

H B

5 6 9

FISCAL NOTE

STATE OF ALASKA
1992 LEGISLATIVE SESSION

BILL NO. HB 569

Revision Date: _____
Title: An act relating to regulations
to implement the Longevity Bonus Program
Sponsor: Rules Committee by Request
Requestor: State Affairs

Department Affected: Administration
BRU: Pioneers' Benefits
Component: Longevity Bonus

COMPONENT

| | | | |
|---|---|---|---|
| 0 | 0 | 2 | 7 |
|---|---|---|---|

Expenditures/Revenues: (Thousands of Dollars)

| OPERATING | FY 93 | FY 94 | FY 95 | FY 96 | FY 97 | FY 98 |
|-------------------|-------|-------|-------|-------|-------|-------|
| PERSONAL SERVICES | 0 | 0 | 0 | 0 | 0 | 0 |
| TRAVEL | 0 | 0 | 0 | 0 | 0 | 0 |
| CONTRACTUAL | 0 | 0 | 0 | 0 | 0 | 0 |
| SUPPLIES | 0 | 0 | 0 | 0 | 0 | 0 |
| EQUIPMENT | 0 | 0 | 0 | 0 | 0 | 0 |
| LAND & STRUCTURES | 0 | 0 | 0 | 0 | 0 | 0 |
| GRANTS, CLAIMS | 0 | 0 | 0 | 0 | 0 | 0 |
| MISCELLANEOUS | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL OPERATING | 0 | 0 | 0 | 0 | 0 | 0 |

| | | | | | | |
|---------|---|---|---|---|---|---|
| CAPITAL | 0 | 0 | 0 | 0 | 0 | 0 |
|---------|---|---|---|---|---|---|

| | | | | | | |
|----------------------|---|---|---|---|---|---|
| REVENUE FUND SOURCE: | 0 | 0 | 0 | 0 | 0 | 0 |
|----------------------|---|---|---|---|---|---|

FUNDING: (Thousands of Dollars)

| | | | | | | |
|--------------------|---|---|---|---|---|---|
| GENERAL FUND | 0 | 0 | 0 | 0 | 0 | 0 |
| FEDERAL FUNDS | 0 | 0 | 0 | 0 | 0 | 0 |
| OTHER FUND SOURCE: | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL | 0 | 0 | 0 | 0 | 0 | 0 |

POSITIONS:

| | | | | | | |
|-----------|---|---|---|---|---|---|
| FULL-TIME | 0 | 0 | 0 | 0 | 0 | 0 |
| PART-TIME | 0 | 0 | 0 | 0 | 0 | 0 |
| TEMPORARY | 0 | 0 | 0 | 0 | 0 | 0 |

Estimate of current year impact: None

ANALYSIS: (Attach a separate page if necessary.)

Prepared by: Dennis L. DeWitt, Director
Division: Pioneers' Benefits

Phone: 465-4400
Date: April 2, 1992

Approved by Commissioner: Nancy Bear Usera
Agency: Administration

Date: _____

Distribution (by preparer): Leg. Fin., Legislative Sponsor, Requestor, OMB/DBR, Gov. Legis. Ofc., & Impacted Agency(ies).

ALASKA STATE LEGISLATURE

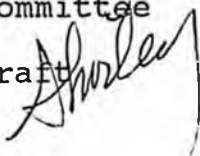
119 North Cushman, #201
Fairbanks, Alaska 99701
(907) 452-4882
Fax: 452-3254

Room 125, State Capitol
Juneau, Alaska 99801-1182
(907) 465-3834
Fax: 586-6246

Shirley Craft
Alaska State Senator

MEMORANDUM

To: Representative Dave Donley, Chair
House Judiciary Committee

From: Senator Shirley Craft 

Date: April 7, 1992

Re: HB 569, "An Act relating to regulations to implement the longevity bonus program."

On November 21, 1990, the Department of Administration adopted regulations that would change the longevity bonus payment schedule from prospective to retrospective in nature. (It wasn't a simple issue and had created a \$9.75 million debt to the state.)

On March 13, 1992, the Administrative Regulation Review Committee met to scrutinize emergency regulations adopted by the Department of Administration to correct the problem.

The emergency regulations were the solution to the "duplicate payment" problem created by the previous administration. I was informed that there may be a legal problem with the emergency regulations. An assistant attorney general stated at the hearing, that although they could advise the Division of Pioneer Benefits on what they should do, they could not tell them what to do, because the longevity bonus program is not subject to the Administrative Procedures Act (APA).

The committee has unanimously agreed that there is no reason why this program should not be subject to the APA. The "duplicate payment" problem may have been prevented if they had followed the procedures outlined in the APA when the regulations were adopted.

HB 569 would require the longevity bonus program to adhere to the Administrative Procedures Act when adopting regulations. HB 569 received unanimous support in the House State Affairs Committee. The Department of Administration's position is neutral.

I would appreciate early scheduling of this measure.

DIVISION OF LEGAL SERVICES

LEGISLATIVE AFFAIRS AGENCY STATE OF ALASKA

(907) 465-3867 or 465-2450
FAX (907) 465-2022
Mail Stop 3101

240 Main Street, Suite 500
Juneau, Alaska 99801-2101

MEMORANDUM

February 18, 1992

SUBJECT: Longevity Bonus Payments (Work Order No. 7-LS2019)

TO: Senator Shirley Craft

FROM: Tamara Brandt Cook
Director *TBC*

You have supplied me with information that indicates that, while longevity bonus payments in the past have been made at the beginning of the bonus month, the Department of Administration implemented a new payment schedule at the beginning of 1991 under which the payment for a bonus month is made two months later. This lag time is designed to enable the department to verify eligibility, as I understand it. However, to accomplish the transition the department sent duplicate bonus payments for the months of January and February 1991 during March and April, so that each recipient would receive a bonus every month. Then in May the department sent out the payments for March under the new two month lag schedule.

Under 2 AAC 40.175(f) the department will take action to recover duplicate payments when a recipient becomes ineligible, is reinstated, or is terminated from the program. Because of the extra payments made for January and February, the longevity program is short of money and may be seeking a supplemental appropriation. Since the change may affect the appropriation process, you have asked whether the department may make this change without legislative involvement.

The commissioner of administration is charged with administering the longevity bonus program. (AS 47.45.100) There is no provision for legislative involvement in decisions dealing with the administration of the program, and it is unlikely that the legislature could play much of a role in these matters without violating the separation of powers doctrine.

However, there are limitations to what an agency may do by regulation, and no regulation may substantively modify what is clearly provided for by statute. (AS 44.62.030; *State v. Alveska Pipeline Serv. Co.*, 723 P.2d 76 (Alaska 1986)) While regulations relating to the longevity bonus program need not comply with the



Senator Shirley Craft
February 18, 1992
Page 2

Administrative Procedure Act (AS 47.45.160), this general principal still applies. Otherwise, the regulatory authority exercised by the agency will be found by a court to constitute an improper delegation of legislative power.

AS 47.45.010 clearly provides for a monthly bonus payment of \$250. There is no authority in statute for the department to make two payments for the same month. I believe that the department acted outside its authority in doing so.

TBC:pl
92-111.plm

Audit Report



STATE OF ALASKA

SINGLE AUDIT

For the Fiscal Year Ended
June 30, 1990



Audit Control Number:

02-6100-91

Division of Legislative Audit
P.O. Box W, Juneau, Alaska 99811-3300

As discussed above, in our opinion, the Alaska Permanent Fund Corporation should not have transferred \$80 million of interest income to the principal of the fund in FY 88 without legislative appropriation.

As discussed in Recommendation No. 13, we believe that the calculations used for the FY 87 lapse of the newly reconstituted National Petroleum Reserve - Alaska Special Revenue Fund were incorrect. As a result the Alaska Permanent Fund received too much of the FY 87 lapse. The corporation staff disagree and have declined to return \$2.7 million to the NPRA fund and \$4.7 million to the General Fund. We acknowledge that there are differing legal opinions on the issue.

- o Significant Fiscal Policy Decisions Without Legislative Involvement ✓
Recommendation No. 11 reports that the Division of Pioneers' Benefits made a change in the manner in which they pay out longevity bonuses. The effect of the change was to duplicate payments for two months, roughly estimated at a total value of \$9.75 million. The division believes that they will simply recover the \$500 duplicate payments from each recipient upon their disqualification or termination from the program.

More recently, the administration began highway reconstruction work on the Copper River Highway utilizing a questionable funding source. According to reports, \$250,000 of an FY 91 appropriation to the Department of Transportation and Public Facilities for Northern Region Deferred Maintenance were used to begin the Copper River Highway work. This work plan was not presented to the legislature for consideration.

While some of the above items may not be significant by themselves, and may at first glance appear to be disjointed, the common thread among them is that they all occurred without proper legislative involvement in the decision process. ✓

In our opinion, this trend has been developing over the years and is not attributable to any one administration. However, we do believe that it merits close attention by the legislature to ensure that proper legislative powers are not eroded.

DEPARTMENT OF ADMINISTRATION
DIVISION OF PIONEERS' BENEFITS
Longevity Bonus Program

P.O. BOX CL
JUNEAU, ALASKA 99811-0211
PHONE: (907) 465-4416
TOLL FREE: 1-800-478-2160
FAX: (907) 465-4108

February 7, 1992

Senator Shirley Craft
Alaska State Legislature
State Capitol
Juneau, Alaska 99801 - 1182

RE: "Duplicate" Payments - Longevity Bonus Program

Dear Senator Craft:

Thank you for meeting with me to discuss the issue of "duplicate" payments for the Longevity Bonus Program. In December 1990, the administrative regulations were revised to change the Longevity Bonus Program payment system from being prospective in nature to retrospective in nature. Rather than delay payments for two months during the transition, "duplicate" payments were issued for the months of January and February, 1991. The actual switch occurred during the first four months of 1991 as shown below:

| <u>Payment Mailing Date</u> | <u>For the Month of</u> |
|-----------------------------|-------------------------|
| January 1, 1991 | January 1991 |
| February 1, 1991 | February 1991 |
| March 1, 1991 | January 1991 |
| April 1, 1991 | February 1991 |
| May 1, 1991 | March 1991 |
| etc. | etc. |

The administrative regulation is being scrutinized with the assistance of the Department of Law. Also, enforcement of the collection efforts have been suspended during the review process.

According to accounting officials, the change results in a debt to the Longevity Bonus system for those receiving "duplicate" payments for January and/or February 1991 in the amount of \$250 for each "duplicate" payment. Most recipients received both "duplicate" payments for those months and therefore have a debt coded in the computer in the amount of \$500 (about \$10,000,000 for all recipients).

Per current administrative regulations (see 2 AAC 40.175), the debt is collected at the time a recipient becomes disqualified (e.g. enters a nursing home) or terminates from the program (death, moves from Alaska). You can well imagine the feelings recipients

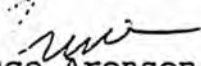
RE: "Duplicate" Payments - Longevity Bonus Program

and their families experience when this regulation is applied. As mentioned during our meeting, this particular administrative regulation is under active review by the department.

Thank you for the opportunity to discuss the Longevity Bonus Program, and if you have further questions or comments, please contact us.

A handwritten signature in cursive script, appearing to read "Thanks!", with a long horizontal flourish underneath.

Sincerely,



Bruce Aronson
Administrator

Longevity Bonus Program 1991 Payment Schedule



Bonuses paid after February 1, 1991, are for the second prior month rather than for the month in advance. This means that many of you received duplicate bonuses for January (one payment about January 1 and a second about March 1) and for February (one payment about February 1 and a second about April 1). These duplicate payments were necessary to avoid interruption of bonuses during the transition to the new payment system. We will not attempt to collect duplicate payments unless and until you are disqualified or terminated from the program. Bonuses are mailed as follows.

| <u>Mailing Date</u> | <u>For the Month of</u> |
|-------------------------|-------------------------|
| January 1, 1991 | January 1991 |
| February 1, 1991 | February 1991 |
| March 1, 1991 | January 1991 |
| April 1, 1991 | February 1991 |
| May 1, 1991 | March 1991 |
| June 1, 1991 | April 1991 |
| July 1, 1991 | May 1991 |
| August 1, 1991 | June 1991 |
| September 1, 1991 | July 1991 |
| October 1, 1991 | August 1991 |
| November 1, 1991 | September 1991 |
| December 1, 1991 | October 1991 |

*} Paid
2 times
for months
of
January
and
February*

The form attached to the bonus payment asks questions which will confirm that you qualify for a bonus payment. After answering all the questions on the form and returning it by the 15th of the month, if you are qualified you will receive your bonus payment and a new validation form, which is mailed the first day of the following month. The process is repeated each month.

If you have questions about the payment system, you may call or write to us.

Longevity Bonus Program
P.O. Box 110211
Juneau, AK 99811-0211
Telephone: 465-4416



Bringing lifetimes of experience and leadership to serve all generations.

February 20, 1992

Honorable Ben Grussendorf
Speaker of the House of Representatives
P.O. Box V (MS3100)
Juneau, Alaska 99811

Dear Speaker Grussendorf:

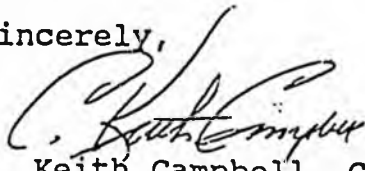
The Alaska State Legislative Committee of the American Association of Retired Persons respectfully requests that the Administration and Legislature solve the problems created by the duplicate payments to recipients of the longevity bonus program.

These payments were made in January and February 1991, during the implementation of regulations changing the payments under this program from a prospective basis to a retrospective basis.

The State Legislative Committee urges the resolution of this problem be both uniform and equitable. This request is stimulated by complaints of recoupment being activated only at the death of a recipient and the resulting shock of an unforeseen debt levied against the estate. The unexpectedness of this action causes undue stress during a grieving period. A more sensitive handling of the problem is requested by the State Legislative Committee.

Thank you for your attention to this matter. Our Committee would welcome the opportunity to comment upon future regulations in regard to this issue.

Sincerely,


C. Keith Campbell, Chair
Alaska State Legislative Committee

cc: Members of Alaska House of Representatives
Jean H. Nalibow, Area 10 Director
Myriam Marquez, Area 10
Legislative Representative

longbp.ltr

ALASKA STATE LEGISLATIVE COMMITTEE

CHAIRMAN
Mr. C. Keith Campbell
P.O. Box 722
Juneau, AK 99801
(907) 224-5631

VICE CHAIRMAN
Mrs. Mary Lou Meiners
805 Gold Bell
Juneau, AK 99801
(907) 586-2568

SECRETARY
Miss Ann L. Wash
924 Kadiak #201
Fairbanks, AK 99701
(907) 456-6737

COORDINATOR
Capital City Task Force
Mr. Joe Alter
Box 20304
Juneau, AK 99802
(907) 586-6680

3/6/92

LONGEVITY BONUS PROGRAM

Proposed Emergency Regulation Change

PURPOSE

Resolve the confusion surrounding the transition from prospective payment and retrospective payment systems by eliminating the erroneous assumption of "duplicate payments."

DISCUSSION

When the program changed from paying prospectively to paying retrospectively a transition was necessary to ensure that payments to current recipients would not be interrupted. This should have been handled as a transition issue for the program, not as a debt to recipients.

The current regulation, 2 AAC 40.175 (f), establishes a debt for "duplicate payments" under the Longevity Bonus. Duplicate payments, however, were not made to any recipient. The program dated two checks for January 1991 and February 1991. The checks were delivered to recipients during a four month period from January through April of 1991. This was done for accounting and payment processing purposes and in an attempt to make program administration changes transparent to current recipients.

The result has been confusion on the part of most recipients and the creation and posting of a debt due from recipients for "duplicate payments" pursuant to 2 AAC 40.175 (f). The fact is that no recipient received more than one payment in any one month. Thus there is no reality to a notion of duplicate payment nor should there be a debt.

The solution to the problem is to terminate payments to those eligible before December 1, 1990 (old recipients) at the time of disqualification. Those who became eligible on or after December 1, 1990 (new recipients) would continue to be eligible through the last full month of eligibility as provided in the current

regulations. The practical effect of this approach is that old recipients will not be eligible to keep any bonus payments issued after they lose eligibility.

Examples for recipients eligible before December 1 , 1990

1. A person dies on January 10. The person would keep the payment received in January. We would turn off the payment scheduled for February. No collection efforts would be required. . .
2. A person dies on January 29. A payment is issued in the month of February. We will ask that the payment be returned. We would not attempt to collect the January payment.

The proposed emergency regulations will not affect recipients who became eligible for the Longevity Bonus Program on or after December 1, 1992.

The attached proposed emergency regulations accomplish this objective.

b:\proemreg

NOTICE OF ADOPTION OF EMERGENCY REGULATIONS

Notice is given that, under the authority of AS 47.45.100(1) the Department of Administration adopted, amended and repealed, as emergency regulations, provisions in 2 AAC 40.075 and 2 AAC 40.175 relating to Longevity Bonus payments.

The amendments change the regulations by:

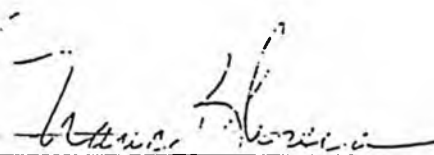
Eliminating transition language which require the administrator to recover certain payments and clarifying eligibility to receive bonus payments at the time of disqualification.

The emergency regulations took effect March 6, 1992.

Copies of the regulations may be obtained by writing to the Division of Pioneers' Benefits, P.O. Box 110211, Juneau, Alaska 99811.

Notice is also given that the Department of Administration intends to make the regulations permanent, and any person interested may send written statements relevant to the action proposed to Division of Pioneers' Benefits, P.O. Box 110211, Juneau, Alaska 99811, to be received no later than April 15, 1992.

Date: 3-9-92



Nancy Bear Usera
Commissioner of Administration

FINDING OF EMERGENCY

The Department of Administration finds that an emergency exists and that the attached regulations adopting, amending and repealing provisions in 2 AAC 40.075 and 2 AAC 40.175 are necessary for the immediate preservation of the public peace, health, safety, or general welfare. The facts constituting the emergency are as follows:

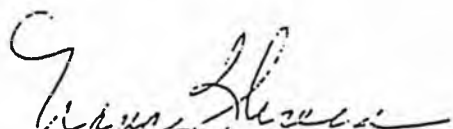
1. The current regulations are confusing to Longevity Bonus program recipients.
2. The current regulations were promulgated with an erroneous interpretation of accounting principles.
3. The regulations have created a current debt against approximately 20,000 Alaskans who have not received any overpayment from the State of Alaska.
4. The inappropriate debt recorded against Longevity Bonus recipients can adversely affect their credit rating.
5. Adoption of these regulations will allow the Longevity Bonus Program to remove the debt that has been posted against Longevity bonus recipients and clear any concern with credit ratings.
6. Delay in adoption will cause initiation of collection procedures for a debt which should not exist.

ADOPTION ORDER

Under authority of AS 47.45.100(1), the amendments to the regulations are therefore adopted as emergency regulations and are effective March 6, 1992.

This action is not expected to require an increased appropriation.

Date: 3/1, 1992
Juneau, Alaska



Nancy Bear Usera, Commissioner

FILING CERTIFICATION

I _____, Lieutenant Governor for the State of Alaska, certify that on _____, 1992, at _____ .m., I filed the attached regulations, which were voluntarily submitted to me for publication.

Lieutenant Governor

Effective _____.
Register _____.

2 AAC 40.075 (b)(2) and (c) are amended to read:

(2) the recipient has notified the administrator that he or she has discontinued residency in Alaska and the payment is for a month for which a [THE] recipient is qualified to receive [FOR] a bonus payment.

(c) Unless other reimbursement is received by the administrator, bonus payments will be withheld as repayment for bonuses that were issued to a recipient for a period in which the recipient was not entitled to receive a bonus payment. (Eff. 12/1/90, Register 117; am / / , Register).

Authority: AS 47.45.100(1)

2 AAC 40.175(f) is repealed and reenacted to read:

(f) A recipient who was eligible for and received a bonus before December 1, 1990 is not eligible to receive bonus payments after the month of disqualification under 2 AAC 40.110 or termination under 2 AAC 40.140 (a), (b), (c)(2), and (c)(3), regardless of the month for which the payment is being made.

2 AAC 40.175 is amended by adding new subsections (g) and (h) to read:

(g) A recipient who was eligible under 2 AAC 40.010(b) before December 1, 1990 who terminates eligibility under 2 AAC 40.140(c)(1) will continue to receive payments without interruption.

(h) A recipient who was eligible for the program before December 1, 1990 whose eligibility for bonus payments is discontinued under 2 AAC 40.110(b) or (c), or who is terminated under 2 AAC 40.140 may be reinstated under 2 AAC 40.130 but will be treated as a new recipient who was not eligible for the program before December 1, 1990. Bonus payments will commence pursuant to 2 AAC 40.065. (Eff. 12/1/90, Register 117; am / / , Register).

Authority: AS 47.45.020(1)



Alaska State Legislature

SENATOR JIM DUNCAN

P. O. Box V JUNEAU, ALASKA 99811-3100
(907) 465-4766

COMMITTEES:
VICE CHAIR —
FINANCE
VICE CHAIR —
STATE AFFAIRS
RULES
BUDGET & AUDIT
ETHICS REFORM

February 3, 1992

Ms. Nina Brown
Box 020981
Juneau, Alaska 99802

Dear Ms. Brown:

Joe Alter provided me with a copy of your letter to the Department of Administration concerning their request for reimbursement of \$500 on your husband's Longevity Bonus.

I agree with you totally that the state should not be attempting to collect funds from the estates of deceased Longevity Bonus recipients because of a Pioneers' Benefits internal accounting problem. I have been in contact with them about this matter and will work with them in the Senate Finance subcommittee, which I chair, to see if the repayment requirement can be eliminated.

I extend my sincere condolences on the death of your husband, and will do all I can to alleviate the Longevity Bonus as an additional burden to you at this time.

Sincerely,

cc: Dennis Dewitt, Director
Pioneers Benefits

A handwritten signature in black ink, appearing to be "Jim Duncan".

Jim Duncan
Senator

January 15, 1992

Alaska Department of Administration
Division of Pioneers' Benefits
P.O. Box CL
Juneau, Alaska 99802

Attention: Mr. Bruce Aronson

Dear Mr. Aronson:

My husband died in Swedish Hospital in Seattle on October 26, 1991, after being medivaced from Bartlett Memorial Hospital on September 21, 1991. He was on life support, and the transfer to Swedish Hospital was the only option.

When I called the Longevity Bonus Office to tell them of Mr. Brown's death, I was informed that I would be required to reimburse the program \$500 for the September and October bonus payments he had received. I asked that the request for reimbursement be confirmed in writing, and a copy of your letter is enclosed.

Changes from prepayment to retroactive payment of the bonuses by the Department of Administration was the reason for overpayment made in the first part of 1991 to avoid interruption of bonuses during the transition to the new payment system. The September check was to be repaid due to these changes.

The October repayment of \$250 has been requested by you because Mr. Brown, prior to his death, was in Swedish Hospital in Seattle receiving medical services not available at Bartlett Memorial Hospital in Juneau.

My expenses after my husband's death for hospital, funeral and the expenses of living in Seattle for five weeks are approximately \$150,000. I do not know at this time how much of the medical expenses will be paid by health insurance. Apparently financial hardships for the family at time of the death of a recipient was not considered with the Longevity Bonus Program payment system was written to require these repayments.

I question the ability of the state to collect all overpayment; any effort to randomly collect is unfair.

My suggestion to recover your overpayments would be to reduce payments by \$25 per month until the overpayment amount has been collected, and not at the time of the death of a recipient.

I support the initial concept of HB 122, to continue the Longevity Bonus for recipients who are out of state for medical care not available in their Alaskan communities.

I will be working with members of the Legislature, and will be advising them of my predicament to enable the necessary policy changes.

Sincerely,

Nina Brown

Nina Brown
Box 020981
Juneau, Alaska 99802
586-1248

ALASKA LONGEVITY BONUS PROGRAM

Recipients and Cost by Fiscal Year--1973-2000

| Fiscal Year | Recipients at Year-end | Annual Increase | | Annual Cost | Annual Increase | |
|-------------|------------------------|-----------------|---------|-------------|-----------------|---------|
| | | Number | Percent | | Amount | Percent |
| 73 | 4,753 | | | 346,100 | | |
| 74 | 5,250 | 497 | 10.5% | 967,500 | 621,400 | 179.5% |
| 75 | 5,463 | 213 | 4.1% | 3,689,700 | 2,722,200 | 281.4% |
| 76 | 5,553 | 90 | 1.6% | 6,470,700 | 2,781,000 | 75.4% |
| 77 | 6,228 | 675 | 12.2% | 8,689,375 | 2,218,675 | 34.3% |
| 78 | 6,671 | 443 | 7.1% | 9,486,375 | 797,000 | 9.2% |
| 79 | 7,207 | 536 | 8.0% | 11,814,900 | 2,328,525 | 24.5% |
| 80 | 7,897 | 690 | 9.6% | 12,804,600 | 989,700 | 8.4% |
| 81 | 8,527 | 630 | 8.0% | 18,778,600 | 5,974,000 | 46.7% |
| 82 | 9,101 | 574 | 6.7% | 26,074,500 | 7,295,900 | 38.9% |
| 83 | 9,731 | 630 | 6.9% | 27,586,750 | 1,512,250 | 5.8% |
| 84 | 10,769 | 1,038 | 10.7% | 29,254,500 | 1,667,750 | 6.0% |
| 85 | 15,135 | 4,366 | 40.5% | 43,199,000 | 13,944,500 | 47.7% |
| 86 | 15,763 | 628 | 4.1% | 44,105,500 | 906,500 | 2.1% |
| 87 | 16,834 | 1,071 | 6.8% | 47,095,500 | 2,990,000 | 6.8% |
| 88 | 17,675 | 841 | 5.0% | 50,152,500 | 3,057,000 | 6.5% |
| 89 | 18,439 | 764 | 4.3% | 53,472,250 | 3,319,750 | 6.6% |
| 90 | 19,490 | 1,051 | 5.7% | 57,172,700 | 3,700,450 | 6.9% |
| 91 | 20,298 | 808 | 4.1% | 60,209,600 | 3,036,900 | 5.3% |
| 92 | 21,645 | 1,347 | 6.6% | 63,571,000 | 3,361,400 | 5.6% |
| 93 | 22,879 | 1,234 | 5.7% | 67,194,500 | 3,623,500 | 5.7% |
| 94 | 24,137 | 1,258 | 5.5% | 70,890,250 | 3,695,750 | 5.5% |
| 95 | 25,392 | 1,255 | 5.2% | 74,576,500 | 3,686,250 | 5.2% |
| 96 | 26,535 | 1,143 | 4.5% | 77,932,500 | 3,356,000 | 4.5% |
| 97 | 27,570 | 1,035 | 3.9% | 80,971,750 | 3,039,250 | 3.9% |
| 98 | 28,645 | 1,075 | 3.9% | 84,129,750 | 3,158,000 | 3.9% |
| 99 | 29,705 | 1,060 | 3.7% | 87,242,500 | 3,112,750 | 3.7% |
| 2000 | 30,834 | 1,129 | 3.8% | 90,557,750 | 3,315,250 | 3.8% |



Rec 11/6/91 As you can see, the cost of providing the longevity bonus program has grown by leaps and bounds, since 1973. The expense to the state to operate the program for this year alone, is approximately \$63 million dollars.

In 1972, this program was exempted from the Administrative Procedures Act (APA). With such a large budget, you would think it appropriate for the program to adhere to the same hearing and review procedures that the majority of programs are required to use.