

HJR

56

## FISCAL NOTE

**REQUEST:**

Revision Date: \_\_\_\_\_ Agency Affected: \_\_\_\_\_  
 Title: Nuclear-Free Arctic and  
           Subarctic BRU: \_\_\_\_\_  
 Sponsor: Koponen Components: \_\_\_\_\_  
 Requestor: \_\_\_\_\_

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	-0-	-0-	-0-	-0-	-0-	-0-

<b>CAPITAL</b>	-0-	-0-	-0-	-0-	-0-	-0-
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<b>REVENUE</b>	-0-	-0-	-0-	-0-	-0-	-0-
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**FUNDING:** (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	-0-	-0-	-0-	-0-	-0-	-0-

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS :** (Attach a separate page if necessary)

No fiscal impact.

Prepared by: House State Affairs Phone: 465-4963

Division: \_\_\_\_\_ Date: Jan 25, 1990

Approved by Commissioner: H. W. "Red" Sawyer, Chair Date: Jan 25, 1990

Agency: \_\_\_\_\_

**Distribution (by preparer):**

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

021084SJR038 DOCUMENT- 1 OF 33 PAGE - 1 OF 1

CHAMBER - S  
SOURCE - SJRN  
DATE - 840210  
YEAR - 84  
BILL - SJR038

*150510*

DOCUMENT TEXT

SJRN021084SJR038

SENATE JOINT RESOLUTION NO. 38 by Senators Vic Fischer,  
Ferguson, Moss, Kerttula and Josephson,  
Relating to a nuclear free arctic,  
was read the first time and referred to the State Affairs  
Committee and the Resources Committee.

END OF DOCUMENT

021384HJR067 DOCUMENT- 2 OF 33 PAGE - 1 OF 1

CHAMBER - H  
SOURCE - HJRN  
DATE - 840213  
YEAR - 84  
BILL - HJR067

DOCUMENT TEXT

HJRN021384HJR067

HOUSE JOINT RESOLUTION NO. 67, by Koponen:  
Relating to a nuclear free arctic.  
was read the first time and referred to the State Affairs  
Committee.

END OF DOCUMENT

032384SJR038 DOCUMENT- 3 OF 33 PAGE - 1 OF 1

CHAMBER - S  
SOURCE - SJRN  
DATE - 840323  
YEAR - 84  
BILL - SJR038

DOCUMENT TEXT

SJRN032384SJR038

The State Affairs Committee considered SENATE JOINT RESOLUTION  
NO. 38 (nuclear free arctic) and recommended it be replaced  
with

CS FOR SENATE JOINT RESOLUTION NO. 38 (SA)

Without objection, <CS FOR SENATE JOINT RESOLUTION NO. 38>  
<(RLS)> was adopted.

END OF DOCUMENT

052284SJR038 DOCUMENT= 9 OF 33 PAGE = 1 OF 2  
CHAMBER = S  
SOURCE = SJRN  
DATE = 840522  
YEAR = 84  
BILL = SJR038

DOCUMENT TEXT

SJRN052284SJR038

CS FOR SENATE JOINT RESOLUTION NO. 38 (RLS) was read the second time.

Senator Pettyjohn offered Amendment No. 1:

Page 2, line 10: after "region" insert ", provided that any such agreement or treaty shall not interfere with the national security of the United States, and compliance shall be mutually verifiable"

Senator Pettyjohn moved and asked unanimous consent that Amendment No. 1 be adopted. Without objection, Amendment No. 1 was adopted.

Senator Ray moved and asked unanimous consent that <CS FOR> <SENATE JOINT RESOLUTION NO. 38 (RLS) am> be considered en-

052284SJR038 DOCUMENT= 9 OF 33 PAGE = 2 OF 2  
grossed, advanced to third reading and placed on final passage. Without objection, it was so ordered.  
CS FOR SENATE JOINT RESOLUTION NO. 38 (RLS) am was read the third time.

The question being: "Shall CS FOR SENATE JOINT RESOLUTION NO. 38 (RLS) am (nuclear free arctic) pass the Senate?" The roll was taken with the following result:

CS SJR 38 RLS AM 3RD

Yeas: 15 Eliason, Fahrenkamp, Faiks,  
Ferguson, Fischer Paul, Fischer Vic,  
Gilman, Halford, Josephson, Kelly,  
Kerttula, Mulcahy, Rodey, Sackett,  
Sturgulewski

Nays: 4 Bennett, Pettyjohn, Ray, Ziegler

Excused: 1 Moss

and so, CS FOR SENATE JOINT RESOLUTION NO. 38 (RLS) am passed the Senate.

Senator Bennett gave notice of reconsideration on CS FOR SENATE JOINT RESOLUTION NO. 38 (RLS) am.

END OF DOCUMENT

CHAMBER - S  
SOURCE - SJRN  
DATE - 840523  
YEAR - 84  
BILL - SJR038

DOCUMENT TEXT

SJRN052384SJR038

Senator Ray requested the reconsideration on <CS FOR SENATE>  
<JOINT RESOLUTION NO. 38 (RLS) am> (nuclear free arctic) be  
taken up.

SENATE RESOLUTIONS IN THIRD READING

CS FOR SENATE JOINT RESOLUTION NO. 38 (RLS) am was before the  
Senate on reconsideration.

The question to be reconsidered is: "Shall CS FOR SENATE  
JOINT RESOLUTION NO. 38 (RLS) am (nuclear free arctic) pass  
the Senate?" The roll was taken with the following result:  
CSSJR 38 RLS AM RECON

Yeas: 17 Bennett, Eliason, Fahrenkamp,  
Faiks, Ferguson, Fischer Paul,  
Fischer Vic, Gilman, Halford,

Josephson, Kelly, Kerttula, Moss,  
Mulcahy, Rodey, Sackett,  
Sturgulewski

Nays: 3 Pettyjohn, Ray, Ziegler  
and so, CS FOR SENATE JOINT RESOLUTION NO. 38 (RLS) am passed  
the Senate on reconsideration.

END OF DOCUMENT

Original sponsor(s): REP. KOPONEN, Brown, Davidson, MacLean, Finkelstein

1 IN THE HOUSE BY THE STATE AFFAIRS COMMITTEE  
2 CS FOR HOUSE JOINT RESOLUTION NO. 56 (State Affairs)  
3 IN THE LEGISLATURE OF THE STATE OF ALASKA  
4 SIXTEENTH LEGISLATURE - SECOND SESSION

5 Relating to the promotion of a nuclear  
6 weapons-free treaty for the arctic and  
7 subarctic.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 WHEREAS the unprecedented thawing of the cold war following the con-  
10 versations between former President Reagan and President Gorbachev neces-  
11 sitates a continuing restructuring of the relationship between Alaska and the  
12 neighboring areas of the Soviet Union; and

13 WHEREAS the main purpose of negotiating a nuclear weapons-free treaty,  
14 as of all rational security policies, is to prevent nuclear war; and

15 WHEREAS an emphatic expression of feeling by citizens and their local  
16 and state governments can help initiate steps by the United States, the  
17 Soviet Union, and other nuclear powers towards world peace and away from  
18 the brink of nuclear war; and

19 WHEREAS over the past five years more than 4,225 communities in 23  
20 nations have adopted resolutions calling for the establishment of nuclear-  
21 free zones; and

22 WHEREAS 42 of the 50 states in the United States have proposals for  
23 nuclear-free zones introduced or approved at state or local levels; and

24 WHEREAS there are five treaties in existence with as many as 83 signa-  
25 tories, including the United States and the Soviet Union, pertaining to  
26 nuclear-free zones in the Antarctic, outer space, Latin America, the South  
27 Pacific, and on the ocean floor; and

28 WHEREAS nuclear weapons are themselves nuclear targets, and to remove  
29 the targets will reduce the risk of destruction to the territory in which

1 they were located in case of nuclear war; and

2 WHEREAS 58.4 percent of Alaska voters in the August 1986 election  
3 expressed their strong support for Ballot Measure No. 1, which declared as  
4 the policy of the state the promotion of a mutual and verifiable nuclear  
5 weapons freeze to be followed by a reduction in nuclear warheads, missiles,  
6 and other delivery systems in order to halt the nuclear arms race and  
7 reduce the risk of nuclear war; and .

8 WHEREAS the Chernobyl nuclear power plant disaster in the Soviet Union  
9 has resulted in the spread of nuclear poison to neighboring territories,  
10 including arctic regions of Scandinavia; and

11 WHEREAS the environmental devastation of these regions has seriously  
12 jeopardized the health and lifestyle of the Saami people; and

13 WHEREAS the radioactive contamination of the region above the Arctic  
14 Circle from the previous use and testing of nuclear weapons has caused the  
15 permanent inhabitants of the arctic region to carry body-burdens of long-  
16 lived, biologically dangerous radionuclides in amounts in excess of all the  
17 world's people except for the atomic bomb victims in Hiroshima and Nagasaki  
18 during August 1945; and

19 WHEREAS any further deposition of nuclear materials in the food-chain  
20 of the arctic and subarctic regions will result in biologically unaccept-  
21 able radiation standards for people and ecosystems; and

22 WHEREAS the storage or transportation of high level radioactive nu-  
23 clear wastes in Alaska could pose serious health, safety, and environmental  
24 risks to the state's residents; and

25 WHEREAS the Inuit Circumpolar Conference and the legislative bodies of  
26 the Northwest Territories, the Yukon, and Greenland have unanimously ap-  
27 proved resolutions calling for restriction of the arctic to uses that are  
28 peaceful and environmentally safe, and prohibiting the deployment and  
29 testing of nuclear weapons in this area; and

1           WHEREAS a ban on nuclear weapons testing, the deployment of most  
2 nuclear weapons delivery systems, and the production of fissile materials  
3 can be verified with high confidence by on-site inspections, and a world-  
4 wide network of seismic monitors, satellites, and other verification tech-  
5 nology; and

6           WHEREAS the people of Alaska desire to continue to live in freedom in  
7 a world that is at peace and safe from nuclear pollution; and

8           WHEREAS the ratification of a multi-lateral and verifiable nuclear-  
9 free arctic and subarctic treaty represents a creative and meaningful first  
10 step towards establishing a nuclear-weapons free world, which is the ulti-  
11 mate intent of this resolution;

12          BE IT RESOLVED by the Alaska State Legislature that the Governor and  
13 the Alaska congressional delegation are requested to promote and initiate  
14 efforts to

15               (1) encourage verifiable bilateral and multilateral agreements  
16 and treaties between the United States, the Soviet Union, and other nations  
17 establishing the arctic and subarctic regions as a nuclear weapons-free  
18 zone;

19               (2) obtain verifiable bilateral and multilateral agreements and  
20 treaties between the United States, the Soviet Union, and other nations to  
21 ban nuclear weapons from the arctic and subarctic regions;

22               (3) prevent all parties, including military forces, from dispos-  
23 ing of radioactive and nuclear wastes and materials in the arctic and  
24 subarctic regions;

25               (4) obtain verifiable bilateral and multilateral agreements and  
26 treaties between the United States, the Soviet Union, and other nations to  
27 prevent nuclear weapons testing ~~or the placement of nuclear weapons-related~~  
28 ~~devices~~ in the arctic and subarctic regions; and

29               (5) promote and encourage the location of the next US/USSR

1 summit conference to be in Alaska so that world attention and concern can  
2 be drawn to the environmental and security concerns of arctic and subarctic  
3 areas; and be it

4 FURTHER RESOLVED that the Alaska State Legislature does not seek to  
5 limit the use of nuclear technology for medical treatment or other safe and  
6 benign purposes; and be it

7 FURTHER RESOLVED that the Alaska State Legislature does not seek to  
8 discourage or prohibit United States Navy nuclear-powered vessels ~~from~~  
9 ~~entering~~ Alaska waters, ~~or visiting Alaska ports.~~

10 COPIES of this resolution shall be sent to the Honorable George Bush,  
11 President of the United States; the Honorable Mikhail Gorbachev, President  
12 of the U.S.S.R.; the Honorable James A. Baker, III, U.S. Secretary of  
13 State; to the Honorable Richard R. Burt, Head of Delegation and Negotiator;  
14 and to the Honorable Ted Stevens and the Honorable Frank Murkowski, U.S.  
15 Senators, and the Honorable Don Young, U.S. Representative, members of the  
16 Alaska delegation in Congress.

AMEND  
PAGE 4

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14 and to the Honorable Ted Stevens and the Honorable Frank Murkowski, U.S.  
15 Senators, and the Honorable Don Young, U.S. Representative, members of the  
16 Alaska delegation in Congress.

Alaska State Legislature  
Representative Niilo Koponen

Pouch V  
Juneau, Alaska 99811  
(907) 465-4992

House District 21

119 N. Cushman, Suite 207  
Fairbanks, Alaska 99701  
(907) 456-8172

SPONSOR STATEMENT  
CSHJR 56 (SA)

The world situation has changed dramatically in the last year and it would appear that the United States can now negotiate a breakthrough with regard to nuclear disarmament in the arctic and subarctic. HJR 56 is very similar to President Eisenhower's open skies proposal, recently revived by President Bush.

The House voted to pass HJR 4 (nuclear-free arctic) in the 15th Legislature. HJR 4 died in the Senate during that legislature. Last year I introduced HJR 56, an updated version of that resolution which specifically speaks to nuclear weapons. It includes most of the compromise language added to HJR4 at the request of minority members. HJR 56 also asks that a summit meeting for these negotiations be held, appropriately, in Alaska. These negotiations should lead to the commercial use of the arctic sea lanes for traffic between the Pacific Rim nations and the European Common Market. Alaska will be central to such development. The Port of Unalaska is actively pursuing Soviet and Scandinavian partners in such ventures. Unalaska's mayor, Paul Fuhs was a strong and early supporter of this proposal for precisely that reason.

INITIATIVES

1986

INITIATIVE PROPOSAL NO. 1

For an Act entitled: "An Act relating to the establishment of a nuclear freeze as the policy of the State."

Section 1. DECLARATION OF POLICY. It is the policy of the State of Alaska:

(1) to recognize that the greatest challenge facing the Earth is to prevent the occurrence of nuclear war by accident or design;

(2) to recognize that the nuclear arms race is dangerously increasing the risk of a holocaust that would be humanity's final war;

(3) to promote a mutual and verifiable freeze followed by reductions in nuclear warheads, missiles, and other delivery systems in order to halt the nuclear arms race and to reduce the risk of nuclear war.

Section 2. IMPLEMENTATION. (a) The Governor shall conduct the affairs of state and carry out state programs in conformity with this policy.

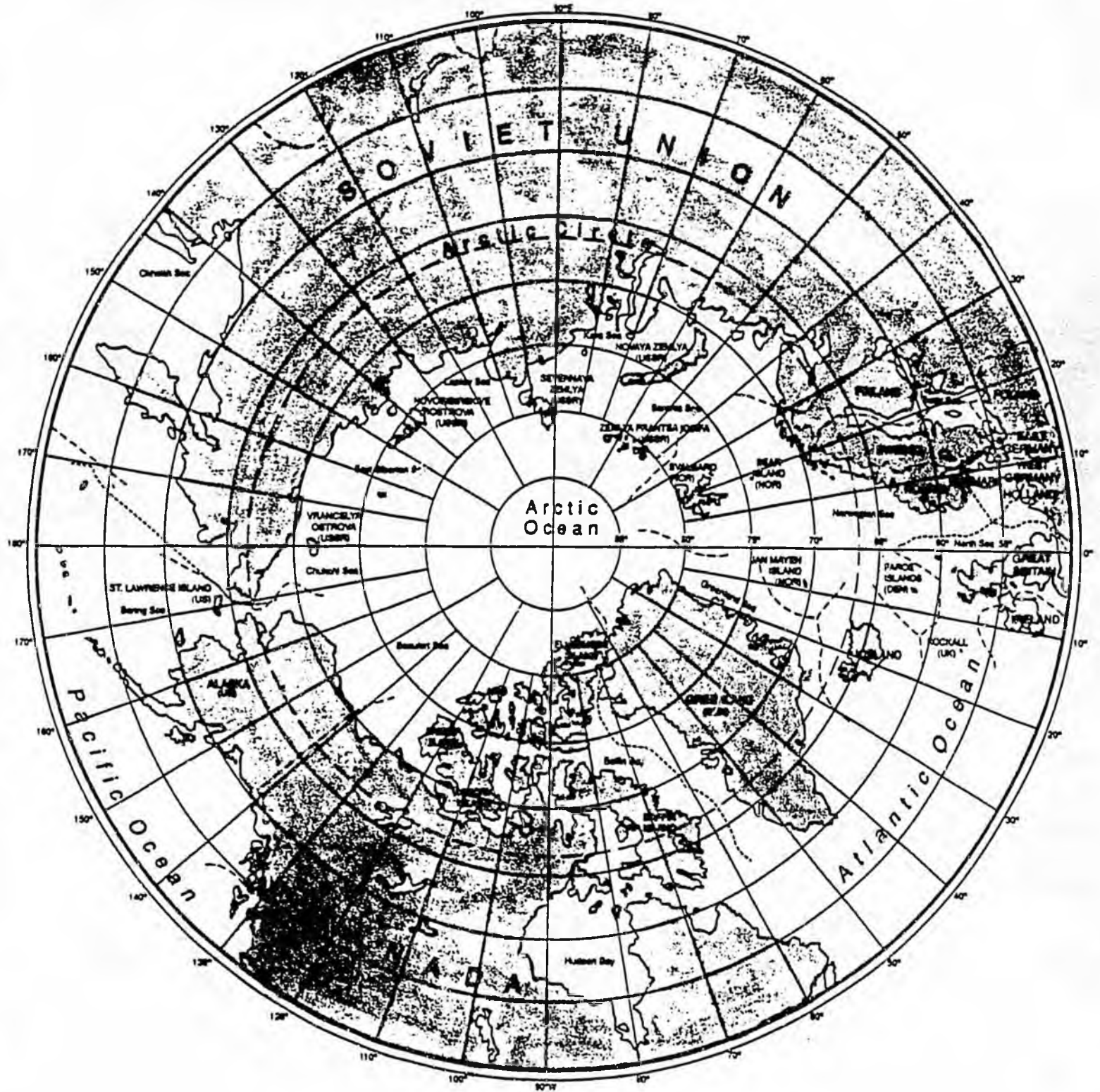
(b) The Lieutenant Governor shall deliver copies of this Act to Congress and the President of the United States.

Section 3. EFFECTIVE DATE. This initiative shall be effective when enacted according to law.

Approved August 26, 1986  
Effective December 18, 1986

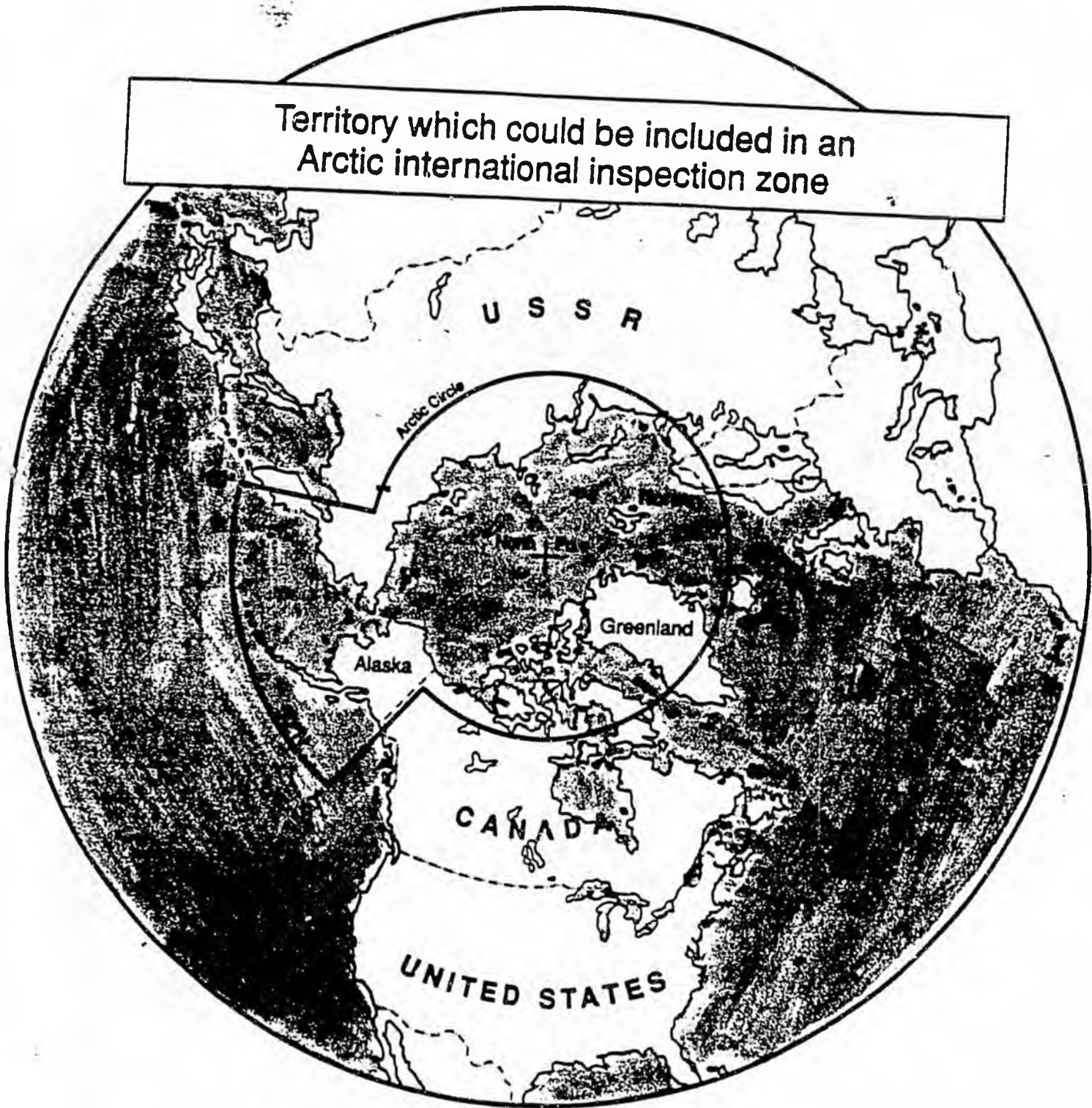
Editor's notes. — Sections 1 and 2  
have been codified as AS 44.99.120 and  
44.99.125 respectively.

# The Circumpolar Arctic



# 1958 US Open Skies Proposal

Territory which could be included in an Arctic international inspection zone



## Proposed Arctic Open Skies

Territory which could be included in an Arctic international inspection zone



*Note:* The Open Skies proposal formulated by US President George Bush in May 1989, and later elaborated on by Canadian officials and at the September meeting in Jackson Hole between US Secretary of State James Baker and Soviet Foreign Minister Eduard Shevardnadze calls for aerial surveillance of the territories of North America (Canada and the USA), Europe (NATO and Warsaw Pact countries in the area from the Atlantic to the Urals), and the Soviet Union (remaining territory east of the Urals). The Open Skies proposal in its present formulation covers only the territories of 16 NATO and 7 Warsaw Pact countries, and does not extend to the neutral countries in Europe such as Finland and Sweden; nor does it include the area of the Arctic ocean. At the time of writing, the NATO and Warsaw Pact countries were scheduled to hold a meeting on the Open Skies concept in Canada either in late 1989 or in early 1990.

592 Scatter St.  
Juneau, AK 99801  
30 April '90

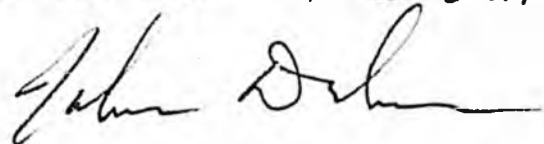
Sen. Pat Pouchot  
Alaska Legislature  
Cap. 504  
Juneau, AK 99801

Re.: HJR 56, Relating to the promotion of a  
nuclear weapons-free treaty for the arctic  
and subarctic.

Dear Senator Pouchot:

This resolution is long-overdue. I hope  
that its progress continues in your committee  
so that it reaches the floor, where I hope  
you will vote for it. Its passage could  
stimulate some vital and honorable work,  
in which Alaskans could take pride.

For us and all our children,



John Dunker