

HB 139

# SENATE FINANCE COMMITTEE REPORT

DATE: 5/18/91

FURTHER:

DATE TURNED INTO OFFICE: 5-19-91

The Finance Committee considered CS FOR HOUSE BILL NO. 139 (HES)

"An Act relating to public recognition of, and incentives for, pollution prevention and waste reduction and recycling efforts; and providing for an effective date."

and recommended:

- replace with \_\_\_\_\_ CS \_\_\_\_\_
  - or adopt \_\_\_\_\_ CS \_\_\_\_\_
  - attached amendment(s)
  - \_\_\_\_\_ letter of intent adopted
- same title
  - new title
  - technical title change (HB only)

- do pass
- do not pass
- no recommendation
- individual recommendations
- further referral to \_\_\_\_\_

**ATTACHES NEW FISCAL NOTE(S):**

**APPROVES PREVIOUS:**

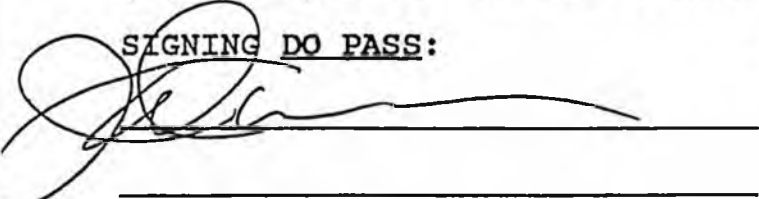
- fiscal note(s) \_\_\_\_\_ Dept/Date: \_\_\_\_\_
- zero fiscal note(s) \_\_\_\_\_

- fiscal note(s) \_\_\_\_\_ Dept/Date: 30.0 DEC. 3/29/91
- zero fiscal note(s) \_\_\_\_\_

appropriation-no fiscal note

**SIGNING DO PASS:**

**OTHER RECOMMENDATIONS:**

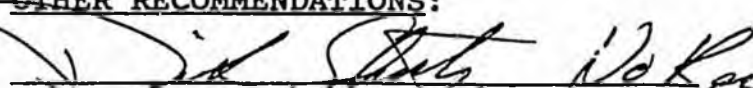


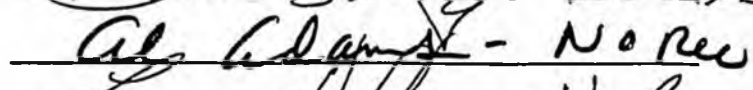
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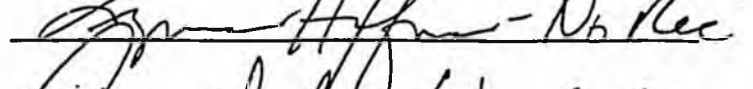
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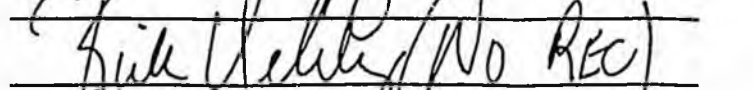
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\_\_\_\_\_

 Dick Steitz id Rec

 Al Adams - No Rec

 Lynn Hoffman - No Rec

 Mike Welch (No Rec)

 J. Vetter Do pass

FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

No. 2  
Bill Version: CSHB 139 (HES)  
(H) Publish Date: 4/26/91

Revision Date: 3/28/91  
Title: An Act relating to public  
recognition of pollution prevention  
Sponsor: Rep. Kay Brown  
Requestor: \_\_\_\_\_

Department Affected: DEC  
BRU: Environmental Quality  
Component: EQ Projects

COMPONENT SERIAL NO. 

|   |   |   |   |   |   |
|---|---|---|---|---|---|
| 1 | 1 | 0 | 1 | 1 | 6 |
|---|---|---|---|---|---|

EXPENDITURES/REVENUES: (Thousands of Dollars)

| OPERATING              | FY 92      | FY 93      | FY 94      | FY 95      | FY 96      | FY 97      |
|------------------------|------------|------------|------------|------------|------------|------------|
| PERSONAL SERVICES      |            |            |            |            |            |            |
| TRAVEL                 |            |            |            |            |            |            |
| CONTRACTUAL            | 10.0       | 10.0       | 10.0       | 10.0       | 10.0       | 10.0       |
| SUPPLIES               |            |            |            |            |            |            |
| EQUIPMENT              |            |            |            |            |            |            |
| LAND&STRUCTURES        |            |            |            |            |            |            |
| GRANTS, CLAIMS         | 20.0       | 20.0       | 20.0       | 20.0       | 20.0       | 20.0       |
| MISCELLANEOUS          |            |            |            |            |            |            |
| <b>TOTAL OPERATING</b> | <b>30.</b> | <b>30.</b> | <b>30.</b> | <b>30.</b> | <b>30.</b> | <b>30.</b> |

|         |  |  |  |  |  |  |
|---------|--|--|--|--|--|--|
| CAPITAL |  |  |  |  |  |  |
|---------|--|--|--|--|--|--|

|         |  |  |  |  |  |  |
|---------|--|--|--|--|--|--|
| REVENUE |  |  |  |  |  |  |
|---------|--|--|--|--|--|--|

FUNDING: (Thousands of Dollars)

|               |            |            |            |            |            |            |
|---------------|------------|------------|------------|------------|------------|------------|
| GENERAL FUND  | 20.0       | 20.0       | 10.0       | 10.0       | 10.0       | 10.0       |
| FEDERAL FUNDS |            |            |            |            |            |            |
| OTHER / PR    | 10.0       | 10.0       | 20.0       | 20.0       | 20.0       | 20.0       |
| <b>TOTAL</b>  | <b>30.</b> | <b>30.</b> | <b>30.</b> | <b>30.</b> | <b>30.</b> | <b>30.</b> |

POSITIONS:

|           |     |     |     |     |     |     |
|-----------|-----|-----|-----|-----|-----|-----|
| FULL-TIME | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| PART-TIME |     |     |     |     |     |     |
| TEMPORARY |     |     |     |     |     |     |

Estimate of current year impact: **NONE**

ANALYSIS: (Attach a separate page if necessary.)

See Attached

Prepared by: Janice Adair  
Division: Commissioner's Office

Phone: 465-2600  
Date: March 28, 1991

Approved by Commissioner: *Jan O. Fowler*  
Agency: Dept. of Environmental Conservation

Date: 3/29/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

CSHB 139 (HES)

FISCAL NOTE ANALYSIS

\$10.0 will be used to publicly recognize exemplary pollution prevention efforts by individuals, businesses, or government agencies and to promote the waste reduction and recycling awards for schools. \$20.0 will be used to award grants of up to \$2.0 each to public school in recognition of their reduction and recycling efforts. \$10.0 is anticipated as being collected from private sources in each of the first two fiscal years. By FY 94, the Department would propose to fund all school grants from private donations.

COMMITTEE COPY

## CS FOR HOUSE BILL NO. 139 (HES)

IN THE LEGISLATURE OF THE STATE OF ALASKA

SEVENTEENTH LEGISLATURE - FIRST SESSION

BY THE HOUSE HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE

Offered: 3/15/91

Referred: Resources, Finance

Sponsor(s): REPRESENTATIVES BROWN, Ellis, Ulmer, Boyer, Finkelstein, Koponen, Kubina, Navarre

## A BILL

## FOR AN ACT ENTITLED

1 "An Act relating to public recognition of, and incentives for, pollution prevention and  
 2 waste reduction and recycling efforts; and providing for an effective date."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. FINDINGS. The legislature finds that

5 (1) waste reduction and recycling must be a fundamental part of a comprehensive solid  
 6 waste management effort;

7 (2) the success of waste reduction and recycling initiatives is largely dependent upon the  
 8 current and future behavior of consumers in the state; and

9 (3) while significant opportunities for waste reduction and recycling exist, public  
 10 education is required to ensure that consumers are aware of these opportunities.

11 \* Sec. 2. AS 46.03 is amended by adding a new section to article 2 to read:

12 Sec. 46.03.045. PUBLIC RECOGNITION OF POLLUTION PREVENTION EFFORTS.

13 In addition to the school awards program under AS 46.11.070, the department may identify,  
 14 document, and publicly acknowledge exemplary pollution prevention achievements by individuals,

1 businesses, or government agencies in the state.

2 \* Sec. 3. AS 46.11 is amended by adding a new section to read:

3 Sec. 46.11.070. WASTE REDUCTION AND RECYCLING AWARDS FOR SCHOOLS.

4 (a) In consultation with the Department of Education, the Department of Environmental  
5 Conservation shall establish a waste reduction and recycling awards program under which the  
6 Department of Environmental Conservation may annually, subject to available funding, award  
7 grants of up to \$2,000 each to public schools in recognition of their efforts and the efforts of  
8 their students to reduce and recycle waste generated in the administrative offices, classrooms,  
9 laboratories, cafeterias, and maintenance operations of the schools.

10 (b) The Department of Environmental Conservation shall, on request, provide technical  
11 assistance to schools concerning their opportunities to reduce and recycle wastes.

12 (c) The Department of Environmental Conservation shall adopt regulations to implement  
13 the awards program. For purposes of evaluating school waste reduction and recycling programs,  
14 the department may group schools according to geographical location, student population,  
15 distance to recycling markets, or other criteria considered appropriate by the department.

16 (d) The Department of Environmental Conservation may accept and use restricted grants  
17 of money or other assistance from private persons or groups to fund the awards made under (a)  
18 of this section.

19 (e) The Department of Environmental Conservation may not use state money to fund  
20 awards made under (a) of this section unless an appropriation is made specifically for the  
21 purposes of (a) of this section.

22 \* Sec. 4. This Act takes effect immediately under AS 01.10.070(c).

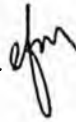
# Representative Kay Brown

ALASKA STATE LEGISLATURE

Legislative Information Office  
3111 C Street #435  
Anchorage, Alaska 99503  
(907) 561-7627

During Session  
P.O. Box V  
Juneau, Alaska 99811  
(907) 465-4998

TO: Senator Pat Pourchot, Co-Chair  
Senate Finance Committee

FROM: Representative Kay Brown 

DATE: May 18, 1991

SUBJ: CS HB 139 (HES)/Waste Reduction Recognition Awards

CS HB 139 (HES), legislation that would provide for the public recognition of pollution prevention, waste reduction and recycling efforts, was recently referred to the Senate Resources Committee.

I would appreciate your consideration of waiving CS HB 139 (HES) from the Senate Finance Committee. As you may recall, a very similar bill passed both the House and the Senate last session, but died in the closing minutes of the session because it was not physically transmitted between the two bodies before final adjournment. The bill has a fiscal note of 30.0 (20.0 GF and 10.0 GF/PR).

CS HB 139 (HES) has received wide-spread public and legislative support as a cost-effective means of encouraging pollution prevention and waste reduction. For your reference, please find enclosed a packet of documents in support of this legislation. If you determine that it is necessary to have a hearing on the bill, I would appreciate your scheduling of this bill at the earliest possible time.

I appreciate your consideration of this request. If you have any questions, please contact Cathy Donadio of my staff at 465-4998.

attachments

DISTRICT 12

Downtown • Fairview • City View • Bootleggers Cove • Inlet View • South Addition • Thunderbird Terrace  
Eastridge • Penland Park • Airport Heights • Government Hill

## SPONSOR STATEMENT

CS HB 139 (HESS) - Pollution Prevention & Recycling Recognition Awards

### CS HB 139 (HESS)

CS HB 139 (HESS) would provide for the public recognition of pollution prevention, waste reduction and recycling efforts.

Specifically, the legislation would:

- 1) **Establish an Alaska school recycling awards program.** Subject to available funding, DEC would be authorized to award grants of up to \$2,000 each to public schools in recognition of their waste reduction and recycling efforts;
- 2) **Authorize DEC to "identify, document and publicly acknowledge exemplary pollution prevention achievements by individuals, businesses or government agencies;"** and
- 3) **Authorize DEC to accept contributions from private sources to fund the recognition awards.**

### Discussion

Each day, Alaskans produce approximately 3 to 5 pounds of solid waste per person. Each year, it is estimated that the state produces as much as 1 billion pounds of trash. Many communities throughout Alaska are confronted with a landfill capacity shortage that will require substantial capital investments to address. The Department of Environmental Conservation has identified the need for tens of millions of dollars in additional investment for new landfills and to address solid waste management problems. At the same time, new federal landfill design requirements are making the development of new landfills increasingly expensive.

Last legislative session, the legislature enacted a statutory hierarchy as part of HB 478 (see AS 46.06.021) that promotes solid and hazardous waste management practices in the following order of priority:

- 1) waste source reduction
- 2) recycling of waste
- 3) waste treatment; and
- 4) waste disposal.

Waste reduction and recycling must be a fundamental part of Alaska's solid waste management effort. While significant opportunities exist for waste reduction and recycling, public education is essential to ensure that individuals are aware of these opportunities. Furthermore, the future success of Alaska waste reduction and recycling is critically dependent upon the positive attitudes and behavior of young Alaskans.

CS HB 139 (HESS) is a cost-effective investment in Alaska's future solid waste management. By establishing a recognition awards program for waste reduction and recycling efforts, the state can help educate and promote opportunities for pollution prevention. The extent to which Alaskans can succeed in diverting solid waste from our landfills and establish successful recycling programs will enable the state to avoid the needless expenditure of millions of dollars for costly landfill capacity additions.

Recognition awards for successful pollution prevention efforts will also help small business by identifying positive solutions to pollution problems that can have economic as well as environmental benefits. Some examples include,

- the efforts of an Anchorage manufacturing company to automate its bottle filling process resulting in the reduction of discharged ammonia;
- the decrease in solvent waste by an Anchorage dry-cleaner through a modification of its process allowing for the reuse of solvent and a reduction in solvent discharges; and
- the success of an Alaska newspaper to substitute non-toxic soy-based inks for petroleum based inks resulting in a reduction in the paper's hazardous waste management liabilities as well as a reduction in occupational health hazards.

These are the kinds of pollution prevention, waste reduction and recycling efforts that CS HB 139 (HESS) will recognize, encourage and award.

A recent survey of Alaska consumers found that 90% of the respondents felt that solid waste recycling was a community priority. The survey also found that about a third (31%) of the respondents lacked sufficient information about how to recycle more. In significant part, these impediments can be overcome by better education together with the kind of positive incentives and reinforcement provided through CS HB 139 (HESS).

## Sectional Analysis

### CSHB 139 (HESS) — Pollution Prevention Recognition Awards

#### Section 1

Findings.

#### Section 2

Provides authority for the Department of Environmental Conservation to "identify, document, and publicly acknowledge exemplary pollution prevention achievements by individuals, businesses or government agencies in the state."

#### Section 3

Establishes a school recycling awards program to be administered by the Department of Environmental Conservation in consultation with the Department of Education. Subject to available funding, DEC is authorized to award recognition grants of up to \$2,000 each to public schools in recognition of efforts to reduce and recycle waste generated by the school. The department would provide technical assistance to schools upon request.

Allows the department to accept contributions from private sources to fund the recognition awards and requires that the department may not use state money to fund awards unless an appropriation is made specifically for that purpose.

#### Section 4

Effective date.

Survey by Anchorage Recycling Center-Sent to Anchorage  
Refuse customers in April 1990:

1. Do you consider a solid waste recycling program a community priority?

YES: 3162/3514 90% NO: 367/3514 10%

2. Do you currently recycle?

YES: 2701/3514 77% NO: 812/3514 23%

3. Would you be willing to separate your recyclables if pick-up occurred at your home?

YES: 3307/3514 94% NO: 207/3514 6%

4. The value of recyclables will not support curbside pick-ups. Will you be willing to pay more than your current refuse bill for curbside pick-up of recyclables?

YES: 1994/3514 57% NO: 1520/3514 43%

5. If yes, how much more?

\$5.00: 1617/3514 46% \$10.00: 291/3514 3%

\$15.00: 75/3514 2% N/A: 1532/3514 44%

6. Should recycling be subsidized by:

Grants: 969/3514 28% Taxes: 673/3514 19%

User: 967/3514 27% None: 1018/3514 29%

N/A: 545/3514 16%

7. What prevents you from recycling more?

|                            |           |     |
|----------------------------|-----------|-----|
| Does not pay:              | 437/3514  | 13% |
| Not sure where to take it: | 1095/3514 | 31% |
| Inconvenient               | 1894/3514 | 54% |
| Not interested             | 44/3514   | 1%  |
| N/A                        | 702/3514  | 20% |

8. Do you believe garbage pick-up should be mandatory in Anchorage?

|                |     |               |     |
|----------------|-----|---------------|-----|
| Yes: 1901/3514 | 54% | NO: 1611/3514 | 46% |
|----------------|-----|---------------|-----|

9. Business using cardboard: Will you put cardboard in a separate dumpster if you receive a 10% rebate on disposal pick-up?

|                |     |               |     |
|----------------|-----|---------------|-----|
| YES: 1139/3514 | 32% | NO: 2313/3514 | 66% |
|----------------|-----|---------------|-----|