

SB

171

Alaska State Legislature

3111 C Street, Suite 150
Anchorage, Alaska 99503
(907) 561-2038

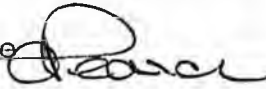


During Session:
P.O. Box V
Juneau, Alaska 99811
(907) 465-4993

Senator Drue Pearce
District G

MEMORANDUM

TO: Senator Steve Frank, Chair
Senate Community and Regional Affairs Committee

FROM: Senator Drue Pearce 

DATE: March 20, 1991

RE: SB 171

Please consider scheduling SB 171, relating to training for child care workers, for a hearing as soon as possible.

SB 171 would amend AS 44.47.305 to allow people to receive child care training through funds from the education and training grant fund. Currently, the state has an education and training grant fund which provides training for licensed providers within the state that are participating in the Day Care Assistance Program. SB 171 allows this training to be extended to legally exempt day care providers who would normally not be required to or able to receive any subsidized training.

This legislation resulted from the recommendations of the Adolescent Teen Pregnancy Task Force. Currently the number of day care providers do not meet the demand of child care needs, especially for infants or odd care hours. In addition to this problem the licencing requirement presently necessary to receive training is overwhelming. This results in many care givers dropping out of the process before receiving training. Since it is legal to care for four or less children and remain exempt from the state licencing requirements, there is a section of care givers who operate without being required to abide by any legal standards.

This legislation would alleviate these problems. If you have any questions, please do not hesitate to call me or Meg Simonian of my staff.

Thank you.

DP:mrs

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During Session:
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Senator Drue Pearce
District G

MEMORANDUM

SUBJECT: Act Relating to Training of Child Care Workers
(SB 171)

TO: Senator Steve Frank, Chair
Community & Regional Affairs Committee

FROM: Senator Drue Pearce *Drue Pearce*

DATE: March 20, 1991

Section 1. Amends current AS 44.47.305 (b) which specifies the requirements to qualify for the Child Care Grant Program. By removing (d) from this section, individuals seeking training through the education and training grant fund, do not have to be licensed, participate in the Day Care Assistance Program, or provide care under a payment system.

Section 2. This section stipulates that a child care facility seeking grant money must provide evidence that the trainer providing instruction is qualified. This section also includes non-licensed providers in the definition of child care facility.

Section 3. Amends AS 44.46.305 (g) which requires that each child care facility receiving grants reserves 15% or one of its child care spaces receiving subsidy for children eligible for DCAP. By removing (d) from this section the non-licensed day care providers receiving training will not have to comply with the above mentioned (g) requirements.

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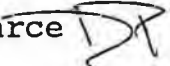


During Session:
P.O. Box V
Juneau, Alaska 99811
(907) 465-4993

Senator Drue Pearce
District G

MEMORANDUM

TO: Senator Steve Frank, Chair
Community & Regional Affairs Committee

FROM: Senator Drue Pearce 

DATE: April 9, 1991

RE: SB 171, An act relating to the training of child care workers.

This legislation is one of the recommendations resulting from the Adolescent Pregnancy and Parenthood Task Force which is contained in your packet. The task force included a wide range of representatives from the community who met over the interim to develop and discuss the problems associated with teen pregnancy and parenting.

One of the problems revealed by the task force is the lack of quality day care, in our state, to meet child care needs. There are at least 800 day care centers statewide who are legally exempt from licensing. Unlicensed centers are potentially very dangerous because they are not subject to inspections or regulations. These unlicensed centers are also not required to have any training. Currently, the only way child care providers are able to receive training money from the education and training grant fund is to meet the following requirements: the child care facilities must be licensed, participating in DCAP, and reserving space in their facility for DCAP children. As a result there are legally exempt day care providers and facilities that do not meet the above requirements and who are not required or able to receive any training.

Recently in Anchorage, an unlicensed day care center was found grossly lacking in adequate services to children. This bill will not completely guarantee the safety in unlicensed homes, but it will add an extra safeguard to ensure that providers are aware of positive and productive methods of caring for children.

After introducing the original bill there, were some concerns brought to my attention about how the legislation would affect the training process of licensed providers. There was concern about how and if the money would actually reach the non-licensed providers, because there is no resource for contacting or assuring that the non-licensed providers would go through the time consuming application process of applying for a grant. Some expressed concern about the funds added to the education and training grant fund being spread too thinly. Thus, potentially taking away training opportunities from licensed providers that currently qualify for the program.

The proposed committee substitute answers the concerns listed above. It would allow the Department of C&RA to provide grants or contracts on the condition that the applicant includes in the proposal a plan for providing qualified instructors and that the training schedule be advertised within the community to pull in non-licensed day care providers and allow all interested persons to receive training. The instructor must also encourage the non-licensed people participating in the training to become licensed.

In addition, there is a clause that gives priority to licensed providers if in the future space becomes limited. The bill also gives preference in training to areas that have gone unserved or under served in the past.

These changes unify the purpose of providing quality training for child care providers. By funding a program to improve the quality of training for child care providers, the children are sure to receive the biggest profit.

I hope that you will share in my support of this legislation.

Thank you.

DP:mrs

DATE: 3/6/91

FURTHER: Finance

Date of 5-Day Notice: 4/4/91
(in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: _____

CRA Committee considered SB 171

Training for child care workers.

and recommended:

- replace with _____ CS 171 (CRA) same title
- attached amendment(s) new title
- _____ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

ATTACHES NEW FISCAL NOTE(S):

Department(s)/Date:

Department(s)/Date:

fiscal note(s) _____
CRA

zero fiscal note(s) _____

appropriation-no fiscal note

Governor's bill w/fiscal note

SIGNING DO PASS:

Wliss Skurkowski
And [Signature]

OTHER RECOMMENDATIONS:

Do Pass
Chair: Signature and Recommendation



Official Business

COMMITTEE:

SENATE COMMUNITY & REGIONAL AFFAIRS

DATE: 4/9/91

Subject of meeting:

SB 171 TRAINING OF CHILD CARE WORKERS

SIGN-IN

PLEASE PRINT!

NAME	ADDRESS (MAILING) & (ZIP)	PHONE	REPRESENTING	DO YOU WANT TO TESTIFY?
Sheela Gow	Box 22155 310 Ave 99802	462-6744	NUNIA ASSISTS LAR	YES
Cindy Harrington	9092 Glacier Hwy June 99801	789-5523	Child Care Resources	?
Kathi Wineman	Ak. Dept. of Education	465-2871	DDF	NO
Kay Greeno			OAS child trainer	YES
John F...	LICRA	465-4890		NO
Robert L. ...		465-...		...

* DELIVER TO: LIOCRQG
* ORIGINAL
* SENT: 04/09/91 TIME: 15:44
* FROM: LTCCSOL
* SUBJECT: 91-04-055/PL#1/SB171/4-9-91
* PRINT DATE: 04/09/91 TIME: 15:45

SUBJECT LINE TO READ: TC NO., PL/F/S, SHORT SUBJECT, DATE

T/C NO: 91-04-055
DATE: 4-9-91
SPONSOR: SENATE COMMUNITY & REGIONAL AFFAIRS
SUBJECT: SB 171
MODERATOR: VESTA
SITE: SOLDOTNA

PARTICIPANT LIST

TESTIFYING

NAME/REPRESENTING ADDRESS PHONE BILL NO.
1. ALICE GATES/DAY CARE ASSISTANCE-WRCC/BOX 1170/99611/283-7949/
2. SB171
3.

NAME/REPRESENTING ADDRESS PHONE BILL NO.
1.
2.
3.

TESTIFIED:
UNABLE:
OBSERVED:
TOTAL:

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*****
*
* DELIVER TO: LIOCROG
*
* ORIGINAL
* SENT: 04/09/91 TIME: 15:44
* FROM: LIOCMIL
* SUBJECT: 91-04-055; PL; (S)CRA; 4/9
* PRINT DATE: 04/09/91 TIME: 15:44
*
*****

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SUBJECT LINE TO READ: TC NO.; PL/ FS; SHORT SUBJECT; DATE

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T/ C NO: 91-04-055
DATE: 4/9
SPONSOR: (S) COMMUNITY AND REGIONAL AFFAIRS
SUBJECT: SB 171 TRAINING OF CHILD CARE WORKERS
MODERATOR: JUDY
SITE: ANCHORAGE

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PARTICIPANT LIST

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*****
TESTIFY
NAMES/ REPRESENTING ADDRESS PHONE BILL NO.
1. MIA OXLEY

```

Expecting more.

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*****
OBSERVED:
NAME/ REPRESENTING ADDRESS PHONE BILL NO.
1.
2.
3.
4.
5.

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** Note: Barrow is expecting one participant who hasn't arrived yet.*

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* ORIGINAL
* SENT: 04/09/91 TIME: 15:32
* FROM: LIOCKOT
* SUBJECT: 91-04-055; PL; SB171; 4-9-91
* PRINT DATE: 04/09/91 TIME: 15:32
*
*****

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SUBJECT LINE TO READ: TC NO.; PL/FS; SHORT SUBJECT; DATE

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T/C NO: 91-04-055
DATE: APRIL 9, 1991
SPONSOR: (S) COMMUNITY & REGIONAL AFFAIRS
SUBJECT: SB 171: TRAINING OF CHILD CARE WORKERS
MODERATOR: KAREN JOHNSON AND DOUG NEAL
SITE: KOTZEBUE

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PARTICIPANT LIST

TESTIFIED

NAME/REPRESENTING	ADDRESS	PHONE	BILL NO.
1.			
2.			
3.			
4.			
5.			

~~TESTIFIED~~ to observe

NAME/REPRESENTING	ADDRESS	PHONE	BILL NO.
1. JUDY DURE\CHILDRENS HOUSE,	BOX 1130 KOTZ	442-3157	SB 171
2.			
3.			
4.			
5.			

TESTIFIED:

UNABLE:
OBSERVED:
TOTAL:

START TIME:

END TIME:

CS FOR SENATE BILL NO. 171 *CJRA*

IN THE LEGISLATURE OF THE STATE OF ALASKA

SEVENTEENTH LEGISLATURE - FIRST SESSION

BY

Offered:
Referred:

Sponsor(s): SENATORS PEARCE, Zharoff, Collins

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to training for child care" and providing for an effective date

2 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

3 * Section 1. AS 44.47.305(d) is amended to read:

4 (d) In addition to the grants provided in (a) of this section, the department may, subject
5 to appropriations for that purpose, provide by grant or contract for [THE] education and training
6 relating to child care and the operation of child care facilities for [OF] child care employees,
7 volunteers, [OR] administrators, and other interested persons. When awarding grants or
8 contracts under this subsection, the department shall give priority to training programs that
9 will serve areas where training opportunities funded under this subsection have not been
10 available or have been limited when compared to training opportunities in other areas. To
11 receive a grant or contract [UNDER THIS SUBSECTION OR TO PARTICIPATE IN A
12 TRAINING PROGRAM] under this subsection, the child care facility must meet all the
13 requirements of (b) of this section and provide evidence satisfactory to the department that
14 each person who will be providing the proposed instruction is qualified by education or

- 1 experience to provide the instruction. A grant agreement or contract under this subsection
2 must provide that the child care facility will
3 (1) allow participation in the class by all interested persons, including persons
4 who operate or work in an unlicensed child care program; however, when training
5 opportunities are limited by space available or other factors, the grantee or contractor may
6 give priority to persons who work in or operate a licensed child care facility when accepting
7 participants into a training program; *cost effective*
8 (2) advertise the class in a ⁿmanner designed to make its availability known
9 to [all] interested persons, including persons who operate or work in an unlicensed child care
10 program;
11 (3) as part of the class, encourage persons who operate unlicensed child care
12 programs to seek licensure of their programs.

Sec. 2.

This act takes effect on July 1, 1991.

STATE OF ALASKA

WALTER J. HICKEL, GOVERNOR

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

March 14, 1991

P.O. BOX B
JUNEAU, ALASKA 99811-2100
PHONE: (907) 465-4700

949 E. 36TH AVENUE, SUITE 400
ANCHORAGE, ALASKA 99508-4302
PHONE: (907) 563-1073

POSITION PAPER

RE: Senate Bill 171

SPONSORS: Senators Pearce, Zharoff and Collins

Program Effects of Bill

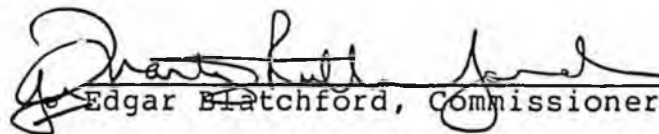
In April 1990 the state implemented the new federal Family Support Act (FSA) program. Prior to the programs implementation a Legislative Task Force set forth recommendations for specific areas of concern. One of these areas was the federal requirement that FSA participants be allowed to select the caregiver of their choice if the caregiver was legally conducting business under state law and regulations. Child care providers are legally exempt from licensing if caring for under four children within this state. The major concern was that there would be no agency monitoring of these caregivers and that state and federal funding would be paying for this care on behalf of eligible parents. There was some concern for state liability and the quality of care which might be provided for the child. Additionally, many non-subsidized parents use legally exempt care and the same concern is felt for these parents by professionals within the child care community.

The state has an education and training grant fund which provides training for licensed providers within the state that are participating in the Day Care Assistance Program. Currently the fund is unable to provide training for every eligible participant and training is limited. Senate Bill 171 revises the statute to expand the eligible population to include child care providers and preschools who are legally exempt within the state from state or municipal licensing requirements. This population is estimated to be approximately 250% greater than our current eligible participants.

We strongly support the concept of this bill and the fact that it acknowledges the need to train all caregivers equally. However, we are very concerned that with the limited funding available within this program that quality training will be extremely limited and difficult to obtain at it's current level for the demand which will develop under this change in legislation. Unless funding is adequate to provide the additional training necessary to fund these day care workers, we believe the bill would have a negative impact on current child care programs within the state.

Position Paper - SB 171
March 14, 1991
Page Two

Additionally, the education and training program is administered on the local level through grants to resource and referral agencies. Therefore, the language added in Section 2. AS 44.47.305(d) which reads: "the child care facility shall provide evidence satisfactory to the department that each person who will be providing the instruction described in the grant application..." should read: "the grantee shall provide...". Current proposed amended language may be restrictive to the department or misleading to the public. We would recommend that the wording be revised if maintained. The program currently requires qualified instructors through the grant agreement with the local agency administering the training program.


Edgar Blatchford, Commissioner

FISCAL NOTE

STATE OF ALASKA
1991 LEGISLATIVE SESSION

BILL NO. SB 171

Revision Date: _____ Department Affected: Community & Regional Affairs
 Title: An act relating to training for BRU: Child Assistance
child care workers Component: Child Care

Sponsor: Sen Pearce, Zharoff & Collins

Requestor: _____ COMPONENT SERIAL NO.

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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS	205.	225.	248.	248.	248.	248.
MISCELLANEOUS						
TOTAL OPERATING	205.	225.	248.	248.	248.	248.

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

GENERAL FUND	205.	225.	248.	248.	248.	248.
FEDERAL FUNDS						
OTHER						
TOTAL	205.	225.	248.	248.	248.	248.

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: 205.

ANALYSIS: (Attach a separate page if necessary.)

See attached

Prepared By: Remond Henderson, Director *Remond Henderson* Phone: 465-4708

Division: Administrative Services Date: 3/15/91

Approved by Commissioner: *[Signature]* for *[Signature]*

Agency: Community & Regional Affairs Date: 3/15/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

Fiscal Note Analysis Attachment
Senate Bill 171
Page 2 of 2

We estimate there are at least 800 legally exempt day care homes statewide and that approximately 50 percent would elect to participate in the program. There are currently 280 Department of Education certified preschools whose staff would be eligible and we estimate approximately 75 percent would elect to participate. This equates to approximately 1,243 staff who should receive, at a minimum, 10 hours of training per year. Cost of training is approximately \$16.50 per hour per person. Future increases are estimated based on increased demand (current program status).



STATE OF ALASKA
OFFICE OF THE GOVERNOR
BILL ANALYSIS

DEPARTMENT DCRA	DIVISION RDD	BILL NUMBER SB 171	SPONSOR Sen Pearce, Zharoff, Collins
SHORT TITLE OF BILL An Act relating to training for child care workers			
DEPARTMENT POSITION Support in concept, but funding issue is of concern.			
PREPARED BY Janice Brewer	DATE 3/14/91	COMMISSIONER'S SIGNATURE <i>[Signature]</i>	DATE 3/15/91

SUMMARY

OTHER AGENCIES AFFECTED BY BILL	CONSTITUENT GROUP(S) AFFECTED BY BILL Childcare providers & preschools that are legally exempt from licensing requirements under DHSS.
ORGANIZATIONAL SUPPORT FOR BILL Caregivers Childcare special interest groups	ORGANIZATIONAL OPPOSITION TO BILL

FISCAL IMPACT: NONE FISCAL NOTE ATTACHED

BACKGROUND/LEGISLATIVE INTENT

See attached

ANALYSIS OF BILL/PROGRAM EFFECTS

See attached

AMENDMENTS PROPOSED

Recommend amending Sec 2.AS44.47.305(d) to read: "the (child care facility) grantee shall provide evidence satisfactory to the dept,..."

PLEASE ATTACH A SEPARATE SHEET FOR ADDITIONAL COMMENTS OR ANALYSIS.

BACKGROUND/LEGISLATIVE INTENT

There was concern by the Legislative Task Force members on the effects of the Family Support Act's regulations regarding a parents right to choose a child care provider who is legally exempt from the state or municipal licensing requirements. Since the state is required to fund this choice of care, there is also concern of state liability. Further, the bill adds language to ensure qualified instructors provide the training. We currently ensure this quality of instruction through a grant agreement clause with the agency providing the training for the child care facilities. Therefore, this language may restrict our current system which provides training in a more cost effective manner.

ANALYSIS OF BILL/PROGRAM EFFECTS

This bill amends the Statutes to allow all legally exempt caregivers to obtain training under the education and training grant fund. This training is currently limited to only licensed caregivers participating in the Day Care Assistance Program. We currently provide this training through a grant agreement with a local resource and referral agency and could easily accommodate expanding the group eligible for training. However, if the bill does not include new funds for this expanded group of eligibles, it would decrease the already limited funds by at least 50% to licensed caregivers. This bill will more than double the eligible participants within the state. Once the statute is revised, if funding limitations restrict the level of funding in any year, we would be unable to adequately serve the demand.



P.O. Box 100563, Anchorage, Alaska 99510

April 2, 1991

Senate Health Education and Social Services:

The Alaska Health Education Consortium would like to express its support of Senator Pearce's Teen Pregnancy and Parenting Package-- SB-169-176 and SCR 15 and 16.

Teen pregnancy and adolescent parenting cost our society both economically and socially. We support all organized, planned efforts to address teen pregnancy as one at-risk issue of adolescence.

The Teen Pregnancy and Parenting Task Force spent several months studying the problem, and the package Senator Pearce has sponsored addresses some of the issues discussed during the Task Force meetings. The Task Force did not prioritize its recommendations in its report to the Legislature, but all successful plans prioritize actions in order to build a solid program that is long-term and continues to build on efforts from year to year. We are recommending that SCR 15 and 16 be implemented first, followed by SB 176, Comprehensive Health Education, and SB 170, Public Awareness Campaign and Parenting Projects. These bills would provide a sound investment in prevention that could yield long-term benefits.

Next, SB 169, Case Management, would help to augment current DHSS programs and ensure assistance for all teen parents. SB 175, 171, 173, 172, and 174 would be lower in priority but also important in both the short- and long-term.

As professionals in prevention, we urge that legislators consider investing in prevention carefully. For prevention efforts to be successful, they must have long-term commitment and financial support. Programs that last only one or two years cannot possibly hope to produce lasting results. Therefore, we are recommending passage of SB 176 first to build a foundation for other prevention and intervention efforts. While health education alone is not always sufficient to change behaviors or alter attitudes, it is necessary to provide information and skills in order for any other prevention program to succeed.

We believe that only a comprehensive, sequential, age appropriate curriculum in health education can hope to begin to produce a reduction in demand for the health and social services funded by the public.

Delisa Culpepper

Delisa Culpepper, President
Alaska Health Education Consortium