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Alaska State Legislature

REPRESENTATIVE
MARK BOYER

VICE CHAIRMAN
HOUSE FINANCE COMMITTEE



House of Representatives

FAIRBANKS

1098 LAKEVIEW TERRACE
FAIRBANKS, ALASKA 99701
(907) 456-6473

JUNEAU

P.O. BOX V
STATE CAPITOL
JUNEAU, ALASKA 99811
(907) 465-3466

MEMORANDUM

DATE: April 10, 1991

TO: Representative Cliff Davidson, Chair
House Resources Committee

FROM: Representative Mark Boyer *MB*

RE: Scheduling of CSHB 138 (State Affairs)

I would like to request that you waive CSHB 138 (State Affairs), making a special appropriation to the Department of Environmental Conservation for a solid waste characterization and recycling market study. The House State Affairs Committee passed CSHB 138 (SA) out of committee on April 10.

As originally drafted the bill contained over \$6.4 million for capitalization of the Alaska Clean Water Fund and for other pollution prevention and management projects. Since its introduction all but this study have been included in the recently passed House operating budget. Should you not elect to waive HB 138, I would appreciate your scheduling it at your earliest convenience.

Attached is a copy of the bill and back-up materials. HB 138 asks for \$150,000 in general fund money to be given to the Department of Environmental Conservation for a comprehensive study. The study would cover all waste streams that are used and recycled in Alaska or those that can and should be recycled.

Communities from Ketchikan to Dutch Harbor are running out of room at their landfills. There must be alternative solutions to solve this garbage dilemma. Many bush communities do have any transportation routes to move their recycled products and many other communities are not aware of the sources available for assistance in solid waste management and recycling. This study would provide us with these answers.

We need to aid communities in cleaning up their garbage problems and provide them with incentives for recycling and I believe HB 138 is a start in the right direction.

If you need additional information, please contact Alexis Miller of my staff at 465-3467. Thanks for your consideration of this request.

FAIRBANKS 20B

2/19/91

Recycling and Waste Reduction

Proposed Legislation — 1991

As a follow-up to "W.R.R.A.P." (Waste Reduction, Recycling and Pollution Prevention) package of legislation enacted last session, Representatives Kay Brown, Mark Boyer, David Finkelstein, and Fran Ulmer have put together a package of legislation for the 1991 session to help further Alaska's waste reduction and recycling efforts.

- House Bill 138 — sponsored by Rep. Mark Boyer of Fairbanks, would appropriate \$6.5 million for a variety of recycling and waste reduction purposes, including solid waste/recycling planning grants for local governments and hazardous waste reduction demonstration matching grants for small businesses.
- House Bill 139 — sponsored by Rep. Kay Brown of Anchorage, would establish recognition awards for pollution prevention and recycling, including provision for an award to public schools of up to \$5,000 for the development of innovative recycling programs.
- House Bill 140 — sponsored by Rep. David Finkelstein of Anchorage, would allow utilities regulated by the Alaska Public Utilities Commission (APUC) to include recycling costs in their rates.

The 1990's have become the decade of global awareness concerning resource scarcity and waste management. It is essential that Alaskans support legislative efforts to deal with these important issues. Communities throughout Alaska are looking for leadership on the issue of recycling. Funding is needed to encourage local efforts to control waste management. Education will be the key to insuring future generations are "recycle wise."

Please take the time to phone or write your local legislator (a listing of state legislators is provided on the other side). A free Public Opinion Message can be sent by contacting the Legislative Information Office (LIO) in your area.

To send a letter...
Alaska State Legislature
P.O. Box V
Juneau, Alaska 99811

To send a Public Opinion Message...
Anchorage LIO: 561-7007
Fairbanks LIO: 452-4448
Juneau LIO: 465-4648

For information: Rep. Kay Brown (Cathy Donadio) at 465-4998.

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Alaska State Legislature
Representation By District
17th Legislature
1991-1992

1/21/91

SENATE				HOUSE			
A	Jones	(R)	Ketchikan	1-A 1-B	Taylor Davis, C	(R) (R)	Wrangell Ketchikan
B	Ellason	(R)	Sitka	2 3	Mackie Grussendorf	(D) (D)	Craig Sitka
C	Duncan	(D)	Juneau	4-A 4-B	Hudson Ulmer	(R) (D)	Juneau Juneau
D	Fischer	(R)	Soldotna	5-A 5-B	Navarre Phillips, G	(D) (R)	Kenai Homer
E-A E-B	Kerttula Menard	(D) (D)	Palmer Wasilla	6 7 16-A 16-B	Kubina Zawacki Carney Larson	(D) (R) (D) (D)	Valdez Girdwood Wasilla Palmer
F-A F-B	Sturgulewski Collins	(R) (R)	Anchorage Anchorage	8-A 8-B 10-A 10-B	Bruckman Choquette Baker Parnell	(D) (R) (R) (D)	Anchorage Anchorage Anchorage Anchorage
G-A G-B	Pearce Rodey	(R) (D)	Anchorage Anchorage	9-A 9-B 11-A 11-B	Leman Hanley Donley Gruenberg	(R) (R) (D) (D)	Anchorage Anchorage Anchorage Anchorage
H-A H-B	Pourchot Uehling	(D) (R)	Anchorage Anchorage	12-A 12-B 13-A 13-B	Brown Ellis Finkelstein Martin	(D) (D) (D) (R)	Anchorage Anchorage Anchorage Anchorage
I-A I-B	Halford Cotten	(R) (D)	Anchorage Eagle River	14-A 14-B 15-A 15-B	Barnes Davis, B Miller, Mary Phillips, R	(R) (D) (R) (R)	Anchorage Anchorage Chugiak Eagle River
J	Shultz	(R)	Tok	17 18	Gonzales, J Miller, M.W.	(R) (R)	Clear North Pole
K-A K-B	Frank Fahrenkamp	(R) (D)	Fairbanks Fairbanks	19 20-A 20-B 21	Moyer Sharp Boyer Koponen	(D) (R) (D) (D)	Fairbanks Fairbanks Fairbanks Fairbanks
L	Adams	(D)	Kotzebue	22 23	MacLean Foster	(D) (D)	Barrow Nume
M	Hoffman	(D)	Bethel	24 25	Lincoln Ivan	(R) (D)	Rampart Akiak
N	Zharoff	(D)	Kodiak	26 27	Jacko Davidson	(D) (D)	Pedro Bay Kodiak

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PRESS RELEASE

DATE: February 13, 1991

CONTACT: Alexis Miller
465-3467

WRRAP REVISITED: BOYER BILL PUTS MONEY INTO SOLID WASTE, RECYCLING AND POLLUTION PREVENTION PROGRAMS

On Wednesday, Rep. Mark Boyer (D-Fairbanks) introduced legislation (HB 138) requesting a special appropriation to provide funding for solid waste, recycling and pollution prevention programs in Alaska.

Exactly a year ago, a package of four bills, commonly referred to as the Waste Reduction, Recycling and Planning Act or WRRAP Act, was introduced in the House. This year Rep. Boyer and his colleagues, Rep. Kay Brown (D-Anchorage), Rep. Fran Ulmer (D-Juneau), and Rep. David Finkelstein (D-Anchorage), have again introduced legislation to target the growing problem of garbage in the State.

Last session, Rep. Boyer's bill passed the legislature and expanded the Alaska Clean Water Fund to include solid waste facilities. The idea behind the bill was for communities to borrow funds to develop solid waste facilities and to finance recycling equipment. However, the newly expanded fund was not capitalized and no loans were made.

Numerous communities have requested funding under this new law. According to the Department of Environmental Conservation, 72 project proposals totaling \$96 million have been submitted for FY92. But since the Department has no money, there is no way for these communities to receive funding. Fairbanks has requested \$16 million alone for an anaerobic digester for their landfill.

Expanding on last year's theme, Rep. Boyer and his WRRAP colleagues, have decided to appropriate money for projects like this and others. HB 138 would appropriate \$6.5 million to fund the following programs or projects:

FAIRBANKS 20B

1. \$5.5 million for loans for solid waste management facilities under the Clean Water Fund;
2. \$300,000 for community solid waste planning grants;
3. \$50,000 for a hazardous waste reduction grant to DEC;
4. \$150,000 for a solid waste characterization and recycling study;
5. \$50,000 to the Pacific Northwest Pollution Prevention Center; and
6. \$240,000 for hardware and software to the Department of Administration's data centers

"That figure doesn't even come close to the amount needed, but it is a start in the right direction," Rep. Boyer said, "and it sends a message to communities that the State is willing to alleviate the growing garbage problem facing many communities."

"Most communities are running out of room at their landfills. In Fairbanks, an average of 180 tons of garbage a day accumulates. Residents have been dumping their garbage on that landfill for more than 30 years. Currently it stands over 40 feet above the surrounding land and covers 50 acres. It is a problem that needs to be addressed now. Money needs to be appropriated this session and communities must start cleaning up their garbage problems," Rep. Boyer said.

"I said it last year and I'll say it again, communities from Ketchikan to Unalaska are finding a need for expansion of their solid waste facilities," Rep. Boyer said, "and putting our money where our mouths are would give these communities the tools necessary to combat their growing waste disposal needs."

HB 138 heads first to the House State Affairs Committee. A hearing should be scheduled within the next two weeks, along with the other bills in this year's WRRAP package. HB 139 by Rep. Brown would establish an awards program for exemplary pollution prevention achievements by individuals, businesses, schools and government agencies.

HB 140 by Rep. Finkelstein would allow a utility collecting and disposing waste to recover capital and operating costs through its rates to users.

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	A	B	C	D	E	F	G	H	I	J	K	L	M	N	O	P	Q	R	S	T	U
1	DEC FY 92 Budget — Spreadsheet By Components																				
2																					
3																					
4	COMPONENT	92 GOV GF	91AuthGF	91Auth	HS TARGET		HS INCS	HS INCS	HS DECS	HS DECS	HOUSE	HS INCS	HS DECS	HS GF vs.	HS GF vs.						
5			(+COLA-GF)	COLA-GF/PR	91AuthTotalGF	Plus COLA	GF	GF/PR	GF	GF/PR	Total GF	OthFnds	OthFnds	GOV GF	HS TARGET						
6																					
7	Commissioner	487.8	452.6	.0	452.6		79.2		-32.6		499.2			11.4		46.6					
8	Admin Services	1,668.2	1,501.3	.0	1,501.3		256.6		-83.7		1,674.2	53.3	-49.3	6.0		172.9					
9																					
10	Fac Const/Opers	2,328.9	2,182.4	50.0	2,232.4		818.9		-218.8		2,832.5		-120.0	503.6		600.1					
11																					
12	Env Quality Direct	443.9	513.1	.0	513.1				-69.2		443.9			.0		-69.2					
13	Monitoring & Lab	1,234.0	1,256.4	.0	1,256.4				-22.4		1,234.0			.0		-22.4					
14	Env Qual Projects	11,160.5	11,783.3	.0	11,783.3	2,196.1			-1,425.0		12,554.4	1,331.5	-346.8	1,393.9		771.1					
15	Storage Tank/UST	4,509.2	6,023.9	.0	6,023.9				-6,023.9		.0			-4,509.2		-6,023.9					
16																					
17	Env Health Direct	192.2	195.8	.0	195.8				-3.6		192.2			.0		-3.6					
18	Anml Hlth/Dairy	190.7	198.7	.0	198.7				-8.0		190.7			.0		-8.0					
19	Meat & Poultry	266.0	309.1	.0	309.1				-37.0		272.1			6.1		-37.0					
20	Seafood Industry	1,577.9	1,793.3	.0	1,793.3				-104.5		1,680.8			110.9		-104.5					
21	Sanitation	1,347.0	1,408.4	.0	1,408.4	52.0			-29.1		1,431.3			84.3		22.9					
22	Palmer Lab	441.2	456.3	.0	456.3				-15.1		441.2			.0		-15.1					
23																					
24	TOTALS	25,847.5	28,074.6	50.0	28,124.6	3,402.8	.0	-8,072.9	.0	23,454.5	1,384.8	-516.1	-2,393.0	-4,670.1							
25																					

DEPARTMENT OF ENVIRONMENTAL CONSERVATION — INCREMENT/DECREMENT NOTES

COMPONENT	GF	GF/PR	Other	Notes/Comments
Commissioner's Office				
Doc: Delete Clerk Typist	-32.6			
Inc: Transfer in Special Assist	79.2			
Change	46.6			
Admin Services				
Inc: provide EQ Support Svcs	256.6			
Inc: offset of fed fund loss		53.3		transfer charges to OHSR
Doc: delete two clerk positions	-53.2			
Doc: Reduced fed indirect		-49.3		loss of federal indirect
Doc: increase vacancy 2%	-28.6			
Doc: reduce travel 10%	-1.9			
Change	172.9		4.0	
Facility Const/Opers				
Dec: utility management	-178.8			eliminates utility management assistance program
Dec: one-time equipment	-40.0			
Dec: federal RMW grant		-120.0		loss of federal funds
Inc: Coordinate Water Prgms	371.4			funding for pers svcs shortfall; transfer in from EQ Projects
Inc: full funding for 91 pos.	66.1			anticipated as Hickel amendment
Inc: Bethel RMW	81.4			
Inc: RMW contracts salary/trvl/equip	180.0			increase in funding for all RMW contractors
Inc: RMW university interns	120.0			enables RMW staff to work more cost-effectively
Change	600.1		-120.0	
Env Quality Director				
Dec: planner to EQ Projects	-59.0			
Doc: increase vacancy 2%	-6.5			
Doc: reduce travel 10%	-3.7			
Change	-69.2			

COMPONENT	GF	GF/PR	Other	Notes/Comments
Monitoring & Lab				
Doc: increase vacancy 2%	-20.3			
Doc: reduce travel 10%	-2.1			
Change	-22.4			
Env Quality Projects				
Doc: one-time equipment	-162.0		-40.0	
Doc: support svcs to Admin	-256.6		-53.3	transfer of 4 positions to provide support for EQ Projects
Doc: Spec Asst funding	-79.2			special assistant transferred from EQ Projects to Comm Office
Doc: funding shift to FC&O	-371.4			funding for FC&O pers svcs shortfall plus 2 additional positions
Doc: delete one-time salary	-63.6			
Doc: delete AHFC funds			-253.5	
Doc: contractual reductions	-250.0			
Doc: pers svcs vacancy inc 2%	-178.0			
Doc: reduce travel by 10%	-64.2			
Inc: planner frm EQ Director	59.0			
Inc: full funding for 6 mo. pos.	597.1			
- Inc: federal grant projects			951.5	anticipated as Hickel amendment
Inc: state match for asbestos	40.0			federal fnds for various projects
Inc: domestic wastewater	800.0			state match for asbestos compliance enforcement
Inc: drinking water program	400.0			
- Inc: Pollution Prevention increment	130.0			additional funding to retain state primacy
- Inc: Haz Waste Reduction match grants	50.0			add Env Eng (60.0), Clerical (30.0) plus 40.0 support
Inc: additional 470 Fund site staff			380.0	
Inc: Pac NW Pollution Prev Rsrch Ctr	50.0			provide funding for four additional staff to manage additional
Inc: Mining Impact Increment	70.0			grant to support the foundation's pollution prevention research
Change	771.1		984.7	additional SE mining impact position
Storage Tank/UST				
Doc: eliminate GF funding	-6,023.9			
Change	-6,023.9			FY 92 program funded from FY 91 authorization
Env Health Director				
Doc: incr pers svcs vacany 2%	-3.4			
Doc: reduce travel 10%	-0.2			
Change	-3.6			

COMPONENT	GF	GF/PR	Other	Notes/Comments
Anml Health/Dairy				
Doc: one-time equipment	-3.0			
Doc: incr pers svcs vacancy 2%	-2.7			
Doc: reduce travel 10%	-2.3			
Change	-8.0			
Meat & Poultry Inspect				
Dec: delete Juno inspector position	-37.0			
Change	-37.0			
Seafood Industry				
Doc: one-time equipment	-34.5			
Doc: delete inspector	-70.0			deletes vacant Bethel position; keeps Homer Inspector
Change	-104.5			
Sanitation				
Dec: delete Anch part-time position	-29.1			
Inc: fund Interior inspector	52.0			
Change	22.9			
Palmer Lab				
Doc: one-time equipment	-2.5			
Dec: incr pers svcs vacancy 2%	-8.1			
Dec: reduce travel 10%	-4.5			
Change	-15.1			

* * * ADDED ALREADY * *

3/22/91 Rep. Kay Brown

DEC FY 92 Budget — POTENTIAL DECREMENT PROPOSALS by Component

COMPONENT	GF	OTH/GFPR	NOTES
<u>Proposal #1</u>			
Admin Services	-54.8		delete 1 information officer position
<u>Proposal #2</u>			
Sanitation	-150.0	150.0	delete GF, replace with GF/PR to support regulatory programs fund regulatory programs with new program receipt collections
Env Qual Projects	-300.0		delete GF, replace with GF/PR to support regulatory programs
Admin Services		300.0	fund regulatory programs with new program receipt collections
		150.0	increase GF/PR — administrative costs for permit fee collection
TOTAL	-504.8	600.0	

Intent: The department shall identify opportunities to collect fees for permits and services rendered by the department as authorized by law and report back to the legislature by January 15, 1991 with a plan for collection of program receipts.

AMENDMENTS

11/11/91
AMENDMENTS

2/23/91 Rep. Kay Brown

DEC FY 92 Budget — GOV AMENDMENTS By Components*

COMPONENT	GF	OTHER	PFT	PPT	Recommendation
Commissioner					
Trans In Clerk Typist	31.9		1		deny
FY 92 Health Benefits reduction	-1.2				accept
Admin Services					
Trans In PCN/\$ frm Tank Program		154.1	3		accept
Trans In 2 PCN/\$ frm EQ Projects		96.5	2		accept
Trans out PCN/\$ to Spill Prev & Response		-182.1	-3		accept
Delete 3 Accounting Positions		-53.6	-3		accept
FY 92 Health Benefits reduction	-5.5				accept
Fac Const/Opers					
FY 92 Health Benefits reduction	-4.2				accept
Env Quality Direct					
Trans out Positions to new Spill Prev BRU	-163.6		-2		accept
FY 92 Health Benefits reduction	-1				accept
Monitoring & Lab					
FY 92 Health Benefits reduction	-3.6				accept
Env Qual Projects					
Trans Admin Asst frm Storage Tank Prgrm			1		accept
Trans out Env Spec IV to Spill Prev & Response	-85.1		-1		accept
Trans 2 Admin PCNs/\$ to Admin Svcs		96.5	-2		accept
Add I/A receipts for Pipeline Coordinator		28			accept
FY 92 Health Benefits reduction	-27.4				accept
Storage Tank Program					
Trans Admin Asst pos to EQ Projects			-1		accept
Trans 3 Accounting PCNs to Admin Svcs			-3		accept
Trans grants \$ to pers Svcs 2 PPT to 2 PFT			2	-2	accept

Names

TO OUR LEGISLATORS

We, the undersigned, as residents of the State of Alaska do petition you, our legislators, to enact and provide funding for the following proposed legislation:

- HB 121 - Requires Railbelt utilities to undertake "least cost planning"
- HB 138 - Appropriates funding for recycling and waste reduction
- HB 139 - Establishes recognition awards for pollution prevention and recycling
- HB 140 - Would allow refuse utilities to recover reasonable recycling costs in their rates

<u>Signature</u>	<u>Printed Name</u>	<u>Address</u>	<u>House Dist. #</u>
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<i>Scott Martinez</i>		P.O. Box 770126 Eagle River A	
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<i>Eric J. Sorensen</i>	ERIC SYRENF	P.O. Box 795 Cordwood, AK	9958
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<i>Tom Webber</i>	TOM WEBBER	8155 Crankberry St Anch	9952
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<i>Donna Jefferson</i>	DONNA JEFFERSON	BOX 393 TALKEETNA, AK	996
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<i>Blaine Knapik</i>		Box 361 Cordwood	9958
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<i>Barbara Jones</i>		7021 Henniger	Anchorage 9950
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These bills may be voted on at any time. Petitions need to be returned as soon as possible to the Alaska Center for the Environment - 519 W. 8th Ave., Ste. 201, Anchorage, AK 99501.

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<u>Signature</u>	<u>Printed Name</u>	<u>Address</u>	<u>House Dist. #</u>
	Carolyn L. Pamey	403 W. 22 nd Ave #212, Anch	99503
	MAURIE K WHITE	5246 Emmanuel Ave	99508 #1
	Christine M. Myers	13300 Badger Ln. Anch.	99576
	Penelope M. Cordes	6731 Crooked Tree Dr Anch.	99571
	Mira Stevens	1306 W. 6 th #7 Anch	99501
	RASHAD	1306 W. 6 th #8 Anch	
	Lloyd Eggen	6731 Crooked Tree Dr Anchorage AK	
	Heidi Thomas	4300 Arctic #6 Anch	99503
	Susan Beeman	P.O. Box 243972 Anch. AK	99504
	Steven J. Kendall	Box 231322 Anch AK	99523

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Signature Printed Name Address House Dist. #

Handwritten signature *LOUI JOHNSON* *2000 2nd St Anchorage AK 99501*

Handwritten signature *Gerald M. Ginty* *700 H St Anchorage 99501*

Handwritten signature *Helen Ferguson* *700 H St Anch 99501*

Handwritten signature *Walter E. Morgan* *2101 Sunrise Dr. Anch 99508*

Handwritten signature *Richard M. ...* *Anch. AK 99501*

Handwritten signature *BARBARA CORBIT* *700 H. St. Anchorage, AK 99501*

Handwritten signature *GREGORY A. LEE* *Box 305 Bethel Alaska 99559*

Handwritten signature *Richard J. ...* *Box 1224 Cordova AK 99574*

Handwritten signature *LESHANE Murray* *700 H ST ANCH AK 99501*

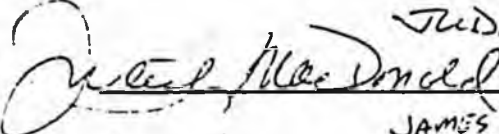
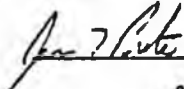
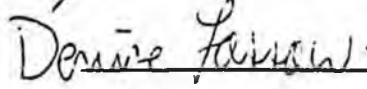
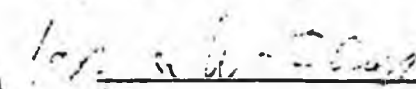
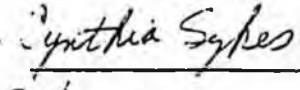
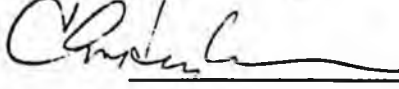
Handwritten signature *LESHANE Murray* *700 H ST ANCH AK 99501*

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<u>Signature</u>	<u>Printed Name</u>	<u>Address</u>	<u>House Dist. #</u>
	JUDITH MACDONALD	8205 MENTRA #B ANCH AK 99518	9
	JAMES PRATER	6134 Eastwood Ct Anch. AK 99504	
	Denise Lassau	HC 67 Box 912 Anchorage AK	
	Benedict	P.O. Box 294 Pillingham, AK	#16 99576
	Cynthia Sykes	P.O. Box 68 Talkeetna 99676	
	Christina R. Loais	P.O. Box 190551 Anch. AK 99519	H.D. 1

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<u>Signature</u>	<u>Printed Name</u>	<u>Address</u>	<u>House Dist. #</u>
<i>Jerry Thomas</i>	Jerry Thomas	6301 Bunnyshee Anch.	8
<i>John Nannema</i>	John Nannema	4661 Cascade Cr. Anch AK	9
<i>Marge Edais</i>	Marge Edais	4511 Felter 18-A Anch AK	2
<i>Helen Blum</i>	Helen Blum	P.O. Box 230974 Anch. AK	10
<i>Constance Ktasse</i>	Constance Ktasse	5000 Kenai Ave Anch.	13
<i>Judith Macdonald</i>	JUDITH MACDONALD	8205 MEWTRAB ANCH 99518	
<i>Mary Schalkert</i>	MARY SCHALKERT	12600 TURKIS TURN ST Anch 99516	
<i>Erica Mahaney</i>	ERICA MAHANEV	608 N. Pine Anch 99508	
<i>Robert Rosman</i>	ROBERT ROSMAN	7123 Henderson Cr. Anch 99505	
<i>Cecilia F. Hingbloom</i>	CECILIA F. HINGBLOOM	2085 E. Cecok Anch. AK	

These bills may be voted on at any time. Petitions need to be returned as soon as possible to the Alaska Center for the Environment - 519 W. 8th Ave., Ste. 201, Anchorage, AK 99501.

199501