

HB

54

SENATE STATE AFFAIRS COMMITTEE

BILL NUMBER CS HB 54

SPONSOR ELLIS

BILL TITLE OAC GRANTS

DATE REFERRED 4-3-90

HEARING SCHEDULED 4-20-90

FISCAL NOTE PREPARED ~~O~~ OAC

SPONSOR CONTACTED ✓

INTERESTED PARTIES CONTACTED

COAC

OTHER

FISCAL NOTE

REQUEST:

Revision Date: 1/12/90
 Title: Expanding authority of the OAC to make grants for adult day care
 Sponsor: Ellis
 Requestor: Ellis

Agency Affected: Dept. of Administration
 BRU: Older Alaskans Commission
 Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME	0					
PART-TIME	0					
TEMPORARY	0					

ANALYSIS : (Attach a separate page if necessary)

Prepared by: Connie J. Sipe, Executive Director *Francis B. Inland* Phone: 465-3250
 Division: Older Alaskans Commission Date: 1/16/90
 Approved by Commissioner: Frank Baxter *Frank Baxter* Date: 1/17/90
 Agency: Department of Administration

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

OLDER ALASKANS COMMISSION

CSHB 54
Attachment to
Position Paper

ADULT DAY CARE CENTERS AND FAMILY RESPITE PROGRAMS
FUNDED BY THE OAC -- FY 90

<u>Project Name & Community</u>	<u>No. of Clients</u> (Average Daily)	<u>OAC Funding</u>
Daybreak Day Care (Anchorage Community Mental Health)	23	\$ 165,518
Serendipity Day Care-Anchorage (Salvation Army)	24	138,775
Rendezvous Day Care--Ketchikan (Easter Seal)	16	97,403
The Bridge Day Care--Juneau (Southeast Senior Services)	33	64,600
Forget-Me-Not Day Care-- (City of Kenai)	12	79,883
Palmer/Mat-Su Day Care	12	51,300
Caring and Sharing Day Care (Chugiak Senior Center)	19	109,878
Fairbanks Resource Agency Day Care	20	75,300
Senior Respite Care--Fairbanks Resource Agency	44	74,918
Respite Care -- Anchorage (Home Health Care)	12	19,824
Homer Day Care Development		12,000
PROJECTED TOTAL CLIENTS SERVED	FFY 89: 284	TOTAL: \$ 889,399

ESTIMATE OF PER CLIENT COST -- FY 88

Exact client costs are difficult for the OAC to calculate, as some day care clients attend the center five days a week, others only once to twice. Similarly, the Fairbanks respite program offers up to 40 hours per month of respite care, but families vary in their actual hourly usage.

	<u>Adult Day Care</u>	<u>Respite Care</u>
Approx. Unit Cost in OAC funds	\$ 3.52 hour	\$ 8.53 hour
Annualized Cost in OAC funds per client	\$1,917 per year	\$1,582 per year

FISCAL NOTE

REQUEST:

Revision Date: _____
 Title: Relating to the Older
Alaskans Commission
 Sponsor: Ellis
 Requestor: House Rules Committee

Agency Affected: None
 BRU: _____
 Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 90	FY 91	FY 92	FY 93	FY 94	FY 95
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
REVENUE	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS: N/A

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Fiscal Note updated from previous year.

Prepared by: Rep. Ben Grussenorf, Chairman Phone: 465-3764
 Division: House Rules Committee Date: 1/12/90

Approved by Commissioner: _____ Date: _____
 Agency: _____

Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)



Older Alaskans Commission

Box C
Juneau, Alaska 99811-0209
907/465-3250

POSITION PAPER

HOUSE BILL NO. 54

The Older Alaskans Commission (OAC) strongly urges the passage of HB 54. HB 54 contains two major changes which pave the way for developing an expanded funding base for the adult day care and respite services offered by grant programs funded through the OAC.

First, HB 54 allows adult day care and respite providers to capture third-party payments, such as from long term care insurance, by authorizing the OAC to set fees for these services, along with a sliding fee schedule. (Clients are now asked to make voluntary contributions for service.)

Secondly, HB 54 allows the OAC and its grantee providers to serve adults under the age of 60, if alternate funding or third-party sources to support the expanded service can be found (e.g., Alzheimer's victims younger than 60 might be served with funding from community mental health grants).

Although some day care centers or respite providers might choose to restrict their client population to seniors, providers in smaller communities might be able to open an economically viable day care service only if they accept a broader group of clients. For example, a day care center in a town the size of Homer could serve a majority of seniors (over 60), stroke victims or Alzheimer's victims ranging in age from 45 to 60, and a few developmentally disabled adults. Note however, that HB 54 does not require the OAC or any of its grantees to offer services to persons under 60.

The Older Alaskans Commission has funded adult day care centers since 1980, and currently funds six day care centers and two in-home respite programs. In FY 89, the day care centers will serve 209 older Alaskans, and 75 other seniors will receive respite service. So far, these programs have been based in larger communities, but the need is growing in smaller communities as well. Also, many "similarly disabled adults" who are not 60 are in need of day care or respite services. HB 54 authorizes the OAC to seek creative ways to meet these needs for community-based services--services which keep people in their homes, and which enable family caregivers to maintain home care for a longer period of time.

OLDER ALASKANS COMMISSION
February 21, 1989

HOUSE BILL 54
Position Paper

Although HB 54 will assist in the maintenance and possible expansion of adult day care centers and respite programs, it actually contains the first state statutory reference to these particular types of service. Until now, the OAC has operated such programs under the definitions contained in the federal Older Americans Act, or the general category of "health services" in AS 47.65.060(3)(D). By inserting adult day care and respite as separately authorized services, at page 3, lines 22 and 23, the legislature will give recognition to the importance of these services. (At the same time, deletion of reference to leisure-time and recreational activities recognizes and sanctions the OAC's priority to fund home and community services to promote independent living, and to leave leisure-time activities, valuable as they are, to local efforts.)

The Older Alaskans Commission believes strongly in the value of adult day care and family respite care services. They are an integral part of the OAC's policy to promote independent living which, for many seniors or other disabled persons, can delay or eliminate the need for costly and restrictive institutional placements. Therefore, the Older Alaskans Commission supports the passage of HB 54.

APPROVED:

Connie A. Sipe, for:
Mellie Terwilliger, Chair
Older Alaskans Commission

DATED: February 17, 1989

REVIEWED:

John M. Andrews
John M. Andrews, Commissioner
Department of Administration

DATED: 2/21/89

[NOTE: A chart showing current CAC adult day care and family respite care providers, clients, and funding is attached.]

SENATE COMMITTEE REPORT

DATE: 4/3/90

FURTHER: Finance

DATE TURNED INTO OFFICE: _____

State Affairs Committee considered CSHB 54 (Finance)

Authority of Older Alaskans Commission to make grants for adult day care programs and family respite care services for frail older persons and other similarly disabled adults; and changing the categories of services that may be included in a service program for older Alaskans.

and recommended:

- replace with _____ CS _____ same title
- or adopt _____ CS _____ new title
- attached amendment(s) technical title change (HB only)
- _____ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

ATTACHES NEW FISCAL NOTE(S): Dept/Date:

fiscal note(s) _____

zero fiscal note(s) _____

appropriation-no fiscal note

APPROVES PREVIOUS:

fiscal note(s) Dept/Date: _____

zero fiscal note(s) H.R. 112-90

Governor's bill w/fiscal note

SIGNING DO PASS:

Tom Kelly
Paul Kelly

OTHER RECOMMENDATIONS:

All Adm - No Re

[Signature]
Chair: Signature and Recommendation

CS HB 54, OAC grants

TO TESTIFY;

Representative Ellis

OAC: Fran Toland

AARP: Bob Pavitt may wish to testify

NOTES;

The only question that came up on the house side was "Will this take money away from district money?" NO. It will allow for third party payments in and any grant money is specified for adult day care.

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ALASKA STATE HOUSE

OFFICE OF MAJORITY WHIP



CHAIR
HEALTH, EDUCATION & SOCIAL SERVICES

JUDICIARY

SPECIAL COMMITTEE ON
FOREIGN & DOMESTIC TRADE

REPRESENTATIVE JOHNNY ELLIS

MEMORANDUM

TO: Sen. Paul Fischer, Chair, Senate HESS Committee

From: Rep. Johnny Ellis *JE*

Date: February 20, 1990

RE: CSHB 54(FIN); grants for adult day care and respite care services

I respectfully request once again that you schedule CSHB 54(FIN) for a committee hearing at your earliest possible convenience.

I have introduced this legislation in response to the enormous need for adult day care programs and family caregiver respite in Alaska. CSHB 54(FIN) makes important amendments in the statutes governing the Older Alaskans Commission. These changes are necessary to allow the commission to make grants to non-profit adult day care and family respite care service providers in order to serve adults under the age of 60 who are in need of care. Such grants are made subject to the funding availability of private, local, state, and federal funding.

Presently, the OAC is the only funding source for adult day care. However, there are many adults in need of day care who are not seniors. CSHB 54(FIN) recognizes the need for day care services for a mixed group of clients, including seniors over 60 with general health problems, adults with Alzheimer's disease, victims of dementia, stroke victims, and the developmentally disabled. This bill addresses a critical need to serve these adults under the age of 60.

This bill also addresses the need for "time out" or respite care for families who care for disabled adults or seniors. Respite care can indefinitely extend the ability of a family to continue in-home care. It provides family members with periodic breaks to alleviate stress created by the demands of caring for adults with special needs. While respite care is available in certain areas of the state for families of the developmentally disabled, it is currently available for seniors only in the Fairbanks area.

Memorandum
February 20, 1990
Page Two

It is important to note that CSHB 54(FIN) allows OAC to set fees for these services based on a sliding scale formula that considers the client's income. No individual would be denied service if unable to pay for such a service.

Upon introduction, CSHB 54(FIN) was referred to the Health, Education & Social Services Committee, the State Affairs Committee, and the Finance Committee. The HESS Committee adopted a HESS substitute for HB 54 which amended the title, added "indoor and outdoor recreational" (services) to the definition of "adult day care" in Section 6 on page 4, and deleted a reference to time, ("within the next six months"), in the definition of "at the risk of institutional placement" as well. The State Affairs Committee moved the HESS CS for HB 54.

The Finance Committee adopted a Finance substitute for HB 54, which deleted language in Section 4 (c) on page 3, referring to the income of the client's immediate caregiver family in determining the fee schedule for adult day care and family respite care. As amended, the sliding scale fee formula will take into account the client's income in determining any appropriate fees to be assessed.

You are welcome to contact me or Rex Gist of my staff if you have any questions. I appreciate your time and consideration.

The Salvation Army

Alaska Divisional Headquarters

Founded in 1865
By William Booth

Eva Burrows
General

Willard S. Evans
Territorial Commander

Alfred R. Van Cleef
Divisional Commander

Mailing Address: P.O. Box 101459
726 E. Ninth Avenue
Anchorage, Alaska 99510
Telephone: (907) 276-2515



March 7, 1989

Representative Johnny Ellis
House State Affairs Committee
P.O. Box V
Juneau, AK 99811

REC'D MAR 10 1989

HOUSE BILL 54

Dear Mr. Ellis:

The Salvation Army is involved in the lives of people of all economic levels in the state of Alaska. We are aware of House Bill 54 and its positive potential impact upon those who are under the age of sixty, however, find themselves affected with disease and difficulty such as strokes, Alzheimer's disease and other physical ailments that impede their ability to enjoy life at its fullest.

House Bill 54 would enable senior projects to extend services to people under the age of sixty affected by particular illnesses and diseases. This would enable the individuals to have proper care, assist families to have a respite and to enable us to fully maximize our programs.

Your help in putting forth our expressed concern will be appreciated. If there is anything we can do to assist please let us know.

Sincerely,

Alfred R. Van Cleef
Alfred R. Van Cleef
Major
DIVISIONAL COMMANDER

ARVC/beh



ALASKA STATE LEGISLATIVE COMMITTEE

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Mr. R. W. "Bob" Pavitt
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Juneau, AK 99801
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Anchorage, AK 99508
(907) 562-4895

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Ms. June A. Robinette
P O. Box 870797
Wasilla, AK 99687
(907) 376-2092

March 7, 1989

Representative Johnny Ellis
Pouch V
Juneau, Alaska 99811

Dear Rep. Ellis:

As you know, the two major priorities of the legislative program adopted for 1989 by the **AARP Alaska State Legislative Committee** are to "Strengthen programs that foster independence and dignity for older Alaskans" and to "Increase access to appropriate and affordable health care for all Alaskans".

House Bill 54 outlines a program that works toward reducing the need for institutional care through adult day care and respite services to caregivers.

The **AARP Alaska State Legislative Committee** wishes to go on record as enthusiastically supporting HB 54 as an important step in the State of Alaska's progress toward assuring that older Alaskans will continue to have the opportunity to live independently and contribute socially and economically to their communities.

As I will be out of town tomorrow and unable to testify on this bill, I am delivering this letter to Chairman Boucher's office with the request that our endorsement of HB 54 be read into the Committee records.

Respectfully,

Bob Pavitt
Chairman



CITY OF KENAI

KENAI SENIOR SERVICES

361 SENIOR COURT KENAI, ALASKA 99611
(907) 283-4156

February 20, 1989

Ms. Connie Sipes, Executive Director
Older Alaskan Commission
Box C
Juneau, Alaska 99811-0209

Dear Ms. Sipes,

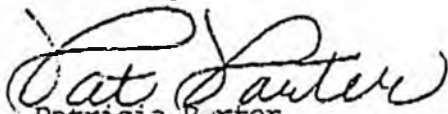
As a provider of Adult Day Care services for the elderly I am very much interested in House Bill No. 54, as presented by Representative John Ellis.

House Bill No. 54 would allow for third party payment to Adult Day Care centers. As State and Federal funds shrink it is necessary for service providers to look to other funding sources to maintain their quality of care....or to just stay in business. I would encourage the support of the Older Alaskan Commission for passage of this bill.

By enabling the care centers to seek payment from third parties and to establish fee schedules it will offer a more dependable source of revenues into the programs.

My congratulations to Representative Ellis for the thought and concern he has for the aging programs.

Sincerely,


Patricia Porter
Project Director

MOST FREQUENTLY ASKED QUESTIONS AND ANSWERS

What does this legislation accomplish?

HB 54 makes important amendments to the statutes governing the Older Alaskans Commission. This bill would allow the OAC to make grants to non-profit adult day care and family respite care service providers in order to serve adults under the age of 60 in need of care. Such grants would be made subject to the availability of private, local, state, and federal funding.

Is there a need for this legislation?

This bill addresses a critical need to serve adults under the age of 60 in need of day care service. HB 54 recognizes the need for adult day care and respite services for a mixed group of clients, including seniors over 60 with general health problems, adults with Alzheimer's disease, victims of dementia, stroke victims, and the developmentally disabled.

How much will this legislation cost/save?

This bill expands the authority of the OAC in providing grant funding to adult day care and respite services to include funding for service to adults under the age of 60. Such grants would be made subject to the availability of private, local, state, and federal funding. Please note the zero dollar fiscal note submitted by the Department of Administration for this bill.

It is also important to note that HB 54 allows the OAC to set fees for these services based on a sliding scale formula, taking the client's income into consideration. At present clients of day care and respite providers ask for voluntary contributions. HB 54 allows providers to capture third-party payments, such as from long term care insurance. No individual would be denied service if unable to pay.

What are the benefits generated to the state?

Meeting the needs of community-based services which provide adult day care and family respite care can greatly increase the ability of seniors and disabled people to remain at home, thereby delaying or eliminating the need for costlier, state-funded forms of institutional care.

It is also important to note that this enabling legislation promotes less duplication of services by providing grant monies, as available, to existing adult day care and respite programs to serve a mixed age group of clients. It makes good sense, particularly from a cost perspective, for large and small communities to avoid duplication of services to different groups.

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ALASKA STATE HOUSE

OFFICE OF MAJORITY WHIP

CHAIR
HEALTH, EDUCATION & SOCIAL SERVICES

JUDICIARY

SPECIAL COMMITTEE ON
FOREIGN & DOMESTIC TRADE

JAN 2 1990

REPRESENTATIVE JOHNNY ELLIS

MEMORANDUM

TO: Sen. Paul Fischer, Chair, Senate HESS Committee

From: Rep. Johnny Ellis *JE*

Date: January 24, 1990

RE: CSHB 54(FIN); grants for adult day care and respite care services

I respectfully request that you schedule CSHB 54(FIN) for a committee hearing at your earliest possible convenience.

I have introduced this legislation in response to the enormous need for adult day care programs and family caregiver respite in Alaska. CSHB 54(FIN) makes important amendments in the statutes governing the Older Alaskans Commission. These changes are necessary to allow the commission to make grants to non-profit adult day care and family respite care service providers in order to serve adults under the age of 60 who are in need of care. Such grants are made subject to the funding availability of private, local, state, and federal funding.

Presently, the OAC is the only funding source for adult day care. However, there are many adults in need of day care who are not seniors. CSHB 54(FIN) recognizes the need for day care services for a mixed group of clients, including seniors over 60 with general health problems, adults with Alzheimer's disease, victims of dementia, stroke victims, and the developmentally disabled. This bill addresses a critical need to serve these adults under the age of 60.

This bill also addresses the need for "time out" or respite care for families who care for disabled adults or seniors. Respite care can indefinitely extend the ability of a family to continue in-home care. It provides family members with periodic breaks to alleviate stress created by the demands of caring for adults with special needs. While respite care is available in certain areas of the state for families of the developmentally disabled, it is currently available for seniors only in the Fairbanks area.

Memorandum
January 24, 1990
Page Two

It is important to note that CSHB 54(FIN) allows OAC to set fees for these services based on a sliding scale formula that considers the client's income. No individual would be denied service if unable to pay for such a service.

Upon introduction, CSHB 54(FIN) was referred to the Health, Education & Social Services Committee, the State Affairs Committee, and the Finance Committee. The HESS Committee adopted a HESS substitute for HB 54 which amended the title, added "indoor and outdoor recreational" (services) to the definition of "adult day care" in Section 6 on page 4, and deleted a reference to time, ("within the next six months"), in the definition of "at the risk of institutional placement" as well. The State Affairs Committee moved the HESS CS for HB 54.

The Finance Committee adopted a Finance substitute for HB 54, which deleted language in Section 4 (c) on page 3, referring to the income of the client's immediate caregiver family in determining the fee schedule for adult day care and family respite care. As amended, the sliding scale fee formula will take into account the client's income in determining any appropriate fees to be assessed.

You are welcome to contact me or Rex Gist of my staff if you have any questions. I appreciate your time and consideration.

Alaska State Legislature

Sen. Pat Pourchot, Chairman

Sen. Jan Faiks, Vice Chairman
Sen. Al Adams
Sen. Tim Kelly
Sen. Rick Uehling



P.O. Box V
State Capitol
Juneau, Alaska 99811

907-465-3712

Senate State Affairs Committee

MEMORANDUM

TO: Senate State Affairs Committee Members
FROM: Senator Pat Pourchot
RE: Friday, April 20 Committee Hearing
DATE: April 19, 1990

On Wednesday, April 20 at 1:30 p.m. in the Beltz Room the Senate State Affairs Committee will hear the following bills:

SB 206. An Act relating to intrastate competition in telecommunications; continuing the existence of the APUC; and providing for an effective date. Rescheduled for Monday, April 23

CSSB 319. An Act providing for the issuance of general obligation bonds in the amount of \$45,450,000 for purpose of paying the cost of hospital and medical facility construction, reconstruction, renovation and expansion of hospitals at Kodiak, Seward, Soldotna, Ketchikan and Unalaska; and providing for an effective date. This bill allows for issuance of general obligation bonds in the amount of \$45,450,000 if authorized by voters of the state in the next general election. The following hospital and medical facility projects are included in the bill: New Hospital for Kodiak: \$14,500,000, New Hospital for Seward: \$9,500,000, Renovation to existing hospital in Seward: \$1,200,000, Expansion and remodeling of hospital in Soldotna: \$16,200,000, Construction of a medical facility assistance facility in Unalaska: \$3,000,000.

SB 517. An Act relating to initiative and referendum elections in home rule municipalities. Postponed.

SR 20. Relating to Armenian Genocide. Sponsored by Senator Kerttula, Legislative Budget and Audit Committee, this resolution is a statement of condemnation of genocide in any form and serves as a memorial to the victims of the Armenian Genocide 75 years ago.

CS HB 481. An Act relating to state procurement of recycled paper and other products and to the state's use of paper; relating to the disposition of state property that is recyclable; establishing a waste reduction and recycling task force; and providing for an effective date. The basic provisions of the bill are to establish a 5% preference for recycled products in state procurement, to require 15% (rising to 25% in 1994) of all paper purchased by the state be recycled paper unless the agency finds that recycled paper is not available or is not within the recycled product

price preference, to create a Waste Reduction and Recycling Task Force of twelve members from all three branches of government to identify areas in state government where waste can be reduced and reuse of materials can be increased and to set a policy for state agencies of using both sides of a sheet of paper, where feasible. Further Referral: Finance House Vote: 37 Yeas 0 Nays.

CS HB 54. An Act expanding the authority of the Older Alaskans Commission to make grants for adult day care programs and family respite care services for frail older persons and other similarly disabled adults; and changing the categories of service that may be included in a service program for Older Alaskans. Sponsored by Representative Ellis, this bill would allow the Older Alaskans Commission (OAC) and its grantee providers to serve adults under the age of 60, if alternate funding to support the expanded service can be found. It also addresses the issue of expanding the respite and day care services for families with a "disabled" family member by allowing OAC to set fees for these services based on a sliding schedule formula, although no individual would be denied service if unable to pay. Further Referral: Finance. House Vote: 38 Yeas 0 Nays *& Fiscal Note*

CS HJR 65. Relating to taxation of certain student loans. This resolution was introduced by Representative Koponen in response to the IRS action in taxing students on the portion of their Alaska student loan which was discharged through the Alaska Student Loan forgiveness program. The resolution references the Legislature's assertion that the intent behind the forgiveness program was that it operate as a grant program and states that those who benefited from the student loan program were unaware of their tax liability. The resolution urges Congress to pass legislation allowing that portion of a student loan made by this state that qualifies for forgiveness to be excludable from gross income for purposes of federal income taxation. No further referral. House Vote: 35 Yeas 0 Nays.

CS HB 372. An Act relating to the Alaska marine highway system vessel replacement fund. Sponsored by Representative Ulmer, this bill would create a vessel replacement fund within the general fund and would allow the legislature to appropriate money for this fund from program receipts received from the AK. Marine Highway System and from settlement of the Dinkum Sands and Amerada Hess litigation. Further referral: Finance. House Vote: 39 Yeas 0 Nays.