

HCR

23

# Alaska State Legislature



During Session:  
State Capitol  
P.O. Box V  
Juneau, Alaska 99811  
(907) 465-4859

During Interim:  
P.O. Box 2463  
Valdez, Alaska 99686  
(907) 835-2111

Chairman  
State Affairs  
Committee

Legislative Council

Transportation  
Committee

Representative Eugene Kubina

## SPONSOR STATEMENT

**Sponsor:** Representative Gene Kubina

**Subject:** CS for HCR 23: Amending the formula for providing state aid for education

**Date:** 26 February 1992

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**CS for HCR 23** is intended to raise the issue of amending the public school foundation formula in order to provide additional state aid for those school districts that wish to have a longer school year or a summer session.

The present foundation formula is based upon the number of students attending school, not the length of the school year beyond the minimum or actual days of instruction. While it is feasible to add a provision providing additional state aid, this is a matter that should receive careful study.

Rationale for CS for HCR 23: surveys show that American children spend less time in school per year than most children of the industrialized nations. There is little question of a correlation between the time spent in the classroom and the level of skill and education children have when they graduate.

American workers, staff, and professionals are a product of our educational system. Compared to other industrialized nations, we are losing the battle for educational excellence and technical capability. One indication: Japanese auto workers are competent with geometry and other forms of advance math while, in general, American auto workers are not. A longer school year may be part of the answer and deserves careful consideration--both as an academic issue and an economic one.

— DISTRICT SIX —

• Chenega Bay • Chitina • Cooper Landing • Cordova • Hope • Moose Pass • Seward • Tatitlek • Valdez • Whittier •

**CS for HC 23** also resolves that final recommendations by the Alaska 2000 Finance Committee be forwarded to the Joint Committee on School improvement (established by Resolve 28 of the 1991 Legislature) for review and comment before adoption by the state Board of Education.

FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO. HCR 23

Revision Date: \_\_\_\_\_ Department Affected: \_\_\_\_\_

Title: Relating to amending the formula BRU: \_\_\_\_\_  
for providing state aid for education Component: \_\_\_\_\_

Sponsor: Representative Kubina

Requestor: House HESS COMPONENT SERIAL NO. 

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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
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REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:


FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary.)

Prepared By: House HESS Committee Phone: 465-3759

Division: Legislature Date: 3/3/92

Approved by Commissioner:  Date: 3/3/92  
Agency: House HESS

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

# Alaska State Legislature



Representative Eugene Kubina

Chairman  
State Affairs  
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## SPONSOR STATEMENT

**Sponsor:** Representative Gene Kubina *Gene*  
**Subject:** HCR 23: Amending the State Education Formula  
**Date:** 11 April 1991

HCR 23 is intended to raise the issue of amending the public school foundation formula in order to provide additional state aid for those school districts that wish to have a longer school year or a summer session.

The present foundation formula is based upon the number of students attending school, not the length of the school or actual days of instruction. While it is feasible to add a provision providing additional state aid, this is a matter that should receive careful study.

Rationale: surveys show that American children spend less time in school per year than most children of the industrialized nations. There is little doubt of a correlation between this time spent in the classroom and the level of skill and education children have when they graduate.

American workers, staff, and professionals are a product of our educational system. Compared to other industrialized nations, we are losing the battle for education excellence and technical capability. That Japanese auto workers are competent with geometry and other forms of advanced math, while American auto workers are not, would seem to indicate a lesser level of educational training for Americans.

A longer school year may be part of the answer. HCR 23 asks the state of Alaska to look into the funding aspects of this.

— DISTRICT SIX —

• Chenega Bay • Chitina • Cooper Landing • Cordova • Hope • Moose Pass • Seward • Tatitlek • Valdez • Whittier •

# HOUSE COMMITTEE REPORT

(7)

Date Referred: January 29, 1992

FURTHER REFERRALS:

Date of Committee Action: 3/4/92

The HEALTH, EDUCATION AND SOCIAL SERVICES Committee considered:

HCR 23

HOUSE CONCURRENT RESOLUTION NO. 23

FOUNDATION AID TASK FORCE

Relating to amending the formula for providing state aid for education.

**RECOMMENDATIONS:**

be replaced with \_\_\_\_\_  the same title  
 a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept)

APPROVES PREVIOUS: (Dept/Date)

fiscal impact \_\_\_\_\_

fiscal note(s) \_\_\_\_\_

zero fiscal note Legislature 3/3/92

zero fiscal note(s) \_\_\_\_\_

SIGNING <u>DO PASS</u>	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
<i>Mark Hankins</i>	X				
<i>Cherie Davis</i>	✓				
<i>J. G. Douglas</i>	✓				
<i>Bertie Davis</i>	✓				
<i>Kathy [unclear]</i>	✓				
<i>[unclear]</i>	✓				
		<i>Mary Miller</i>		X	

*[Signature]*  
 CHAIRMAN'S SIGNATURE

HOUSE COMMITTEE REPORT

(7)  
Date Referred: April 2, 1991 FURTHER REFERRALS:

Date of Committee Action: \_\_\_\_\_

The HEALTH, EDUCATION AND SOCIAL SERVICES Committee considered: HCR 23

HOUSE CONCURRENT RESOLUTION NO. 23 FOUNDATION AID TASK FORCE

Relating to amending the formula for providing state aid for education.

- RECOMMENDATIONS:  the same title  
 be replaced with \_\_\_\_\_  a new title
- have attached amendments(s)  
 do pass  
 do not pass  
 no recommendations  
 individual recommendations  
 additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of Intent

- ATTACHES NEW FISCAL NOTE(S): (Dept) APPROVES PREVIOUS: (Dept/Date)
- fiscal impact \_\_\_\_\_  fiscal note(s) \_\_\_\_\_
- zero fiscal note \_\_\_\_\_  zero fiscal note(s) \_\_\_\_\_

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
<i>[Signature]</i>	✓	<i>[Signature]</i>		✓	
Betty Davis	✓	Mark Miller		✓	
		Mark Hanley			
Cheri Davis	✓				
		J. C. Longines		✓	

*[Signature]*  
CHAIRMAN'S SIGNATURE

## Table of Contents

HCR 23      Relating to amending the formula for providing  
state aid for education.

1.            HCR 23
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FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO. CS HB 203 (HESS)

Revision Date: \_\_\_\_\_ Department Affected: Education  
 Title: Establishing the Alaska Education Technology Fund BRU: Education Program Support  
 Component: Basic Education and Instructional Improvement  
 Sponsor: Brown  
 Requestor: House HESS COMPONENT SERIAL NO. 

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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	119.6	119.6	119.6	119.6	119.6	78.3
TRAVEL	15.0	15.0	15.0	15.0	15.0	4.0
CONTRACTUAL	26.6	26.6	26.6	26.6	26.6	11.6
SUPPLIES	.6	.6	.6	.6	.6	.6
EQUIPMENT	6.0					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>167.8*</b>	<b>161.8</b>	<b>161.8</b>	<b>161.8</b>	<b>161.8</b>	<b>94.5</b>

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

GENERAL FUND	167.8*	161.8	161.8	161.8	161.8	94.5
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>167.8*</b>	<b>161.8</b>	<b>161.8</b>	<b>161.8</b>	<b>161.8</b>	<b>94.5</b>

POSITIONS:

FULL-TIME	1	1	1	1	1	1
PART-TIME	1	1	1	1	1	1
TEMPORARY	1	1	1	1	1	

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary.)

\* This fiscal note is based on the sponsor's intent that funding for the statewide education technology and grant writing seminar is to be allocated from funds appropriated in HB 204; its cost is not reflected in this fiscal note.

Prepared By: Mary Hakala Phone: 465-2800  
 Division: Commissioner's Office Date: 4/19/91  
 Approved by Commissioner: Steve Holve Acting Commissioner  
 Agency: Education Date: 4/19/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

**Fiscal Note Analysis**

**CSHB 203: Establishing the Alaska education technology fund**

**April 19, 1991**

Page 2

NOTE: This fiscal note is based on the sponsor's intent that funding for the statewide education technology and grant writing seminar as required in Section 4 is to be allocated from funds appropriated in HB 204; its cost is not reflected in this fiscal note.

## **Personal Services**

### FY92 through FY96:

1 FT Education Specialist II, Range 21: \$64.3

Primary responsibilities: Assistance to school districts in grant proposal development, technical expertise on instructional strategies utilizing technologies, coordination of projects and proposals between school districts, planning for training, Grant Committee meetings, overall oversight of grant program.

Temporary Project position: 1 FT Education Associate I, Range 13: \$41.3

Primary responsibilities: Overall support to Education Specialist in administrative requirements of program including paperwork associated with grant proposal review, disbursement of funds, support for Grant Committee work, response to general inquiries from school districts and technology vendors, public notices, scheduling of audioconferences, etc. Position will last the duration of the grant fund (through FY94).

1 PT Clerk Typist III, Range 8: \$14.0

Primary responsibilities: Clerical support for Technology grant program and Specialist's work with school districts in use of technologies in the classroom.

### FY97:

Retain Education Specialist and part time clerical support to provide ongoing assistance and support to teacher and school districts on implementing and utilizing education technologies.

## Travel

### FY92 through FY96:

Travel for Grant Committee members to meet and develop grant criteria and procedures (7 members for one 3 day meeting, with \$500 average travel cost, \$285 for per diem): \$5.5

Three day meeting of Grant Committee for review and award of grants: \$5.5

Technical assistance, advisory function of DOE specialist, travel to school districts, estimated at 5 per year, at cost of \$.8 per trip: \$4.0

### FY97:

Travel for technical assistance retained: \$4.0

## Contractual

### FY92 through FY96:

NOTE: This fiscal note assumes that all training opportunities, including district pre-planning are to be funded by the appropriation contained within HB 204.

Fiscal management/sub-grant accounting functions: \$15.0

Phone, postage, photocopying: \$8.0

Audioconferencing with school districts and follow-up meetings with Committee: \$3.2

Materials: \$.4

### FY97:

Phone, postage, photocopying, audioconferencing and materials: \$11.6

## Commodities

### FY92 through FY97:

Supplies associated with positions: \$.6

**Fiscal Note Analysis**

**CSHB 203: Establishing the Alaska education technology fund**

**April 19, 1991**

Page 4

## **Equipment**

FY92 only:

Computer terminal for word processing, electronic mail system interconnecting school districts and school libraries, grant management (spreadsheet) functions: \$6.0

FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO. HCR 23

Revision Date: \_\_\_\_\_ Department Affected: Education  
 Title: Amending the formula for BRU: Executive Administration  
Providing State Aid for Education Component: Executive Administration  
 Sponsor: Kubina  
 Requestor: House HESS COMPONENT SERIAL NO. 

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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL	20.0					
CONTRACTUAL	20.0					
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS. CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	40.0	-0-	-0-	-0-	-0-	-0-

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

GENERAL FUND	40.0	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL	40.0	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: None

ANALYSIS: (Attach a separate page if necessary.)

This fiscal note reflects the estimated cost of the task force meeting to study potential amendments to the foundation formula as required by HCR 23.

Prepared By: Mary Hakala Phone: 465-2800  
 Division: Commissioner's Office Date: 4/22/91  
 Approved by Commissioner: Steve Hole Acting Commissioner  
 Agency: Education Date: 4/22/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

**CS FOR HOUSE CONCURRENT RESOLUTION NO. 23 (HES)**

**IN THE LEGISLATURE OF THE STATE OF ALASKA**

**SEVENTEENTH LEGISLATURE - FIRST SESSION**

**BY THE HOUSE HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE**

**Offered:  
Referred:**

**Sponsor(s): REPRESENTATIVES KUBINA, Koponen**

**A RESOLUTION**

**1 Relating to amending the formula for providing state aid for education.**

**2 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

**3 WHEREAS** the Constitution of the State of Alaska requires that a system of public schools be  
**4 maintained; and**

**5 WHEREAS** the average length of the school year in the state and in the United States is shorter  
**6 than the school year established in all of the other industrialized nations of the world; and**

**7 WHEREAS** the existing formula for providing state aid for public education does not provide  
**8 incentives to encourage school districts to lengthen the school year or to hold summer school sessions;**  
**9 and**

**10 WHEREAS** alteration of the public school foundation formula to provide additional state aid to  
**11 those school districts that want to provide a longer school year or hold a summer session is a complex**  
**12 matter that requires careful study; and**

**13 WHEREAS** a combined effort of the Department of Education, school districts, and the  
**14 legislature is required in order to develop the necessary amendment to the public school foundation**  
**15 formula;**

**16 BE IT RESOLVED** that the Alaska State Legislature requests that the Joint Committee on  
**17 School Performance** establish a subcommittee for the purpose of studying possible amendments to the

1 public school foundation formula to provide additional state aid for those school districts that have a  
2 longer school year than required by state law or that hold a summer school session; and be it

3       **FURTHER RESOLVED** that the subcommittee should include the president of the state Board  
4 of Education or the president's designee, representatives of several rural and urban school districts,  
5 teachers, parents, members of the business community, students, and one member of the house who  
6 serves on the Joint Committee on School Performance, and one member of the senate who serves on the  
7 Joint Committee on School Performance.

CS FOR HOUSE CONCURRENT RESOLUTION NO. 23 ( )

IN THE LEGISLATURE OF THE STATE OF ALASKA

SEVENTEENTH LEGISLATURE - SECOND SESSION

BY

Offered:

Referred:

Sponsor(s): REPRESENTATIVES KUBINA, Koponen

A RESOLUTION

1 Relating to amending the formula for providing state aid for education.

2 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

3 WHEREAS the state Board of Education under the Alaska 2000 program has appointed a school  
4 finance committee that includes representatives of the legislature, school districts, and the public for the  
5 purpose of reviewing the public school foundation formula; and

6 WHEREAS the Constitution of the State of Alaska requires that a system of public schools be  
7 maintained; and

8 WHEREAS the average length of the school year in the state and in the United States is shorter  
9 than the school year established in all of the other industrialized nations of the world; and

10 WHEREAS the existing formula for providing state aid for public education does not provide  
11 incentives to encourage school districts to lengthen the school year or to hold summer school sessions;  
12 and

13 WHEREAS the foundation formula must be reviewed periodically to ensure the fairness of the  
14 formula; and

15 WHEREAS alteration of the public school foundation formula to provide additional state aid to  
16 those school districts that want to provide a longer school year or hold a summer session is a complex  
17 matter that requires careful study; and

1           WHEREAS a combined effort of the Department of Education, school districts, and the  
2 legislature is required in order to develop the necessary amendment to the public school foundation  
3 formula;

4           BE IT RESOLVED that the Alaska State Legislature respectfully requests the Governor to direct  
5 the commissioner of education to consider amendments to the public school foundation formula during  
6 the Alaska 2000 committee meetings that would provide additional state aid to a district that wants to  
7 provide a longer school year or hold a summer session; and be it

8           FURTHER RESOLVED that additional state aid should be based on an application to the  
9 Department of Education itemizing specific results to be achieved through the longer school year or a  
10 summer session; and be it

11           FURTHER RESOLVED that the final recommendations of the Alaska 2000 Finance Committee  
12 shall be forwarded to the Joint Committee on School Improvement established by 1991 Legislative  
13 Resolve 28 for review and comment before adoption by the state Board of Education.

**STATE OF ALASKA  
1992 LEGISLATIVE SESSION**

**BILL NO.** HCR 23

Revision Date: \_\_\_\_\_ Department Affected: \_\_\_\_\_  
 Title: Relating to amending the BRU: \_\_\_\_\_  
formula for providing state aid for Component: \_\_\_\_\_  
education  
 Sponsor: Representative Kubina  
 Requestor: House HESS COMPONENT SERIAL NO. 

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**EXPENDITURES/REVENUES: (Thousands of Dollars)**

OPERATING	FY 93	FY 94	FY 95	FY 96	FY 97	FY 98
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
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REVENUE						
FUND SOURCE:						

**FUNDING: (Thousands of Dollars)**

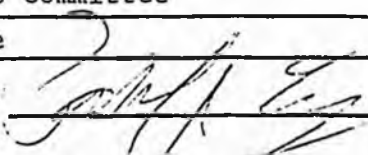
GENERAL FUND						
FEDERAL FUNDS						
OTHER FUND SOURCE:						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary.)

Prepared By: House HESS Committee Phone: 465-3759  
 Division: Legislature Date: 3/3/92  
 Approved by Commissioner:  \_\_\_\_\_  
 Agency: House HESS Date: 3/3/92

HCR 23      Relating to amending the formula for providing state aid  
                 to education

CS for House Concurrent Resolution No. 23 (HES) (4/29/91)

CS for House Concurrent Resolution No. 23 (   ) (green)

Sponsor Statement (bright yellow)

THE FOLLOWING DOCUMENT MAY NOT FILM  
LEGIBLY BECAUSE OF THE POOR QUALITY OF  
THE ORIGINAL

# Alexander favors extending school day, year

The Associated Press

WASHINGTON — Education Secretary Lamar Alexander said Sunday he favors extending the school day and school year by making it optional and charging parents for the extra instruction.

That's how it works in Murfreesboro, Tenn., where seven public elementary schools offer extra classes in the afternoons and the summer, he said.

"About half the parents pay for their children to go," the former Tennessee gover-

nor said on ABC-TV's "This Week with David Brinkley." "They voluntarily choose that." American students attend classes only 180 days a year, fewer than most other industrialized countries.

Alexander offered his let-the-parents-pay idea as a solution to the problem of how to pay for a longer school year.

"I would like to see school districts open their schools in the afternoon, open them in the summer and invite parents to send

their children there," he said. "Let people get accustomed to it." "The parents choose it and pay for it," he said. Alexander defended the emphasis on parental choice

in President Bush's new education strategy. Poor schools should be forced to close if they can't attract students, he said. Bush and Alexander want to allow federal dollars to

follow poor children to whatever school they choose — public, parochial or private — and they urged state and local authorities to allow the same flexibility with their school dollars.



Lamar Alexander