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P.O. Box 100563, Anchorage, Alaska 99510

April 2, 1991

Senate Health Education and Social Services:

The Alaska Health Education Consortium would like to express its support of Senator Pearce's Teen Pregnancy and Parenting Package-- SB-169-176 and SCR 15 and 16.

Teen pregnancy and adolescent parenting cost our society both economically and socially. We support all organized, planned efforts to address teen pregnancy as one at-risk issue of adolescence.

The Teen Pregnancy and Parenting Task Force spent several months studying the problem, and the package Senator Pearce has sponsored addresses some of the issues discussed during the Task Force meetings. The Task Force did not prioritize its recommendations in its report to the Legislature, but all successful plans prioritize actions in order to build a solid program that is long-term and continues to build on efforts from year to year. We are recommending that SCR 15 and 16 be implemented first, followed by SB 176, Comprehensive Health Education, and SB 170, Public Awareness Campaign and Parenting Projects. These bills would provide a sound investment in prevention that could yield long-term benefits.

Next, SB 169, Case Management, would help to augment current DHSS programs and ensure assistance for all teen parents. SB 175, 171, 173, 172, and 174 would be lower in priority but also important in both the short- and long-term.

As professionals in prevention, we urge that legislators consider investing in prevention carefully. For prevention efforts to be successful, they must have long-term commitment and financial support. Programs that last only one or two years cannot possibly hope to produce lasting results. Therefore, we are recommending passage of SB 176 first to build a foundation for other prevention and intervention efforts. While health education alone is not always sufficient to change behaviors or alter attitudes, it is necessary to provide information and skills in order for any other prevention program to succeed.

KNOWLEDGEABLE CHOICES FOR OPTIMUM HEALTH

We believe that only a comprehensive, sequential, age appropriate curriculum in health education can hope to begin to produce a reduction in demand for the health and social services funded by the public.

Delisa Culpepper

Delisa Culpepper, President
Alaska Health Education Consortium



April 6, 1991

Senator Arliss Sturgulewski
Chair, Senate HESS Committee
P. O. Box V
Juneau, AK 99811

Dear Senator Sturgulewski,

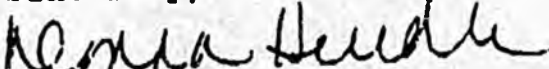
A number of bills (cs for 169, 170 through 176) concerning Adolescent Pregnancy Prevention and Parenting will be heard very soon in the Senate HESS Committee. On behalf of Planned Parenthood of Alaska, I would like to express our strong support for this proposed legislation and the fiscal notes that are attached.

Adolescent pregnancy and childbirth are social and medical problems of significant proportions in Alaska. Recent legislative reports, such as "Three A Day: Children Having Children in Alaska" as well as the report of the Teen Pregnancy Task Force, have documented the extent of these problems. Alaska leads the United States in the extent of adolescent pregnancy and childbirth, as we do in so many other social and health problems. Perhaps we can be a leader in the solution as well.

To address these problems will take a concerted effort by the Department of Health and Human Services and a significant amount of monies. However, these monies, more than many others, are buying a healthy future for the state. The social and economic cost to the state of teen pregnancy and childbirth is extensive and lasts for many years. Adolescent pregnancy prevention programs have been shown to work - teens remain in their educational programs and later secure employment, contributing to the state economy. What better use of state dollars can there be than to insure such a future?

Planned Parenthood of Alaska stands ready to contribute its wealth of experience in providing family planning and teen pregnancy prevention programs throughout the state to these efforts. We urge the Senate HESS committee to support bills cs169 - 176.

Sincerely,


Donna E. Hurdle, MSW
Executive Director

HOSPITAL & NURSING HOME

ASSOCIATION

April 9, 1991

Senator Arlis Sturgulewski, Chair
Committee on Health, Education &
Social Services
Alaska State Senate
Juneau, AK 98111

Dear Senator Sturgulewski and members
of the HESS Committee:

Hospital and Nursing Home Administrators, along with their governing board members met here in Juneau earlier in the week and had the opportunity to review the report of the Alaska's Adolescent Pregnancy and Parenthood Task Force, and the subsequent legislation introduced by Senator Pearce.

The Association would like to urge your support for the recommendations of the Task Force and support "in principle" for Senate Bills 170, 172, 173, 174, 175 and 176.

We would suggest that SCR 15 and SCR 16 be moved quickly through the legislative process and that those separate pieces of legislation that receive an immediate legislator/public consensus also be moved on. Those bills that need additional review should be referred to HESS subcommittees and given additional review.

The hospital is often the place where an unhealthy young woman, illprepared for motherhood gives birth to an equally or worse unhealthy child.

Hospitals across the state want to work with Senator Pearce, her Task Force and the Legislature in preventing these tragedies. In preventing the "human" tragedy, we also curtail a very high cost in health care dollars.

Enclosed is the April issue of our ASHNA newsletter that features a story on the work of the Task Force.

Sincerely,



Harlan R. Knudson
President/CEO

Encl: (1)

letters of support



ANCHORAGE SCHOOL DISTRICT

4600 DeBarr Avenue
P.O. Box 196614
Anchorage, Alaska 99519-6614
AREA CODE (907) 333-9561

April 10, 1991

SCHOOL BOARD

- Sharon Richards
President
- Carol Stolpa
Vice President
- Darryl Jordan
Clerk
- Carol Christianson
Treasurer
- Vince Casey
- Walter T. Featherly
- Theresa Obermeyer

SUPERINTENDENT

Thomas C. O'Rourke

The Honorable Arliss Sturgulewski
 Chair, Senate HESS Committee
 Alaska State Legislature
 P.O. Box V
 Juneau, Alaska 99811

Dear Senator Sturgulewski:

At our regular meeting of April 8, 1991 the Anchorage School Board took formal action in support of Senate Bill 173, Senate Bill 174 and Senate Bill 176. We would encourage you to also support this legislation. If you have any questions please feel free to call either Dr. O'Rourke or myself.

Sincerely,

Sharon Richards, President
 Anchorage School Board

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BPW usa

The Voice of the Working Women

ALASKA FEDERATION OF BUSINESS
AND PROFESSIONAL WOMEN

8610 Shrub Ct

Anchorage, AK 99504

Senator Drew Pierce
Juneau, AK

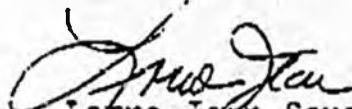
Dear Senator;

The Alaska Federation of Business and Professional Women's
Club's Executive Committee endorses and supports the following
bills:

H169
H170
H171
H172
H173
H174
H175
H176

Thank you very much for your help in trying to pass these
much need bills. Keep up the good work.

Best Personal Wishes;


Lorna-Jean Souza
State President
AK/BPW
(907) 338-0380

BPW promotes full participation, equity and economic self sufficiency for women.

Teen pregnancy gets lawmaker focus

Putting health workers back in Alaska schools, mandating health courses for all Alaska students and training teens to counsel each other are among the recommendations of a state task force on adolescent pregnancy.

The task force, chaired by Sen. Drue Pearce (R-Anchorage), was formed in response to the alarming number of teenage pregnancies in Alaska. A study by the Legislative Research Agency in August 1989 found that Alaska teens give birth to an average of three children a day. In 1985, Alaska had the second-highest reported teen pregnancy rate among the 50 states.

"It came to my attention ... that many, many of our young women in the rural areas have children. I didn't have any idea how extensive the problem was."

Pearce, who has introduced a package of legislation in response to the task force's recommendations, said she first

became interested in the issue of adolescent pregnancy when she lived in Kotzebue in the early 1980s.

"It came to my attention ... that many, many of our young women in the rural areas have children," she said. "I didn't



Sen. Drue Pearce

have any idea how extensive the problem was."

Part of the task force's task was to

determine the financial costs of teenage pregnancies. For example, it found that it costs more than \$12,000 a year to provide basic public services for one needy teenage parent with one child.

Babies born to adolescent mothers in

As a group, their babies are more likely to die before their first birthday, to be hospitalized and to die as children of injuries and violence.

Alaska in 1989 were expected to cost the state \$21.5 million in public assistance by the time they reach the age of 19.

In addition, teen mothers are more apt to have premature and underweight infants who need costly medical attention from birth. Teen mothers are also more likely to abuse their babies by their actions and inactions. As a group, their babies are more likely to die before their first birthday, to be hospitalized and to die as children of

Continued on next page

ASTF: Nurturing Alaskans' creativity

What do crab pots, arctic vegetation and Hepatitis B vaccinations have in common?

The Alaska Science & Technology Foundation.

ASTF, as it's called, was established in 1988 as a public corporation of the Department of Revenue. Funded by a nest egg of \$100 million, ASTF can spend up to \$8.5 million a year on grants for what might be termed innovation.

So far, however, it hasn't spent more than \$3 million in one year. That's because, although it has received hundreds of proposals from people seeking grants, fewer than one of five have been awarded funds.

Grants officer Ann Kampfer said some proposals simply don't fit the foundation's mission -- to promote and enhance economic development and

technological innovation in a variety of fields, including public health.

The most frequent other problem with proposals is they haven't fully discovered who would be the market for their project.

"What we don't want to do is fund a study that is going to sit on a shelf. The objective of having the users involved is not so much that they contribute dollars to the project ... but to ensure that there really is a need, number one, and that it really will make a difference," said Kampfer.

Grants have so far gone to a wide variety of projects, including ways to modify crab pots for harvesting pacific cod, the potential effect of North Slope pollution on arctic vegetation and development of an Alaska-grown making barley.

In the field of public health, safety and medicine, there were three grants awarded last year.

These include development of an automatic control system for an orthopedic device, development of an integrated system of devices to measure the strength and movement of the neck and lower back and ways to successfully vaccinate premature infants against Hepatitis B.

As of January, ASTF had funded five of 26 (or 19 percent) of the health proposals submitted. This is higher than the 14 percent average for all proposals. Health proposals have been received from physicians, foundations and universities.

For more information, write ASTF, 550 West 7th Ave., Suite 360, Anchorage, Ak. 99501-3555.

For an Act entitled: "An Act directing the Department of Health and Social Services to develop a statewide plan and conduct a statewide awareness campaign relating to adolescent pregnancy prevention and services for adolescent parents and their children; and establishing a program to fund adolescent pregnancy and parenthood projects."

Summary

HB 243 amends AS47 by adding a Chapter 18, entitled Programs and Services Related to Adolescents. Article one directs the Department, with guidance from the Alaska Commission on Children and Youth to develop a statewide plan to ensure that state programs related to adolescent pregnancy prevention and the provision of services to adolescent parents and their children are efficient and effective. Article two directs the Department to develop and implement a statewide public awareness campaign, utilizing all forums and media, to communicate to the public the magnitude of the problem and to enlist community help with the problem. A primary objective of the campaign will be to encourage adolescents to abstain from premarital sexual intimacy. Article three directs the department to fund, from appropriations for that purpose, local projects designed to prevent adolescent pregnancy and provide adolescents with educational, vocational and parenting training. It also directs the Department to annually conduct regional conferences or workshops to showcase successful projects, encourage their replication and increase public awareness of the available services directed to the problems of adolescent pregnancy and parenting.

Discussion

A comprehensive state plan; outlining need, essential care services, available resources, existing programs and priorities for future activity would help state and local entities. It would help prioritize projects for funding, as resources dwindle. It would provide information regarding successful interventions and activities and would convey to possible outside funding agencies, ie. the federal government and private foundations, the exact nature of the need, the scope of the current effort and the context within which the proposed projects would operate.

The success of the Healthy Babies public awareness campaign in getting pregnant women into prenatal care early is an excellent example of how effective a well designed campaign can be. Most adolescents and their families believe adolescent pregnancy and parenting is something that happens only to others. There is also the belief that it really doesn't change the adolescent or the family's life that much. A good campaign that communicates the magnitude of the problem and encourages communities to educate themselves about the realities of children having children can go far towards improving the support and services available to those who find themselves dealing with an adolescent pregnancy.

The early onset of sexual activity within the adolescent community gives rise to myriad of problems, pregnancy and parenting at a

DHSS Position Paper

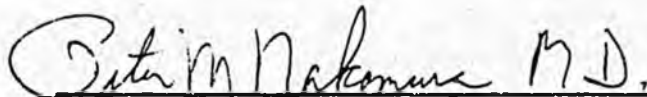
young age being only two of them. Sexually transmitted diseases, some of them life threatening or potentially destructive to the young man or woman's reproductive ability, are a daily reality. A campaign directed towards encouraging adolescents to delay sexual intimacy till after marriage can have far reaching positive effects as far as self-esteem and educational attainment are concerned.

The Division of Mental Health has had significant success with it's program of community based Suicide Prevention Projects. This bill directs communities to design holistic programs with cultural integrity. It requires applicants to demonstrate that the entire community to be served be involved in the planning process and have their interests and perspectives well represented. Hopefully, projects will integrate services from agencies that traditionally have not worked well or closely together. Well designed evaluation and public awareness components will provide valuable information regarding the effectiveness of the strategies employed and will get the information about the project out to those who need the services.

Many times very successful programs are not replicated because other communities do not know about them or there effectiveness. The regional conferences can bring together professionals, adolescents and their families to discuss what works, what doesn't work and what future activities should be. It provides those working in the field a chance to network with their peers and to get support, encouragement, affirmation and recognition for work that was well done.

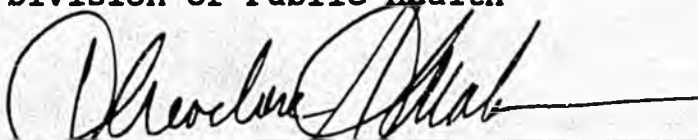
Position

The Department of Health and Social Services recommends passage of SB 170 because it addresses the needs of pregnant and parenting adolescents and their families in communities across the state. The plan will provide guidance to all entities in the state providing services to the target population and the public awareness campaign, the community based projects and the regional workshops will all enhance the delivery and quality of services available to pregnant and parenting adolescents and their families.



Peter M. Nakamura, MD, MPH
Director
Division of Public Health

4/30/91
Date



Theodore A. Mala, MD, MPH
Commissioner
Department of Health and Social Services

4/30/91
Date

AB243

RECOMMENDATION:

Mandate that the Department of Health and Social Services direct a statewide public awareness campaign and fund and monitor a program of comprehensive adolescent pregnancy prevention projects modeled after the Division of Mental Health Suicide Prevention Projects.

Issue

The magnitude of the problem of adolescent pregnancy is a result of a complex combination of factors that vary greatly from one community to the next. These factors are diverse and cannot be solved by a single approach; therefore, this Task Force has learned that the most successful approach to solving the problem of adolescent pregnancy will have to include a wide variety of programs and services. By forming diverse coalitions, respecting community cultures, and addressing adolescent pregnancy in context, set backs can be minimized and the potential for success maximized. Preventing adolescent pregnancy means changing the decisions adolescents make about sexuality and child bearing. These decisions are bound up in the adolescents ideas about family life, education, and their perception of their own abilities and opportunities. A variety of other circumstances related to mental health, family violence, substance abuse, and community development also impinge on the making of these decisions.

If the state is to reduce rates of adolescent pregnancy, it must employ a comprehensive approach. The various political entities must have the support and confidence of the public as a whole, and certainly changing people's values and attitudes takes time.

Implementation

- 1) The statewide public awareness campaign shall:
 - a) coordinate all interested and appropriate agencies in the state;
 - b) develop a multi-media program that communicates to the public the scope and magnitude of the adolescent pregnancy problem;
 - c) call for volunteers from other state agencies as well as the private sector;

Adolescent Pregnancy Task Force Recomm.

- d) encourage community activities which will educate adults and adolescents alike about the importance of reducing adolescent pregnancy;
 - e) coordinates with existing programs for National Family Sexuality Education Month in October of each year.
- 2) Funded projects shall incorporate the following concepts:
- a) Adolescent pregnancy addressed in a holistic context, recognizing the interconnectedness of adolescent pregnancy and a broad array of related circumstances such as:
 - 1. low self-esteem
 - 2. domestic violence
 - 3. substance abuse
 - 4. economic security
 - 5. financial responsibility of bearing a child
 - 6. cultural integrity
 - 7. parenting skills
 - 8. educational and vocational opportunities
 - 9. access to reproductive health services
 - b) Projects will be defined and designed with maximum input from local community members who represent the variety of interests, cultures, and perspectives on teen pregnancy.
 - c) Projects should be based upon sound research, to the maximum extent possible.
 - d) Projects will maximize collaboration among all relevant agencies involved in the issues being addressed.
 - e) Projects will incorporate an evaluation component to measure project effectiveness.
 - f) Projects will include a public awareness campaign.

Cost

The cost of a statewide public awareness campaign would be dependent upon the complexity and type of media used. However, an adequate campaign could be mounted for approximately \$100,000.

The cost of the community based projects is estimated to be much the same as those for the Suicide Prevention Projects and to be dependent upon the number of projects funded. At the very least, the Task Force recommends that various level grants be designed to meet the needs of rural, semi-rural, and urban communities.

According to the office fiscally responsible for suicide prevention projects, grants average \$15,000 per year per project, and there are nearly 50 projects around the state. Grants are given to communities who have developed a proposal for preventing suicide in their localities. A copy of a grant application for a suicide prevention project is included in Appendix B.

Benefits

Initially, the expected benefits include a greater focus on the problem of adolescent pregnancies in many communities, which itself would result in better clarity. In addition, strategies for preventing adolescent pregnancy that are relevant to individual communities would be developed and implemented, evaluated, and possibly shared with other communities.

Over time, the number of adolescent births (and pregnancies, although this cannot be adequately measured) would decline. Additional benefits, perhaps not directly related to adolescent pregnancy, such as enhanced cultural pride, greater local support for domestic violence victims, or improved vocational training opportunities, are also likely.

ALASKA STATE LEGISLATURE

ELECTIVE DISTRICT 1

HYDER
KETCHIKAN
KUPREANOF
MEYERS CHUCK
PETERSBURG
SAXMAN
WRANGELL



HOME

P.O. BOX 5723
KETCHIKAN, AK 99901
PHONE 225-6304

DURING SESSION

P.O. BOX V
STATE CAPITOL BUILDING
JUNEAU, AK 99811
PHONE 465-3424

Representative Cheri L. Davis

Good morning and thank you for scheduling these bills so promptly.

Adolescent pregnancy is not new. Teen pregnancy is a result of a complex combination of factors that vary greatly from one community to the next. The three bills you have before you today are part of a package that resulted from the Teen Pregnancy Task Force, which met throughout last interim.

House Bill 243, relates to teen pregnancy prevention. This bill will allow for the development of a statewide public awareness campaign, relating to adolescent pregnancy prevention and services for adolescent parents and their children. Furthermore, this bill will establish a program to fund teen pregnancy and parenthood projects.

House Bill 242, mandates that the Department of Health and Social Services coordinate the delivery of family planning, prenatal and clinical services to adolescents in all communities of the state. Without these services adolescents are often unable to receive needed education, contraceptives and care.

HB 241 would develop financial incentive programs to encourage the establishment of in-school child care where a need exists. The establishment of a grant program for child care in schools, would provide for access to affordable child care and help the adolescent parent redevelop her life and goals in pursuit of an education.

Adolescent Pregnancy is not a problem that will go away with a "quick Fix" solution. I urge your support of this package of bills. They will form a strong foundation from which we can develop a comprehensive solution.

Thank you, I will be happy to answer any questions you may have on these bills.

Sponsor Statement

FISCAL NOTE ANALYSIS FOR SB 170

FY 92

Personal Services: \$50.0

Nonpermanent half time Health and Social Services Planner II (Rg.19) and Clerk Typist III (Rg.8) to develop a comprehensive statewide plan to ensure effective adolescent pregnancy program services.

Travel: \$5.0

Staff travel to coordinate plan development with municipalities, Alaska Area Native Health Service, Department of Education, Regional Health Corporations and concerned community groups and agencies.

Contractual: \$125.0

Professional Services Contract to develop a multi media campaign addressing adolescent pregnancy prevention. (approximately \$100.0)

Communication and duplication costs associate with the plan development. (approximately \$5.0)

Limited multi media campaign implementation cost for publication and telecommunications. (approximately \$20.0)

Supplies: \$3.0

Program brochures, educational and printed public information materials.

Grants: \$100.0

Community based adolescent pregnancy prevention project development funds which are intend to support concerned public agency activities. These funds are intended to be utilized in conjunction with existing programs whenever possible to supplement or expand compatible services such as the suicide prevention projects administered by the Division of Mental Health and Disabilities. Anticipated start up date for this phase of the program would be mid FY 92.

FY 93 to FY 96

Contractual: \$30.0

Multi media camapign cost to supplement public service

announcements in radio and television.

Supplies: \$5.0

Program brochures, educational and printed public information materials.

Grants: \$200.0

Full implementation cost for community based adolescent pregnancy prevention project development funds which are intend to supplement concerned public agency activities. These funds are intended to be utilized in conjunction with various existing programs whenever possible to supplement or expand compatible services such as the suicide prevention projects administered by the Division of Mental Health and Disabilities.

REQUEST: FISCAL NOTE

Revision Date: _____ Agency Affect: Health & Social Services
 Title: Statewide awareness campaign for adolescent pregnancies BRU: State Health Services
 Sponsor: C. Davis, et al Components: Maternal, Child & Family Health
 Requester: House HESS

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
Personal Services	50.0					
Travel	5.0					
Contractual	125.0	30.0	30.0	30.0	30.0	30.0
Supplies	3.0	5.0	5.0	5.0	5.0	5.0
Equipment						
Land & Structures						
Grants, Claims	100.0	200.0	200.0	200.0	200.0	200.0
Miscellaneous						
TOTAL OPERATING	283.0	235.0	235.0	235.0	235.0	235.0

CAPITAL	0.0	0.0	0.0	0.0	0.0	0.0
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REVENUE	0.0	0.0	0.0	0.0	0.0	0.0
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FUNDING: (Thousands of Dollars)

General Funds	283.0	235.0	235.0	235.0	235.0	235.0
Federal Funds						
Other						
TOTAL	283.0	235.0	235.0	235.0	235.0	235.0

POSITIONS

Full-Time	0	0	0	0	0	0
Part-Time	2	0	0	0	0	0
Temporary	0	0	0	0	0	0

ANALYSIS: (attach a separate page if necessary)

Please see attached analysis.

Prepared By: Peter M. Nakamura, MD, MPH, Director *P.M.*
 Division: PUBLIC HEALTH

Phone: 465-3090
 Date: 04/30/91

Approved By Commissioner: Theodore Mala, M.D., MPH *T. Mala*
 Agency: HEALTH & SOCIAL SERVICES

Date: 04/30/91

Distribution (by preparer):
 Legislative Finance, Legislative Sponsor, Requestor,
 Office of Management & Budget, Impacted Agency(ies)

FN 283.0 DHSS

HOUSE COMMITTEE REPORT

(7)

Date Referred: March 27, 1991

FURTHER REFERRALS:

Finance

Date of Committee Action: 5-1-91

The HEALTH, EDUCATION AND SOCIAL SERVICES Committee considered:

HB 243

HOUSE BILL NO. 243

TEEN PREGNANCY PREVENTION

"An Act directing the Department of Health and Social Services to develop a statewide plan and conduct a statewide public awareness campaign relating to adolescent pregnancy prevention and services for adolescent parents and their children; and establishing a program to fund adolescent pregnancy and parenthood projects."

RECOMMENDATIONS: the same title
 be replaced with _____ a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the _____ Committee

ADOPTS: _____ letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept)

APPROVES PREVIOUS: (Dept/Date)

fiscal impact DHSS

fiscal note(s) _____

zero fiscal note _____

zero fiscal note(s) _____

SIGNING <u>DO</u> PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
<i>Cheri Davis</i>	✓				
<i>Mary Miller</i>	✓				
<i>Betty Davis</i>	✓	<i>John C. Douglas</i>		✓	(GONZALES)
<i>[Signature]</i>	✓	<i>Mark Hanley</i>		X	(HANLEY)
<i>[Signature]</i>	✓	(LINCOLN)			
<i>[Signature]</i>	✓	(CARNEY)			

[Signature]
CO-CHAIRMAN'S SIGNATURE



Alaska State Legislature

House of Representatives

COMMITTEE ON HEALTH, EDUCATION
AND SOCIAL SERVICES

DATE: MAY 1, 1991

PLACE: Capitol Room 106

SUBJECT OF MEETING:

HB 241 GRANTS TO SCHOOLS FOR DAY CARE
 HB 242 TEEN HEALTH CARE SERVICES
 HB 243 TEEN PREGNANCY PREVENTION

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?		WHAT SUBJECT/ WHICH BILL?
Dwayne Peoples Dwayne Peoples	DHSS Public Health	PO Box H-06 Juneau	99811		465- 3090	Y	N	HB 243
		Health Program Specialist				Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	