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HOUSE COMMITTEE REPORT

(7)

Date Referred: April 3, 1991

FURTHER REFERRALS:

HES
Finance

Date of Committee Action: 4-24-91

The COMMUNITY AND REGIONAL AFFAIRS Committee considered:

HB 253

HOUSE BILL NO. 253

TRAINING OF CHILD CARE WORKERS

"An Act relating to training for child care workers."

RECOMMENDATIONS:

be replaced with CS HB253 (CRA) the same title
 a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the _____ Committee

ADOPTS: _____ letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept)

APPROVES PREVIOUS: (Dept/Date)

fiscal impact DCRA

fiscal note(s) _____

zero fiscal note _____

zero fiscal note(s) _____

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
Richard Foster	X	Lail Phillips		X	
James Mackie	X	James Baker		✓	
Benny Dantz	X				
Cheri Davis	X				
		J. G. Soyales		X	



 CHAIRMAN'S SIGNATURE

CS FOR HOUSE BILL NO. 253 ()
IN THE LEGISLATURE OF THE STATE OF ALASKA
SEVENTEENTH LEGISLATURE - FIRST SESSION

BY

Offered:
Referred:

Sponsor(s): REPRESENTATIVES ELLIS, C.Davis, Gruenberg, Koponen, Ulmer

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to training for child care; and providing for an effective date."

2 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

3 * Section 1. AS 44.47.305(d) is amended to read:

4 (d) In addition to the grants provided in (a) of this section, the department may, subject
5 to appropriations for that purpose, provide by grant or contract for [THE] education and training
6 relating to child care and the operation of child care facilities for [OF] child care employees,
7 volunteers, [OR] administrators, and other interested persons. When awarding grants or
8 contracts under this subsection, the department shall give priority to training programs that
9 will serve areas where training opportunities funded under this subsection have not been
10 available or have been limited when compared to training opportunities in other areas. To
11 receive a grant or contract [UNDER THIS SUBSECTION OR TO PARTICIPATE IN A
12 TRAINING PROGRAM] under this subsection, the child care facility must meet all the
13 requirements of (b) of this section and provide evidence satisfactory to the department that
14 each person who will be providing the proposed instruction is qualified by education or

1 experience to provide the instruction. A grant agreement or contract under this subsection
2 must provide that the child care facility will

3 (1) allow participation in the class by all interested persons, including persons
4 who operate or work in an unlicensed child care program; however, when training
5 opportunities are limited by space available or other factors, the grantee or contractor may
6 give priority to persons who work in or operate a licensed child care facility when accepting
7 participants into a training program;

8 (2) advertise the class in a cost-effective manner designed to make its
9 availability known to interested persons, including persons who operate or work in an
10 unlicensed child care program;

11 (3) as part of the class, encourage persons who operate unlicensed child care
12 programs to seek licensure of their programs.

13 * Sec. 2. This Act takes effect July 1, 1991.

Adolescent Pregnancy and Parenthood Bills

HB 253

By Rep. Johnny Ellis



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WHILE IN SESSION
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ALASKA STATE HOUSE



CHAIR
RULES COMMITTEE

JUDICIARY

SPECIAL COMMITTEE ON INTERNATIONAL
TRADE & TOURISM

LEGISLATIVE COUNCIL

REPRESENTATIVE JOHNNY ELLIS

MEMORANDUM

TO: Rep. J. Ellis, Chair
Community and Regional Affairs Committee

FROM: Rep. Johnny Ellis

RE: Scheduling House Bill 253

DATE: April 23, 1991

Thank you for scheduling HB 253. HB 253 mandates that all future grants given to licensed day care centers and homes — to provide for mandatory training of providers — must be open to the public. They must also have a public awareness campaign to give parents and unlicensed day care center employees the option to participate.

LICENSED V. UNLICENSED DAY CARE

The State of Alaska now requires day care homes and centers to be licensed if providing services to more than four children. Licensed day care homes and centers have benefits provided by the state, in order to offer an incentive to day care providers to become licensed and thus provide high quality day care. Licensed day care providers can receive grants from the state and can also receive free child care training for their child care providers, and they must have at least one space available for children in the Day Care Assistance program. Licensed day care centers are also subject to health, fire and safety inspections from the Department of Health and Social Services. Unlicensed day care is unregulated.

CHILD CARE GRANTS

Child care grants are administered through the Department of Community and Regional Affairs. Licensed child care providers can receive \$25-per-month-per-child, or one-half the subsidy allowed by the Alaska statute for child care grants.

SOME UNLICENSED DAY CARE CENTERS DANGEROUS

Recently in Anchorage, an illegal unlicensed day care center was found grossly lacking in adequate services to children. This cannot continue.

TRAINED DAY CARE PROVIDERS ARE IMPORTANT

House Bill 253 will add \$205,000 to the education and training grant fund to open up training for more day care providers. All licensed day care homes and centers — which will work through a resource referral agency — will be mandated by this legislation to provide a public training seminar and have public hearings announcing the training so that unlicensed care givers and parents will have an opportunity to get involved.



Adolescent Pregnancy Bills By Rep. Johnny Ellis

Last year, Senator Drue Pearce and Rep. Johnny Ellis were Co-Chairs of Alaska's Adolescent Parent and Teen Pregnancy Task Force. Together they studied the complex problem of adolescent pregnancy in Alaska and looked for ways to reduce the incidence of teen pregnancy and its social and economic effects. The statistics of teen pregnancy are startling.

Three teens give birth to babies every day in Alaska.

Alaska was ranked 7th in the nation for the percent of teen pregnancies per capita.

The members of the task force recognize that the situation of teen pregnancy is neither new nor unique to Alaska, and that solutions are not readily available. We also recognize that family and cultural values are important and should be preserved to the greatest extent possible.

When one considers that federal, state, and local governments pay more than \$51 million dollars a year to support needy families of Alaska mothers who had children when they were teenagers, the cost of implementing the legislation recommended by the task force seems miniscule in comparison.

House & Senate Companion Legislation

SB 169 = HB 254 by Ellis • Case Management services

SB 170 = HB 243 By C. Davis • Teen Pregnancy Prevention

SB 171 = HB 253 by Ellis • Training for Child Care Workers

SB 172 = HB 255 by Ellis • Peer Counseling Program/Teen Health

SB 173 = HB 241 by C. Davis • Grants to schools for day care

SB 174 • (no companion) State Aid for School Health Clinics

SB 175 = HB 242 by C. Davis • Teen Health Care Services

SB 176 = HB 7 by Boyer • Public School Health & Safety Education

SCR 15 = HCR 24 by Ellis • Research Reports on Teen Pregnancy

SCR 16 (no companion) • Teen focus by children/youth commission

House Bills sponsored by Reps. Ellis, Boyer, C. Davis

All Senate Bills sponsored by Sen. Pearce



Adolescent Pregnancy Bills
Sectional Analysis
CSHB 253 Training for Child Care

Section 1. Amends current AS 44.47.305(d) to expand who qualifies to receive training services from the education and training program relating to child care and the operation of child care facilities. This amendment will allow legally exempt (unlicensed) child care employees, volunteers and others to participate in training.

When awarding grants, the department shall give preference to areas where training opportunities have been unavailable or limited when compared to other areas of the state.

Trainers must be qualified, as approved by the department when awarding a grant. The grants will be given on condition of the following:

1. Allow participation in class by all interested persons, with preference for licensed day care providers when training opportunities are limited by space available or other factors.
2. Advertise the class in a cost-effective manner, so legally exempt child care providers will be aware of the opportunity.
3. Encourage unlicensed day care providers to become licensed, as part of the class.

Adolescent Pregnancy Bills
Possible Amendments
CSHB 253 Training for Child Care providers

AMENDMENT #1

Page 1, line 1 An Act relating to training for child care and providing for an effective date.

AMENDMENT #2

Page 2, line 8 advertise the class in a cost-effective manner...

AMENDMENT #3

Add a new section, Section 2. This act takes effect on July 1, 1991.

New text underlined.

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

April 19, 1991

POSITION PAPER

RE: CS for HB 253

SPONSORS: Representatives Ellis, C. Davis, Gruenberg, Koponen
and Ulmer

Program Effects of Bill

In April 1990 the state implemented the new federal Family Support Act (FSA) program. Prior to the programs implementation a Legislative Task Force set forth recommendations for specific areas of concern. One of these areas was the federal requirement that FSA participants be allowed to select the caregiver of their choice if the caregiver was legally conducting business under state law and regulations. Child care providers are legally exempt from licensing if caring for under four children within this state. The major concern was that there would be no agency monitoring of these caregivers and that state and federal funding would be paying for this care on behalf of eligible parents. There was some concern for state liability and the quality of care which might be provided for the child. Additionally, many non-subsidized parents use legally exempt care and the same concern is felt for these parents by professionals within the child care community.

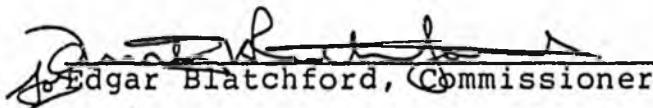
The state has an education and training grant fund which provides training for licensed providers within the state that are participating in the Day Care Assistance Program. Currently the fund is unable to provide training for every eligible participant and training is limited. CSSB 171 revises the statute to expand the eligible population to include child care providers and preschools who are legally exempt within the state from state or municipal licensing requirements. This population is estimated to be approximately 250% greater than our current eligible participants.

Additionally, any interested person may attend, but we believe this group will have negligible impact. We strongly support the concept of this bill and the fact that it acknowledges the need to train all caregivers, parents and other interested persons equally. Unless funding is adequate to provide the additional training necessary to fund these new eligible participants, the bill ensures that preference will be given to licensed facilities and those in areas that are historically hard to serve.

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Position Paper - CS HB 253
April 19, 1991
Page two

Additionally, if we are successful in our attempts to fulfill the provisions of AS 44.47.305(d) (3) which mandates our encouraging unlicensed programs to seek licensure, we will impact the Department of Health & Social Services' already limited licensing resources.


Edgar Blatchford, Commissioner

FISCAL NOTE

STATE OF ALASKA
1991 LEGISLATIVE SESSION

BILL NO. CS HB 253

Revision Date: _____ Department Affected: Community & Regional Affairs
 Title: "An Act relating to training for BRU: Child Assistance
chile dare." Component: Child Care

Sponsor: Reps Ellis, C.Davis, etc

Requestor: _____ COMPONENT SERIAL NO.

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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS	205.	225.	248.	248.	248.	248.
MISCELLANEOUS						
TOTAL OPERATING	205.	225.	248.	248.	248.	248.

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

GENERAL FUND	205.	225.	248.	248.	248.	248.
FEDERAL FUNDS						
OTHER						
TOTAL	205.	225.	248.	248.	248.	248.

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: 205.

ANALYSIS: (Attach a separate page if necessary.)

See attached

Prepared By: Samond Henderson, Director Phone: 465-4708
 Division: Administrative Services Date: 4/19/91
 Approved by Commissioner: Edgar Blatchford
 Agency: Community & Regional Affairs Date: 4/19/91

We estimate there are at least 800 legally exempt day care homes statewide and that approximately 50 percent would elect to participate in the program. There are currently 280 Department of Education certified preschools whose staff would be eligible and we estimate approximately 75 percent would elect to participate. This equates to approximately 1,243 staff who should receive, at a minimum, 10 hours of training per year. Cost of training is approximately \$16.50 per hour per person. Future increases are estimated based on increased demand (current program status).