

**S B**

**231**

SENATE STATE AFFAIRS COMMITTEE

BILL NUMBER <sup>5/</sup> SB 231

SPONSOR Governor

BILL TITLE Election campaign financing

DATE REFERRED 3/20/89 / 3/27/89

HEARING SCHEDULED

FISCAL NOTE PREPARED ✓

SPONSOR CONTACTED Mary Halloran

INTERESTED PARTIES CONTACTED

Karla Forsythe, APOC 276-4176

~~Dick Monkman, AG pro~~

Mary Halloran, OMB 3568

John Shively, AKPIRG

Don Mitchell

Al Gross

Brian Aker; AP news - 586-1575

Finkelstein, Bruce Sponholtz

OTHER

campag = 10/31 agenda  
campmemo = to participants/  
members

a.txt = other states  
campaign finance laws

campsum.txt = summary  
of issues 11/89

campCS.txt = request for CS

campCS2.txt = redraft 12/22/89

SENATE STATE AFFAIRS COMMITTEE

BILL NUMBER ~~SB~~ 231

SPONSOR GOVERNOR

BILL TITLE Election Campaign Financing

DATE REFERRED: 1.16.90

HEARING SCHEDULED 1.17.90 (Wednesday) (Monday - 1.29.90)

FISCAL NOTE PREPARED Sioux Plummer - 2200

SPONSOR CONTACTED Bob Ewins - 3500

INTERESTED PARTIES CONTACTED

- ✓ Finkelstein - 2435 (will attend)
- ✓ Brown - 3784
- ✓ John Pugh - 789-4417 L.M. Will Testify
- ✓ Jim Crawford - 563-0700 - (at of low. sec comments)
- ✓ Au Gross - 586-2777 (to out of town - left info for Susan Burke) <sup>Susan won't</sup> be testifying
- ✓ Don Mitchell 276-1681 (may be w JNO)
- ✓ John Shively - NANA 248-3030 L.M.
- ✓ AKPIRG - L.M. 278-3661 Hei Ji - will listen in
- ✓ Ashley Reed - 279-5350 - won't testify
- ~~Pat Smutz (A.L. sec 3818)~~
- ✓ Mary Halloran - 3568 L.M. - will be testifying
- ✓ Pat Smutz - 463-5422 -

Karla Forsythe - APOC - J.L. will notify  
Gov's Office 3568 - Jack Kincheader

OTHER

Doug Bailey 3600

STATE OF ALASKA  
THE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY  
LEGISLATIVE REFERENCE LIBRARY

POUCH Y - STATE CAPITOL  
JUNEAU, ALASKA 99811  
907-465-3800

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

SB 231

*Senate State Affairs*

*10/31/89*

10/31/89 Hearings  
campaigns  
10:00am - 12 noon

Contacts SB 231

APOC: Karla Forsythe 276-4176  
assess problems: many if not most of complaints  
handled deal w/ specifics of race

→ ACLU

OMB: Mary Halloran (Jetta) 3568

call  
Thurs

Mano Tye <sup>back Thurs</sup> Pat Smutz AFL-CIO of Laborers 341 } 2501 Commercial  
258-6284 } Dr Anch 99501  
Resa PALS

Ashley Reed 279-5350  
John Shively, AKPIRG Heidi Bohi, POB 10-1093, 99510 (Anch) H 274-6472  
278-3661

Other: left message

+ Don Mitchell ~~1335 F St~~, 276-1681  
Av Gross W 586-2777

~~Barbara Allen, 1011 D St 99801~~

+ John Pugh (Demo) W 789-~~4417~~ 4417  
+ Jim Crawford (Repub) # 276-4467 # 563-0700  
405 W 36th Anch 99503 } or porch to Tim Kelly

+ Winkelstein 561-7626  
+ Sponholtz (Ch Anch Gov's Office) # 758/3601 C street 99503  
561-4228

+ Brown 561-7627  
Aboud 277-3102

let  
messages

Bob Mammars, WSEA

Teleconference

Anch  
Jim  
Bob  
Mats  
Soldobner

Back-Up

AKPIRG initiative SAC  
SSSB 231 research report  
agenda fed outline  
Jetta's history

STEVE COWPER  
GOVERNOR



STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
JUNEAU

March 28, 1989

The Honorable Tim Kelly  
President of the Senate  
Alaska State Legislature  
P.O. Box V  
Juneau, AK 99811

Dear Mr. President:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a sponsor substitute for SB 231, amending the Alaska Campaign Disclosure Act, AS 15.13. This sponsor substitute makes two changes from the original version of SB 231.

First, the limits on allowable contributions by individuals are raised from \$1,000 to \$2,000. It has been well over a decade since the Campaign Disclosure Act was passed, and inflation has taken its toll. In my opinion, a \$2,000 limit is a reasonable amount to allow an individual to contribute.

Second, under this sponsor substitute, the \$2,000 limit on individual contributions applies to contributions to a political party as well as to a candidate. It is widely reported that some individuals and interest groups give large sums of money to political parties on the "understanding" that the money will be passed on to certain identified candidates. This practice is illegal under present law, but is virtually impossible to detect, to prevent, and to prosecute. The sponsor substitute will prevent the "laundering" of money through the political parties, and thus aid in preventing corruption of candidates for public office. The \$2,000 limit on contributions applies in the aggregate for all contributions by an individual to a political party or any of its subdivisions.

The sponsor substitute does not change present law allowing political parties to make unlimited contributions to candidates for public office.

I urge your prompt and favorable action on this sponsor substitute.

Sincerely,

A handwritten signature in cursive script, appearing to read "Steve Cowper".

Steve Cowper  
Governor

## FISCAL NOTE

**REQUEST:**

Revision Date: 3/15/89  
 Title: An Act Relating to Election Campaign Financing  
 Sponsor: Rules by request  
 Requestor: Governor

Agency Affected: Alaska Public Offices Commission  
 BRU: \_\_\_\_\_  
 Components: \_\_\_\_\_

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	-0-	18.2	36.4	-0-	-0-	-0-
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	-0-	18.2	36.4	-0-	-0-	-0-
<b>CAPITAL</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>REVENUE</b>	-0-	-0-	-0-	-0-	-0-	-0-

**FUNDING:** (Thousands of Dollars)

GENERAL FUND	-0-	18.2	36.4	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	-0-	18.2	36.4	-0-	-0-	-0-

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY	-0-	1	1	-0-	-0-	-0-

**ANALYSIS :** (Attach a separate page if necessary)

See attached narrative

Prepared by: Karla I. Forsythe, Executive Director  
 Division: Alaska Public Offices Commission

Phone: 276-4176  
 Date: 3/15/89

Approved by Commissioner: B. E. Riley, Acting Chairman  
 Agency: Alaska Public Offices Commission

Date: 3/15/89

- Distribution (by preparer):
- Legislative Finance
  - Legislative Sponsor
  - Requestor
  - Office of Management and Budget
  - Impacted Agency(ies)

This measure would change AS 15.13, the Campaign Disclosure Law, in two ways:

1. By prohibiting lobbyists from serving as campaign agents and from directly or indirectly soliciting campaign funds; and
2. By permitting only political parties and individuals to contribute to candidates.

The restriction on lobbyist activity would have no fiscal impact on the commission. However, restriction on sources of contributions would lead to major changes in campaign finance disclosure reporting. APOC staff would have to respond to many requests for interpretation of the law. Implementation would take place at the busiest time of the four-year election cycle.

Commission staff already is stretched to the limit in administering Alaska's three public disclosure laws. Without additional staff to implement this major change, APOC's ability to examine reports and investigate complaints will erode even further.

Assuming an effective date of July 1, 1989, the commission would need a temporary Research Analyst (Range 16) funded at halftime for FY 90 and full-time for FY 91, in order to absorb the additional workload anticipated in FY 90 and 91. Hiring a position on a temporary basis will result in lower benefit costs, and eliminate the need to fund a merit increase.

During FY 90, the position would revise forms and manuals, work on regulatory revisions, and answer questions regarding the new provisions in the law. In FY 91, the position would handle questions and implementation problems arising during the election, would revise forms and manuals to incorporate information gained during the first election year operating under a major change in the law, would assist the investigator in complaint investigations attributable to the change, and would review reports filed under the new provisions of the law. After two years, persons subject to the laws should be familiar with the change, and a temporary position will no longer be needed.

Other costs associated with this change, including the cost of reprinting the statute, the manuals and the instructions, could be absorbed with existing resources.



STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
JUNEAU

March 20, 1989

The Honorable Tim Keily  
President of the Senate  
Alaska State Legislature  
P.O. Box V  
Juneau, AK 99811

Dear Mr. President:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill amending Alaska's campaign disclosure statutes in AS 15.13. This bill makes two changes to present law.

First, this bill prohibits groups, including corporations, unions, and political action committees, and "persons" other than individuals, from contributing to candidates for public office. Individuals will continue to be able to contribute up to \$1,000, and political parties will continue to be able to make unlimited contributions. These amendments are aimed at reducing the overall cost of campaigns, without weakening the party system in Alaska.

Second, this bill prohibits registered lobbyists from acting as campaign treasurers or deputy campaign treasurers for candidates for governor, lieutenant governor, or the legislature. It also prohibits them from soliciting, receiving, collecting, handling, disbursing, or accounting for contributions for candidates for those offices. This latter prohibition tracks language in the federal regulations (see 5 C.F.R. 733.121(b)(3)) adopted under a provision in the Hatch Act, 5 U.S.C. 7324, which was upheld by the United States Supreme Court in United States Civil Service Commission v. National Association of Letter Carriers, 413 U.S. 548, 93 S.Ct. 2880 (1973).

The tremendous increase in the cost of campaigns in Alaska has proportionately increased the influence of those individuals who are able to raise large amounts of money. In many cases, those who raise money and those who lobby elected officials are one and the same. It has been said in other states that the influence of lobbyists is so great that they constitute a "third house" of the legislature. Fritz v. Gordon, 517 P.2d 911 (Wash. 1974) (en banc). This must not happen in Alaska. The lure of lobbyist money is too much for some elected officials to resist, and the

resulting opportunities for corruption of the political process are too great to be ignored. If "money is the mother's milk of politics," the people of Alaska will not tolerate lobbyists owning the dairy. The State of Alaska must be governed by the people through their elected representatives, not by a shadow government of well-heeled lobbyists and the special interests that generally employ them.

Moreover, when lobbyists raise or handle large campaign contributions to those officials whom they will likely lobby after the election, there exists at least the appearance of corruption -- the appearance of buying influence and selling votes. This undermines public confidence in the political process, and breeds cynicism and apathy among the voters. The confidence of the people in the integrity of our government must be maintained.

I fully realize that lobbyists have First Amendment rights under the federal constitution as well as rights under the corresponding language of our state constitution. These rights may be infringed only upon a showing of a compelling public interest, and only by legislation narrowly drawn to accomplish that public interest. State, APOC v. Marshall, 633 P.2d 227 (Alaska 1981). It is my view that the compelling public interest in preventing actual and apparent corruption demands that lobbyists be prevented from raising or handling campaign contributions to candidates for elected state office. This bill restricts lobbyists' activities only to the extent reasonably necessary. Lobbyists' right to express their personal political views and to make personal campaign contributions to candidates will not be infringed.

The bill also deletes language from AS 15.13.070(a) (amended in other respects in sec. 2 of this bill) that unconstitutionally restricts campaign expenditures, as distinct from campaign contributions. Restrictions on campaign expenditures contained in federal legislation have been struck down by the Supreme Court of the United States. Buckley v. Valleo, 424 U.S. 1 (1976). Alaska's similar restrictions have therefore not been enforced for many years, and sec. 45, ch. 85, SLA 1986 repealed a related unconstitutional provision.

This bill is a great step toward a clean, open government free from improper influences, and worthy of the people's respect. I urge your prompt and favorable action on this measure.

A section-by-section description of the bill follows:

Section 1: AS 15.13.050 is amended to reflect sec. 2's change that the only "groups" that may contribute to

candidates are political parties. Such contributions by other kinds of groups would be prohibited by sec. 2 of the bill. This does not affect expenditures by groups. Section 1 also includes amendments simply to make the statute easier to read.

Section 2: AS 15.13.070(a) is amended to prohibit persons other than individuals, and groups other than political parties, from contributing to candidates. The existing \$1,000 limitation on contributions by individuals, and the existing provision permitting political parties to make unlimited contributions to candidates, are retained.

Section 3: Proposed AS 15.13.075 would prohibit registered lobbyists from handling campaign contributions for candidates for governor, lieutenant governor, or the legislature. The proposed new section also prohibits them from serving as a campaign treasurer or deputy campaign treasurer for such candidates.

Section 4: AS 15.13.080 is amended to be consistent with the amendment of AS 15.13.070(a) (in sec. 2 of the bill), by deleting language suggesting that groups other than political parties may contribute to candidates. Other amendments rephrase awkward language and delete and unnecessary reference to "goods."

Sincerely,

A handwritten signature in black ink, appearing to read 'Steve Cowper', written over the typed name.

Steve Cowper  
Governor

# STATE OF ALASKA

STEVE COWPER, GOVERNOR

## ALASKA PUBLIC OFFICES COMMISSION

REPLY TO:

- 2221 E. Northern Lights, Room 128  
Anchorage, AK 99508  
(907) 276-4176
- Juneau Branch Office  
Box CO  
Juneau, AK 99811-0222  
(907) 465-4864

January 17, 1990

Senator Pat Pourchot  
Pouch V  
Juneau, Alaska 99811

Dear Senator Pourchot:

I am writing on behalf of the commission with regard to SSSB 231, a bill introduced at the request of the Governor which relates to election campaign financing.

This measure would change existing law in three major ways:

- It would prohibit lobbyists from serving as campaign agents and from directly or indirectly soliciting campaign funds;
- It would permit only parties and individuals to contribute to candidates; and
- It would limit individual contributions to candidates to \$2000, and limit individual and group contributions to political parties to \$2000.

The commission reviewed this measure at its September 22, 1989 commission meeting, and again at its November 30, 1989 commission meeting. A majority of members favored some provisions in the bill, but expressed concerns regarding other provisions.

Four members favor restricting the role of lobbyists in campaign fund raising, but only as to those lobbyists who are engaged in lobbying as a business or a profession. Commission members were concerned that the statutory definition of "lobbyist" under AS 24.50.040(8) includes a wide variety of Alaska citizens, and that restricting them all from participating in campaign fundraising is an overly broad approach.

Four members favor prohibiting corporations, unions and political action committees from contributing to candidates, on the grounds that contributions by special interests give the appearance that these interests have special influence.

Four members favor retaining the current contribution limit of \$1000, in the belief that \$1000 is still a great deal of money to the average Alaskan. Finally, four members favor retaining provisions of current law which authorize unlimited contributions

Senator Pat Pourchot  
January 17, 1990  
Page 2

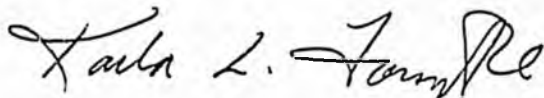
to political parties, in the belief this provision serves to strengthen the party system.

If this measure is enacted, the commission would require new resources to implement the bill's provisions. These resources are outlined in the attached fiscal note which revises fiscal information previously submitted. The revised note addresses changes in the Sponsor Substitute from the original version of the bill.

Thank you for the opportunity to submit comments. If further hearings are scheduled on this measure, or if the commission can provide further information, please let me know.

Sincerely,

ALASKA PUBLIC OFFICES COMMISSION



Karla L. Forsythe  
Executive Director

cc: APOC Members  
APOC Staff  
Bob Evans, Office of the Governor  
Mary Halloran, Director, Division of Policy, OMB  
✓ Sioux Plummer, Special Assistant, Dept. of Administration

SB 231, An act relating to campaign financing. Prime Sponsor: Rules Committee, by request of the Governor.

Contact List: \*=will testify  
\*Doug Bailey: Attorney General.  
Rep Finkelstein: will attend  
Rep. Brown  
\*John Pugh  
Jim Crawford: see testimony of 10/19/90 hearing  
Av Gross: out of town  
Susan Burke: won't be testifying  
Don Mitchell: will attend  
John Shively  
AKPIRG: Heidi will listen in via teleconference from Anch.  
Ashley Reed: won't testify  
\*Mary Halloran: OMB  
Pat Smutz: see comments  
\*Karla Forsythe: APOC

Comments:

1. Ashley Reed "require all contributions be reported for the purpose of catching organized contributions i.e. VECO."
2. Pat Smutz: feels the Governor's bill is targeted at <sup>labor</sup>~~ab-~~ unions and businesses but in reality only impacts unions. "Business sector has a multitude of wealthy executives who can and do make individual contributions. Unions don't have this core of people and unions are strictly regulated by federal government whereas businesses are not. Bill directly hurts democrats and helps republicans."
3. Generally, most people have expressed doubt that this bill will go anywhere.

# Alaska State Legislature



Sen. Pat Pourchot, Chairman

Sen. Jan Faiks, Vice Chairman

Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling

P.O. Box V  
State Capitol  
Juneau, Alaska 99811

907-465-3712

## Senate State Affairs Committee

### MEMORANDUM

TO: Senate State Affairs Committee Members

FROM: Senator Pat Pourchot

RE: Wednesday, January 17 Committee Hearing

DATE: January 16, 1990

On Wednesday, January 17 at 1:30 p.m. in the Beltz Room the Senate State Affairs Committee will hear the following bills:

#### SSSB 231, An Act relating to election campaign financing.

The major provisions of SSSB 231 are to eliminate contributions by unions, PACs and corporations; restricting the role of lobbyists; increasing the contribution limit for individuals from \$1000 to \$2000; and limiting individual's contributions to political parties to \$2000.

The Senate State Affairs Committee held a hearing on SSSB 231 on October 31, 1989. The AKPIRG ballot initiative on campaign financing was discussed; concerns were stated as to constitutionality of limiting independent expenditures on behalf of a candidate; defining the terms lobbyist and political parties. SSSB 231 concerns identified were need for a definition of terms; difficulty in enforcing lobbyist restrictions; the question of whether limiting campaign contributions favors the wealthier candidates and exemption of small municipal campaigns.

#### SB 384, an Act relating to election campaigns.

I introduced SB 384 as a product of the discussion of SSSB 231, recent APOC draft regulations, and elements of house bills.

SB 384 restricts allowable uses of surplus campaign account funds; prohibits acceptance of contributions after Dec. 31 of the election year; requires funds be disposed of by January 1st with report showing how funds were disposed; exempts municipal candidates if activity is \$1000 or less; establishes penalty for failure to identify who paid for advertising and/or name of treasurer and closes the campaign contribution disclosure window for days 8 and 9 before the election.

## FISCAL NOTE

**REQUEST:**

Revision Date: 1/3/90  
Title: An Act Relating to Election  
Campaign Financing  
Sponsor: Rules  
Requestor: Governor

Agency Affected: AK Pub. Offices Commission  
BRU: \_\_\_\_\_

Components: \_\_\_\_\_

**EXPENDITURES/REVENUES: (Thousands of Dollars)**

OPERATING	FY91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	45.4	83.9	62.0	63.7	65.4	67.4
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	4.0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
<b>TOTAL OPERATING</b>	<b>45.4</b>	<b>87.9</b>	<b>62.0</b>	<b>63.7</b>	<b>65.4</b>	<b>67.4</b>

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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**FUNDING: (Thousands of Dollars)**

GENERAL FUND	45.4	87.9	62.0	63.7	65.4	67.4
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
<b>TOTAL</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

**POSITIONS:**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	2	2	2	2	2
TEMPORARY	1	1	0	0	0	0

**ANALYSIS :** (Attach a separate page if necessary)

SEE ATTACHED NARRATIVE

Prepared by: Karla L. Forsythe, Executive Director  
Division: Alaska Public Offices Commission

Phone: 276-4176  
Date: 1/3/90

Approved by Commissioner: Burke Riley, Chair  
Agency: Alaska Public Offices Commission

Date: 1/5/90

Distribution (by preparer) :

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

This measure would change AS 15.13, the Campaign Disclosure Law, in three major ways:

1. By prohibiting lobbyists from serving as campaign agents and from directly or indirectly soliciting campaign funds;
2. By permitting only political parties and individuals to contribute to candidates; and
3. By limiting individual contributions to candidates to \$2000, and limiting individual and group contributions to political parties to \$2000.

It is assumed that the bill would be amended to include an effective date after the 1990 elections, yet well enough before the 1991 municipal election cycle to give 1991 municipal candidates a chance to become familiar with the changes (possibly March 1, 1991).

The restriction on lobbyist activity would have no fiscal impact on the commission. However, restrictions on sources and contributions and changes in the contribution ceiling would lead to major changes in campaign finance disclosure reporting. APOC staff would have to respond to many requests for interpretations of the law.

Preparations for implementation would take place shortly after the 1990 elections at one of the busiest times of the four-year election cycle. Complaints would also increase. With groups restricted to contributing \$2000 to political parties, it is

anticipated that groups would undertake more independent expenditure activity, leading to more frequent allegations that the activity constitutes a contribution in cooperation with a candidate under the guise of an independent expenditure.

Commission staff already is stretched to the limit in administering Alaska's three public disclosure laws. Without additional staff to implement this major change, APOC's ability to examine reports and investigate complaints will erode even further.

Assuming an effective date of March 1, 1991, the commission would need a temporary Research Analyst (Range 16) funded full-time for FY 91 and half-time for FY 92 in order to absorb the additional implementation workload anticipated in these fiscal years. Hiring a position on a temporary basis will result in lower benefit costs, and eliminate the need to fund a merit increase.

During FY 91, in anticipation of the change, the position would revise forms and manuals, work on regulatory revisions, and answer questions regarding the new provisions in the law. In FY 92, the position would handle questions and implementation problems arising during the municipal elections. After the elections staff would revise forms and manuals to incorporate information gained during the first election year operating under a major change in the law, and would review reports filed under the new provisions of the law. After two fiscal years, persons subject to the laws should be familiar with the change, and a temporary position should no longer be needed.

Beginning in FY 92, the commission would need two new permanent part-time positions: a Range 16 paralegal (half-time), to assist in investigating complaints involving independent expenditures by groups, and a Range 8 data entry clerk (half-time)

to enter and cross-check data to determine whether the contribution ceiling has been exceeded. The commission would also need to acquire an additional desk and a computer terminal.

Other costs associated with this change, including the cost of reprinting the statute and the instruction manuals, could be absorbed with existing resources.

1/12/90

1. Ashley Reed (279-5350) will not be testifying but would like to pass along a recommendation: Require all contributions be reported, for the purpose of catching "organized contributions" i.e. VECO.

2. re: SB 384 Jim Crawford (563-0700) will be traveling on Wed. but has comments for Pat's attention: He would be prepared to support this bill if the political parties are included as potential recipients and asks that a careful analysis of Section 2 C.6 (line 20,21,22 of page 2) be completed by committee and eliminated if it increases level of expenditure. Feels this is a very dangerous provision.

3. SB 231: Pat Smutz (463-5422) feels the Gov's bill is targeted at labor unions and businesses but in reality only impacts unions. His feeling is that the business sector has a multitude of wealthy executives who can and do make individual contributions. Unions do not have this core of people and unions are strictly regulated by federal government whereas businesses are not. Feels this bill directly hurts democrats and helps republicans.

4. Jeanne has requested the fiscal note for SB 384

Contacted re: hearing \*=will testify

Rep. Finkelstein: will attend

Rep. Brown

\*John Pugh; AK. Demo. Party

John Shively

AKPIRG

Ashley Reed

John Shively

Av Gross; Av out of town for 2 weeks. Left info for Susan.

Jim Crawford: Repubs: see comments above. Will contact Cliff Groh to request he testify.

Don Mitchell; may be in Juneau on the 16th and will stay for hearing if it works out. He reminds Pat to look forward to seeing him!

Pat Smutz: Won't be testifying (we probably won't see any union testimony) but has comments on SB 231. see above.

\*Mary Halloran: OMB will testify

# Alaska State Legislature

Sen. Pat Pourchot, Chairman

Sen. Jan Faiks, Vice Chairman  
Sen. Al Adams  
Sen. Tim Kelly  
Sen. Rick Uehling



P.O. Box V  
State Capitol  
Juneau, Alaska 99811

907-465-3712

## Senate State Affairs Committee

### A G E N D A ELECTION CAMPAIGN FINANCING

October 31, 1989  
10:00 a.m. - 12:00 noon  
Anchorage LIO, 3111 C Street

- I. The Governor's View - SSSB 231, Relating to election campaign financing  
Mary Halloran, Director of Policy and Planning, Office of the Governor
- II. AKPIRG's View -- The Ballot Initiative  
John Shively, President, AKPIRG
- III. Others' Views -- Invited Testimony  
John Pugh, Chairman, Alaska Democratic Party  
Jim Crawford, Chairman, Alaska Republican Party  
Av Gross, Attorney at Law  
Others
- IV. APOC's View  
Karla Forsythe, Executive Director, Alaska Public Offices Commission
- V. Public Comment (approximately 11:30 a.m.- 12:00 noon)

THE HEARING WILL BE TELECONFERENCED TO SELECT SITES. PLEASE CONTACT SENATOR PAT POURCHOT (561-7623) IF YOU WOULD LIKE TO TESTIFY.

# ALASKA STATE LEGISLATURE

SENATE STATE AFFAIRS,  
CHAIR

ETHICS COMMITTEE,  
CHAIR



ANCHORAGE  
P.O. BOX 104836  
ANCHORAGE, AK 99510  
(W) (907) 561-7623  
(H) (907) 338-2425

JUNEAU  
P.O. BOX V  
STATE CAPITOL  
JUNEAU, AK 99811  
(907) 465-3712

Senator Pat Pourchot

September 26, 1989

Mr. S. Allen Vezey, Jr.  
Alaska Public Offices Commission  
1216 Rangeview Road  
North Pole, Alaska 99705

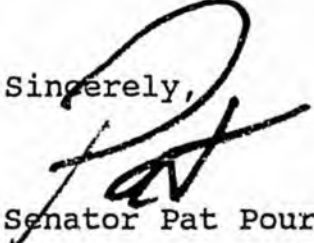
Dear Mr. Vezey:

Thanks again for the opportunity to participate in the Commission's meeting on campaign finance reform last week. I wanted to get back to you to correct something I told you in your inquiry on Senator Coghill's bill calling for a constitutional amendment to limit legislator's terms of office.

Contrary to what I told you and the Commission, the Senate State Affairs Committee, which I chair, did pass out Senator Coghill's bill, despite my lack of support. The bill now rests in the Senate Judiciary Committee chaired by Senator Faiks.

Although this certainly is a testament to my increasingly poor memory, perhaps it is a credit to my sense of fair play!

Sincerely,

  
Senator Pat Pourchot

cc: APOC Members  
Karla Forsythe

REVISION DATE: 3/1/89

PUBLIC OFFICES COMMISSION

<u>MEMBER</u>	<u>APPT</u>	<u>REAPT</u>	<u>REAPPT</u>	<u>TERM</u>
-VACANT-	0/00/00	0/00/00	0/00/00	0/00/00
APOC Appointment				
Annie Laurie Howard 3220 Amber Bay Circle Anchorage 99515 Public/Restricted/R	86/02/95	0/00/00	0/00/00	91/02/01
Burke Riley 2000 Glacier Highway Juneau 99801 Public/Restricted/D Chair	85/02/21	0/00/00	0/00/00	90/02/01
Ⓞ S. Allen Vezey, Jr. 1216 Rangeview Road North Pole 99705 Public/Restricted/R	88/04/04	0/00/00	0/00/00	93/02/01
Rodman Wilson 6234 Tanaina Drive Anchorage 99502 Public/Restricted/D	89/01/14	0/00/00	0/00/00	92/02/01

JANE Behlke  
Box 8-2230  
F/A 99708

# LEGISLATIVE TELECONFERENCE NETWORK

89.10.015



## SIGN-IN SHEET

SPONSOR: SENATE STATE AFFAIRS  
 SUBJECT: Election Campaign Financing  
 START/END TIME: 9:00-11:00 DATE: 10.31.89  
10a-12 noon

### PLEASE PRINT

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	Kathleen Rice Democratic Party	1443 W.N. Lights	258-3050		✓	
2	John Shively APOC	Box 10758, 99510	248-3030 ✓			
3	Karla Forsythe	APOC 2221 E.N. 45.	276-4176 ✓			
4	Kary Boorman	APOC.	276-4176		✓	
5	David Finkelstein	3111 C ST	561-7626		✓	
6	Theda Pittman	3111 C ST	561-7627		✓	
7	Jim Crawford			✓		
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# ALASKA STATE LEGISLATURE

Sen. Pat Pourchot, Chairman

Sen. Jan Faiks, Vice Chairman

Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling



P.O. Box V  
Juneau, AK 99811

907-465-3712

## Senate State Affairs Committee

April 3, 1989

Fate Putman  
P. O. Box 90502  
Anchorage, Alaska 99509

Dear Fate:

I appreciated receiving your message in support of SB 231, which would amend the state's campaign financing law.

SB 231 has been referred to the Senate State Affairs Committee, which I chair, and I intend to schedule it for a hearing within the next couple of weeks. I agree that we need to deal with the appearance of impropriety held by the public in regard to campaign financing and feel that reform of the law is long overdue.

As with any proposal dealing with elections, there will likely be a good deal of debate on SB 231. All sixty legislators have first hand experience on the issue, and we all like to think that we're experts on it.

The Governor has proposed permitting only political parties and individuals to contribute to candidates, and prohibiting lobbyists from being directly involved in fundraising for specific candidates. In addition, he has proposed increasing the individual contribution limit from \$1,000 to \$2,000 annually.

Fate, thank you again for taking the time to share your views. I will keep you posted as our work on SB 231 progresses.

Sincerely,

Senator Pat Pourchot  
Chairman

PP/ss

# Alaska State Legislature

Sen. Pat Pourchot, Chairman

Sen. Jan Faiks, Vice Chairman

Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling



P.O. Box V  
State Capitol  
Juneau, Alaska 99811

907-465-3712

## Senate State Affairs Committee


### MEMORANDUM

TO: Kurt Dzinich, Director  
Senate Advisory Council

FROM: Senator Pat Pourchot, Chairman  
Senate Committee on State Affairs

RE: Campaign Finance Reform

DATE: August 27, 1989



The Senate State Affairs Committee is considering various amendments to the state's campaign finance laws. In preparation for hearings on this issue, I would appreciate your assistance in obtaining information on the following laws:

Federal government  
Oregon  
Washington  
California  
Montana  
Wyoming

in regard to the following provisions:

Who can make contributions to a candidate? Individuals, corporations, lobbyists, political parties, political action committees, others? Are individuals allowed to contribute to candidates running for office outside of the election district in which the individual resides?

What is the maximum annual contribution that can be made by an individual to a candidate, by an individual to a political party, and by a political party to a candidate?

Is there a prohibition against post general election fundraising?

Are lobbyists prohibited from fundraising on behalf of candidates or from holding office in a candidate's campaign?

If you obtain copies of these other states' statutes, I would appreciate you providing me a copy as well.

Please contact Sandra Schubert of my staff (561-7623) if you have questions about this request or desire additional information.