

HB

263

STATE OF ALASKA

DEPARTMENT OF LAW

OFFICE OF THE ATTORNEY GENERAL

WALTER J. HICKEL, GOVERNOR

PO. BOX K—STATE CAPITOL
JUNEAU, ALASKA 99811-0300
PHONE: (907) 465-3600
FAX: (907) 463-5295

April 1, 1991

The Honorable Walter J. Hickel
Governor
State of Alaska
P. O. Box AA
Juneau, Alaska 99811

RE: HCS CSSSSB 41(FIN) am H
Our file: 883-91-0002

Dear Governor Hickel:

At the request of your legislative liaison, Bruce Kendall, we have reviewed HCS CSSSSB 41(FIN) am H, titled "An Act making appropriations to the Department of Transportation and Public Facilities for maintenance of class 3 roads and other purposes; amending certain appropriations; making appropriations; and providing for an effective date."

Contrary to the title of this bill, its main purpose is to supplement fiscal year 1991 appropriations for agency operations. See, Sec. 38 of the bill (appropriations lapse June 30, 1991). The title minimally satisfies the descriptive title rule of the Alaska Constitution, which provides: "[t]he subject of each bill shall be expressed in the title." Alaska Const. Art. II, Sec. 13. The general reference to the fact that the bill is "making appropriations" provides scant notice to legislators and the public as to the contents of the bill. However, appropriation bills are not limited by the single subject rule, which requires all non-appropriations bills to be confined to a single subject. Alaska Const. Art. II, Sec. 13. It is for this reason that we conclude that the title satisfies the descriptive title rule.

Section 8(b) of the bill makes an appropriation from the permanent fund dividend fund to reimburse the general fund for amounts expended to maintain public assistance benefits to permanent fund dividend recipients. The section refers to the "unlapsed" general fund appropriation initially made for this purpose. It would be more correct to have referred to the amount

expended or obligated from the general fund appropriation. It is doubtful that "unlapsed" is a word having an established legal meaning.

Sections 9 and 10 of the bill make appropriations for the "Fairbanks block grant program" and the "Anchorage block grant program." These "programs" are not established in permanent law. However, for a number of years amounts have been appropriated for these purposes to the same recipients. Former Governor Cowper vetoed the fiscal year 1991 appropriations and then allocated reduced amounts for these purposes from the general relief assistance budget request unit of the state operating budget. The legal problem with these grants is the lack of accountability to the executive branch of government. The legislature effectively removes executive branch agencies from grant administration. The necessary elements for a rational grant program -- eligibility criteria, accounting or other fiscal safeguards, and appeal procedures -- are not established in state law. Perhaps the municipalities of Anchorage and Fairbanks provide these basic safeguards by ordinance. However, in the absence of these safeguards on the state level, we must question whether the grants are made for a public purpose.

The Alaska Constitution requires that state money be expended only for public purposes. Alaska Const. Art. IX, Sec. 6. To satisfy the public purpose doctrine, the benefit to the public must be the direct and primary purpose of an expenditure. It is permissible if the expenditure also has an indirect private benefit. However, the reverse (direct private benefit with a secondary, indirect public benefit) constitutes a violation of the public purpose doctrine. If these appropriations are left intact, the grantees benefitting from these programs should be carefully reviewed to determine if the expenditures satisfy the public purpose doctrine.

Section 13 of the bill makes an appropriation to the Department of Law from the oil and hazardous substance release response fund (the so-called "470 Fund"), established in AS 46.08.010, for litigation expenses related to the Exxon Valdez oil spill. My office recently sent a letter to Representative Larson (copy attached) that sets out our opinion that 470 Fund money may be used to finance state litigation to recover past and future cleanup costs related to the Exxon Valdez spill. This fund may not be used, however, to finance litigation defending against suits filed against the state by third parties.

We note that sec. 40 of the bill (the effective date clause) contains what appears to be a manifest clerical error. The reference to "sec. 40" in that section should read "sec. 39." The

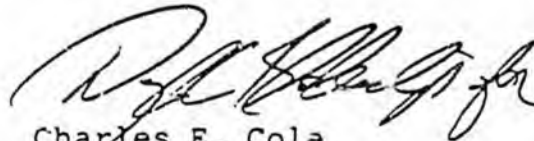
Hon. Walter L. Hickel, Governor
Our file: 883-91-0002

April 1, 1991
Page 3

revisor of statutes has the power under AS 01.05.031(b)(7) to correct such an error prior to printing the Acts of the legislature in permanent form.

There are no other legal issues raised by this bill that warrant your consideration prior to taking action.

Sincerely yours,



Charles E. Cole
Attorney General

CEC:JLB:jr

Alaska State Legislature

REPRESENTATIVE
MARK BOYER

VICE-CHAIRMAN
HOUSE FINANCE COMMITTEE

FAIRBANKS


1098 LAKEVIEW TERRACE
FAIRBANKS, ALASKA 99701
(907) 456-6473

JUNEAU

P.O. BOX V
STATE CAPITOL
JUNEAU, ALASKA 99811
(907) 465-3466

House of Representatives

To: Senator Steve Frank, Chair
Senate Community and Regional Affairs Committee

From: Rep. Mark Boyer 

Date: April 14, 1992

Subject: HB 263, "An Act relating to human services community matching grants"

I am requesting that HB 263, "An act relating to human services community matching grants" be scheduled for a hearing by the Senate Community and Regional Affairs Committee at your earliest convenience.

The Anchorage and Fairbanks Health and Social Services Block Grants have been included in the Department of Health and Social Services budget for many years. However, primarily because these grants have no statutory base and require no local matching appropriation they remain easy targets for veto. This bill establishes a statutory basis for the grants and includes a community match requirement, beginning at 10 percent and increasing to 30 percent the second year and 50 percent the third and subsequent years. I believe the statutory recognition and the match requirement will allow the grants to receive the funding stability they need.

Anchorage and Fairbanks social services block grants have been included in the budget for many years. The Governor's proposed budget for FY 93 provides \$306,000 for Fairbanks and \$1,686,740 for Anchorage block grants.

The bill passed the House unanimously and has the support of the Anchorage and Fairbanks health and social services commissions.

Thank you for your consideration.

FAIRBANKS 20B

FISCAL NOTE

Bill Version: CSHB 263 (FIN)
 (H) Publish Date: 4/8/92

STATE OF ALASKA
 1992 LEGISLATIVE SESSION

Revision Date: _____ Dept. Affected Health and Social Services
 Title: An act relating to human services community matching grants BRU: Anch. & Fbx. Social Services Block Grants
 Sponsor: Boyer, Ellis, Gruenberg, Kaponen, Ulmer, Component: Anchorage Social Services Block Grant
 Requestor: House Barnes, Sharp Fairbanks Social Services Block Grant
 COMPONENT SERIAL NO. 0286 and 0287

Expenditures/Revenues

(Thousands of Dollars)

OPERATING	FY93	FY94	FY95	FY96	FY97	FY98
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS	0.0	<199.4>	<398.8>	<398.8>	0.0	0.0
MISCELLANEOUS						
TOTAL OPERATING	0.0	<199.4>	<398.8>	<398.8>	0.0	0.0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING:

(Thousands of Dollars)

GENERAL FUND	0.0	<199.4>	<398.8>	<398.8>	0.0	0.0
FEDERAL FUNDS						
OTHER						
TOTAL	0.0	<199.4>	<398.8>	<398.8>	0.0	0.0

POSITIONS:

FULL-TIME			
PART-TIME			
TEMPORARY			

Changes in SIS (S HB 263 (ERA))
 reflect NO FISCAL CHANGE from the original
 fiscal note. This fiscal note is appropriate.

Estimate of current year impact:

4/23/92 Shiela
 date Comte Aide (initial)

ANALYSIS: (Attach a separate page if necessary)

Per CSHB 263 (Fin), the Anchorage and Fairbanks Social Services Block Grants are to be converted to 50 percent matching grants. Implementation of the 50 percent match reductions will begin to occur in FY94, with a 10% reduction, and continue in FY95 and FY96 with a 20 percent reduction in each year, resulting in 30 percent and 50 percent in each year respectively. The expenditure figures shown above assumes a FY93 base of \$1,993.7. No program impact on state services is expected assuming the municipalities apply and qualify.

Prepared by: Deborah R. Wing, Director BRW
 Division: Family and Youth Services

Phone: 465-3191

Date: April 7, 1992

Approved by Commissioner: Theodore A. Mala
 Agency: HA Department of Health and Social Services

Date: 4-7-92

Distribution (by preparer):

Legislative Finance OMB
 Legislative Sponsor Impacted Agency(ies)
 Requestor

COMMITTEE COPY

STATE COMMITTEE REPORT

DATE: 4/10/92

FURTHER: HES
Finance

DATE TURNED INTO OFFICE: 4/24/92

CRA Committee considered

CS FOR HOUSE BILL NO. 263 (FINANCE)

"An Act relating to human services community matching grants; and providing for an effective date."

and recommends:

replace with S CS CS HB 263 (CRA)

or adopt previous CS ()

attaches amendment(s)

same title
 new title
 technical title change (HB only)

adopts Letter of Intent

further referral to the _____

do pass

do not pass

no recommendation

individual recommendations

NEW FISCAL NOTES: Dept/Date

zero fiscal notes _____

fiscal notes _____

appropriation--no fiscal note

DO PASS:

[Signature]

[Signature]

PREVIOUS FISCAL NOTES: Dept/Date

zero fiscal notes HSS 4/8/92

fiscal notes _____

OTHER RECOMMENDATIONS:

[Signature]
Chair: Signature and Recommendation



Tom Fink,
Mayor

Municipality of Anchorage

Department of Health and Human Services

825 "L" Street

P.O. Box 196650 Anchorage, Alaska 99519-6650



April 7, 1992

Representative Mark Boyer
State Capitol
Juneau, AK 99801-1182

Dear Representative Boyer,

The Municipality of Anchorage Health and Human Services Department fully supports the effort to pass CSHB 263, which would formally establish a human services match program.

The Municipality of Anchorage has been receiving Social Services Block Grant (SSBG) allocations from the state since the early 1980's. Although the state contributions have been useful we never knew from one year to the next how much money we would receive or even if we would receive any money at all. This uncertainty created problems among the non-profit agencies who ultimately depend on this money to run their programs.

By codifying this program in the Alaska State Statues, most of the uncertainty will be eliminated. In addition, the bill provides needed guidance and direction to the program. These regulations will help both the state and the Municipality run the program more smoothly.

One detail which concerns me involves the local match requirement. The people of Anchorage already contribute a substantial amount of money to social services through both governmental and private organizations. The Municipal Department of Health and Human Services has an operating budget (excluding state and federal grants) of over \$10 million, which is primarily derived from taxes. \$461,480 of this went to 32 social service agencies as a "match" to the SSBG.

Many individuals and corporations also contribute to social service agencies through organizations such as the United Way. Last year the Anchorage chapter collected over \$6.42 million, one of the highest rates of giving in the country, and the same 32 agencies received \$2.4 million of these funds. Thus, the people of Anchorage, through the United Way and the local government, provide approximately 63 percent of the agency's funding not including additional funds each agency gathers itself.

Letters of Support

Representative Mark Boyer
Page 2
April 7, 1992

Although it appears that the committee substitute would permit this type of match we would like to be assured that this is indeed the case.

In conclusion, non-profit agencies play an important role in the delivery of health and social services in Anchorage. According to a survey conducted in 1987, non-profit agencies provided approximately 14 percent of all health and human services delivered in Anchorage. In some areas, such as emergency shelter and food, non-profits are the only providers of the service.

Utilization of non-profits is an efficient means of delivering needed social services. In most cases, non-profits can provide the service at a substantially lower cost than local or state governments. As an added benefit, non-profits raise millions of dollars in local contributions which would not otherwise be available.

CSHB 263 will help to strengthen the non-profit health and human services system so that it can fulfill its traditional role as a provider of services to the most needy citizens in Anchorage. Strengthening the Anchorage social service system will have positive benefits for the rest of the State as well since approximately 11 percent of the clients served by SSBG agencies are non-Anchorage residents.

Sincerely,



Helen D. Beirne, Ph.D., Director
Municipality of Anchorage
Department of Health and Human Services

**Municipality
of
Anchorage**



REC'D MAR 02 1992

P.O. BOX 196650
ANCHORAGE, ALASKA 99519-6650
(907) 343-4311

Rep Bayer -
FYI

ANCHORAGE ASSEMBLY

February 26, 1992

Representative Johnny Ellis
Alaska State Legislature
P.O. Box V
Juneau, AK 99811

Dear Representative Ellis:-

The Anchorage Assembly has requested that I write you expressing our support of Committee substitute for House Bill 263, "An Act relating to human services community matching grants; and providing for an effective date".

As you are aware, the Municipality of Anchorage has been the major advocate and user of the Social Services block grant since its conception through SB 168. Although only Fairbanks and Anchorage have received these funds, they have been used to assist residents from throughout the State when they have been in Anchorage and utilized the services of the many non-profit agencies who are granted the funds.

Anchorage is a very generous and giving community. We have generally exceeded the community goals for the United Way drives and other community giving programs. As I read the qualifying criteria, match money need not be a new cash outlay, but we would be allowed to count the \$6.5 million plus raised in this year's United Way campaign or even other State grants received by the Municipality. In this light, we are very supportive of this bill and its passage.

Sincerely,

Craig Campbell
Craig Campbell, Chairman
Anchorage Municipal Assembly

cc Mayor Tom Fink
Anchorage Municipal Assembly

FAXED

ARCTIC ALLIANCE FOR PEOPLE

April 17, 1992

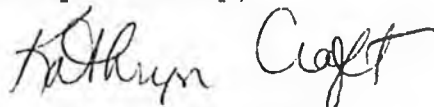
Senator Steve Frank
Alaska State Legislature
State Capitol
Juneau, Alaska 99801-1182

Dear Senator Frank,

I am writing on behalf of the Arctic Alliance for People, a coalition of approximately 35 social service organizations and 6 individual members, located in Fairbanks. We strongly endorse ~~HB 263~~. We urge the Senate Community and Regional Affairs Committee to support and pass HB 263.

Thank you for your time in this matter.

Respectfully,



Kathryn L.L. Craft
Arctic Alliance President

ARCTIC ALLIANCE FOR PEOPLE

4/8/92

Representative Mark Boyer/Interior Delegation
State Capital Building
Juneau, AK 99801

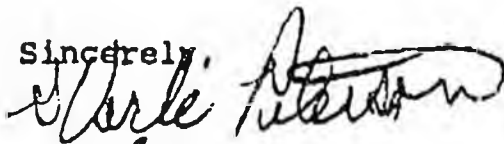
Dear Mark,

The Arctic Alliance for People would like to express its strong support for House Bill 263, concerning block grants.

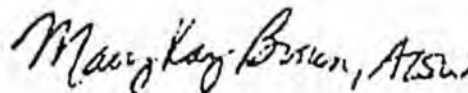
These block grant funds are vital to the operation of social service agencies in the Fairbanks area. The dollars designated are multiplied by thousands of hours of volunteer work generated by these agencies. In our view, the loss of these funds would result in substantial increases in spending for government programs.

We appreciate your strong advocacy for this bill, as well as your on-going support of social services in the Fairbanks area.

Sincerely,



G. Verle Peterson
Vice-president, AAP



Mary Kay Brown, ACSW
Co-secretary, AAP

5

FY 91

FAIRBANKS HEALTH AND SOCIAL SERVICES COMMISSION
REQUEST FOR FUNDING AND SCORING

	PROPOSAL SCORE	AGENCY REQUEST	CUMULATIVE TOTAL
Foster Grandparents/ Senior Companions	97.88	\$17,012	\$17,012
Hospice	95.50	\$10,000	\$27,012
Alaska Legal Services	95.50	\$50,000	\$77,012
Resource Center for Parents and Children	94.25	\$50,000	\$127,012
Alaska State Bar Association	93.14	\$49,800	\$176,812
Alzheimer's Support Group	92.75	\$9,650	\$186,462
Salvatore Army - Youth Center	91.71	\$38,972	\$225,434
Salvatore Army - Medical/Dental	91.50	\$31,028	\$256,462
Dominion Community Services	90.00	\$15,000	\$271,462
Food Bank	89.57	\$50,000	\$321,462
Alaska Crippled Childrens Association	88.29	\$45,226	\$366,688
Interior Aids Association	87.57	\$15,804	\$382,492
WICCA - AV Program	86.75	\$49,813	\$432,305
Fairbanks Crisis Line	85.75	\$50,000	\$482,305
Literacy Council - Homeless	85.17	\$32,321	\$514,626
Big Brothers, Big Sisters	83.43	\$30,464	\$545,090
WICCA - Family Services Project	79.75	\$19,840	\$564,930
Literacy Council - Workplace	77.67	\$31,522	\$596,452
Alaska State Bar Association	77.14	\$41,245	\$637,697
Fairbanks Counseling and Adoption	76.25	\$49,601	\$687,298
Boy Scouts	73.25	\$25,000	\$712,298
Fairbanks Community Health Center	68.25	\$13,981	\$726,279
Fairbanks Native Association Comm. Patrol	66.67	\$49,999	\$776,278
Kila	*	\$46,612	\$822,890

NOTE: * The KILA proposal was not complete and was not accepted for scoring
 The house budget currently has \$434,500 proposed for funding these projects
 The Senate budget currently has \$534,500 proposed for funding these projects

03-06-85-01-00 (0-60-30685-0287)

STATE OF ALASKA -- COMPONENT BUDGET SUMMARY

SALSFRMA 11:25 1/06/92

AGENCY: DEPARTMENT OF HEALTH & SOCIAL SERVICES
 CATEGORY: SOCIAL SERVICES

PROGRAM: FBX SOCIAL SVCS BLOCK GRANT
 SUB-PROGRAM:

LEG. FIN.

EXPENDITURES & FUNDING	FISCAL YEAR 1993												
	(01) FY91 ACT	(02) FY92AUTH	(03)	(04)	(23) FY93BASE	(24) FY93ADJB	(25) FY93 AGY	(07) GOVERNOR	(08)	(09) HOUSE	(10) SENATE	(11) C. C.	(12) BILLS
01 PERS. SERV.													
02 TRAVEL													
03 CONTRACTUAL													
04 COMMODITIES													
05 EQUIPMENT													
06 LANDS/BLDGS													
07 GRANTS, CLMS	216.0	306.3			306.3	306.3	306.3	306.3					
08 MISC.													
** TOTAL EXPEND	216.0	306.3			306.3	306.3	306.3	306.3					
1004 GEN FUND	216.0	306.3			306.3	306.3	306.3	306.3					
15 FULL TIME													
16 PART TIME													
17 TEMPORARY													
18 STAFF MONTHS													

Budget Summary

03-06-80-01-00 (0-60-30680-0286)

STATE OF ALASKA -- COMPONENT BUDGET SUMMARY

SALSFRMA 11:25 1/06/92

AGENCY: DEPARTMENT OF HEALTH & SOCIAL SERVICES
 CATEGORY: SOCIAL SERVICES

PROGRAM: ANCH SOCIAL SVCS BLOCK GRANT
 SUB-PROGRAM:

LEG. FIN.

EXPENDITURES & FUNDING	FISCAL YEAR 1993												
	(01) FY91 ACT	(02) FY92AUTH	(03)	(04)	(23) FY93BASE	(24) FY93ADJB	(25) FY93 A9Y	(07) GOVERNOR	(08)	(09) HOUSE	(10) SENATE	(11) C. C.	(12) BILLS
01 PERS. SERV.													
02 TRAVEL													
03 CONTRACTUAL													
04 COMMODITIES													
05 EQUIPMENT													
06 LANDS/BLDGS													
07 GRANTS, CLMS	984.0	1687.4			1687.4	1687.4	1687.4	1687.4					
08 MISC.													
** TOTAL EXPEND	984.0	1687.4			1687.4	1687.4	1687.4	1687.4					
1004 GEN FUND	984.0	1687.4			1687.4	1687.4	1687.4	1687.4					
15 FULL TIME													
16 PART TIME													
17 TEMPORARY													
18 STAFF MONTHS													

03-06-85-01-00 (0-06-22605-0287)

STATE OF ALASKA -- COMPONENT BUDGET SUMMARY

SALSFRMA 16:32 5/21/90

AGENCY: DEPARTMENT OF HEALTH & SOCIAL SERVICES
 CATEGORY: SOCIAL SERVICES

PROGRAM: FBX SOCIAL SVCS BLOCK GRANT
 SUB-PROGRAM:

LEG. FIN.

EXPENDITURES & FUNDING	FISCAL YEAR 1991												
	(01) FY89 ACT	(22) FY90CONF	(03) FY90 RP	(04) FY90 SUP	(02) FY90AUTH	(25) FY91 AGY	(26) FY91 GOV	(08) GOV AMD	(09) HOUSE	(10) SENATE	(11) C. C.	(12) BILLS	(13) LEG.REC.
01 PERS. SERV.													
02 TRAVEL													
03 CONTRACTUAL													
04 COMMODITIES													
05 EQUIPMENT													
06 LANDS/BLDGS													
07 GRANTS, CLMS	437.5	437.5			437.5	437.5	437.5	437.5	437.5	537.5	537.5		
08 MISC.													
** TOTAL EXPEND	437.5	437.5			437.5	437.5	437.5	437.5	437.5	537.5	537.5		
09 I-A TRANSFER													
1004 GEN FUND	437.5	437.5			437.5	437.5	437.5	437.5	437.5	537.5	537.5		
15 FULL TIME													
16 PART TIME													
17 TEMPORARY													
18 STAFF MONTHS													

03-06-80-01-00 (0-06-22600-0286)

STATE OF ALASKA -- COMPONENT BUDGET SUMMARY

5ALSFRMA 16:32 5/21/90

AGENCY: DEPARTMENT OF HEALTH & SOCIAL SERVICES
 CATEGORY: SOCIAL SERVICES

PROGRAM: ANCH SOCIAL SVCS BLOCK GRANT
 SUB-PROGRAM:

LEG. FIN.

----- F I S C A L Y E A R 1 9 9 1 -----													
EXPENDITURES	(01)	(22)	(03)	(04)	(02)	(25)	(26)	(08)	(09)	(10)	(11)	(12)	(13)
& FUNDING	FY89 ACT	FY90CONF	FY90 RP	FY90 SUP	FY90AUTH	FY91 AGY	FY91 GOV	GOV AND	HOUSE	SENATE	C. C.	BILLS	LEG.REC.
01 PERS. SERV.													
02 TRAVEL													
03 CONTRACTUAL													
04 COMMODITIES													
05 EQUIPMENT													
06 LANDS/BLDGS													
07 GRANTS, CLMS	2410.6	2410.6			2410.6	2410.6	2410.6	2410.6	2410.6	2510.6		2510.6	
08 MISC.													
** TOTAL EXPEND	2410.6	2410.6			2410.6	2410.6	2410.6	2410.6	2410.6	2510.6		2510.6	
09 I-A TRANSFER													
1004 GEN FUND	2410.6	2410.6			2410.6	2410.6	2410.6	2410.6	2410.6	2510.6		2510.6	
15 FULL TIME													
16 PART TIME													
17 TEMPORARY													
18 STAFF MONTHS													

FAIRBANKS HEALTH AND SOCIAL SERVICES COMMISSION

To: MARK BOYER
PO Box V
Juneau 99811

The Health and Social Service Block Grants must be reinstated.

Every human services agency in Fairbanks has a wait list and is struggling under financial constraints to serve its existing clients. Agency personnel are acutely aware of the need to contain program costs, reduce administration overhead, and pursue alternative funding resources while simultaneously delivering services to an increasing number of needy local residents.

The Health and Social Services Block Grant is used as last resort funding for the highest priority health and social services needs, as defined by the 1988 update to the Fairbanks Needs Assessment Study. For FY 91, grants were awarded to agencies to provide food, shelter, physical care, protection, vocational training and rehabilitation for victims of child sexual abuse, domestic violence, alcohol and/or drug.

For the past four years, an average of 25 agencies in Fairbanks have requested funding. The number of fundable agencies (based on scoring) has always been \$200,000 to \$300,000 more than the funds available. This has discouraged agencies with creative programs from applying, and has denied funding for many meritorious requests.

In FY 91, a total of 24 agencies applied for last resort program funding. The Commission was only able to fund 15-1/2, all with scores exceeding 83%; another four agencies, representing \$142,000, scored above 75% but were denied funding due to lack of Block Grant monies.

The Block Grants meet the most basic and highly demonstrative health and social services needs of the Fairbanks community.

1. The Block Grant process is a model for the most efficient use of state monies possible. Operating as a part of the governor's budget, the monies passed directly from the Department of Health and Social Services to the communities they serve. An all volunteer commission evaluates and makes recommendations for allocation of funds.

The City of Fairbanks has continued to reduce its administrative fees; from 10% to 5% and now to 1% in FY 91. Each agency that applies for funding under the Block Grant must document substantial in-kind services and materials.

On an average, last year's successful applicants documented three dollars of service for every state dollar funded.

2. The Block Grant process does not add to the state's cost of operation. IN FACT, IT REDUCES STATE OPERATING COSTS. Grant monies are used to encourage existing agencies to develop creative programs that meet specific human needs, thus reducing potential costs of state civil/criminal proceedings or further overburdening existing state funded health and social services.
3. Governor Hickel has listed his four highest priorities as:

Reducing the administrative costs of government and investing in capital projects.
Investing in people.
Developing employment opportunities.
Creating healthy families.

Agencies requesting Block Grant monies respond in all four areas.

Programs are designed to meet basic human needs and to rehabilitate the mental well-being of individuals and families. Many agencies selected for funding provide specific counseling and training to enhance employability. With one exception, all agencies selected are wellness oriented. The long-range goal is to restore individuals and families to a healthy and productive state of living where the agency's services are no longer needed. **There is no greater investment in our people.**

4. Fairbanks is a catchment area. The Fairbanks Block Grant services the entire Interior, plus many residents of northern rural Alaska.

We are requesting full restoration of The Block Grant monies as a separate line item in the governor's budget for the Department of Health and Social Services. This Commission intends to satisfy the governor's request for a reduction in administrative costs and increased financial commitment from the municipality. We will work to:

1. Eliminate the remaining city 1% administrative fee to put 100% of the Block Grant monies into direct service.
2. Obtain Borough Assembly support for an ordinance assuming health and social service powers to be put before Fairbanks voters in October, 1991.

3. Support and increase use of the Borough Economic Development Center to provide grant sourcing and aid in grant writing for all local health and social service non-profit organizations.
4. Create and fund an Advocacy Office, through only private and/or local public monies, to help local agencies become more self-supporting.
5. Volunteer our time and expertise to the United Way's 1991 Needs Assessment Study which is being funded 100% from locally generated revenue.
6. Work with both the city and the borough to increase their support for human services. Again, with overburdened state agencies and wait-lists at most private local agencies, the documentable basic needs are still growing faster than the services to treat them.

Under separate cover, we are sending you an update of the FY 91 recipients, the current status of their finances, case load and projected impact on the Interior if these services are eliminated.

Thank you for all the time and effort you are investing in this critical need for our community.

Sincerely,

A handwritten signature in cursive script that reads "Sally Crawford". The signature is written in dark ink and is positioned above the typed name.

Sally Crawford
Chairperson

POSITION PAPER
 COMMITTEE SUBSTITUTE FOR HOUSE BILL 263 (FIN)

"An Act relating to human services community matching grants; and providing for an effective date."

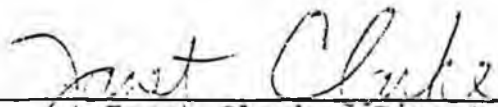
The Department of Health and Social Services generally supports House Bill 263.

House Bill 263 creates a new community matching grant program to provide local social services in the two largest communities in Alaska. This program replaces the Anchorage and Fairbanks Social Services Block Grants which have been part of the Department of Health and Social Services budget for several years.

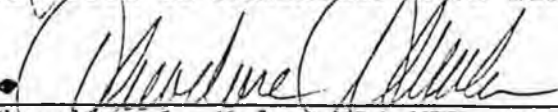
Creation of a local matching grant program is in keeping with the Governor's goal of reducing dependence on the State budget for services. A statutory basis for these programs will provide some certainty of funding while showing a clear State commitment for needed social programs. Using the block grant concept, as well as requiring local match, should also strengthen local involvement and commitment to these services as State dollars continue to decline. Reducing the State general fund share down to 50/50 match is consistent with both the administration's goal for community match and declining State resources.

1. The expenditure figures used for the fiscal note assume a FY93 base of \$1,993.7 with a 10% decline in FY94 <199.4>, another 20% in FY95 <398.8> with a final 20% reduction <398.8> in FY96 when the 50% match rate is achieved.
2. Changes in the amount authorized in FY93 for the Anchorage and Fairbanks Social Services Block Grant could impact the fiscal note.

Prepared by

 4/23/92
 Janet Clarke, Director
 Division of Administrative Services

Approved by

 4/23/92
 Theodore A. Mala, MD, MPH, Commissioner
 Department of Health and Social Services

Anchorage

FY 92 SOCIAL SERVICES BLOCK GRANT AWARD RECOMMENDATIONS

P. 51

AGENCY/PROGRAM	FY-91 Award	PROGRAM DESCRIPTION	Recommended FY 92 Award
ABUSED WOMEN'S AID IN CRISIS	\$ 94,822	To provide services for abused women and children, batterers, and the general public. Services include: shelter, counseling and guidance to victims of abuse; counseling to batterers, including those referred by the courts; and community education. Only AWAIC offers services to an entire family group which is in a domestic violence crisis.	\$ 101,180
ACCESS ALASKA	\$ 24,725	Provision of Personal Care Attendants (PCA) to persons who have experienced a severe physical disability and fall within the low to moderate income level. Each PCA will assist the consumer in meeting his/her daily personal needs.	\$ -0-
ALASKA CHILDREN'S SERVICES	\$ 13,794	Provides early intervention for children experiencing emotional, behavioral and mental difficulties. As problem areas and goals are identified for children and their parents the child's school attendance and classroom behavior improves, parents are enabled to work more cooperatively with the school system, and their ability to utilize community resources in dealing with family problems is enhanced.	\$ 10,290
ALASKA LEGAL SERVICES	\$ 127,401	The grant will provide: a) legal assistance and advocacy to persons unable to afford representation regarding deprivation of basic shelter, food, health, and family care of essential resources; b) legal representation, advice and support to secure physical safety for victims of domestic violence; and, c) advocacy to disabled persons facing physical security discrimination through screening, providing representation or referral, and providing information to persons not needing representation.	\$ 89,810

Post-It™ brand fax transmittal memo 7671 # of pages ▶ 13

To <i>LEWIS PRAKIN</i>	From <i>MIKE GURAN</i>
Co. <i>REF. HOYCK</i>	Co. <i>M.O.A.</i>
Dept.	Phone # <i>343-4631</i>
Fax # <i>465-3841</i>	Fax # <i>343-6740</i>

AGENCY/PROGRAM	FY-91 Award	PROGRAM DESCRIPTION	Recommended FY 92 Award
ALASKA WOMEN'S RESOURCE CENTER - Employment Readiness	\$ 42,034	Provides a three tiered program consisting of counseling for barriers to employment, pre-employment training and job readiness skills, Job search, and acquisition and retention workshops. Coordination within AWRC and other social services agencies allows for recognition of various needs of the clients. The population this grant serves is adult Anchorage women with low and low/moderate incomes. Services provided to the target group through AWRC are not available through any other programs in Anchorage.	\$ 31,350
ALASKA WOMEN'S RESOURCE CENTER - Domestic Violence	\$ 36,027	AWRC is the only non-shelter based, low-fee program providing services to victims of domestic violence in Anchorage. AWRC provides immediate crisis intervention services and individual and group counseling. Basic safety and physical needs are addressed with each client as well as a lethality assessment. AWRC's counseling and advocacy services support the victim and are an essential component of an overall strategy of early intervention designed to reduce the incidence of domestic violence.	\$ 26,870
ALASKA WOMEN'S RESOURCE CENTER - New Dawn	\$ 69,425	AWRC's New Dawn program is a ten-bed Halfway House for women recovering from drug and/or alcohol abuse. New Dawn accepts women in recovery who are pregnant and New Dawn is the only halfway house in Alaska that accepts women and their children. New Dawn provides a drug-free structured therapeutic environment in which women and their children can live for up to a year. Through the coordination with AWRC's other programs, New Dawn clients are prepared to re-enter the community and be able to function as productive citizens and as effective parents.	\$ 51,780
ALASKA YOUTH & PARENT FOUNDATION	\$ 25,568	To partially fund Project Safe Place which is a comprehensive outreach/prevention program for the benefit of runaway youth in crisis and/or at risk. It provides a network of "safe places" located throughout the community where teens can go if they need help quickly.	\$ 19,070

AGENCY/PROGRAM	FY-91 Award	PROGRAM DESCRIPTION	Recommended 92 Award
ALASKA AIDS ASSISTANCE PROGRAM	\$ 24,900	The purpose of this program is two fold: to provide case management and program support for individuals needing AIDS-related care; and to provide transitional and residential housing as part of the case management for clients.	\$ 18,570
ALZHEIMER'S DISEASE FAMILY SUPPORT GROUP	\$ 9,400	Provides salaries and operating costs to help families avoid "burnout" and sustain caregiving at home for Alzheimer's Disease victims.	\$ 8,300
AMERICAN RED CROSS	\$ 25,710	This program provides direct emergency assistance to families and individuals victimized by disasters such as fire. Services include: provision of essentials such as food, clothing, housing, household goods, medical care, transportation, occupational supplies, home repair, etc.; and information and referral as needed.	\$ 19,180
ANCHORAGE LITERACY PROJECT	\$ 22,431	This program will provide an opportunity for functionally illiterate and non-English speaking adults to acquire basic knowledge and skills. Services include: volunteer training; English language instruction on and off site; life skills and cultural transition training; and, community awareness.	\$ 24,460

AGENCY/PROGRAM	FY 91 Award	PROGRAM DESCRIPTION	Recommended FY 92 Award
ANCHORAGE NEIGHBORHOOD HEALTH CENTER	\$ 172,219	Provides prenatal care, high risk pregnancy deliveries, physician inpatient care, immunizations, family planning counseling to adolescents, pap smear follow-ups, hypertension treatment and anemia screening to Anchorage residents living outside federally designated Medically Underserved Areas. Provides dental prevention, treatment and restorative services on a sliding fee scale.	\$ 167,460
ANCHORAGE CENTER FOR FAMILIES	\$ 338,600	To prevent child abuse, neglect, and family distress through a comprehensive program of prevention, intervention, treatment, and awareness. Services include: parent aid, intermission, crisis nursery, respite care, parent training therapeutic child care, parenting skills classes, parent support groups, clinical services, crisis counseling, and community education.	\$ 263,120
ASSOCIATION FOR RETARDED CITIZENS OF ANCHORAGE	\$ 16,157	To continue the community support network establishing a support system enabling adults who experience substantial disabilities to live independently.	\$ 12,050
ASSOCIATION FOR STRANDED RURAL ALASKANS	\$ 8,107	This program provides direct assistance in the form of transportation back to their homes in rural Alaska, emergency shelter funds, bus tokens/taxi fare for in-town travel and counseling on urban survival skills, for rural Alaskans who have come to Anchorage for medical problems and have become stranded here in Anchorage with no resources to return home.	\$ 6,050

AGENCY/PROGRAM	FY-91 Award	PROGRAM DESCRIPTION	Recommended FY 92 Award
DEAN'S CAFE	\$ 189,262	Provides quality meals and daytime shelter for Anchorage poor and homeless people. This program also makes medical, employment and other social services referrals.	\$ 138,000
BIG BROTHERS/BIG SISTERS	\$ 17,593	Provides positive adult friendship and role modeling for single parent youth, ages 6 - 16. Service includes: volunteer recruitment, career development activities, field trips, child abuse training, and on-going program evaluation.	\$ 15,500
BOYS & GIRLS CLUB Summer Program	\$ 16,143	Provides summer child care for children five to twelve years of age with emphasis on serving low-income and disadvantaged youth. A variety of core programs are available and include: social recreation, personal and leadership development, citizenship, physical and health development, cultural enrichment and environmental education.	\$ 15,390
BOYS & GIRLS CLUB School Age Child Care	\$ 49,531	Provides a well supervised and developmentally appropriate School Age Child Care program for children five to twelve years old. A variety of core programs are available and include: social recreation, personal and educational development, citizenship and leadership development, health and physical education, cultural enrichment and outdoor environmental education.	\$ 49,710

AGENCY/PROGRAM	FY-91 Award	PROGRAM DESCRIPTION	Recommended FY 92 Award
CAMP FIRE, ALASKA COUNCIL School Age Child	\$ 242,950	Provides a School Age Child Care program for children during the school year. The program will be operated at different elementary school sites in the Anchorage School District as follows: Abbott Loop, Airport Heights, Chinook, Chugach, Northwood, Nunaka Valley, Ravenwood, Roger's Park, Russian Jack, Sand Lake, Chugiak, Denali, Fire Lake, Inlet View, Homestead, Lake Otis, North Star, Scenic Park, Spring Hill, Susitna, Turnagain, and other schools as may be selected.	\$ 198,390
CAMP FIRE, ALASKA COUNCIL Summer Program	\$ 33,579	To provide full-day child care for elementary school age children during the summer vacation months. Program activities will include opportunities for participants to develop or increase skills in: leisure time activities; self development; decision making; and, inter-personal relations Emphasis is on low-income families.	\$ 36,090
CAMP FIRE, ALASKA COUNCIL Drop In Program	\$ 66,276	Serves children in a community center program at Loussac Manor Community Center, Mt. View Community Center, Fairview Recreation Center, and Woodside Village. The program will provide skill development, self-development and social activities in a safe environment.	\$ 63,770
CATHOLIC SOCIAL SERVICES St. Frances House	\$ 8,809	This program serves the emergency needs of families and individuals through the provision of food, clothing, rent and utility assistance, medical bills assistance and food baskets to the low income population.	\$ 14,470

AGENCY/PROGRAM	FY-91 Award	PROGRAM DESCRIPTION	Recommened FY 92 Award
CATHOLIC SOCIAL SERVICES Clare House	\$ 137,500	This program provides temporary emergency shelter to women and women with children; assists clients in securing permanent housing, acquiring job skills training and employment; and refers clients to appropriate social services agencies.	\$ 112,550
CHALLENGE ALASKA	-0-	The purpose of this project will be to provide transportation services to disabled individuals as they relate to their social and recreational needs, utilizing two wheelchair vans year round and one bus during the summer.	\$ -0-
CHUGIAK SENIOR CITIZENS	\$ 43,140	This program provides services to the elderly in the Chugiak/Eagle River area. Services include meals, nutritional information, home delivered meals, information and referral, transportation and outreach services.	\$ 32,180
FOOD BANK OF ALASKA	\$ 43,140	This agency collects surplus and unmarketable food items for redistribution to Anchorage area non-profit agencies who provide health and human services to the needy. They also increase public community support and awareness of hunger through publishing a newsletter, public service announcements, and gaining support for canned food drives.	\$ 30,580

AGENCY/PROGRAM	FY-91 Award	PROGRAM DESCRIPTION	Recommended FY 92 Award
HOPE COTTAGES	\$ 21,111	The vocational program will help to improve the employment potential of adults and adolescents diagnosed as autistic, or who manifest severe/profound mental retardation with a secondary diagnosis of cerebral palsy.	\$ 19,990
HOSPICE	\$ 26,195	To provide hospice care and support services to terminally ill persons and their families; education and awareness programs to health and social service providers/general public. Services include: hospice care volunteer training and direct service; bereavement services for family members; information and referral; and, workshop presentations.	\$ 19,780
LITTLE BEAR'S PLAYHOUSE	\$ 4,496	Provides School Age Child Care services to children at the Girdwood Elementary School.	\$ 4,490
LOUISE RUDE CENTER	\$ 29,681	To provide interpreter referral services for deaf and hearing impaired individuals and community agencies. Services include: 24-hour access to sign language interpreters; community education services; and, centralized information and referral.	\$ 27,960

AGENCY/PROGRAM	FY-91 Award	PROGRAM DESCRIPTION	Recommended FY 92 Award
MENTAL HEALTH CONSUMERS	-0-	Provides peer support, advocacy and outreach to people currently suffering from mental illness. This project is a contingency fund set aside for those who are having an income crisis and are therefore unable to provide their basic needs such as food, shelter, clothing and medication.	\$ -0-
OLDER PERSON'S ACTION GROUP	\$ 12,379	Provides salaries and operating costs in the provision of hearing aids and eyeglasses to low income and low-moderate income senior citizens.	\$ 14,440
PLANNED PARENTHOOD	\$ 16,453	Provides partial funding for a comprehensive health care program that addresses reproductive and maternal/child health issues and concerns. The services provided will integrate medical, educational and counseling services to provide the most effective prevention efforts possible.	\$ 12,350
PROGRAMS FOR INFANTS AND CHILDREN	-0-	This program will provide early intervention and support services to 12 - 15 children age birth to three who experience disabilities, and their families.	\$ -0-

AGENCY/PROGRAM	FY-91 Award	PROGRAM DESCRIPTION	Recommended FY 92 Award
PROVIDENCE HOSPITAL Case Management Program	\$ 12,353	This program provides services to people age 60 and over with multiple functional impairments or dementia and who have inadequate support systems, and provides outreach to individuals with multiple needs.	\$ 9,210
PROVIDENCE HOSPITAL Medically Indigent	\$ 27,655	This program provides skilled nursing, physical, occupational, and speech therapies; medical social work; and Home Health Aide services to the medically indigent.	\$ 32,890
SALVATION ARMY, BOOTH HOME - Maternity	\$ 79,556	This program provides maternity outpatient services to low-income women and pregnant adolescents. Services include: prenatal medical care; parenting and childbirth classes; individual, couple/family and group counseling; and, medical care at delivery.	\$ 59,340
SALVATION ARMY, BOOTH HOME - Newborn Nursery	\$ 19,573	This program provides affordable child care services to newborn children of teenage mothers while the mothers continue their education in the Anchorage School District Whaley Center, when alternate child care is not available.	\$ 17,880

AGENCY/PROGRAM	FY-91 Award	PROGRAM DESCRIPTION	Recommended FY 92 Award
SALVATION ARMY McKinney House	\$ 226,500	This agency provides emergency assistance of basic human needs to the poor and homeless through the provision of information and referral, meals, lodging, utility assistance, emergency transportation, counseling and group self-help sessions, and job referrals.	\$ 170,710
SALVATION ARMY Meals On Wheels	\$ 33,963	This program provides for the delivery of home delivered meals to low-income, frail, elderly individuals unable to reach congregate meal sites.	\$ 43,970
SALVATION ARMY Dental Program	\$ 54,137	This program will provide low-income seniors with initial and follow-up dental care.	\$ 50,780
STANDING TOGETHER AGAINST RAPE - Sexual Abuse of Children	\$ 63,617	This grant will provide salaries and operating costs for crisis intervention and follow-up services to sexually abused children and their families.	\$ 47,450

P . 1 1
D
I
I
E
N
4
3
4
3
E
N
D
1
0
1
2
L
1

HISTORY OF THE SOCIAL SERVICES BLOCK GRANT

The Municipality first received SSBG funds in 1981 through SB 168. Although this bill primarily dealt with the appropriation of capital funding on a per capita basis to municipalities and unincorporated parts of Alaska, each recipient had the option of spending some small portion of these funds for social services. The Municipality of Anchorage spent 3% of the total \$135,814,100 (4.5 million) on grants to social services agencies.

In 1982 and 1983 the capital budgets (HB 148 [\$1.9 million] and HB 105 [\$2.9 million] respectively) continued block grant funding with line item appropriations. The SSATF reviewed grant proposals and made recommendations regarding the use of those funds. Final funding decisions were made by the Assembly in late November or early December in those respective years. The grant to non-profit agencies started January 1st and ran concurrently with the Municipal fiscal year.

During 1984 the SSBG of \$2.9 million was placed in the State Operating Budget (HB 511) for the first time. State Operating funds must be spent during the state's fiscal year. Therefore, 1984 and 1985 funding had to be adjusted to allow expenditures to conform to the state fiscal year (July 1 through June 30). Funding for all social service agencies which received money through these block grants expired June 30, 1986.

In 1986, due to declining oil revenues, the SSATF had to meet three different times to adjust their recommendations to meet reduced funding, with the final state grants totaling \$2,410,600 in HB 500, and \$425,000 in HB 574 (Child Abuse Prevention/Treatment Grant).

The legislature in 1987 again appropriated \$2,410,600 for the Anchorage SSBG, but without any additional funds for child abuse/treatment grants as had been done in 1986. Through the re-programming of unused federal Community Development Block Grant (CDBG) funds, municipal contribution of operating funds, and residual funds from HB 574, the SSATF had a total of \$3,003,360 which they recommended awarding in 46 separate grants.

In 1988 and 1989 the State funding remained at \$2,410,600, but without the re-programmed CDBG funds, the SSATF had only \$2,843,620 in 1988 and \$2,821,460 in 1989 resulting in reductions in almost all service areas.

The 1990 legislature appropriated \$2,510,600 through HB 500 for the Anchorage Social Services Block Grant (SSBG). In July, 1990, as part of his line-item vetoes, Governor Cowper vetoed the SSBG, severely impacting the Anchorage health and human services agencies. In order to mitigate this impact, Governor Cowper later made direct grants to these agencies for only six months of the SSATF recommended funding. In April, 1991, the Legislature provided additional funding in the amount of \$984,000 in a supplemental appropriation. The Municipality made up the balance of the required funding which had been recommended by the SSATF for FY-91.

The 1991 legislature approved \$2,510,600 for the SSBG in FY 92 which Governor Hickel reduced to \$1,687,400. With the addition of Municipal funds and federal Community Development Block Grant Public Services funds, a total of \$2,148,880 was awarded to 32 non-profit agencies. Additionally these 32 agencies received \$2,382,000 from the local United Way Agency.

MODERATOR: ROSETTA
SITE: ANCHORAGE

PARTICIPANT LIST

TESTIFIER

NAME/REPRESENTING	ADDRESS	PHONE	BILL NO.
1. HEATHER FLYNN/AWAIC			HB263
2. NANCY SCHEETZ-FREYMILLER/RED CROSS			HB263
3. LILLIAN WILDER/THE SALVATION ARMY			HB263
4. THEDA PITTMAN/AK WOMEN'S RESOURCE CENTER			HB263
5.			

MODERATOR: CHRISTI
SITE: FAIRBANKS

PARTICIPANT LIST

TESTIFIER

NAME/REPRESENTING	ADDRESS	PHONE	BILL NO.
1. SHARON HUNTER			HB 263
2. ELLEN GANLEY			HB 263
3. SALLY CRAWFORD			HB 263
4. LINDA LINSON			HB 263
5. PRESTON RIDER			HB 263