

HCR 4

HOUSE COMMITTEE REPORT

(11)

Date Referred: February 27, 1991

FURTHER REFERRALS:

Date of Committee Action: 3/4/91

The FINANCE Committee considered:

HCR 4

HOUSE CONCURRENT RESOLUTION NO. 4 JOINT COMMITTEE ON SCHOOL IMPROVEMENT

Establishing the Joint Committee on School Improvement.

RECOMMENDATIONS:

the same title

be replaced with CS HCR 4 (Fin)

a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the _____ Committee

ADOPTS: _____ letter of Intent

ATTACHES NEW FISCAL NOTE(S): _____ (Dept)

APPROVES PREVIOUS: _____ (Dept/Date)

fiscal impact _____

fiscal note(s) _____

zero fiscal note LAA

zero fiscal note(s) _____

SIGNING <u>DO</u> PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
<i>Eileen P. McKeen</i>	✓				
<i>RCOA & CRA</i>	✓				
<i>Albert Sharp</i>	✓				
<i>Pamela Breen</i>					
<i>Donald J...</i>	x				
<i>Kan Fox...</i>	✓				
<i>Mike Shaw...</i>					
<i>Black Boy...</i>	x				
<i>Hand...</i>					
<i>Sh...</i>					
<i>...</i>	✓				

Eileen P. McKeen
CHAIRMAN'S SIGNATURE

CS FOR HOUSE CONCURRENT RESOLUTION NO. 4 (FINANCE)

IN THE LEGISLATURE OF THE STATE OF ALASKA

SEVENTEENTH LEGISLATURE - FIRST SESSION

BY THE HOUSE FINANCE COMMITTEE

Offered:

Referred:

Sponsor(s): **REPRESENTATIVES MACLEAN, Koponen, C.Davis, Ellis**

A RESOLUTION

1 **Establishing the Joint Committee on School Improvement.**

2 **BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

3 **WHEREAS** the Joint Committee on School Performance was established during the Sixteenth
4 Alaska State Legislature to review school performance issues and to make recommendations to the
5 legislature; and

6 **WHEREAS** the recommendations of the committee are contained in two comprehensive reports
7 to the legislature; and

8 **WHEREAS** more than one-fourth of the state's budget goes to public schools, and the quality
9 of school performance is a proper matter for continuing legislative attention; and

10 **WHEREAS** the legislature needs to continue to give extraordinary attention to school
11 performance and improvement; and

12 **WHEREAS** legislative measures developed by the committee and enacted into law by the
13 Sixteenth Alaska State Legislature need to be monitored by the legislature to guarantee that they are
14 implemented correctly and promptly and to determine if further legislation is needed; and

15 **WHEREAS** the work of the committee should be continued through the establishment of a Joint
16 Committee on School Improvement for the Seventeenth Alaska State Legislature;

17 **BE IT RESOLVED** by the Alaska State Legislature that a Joint Committee on School

1 Improvement is established consisting of three members to be appointed by the President of the Senate.
2 three members to be appointed by the Speaker of the House of Representatives, and an ex-officio
3 member from the Governor's office; and be it

4 **FURTHER RESOLVED** that the Joint Committee on School Improvement shall review the work
5 of the Joint Committee on School Performance established by the Sixteenth Alaska State Legislature,
6 monitor the implementation of the laws developed by the Joint Committee on School Performance, and
7 identify subjects for priority legislative attention; and be it

8 **FURTHER RESOLVED** that the Joint Committee on School Improvement shall make a
9 thorough investigation of the finance and governance systems used in the public schools and school
10 districts in the state; and be it

11 **FURTHER RESOLVED** that the Joint Committee on School Improvement is authorized to take
12 action only upon majority approval of the Senate and House members of the Joint Committee on School
13 Improvement; and be it

14 **FURTHER RESOLVED** that the Joint Committee on School Improvement is authorized to meet
15 during each session and each interim of the Seventeenth Alaska State Legislature; and be it

16 **FURTHER RESOLVED** that the Joint Committee on School Improvement shall submit a report
17 of its findings and recommendations to the legislature by the 15th day of the Second Session of the
18 Seventeenth Alaska State Legislature and, on the first day of the First Regular Session of the Eighteenth
19 Alaska State Legislature, the joint committee shall submit a final report and is terminated.

FISCAL NOTE

STATE OF ALASKA
1991 LEGISLATIVE SESSION

BILL NO. CSHCR 4 (FIN)

Revision Date: _____ Department Affected: Legislative Affairs Agency

Title: Establishing the Joint Committee BRU: Legislative Council

on School Improvement Component: Council & Subcommittees

Sponsor: _____

Requestor: HOUSE FINANCE COMMITTEE COMPONENT SERIAL NO.

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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
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REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
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FLSIDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: _____

ANALYSIS: (Attach a separate page if necessary.)

Prepared By: Representative Mike Navarre, Co-Chair *Mike Navarre* 465-3706
Representative Eileen MacLean, Co-Chair *Eileen MacLean* Phone: 465-3722
 Division: _____ Date: 3/4/91

Approved by Commissioner: _____
 Agency: _____ Date: _____

Distribution (oy preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

Sponsor Sectional

The **Joint Committee on School Improvement** is established by the 17th Alaska Legislature to continue the work of the Joint Committee on School Performance.

The new committee will consist of three members of the House of Representatives and three members of the State Senate.

The **Joint Committee on School Improvement** will:

- Review the work on the Joint Committee on School Performance, using the past Committee's reports to the Legislature as guidelines for further work;

- Identify subjects for priority legislative attention;

- Monitor school improvement mechanisms previously established by legislation introduced by the Joint Committee on School Performance. Specifically: the school report card and Alaska Native studies curriculum.

- Monitor on-going legislation, introduced by members of the Joint Committee on School Performance. These measures directly correlate to recommendations contained in the Joint Committee on School Performance's second report to the legislature: *New Directives in School Performance: The Legislature as Advocate and Guarantor, January 1991*.

- Address policy issues needing further examination such as school finance and governance systems, school accreditation, administrative consolidation, equitable calculation of instructional units; equitable area cost differential; definition of basic need. Further policy questions are contained in the Joint Committee on School Performance's second report to the legislature: *New Directives in School Performance: The Legislature as Advocate and Guarantor, January 1991*. It is recommended that this be a legislative study and that it be done "in house," utilizing the resources of the Department of Education when required.

The **Joint Committee on School Improvement** will require the expertise and support of a research consultant, who, at the direction of the Committee, will:

- Examine the state education delivery system, with emphasis on school governance and finance;

- Recommend reforms leading to enhanced school performance

- Coordinate **Joint Committee on School Improvement** meetings;
- Arrange for on-site school facility tours, if needed;
- Arrange for expert testimony regarding specific school performance issues to be presented to the **Joint Committee on School Improvement**;
- Write and edit two reports to be presented to the legislature

The Research Consultant will serve part-time through the Seventeenth Alaska State Legislature and the first session of the Eighteenth Alaska State Legislature.

Rep. Eileen Panigeo MacLean
Co-Chair
Rep. Cheri Davis
Rep. Niilo Koponen
Rep. Johnny Ellis
Ex Officio



Sen. Lloyd Jones
Co-Chair
Sen. Al Adams
Sen. Jack Coghill
Sen. John Binkley
Ex Officio

Alaska State Legislature

Joint Committee on School Performance

February 11, 1991

MEMORANDUM

To: Members, Joint Committee on School Performance

From: Senator Lloyd Jones, Co-Chair
Representative Eileen MacLean, Co-chair

Subj: Introduction of Legislation for Joint Committee

As you know, recommendations to the Legislature, contained in the Joint Committee's second report, call for several pieces of legislation to be introduced. To expedite matters and because the Committee no longer formally exists, we have assigned each member the task of drafting legislation key to a specific recommendation. The assignments are as follows (the page numbers are from the January 25 draft of the report):

Rep. Ellis: *Incentive Grants and Local Participation (p. 13-16)*

Recommends that no less than \$3 million be appropriated annually to the Fund for the Improvement of School Performance over the next five years.

Rep. MacLean: *Health and Family Services Programs (p. 16-17)*

Recommends that a resolution calling for better coordinated services among the departments of health and social services, labor, community and regional affairs, and education, similar to the resolution calling for this effort passed by the 16th Legislature, be enacted by the 17th Legislature.

Sen. Jones: *Early Childhood and Parenting Education (p. 17-21)*

Establish a committee to address the issues and questions on early childhood education that pertain to the education of Alaska's young children, with particular attention given to those children with environmental handicaps. Included among the committee's responsibility shall be the development of a plan for a statewide program of early childhood education and preparation of a report on its findings with recommendations to the legislature no later than May, 1992.

Rep. MacLean: *School Finance and Governance (p. 29-84)*

Recommends that the Legislature, in recognition of the urgency of the need for improved school performance, initiate a thorough investigation of the school finance and governance systems of Alaska public education. It is further recommended that this work be conducted as a legislative "in-house study" (utilizing the resources of the Department of Education when required) and that it be carried out under the auspices of a newly created joint committee on school performance. (This will be included in the duties of the Joint Committee on School Improvement.)

Rep. Koponen: *Professional Development of School Personnel (p. 84-104)*

Recommends: (1) that a BA or BS degree in a subject matter discipline be a prerequisite for admission to a professional teacher education program at all campuses of the University of Alaska; (2) that teacher training programs that prepare new teachers and upgrade in-service teachers for assignment in village schools be standard offerings of the University of Alaska's system and routinely available as a means to qualify candidates for teacher certificate endorsements appropriate to recommendation number (3) below; (3) that funding for the significant changes that will be required as a result of the prior two recommendations be determined by means of requesting detailed estimates of the University of Alaska, to be made available to the legislature no later than January 15, 1992.

Sen. Adams & Rep. MacLean: *(a) Teacher Certification (p. 84-104)*

Recommends (1) legislation be enacted relating to requirements for limited teacher certificates for the purpose of providing teachers in certain limited fields where baccalaureate degree training is not sufficiently available, so long as the person demonstrates both subject matter expertise and teaching competency; (2) that the legislature, by resolution, instruct the State Board of Education to investigate the feasibility and desirability of setting into place alternative certification routes for candidates entering teaching from other fields not covered in recommendation number (1) under this heading; (3) that the legislature by resolution, urge the State Board of Education to adopt a tiered system of certification that distinguishes between

competencies necessary to teach in rural, multi-cultural communities (Alaska villages) and traditional, urban teaching assignments.

Sen Adams & Rep. Davis: (B) Tenure (p. 84-104)

Recommends that the existing tenure law be changed. Sec. 14.20.150(2) presently requires teachers to be "employed as a teacher in the same district continuously for two full school years and is reemployed for the school year immediately following the two full years." The Committee proposes the following amendment: "employed as a teacher in the same district continuously for five full school years and is reemployed for the school year immediately following the five full years."

Sen Jones: Program Definition and Curricula (p. 104-108)

Recommends that the legislature, by statute require that the scope and sequence of schedule developed by the State Department of Education in its Alaska studies program be incorporated into the curriculum of each school district of the state.

Rep. Koponen: Research, Evaluation, and Dissemination (p. 109-112)

Recommends that the legislature support the University's "Alaska School Research Fund" as it could enable Alaska's research capability to become sufficient to meet the state's educational research needs.

Sen. Jones & Rep. MacLean: Establishment of Joint Committee on School Improvement (p. 124)

Recommends that the 17th Alaska Legislature establish a House-Senate Joint Committee on School Improvement. The Committee shall continue the work of the Joint Committee on School Performance, make additional recommendations as conditions warrant, and oversee the legislature's initiatives in school improvement.

We have not set a timeline on the introduction of the above legislation, but, as you know, the sooner the bills are introduced, the sooner they can be reviewed. We will set a meeting time soon to go over the final draft of the report and to discuss pending individual legislation. If you have questions, don't hesitate to call.

WALTER J. HICKEL, GOVERNOR

DEPARTMENT OF EDUCATION

OFFICE OF THE COMMISSIONER

GOLDBELT PLACE
801 WEST 10TH STREET
P.O. BOX F
JUNEAU, ALASKA 99811-0500

February 25, 1991

The Honorable Eileen P. MacLean
Alaska State Representative
Box V
Juneau, Alaska 99811

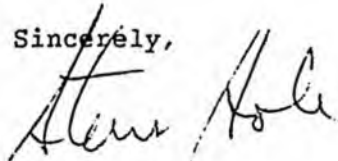
Dear Representative MacLean:

I have reviewed HCR 4, which proposes the establishment of a Joint Committee on School Performance. I support this proposal. The improvement of the quality of our educational system is an important goal for us to work toward. I view the two reports that your Committee has produced to be significant contributions to that goal.

I would recommend and support a continued Legislative emphasis on school performance and improvement as it relates to setting performance expectations for students and schools, and in determining mechanisms for promoting better instructional delivery systems.

I look forward to our continued work together.

Sincerely,


Steve Hole
Acting Commissioner



NEA-ALASKA

AFFILIATED WITH THE NATIONAL EDUCATION ASSOCIATION

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February 26, 1991

TO: Reps. Carney & Lincoln, Co-Chairs, and Members of House HESS Committee

**FROM: Don Oberg, President
NEA-Alaska**

RE: Joint Committee on School Performance

NEA-Alaska supports the concepts addressed in HCR 4; establishing a legislative committee that functions throughout the year to study our educational system, to identify the most effective school districts, and to recommend means to improve the quality of Alaska public schools. The Joint Committee on School Performance did serve that purpose to a limited extent during the past legislative session but was hampered by limited resources, staff, and time.

NEA-Alaska believes there are better options to provide for more direct and effective public input into the deliberations of such a committee.

We recommend that there be established a standing committee for Education in both the Senate and the House. The standing committee would seek input from the public and members of the education community such as the Association of Alaska School Boards, the Department of Education, the Alaska Parent Teacher Association, and NEA-Alaska as to means to improve our public schools as well as recognize the exceptional schools that we currently enjoy. We also suggest the standing committee have appropriate staff to focus on educational issues.

An intermediate step would be to have a Joint education sub-committee composed of three members each of the House and Senate HESS Committees--appointed by the Chair(s) of the respective committees with the appropriate staff. Such a committee would, we believe, provide for greater continuity with the Health, Education, and Social Services legislative committee(s) and thus be more effective.

NEA-Alaska believes the "committee", irrespective of the composition, should focus on specific topics in order to gather the most recent and highest quality data. We believe that the more the committee focuses on a specific topic the greater the chance for significant effect--topics established by the House and Senate HESS committees in consultation with members of the educational community as listed above. The members of the educational community should be provided travel costs when necessary in order to provide input into the deliberations.

NEA-Alaska encourages the legislature to continue its focus on education within Alaska. We believe that the current legislation before you is a mechanism that with slight amendments can help provide that focus.

FISCAL NOTE

No. 1

STATE OF ALASKA
1991 LEGISLATIVE SESSION

Bill Version: HCR 4

(H) Publish Date: 2/27/91

Revision Date: _____
Title: Establishing the Joint Committee
on School Improvement.
Sponsor: Representative MacLean
Requestor: Representative MacLean

Department Affected: Legislative Affairs Agency
BRU: Legislative Council
Component: Council & Subcommittees

COMPONENT SERIAL NO: 763

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	30.3					
TRAVEL	17.7					
CONTRACTUAL	2.0					
SUPPLIES	0					
EQUIPMENT	0					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	50.0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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UNDING: (Thousands of Dollars)

GENERAL FUND	50.0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
TOTAL	50.0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	1	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: _____

ANALYSIS: (Attach a separate page if necessary)

See attached page for detail.

Prepared By: Pamela A. Stoops, Director
Division: Administrative Services

Pamela A. Stoops

Phone: 465-3850
Date: 2/12/91

Approved By: Warren W. Endicott, Executive Director
Agency: Legislative Affairs Agency

Warren W. Endicott

Date: 2/12/91

Distribution (by preparer) Legislative Finance, Legislative Sponsor, Requestor, CMB, & Impacted Agencies.

COMMITTEE COPY

PERSONAL SERVICES

It is anticipated the Joint Committee on School Improvement will require the following staff assistance:

Administrative Assistant - Range 19 (part-time)

\$3.637 x 6 months= \$21,822

\$21.822 x 39% benefits \$8,442

\$30,264

30.3

TRAVEL

4 trips @ \$436 x 6 members \$10,464

3 days per diem @ \$100/day x 4 trips \$7,200

\$17,664

17.7

CONTRACTUAL

Advertising of public notices \$2,000

2.0

SUPPLIES

Supplies will be absorbed within existing Legislative Operating Budget.

EQUIPMENT

Equipment will be absorbed within existing Legislative Operating Budget.