

HB

131



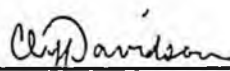
Alaska State Legislature

HOUSE OF REPRESENTATIVES
COMMITTEE ON RESOURCES

POUCH V
JUNEAU, ALASKA 99811
(907) 485-3715

HOUSE RESOURCE COMMITTEE
LETTER OF INTENT
FOR
HB 131

It is the intent of the Legislature that this legislation not affect existing rights held by private interests, or affect the ability of land owners to access and use their property. Nothing in this legislation is intended to prohibit the establishment of aquaculture facilities allowed under state law.



Chair, House Resources
March 12, 1991

STATE OF ALASKA

WALTER J. HICKEL, GOVERNOR

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

400 WILLOUGHBY AVENUE
JUNEAU, ALASKA 99801-1796
PHONE: (907) 465-2400
FACSIMILE: (907) 586-2754

March 5, 1991

The Honorable Cliff Davidson, Chair
House Resources Committee
P.O. Box V
Juneau, AK 99811

Dear Representative Davidson:

Subject: HB 131, which adds marine park units to the Alaska State Park System.

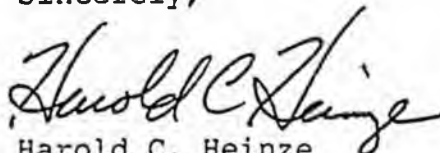
Position: The Department has no objection to this bill, nor a sense of urgency, to see the islands designated as a marine park. If the marine park is established, we will have a responsibility to develop a management plan. The attached zero fiscal note presumes that DNR will be allowed to delay the preparation of that plan.

Background: This bill will establish the Channel Islands State Marine Park encompassing 18 islands within 20 miles of Juneau. The land is currently under federal ownership. The transfer to the state is authorized under Section 6(a) of the Statehood Act as part of the 400,000 acres which can be selected for community expansion and recreation areas. It allows for aquaculture facilities under certain conditions. It requires consultation with Native Corporations to resolve potential conflicts regarding cultural and historic sites.

DNR is required to develop a management plan for the park within 5 years. The State must also provide adequate and feasible access across the park to private land. Under this designation, mining access and activities are not restricted in lands adjacent to parks.

Recommendation: The Department has no objection to the designation of these islands as a state marine park.

Sincerely,



Harold C. Heinze
Commissioner

*Volunteer moratorium
on additional*

cc: Committee Members
Senator Duncan
Representative Ulmer
Representative Hudson
Bruce Kendall, Legislative Liaison, Office of the Governor
Carl Rosier, Commissioner, Department of Fish and Game

**STATE OF ALASKA
1991 LEGISLATIVE SESSION**

BILL NO. HB 131

Revision Date: 4-Mar-91 Department Affected: Natural Resources
 Title: Additions to Marine Parks in Juneau BRU: Parks & Recreation Management
Area Components: Parks Management
 Sponsor: Representative Ulmer
 Requestor: House Resources COMPONENT SERIAL NO. 452

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND&STRUCTURES						
GRANTS,CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
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REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of Current year impact: Negligible

ANALYSIS:

HB 131 will have a net-zero impact. The existing statute (AS 41.21.302) requires that a plan be written within five years of a marine park's establishment. Work on a plan will be deferred until later in the five year term. Help in managing the new marine park will be sought from local volunteers.

Prepared by: Pete Panarese Phone: 762-2602
 Division: Parks & Outdoor Recreation Date: 4-Mar-91
 Approved by Commissioner: Harold Heinze Date: 28-Feb-91
 Agency: Department of Natural Resources

Distribution (by preparer) : Legislative Finance, legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

Alaska State Legislature

HOUSE OF REPRESENTATIVES



REPRESENTATIVE FRAN ULMER

MEMORANDUM

March 5, 1991

TO: Rep. Cliff Davidson, Chairman
House Resources Committee

FROM: Rep. Fran Ulmer

RE: HB 131

Channel Islands Marine Parks Designation

This legislation designates 16 islands in the Juneau area as the Channel Islands State Marine Park, in accordance with present statutory authority under AS 41.21.300

The Channel Islands State Marine Park Bill is based on the recommendation of the of the Juneau Area State Parks Advisory Board and the Division of Parks and Recreation which have stated that such a designation is necessary to ensure that these areas are managed for the purposes outlined by the state when it selected these areas from the federal government under the Statehood Act. Creation of the Channel Island Marine Park is included in the Advisory Board's annual request to the legislature.

This designation is also a result of last year's legislative resolution, SCR 42, calling for development of a Marine Park network along the Inside Passage. The resolution directed the State of Alaska to work cooperatively with the Province of British Columbia and the U.S. Forest Service in development of the network. British Columbia has already established an extensive Marine Parks system.

The main purpose of a Marine Park is to maintain fish and wildlife values, support and promote tourism and recreation, and preserve the cultural and scenic values of the area.

District 4B — Juneau

PO Box 1 • Juneau, Alaska 99811-3100 • (907) 465-4947

March 5, 1991
HB 131
Page Two

The designation of a marine park protects and maintains all present activities such as boating, hunting, fishing, hiking, camping, mining and trapping. It also prohibits the sale or disposal of land by the state.

HB 131 is truly parks with a small "p". But I believe it's a designation that promises long term benefits for both Alaska's residents and visitors.

Thank you for your prompt consideration.

a:hb131prk.res

Information on SB114 and HB131 to create additional State Marine Parks in the Juneau Area (Juneau Channel Islands and Shelter Island Additions) Feb-1991

Background

Section 6(a) of the Statehood Act allows the state to select up to 400,000 acres of National Forest land for the purposes of community expansion (essentially lands to be disposed of) and for creating recreation areas. The priority for allocating these state land selections will be community expansion (disposals) but the state did decide some years ago to utilize about ten percent of the acreage to create state marine parks. Alaska's marine parks program is copied from (and was planned in cooperation with) Washington State and the Province of British Columbia's similar systems. Washington now manages about 55 state marine parks; British Columbia has about 25 provincial marine park sites. Alaska's state park system currently manages 33 marine parks and the proposed legislation would add an additional unit to this program.

What is a Marine Park ?

A marine park can be characterized as legislatively designated units of the state park system which are protected small, scenic coves, bays, bights, beaches, where people tend to land float planes, anchor their boats and use for kayak camping. These recreation sites are often spaced a day's travel distance apart for boaters and are places where the clamming, fishing, camping or picnicking is excellent. Eventual developments could include mooring floats, a few tables and fire places on the beach, a simple pit toilet building, some public rental cabins and perhaps elevated tent platforms and firewood shelters.

Proposed marine parks are normally already popular spots with the public and would not be sold or disposed of by the state; instead, their recreation and scenic values will be preserved for all citizens to use.

What Types of Uses Would be Allowed?

The purposes and allowable uses for marine parks are outlined in AS 41.21.300-306. They are created to:

- (1) Maintain natural, cultural and scenic values.
- (2) Maintain fish and wildlife resources and lawful existing uses of these resources.
- (3) Promote and support recreation and tourism in the state.

Hunting, sport fishing and commercial fishing and trapping are

expressly allowed; the Fish and Game Department will continue to manage fish and wildlife programs. Aquaculture facilities and access to private lands and mineral claims and leases are permitted.

These are parks with a "small p" which consume small acreages and are user oriented.

Why Have Marine Parks Been Established?

To protect popular areas for increasing numbers of local boaters.

To respond to increased tourist demand for Alaska destinations.

To provide the majority of people an opportunity to enjoy the beauties of Alaska's shorelines.

To ensure access to prime public land for shore-related experiences to future water users.

To set aside exceptional protected anchorages.

To create an overnight park system for water users.

Southeast RECREATION GUIDE

SOUTHEAST REGION OFFICE
400 Willoughby Bldg., 3rd Floor
Juneau, Alaska 99801 (907) 465-4563

S O U T H E A S T	Unit	Acreage	RECREATION GUIDE										Location		
	# Unit Name		CAMP SITES *	CAMPERING LIMIT (DAYS)	PICNIC SITES	TOILETS	DRINKING WATER	PICNIC SHELTERS	TRAILS	HISTORICAL FEATURES	BOAT LAUNCH	FISHING		NEAREST COMMUNITY	
1	Totem Bight SHP	11												Ketchikan	10 Tongass Road
2	Refuge Cove SRS	13			14	T							F	Ketchikan	8.7 Tongass Road
3	Settlers Cove SRS	38	12	11			W		Tr				F	Ketchikan	18 N. Tongass Road
4	Pioneer Park SRS	3				T		W		Tr				Sitka	2 Halibut Road
5	Baranof Castle SHS	1								H				Sitka	Lincoln Street
6	Halibut Point SRS	22			9	T	W	S	Tr	H		F	Sitka	4.4 Halibut Road	
7	Old Sitka SHP	51								Tr	H	B	F	Sitka	7.5 Halibut Road
8	Juneau Trail System ST	15								Tr	H		F	Juneau	Juneau Area
9	Johnson Creek SRS	65												Juneau	15.5 N. Douglas Hwy.
10	Wickersham SHS	5									H			Juneau	7th Street
11	Point Bridget SP	2,800								Tr		F		Juneau	38.5 Glacier Hwy.
12	Chilkoot Lake SRS	80	32	7			W	S			H	B	F	Haines	10 Lutak Road
13	Portage Cove SRS	7	9	7	3	T	W						F	Haines	1 Beach Road
14	Chilkat SP	6,045	15	15			W	S	Tr		B	F	Haines	7 Mud Bay Road	
15	Ak-Chilkat Bald Eagle P.	49,320											F	Haines	8-30 Haines Hwy.
16	Mosquito Lake SRS	5	10	15		T	W					B	F	Haines	27.2 Haines Hwy.
17	Greening SHP	12									H		F	Juneau	24 Glacier Hwy.
SOUTHEAST ALASKA STATE MARINE PARKS															
18	Dall Bay SMP	585											F	Ketchikan	Gravina Island
19	Thom's Place SMP	1,198											F	Wrangell	Wrangell Island
20	Beecher Pass SMP	660											F	Wrangell	Mitkof Island
21	Joe Marc Island SMP	62											F	Wrangell	Sumner Strait
22	Security Bay SMP	500											F	Petersburg	Chatham Strait
23	Taku Harbor SMP	700											F	Juneau	Stephens Passage
24	Oiver Inlet SMP	560				T			Tr	B	F		F	Juneau	Admiralty Island
25	Funter Bay SMP	162											F	Juneau	Admiralty Island
26	Shelter Island SMP	3,560			6	T			Tr				F	Juneau	Lynn Canal
27	St. James Bay SMP	10,220											F	Juneau	Lynn Canal
28	Sullivan Island SMP	2,163											F	Juneau	Lynn Canal
29	Chilkat Islands SMP	6,560											F	Haines	Lynn Canal
30	Magoon Islands SMP												F	Sitka	Krestof Sound
31	Big Bear/Baby Bear SMP												F	Sitka	Penit Strait

Post-It™ brand fax transmittal memo 7671		# of pages = 3
To: PARLABY DW	From: BILL GARRY	
Co.	Co: STATE PARKS	
Dept: REP LEMER	Phone # 465-4663	
Fax # 465-2278	Fax # 465-2492	

**JUNEAU AREA STATE PARKS ADVISORY BOARD
FY 1992 Legislative Briefing Paper**

A summary of the Juneau Area State Parks Advisory Board's funding priorities for the coming fiscal year is outlined below.

Gruening State Park:

Acquisition and development Amalga Harbor properties including Gruening Historic Park planning and development and purchase of Butts property. This is currently in the Department's five-year plan.

- A. Support the efforts of the Alaska Department of Fish and Game, the City and Borough of Juneau and the Alaska Department of Parks and Outdoor Recreation to purchase property in the Amalga Harbor area for a public rec area.

Rationale: This is the only remaining piece of private property on the lower Peterson Creek/Salt Chuck shore near Amalga Harbor. Purchase of this property will maintain the integrity of the park-like atmosphere in the Gruening Historic Park and insure public access to the lagoon.

Funding: 1) CIP of \$1,500,000

1990 Facility and Trail Maintenance Funding

Support funding for maintenance of state park trails and marine parks in the Juneau vicinity. Specifically, support funding for trail maintenance crews, purchase of a new boat (built in Alaska) to patrol and maintain facilities at marine parks, refurbishing of the Oliver Inlet Tram, and maintaining the Gruening Historic site.

Funding: 1) CIP of \$20,000 for boat
2) Operating budget increment of \$25,000 for supplies and personal services

Wickersham State Historic Site

Support funding to keep the site open. A plan for exhibit development, collection and care should be approved and carried out.

Rationale: The collection and house are of increasing

historic and educational value and should be shared with the public. Tours, programs and special events bring in donations that help offset operating expenses and provide funds for special activities, additions to the collection and collection care.

Funding: 1) Operating budget increment of \$29,500 for supplies, contracts, and personal services

Designation of Juneau Area State Parks, Marine Parks and Park Additions

Recommend legislative designation of the following areas as additions to the state park system: 1) add the western portion of Funter Bay to Funter Bay State Marine Park, 2) the Channel Islands State Marine Park to include Coglán, Portland, Shelter, Lincoln, Benjamin, Kump, Ralston, Gull, North, Aaron, Sentinel, Bird, Cohen, Little, Spuhn, Suedla, Battleship, and Indian Islands, 3) Swanson Harbor Marine Park, 4) the Katzehin River State Park, and 5) Lynn Sisters as a marine park.

Rationale: These areas were nominated and/or supported by the Advisory Board for selection by the State for the purposes of State Park or Marine Park designation. All areas listed were approved and legislative action is required to ensure the parcels are managed for the purposes for which they were selected. These state marine parks would tie into the Alaska-Forest Service-British Columbia-Washington cooperative network of marine parks proposed by Senator Jim Duncan, Juneau

Funding: 1) Operating budget increment of \$15,000 for personal services and supplies to provide basic planning and maintenance

Pt. Bridget State Park Management Plans

Fund management planning so that recreational development such as trails and cabins may proceed.

Rationale: A variety of recreational uses for Juneau's parks have already surfaced. Plans will help establish priorities for use that can best meet Juneau's recreational needs.

Funding: 1) CIP of \$60,000 for Pt. Bridget planning and development

BY SEN. DUNCAN, Szymanski

1 IN THE SENATE

2

SENATE CONCURRENT RESOLUTION NO. 42

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

SIXTEENTH LEGISLATURE - SECOND SESSION

5

Urging the governor to work cooperative-
ly with the Province of British Columbia
and the United States Forest Service in
proposals for the development of a
network of marine parks along the Inside
Passage.

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11 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

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WHEREAS the Ministry of Forests of the Province of British Columbia is developing an Inside Passage Strategic Plan to establish a system of marine parks along the protected waterways used by the British Columbia ferries between Port Hardy on Vancouver Island and Prince Rupert; and

WHEREAS the state has developed a system of marine parks in recent years on the protected waterways of Southeast Alaska; and

WHEREAS the United States Forest Service manages substantial amounts of land within the national forests in Southeast Alaska that would offer substantial opportunities for marine recreation; and

WHEREAS use of the Inside Passage by boaters has been increasing at a steady rate; and

WHEREAS there would be a substantial public benefit from a more coordinated approach to the planning, development, and marketing of the opportunities within the facilities operated by the state as well as the Province of British Columbia and the United States Forest Service; and

WHEREAS the state marine parks as well as those identified for study by the Province of British Columbia provide suitable anchorage for small, self-contained boats at distances frequently possible for a day's journey