state. The major concern was that there would be no agency monitoring of these caregivers and that state and federal funding would be paying for this care on behalf of eligible parents. There was some concern for state liability and the quality of care which might be provided for the child. Additionally, many non-subsidized parents use legally exempt care and the same concern is felt for these parents by professionals within the child care community.

The state has an education and training grant fund which provides training for licensed providers within the state that are participating in the Day Care Assistance Program. Currently the fund is unable to provide training for every eligible participant and training is limited. Senate Bill 171 revises the statute to expand the eligible population to include child care providers and preschools who are legally exempt within the state from state or municipal licensing requirements. This population is estimated to be approximately 250% greater than our current eligible participants.

We strongly support the concept of this bill and the fact that it acknowledges the need to train all caregivers equally. However, we are very concerned that with the limited funding available within this program that quality training will be extremely limited and difficult to obtain at it's current level for the demand which will develop under this change in legislation. Unless funding is adequate to provide the additional training necessary to fund these day care workers, we believe the bill would have a negative impact on current child care programs within the state.

Position Paper - SB 171  
March 14, 1991  
Page Two

Additionally, the education and training program is administered on the local level through grants to resource and referral agencies. Therefore, the language added in Section 2. AS 44.47.305(d) which reads: "the child care facility shall provide evidence satisfactory to the department that each person who will be providing the instruction described in the grant application..." should read: "the grantee shall provide...". Current proposed amended language may be restrictive to the department or misleading to the public. We would recommend that the wording be revised if maintained. The program currently requires qualified instructors through the grant agreement with the local agency administering the training program.

  
Edgar Blatchford, Commissioner



P.O. Box 100563, Anchorage, Alaska 99510

April 2, 1991

Senate Health Education and Social Services:

The Alaska Health Education Consortium would like to express its support of Senator Pearce's Teen Pregnancy and Parenting Package-- SB-169-176 and SCR 15 and 16.

Teen pregnancy and adolescent parenting cost our society both economically and socially. We support all organized, planned efforts to address teen pregnancy as one at-risk issue of adolescence.

The Teen Pregnancy and Parenting Task Force spent several months studying the problem, and the package Senator Pearce has sponsored addresses some of the issues discussed during the Task Force meetings. The Task Force did not prioritize its recommendations in its report to the Legislature, but all successful plans prioritize actions in order to build a solid program that is long-term and continues to build on efforts from year to year. We are recommending that SCR 15 and 16 be implemented first, followed by SB 176, Comprehensive Health Education, and SB 170, Public Awareness Campaign and Parenting Projects. These bills would provide a sound investment in prevention that could yield long-term benefits.

Next, SB 169, Case Management, would help to augment current DHSS programs and ensure assistance for all teen parents. SB 175, 171, 173, 172, and 174 would be lower in priority but also important in both the short- and long-term.

As professionals in prevention, we urge that legislators consider investing in prevention carefully. For prevention efforts to be successful, they must have long-term commitment and financial support. Programs that last only one or two years cannot possibly hope to produce lasting results. Therefore, we are recommending passage of SB 176 first to build a foundation for other prevention and intervention efforts. While health education alone is not always sufficient to change behaviors or alter attitudes, it is necessary to provide information and skills in order for any other prevention program to succeed.

We believe that only a comprehensive, sequential, age appropriate curriculum in health education can hope to begin to produce a reduction in demand for the health and social services funded by the public.

*Delisa Culpepper*

Delisa Culpepper, President  
Alaska Health Education Consortium



STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
**BILL ANALYSIS**

DEPARTMENT DCRA	DIVISION RDD	BILL NUMBER SB 171	SPONSOR Sen Pearce, Zharoff, Collins
SHORT TITLE OF BILL An Act relating to training for child care workers			
DEPARTMENT POSITION Support in concept, but funding issue is of concern.			
PREPARED BY Janice Brewer	DATE 3/14/91	COMMISSIONER'S SIGNATURE <i>[Signature]</i>	DATE 3/15/91

**SUMMARY**

OTHER AGENCIES AFFECTED BY BILL	CONSTITUENT GROUP(S) AFFECTED BY BILL Childcare providers & preschools that are legally exempt from licensing requirements under DHSS.
ORGANIZATIONAL SUPPORT FOR BILL Caregivers Childcare special interest groups	ORGANIZATIONAL OPPOSITION TO BILL

FISCAL IMPACT:  NONE  FISCAL NOTE ATTACHED

BACKGROUND/LEGISLATIVE INTENT

See attached

ANALYSIS OF BILL/PROGRAM EFFECTS

See attached

AMENDMENTS PROPOSED

Recommend amending Sec 2.AS44.47.305(d) to read: "the (child care facility) grantee shall provide evidence satisfactory to the dept,..."

PLEASE ATTACH A SEPARATE SHEET FOR ADDITIONAL COMMENTS OR ANALYSIS.

#### BACKGROUND/LEGISLATIVE INTENT

There was concern by the Legislative Task Force members on the effects of the Family Support Act's regulations regarding a parents right to choose a child care provider who is legally exempt from the state or municipal licensing requirements. Since the state is required to fund this choice of care, there is also concern of state liability. Further, the bill adds language to ensure qualified instructors provide the training. We currently ensure this quality of instruction through a grant agreement clause with the agency providing the training for the child care facilities. Therefore, this language may restrict our current system which provides training in a more cost effective manner.

#### ANALYSIS OF BILL/PROGRAM EFFECTS

This bill amends the Statutes to allow all legally exempt caregivers to obtain training under the education and training grant fund. This training is currently limited to only licensed caregivers participating in the Day Care Assistance Program. We currently provide this training through a grant agreement with a local resource and referral agency and could easily accommodate expanding the group eligible for training. However, if the bill does not include new funds for this expanded group of eligibles, it would decrease the already limited funds by at least 50% to licensed caregivers. This bill will more than double the eligible participants within the state. Once the statute is revised, if funding limitations restrict the level of funding in any year, we would be unable to adequately serve the demand.