

HB 7

SENATE FINANCE COMMITTEE REPORT

DATE: 5/13/91

FURTHER:

DATE TURNED INTO OFFICE: _____

The Finance Committee considered CS FOR HOUSE BILL NO. 7 (FINANCE) am "An Act relating to public school health and personal safety education."

and recommended:

replace with _____
 or adopt _____ CS _____
 attached amendment(s)
 _____ letter of intent adopted

same title
 new title
 technical title change (HB only)

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

ATTACHES NEW FISCAL NOTE(S):

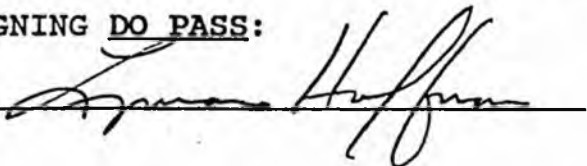
Dept/Date:

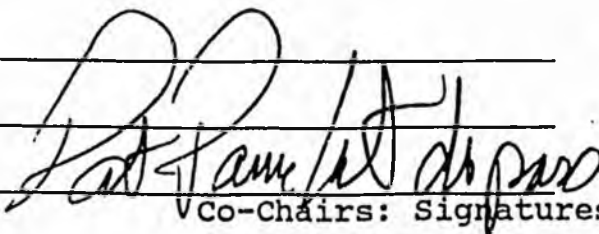
fiscal note(s) _____

zero fiscal note(s) _____

appropriation-no fiscal note

SIGNING DO PASS:





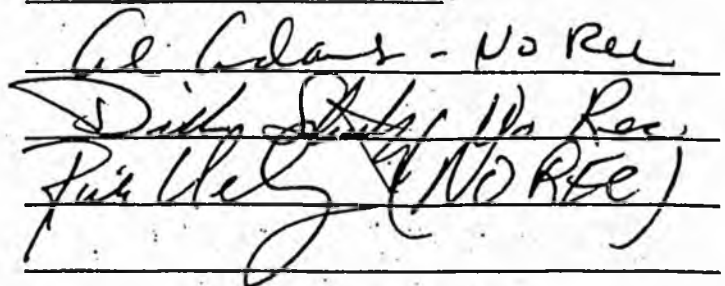
APPROVES PREVIOUS:

Dept/Date:

fiscal note(s) _____

zero fiscal note(s) _____

OTHER RECOMMENDATIONS:



1.

2.

Co-Chairs: Signatures and Recommendations

FISCAL NOTE

STATE OF ALASKA
1991 LEGISLATIVE SESSION

BILL NO. SCS CSHB 7 (Fin)

Revision Date: _____ Department Affected: Education
 Title: Public School Health and Personal Safety Education BRU: Education Program Support
 Component: Basic Education & Instructional Support
 Sponsor: Boyer
 Requestor: Senate Finance Committee COMPONENT SERIAL NO.

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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	8.1	13.6	13.6	13.6	13.6	13.6
CONTRACTUAL	55.9	55.9	55.9	55.9	55.9	55.9
SUPPLIES	.5	.5	.5	.5	.5	.5
EQUIPMENT	8.3					
LAND & STRUCTURES						
GRANTS, CLAIMS	100.0	100.0	100.0	100.0	100.0	100.0
MISCELLANEOUS						
TOTAL OPERATING	172.8	170.0	170.0	170.0	170.0	170.0

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

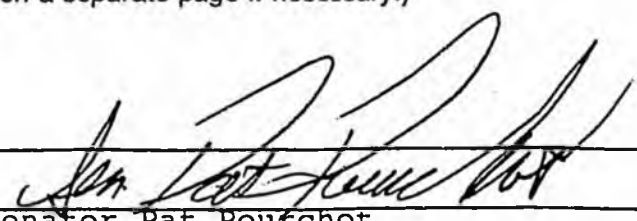
GENERAL FUND	172.8	170.0	170.0	170.0	170.0	170.0
FEDERAL FUNDS						
OTHER						
TOTAL	172.8	170.0	170.0	170.0	170.0	170.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: _____

ANALYSIS: (Attach a separate page if necessary.)

Prepared By:  Phone: 465-4935
 Division: Senator Pat Pourchot Date: May 17, 1991
Co-chairman, Senate Finance Committee
 Approved by Commissioner: _____
 Agency: _____ Date: _____

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

Narrative Outline - Fiscal Note for CSHB 7

YEAR 1:

200	\$8,100.	10 trips for technical assistance & coordination
300	\$55,890.	phone/postage (2,900.) xerox (1000.) contracts: <ul style="list-style-type: none"> • Summer Institutes of 3 weeks for 20 practicing elementary teachers who would serve as building level "teacher leaders" - covers instructor fees and expenses, materials and partial scholarships for participants (17,000.) • Local school inservices - training fees and expenses for experts to provide local assistance in comprehensive health and wellness through Talent Bank (4,000.) • audioconferencing line fees (990.) • Develop and produce materials for parents and community members to encourage participation in health education (10,000.)
		Year 1 only <ul style="list-style-type: none"> • Develop and produce three Health Fair learning centers to encourage parents and other community members to participate in comprehensive school health education (20,000.)
400	\$500.	Supplies
500	\$8340.	Year 1 only: (1.5 computer workstations @ \$4560 each equals \$6840, \$1500 for desk, chair, bookshelf, phone)
700	\$100,000.	Incentive mini-grants to local school sites for revising and implementing comprehensive health education curriculum (e.g. curriculum revisions, teacher in-service.)
Total =	\$172,800	Year 1

YEARS 2-5:

200	\$13,600	Include Year 1 as base plus travel for other educators to provide on-site assistance (5100.)
300	\$55,580	Replaces Year 1 costs for Health Fair Parent Education Module development with additional Teacher Training Institutes at regional locations (\$20,000)
400	\$500	Same as Year 1
700	\$100,000	Same as Year 1
Total =	\$170,000	Year 2. Years 3-5 would reflect the same level of service.

786EPSHLM

COMMITTEE COPY -

SENATE CS FOR CS FOR HOUSE BILL NO. 7 (FINANCE)

IN THE LEGISLATURE OF THE STATE OF ALASKA

SEVENTEENTH LEGISLATURE - FIRST SESSION

BY THE SENATE FINANCE COMMITTEE

Offered:

Referred:

Sponsor(s): REPRESENTATIVES BOYER, Brown, Ulmer, Ellis, B.Davis, Bruckman

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to public school health and personal safety education."

2 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

3 * Section 1. PURPOSE. The purpose of this Act is to

4 (1) foster the development and dissemination of educational activities and materials that
5 will assist students, teachers, administrators, and parents in the perception, appreciation, and
6 understanding of health principles and problems, and responsible personal behavior;

7 (2) bring the appropriate agencies of government into the process of developing and
8 implementing health and personal safety education;

9 (3) encourage the University of Alaska to add a three-credit course in health education
10 and a three-credit course in personal safety education to the core requirements for a degree in elementary
11 or secondary education.

12 * Sec. 2. AS 14.08.115 is amended to read:

13 Sec. 14.08.115. ADVISORY SCHOOL BOARDS AND COMMITTEES IN REGIONAL
14 EDUCATIONAL ATTENDANCE AREAS. (a) A regional school board shall establish advisory

1 school boards and may establish health education curriculum advisory committees in each
2 community in the regional educational attendance area that has more than 50 permanent residents,
3 and by regulation shall prescribe their manner of selection and organization, and, in a manner
4 consistent with (b) of this section, their powers and duties.

5 (b) An advisory board shall advise the regional school board on all matters concerning
6 schools in the community in which the advisory board is established. A health education
7 curriculum advisory committee shall advise the regional school board on the health
8 education curriculum at schools in the community in which the committee is established.

9 * Sec. 3. AS 14.12.035 is amended to read:

10 Sec. 14.12.035. ADVISORY SCHOOL BOARDS AND COMMITTEES IN BOROUGH
11 SCHOOL DISTRICTS. A borough school district board may establish a health education
12 curriculum advisory committee and may establish other advisory school boards or
13 committees, and by regulation shall prescribe their manner of selection, organization, powers,
14 and duties.

15 * Sec. 4. AS 14.30.360 is repealed and reenacted to read:

16 Sec. 14.30.360. CURRICULUM. (a) Each district in the state public school system
17 shall be encouraged to initiate and conduct a program in comprehensive health education for
18 kindergarten through grade 12. The program must include

19 (1) age appropriate instruction in physical health and personal safety including

20 (A) alcohol, tobacco and substance use and abuse and fetal alcohol
21 syndrome education;

22 (B) first aid, including cardiopulmonary resuscitation (CPR), outdoor
23 survival skills and water and boating safety;

24 (C) human growth and development, including human sexuality,
25 reproductive health, pregnancy prevention, prevention and control of diseases, including
26 acquired immune deficiency syndrome and other sexually transmitted diseases;

27 (D) mental and emotional health, including suicide prevention;

28 (E) early cancer prevention and detection, nutrition, dental health, family
29 health, environmental health;

30 (F) the identification and prevention of child abuse, child abduction,
31 neglect, and sexual abuse, and domestic violence; and

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- (G) appropriate use of health services;
- (2) training, support groups, and pertinent literature designed to assist parents and other members of the community to participate in health and personal safety education;
- (3) a district curriculum and curriculum materials developed in conjunction with the district health education curriculum advisory committee; and
- (4) a method of notifying parents of students of the content of instructional materials used in the human growth and development program and of the parents' option to exempt their child from human growth and development instruction; a district shall use procedures to provide that students exempted from the program are not embarrassed by the exemption.

(b) The board shall establish guidelines for a comprehensive health and personal safety education program. Upon request, agencies of state government shall provide technical assistance to school districts in the development and delivery of health and personal safety curricula. A school health and personal safety position shall be established and funded in the department to coordinate the program statewide. Adequate funds to enable curriculum and resource development, adequate consultation to school districts, and a program of training and periodic staff development for administrators and teachers in health and personal safety education shall be provided. The board shall develop

- (1) personal safety guidelines in consultation with the Council on Domestic Violence and Sexual Assault, the Department of Public Safety, the Department of Transportation and Public Facilities, and other appropriate state agencies;
- (2) health education guidelines in consultation with the Department of Education, the Department of Health and Social Services, the University of Alaska, and other appropriate state agencies.

* Sec. 5. AS 14.30.360 is amended by adding a new subsection to read:

- (c) In this section,
 - (1) "family health" includes
 - (A) an understanding of the physical, mental, emotional, social, economic, and psychological aspects of close personal relationships and an understanding of the physiological, psychological, and cultural foundations of human development;
 - (B) the development of responsible personal values and behavior and the

1 establishing of a strong family life for students in the future, with emphasis on the
2 responsibilities of parenting;

3 (C) knowledge of the law relating to the sexual conduct of minors and
4 sexual abuse of minors, including criminal sexual conduct;

5 (2) "health and personal safety education" includes health education in a school
6 setting that is planned and carried out with the purpose of maintaining, reinforcing, or enhancing
7 the health, health-related skills, and health attitudes and practices of children and youth that are
8 conducive to their good health and that promote wellness, health maintenance, and disease
9 prevention; it includes age-appropriate, sequential instruction in health either as part of an
10 existing course or as a special course;

11 (3) "pregnancy prevention" includes

12 (A) abstaining from sexual activity until marriage;

13 (B) skills to enable students to resist peer pressure and abstain from sexual
14 activity;

15 (C) methods of contraception, and the risks and benefits of each method;

16 (4) "reproductive health" includes human physiology, conception, prenatal care
17 and development, fetal alcohol syndrome, childbirth, and postnatal care.

18 * Sec. 6. TRANSITION. The Department of Education shall encourage each school district to begin
19 development of a comprehensive health education curriculum by July 1, 1992, and to have in place a
20 program of comprehensive health education by August 1, 1994.

21 * Sec. 7. REPORT; SURVEY. The Department of Education shall report back to the legislature by
22 March 1, 1993, on the progress each district has made in implementing this Act. The Legislative
23 Research Agency shall conduct a survey of a representative sample of school districts to determine the
24 cost of implementing health and personal safety education curricula in a school district. The survey shall
25 be conducted in the fall of 1992 and be submitted to the legislature by February 15, 1993.

SENATE CS FOR CS FOR HOUSE BILL NO. 7 (FINANCE)

IN THE LEGISLATURE OF THE STATE OF ALASKA

SEVENTEENTH LEGISLATURE - FIRST SESSION

BY THE SENATE FINANCE COMMITTEE

Offered:

Referred:

Sponsor(s): **REPRESENTATIVES BOYER, Brown, Ulmer, Ellis, B.Davis, Bruckman**

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8 implementing health and personal safety education;

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 - 26 acquired immune deficiency syndrome and other sexually transmitted diseases;
 - 27 (D) mental and emotional health, including suicide prevention;
 - 28 (E) early cancer prevention and detection, nutrition, dental health, family
 - 29 health, environmental health;
 - 30 (F) the identification and prevention of child abuse, child abduction,
 - 31 neglect, and sexual abuse, and domestic violence; and

- 1 (G) appropriate use of health services;
- 2 (2) training, support groups, and pertinent literature designed to assist parents and
- 3 other members of the community to participate in health and personal safety education;
- 4 (3) a district curriculum and curriculum materials developed in conjunction with
- 5 the district health education curriculum advisory committee; and
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- 7 materials used in the human growth and development program and of the parents' option to
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17 staff development for administrators and teachers in health and personal safety education shall

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20 Research Agency shall conduct a survey of a representative sample of school districts to determine the
21 cost of implementing health and personal safety education curricula in a school district. The survey shall
22 be conducted in the fall of 1992 and be submitted to the legislature by February 15, 1993.

Adopted
5-17-91

AMENDMENT

By: Adams

To: ~~SCS CS HB 7 (HES)~~

~~Page 2, line 17 after shall add "be encouraged to initiate"~~

FISCAL NOTE:

Delete 71.7 from 100 line and 1 PFT/1 PPT Positions

New Total: 172.8

STATE OF ALASKA
1991 LEGISLATIVE SESSION

BILL NO. HB7

Revision Date: _____ Department Affected: Education
 Title: Public School Health and Personal Safety Education BRU: Educational Program Support
 Component: Basic Education & Instructional Support
 Sponsor: Boyer
 Requestor: Boyer COMPONENT SERIAL NO.

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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	71.7	75.3	75.3	75.3	75.3	75.3
TRAVEL	8.1	13.6	13.6	13.6	13.6	13.6
CONTRACTUAL	55.9	55.9	55.9	55.9	55.9	55.9
SUPPLIES	.5	.5	.5	.5	.5	.5
EQUIPMENT	8.3					
LAND & STRUCTURES						
GRANTS, CLAIMS	100.0	100.0	100.0	100.0	100.0	100.0
MISCELLANEOUS						
TOTAL OPERATING	244.5	245.3	245.3	245.3	245.3	245.3

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

GENERAL FUND	244.5	245.3	245.3	245.3	245.3	245.3
FEDERAL FUNDS						
OTHER						
TOTAL	244.5	245.3	245.3	245.3	245.3	245.3

POSITIONS:

FULL-TIME	1	1	1	1	1	1
PART-TIME	1	1	1	1	1	1
TEMPORARY						

Estimate of current year impact: none

ANALYSIS: (Attach a separate page if necessary.)

See attached analysis.

Prepared By: Mary Hakala Phone: 465-2800
 Division: Commissioner's Office Date: 2/26/91
 Approved by Commissioner: Steve Hole, Acting Commissioner
 Agency: Education Date: 2/26/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

(Narrative Outline - Fiscal Note for ..B)

<u>YEAR 1:</u>		
100	\$71,708.	1 FTE Education Specialist II - Health Education (59,070.) .5 FTE Clerk Typist III (12,638.)
200	\$8,100.	10 trips for technical assistance & coordination
300	\$55,890.	phone/postage (2,900.) xerox (1000.) contracts: <ul style="list-style-type: none"> • Summer Institutes of 3 weeks for 20 practicing elementary teachers who would serve as building level "teacher leaders" - covers instructor fees and expenses, materials and partial scholarships for participants (17,000.) • Local school inservices - training fees and expenses for experts to provide local assistance in comprehensive health and wellness through Talent Bank (4,000.) • audioconferencing line fees (990.) • Develop and produce materials for parents and community members to encourage participation in health education (10,000.)
		Year 1 only <ul style="list-style-type: none"> • Develop and produce three Health Fair learning centers to encourage parents and other community members to participate in comprehensive school health education (20,000.)
400	\$500.	Supplies
500	\$8340.	Year 1 only: (1.5 computer workstations @ \$4560 each equals \$6840, \$1500 for desk, chair, bookshelf, phone)
700	\$100,000.	Incentive mini-grants to local school sites for revising and implementing comprehensive health education curriculum (e.g. curriculum revisions, teacher in-service.)
Total =	\$244,538.	Year 1

YEARS 2-5:

100	\$75,295	Includes 5% adjustment for merit and cost of living increases
200	\$13,600	Include Year 1 as base plus travel for other educators to provide on-site assistance (5100.)
300	\$55,580	Replaces Year 1 costs for Health Fair Parent Education Module development with additional Teacher Training Institutes at regional locations (\$20,000)
400	\$500	Same as Year 1
700	\$100,000	Same as Year 1
Total =	\$244,975	Year 2. Years 3-5 would reflect the same level of service.

HOUSE
HEALTH, EDUCATION AND SOCIAL SERVICES

LETTER OF INTENT AS AMENDED

CSHB 7(FIN) am

"It is the intent of the Legislature to allow communities to decide whether to establish separate health curriculum advisory committees or to work within the confines of existing advisory school boards for the purpose of advising on matters related to health education. It is not the intent of the Legislature to discourage smaller communities with populations under 50 from developing a health curriculum, but rather those communities may work within the school system already in place.

It is further the intent of the Legislature to encourage the university system to add a course in health education and a course in public safety to the core requirements for a degree in education, at both the elementary and secondary level. Additionally, teachers applying for recertification should be encouraged to take health and personal safety courses. Teacher aides and student teachers, as part of their teaching practicum should have to develop and participate in health and personal safety lesson plans while in the classroom.

It is further the intent of the Legislature that all appropriate departments and divisions within the State work with school districts to develop and deliver an appropriate health and personal safety curriculum for each community. The Department of Education and the Department of Health & Social Services should be consulted regularly to determine the best approach and the most current methods for teaching health and personal safety.

It is further the intent of the Legislature that the transitional period included in HB 7 provide for time to develop this curriculum.

Finally, it is the intent of the Legislature to conduct a review of the costs associated with providing comprehensive health and personal safety education and to make recommendations to the appropriate committees regarding the impact of the curriculum on the educational instructional unit."

Adopted by the House 4/24/91

Alaska State Legislature

REPRESENTATIVE
MARK BOYER

VICE-CHAIRMAN
HOUSE FINANCE COMMITTEE

FAIRBANKS

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FAIRBANKS, ALASKA 99701
(907) 456-6473

JUNEAU

P.O. BOX V
STATE CAPITOL
JUNEAU, ALASKA 99811
(907) 465-3466

House of Representatives

MEMORANDUM

DATE: May 9, 1991

TO: Senator Pat Pourchot, Co-chair
Senator Jay Kerttula, Co-chair
Senate Finance Committee

FROM: Representative Mark Boyer

RE: CSHB 7 (Fin)am - Healthy Student

I would like to respectfully request that you schedule CSHB 7 (Fin)am for a hearing at your earliest convenience, pending referral. On Wednesday, April 24, the healthy student bill passed the House by a vote of 27-12. The bill is scheduled for a hearing in the Senate HESS Committee on Friday and should move out.

CSHB , (Fin)am would mandate age appropriate health and personal safety education for Alaska's school children in grades K-12. With passage of this legislation, a statewide health and personal safety curriculum would become part of each school district's program.

The House HESS Committee adopted a committee substitute that improved the original bill by ensuring that comprehensive health and personal safety curriculum is locally developed. The HESS version included a report to the Legislature from the Department of Education on the status of these programs in school districts across the state, and a report requirement for Legislative Research to assess the impact on implementation of this curriculum on the instructional unit value.

The Finance CS reflected those HESS Committee changes. The Finance CS also made two small changes: on page 2, line 1, language was added after "and" to read "may establish" and on page 2, line 11, "shall" was changed to "may." The fiscal note was changed to reflect the concerns of the Finance committee members and the two FTE positions were eliminated.

Amendments made on the House floor include the addition of tobacco use under alcohol and substance use and the deletion

FAIRBANKS 20B

Page Two
CSHB 7 (Fin)

of language that would have required DOE to hire a health and personal safety specialist. A third amendment includes the addition of classes in outdoor survival skills and water and boating safety within the health and personal safety curriculum.

One of the most important components of the bill is the inclusion of community and parental involvement and assistance in developing these programs in the respective school districts. CSHB 7 (Fin)am contains a measure which fosters the cooperative relationship between family and school on behalf of the students. Teachers and counselors that have studied and worked with "youths at risk" believe there is a definite need for this type of legislation.

Attached is a sectional analysis of the bill and other back-up materials. If I can provide you with additional information, please do not hesitate to call me or my staff person, Alexis Miller, at 465-3467.