

HB5

SENATE FINANCE COMMITTEE REPORT

DATE: 2/8/91

FURTHER:

DATE TURNED INTO OFFICE: 3-20-91

The Finance Committee considered CS FOR HOUSE BILL NO. 5 (FINANCE

"An Act making an appropriation to the Department of Education for K - 12 support and education program support; and providing for an effective date."

and recommended:

- replace with \_\_\_\_\_ CS \_\_\_\_\_
  - or adopt \_\_\_\_\_ CS \_\_\_\_\_
  - attached amendment(s)
  - \_\_\_\_\_ letter of intent adopted
- same title
  - new title
  - technical title change (HB only)

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

ATTACHES NEW FISCAL NOTE(S): Dept/Date:

fiscal note(s) \_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_

APPROVES PREVIOUS: Dept/Date:

fiscal note(s) \_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_

appropriation-no fiscal note

SIGNING DO PASS:

OTHER RECOMMENDATIONS:

*Jim Duncan*

*Al Adams*

*[Signature]*

*[Signature]*

*[Signature]*

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

1. \_\_\_\_\_ 2. *Letter Do pass*

Co-Chairs: Signatures and Recommendations

CS FOR HOUSE BILL NO. 5 (FINANCE)  
 IN THE LEGISLATURE OF THE STATE OF ALASKA  
 SEVENTEENTH LEGISLATURE - FIRST SESSION

BY THE HOUSE FINANCE COMMITTEE

Offered: 2/5/91  
 Referred: Today's Calendar  
 Funding Information: General Fund \$560,681,200  
                           Other Funds     45,723,000  
   \$606,404,200

Sponsor(s): REPRESENTATIVES ELLIS, Bruckman, Carney, Parnell, B.Davis, Ulmer, MacLean, Boyer, Kubina, Grussendorf, Donley, Mackie, Navarre

A BILL

FOR AN ACT ENTITLED

1 "An Act making an appropriation to the Department of Education for K - 12 support  
 2 and education program support; and providing for an effective date."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. The sum of \$606,404,200 is appropriated from the general fund and from other funds  
 5 in the amount listed to the Department of Education for the purposes expressed and allocated in the  
 6 amounts listed for operating expenditures for the fiscal year ending June 30, 1992:

7	FUND SOURCE	AMOUNT
8	General fund	\$560,681,200
9	Public school trust fund (AS 37.14.110)	7,499,000
10	School fund (AS 43.50.140)	2,500,000
11	P.L. 81-874	20,624,000
12	Federal receipts other than	
13	P.L. 81-874	15,100,000
14	PURPOSE	ALLOCATION AMOUNT

1	Foundation program	\$541,746,200
2	Student lunch program	15,000,000
3	Cigarette tax distribution	2,500,000
4	Tuition students	13,878,500
5	Boarding home grants	230,000
6	Youth in detention	800,000
7	Schools for the handicapped	3,077,500
8	Pupil transportation	28,572,000
9	Community schools	600,000

10 \* Sec. 2. This Act takes effect July 1, 1991.

# 1

AMENDMENT

TO: CS HB 5 (FIN)

BY: ADAMS

AFTER EXISTING SECTION 1, ADD A NEW SECTION 2 AS FOLLOWS AND  
RENUMBER REMAINING SECTIONS ACCORDINGLY.

\*Sec. 2. The sum of \$128,986,100 is appropriated from the  
general fund to the Department of Education, local school debt  
retirement program, for the fiscal year ending June 30, 1992.

# 2

AMENDMENT

TO: CS HB 5 (FIN)

BY: ADAMS

AFTER EXISTING SECTION 1, ADD A NEW SECTION 2 AS FOLLOWS AND  
RENUMBER REMAINING SECTIONS ACCORDINGLY.

\*Sec. 2. The sum of \$51,639,300 is appropriated from the general  
fund to the Department of Education, school construction grant fund  
(AS 14.11.005), for school construction projects.

\*Sec. 3. The appropriation made in sec. 2 of this Act is for capital  
projects and lapses under AS 37.25.020.

X STEVE HALE

SCHOOL DISTRICT WITH HIGH-ENRICHMENT

THAT NEEDS to be in priority #1

# DIVISION OF LEGAL SERVICES

## LEGISLATIVE AFFAIRS AGENCY STATE OF ALASKA

P.O. Box Y, Juneau, Alaska 99811  
(907) 465-3867 or 465-2450  
FAX (907) 465-2029

Deliveries to: 240 Main Street  
Court Plaza, Room 500  
Mail Stop 3101

### MEMORANDUM

January 31, 1991

**SUBJECT:** Title of HB 5

**TO:** Senator Al Adams

**FROM:** George Utermohle *GU*  
Legislative Counsel

Marla Berg, of your staff, has asked whether the title of HB 5 is broad enough to include capital appropriations for school facilities. The title of the current version of HB 5 (CSHB 5 (Finance)) is "An Act making appropriations to the Department of Education for K - 12 support, education program support, and school construction debt retirement; and providing for an effective date."

The term "K - 12 support" means support for education programs at the kindergarten, primary, and secondary levels. Any appropriation that would support education programs at these levels would fit within "K - 12 support." A capital appropriation for construction of kindergarten, primary, or secondary school facilities would be supportive of education programs at those levels and thus fall within "K - 12 support."

Also, the term "education program support" means support for education programs in general. "Education program support" is an even broader term than "K - 12 support" and would include virtually any appropriation, operating or capital, that would be supportive of educational programs. Thus capital appropriations for school facilities would be permitted under the term "education program support."

The importance of the title of a bill arises from article II, sec. 13 of the Constitution of the State of Alaska which requires that "[t]he subject of each bill shall be expressed in the title." The purpose of this requirement is to ensure that members of the legislature and the public are given reasonable notice of the bill's content or scope so that provisions not consistent with the proclaimed subject of the bill are not enacted surreptitiously. Sutherland, *Statutory Construction*, sec. 18.02. The underlying purpose is to guard against inadvertence, stealth, and fraud in legislation. Suber v. Alaska State Bdnd Comm., 414 P.2d 546, 557 (Alaska 1966).

Senator Al Adams  
January 31, 1991  
Page 2

In determining whether a bill title adequately expresses the subject of the bill, "the court will disregard mere verbal inaccuracies, resolve doubts in favor of validity, and hold that in order to warrant the setting aside of enactments for failure to comply, the violation must be substantial and plain." Id. Matters fairly incidental to the general subject expressed in the title may properly be included in a bill without requiring special mention in the title. Id.

Given the broad scope of the terms contained in the title of CSHB 5 (Finance) and the broad latitude allowed by the court in reviewing bill titles, it is my conclusion that capital appropriations for schools facilities could be validly included in the bill so long as the appropriations are made to the Department of Education.

For the purposes of Uniform Rules 24(c), 35, and 41(b), the title of CSHB 5 (Finance) would not have to be changed in order for the second house to add capital appropriations for school facilities.

If I may be of further assistance, please advise.

GU:gc  
91-047.glc

Generated December 14, 1990  
at 10:30 AM

State of Alaska  
Department of Education

Page: 1

Capital Improvement Program Budget Request  
for Fiscal Year 1992

<u>Priority</u>	<u>District Name</u>	<u>Priority Type</u>	<u>Amount</u>	<u>Project Title</u>
1	Iditarod Area Schools	1	765.0	McGrath School Reroof
2	Lower Kuskokwim Schools	1	4,288.0	Chefornak Elementary School Addition
3	Lower Yukon Schools	1	1,575.0	Emmonak Elementary School Replacement
4	Ketchikan Gateway Schools	1	10,876.3	Ketchikan High: Phase II
5	Nome City Schools	1	2,540.0	Nome-Beltz Life Safety Upgrade/Asbestos
6	Hydaluug City Schools	1	1,213.0	Elementary Roof Replacement and Remodel
7	Lower Kuskokwim Schools	1	3,820.5	Nunapitchuk Elementary School
8	Yukon Flats Schools	1	1,100.0	Ft Yukon School Upgrade
9	Southeast Island Schools	1	976.0	Gildersleeve Floating School Replacement
10	Fairbanks North Star Schools	1	431.1	Lathrop Health Life Safety Renovations
11	Lower Kuskokwim Schools	1	7,405.0	Kasigluk - Akiuk School Replacement
12	Yukon/Koyukuk Schools	1	1,484.6	Koyukuk Life/Safety Corrections
13	Hoonah City Schools	1	1,475.8	School-wide Sprinkler Systm/Upgrd-Ph II
14	Pribilof Schools	1	809.0	St. Paul Roof Replacement
15	North Slope Schools	1	100.0	Point Hope Entryways and Roof Renovation
16	Lake & Peninsula Schools	1	1,600.0	Chignik Bay School
17	Kuspuk Schools	1	380.0	Sleetmute: Foundation & Roof Repair
18	Alaska Gateway Schools	1	10,800.0	Tok School

SFC Recommended to  
Rules  
4/23/91

AMENDMENT

To: CS HB 5 (Finance)

by: Senate Finance

Page 1 line 8 amend to read as follows:

FUND SOURCE	AMOUNT
General Fund	\$553,462,800 [560,681,200]
<u>GF/Mental Health Trust Income</u>	
<u>Account</u>	<u>7,218,400</u>

NOTE: THIS AMENDMENT IS NECESSARY TO CONFORM TO THE MENTAL HEALTH BASE FUNDING RECOMMENDATIONS. CS HB 5 (FINANCE) IS CURRENTLY IN THE SENATE RULES COMMITTEE.

MENTAL HEALTH TRUST INCOME ACCOUNT FUNDS WOULD BE ALLOCATED AS FOLLOWS:

FOUNDATION FORMULA (SPECIAL EDUCATION)	5,425,200
SCHOOLS FOR THE HANDICAPPED	1,793,200



Official Business

# Alaska State Legislature

Senate

Committee on Finance

Pouch V  
State Capitol  
Juneau, Alaska 99811

April 30, 1991

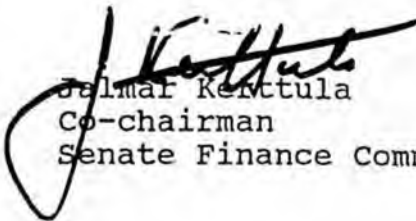
The Honorable Fred Zharoff  
Chairman  
Senate Rules Committee  
Capitol Building, Room 121  
Juneau, Alaska 99811

Re: Amendment to CSHB 5 (Finance)

Dear Senator Zharoff:

During April 23, 1991, Finance Committee discussion of mental health funding within the FY 92 budget, the attached Amendment was reviewed and recommended to the Rules Committee. This correspondence is intended to provide formal transmittal of the Amendment which was earlier informally furnished to your staff on the date the recommendation was made.

Sincerely,

  
Jalmar Kenttula  
Co-chairman  
Senate Finance Committee

Enclosure

AMENDMENT

by: Senate Finance

To: CS HB 5 (Finance)

Page 1 line 8 amend to read as follows:

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SCHOOLS FOR THE HANDICAPPED	1,793,200



# Alaska State Legislature

## SENATE

### Committee on Finance

P.O. Box V  
State Capitol  
Juneau, Alaska 99811

Senator Jay Kerttula  
Senator Pat Pourchot  
Senator Jim Duncan  
Senator Al Adams  
Senator Lyman Hoffman  
Senator Dick Shultz  
Senator Rick Uehling

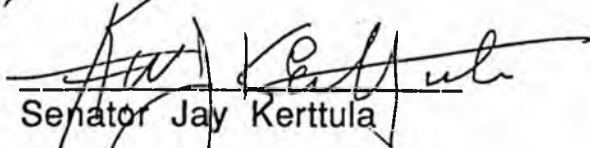
April 30, 1991

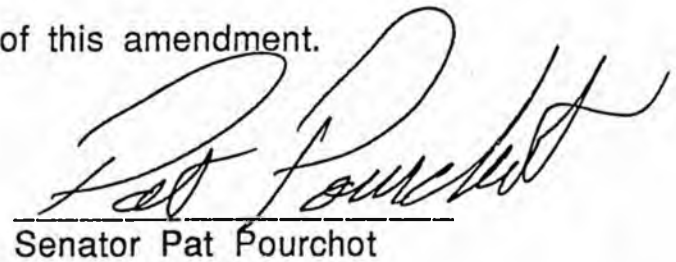
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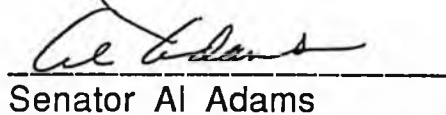
Dear Senator Zharoff,

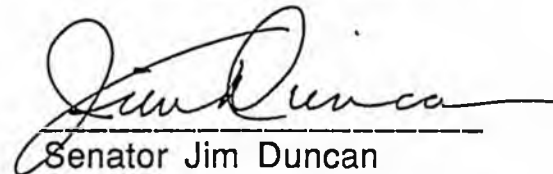
The Senate Finance Committee recommends that HB-5 be amended to include funding for single/dual site schools of less than 500 ADM. The fiscal impact of this change will be a \$2,131,200 increase in general funds in the foundation program.

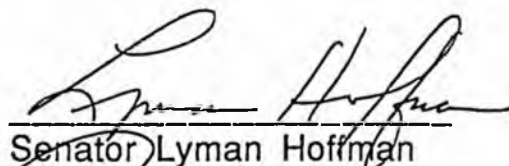
Thank you for your consideration of this amendment.

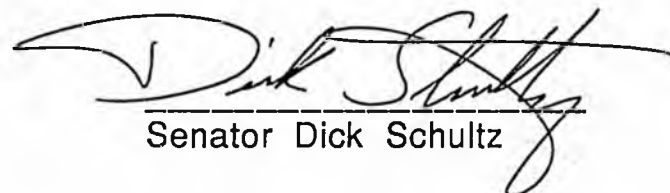
  
\_\_\_\_\_  
Senator Jay Kerttula

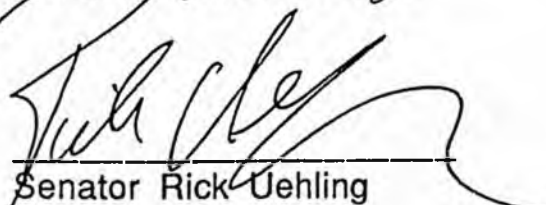
  
\_\_\_\_\_  
Senator Pat Pourchot

  
\_\_\_\_\_  
Senator Al Adams

  
\_\_\_\_\_  
Senator Jim Duncan

  
\_\_\_\_\_  
Senator Lyman Hoffman

  
\_\_\_\_\_  
Senator Dick Schultz

  
\_\_\_\_\_  
Senator Rick Uehling

SCHOOL FOUNDATION FUNDING AND K-12 SUPPORT

PROGRAM	FY91 AUTH	FY91 FULL	FY91SUPPL	FY92HICKEL	FY92 REVISED	HB 5
School Foundation	477,785.9	498,827.9	498,827.9	467,143.9	486,535.9	513,623.2
Tuition Students	13,878.5	13,878.5	no suppl.	13,142.9	no change	13,878.5
Youth in Detention	800.0	800.0	no suppl.	757.6	no change	800.0
Handicapped Schools	2,772.6	2,772.6	no suppl.	2,625.7	no change	3,077.5
Pupil Transportation	24,737.0	27,120.6	no suppl.	22,931.2	no change	28,572.0
Community Schools	600.0	4,864.9	no suppl.	.0	no change	600.0
Boarding Home	230.0	230.0	no suppl.	230.0	no change	230.0
<b>TOTAL</b>	<b>520,804.0</b>	<b>548,494.5</b>	<b>541,846.0</b>	<b>506,831.3</b>	<b>526,223.3</b>	<b>560,681.2</b>
These are general funds only. HB 5 also appropriates federal and other funds.						

# Education Budget - 100% Full Funding - FY92

FY 1992 EDUCATION FUNDING PROGRAMS

12/29/91

	FOUNDATION STATE AID FULL 100% ENTITLEMENT	DEBT RETIREMENT FULL 100% ENTITLEMENT	PUPIL TRANS. FULL AT 100%	TUITION STUDENTS PROJECTED FY 92 FULL	BOARDING HOME PROJECT FY 92 FULL	CIGARETTE TAX PROJECT FY 92 FULL	YOUTH IN DETENT. FY 92 FULL	SCHOOLS FOR THE HANDICAP FY 92 FULL	COMMUNITY SCHOOLS ESTIMATE FY 92	CUMULATIVE PROJECTED ENTITLEMENT FY92 PGMS
ADAK	\$2,173,342	\$0	\$149,306					\$21,544	\$2,344,19	
ALASKA GATEWAY	4,346,718	0	360,187					42,676	4,749,58	
ALEUTIAN REGION	680,468	0	0					0	680,46	
ALEUTIANS EAST	2,916,674	55,441	72,213			14,329		39,250	3,091,90	
ANCHORAGE	162,149,942	32,559,823	8,501,189	6,192,981	3,587	982,003	475,000	2,358,400	1,456,574	214,679,50
ANNETTE ISLANDS	1,305,462	0	8,925					20,000	1,334,38	
BERING STRAIT	12,719,470	0	36,247					125,082	12,880,79	
BRISTOL BAY	1,663,201	669,180	153,794			12,148		20,000	2,518,32	
CHATHAM	2,556,923	0	6,958					25,484	2,589,36	
CHUGACH	1,421,776	0	0					20,000	1,441,77	
COPPER RIVER	5,087,336	0	527,282					50,884	5,665,50	
CORDOVA	2,265,566	33,385	47,720	144,692		16,159		22,180	2,529,70	
CRAIG	2,138,924	0	0	9,380		15,581		20,000	2,183,88	
DELTA/GREELY	4,244,749	0	515,758					42,330	4,802,83	
DILLINGHAM	2,915,918	0	223,139	22,409		17,252		28,500	3,207,21	
FAIRBANKS	60,237,647	15,107,339	4,612,879	5,079,674		346,638	211,549	130,614	85,726,34	
GALENA	1,202,673	5,187	32,300			9,480		20,000	1,269,64	
HAINES	2,258,312	124,196	157,940	32,510		16,231		20,026	2,609,21	
HOONAH	1,405,719	0	15,148	53,151		11,336		20,000	1,505,35	
HYDABURG	981,799	0	3,559	5,503		8,506		20,000	1,019,36	
IDITAROD	4,386,121	0	45,322		24,906			45,916	4,502,26	
JUNEAU	20,626,989	9,152,382	1,084,018	107,785		129,607	74,609	187,690	31,363,08	
KAKE	1,036,056	0	23,327	5,676		9,990		0	1,075,04	
KASHUNAMIUT	1,390,596	0	0					20,000	1,410,59	
KENAI PENINSULA	39,335,955	24,520,970	2,744,620	218,726		231,580		329,524	67,381,37	
KETCHIKAN	10,378,089	4,265,188	508,768	51,825	3,477	70,856		0	15,276,21	
KLAWOCK	1,290,491	0	0	47,846		10,640		20,000	1,368,97	
KODIAK	11,967,600	2,176,683	443,706	813,117	6,774	61,927		115,726	15,585,53	
KUSPUK	4,684,283	0	82,230					46,430	4,812,94	
LAKE AND PENINSULA	5,474,080	112,803	48,327			15,744		51,476	5,700,43	
LOWER KUSKOKWIM	27,763,760	0	256,892				38,842	267,902	28,327,39	
LOWER YUKON	9,908,488	0	18,364					100,098	10,026,95	
MAT-SU	42,994,356	20,281,963	5,375,400	46,105		237,925		338,818	69,254,56	

LEG. OF ALASKA DEPT. OF EDUCATION

**FY 1992 EDUCATION FUNDING PROGRAMS**

	FOUNDATION STATE AID FULL 100% ENTITLEMENT	DEBT RETIREMENT FULL 100% ENTITLEMENT	PUPIL TRANS. FULL AT 100%	TUITION STUDENTS PROJECTED FY 92 FULL	BOARDING HOME PROJECT FY 92 FULL	CIGARETTE TAX PROJECT FY 92 FULL	YOUTH IN DETENT. FY 92 FULL	SCHOOLS FOR THE HANDICAP FY 92 FULL	COMMUNITY SCHOOLS ESTIMATE FY 92	CUMULATIVE PROJECTED ENTITLEMENT FY92 PGMS
NENANA	1,503,966	17,024	71,856	56,130		10,176		20,000	1,679,151	
NOME	4,913,430	1,000,403	178,318	31,900		24,048		47,184	6,195,283	
NORTH SLOPE	8,057,882	8,843,244	254,115			38,619		77,810	17,271,670	
NORTHWEST ARCTIC	11,464,556	0	0		9,375	42,739		141,292	11,657,962	
PELICAN	561,341	0	1,828	2,148		7,114		20,000	592,430	
PETERSBURG	3,051,475	1,148,045	106,352	37,701		22,402		29,806	4,395,582	
PRIBILOF	1,415,689	0	0		32,659			20,000	1,468,348	
RAILBELT	3,013,707	0	204,143					0	3,217,850	
SITKA	6,305,158	2,153,574	402,230	45,364		46,483		62,160	9,014,969	
SKAGWAY	822,752	0	5,099			9,016		20,000	856,867	
SOUTHEAST	5,096,142	0	122,112					0	5,218,254	
SOUTHWEST	5,029,342	0	27,597		45,357			44,134	5,146,430	
ST. MARYS	1,304,147	0	0			8,682		20,000	1,332,829	
TANANA	1,168,693	0	19,426	17,489		8,529		0	1,214,137	
TENALASKA	1,668,678	1,395,073	112,619			12,913		20,000	3,209,283	
VALDEZ	2,699,117	4,430,156	240,605	359,923		23,748		28,302	7,781,851	
WRANGELL	2,603,887	954,065	53,328	7,020		18,064		25,778	3,662,140	
WAKUTAT	1,157,318	0	54,045	57,393		9,526		20,000	1,298,282	
WALTON FLATS	4,788,884	0	100,717		23,000			41,666	4,954,267	
WALTON KOYUKUK	5,421,496	0	47,307		61,304			56,200	5,586,307	
WUPIT	3,503,802	0	0					35,818	3,539,620	
OTHER*	10,285,221	0	518,100	432,052	19,561	0	0	719,100	12,446,260	
TOTALS	\$541,746,166	\$128,986,129	\$28,571,313	\$13,878,500	\$230,000	\$2,500,000	\$800,000	\$3,077,500	\$4,864,900	\$724,654,508

\*MT EDGC/CCS, SCHOOL BUSES AND RATE INCREASES, CANADA TUITION CONTRACTS & INSURANCE, ALASKA YOUTH INITIATIVE ETC.  
 NOTE: SCHOOLS FOR THE HANDICAPPED TOTALS FOR ANCHORAGE INCLUDE PROVIDENCE HEIGHTS SCHOOL (API),  
 ALASKA STATE SCHOOL FOR THE DEAF AND THE SPECIAL EDUCATION SERVICE AGENCY (SESA).

# Education Budget - Cumulative Reductions Hicel From Full Funding

P. 5.7

CUMULATIVE REDUCTIONS FROM FY82 FULL BY DISTRICT PER GOVERNOR'S BUDGET										
1/29/91	FOUNDATION PROGRAM REDUCTION AMOUNT	DEBT RET. REIMBURS REDUCTION AMOUNT	PUPIL TRANS TRANSPORT REDUCTION AMOUNT	TUTION STUDENTS REDUCT. AMOUNT	BOARD HOME NONE	CKG. TAX NO REDUCT	YOUTH IN DETENT REDUCT	SCHOOLS FOR THE HANDICAP REDUCT.	COMMUNITY SCHOOLS REDUCTION AMOUNT	CUMULATIVE REDUCTION BY DISTRICT
ADAK	\$310,953	\$0	\$29,667	\$0	\$0	0	\$0	\$0	\$21,544	\$362,164
ALASKA GATEWAY	339,465	0	71,570	0	0	0	0	0	42,676	453,711
ALEUTIAN REGION	53,545	0	0	0	0	0	0	0	0	53,545
ALEUTIANS EAST	268,855	9,119	14,349	0	0	0	0	0	33,250	325,573
ANCHORAGE	14,067,180	5,355,489	1,669,203	333,182	0	0	24,400	319,000	1,456,574	23,245,029
ANNETTE ISLANDS	177,699	0	1,773	0	0	0	0	0	20,000	199,472
BERING STRAIT	1,172,992	0	7,202	0	0	0	0	0	125,082	1,305,276
BRISTOL BAY	170,949	110,068	30,559	0	0	0	0	0	20,000	331,576
CHATHAM	244,116	0	1,383	0	0	0	0	0	25,484	270,983
CHUGACH	111,869	0	0	0	0	0	0	0	20,000	131,869
COPPER RIVER	371,709	0	104,772	0	0	0	0	0	50,884	527,365
CORDOVA	196,274	5,491	9,482	7,784	0	0	0	0	22,180	241,212
CRAIG	164,240	0	0	505	0	0	0	0	20,000	184,745
DELTA GREELY	364,791	0	102,482	0	0	0	0	0	42,330	509,603
DILLINGHAM	258,415	0	44,338	1,206	0	0	0	0	28,500	332,459
FAIRBANKS	5,093,824	2,484,877	916,588	273,286	0	0	11,549	0	130,614	8,910,739
GALENA	104,490	853	6,418	0	0	0	0	0	20,000	131,761
HAINES	190,027	20,428	31,383	1,749	0	0	0	0	20,026	263,613
HOONAH	111,911	0	3,010	2,860	0	0	0	0	20,000	137,780
HYDABURG	71,323	0	707	296	0	0	0	0	20,000	92,326
IDITAROD	360,598	0	9,006	0	0	0	0	0	45,916	415,520
JUNEAU	1,825,171	1,505,397	215,397	5,799	0	0	2,609	0	187,690	3,742,062
KAKE	89,814	0	4,635	305	0	0	0	0	0	94,754
KASHUNAMIUT	129,102	0	0	0	0	0	0	0	20,000	149,102
KENAI	3,726,655	4,033,245	545,361	11,767	0	0	0	0	329,524	8,646,553
KETCHIKAN	961,581	701,545	100,696	2,788	0	0	0	0	0	1,766,010
KLAWOCK	100,884	0	0	2,574	0	0	0	0	20,000	123,458
KODIAK	1,039,025	358,024	88,165	43,746	0	0	0	0	115,726	1,644,686
KUSPUK	362,862	0	16,339	0	0	0	0	0	46,430	425,631
LAKE AND PENINSULA	440,726	18,554	9,205	0	0	0	0	0	51,476	519,961
LOWER KUSKOKWIM	2,329,463	0	51,045	0	0	0	3,842	0	267,902	2,652,252
LOWER YUKON	967,912	0	3,649	0	0	0	0	0	100,098	1,071,659
MAT-SU	3,495,872	3,332,718	1,068,103	2,480	0	0	0	0	338,818	8,237,991

FEB 01 '91 11:31 ALASKA EDUCATION

CUMULATIVE REDUCTIONS FROM FY82 FULL BY DISTRICT PER GOVERNOR'S BUDGET										
1/29/91	FOUNDATION PROGRAM REDUCTION AMOUNT	DEBT RET. REIMBURS REDUCTION AMOUNT	PUPIL TRANS TRANSPORT REDUCTION AMOUNT	TUTION STUDENTS REDUCT. AMOUNT	BOARD HOME AMOUNT NONE	CIG. TAX NO REDUCT	YOUTH IN DETENT REDUCT	SCHOOLS FOR THE HANDICAP REDUCT.	COMMUNITY SCHOOLS REDUCTION AMOUNT	CUMULATIVE AMOUNT REDUCTION BY DISTRICT
NENANA	109,647	2,800	14,278	3,020	0	0	0	0	20,000	149,745
NOME	389,895	164,548	35,432	1,716	0	0	0	0	47,184	632,875
NORTH SLOPE	919,148	1,454,550	50,493	0	0	0	0	0	77,810	2,502,001
NORTHWEST ARCTIC	1,150,559	0	0	0	0	0	0	0	141,292	1,291,851
PELICAN	43,020	0	363	116	0	0	0	0	20,000	63,499
PETERSBURG	261,908	188,832	21,132	2,028	0	0	0	0	29,606	502,907
PRIBILOF	131,199	0	0	0	0	0	0	0	20,000	151,199
RAILBELT	213,424	0	40,564	0	0	0	0	0	0	253,988
SITKA	579,137	354,223	79,924	2,441	0	0	0	0	62,160	1,077,884
SKAGWAY	74,090	0	1,013	0	0	0	0	0	20,000	95,103
SOUTHEAST	411,920	0	24,264	0	0	0	0	0	0	436,184
SOUTHWEST	444,542	0	5,484	0	0	0	0	0	44,134	494,160
ST. MARYS	95,726	0	0	0	0	0	0	0	20,000	115,726
TANANA	89,553	0	3,860	941	0	0	0	0	0	94,154
UNALASKA	159,963	229,464	22,378	0	0	0	0	0	20,000	431,805
VALDEZ	291,204	728,679	47,809	19,364	0	0	0	0	28,302	1,115,358
WRANGELL	212,753	156,926	10,596	378	0	0	0	0	25,778	406,431
YAKUTAT	88,808	0	10,739	3,088	0	0	0	0	20,000	122,635
YUKON FLATS	372,255	0	20,013	0	0	0	0	0	41,666	433,934
YUKONKOYUKUK	468,723	0	9,400	0	0	0	0	0	56,200	532,323
YUPIIT	311,708	0	0	0	0	0	0	0	35,818	347,526
OTHER	-5,508	-400,001	65,883	12,181	0	0	0	32,800	472,226	177,581
<b>TOTALS</b>	<b>\$46,479,266</b>	<b>\$20,815,829</b>	<b>\$5,640,113</b>	<b>\$735,600</b>	<b>\$0</b>	<b>\$0</b>	<b>\$42,400</b>	<b>\$351,800</b>	<b>\$4,864,900</b>	<b>\$78,929,907</b>

# Education Budget - Hickel Fy92

Distribution Copy

*JET*

GOVERNOR'S BUDGET PROPOSED										
2/29/91	FOUNDATION	DEBT	PUPIL	TUITION	BOARD	CIGARETTE	YOUTH	SCHOOLS	COMM.	CUMULATIVE
	STATE AID	RETIREMNT	TRANS.	STUDENTS	HOME	TAX	IN DETENT.	FOR HANDIC.	SCHOOL	GOVERNOR
	GOV BUDGET	GOV BUD OF	GOV BUD	GOV BUD	GOV	GOV	GOV	GOV	GOV	BUDGET
	OF 485,266.9	OF 108,170.3	OF 22,931.2	OF 13,142.9	BUDGET	BUDGET	BUDGET	BUDGET	BUDGET	BY DISTRICT
ADAK	\$1,862,389	\$0	\$119,639	\$0					\$0	\$1,982,028
ALASKA GATEWAY	4,007,253	0	288,617	0					0	4,295,871
ALEUTIAN REGION	626,923	0	0	0					0	626,923
ALEUTIANS EAST	2,647,819	46,322	57,864	0		14,329			0	2,766,330
ANCHORAGE	148,082,762	27,204,339	6,811,988	5,859,798	3,587	982,003	450,600	2,039,400	0	191,434,471
ANNETTE ISLANDS	1,127,763	0	7,152	0					0	1,134,915
BERING STRAIT	11,546,478	0	29,045	0					0	11,575,523
BRISTOL BAY	1,492,252	559,112	123,235	0		12,148			0	2,186,747
CHATHAM	2,312,807	0	5,575	0					0	2,318,382
CHUGACH	1,309,907	0	0	0					0	1,309,907
COPPER RIVER	4,715,627	0	422,510	0					0	5,138,137
CORDOVA	2,089,292	27,894	38,238	136,908		16,159			0	2,288,491
CRAIG	1,974,684	0	0	8,875		15,581			0	1,999,140
DELTA/GREELY	3,879,958	0	413,276	0					0	4,293,234
DILLINGHAM	2,657,503	0	178,801	21,203		17,252			0	2,874,759
FAIRBANKS	55,143,823	12,622,462	3,696,291	4,806,388		346,638	200,000		0	76,815,602
GALENA	1,098,183	4,334	25,882	0		9,480			0	1,137,879
HAINES	2,068,285	103,768	126,557	30,761		16,231			0	2,345,602
HOONAH	1,293,808	0	12,138	50,292		11,336			0	1,367,574
HYDABURG	910,476	0	2,852	5,206		8,506			0	927,040
IDITAROD	4,025,523	0	36,316	0	24,906				0	4,086,745
JUNEAU	18,801,818	7,646,985	868,621	101,986		129,607	72,000		0	27,621,011
KAKE	946,242	0	18,692	5,370		9,990			0	980,294
KASHUNAMIUT	1,261,494	0	0	0					0	1,261,494
KENAI	35,609,300	20,487,725	2,199,259	206,959		231,580			0	58,734,823
KETCHIKAN	9,416,508	3,563,643	406,072	49,037	3,477	70,866			0	13,509,603
KLAWOCK	1,189,607	0	0	45,272		10,640			0	1,245,519
KODIAK	10,928,575	1,818,659	355,541	769,372	6,774	61,927			0	13,940,848
KUSPUK	4,321,421	0	65,891	0					0	4,387,312
LAKE AND PENINSULA	5,033,354	94,249	37,122	0		15,744			0	5,180,469
LOWER KUSKOKWIM	25,434,297	0	205,847	0			35,000		0	25,675,144
LOWER YUKON	8,940,576	0	14,715	0					0	8,955,291
MAT-SU	39,498,484	16,929,245	4,307,297	43,624		237,925			0	61,016,571

FEB 01 '91 ALASKA EDUCATION

GOVERNOR'S BUDGET PROPOSED

28/91

	FOUNDATION STATE AID GOV BUDGET OF 495,266.9	DEBT RETIREMENT GOV BUD OF OF 108,170.3	PUPIL TRANS. GOV BUD OF 22,931.2	TUITION STUDENTS GOV BUD OF 13,142.9	BOARD HOME GOV BUDGET	CIGARETTE TAX GOV BUDGET	YOUTH IN DETENT. GOV BUDGET	SCHOOLS FOR HANDIC. GOV BUDGET	COMM. SCHOOL GOV BUDGET	CUMULATIVE GOVERNOR BUDGET BY DISTRICT
NENANA	1,394,319	14,224	57,578	53,110		10,176			0	1,529,407
NOME	4,529,435	835,855	142,886	30,184		24,048			0	5,562,408
NORTH SLOPE	7,138,734	7,388,694	203,622	0		38,619			0	14,769,668
NORTHWEST ARCTIC	10,313,997	0	0	0	9,375	42,739			0	10,366,111
PELICAN	518,321	0	1,465	2,032		7,114			0	528,932
PETERSBURG	2,790,167	959,213	85,220	35,673		22,402			0	3,892,675
PRIBILOF	1,284,490	0	0	0	32,659				0	1,317,149
RAILBELT	2,800,283	0	163,579	0					0	2,963,862
SITKA	5,726,021	1,799,351	322,306	42,923		46,483			0	7,937,084
SKAGWAY	748,662	0	4,086	0		9,016			0	761,764
SOUTHEAST	4,684,222	0	97,848	0					0	4,782,070
SOUTHWEST	4,584,800	0	22,113	0	45,357				0	4,652,270
ST. MARYS	1,208,421	0	0	0		8,682			0	1,217,103
TANANA	1,079,340	0	15,566	16,548		8,529			0	1,119,983
UNALASKA	1,508,715	1,165,609	90,241	0		12,913			0	2,777,479
VALDEZ	2,407,913	3,701,477	192,796	340,559		23,748			0	6,666,493
WRANGELL	2,391,134	797,139	42,730	6,642		18,064			0	3,255,709
YAKUTAT	1,068,510	0	43,306	54,305		9,526			0	1,175,647
YUKON FLATS	4,416,629	0	80,704	0	23,000				0	4,520,333
YUKON/KOYUKUK	4,954,773	0	37,907	0	61,304				0	5,053,984
YUPIIT	3,192,094	0	0	0					0	3,192,094
OTHER	10,290,729	400,001	452,217	419,871	19,561			686,300		1,977,950
TOTALS	\$495,266,900	\$108,170,300	\$22,931,200	\$13,142,900	\$230,000	\$2,500,000	\$757,600	\$2,725,700	\$0	\$635,433,871

FEB 01 '91 11:29 ALASKA EDUCATION

HB5

Post-It™ brand fax transmittal memo 7671 # of pages ▶ 3	
To Georgianna Lincoln	From Douglas Walker
Co.	Co. Y.F.S.D.
Dept.	Phone # 1602-2515
Fax # 5164-2652	Fax # 1602-2519

### YUKON FLATS SCHOOL DISTRICT

P.O. Box 359  
 Fort Yukon, Alaska 99740  
 Phone: (907) 662-2515

Please Get to Hearing Today



February 26, 1991

- ARCTIC VILLAGE 99722
- BEAVER 99724
- BIRCH CREEK VILLAGE 99740
- CENTRAL 99730
- CHALKYITSIK 99780
- CIRCLE 99733
- FORT YUKON 99740
- NORTHERN LIGHTS 99701
- RAMPART 99767
- STEVENS VILLAGE 99774
- VENETIE 99781

The Honorable Pat Pourchot  
 Senate Finance Committee  
 Alaska State Legislature  
 P.O. Box V  
 Juneau, Alaska 99811

Dear Senator Pourchot:

The Yukon Flats School District Board and Administration wish to encourage the Legislature to seriously consider restoring FY91 Foundation Funding and increasing FY92 Foundation Funding for the education programs and services in the State of Alaska. We recognize the desires of the Legislature are to reduce spending. We are aware that responsible spending is also a concern.

During the course of the last two years our district has focused on those very concerns.

The district has significantly reduced administrative staffing.

The district has maintained existing programs and expanded services in many areas. Including:

- 1) Full year 3 and 4 year old preschool programs
- 2) Summer school programs
- 3) Increased communications to parents and community members.
- 4) Involved sites administrators and L.S.A.C.'s in budget preparation.
- 5) Increased training and in-service to classified and certified staff, L.S.A.C.'s and board members.
- 6) Increased extra curriculum experiences and travel for students.

The district has voluntarily closed a school because of limited enrollment.

The district has entered into joint agreements and efforts with other organizations and institutions to reduce or control cost, including:

City of Fort Yukon - Gym purchase upgrade and maintenance and rental of surplus space.

Tanana Chief Conference - Joint funding of Fort Yukon Preschool.

Public Health Service - Joint operation and maintenance of Chalkyitsik, Birch Creek, Circle, and Beaver Water and Sewer.

University of Alaska, Fairbanks - Joint funding of Native Language translation.

Nenana City Schools and Tanana City Schools - Negotiating joint employment of special service personnel including School Psychologist, Speech Clinician and Vocational Education Services.

Fairbanks North Star Borough - Dovetailing Consultants services at joint times when travel cost would not be duplicated.

The district has reduced costs on:

- 1) Annual Audits
- 2) Annual Legal Service.

The district has combined Itinerant/Vocational/Correspondence and Special Education responsibilities and reduced the number of itinerant personnel needed by hiring dual certified personnel to perform joint functions.

Page 3  
Senator Pourchot  
2/26/91

The district has done without:

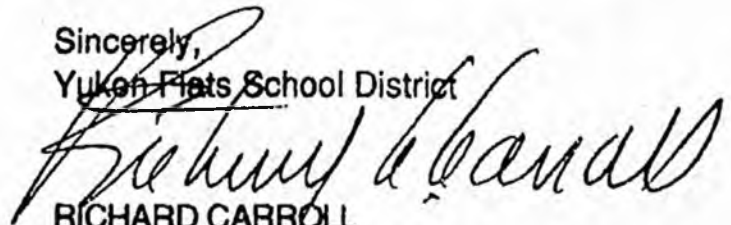
- 1) Much technical equipment (limited computer technology and no satellite dishes).
- 2) Salary schedule adjustments for teachers since 1988.
- 3) Paying teachers for extra curricular responsibilities for several years.

We feel confident that we are getting a very high return on dollars spent. We are, however, reaching a point where personnel are being over taxed and services will have to be reduced if the State Foundation is not increased.

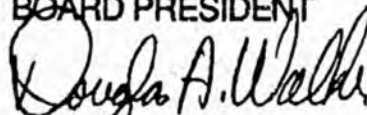
The district currently stands to lose significant federal pass through money (@ 500,000.00 annually) based upon a PL 874 audit. Without an offset in State funding our district will suffer a substantial revenue short fall that will require radical changes in program offerings.

In conclusion we hope that you place a higher value on the service we provide, when educating the youth of the State. We can assure you that we will continue to spend money responsibly. Thank you for your consideration

Sincerely,  
Yukon Flats School District



RICHARD CARROLL  
BOARD PRESIDENT



DOUGLAS A. WALKER  
SUPERINTENDENT OF SCHOOLS

cc: Georgianna Lincoln

3111 C STREET, SUITE 455  
ANCHORAGE, ALASKA 99503  
(907) 561-7628

WHILE IN SESSION  
P.O. BOX V  
JUNEAU, ALASKA 99811  
(907) 465-3704

# ALASKA STATE HOUSE



CHAIR  
RULES COMMITTEE

JUDICIARY


SPECIAL COMMITTEE ON INTERNATIONAL  
TRADE & TOURISM

LEGISLATIVE COUNCIL

REPRESENTATIVE JOHNNY ELLIS

## MEMORANDUM

TO: Senator Jay Kerttula, Co-Chair, Senate Finance Committee  
Senator Pat Pourchot, Co-Chair, Senate Finance Committee

FROM: Rep. Johnny Ellis, Chair  
House Rules Committee 

RE: HB 5

DATE: Feb. 11, 1991

---

I would appreciate if you could schedule House Bill 5 at your earliest possible convenience. The bill passed the House last week by a vote of 38-2, and was recently passed out of the Senate HESS Committee.

House Bill 5 combines two education ideals: early funding and full funding. As an appropriation measure separate from the budget, HB 5 provides state funding for the foundation program and other formula programs *earlier* in the session. This is critical for timely school district budgeting.

Full and early funding for education is widely supported by legislators and the public. Constituents are clear that they do not want education cut and that legislators should live up to their constitutional obligation for education.

The words "full funding" are not meant to imply that this amount is the "ideal" amount for education. In regard to the foundation program, full funding means the funding level required to meet the statutory mandate of \$60,000 per instructional unit.

Attached are computer runs provided by DOE which show pass-through formula funded programs by school district. One set shows Hickel's proposed budget, one set shows full funding for these programs, and the other set shows the cumulative reductions of the Hickel budget from full funding.

I would greatly appreciate your prompt consideration of HB 5. Thank you.





Alaska  
Division

## EDUCATIONAL FUNDING

AAUW BELIEVES THAT EDUCATION AND FUNDING OF ALASKA'S EDUCATIONAL PROGRAMS SHOULD BE ONE OF THE TOP PRIORITIES IN THE 1991-92 LEGISLATIVE SESSIONS.

Article VII, Section 1 of the Alaska State Constitution states that the Legislature shall establish and maintain a system of public schools open to all children.

It has been generally recognized that some aspects of the Public School Foundation Program need to be modified in order to have a more equitable funding formula. The lack of an increase in the foundation formula in 6 years, plus inflation, increasing depreciation and the expanding role of schools has resulted in a dangerously low maintenance of funding standard. Specific areas requiring a closer examination of their financial impact include:

- Inflation proofing the instructional unit value
- Single/dual site funding
- Area cost differential considerations
- Insuring that the cost of any new programs are funded within the foundation formula

The foremost concern is that the foundation program needs to provide equity of educational funding for all of Alaska's school children.

Fluctuating state revenues have made it extremely difficult for school districts to adequately plan and deliver a sound educational program. Early planning of programs, staffing and procurement of supplies, equipment and maintenance are critical for providing students with quality education. The ability to plan wisely is largely dependent on knowing what the available financial resources will be early in the planning process. Earlier funding for education by the Legislature would allow districts adequate time for planning and budget preparation.

School districts have not seen an increase in the instructional unit value since 1986, when Gov. Sheffield instituted a 10% cut in the foundation level. Recognizing a deficient unit value penalizes our state's future - our children, AAUW supports legislation to provide additional educational funding.

6/90

# Alaska State Legislature

Senator Paul Fischer  
Senate District D  
Box 784  
Soldotna, Alaska 99669  
(907) 262-9420 W  
262-9269



## State Senate

While in Juneau  
P.O. Box V  
Juneau, Alaska 99811  
(907) 465-3791

### MEMORANDUM

TO: Senators Jay Kerttula and  
Pat Pourchot, Co-Chairmen  
Senate Finance Committee  
All members of the Senate Finance Committee

FROM: Senator Paul A. Fischer *PAF.*

SUBJECT: CSHB 5 (Finance)  
(K-12 support and education program support)

DATE: February 22, 1991

---

It is my understanding that a public hearing on the above referenced legislation will be conducted by the Senate Finance Committee on Tuesday, February 26.

During our review in the Senate Health, Education and Social Services committee; it was determined by legal counsel that the title of this bill is indeed broad enough in scope for the Senate to add an appropriation for school construction debt retirement.

Therefore, I would like to respectfully request that the members of the Senate Finance committee seriously consider adding the following new section to this bill and renumber the remaining sections accordingly:

\*Sec. 2. "The sum of \$128,986,100 is appropriated from the general fund to the Department of Education for the school construction account (AS 14.11.100(c)) for the fiscal year ending June 30, 1992."

I feel it's important for school districts to receive early notice of their funding levels. However, I also feel it's imperative that that funding must include school debt retirement, at full entitlement, to realistically complete the educational package.

Your consideration of this amendment would be greatly appreciated.

PAF/sgn