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# HOUSE COMMITTEE REPORT

(7) Date Referred: February 8, 1991 FURTHER REFERRALS: Finance

Date of Committee Action: 3-25-91

The JUDICIARY Committee considered: HB 16

HOUSE BILL NO. 16 PARIMUTUEL RACING/AK RACING COMMISSION

"An Act establishing the Alaska Racing Commission and authorizing parimutuel wagering at sanctioned events; and providing for an effective date."

RECOMMENDATIONS:  
 be replaced with CS HB 16 (JUD)  the same title  
 a new title  
 have attached amendments(s)  
 do pass  
 do not pass  
 no recommendations  
 individual recommendations  
 additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept) \_\_\_\_\_ APPROVES PREVIOUS: (Dept/Date) \_\_\_\_\_  
 fiscal impact \_\_\_\_\_ 3  fiscal note(s) DOPS 2-8-91, Dept Law 2-8-91  
 zero fiscal note \_\_\_\_\_ Comm. Economic 2-8-91  
 zero fiscal note(s) \_\_\_\_\_

SIGNING DO PASS:

SIGNING OTHER RECOMMENDATIONS:

	Check appropriate column:	Do Not Pass	No Rec	Amend
<i>[Signature]</i>	<i>Terry Martin</i>		✓	
	<i>Mark Handley</i>		X	
	<i>Dave Doolley</i>		X	
	<i>John Ellis</i>		X	
	<i>Kevin P. Parnell</i>	✓		
	<i>Mike Miller</i>		✓	

*[Signature]*  
 Chairman's Signature



# Alaska State Legislature

Official Business

HK  
F91

P.O. Box V  
State Capitol  
Juneau, Alaska 99811

## MEMORANDUM

February 6, 1991

TO: Representative Dave Donley, Chairman  
House Judiciary Committee

FROM: Representative Ronald L. Larson *R.L.*

SUBJECT: HB16, Alaska Racing Commission

I would like to request a hearing on HB16, an Act establishing the Alaska Racing Commission and authorizing parimutuel wagering, at your earliest possible convenience. The bill has been referred to you from the House Labor & Commerce Committee.

Should you have any questions, please don't hesitate to contact me at my office number (465-3727). My staff person on this legislation is John Bitney.

Thank you.

HOUSE COMMITTEE REPORT

2-8-91

(7)  
Date Referred: January 21, 1991

FURTHER REFERRALS:

Judiciary  
Finance

Date of Committee Action: 2/5/91

The LABOR AND COMMERCE Committee considered:

HB 16

HOUSE BILL NO. 16

PARIMUTUEL RACING/AK RACING COMMISSION

"An Act establishing the Alaska Racing Commission and authorizing parimutuel wagering at sanctioned events; and providing for an effective date."

RECOMMENDATIONS:

be replaced with CS HB 16 (Labor and Commerce)  the same title  a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept)

APPROVES PREVIOUS: (Dept/Date)

(3)  fiscal impact Public Safety, Law, Commerce + Economic Development  fiscal note(s) \_\_\_\_\_

zero fiscal note \_\_\_\_\_  zero fiscal note(s) \_\_\_\_\_

SIGNING DO PASS:

SIGNING OTHER RECOMMENDATIONS:

		Check appropriate column:	Do Not Pass	No Rec	Amend
	<i>David Funkh</i>				
	<i>Dave Donley</i> → Dave Donley			X	
	<i>Pat Parnell</i> → Pat Parnell		✓		
(Juan)	<i>Ivan Ivan</i> → Ivan Ivan		✓		
	<i>Jim Zwack</i>				
	<i>Richard Taylor</i>				
(Juckman)	<i>Betty Brunson</i>				

*[Signature]*  
Chairman's Signature FINKELSTEIN

# DIVISION OF LEGAL SERVICES

## LEGISLATIVE AFFAIRS AGENCY STATE OF ALASKA

P.O. Box Y, Juneau, Alaska 99811  
(907) 465-3867 or 465-2450  
FAX (907) 465-2029

Deliveries to: 240 Main Street  
Court Plaza, Room 500  
Mail Stop 3101

### MEMORANDUM

March 18, 1991

**SUBJECT:** Confirmation of Alaska Racing Commission members (CSHB 16( ))

**TO:** Representative Dave Donley, Chair  
House Judiciary Committee  
Attn: Hayden Kaden

**FROM:** John B. Gaguine <sup>RG</sup>  
Legislative Counsel

You have asked some questions regarding the members of the Alaska Racing Commission that would be created by CSHB 16( ). This memorandum will address those questions.

1. If legislation creating the commission is enacted, would those members be subject to confirmation by the legislature under Article III, Section 26 of the Alaska constitution? Yes. The commission would clearly be a regulatory agency under that section.
2. Does that section of the constitution require the law creating the Alaska Racing Commission to provide for legislative confirmation? No. The section is self-executing; it does not require legislation to put it into effect. The law would be read as though it included the confirmation language.

It could be argued that the failure of a law to include the confirmation language meant that the legislature had waived its right to confirm. I do not think that this argument would convince a court, because the language of Article III, Section 26 is mandatory; members of regulatory agencies shall be subject to confirmation. I do not think that the legislature may waive confirmation any more than it could waive the three-reading requirement or the single-subject rule. However, it certainly would be a good idea to include the confirmation language in CSHB 16( ).

3. If a bill either included a confirmation requirement when one was not constitutionally allowed, or failed to include one when it had to be included, would that invalidate the entire bill? No. As to the first situation, inclusion of an unconstitutional provision in a bill does not invalidate the entire bill unless the court concludes that

Representative Dave Donley

March 18, 1991

Page 2

the legislature would not have enacted the bill without the unconstitutional provision. It would seem wholly unreasonable here to say that the legislature would not have enacted CSHB 16( ) if it could not confirm Alaska Racing Commission members. See also AS 01.10.030 (establishing a presumption of severability, although one labeled "weak" by the Alaska Supreme Courts). As to the second situation, I believe that the court would apply the rule that a statute will be upheld if it can be construed in a constitutional manner. As noted above, I think that that means that the court would read a confirmation requirement into the bill even if the bill did not include one.

I hope that this has been helpful to you. Please feel free to contact me if I can be of further assistance.

JBG:gc

91-151.glc

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Notarized: \_\_\_\_\_  
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# Parimutuel Wagering

**HB 16**

**Establishing the Alaska Racing Commission and Authorizing Parimutuel Wagering**

**Representative Ronald Larson**

## **QUESTIONS ABOUT HB16 AND PARIMUTUEL WAGERING**

### **What is parimutuel wagering?**

Parimutuel wagering is a system of betting which dates back to the mid 1800's. This type of wagering differs from typical gambling by virtue of the fact that the odds are not arbitrary. Parimutuel wagering occurs when all collective bettors pool their wagers together. The total amount wagered versus the individual bets determines the amount which is divided among the winners.

### **Where has support been shown for parimutuel wagering?**

Both the cities of Palmer and Wasilla had an advisory proposition placed on the ballot in the 1986 municipal election concerning parimutuel wagering. (please see attachments)

The results in Palmer were 62% in favor of the concept of local option parimutuel horse racing. The results in Wasilla were 63% in favor. Also, the Matanuska-Susitna Borough passed a resolution of support for local option parimutuel wagering.

### **What are some benefits of parimutuel wagering?**

The most obvious benefit would be the generation of the racing business itself by the private sector. Infrastructure, such as breeding, training, and racing facilities will be an incentive for the construction industry. Additionally, racing will create a destination and accompanying services for tourism activities. This business can also add an entertainment feature at events such as our state fairs.

### **How is parimutuel wagering different from other games of chance and skill?**

Oversight and regulation is much greater. The complexities of the wagering system and accompanying safeguards were built into it purposefully.

The most important thing about this type of racing is the controlled conditions which will guarantee the integrity of the race. Sophisticated racing equipment would be rented from outside; this is very normal procedure elsewhere, where racing is on a similarly small scale.

HB 16 legislates parimutuel guidelines which will disallow abuse. The regulatory nature of the Commission coupled with the required equipment enhance the parimutuel system to offset tampering and ensure security.

**What time frames are envisioned for development?**

After the local endorsement of the voters, preparation time could be six months to several years, depending on the level of development. A racing season would be for approximately 10 weeks, with both the Alaska and Tanana Fairs as the more probably exhibitions.

Parimutuel professionals tell us that an average scenario would include typically eight races a day, with eight entries per field. Estimates indicate that 270 animals would be required for a successful start up.

**What are the fiscal implications for parimutuel wagering?**

Our expectation for the fiscal note is relatively small, based on the assumption of a 10 week season. The Commission will be providing the initial professional expertise in the preparation of regulations, public hearings, and paperwork. Based on the development of races and facilities, the staffing requirements would follow the same growth curve.

**What is the role of the Alaska Racing Commission?**

The Commission will regulate racing and parimutuel wagering. Their wide range of regulatory responsibilities are outlined clearly in the bill, including their specific enforcement powers regarding prohibited acts and penalties.

The Commission shall adopt regulations; appoint officials; supervise and distribute the pool; ascertain standards for veterinarians, equipment, audits, and other related matters; license races; inspect racetracks and animals; establish dates, durations, locations, fees; account for all records, collections and disbursements; hire staff; compel witnesses; and appoint hearing officers.

**Who is a "typical participant" in parimutuel wagering?**

Studies have shown that participants are generally white collar workers with one or more years of higher education and an income of \$35,000 or more.

**Is parimutuel allowed in other states?**

Currently 37 states allow parimutuel wagering for either horse racing, dog racing, or both.

FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO. HB 16

Revision Date: \_\_\_\_\_  
Title: "An Act establishing the Alaska Racing Commission and...etc..."  
Sponsor: Rep. Larson  
Requestor: House Labor & Commerce

Department Affected: Public Safety  
BRU: Alaska State Troopers  
Component: Criminal Investigation Bureau

COMPONENT SERIAL NO. 

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EXPENDITURES/REVENUES: (Thousands of Dollars) (Inflation not Included)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	35.8	35.8	35.8	35.8	35.8	35.8
TRAVEL						
CONTRACTUAL	5.0	5.0	5.0	5.0	5.0	5.0
SUPPLIES	2.0	2.0	2.0	2.0	2.0	2.0
EQUIPMENT	10.0					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>52.8</b>	<b>42.8</b>	<b>42.8</b>	<b>42.8</b>	<b>42.8</b>	<b>42.8</b>

<b>CAPITAL</b>						
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<b>REVENUE</b>						
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FUNDING: (Thousands of Dollars)

GENERAL FUND	52.8	42.8	42.8	42.8	42.8	42.8
FEDERAL FUNDS						
OTHER/PROG RCPT						
<b>TOTAL</b>						

POSITIONS:

FULL-TIME	1	1	1	1	1	1
PART-TIME						
TEMPORARY						

Estimate of current year impact \_\_\_\_\_

**ANALYSIS:** (Attach a separate page if necessary)  
The estimated 235 investigations will be primarily of an administrative nature and are not anticipated to require more than oversight of a Clerk III by State Trooper personnel. First year equipment costs include the cost for a word processor/microcomputer and office furniture.

Prepared by: Francis C. Allan Phone: 269-5691  
Division: Alaska State Troopers Date: January 29, 1991  
Approved by Commissioner: *Richard L. Burton* Richard L. Burton  
Agency: Department of Public Safety Date: January 30, 1991

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

Determining if a person has ever been CHARGED, as required by the amendment under Sec. 2. AS 18.65.080(b), with a crime as set out in AS 05.45.010 (c) entails investigative work beyond solely running a Criminal History Record Information (CHRI) inquiry through the state and federal computer systems. Because criminal charges may be brought against a person without the normal arrest procedures occurring (including fingerprinting for records and identification purposes), it will be necessary to communicate directly with those law enforcement agencies where the persons identified in AS 18.65.080(b)(1)-(4) may have resided during their adult lives. This is necessary to ensure, to the fullest extent possible, that the criminal backgrounds of those who were CHARGED but never arrested and convicted are reported as required by the language of this bill.

This procedure would be handled by requiring that each applicant submit a personal history statement to the Department of Public Safety which listed all of the places in which they had lived as an adult. Letters of inquiry would then be sent to the appropriate law enforcement agencies in that locale requesting information about any crimes CHARGED as specified in this bill. It is anticipated that this function would be handled by clerical staff. It should be noted that this procedure will be extremely slow in receiving data back from these agencies as such inquiries are generally not considered an important priority. Delays of 60 to 90 days or more should be anticipated.

Because the proposed activities described in this bill address events and activities not presently occurring in Alaska, there is little or no hard data available on which to base the estimate of the numbers of inquiries which would have to be made. The bill itself identifies the following groups of persons on whom background checks must be made. With the exception of the Commissioners, all numbers are estimates:

1. Commissioners (5)
2. Race meet operators (5)
3. Animal owners (20)
4. Trainers (20)
5. Jockeys (10)
6. Drivers (10)
7. Attendants (20)
8. Grooms (20)
9. Stable persons (20)
10. Veterinarians (5)
11. Concessionaires (20)
12. Concessionaire employees (60)
13. Other employees of race meet operator (20)

This is a total of 235 prospective applicants who must be processed under AS 18.65.080. It is expected that a minimum of five mailings per applicant will be required which means that approximately 1200 inquiries will be processed. Along with the correspondence there will be an attendant responsibility to manage the files and create reports to the Commission on each of the applicants.

FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO.

Revision Date: \_\_\_\_\_ Department Affected: Department of Law  
 Title: "An Act establishing the Alaska Racing Commission." BRU: Legal Services  
 Component: Operations  
 Sponsor: Representative Larson  
 Requestor: House Labor and Commerce COMPONENT SERIAL NO. 

		9	3
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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL		100.0				
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>		100.0				

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

GENERAL FUND		100.0				
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>						

POSITIONS:

FULL-TIME		-0-				
PART-TIME						
TEMPORARY						

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary.)

Please see the attached analysis.

Prepared By: Richard I. Pegues, Director Phone: 465-3672  
 Division: Administrative Services Date: January 30, 1991  
 Approved by Commissioner: Richard I. Pegues/AGC/  
Charles E. Cole, Attorney General  
 Agency: Department of Law Date: January 30, 1991

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

## CONTINUATION of FISCAL NOTE ANALYSIS

For Bill/Resolution No. HB 16

This bill amends AS 05 by establishing the Alaska Racing Commission and by authorizing parimutuel wagering at sanctioned horse race events. The bill provides that the commission, and its staff, would be responsible for regulating all sanctioned events under a comprehensive regulatory scheme that covers nearly every aspect of race operations and wagering. It is our view that a substantial body of regulations will need to be drafted and adopted to carry out the purposes of this bill. We are therefore requesting \$100,000, as a one-time expense, to handle the drafting effort. We believe that this is the minimum amount necessary to insure proper regulatory oversight, if this form of legalized wagering is authorized in the state. Outside counsel costs for this purpose average about \$150 per hour.

It is also our view that at some point the Department of Law will become heavily involved in the operations of the racing commission if horse racing becomes well established. For example proposed AS 05.45.050, which spells out the duties and powers of the commission, provides that the commission's considerable regulatory activities shall be carried out in consultation with the attorney general. Furthermore, proposed AS 05.45.070 provides that the attorney general shall enforce the regulations of the commission.

Unfortunately, we cannot predict future legal costs because of our total lack of experience in this area. It is conceivable, however, that at least one civil attorney and one criminal attorney, plus support costs, could be required on a continuing basis due to future racing activity. Because of the severe budget constraints being felt by the department it will be necessary to request additional funds when and if racing activities warrant, otherwise the department will not be able to fulfill its responsibilities under this bill.

**FISCAL NOTE**

**STATE OF ALASKA**  
**1991 LEGISLATIVE SESSION**

BILL NO. HB 16

Revision Date: \_\_\_\_\_ Department Affected: Commerce & Economic Dev.  
 Title: Alaska Racing Commission and BRU: Occupational Licensing  
authorizing parimutuel wagering. . . Component: Administration

Sponsor: Rep. Larson

Requestor: Rep. Larson

COMPONENT SERIAL NO. 

0	3	5	6
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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	0	52.8	105.7	162.5	162.5	162.5
TRAVEL	0	10.3	12.1	13.5	13.5	13.5
CONTRACTUAL	0	20.4	40.8	25.8	25.8	25.8
SUPPLIES	0	2.5	2.5	2.5	2.5	2.5
EQUIPMENT	0	11.6	0	0	0	0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0</b>	<b>97.6</b>	<b>161.1</b>	<b>204.3</b>	<b>204.3</b>	<b>204.3</b>

<b>CAPITAL</b>	0	0	0	0	0	0
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<b>REVENUE</b>	0	68.4	261.4	522.8	522.8	522.8
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FUNDING: (Thousands of Dollars)

GENERAL FUND	0	97.6	161.1	204.3	204.3	204.3
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>0</b>	<b>97.6</b>	<b>161.1</b>	<b>204.3</b>	<b>204.3</b>	<b>204.3</b>

POSITIONS:

FULL-TIME	0	0	2	2	2	2
PART-TIME	0	2	0	2	2	2
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: None

ANALYSIS: (Attach a separate page if necessary.)

See attached for analysis.

Prepared By: Jennifer Strickler, Administrative Officer Phone: 465-2144

Division: Occupational Licensing Date: January 28, 1991

Approved by Commissioner: Glenn A. Olds

Agency: Department of Commerce & Economic Development Date: January 28, 1991

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

FISCAL NOTE ANALYSIS

HB 16

FY 93 EXPENDITURE DETAIL

PERSONAL SERVICES

Executive Director, PX, Range 22A, 6 months	\$36,360.00
Clerk Typist III, PX, Range 8A, 6 months	<u>16,479.51</u>
<b>SUB-TOTAL:</b>	<b>\$52,839.51</b>

TRAVEL

FY 93: Three commission meetings in the Anchorage area at 2 days each. This travel assumes three commissioners are appointed from the Anchorage area, one from Fairbanks, and one from Juneau. The staff positions are located in Anchorage.

	TRAVEL	PER DIEM
3 Anchorage members (115x3x3)	\$ 0.00	\$2,070.00
1 Juneau to Anchorage (436x3)	1,308.00	1,035.00
1 Fairbanks to Anchorage (300x3)	900.00	690.00
1 Staff person	0.00	0.00
Director's Travel (one trip to inspect and review small racing commission operations in Michigan, Maine and New Hampshire)	1,200.00	1,000.00
1 Site inspection (2 Anch. mbrs)	0.00	230.00
1 Event (8 days; 2 Anch. mbrs)	<u>0.00</u>	<u>1,840.00</u>
	\$3,408.00	\$ 6,865.00
<b>SUB-TOTAL:</b>		<b>\$10,273.00</b>

**CONTRACTUAL**

Postage, Communications, Printing, Advertising  
and other operating costs. \$15,000.00

Office Space rent 5,400.00

SUB-TOTAL: \$20,400.00

SUPPLIES \$ 2,500.00

**EQUIPMENT (one time costs only)**

Desk, double pedestal, 70" x 36"	\$ 837.00	
Chair, swivel with arms	400.00	
Typewriter, IBM Selectric III	700.00	
Chair, side without arms	420.00	
Desk Calculator	220.00	
File Cabinet, 5-drawer, legal w/lock	553.00	
Table, 72" x 36"	324.82	
Wang Terminal	<u>2,350.00</u>	
	\$5,804.82 x 2	\$11,609.64

FY 93 TOTAL GENERAL FUND EXPENDITURES \$97,622.15

**FY 93 REVENUE DETAIL**

One six day event:

18,000 players (estimate based on 3,000 per day for six days)

Handle of \$504.0 in total receipts based on an average wager of \$28  
(Montana's average)

A takeout of 35%, with a State share of 10%, equals generated State  
Revenues of \$50.4 per event.

- \$1.00 per person gate fee equals \$18.0 in State Revenues (\$1.00 times 18,000  
players)

- Various permit fees will also be charged based on regulations set by the  
Racing Commission, but it is not possible to estimate the revenues that will  
be generated by those fees at this time.

FY 93 ESTIMATED REVENUE TOTAL: \$68,400.00

FY 94 EXPENDITURE DETAIL

PERSONAL SERVICES

Executive Director, PX, Range 22A, 12 months	\$ 72,721.53
Clerk Typist III, PX, Range 8A, 12 months	<u>32,959.03</u>
SUB-TOTAL:	\$105,680.56

TRAVEL

Four Commission meeting in Anchorage area	\$ 8,004.00
2 - Site inspections (two Anchorage Area members)	460.00
2 - Events (8 days; 2 Anch area Commissioners @ \$1840ea.)	<u>3,680.00</u>
SUB-TOTAL:	\$ 12,144.00

CONTRACTUAL

Postage, Communications, Printing, Advertising and other operating costs.	\$ 15,000.00
Office Space rent	10,800.00
Contractual costs to provide services of an auditor and Investigator.	<u>\$ 15,000.00</u>
SUB-TOTAL:	\$ 40,800.00

SUPPLIES	\$ 2,500.00
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FY 94 TOTAL GENERAL FUND EXPENDITURES	\$161,124.56
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FY 94 REVENUE DETAIL:

- Two (2) six day events:
  - 34,400 players per event (estimate based on 5,700 players per day during each six day event)
  - Handle of \$963.2 in total receipts at each six-day event based on an average wager of \$28 (Montana's average)
  - A takeout of 35%, with a State share of 10%, equals generated State Revenues of \$96.3 per event, or \$192.6 for the two events
- \$1.00 per person gate fee for the two events equals \$68.8 in revenue (\$1.00 times 68,800 people equals \$68.8)

- Various permit fees will be charged by the Racing Commission, pending the adoption of regulations setting those fees, it is not possible to estimate that additional revenue for this fiscal note.

FY 94 ESTIMATED REVENUE TOTAL: \$261,400.00

FY 95 EXPENDITURE DETAIL

PERSONAL SERVICES

Executive Director, PX, Range 22A, 12 months	\$ 72,721.53
Clerk Typist III, PX, Range 8A, 12 months	32,959.03
Auditor, PX, Range 18A, 6 months	28,382.68
Investigator III, PX, Range 18A, 6 months	<u>28,382.68</u>
SUB-TOTAL:	<u>\$162,445.92</u>

TRAVEL

Four Commission meeting in Anchorage area	\$ 8,004.00
3 - Site inspections (by 3 members from Anchorage area and one from Fairbanks)	990.00
(2 Anch. P/D = 230 x 2 inspections = 460)	
(1 Anch. P/D = 115 + FBX Airfare = \$300 + 115 = 530)	
4 - Events (8 days; by 3 members from Anchorage area and one from Fairbanks)	<u>4,510.00</u>
(2 Anch. mbrs.: \$115 x 8 x 2 = 1840)	
(1 Anch. mbr.: \$115 x 8 x 2 = 1840 +	
1 Fbx. mbr.: \$300 + \$115 x 9 (extra day)	
x 2 = 2670)	
SUB-TOTAL:	\$ 13,504.00

CONTRACTUAL

Postage, Communications, Printing, Advertising and other operating costs.	\$ 15,000.00
Office Space rent	<u>10,800.00</u>
SUB-TOTAL:	\$ 25,800.00

SUPPLIES

\$ 2,500.00

FY 95 TOTAL GENERAL FUND EXPENDITURES \$204,249.92

**FY 95 REVENUE DETAIL:**

- Four (4) six day events:

34,400 players per event (estimate)

Handle of \$963.2 in total receipts based on an average wager of \$28 (Montana's average)

A takeout of 35%, with a State share of 10%, equals generated State Revenues of \$96.3 per event, or \$385.2 for the four estimated events.

- \$1.00 per person gate fee per event generates \$137.6 in revenue (\$1.00 times 34,400 times four events)

- Various permit fees will be assessed and generate revenue; however, pending the adoption of regulations setting those fees, it is not possible to identify or estimate those revenues for this fiscal note.

**FY 95 ESTIMATED REVENUE TOTAL:**

**\$522,800.00**

# SAMPLE BALLOT

To Be Removed by Election Judge

To Be Removed by Election Judge

FOLD TO THIS LINE

## CITY OF PALMER GENERAL ELECTION October 7, 1986

- Mark only by use of cross marks, "X" marks, check or plus signs. Place marks in squares.
- Marks must be inside or touching the squares so as to indicate the intent of the voter. Erasures and corrections will invalidate only that part of the ballot on which it appears.
- If you spoil or mar your ballot you may return it to the election judge and receive another ballot.

### Mayor

Three Year Term  
(Vote for not more than One)

GEORGE W. CARTE'

\_\_\_\_\_

### Council

Three Year Term  
(Vote for not more than Two)

ROBERT M. "RED" HENDERSON

JEANNINE L. JOHNSON

\_\_\_\_\_

\_\_\_\_\_

### Advisory Proposition No. 1

"Do You Support the Concept of Local Option Pari-Mutuel Horse Racing?"

Yes

No

ATTACHMENT "A"

ELECTION WORKSHEET REGULAR ELECTION 10-7-76

SEAT "C" CANDIDATES	REGULAR		ABSENTEE		QUESTIONED		TOTAL	%
	#37	#38	#37	#38	#37	#38		
MOSLEY, VINCENT T.	168	108	12	11	0	0	299	47.54%
PATTERSON, DONALD C.	177	130	11	7	0	0	325	51.67%
WRITEINS	3	2	0	0	0	0	5	.79%
<b>TOTAL</b>	<b>348</b>	<b>240</b>	<b>23</b>	<b>18</b>	<b>0</b>	<b>0</b>	<b>629</b>	<b>100.00%</b>

SEAT "D" CANDIDATES	REGULAR		ABSENTEE		QUESTIONED		TOTAL	%
	#37	#38	#37	#38	#37	#38		
BEUTLER, CLYDE	93	66	3	7	0	0	169	26.04%
CARNEY, DOMONIC	129	127	13	6	0	0	275	42.37%
GROB, DONALD (RICK)	125	63	7	8	0	0	203	31.28%
WRITEINS	2	0	0	0	0	0	2	.31%
<b>TOTAL</b>	<b>349</b>	<b>256</b>	<b>23</b>	<b>21</b>	<b>0</b>	<b>0</b>	<b>649</b>	<b>100.00%</b>

SEAT "E" CANDIDATES	REGULAR		ABSENTEE		QUESTIONED		TOTAL	%
	#37	#38	#37	#38	#37	#38		
HJELLEN, PAT	157	108	13	12	0	0	290	43.22%
KEMP, MICHAEL	207	151	10	10	0	0	378	56.33%
WRITEINS	2	1	0	0	0	0	3	.45%
<b>TOTAL</b>	<b>366</b>	<b>260</b>	<b>23</b>	<b>22</b>	<b>0</b>	<b>0</b>	<b>671</b>	<b>100.00%</b>

SEAT "F" CANDIDATES	REGULAR		ABSENTEE		QUESTIONED		TOTAL	%
	#37	#38	#37	#38	#37	#38		
CARTER, THOMAS L.	157	149	10	5	0	0	321	50.00%
MAW, TERRY R.	69	46	1	2	0	0	118	18.38%
POSEY, DONALD R.	118	59	12	12	0	0	201	31.31%
WRITEINS	2	0	0	0	0	0	2	.31%
<b>TOTAL</b>	<b>346</b>	<b>254</b>	<b>23</b>	<b>19</b>	<b>0</b>	<b>0</b>	<b>642</b>	<b>100.00%</b>

ELECTION OF 1976

CANDIDATES	REGULAR		ABSENTEE		QUESTIONED		TOTAL	%
	#37	#38	#37	#38	#37	#38		
BUSHNELL, KILLEN A.	0	22	2	2	0	0	26	14.15%
COTTLE, COLLEEN J.	27	21	1	1	0	0	50	7.00%
DeCAMP, RICHARD J. (MR)	47	43	2	5	0	0	117	15.39%
LANGILL, FRANK S.	14	0	0	0	0	0	14	3.22%
MCCARTHY, RAYMOND P.	15	10	0	0	0	0	25	3.50%
MARTIN, ED SR.	54	37	5	2	0	0	99	13.87%
NEWCOMB, HAROLD S.	0	52	7	7	0	0	66	26.47%
PAGE, DOROTHY G.	57	44	3	5	0	0	109	14.57%
WRITEINS	5	1	0	0	0	0	6	.81%

TOTALS 383 285 24 22 0 0 714 100.00

ADVISORY QUESTIONNAIRE

PARI-MUTUEL HORSE RACING

YES	181	181	15	16	0	0	393	61.99%
NO	130	99	6	6	0	0	241	38.01%
<b>TOTAL</b>							<b>634</b>	<b>100.00%</b>

2071  
CITY OF PALMER SPECIAL CITY COUNCIL MEETING MINUTES - OCTOBER 9, 1986

June Tull	Council	1	0	1
Eve Hermon	Council	1	0	1
Roger Saunders	Council	1	0	1
S. Luse	Council	1	0	1
Dorothy Saxton	Council	1	0	1
Jerry Hann	Council	3	0	3
ADVISORY PROPOSITION NO. 1	YES	264	6	270
	NO	155	1	156

There was a total of 464 votes cast.

MOVED BERBERICH, SECONDED JOHNSON to certify the election results as presented. MCU.

2. Award Bid - Water Well.

On October 3, 1986 bids were opened for the new water well located at the southwest corner of the airport. Two bids were received, one from RG&B Contractor for \$74,400 and the other from M-W Drilling for \$44,428. The administration recommended award to M-W Drilling as the low bidder. There were no irregularities in either of the bids.

MOVED BERBERICH, SECONDED PIPPEL to award the bid for the new water well to M-W Drilling, the low bidder in the amount of \$44,428. MCU.

3. Award Bid - Runway Paving.

Bids were opened at 10:30 A.M. today for the runway paving project. Three bids were received as follows: Hermon Brothers for \$159,166.80; Wilder Construct for \$163,300 and Rasco for \$309,630. The engineer's estimate was \$185,350. The administration recommended award to the low bidder, Hermon Brothers in the amount of \$159,166.80. These bids were reviewed by both the engineer and attorney and there were no irregularities.

MOVED BERBERICH, SECONDED LONG to award the Runway Paving bid to the low bidder, Hermon Brothers in the amount of \$159,166.80. MCU.

4. Award Bid - Town Square Project.

Four bids were received and opened at 11 A.M. today on the town square earthwork project which entails contouring the land and building berms. Bids were received from: Alaska Central Construction for \$12,800; Kopperud Transportation for \$21,695; Hermon Brothers for \$27,758; and Ohno Construction for \$35,280. The engineer's estimate was \$17,500. The administration recommended awarding this bid to the low bidder, Alaska Central Construction in the amount of \$12,800. These bids were also reviewed by the attorney.

MOVED LONG, SECONDED JOHNSON to award the Town Square Earthwork to the low bidder, Alaska Central Construction in the amount of \$12,800. MCU.

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D. ADJOUR  
DAVID L. SC

Presented by: Silvers  
Introduced: -03/03/87  
Drafted by: G.L.S.

MATANUSKA-SUSITNA BOROUGH

Resolution Serial No. 87-~~433~~

A RESOLUTION OF THE MATANUSKA-SUSITNA BOROUGH SUPPORTING  
HOUSE BILL 32 AND SENATE BILL 63.

WHEREAS, the Alaska State Legislature has pending before it House Bill 32 and Senate Bill 63 that would authorize state controlled parimutuel betting on horse and dog racing where approved at a local option election, and

WHEREAS, the voters in the cities of Palmer and Wasilla have previously approved in an advisory vote the conduct of certain parimutuel wagering within their boundaries, and

WHEREAS, parimutuel wagering would create a direct source of revenue for the state and thereby reduce the need for new or increased state taxes, and

WHEREAS, authorization of parimutuel wagering would make possible a new, non-polluting industry in Alaska, and

WHEREAS, horse and dog racing in the borough would create a demand for feed, pasture and other agricultural products and services related to animal husbandry that are readily available in the borough, and

WHEREAS, horse and dog racing in the borough would be a tourist attraction for Alaska, bringing visitors from other states as well as other areas of Alaska, and

WHEREAS, horse and dog racing in the borough would generate additional use of the Alaska Railroad, and

WHEREAS, construction and operation of a race track and associated facilities and concessions in the borough would provide new employment opportunity for Alaskans;

NOW, THEREFORE, BE IT RESOLVED BY THE ASSEMBLY OF THE MATANUSKA-SUSITNA BOROUGH:

1. That the Assembly supports the concept of state controlled parimutuel wagering on horse and dog racing when locally approved and as generally set out in House Bill 32 and Senate Bill 63 and strongly urges the legislature to adopt legislation authorizing parimutuel wagering on such racing.

2. That copies of this resolution be sent to The Honorable Steve Cowper, Governor of the State of Alaska, and to each member of the Alaska Legislature.

PASSED AND APPROVED by the Assembly of the Matanuska-Susitna Borough this 4th day of March, 1987.

*Dorothy A. Jones*  
Dorothy A. Jones, Mayor

ATTEST:

*Chris Seagraves*  
Chris Seagraves, Clerk

(SEAL)



CITY OF WASILLA

P.O. BOX 870430  
WASILLA, ALASKA 99687  
PHONE: 376-5227

Requested by: Mayor Bumpus  
Prepared by: Mayor's Office

RESOLUTION NO. W85-J-6

A RESOLUTION OF THE CITY OF WASILLA SUPPORTING LOCAL OPTION FOR PARI-MUTUEL GAMBLING.

WHEREAS, the State of Alaska no longer has the funds to support local Capital Improvements that accomodates current growth patterns; and

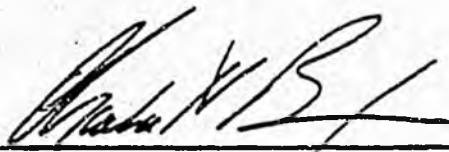
WHEREAS, it is the City of Wasilla's goal to become financially independent, if possible; and

WHEREAS, Pari-Mutuel Gambling would enhance economic development and provide a major tax revenue source for the City of Wasilla;

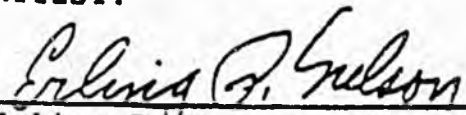
NOW, THEREFORE BE IT RESOLVED that the City of Wasilla supports local option for pari-mutuel gambling.

I certify that a resolution in substantially the above form was passed by a majority of those voting at a duly called and conducted meeting of the governing body of the City of Wasilla this 12th day of August, 1985.

APPROVED:

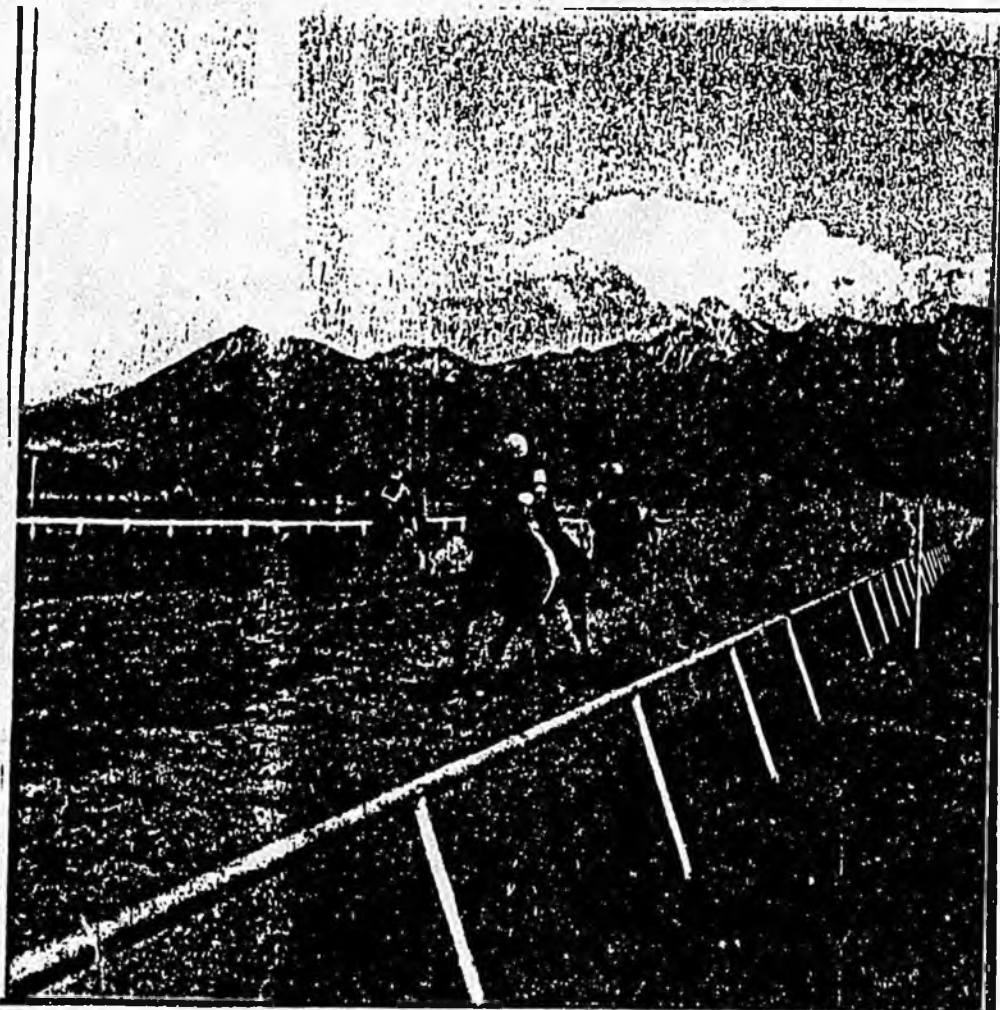
  
Charles H. Bumpus, Mayor

ATTEST:

  
Erling P. Nelson, City Clerk, CMC

(SEAL)

# Horse Racing At The Fair



**TRIPLE TUFF** leads the field in one of last year's races at the new Alaska State Fair race track south of Palmer.

Riding is Bobby McCarthy Jr. Triple Tuff is now owned by Len and Marsha Meiton.

## Photo Finish At State Fair

6-28-74  
Times

Nearly 1,000 people gathered at the Alaska State Fair race track in Palmer over the weekend to watch 22 horses with one race so close only the photo finish camera could tell the winner. Great interest has generated among the crowd in racing.

Friday night the 220 winner was Pow Wow Gidget owned by Ellis Enterprises and ridden by Dana Richmond; second Thanks Doc, owner Jinx Coster, jockey Sissy Melton; third was Dungaree ridden by Steve Clark and owned by Dennis Clark. In the 350, Doc won over Pow Wow Gidget.

The 440 saw Babe's Twig owned and ridden by Cecil Premus take the race with Triple Tuff owned by Len Melton, ridden by Hoot Melton, hot on his heels and Moon's Hotshot, Ellis Enterprises and jockey Dana Richmond taking third. Just a Bird and Mac's Little Kid also ran.

General Bars ridden by Bob McCarthy, owner Dennis Clark, won over Nile Queen ridden by Kris Ruetman, owned by Emmett Roetman. Both are thoroughbreds.

An exciting cow pony race

with eight entries had only a third place winner, Danny owned and ridden by Kelly Wilson. The first and second place animals were disqualified for fouls.

Outstanding weather contributed to standing room only for Saturday afternoon racing. Pow Wow Gidget took 11anks Doc and Ragged Ann owned by Esther Erikson and ridden by Terry Erickson in the 220.

The next racing date will be Saturday and Sunday at 2 p.m. on July 6 and 7. Race horse owners may practice at the Alaska State Fair, Inc. race track one mile from Palmer on Tuesday and Thursday evenings, 7:30-9:30 p.m. and Sunday afternoon from 2-4 p.m. (except on racing days). Ed Premus will be the gate keeper while Vernon France is on vacation.