

SCR 10

HOUSE COMMITTEE REPORT

(11)

Date Referred: March 15, 1991

FURTHER REFERRALS:

Date of Committee Action: 4/3/91

The FINANCE Committee considered:

CSSCR 10(HES)

CS FOR SENATE CONCURRENT RESOLUTION NO: 10 (HES)

HEALTH RESOURCES & ACCESS TASK FORCE

Establishing a Health Resources and Access Task Force.

RECOMMENDATIONS:

be replaced with HCSSCR 10(FIN) the same title
 a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the _____ Committee

ADOPTS: _____ letter of Intent

ATTACHES NEW FISCAL NOTE(S): _____ (Dept)

APPROVES PREVIOUS: _____ (Dept/Date)


fiscal impact Ug. Aff. Agency

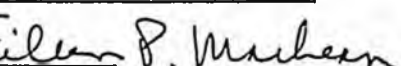
fiscal note(s) _____

zero fiscal note _____

zero fiscal note(s) _____

	SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
NAVARRE	Mike Navarre	✓	Eileen P. Maclean Maclean		✓	
BROWN	Kay Brown	✓	Koponen Koponen		✓	✓
	Wanda Barnes		Barnes Barnes		✓	
WILSON	Bob Sharp		Sharp Sharp		✓	
	ROSE E. ROSE		Phillips Phillips		✓	
	Donald J. Larson		Larson Larson		X	


 CHAIRMAN'S SIGNATURE
 NAVARRE


 Maclean

FISCAL NOTE

STATE OF ALASKA
1991 LEGISLATIVE SESSION

BILL NO: HCSCSSCR 10(Fin)

Revision Date: _____
Title: Establishing a Health Resources and Access Task Force.
Sponsor: Senator Duncan
Requestor: House Finance

Department Affected: Legislative Affairs Agency
BRU: Legislative Council
Component: Council & Subcommittees
Session Expenses. Legis. Oper Budget
COMPONENT SERIAL NO:

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	128.9	75.2	0	0	0	0
TRAVEL	61.8	30.9	0	0	0	0
CONTRACTUAL	92.0	53.5	0	0	0	0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	282.7	159.6	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND	282.7	159.6	0	0	0	0
FEDERAL FUNDS						
OTHER						
TOTAL	282.7	159.6	0	0	0	0

POSITIONS:

FULL-TIME	2	0	0	0	0	0
PART-TIME	0	2	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: _____

ANALYSIS: (Attach a separate page if necessary)

HCSCSSCR 10(Fin) establishes a Health Resources and Access Task Force within the Legislative Branch. The following is requested to adequately support the task force:

Prepared By: Pamela A. Stoops, Director
Division: Administrative Services

Pamela A. Stoops

Phone: 465-3800
Date: 4/2/91

Approved By: Warren W. Endicott, Executive Director
Agency: Legislative Affairs Agency

Warren W. Endicott

Date: 4/2/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

PERSONAL SERVICES

Staff is requested as follows to assist the Health Resources & Access Task Force.

Legislative Assistant - Range 21A

\$4,155 x 12 months = \$49,860

\$49,860 x 37% benefits = \$68,427

68.4

Administrative Assistant - Range 19A

\$3,637 x 12 months = \$43,644

\$43,644 x 39% benefits = \$60,528

60.5

Funding for FY 93 is for seven months. The task force is terminated February 1, 1993.

TRAVEL

It is anticipated there will be 6 meetings of the Health Resources & Access Task Force.

6 meetings x 14 members = 84 airfares

84 airfares x \$436 = \$36,624

Per diem - \$18,976

55.6

It is assumed that the travel costs for the three Executive Branch members will be absorbed within their existing budgets.

Staff travel - to attend task force meetings - \$6,200.

6.2

CONTRACTUAL

Professional services funding to contract with State Health Care policy expert --\$90,000.

90.0

Advertising - advertising of public notice of meetings--\$2,000.

2.0

SUPPLIES

Supplies for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

EQUIPMENT

Equipment for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

HOUSE CS FOR CS FOR SENATE CONCURRENT RESOLUTION NO. 10 (FINANCE)**IN THE LEGISLATURE OF THE STATE OF ALASKA****SEVENTEENTH LEGISLATURE - FIRST SESSION****BY THE HOUSE FINANCE COMMITTEE**

Offered:

Referred:

Sponsor(s): SENATORS DUNCAN, Kerttula, Pourchot, Menard

A RESOLUTION

1 Establishing a Health Resources and Access Task Force.

2 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

3 WHEREAS estimated annual expenditures for health care in Alaska have risen by 300 percent
4 in the last 10 years from \$480 million to over \$1.5 billion; and5 WHEREAS an estimated 90,000 residents of the state cannot afford to pay their medical bills,
6 are not covered by a group health insurance plan, do not qualify for public assistance programs, and
7 cannot afford to pay individual health insurance premiums; and8 WHEREAS, if current trends continue, it is estimated that expenditures for health care in the
9 state could increase to at least \$10 billion by the year 2000 and over 25 percent of the state's residents
10 may be uninsured; and11 WHEREAS the legislature, aided by the Health Care Cost Containment Task Force, has achieved
12 savings in the costs of health care to the state totaling over \$20 million in fiscal years 1990 and 1991;
13 and14 WHEREAS every resident should have access to a basic level of health care regardless of
15 income and should not become financially destitute before obtaining health care; and

16 WHEREAS the legislature recognizes that there is a continuing need to develop and evaluate

1 ways to manage health care expenditures in the state;

2 **BE IT RESOLVED** by the Alaska State Legislature that the Health Resources and Access Task
3 Force is established with the following primary purposes:

4 (1) to design a cost-efficient program that allows access to a basic level of health care
5 services for all state residents;

6 (2) to continue the work of the Health Care Cost Containment Task Force in seeking
7 ways to achieve savings in the cost of health care in the state; and

8 (3) to define a strategy for implementing a health care program covering all Alaskans and
9 a strategy for continuing to contain the costs of health care in the state; and be it

10 **FURTHER RESOLVED** that the task force shall

11 (1) solicit advice and information from the medically indigent, health care consumer
12 groups, the insurance industry, health care providers, labor organizations, emergency services personnel,
13 large and small businesses, the Medical Care Advisory Committee, the Alaska Native Health Service,
14 actuaries, the public, and others;

15 (2) investigate and gather data relating to health care quality, access, delivery, payment
16 systems, and financing in the state, especially in rural areas;

17 (3) ascertain and review successful health care protection methods in other states,
18 territories, and countries and other health care alternatives, including ways of providing health care for
19 persons without insurance or with limited health care protection;

20 (4) continue to update an accurate estimate of the number of people who are unable to
21 receive necessary health care services in the state, which patients are generating unpaid medical bills,
22 which state residents are uninsured or lack adequate insurance, which health care providers are providing
23 uncompensated care, who is paying for the cost of uncompensated care, and the total cost of
24 uncompensated care in the state;

25 (5) identify those health care services necessary to achieve an acceptable minimum level
26 of health care for all state residents and to examine those health care services that provide the most care
27 for the most people at the least cost, including prevention services;

28 (6) monitor and evaluate experience under the state employee and retiree health plans;

29 (7) evaluate the potential benefits of health education, wellness plans, and prevention
30 plans for all residents;

31 (8) develop strategies to support health care professions training and the retention of
32 health care professionals in the state;

1 (9) recommend ways to coordinate services among nonprofit health care providers, profit
2 making health care providers, state agencies and municipalities, the United States Department of
3 Veterans Affairs, the United States Department of Defense, and the Alaska Native Health Service in
4 order to achieve a more efficient and effective health care delivery system;

5 (10) review ways to maximize the use of federal funds for health care programs in the
6 state;

7 (11) investigate ways to reduce costs associated with malpractice insurance coverage,
8 including its effect on the cost of health care in the state;

9 (12) consider the feasibility of redistributing funds currently spent by the state on health
10 care in order to provide residents with affordable and equitable care;

11 (13) provide advice and assistance to other public agencies involved in health care
12 programs; and

13 (14) pursue other sources of funding for the expenses of the task force; and be it

14 **FURTHER RESOLVED** that the task force shall consist of 17 members as follows:

15 (1) three members of the Senate appointed by the President of the Senate;

16 (2) three members of the House of Representatives appointed by the Speaker of the
17 House;

18 (3) three persons representing the executive branch, appointed by the Governor;

19 (4) eight members chosen by the members appointed under paragraphs (1) - (3) as
20 follows: one individual representing the medically indigent, one individual representing private employers
21 who are not health care providers, two individuals representing health care providers, one individual
22 representing a health insurer that offers health insurance in the state, one individual representing
23 nonprofit organizations, one consumer of health services who is not an employer or health care provider,
24 and one individual representing labor organizations; and be it

25 **FURTHER RESOLVED** that the members of the task force shall elect from among themselves
26 a chair and a vice-chair and that the conduct of the task force meetings shall be in sessions open to the
27 public where all interested parties may provide information; and be it

28 **FURTHER RESOLVED** that, within funds made available for the purpose, the task force may
29 hire staff and, subject to approval by the Alaska Legislative Council, contract for services to perform
30 its duties under procurement procedures adopted by the council; and be it

31 **FURTHER RESOLVED** that the task force shall report its findings and recommendations to
32 the Governor and the legislature by February 1, 1992, and February 1, 1993; and be it

1 **FURTHER RESOLVED** that the task force is terminated at 11:59 p.m. on February 1, 1993.

DIVISION OF LEGAL SERVICES

LEGISLATIVE AFFAIRS AGENCY STATE OF ALASKA

P.O. Box Y, Juneau, Alaska 99811
(907) 465-3867 or 465-2450
FAX (907) 465-2029

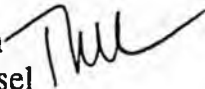
Deliveries to: 240 Main Street
Court Plaza, Room 500
Mail Stop 3101

MEMORANDUM

March 15, 1991

SUBJECT: HCR 5 and SCR 10

TO: Representative Mike Navarre
Representative Eileen MacLean
Co-Chairs, House Finance Committee

FROM: Terri Lauterbach 
Legislative Counsel

You currently have in your committee house and senate versions of a resolution that would establish a Health Resources and Access Task Force. Upon further review of these measures, it has come to my attention that a key technical provision is missing. That provision relates to the task force's authority to contract for services.

Enclosed are marked up versions of each bill showing my suggested change on page 3 of each version. The change is intended to clarify that the task force must follow the legislative council's procurement regulations when contracting for services. Also, since the regulations are silent on who would approve contracts for task forces like this one, the suggested language clarifies that the contracts are subject to the approval of the council. Without these changes, the contracting authority of the task force would be unclear.

Please let me know if I should prepare an official amendment or FIN CS to accomplish this change.

TML:pl
91-168.plm

Enclosure

1 (9) recommend ways to coordinate services among nonprofit health care providers, profit
2 making health care providers, the state division of public health, the United States Department of
3 Veterans Affairs, the United States Department of Defense, and the Alaska Native Health Service in
4 order to achieve a more efficient and effective health care delivery system;

5 (10) review ways to maximize the use of federal funds for health care programs in the
6 state;

7 (11) investigate ways to reduce costs associated with malpractice insurance coverage,
8 including its effect on the cost of health care in the state;

9 (12) consider the feasibility of redistributing funds currently spent by the state on health
10 care in order to provide residents with affordable and equitable care;

11 (13) provide advice and assistance to other public agencies involved in health care
12 programs; and

13 (14) pursue other sources of funding for the expenses of the task force; and be it

14 **FURTHER RESOLVED** that the task force shall consist of 17 members as follows:

- 15 (1) three members of the Senate appointed by the President of the Senate;
- 16 (2) three members of the House of Representatives appointed by the Speaker of the
17 House;

18 (3) three persons representing the executive branch, appointed by the Governor;

19 (4) eight members chosen by the members appointed under paragraphs (1) - (3) as
20 follows: one individual representing the medically indigent, one individual representing private employers
21 who are not health care providers, two individuals representing health care providers, one individual
22 representing the health insurance industry, one individual representing nonprofit organizations, one
23 consumer of health services who is not an employer or health care provider, and one individual
24 representing labor organizations; and be it

25 **FURTHER RESOLVED** that the members of the task force shall elect from among themselves
26 a chair and a vice-chair and that the conduct of the task force meetings shall be in sessions open to the
27 public where all interested parties may provide information; and be it

28 **FURTHER RESOLVED** that, within funds made available for the purpose, the task force may
29 hire staff and ^{subject to approval by the Alaska Legislative Council,} contract for services to perform its duties; and be it

30 **FURTHER RESOLVED** that the task force shall report its findings and recommendations to
31 the Governor and the legislature by February 1, 1992, and February 1, 1993; and be it

32 **FURTHER RESOLVED** that the task force is terminated at 11:59 p.m. on February 1, 1993.

FISCAL NOTE

No. 1

!! Version: SCR 10

(S) Publish Date: 3/6/91

STATE OF ALASKA
1991 LEGISLATIVE SESSION

Revision Date: _____
Title: Establishing a Health Resources
and Access Task Force.
Sponsor: Senator Duncan
Requestor: Senator Duncan

Department Affected: Legislative Affairs Agency
BRU: Legislative Council

Component: Council & Subcommittees
Session Expenses, Legis. Oper Budget

COMPONENT SERIAL NO: 783

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	68.4	42.0	0	0	0	0
TRAVEL	22.5	11.0	0	0	0	0
CONTRACTUAL	92.0	46.0	0	0	0	0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	182.9	99.0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	182.9	99.0	0	0	0	0
FEDERAL FUNDS						
OTHER						
TOTAL	182.9	99.0	0	0	0	0

POSITIONS:

FULL-TIME	1	0	0	0	0	0
PART-TIME	0	1	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: _____

ANALYSIS: (Attach a separate page if necessary)

SCR 10 establishes a Health Resources and Access Task Force within the Legislative Branch. The following is requested to adequately support the task force:

Changes in SSC 10 (HSS) reflect NO FISCAL CHANGE from the original fiscal note. This fiscal note is appropriate.

05/09/91 date MAF Comte Aide (initial)

Prepared By: Pamela A. Stoops, Director
Division: Administrative Services

Pamela A. Stoops

Phone: 465-3850
Date: 2/26/91

Approved By: Warren W. Endicott, Executive Director
Agency: Legislative Affairs Agency

Warren W. Endicott

Date: 2/26/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

PERSONAL SERVICES

Staff is requested as follows to assist the Health Resources & Access Task Force.

Legislative Assistant - Range 21A

\$4,155 x 12 months = \$49,860

\$49,860 x 37% benefits = \$68,427

68.4

Funding for FY 93 is for seven months. The task force is terminated February 1, 1993.

TRAVEL

It is anticipated there will be 3 meetings of the Health Resources & Access Task Force.

3 meetings x 12 members = 36 airfares

36 airfares x \$436 = \$15,696

2 days per diem x 36 = 72

72 days x \$95 = \$6,840

22.5

It is assumed that the travel costs for the two Executive Branch members will be absorbed within their existing budgets.

CONTRACTUAL

Professional services funding to carry out the task force duties--\$90,000.

90.0

Advertising - advertising of public notice of meetings--\$2,000.

2.0

SUPPLIES

Supplies for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

EQUIPMENT

Equipment for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

STATE OF ALASKA
1991 LEGISLATIVE SESSION

BILL NO. CSSCR 10 (HRS)

Revision Date: April 2, 1991
 Title: Resolution establishing a Health Resource and Access Task Force.
 Sponsor: Duncan
 Requestor: _____

Department Affected: Administration
 BRU: Labor Relations
 Component: Labor Relations

COMPONENT SERIAL NO. 0 0 5 R

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: _____

ANALYSIS: (Attach a separate page if necessary.)

With the exception of possible participation in task force proceedings, there is no direct cost to agencies. Task force funding is sought via sponsor fiscal note.

Prepared by: Bruce Cummings *Bruce Cummings*
 Division: Labor Relations

Phone: 465-4404
 Date: 4/2/91

Approved by Commissioner: Millen Keller *Millen Keller*
 Agency: Administration

Date: 4/2/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).