

S C R

42

c

Labor and Commerce Committee Substitute offered on page 3613 be adopted. Senator Fahrenkamp, Chair, and Senator Kerttula signed "no recommendation." Senators Sturgulewski, Eliason and Zharoff signed "do pass."

SENATE BILL NO. 536 was referred to the Finance Committee.

Selection=> B005-LAST PAGE
PF1 PF2 PF3 PF4 PF5 PF6 PF7 PF8 PF9 PF10 PF11 PF12
HELP EXIT MENU PRINT BWD FWD FIRST LAST QUIT
Bill/Resolution History 06:07 PM 05/16/90 Page 1
BILL: SCR 42
NAME:
TITLE: Urging the governor to work cooperatively with the Province of British Columbia and the United States Forest Service in proposals for the development of a network of marine parks along the Inside Passage.

PRIME SPONSOR: DUNCAN
CO-SPONSOR: SZYMANSKI, FAHRENKAMP, KELLY, ELIASON, POURCHOT, ULMER

CURRENT STATUS: TRANSM TO GOVERNOR STATUS DATE: 05/16/90

Selection=>
PF1 PF2 PF3 PF4 PF5 PF6 PF7 PF8 PF9 PF10 PF11 PF12
HELP SUBJ EXIT MENU TEXT PRINT BWD FWD FIRST LAST QUIT
BASIS Journal Text

01/30/90 SENATE JOURNAL PAGE 2256
SCR 42

The Resources Committee considered SENATE CONCURRENT RESOLUTION NO. 42 (Urging the governor to work cooperatively with the Province of British Columbia and the United States Forest Service in proposals for the development of a network of marine parks along the Inside Passage) and a majority of the committee recommended do pass. The report was signed by Senator Fahrenkamp, Chair, and concurred in by Senators Frank, Zharoff and Sturgulewski.

Zero fiscal note published today from Department of Natural Resources.

SENATE CONCURRENT RESOLUTION NO. 42 was referred to the Rules Committee.

Selection=>
PF1 PF2 PF3 PF4 PF5 PF6 PF7 PF8 PF9 PF10 PF11 PF12
HELP EXIT MENU PRINT BWD FWD FIRST LAST QUIT

STATE OF ALASKA

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

STEVE COWPER, GOVERNOR

400 WILLOUGHBY AVE.
JUNEAU, ALASKA 99801-1798
PHONE: (907) 465-2400

January 29, 1990

The Honorable Bettye Fahrenkamp, Chair
Senate Resources Committee
P.O. Box V
Juneau, AK 99811

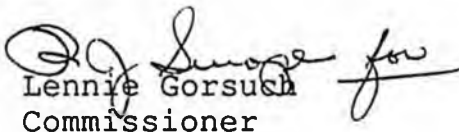
Dear Senator Fahrenkamp:

Subject: SCR 42, Urging cooperative development of a network of marine parks along the Inside Passage.

Position: The Department of Natural Resources is in support of SCR 42 and feels that this is a good start in developing the marine recreation opportunities on the protected waterways of Southeast Alaska.

It should be noted that at this time we do not have any operating or maintenance funding for the existing marine parks, and that this should be a consideration in working on the planning, development, and marketing of the opportunities within the marine parks. The existing marine park statutes call for a management plan for each marine park unit of the Alaska state park system to determine the specific purposes and uses for the unit. In the formation of this plan we are required to consult with the Department of Fish and Game, United States Forest Service, and other organizations concerned with conservation, recreation and tourism such as the Province of British Columbia (AS 41.21.302.c).

Sincerely,


Lennie Gorsuch
Commissioner

Enclosure

Senator Fahrenkamp

-2-

January 29, 1990

cc: Senate Resources Committee Members
Bob Evans, Legislative Liaison
Office of the Governor
Denby Lloyd, Special Staff Assistant
Office of the Governor
Neil Johannsen, Director
Division of Parks and Outdoor Recreation

FISCAL NOTE

REQUEST:

Revision Date: <u>19-Jan-90</u>	Agency Affected: <u>Natural Resources</u>
Title: <u>Urging Governor to work</u>	BRU: <u>Land and Water</u>
<u>Cooperatively with BC and USFS on Inside Passage</u>	<u>Parks Management</u>
Sponsor: <u>Duncan</u>	Components: <u>Land and Water</u>
Requestor: <u>House Resources</u>	<u>Parks Management</u>

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND&STRUCTURES						
GRANTS,CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

See Attached

Prepared by: Larry Ostrovsky Phone: 465-2400
 Division: Commissioner's Office Date: 19-Jan-90
 Approved by Commissioner: Lennie Gorsuch Date: 19-Jan-90
 Agency: Department of Natural Resources

Distribution (by preparer) :
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ics)



United States
Department of
Agriculture

Forest
Service

Alaska Region

P.O. Box 21628
Juneau, AK 99802-1628

DEPARTMENT OF
NATURAL RESOURCES

Reply to: 1560

Date: December 21, 1989

DEC 27 1989

COMMISSIONER'S OFFICE
JUNEAU

*Lennie
by Gus
Hess*

Honorable Steve Cowper
Governor of Alaska
P. O. Box A
Juneau, AK 99811

RECEIVED JAN 10 1990

Dear Governor Cowper:

The British Columbia Ministry of Forests is developing an Inside Passage Strategic Plan. This plan proposes to establish a system of Marine Parks along the protected waterway used by British Columbia Ferries that sail between Port Hardy on Vancouver Island and Prince Rupert on the mainland. A copy of the Ministry's draft plan summary is enclosed.

Alaska, of course, offers similar marine recreation opportunities. The system of State Marine Parks established over the past few years responds to this need. In addition, many marine recreation opportunities exist on the National Forests.

In combination, the marine recreation opportunities offered by British Columbia, the State of Alaska and the National Forests provide an unprecedented and exceptional opportunity for marine recreation. Use of the Inside Passage by marine recreationists has been increasing at a steady rate. However, I believe that there is significantly more growth potential in this area which can be fostered. One way of accomplishing this is through a more coordinated approach to the planning, development, and marketing of the respective British Columbia, State of Alaska, and Forest Service facilities as an international marine recreation system.

In this regard, I propose that representatives of the British Columbia Ministry of Forests, the State of Alaska, and the Forest Service meet in the near future in order to become more familiar with what each is doing in the area of marine recreation and to discuss opportunities for increased cooperation and coordination.



Caring for the Land and Serving People



I look forward to your reply and wish you the happiest of holiday seasons.

Sincerely,

Mike Barton

MICHAEL A. BARTON
Regional Forester

Enclosure

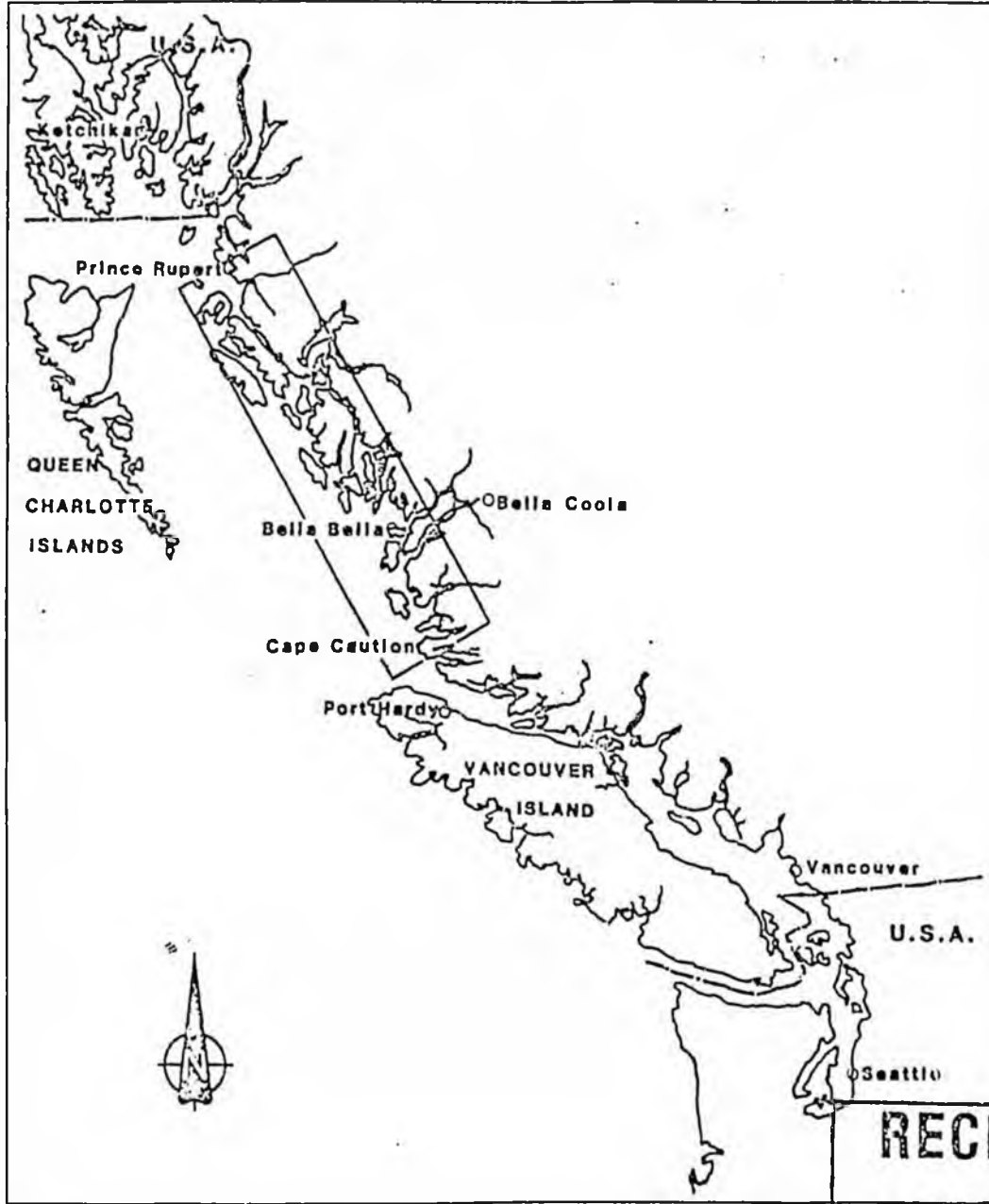
cc:

British Columbia Minister of Forests
Commissioner, DNR
Director, RS&CR
AC
Director, IF





Inside Passage Draft Strategic Plan A Summary



Province of
British Columbia
Ministry
of Forests

RECEIVED
OCT 03 1989
REGIONAL FORESTER
FOREST SERVICE
JUNEAU, ALASKA



The study area

The plan covers the visible area along the 400-kilometre, protected waterway used by the British Columbia Ferries that sail between Port Hardy on Vancouver Island and Prince Rupert on the mainland.

It includes 250 000 hectares of upland, primarily provincial forest land under the stewardship of the B.C. Forest Service (Forest Service).

This area has a mix of forest and marine environments.

The marine corridor is frequently intersected by other channels and inlets. Its southern portion has some open water, coastal lowlands, forested hills and distant mountain ranges. In its north, the landscape becomes more mountainous and the passage becomes narrower and fjord-like. The narrowest point is only 500 metres wide in Grenville Channel.

Key issues

The draft strategic plan addresses:

- the integration of timber harvesting activities with the management of recreation and tourism uses;
- the incorporation of B.C. Parks' proposed system of small marine parks — to provide a series of protected anchorages — into current and future uses in the Inside Passage;
- the appropriateness of the Inside Passage for registration under the provincial recreation corridor system plan;
- the use of the Inside Passage by recreational, commercial and industrial traffic without conflicts; and,
- the development of objectives and guidelines to provide direction for subsequent, more detailed plans for this large portion of coastal B.C.

Planning process

The Inside Passage's size and complexity has required a multi-phased planning approach:

- an overview assessment by Forest Service of scenic landscapes, recreation and timber resources;
- a recreation features inventory by B.C. Parks;
- a summary of the overview assessment by Forest Service and recreation features inventory by B.C. Parks in *Draft Inside Passage Options Report* made public in June, 1986;
- public discussion of *Draft Inside Passage Options Report*; and,
- the development of a draft strategic plan.

This publication is a summary of the draft strategic plan.

This plan has been developed co-operatively by the Forest Service, B.C. Parks, the Ministry of Tourism and Provincial Secretary, and the Ministry of Municipal Affairs, Recreation and Culture.

The current stage is a public review of the draft strategic plan.

After the public has reviewed this draft strategic plan and submitted comments, a final strategic plan will be prepared. It will be based on the comments received and on discussions with government agencies, forest tenure holders, and public groups or individuals who are affected.

The planning process will then continue as follows:

- development of draft local resource-use plans;
- public review and comment on draft local resource-use plans;
- finalizing of local resource-use plans; and,
- public review and comment on five-year development plans and pre-harvest silviculture prescriptions submitted by forest companies before timber harvesting is approved.

Primary resource values

The primary resource values in the Inside Passage planning area include:

- recreation and tourism — growing marine recreation activity, natural scenic landscapes, and route of ferries and cruise ships;
- timber — 12 million cubic metres of harvestable timber on about 25 000 hectares of forest land;
- fish and wildlife — important salmonid and other fisheries, traditional commercial fishing, great variety of terrestrial and marine wildlife species;
- heritage — primarily associated with significant native cultural heritage;
- aquaculture and other commercial foreshore developments;
- industrial transportation — important marine 'highway'; and.

The draft strategic plan

The draft is based on information currently available from government agencies, licensed resource users, interest groups and individuals familiar with the Inside Passage.

One major objective of the plan is to retain as many future options as possible for the use of the Inside Passage because the area's values and attributes will become much more important and focussed during the next decade.

To assist in compiling information and to help focus on specific land areas or unique features, the area was subdivided into 12 planning units. Unit boundaries were based on similarities in resource values, present use and possible future use. See map and table 1.

According to the draft, about 1.4 per cent of the land area will be required for tourism development in the form of scenic, sheltered anchorages designated as marine parks.

Timber harvesting will continue to be a legitimate activity and short-term alterations to the visual landscape will continue in specified areas in a planned way.



INSIDE PASSAGE STRATEGIC PLAN

- Planning Units:
1. Skeena
 2. Grenville North
 3. Grenville Narrows
 4. Grenville Sout.
 5. McKay
 6. Fraser
 7. Graham
 8. Klemtu
 9. Milbanke
 10. Lama
 11. Fitz Hugh
 12. Cape Caution

Proposed Marine Parks:

- Legend:
- Settlement
 - Proposed Marine Park
 - Established Recreation Area



Table 1

Unit	Key Resource Values			Strategic Management Directions		
	Timber	Landscape	Recreation Facilities	Current Condition	Within 5 Years	Beyond 5 Years
1. Skeena	Extensive high value areas, substantial historic and recent logging.	Moderate value, moderate to low sensitivity, some high sensitivity foreground.	High use due to proximity to Prince Rupert, extensive sport fishing, several moderate value anchorages.	Substantial modification with some remaining natural areas	No further visually apparent logging	Logging planned to occur at some point subject to prescriptions defined in LRUP.
2. Grenville North	High value areas limited to a few locations, some recent logging.	Moderate to high value and sensitivity.	Park proposal in Klewnuggit Inlet, other anchorages in adjacent inlets.	Largely natural appearing, some localized modification	Some further visually apparent logging proposed. Submit Klewnuggit Park proposal to Government.	Review direction in next plan update to determine the extent to which logging will continue.
3. Grenville Narrows	Extensive High value areas, very limited recent hand logging.	Very high value and sensitivity, narrow channel is a unique feature.	Park proposal in Lowe Inlet, very narrow channel attracts interest.	Natural appearing	Retain natural appearance. Submit Lowe Inlet Park proposal to Government.	Retain natural appearance.
4. Grenville South	Considerable high value timber on east shore, some recent hand logging.	Moderate to high value and sensitivity.	Park proposal in Union Passage	Natural appearing.	No visually apparent logging. Submit Union Park proposal to Government.	Logging planned to occur at some point subject to prescriptions defined in LRUP.
5. McKay	Extensive high value areas, substantial recent and some historic logging.	Moderate to high value and sensitivity.	Hot springs in Goat Harbour & Bishop Bay, Home Bay anchorage, Douglas Channel joins Inside Passage.	Recent logging has led to extensive modification.	Further visually apparent logging is proposed. Potential for development of hot spring site at Goat Harbour.	Review direction in next plan update to determine the extent to which logging will continue.
6. Fraser	Extensive high value areas, substantial historic and some recent logging.	High value and sensitivity, Butedale is a visual focal point.	Butedale is a scenic and historic feature, Hot springs in Klekane Inlet.	Extensive historic and minor recent logging, regrowth has softened impact of older logging.	No further visually apparent logging.	Logging planned to occur at some point subject to directions defined in future Strategic Plan updates. High scenic quality around Butedale will be retained. Potential for Klekane recreation site development.
7. Graham	Some high value areas, considerable historic logging in northern portion of unit.	High value and sensitivity.	Park proposal in Horsefly Cove, (Green Inlet); other anchorages in adjacent inlets.	Extensive historic and minor recent logging, regrowth has softened impact of older logging.	No further visually apparent logging. Submit Green Inlet park proposal to Government.	Logging planned to occur at some point subject to directions defined in future Strategic Plan updates.
8. Klemtu	Scattered valuable stands, minor historic logging.	Moderate to high values and sensitivity. Boat Bluff light house is a scenic feature.	Park proposal in Jackson Passage, other anchorages in adjacent inlets.	Mainly natural appearing minor	A-frame or hand logging proposed in background areas. Submit Jackson Passage Park proposal to government.	Logging planned to occur at some point subject to directions defined in LRUP.
9. Milbanke	Scattered valuable stands, some recent logging.	Low to moderate values and sensitivity, Bella Bella is prominent feature.	Higher use due to proximity to Bella Bella, Park proposal in Oliver Cove.	Some recent logging, modification in some areas.	Limited visually apparent logging proposed. Submit Oliver Cove Park proposal to government.	Limited on-going logging proposed.
10. Luma	Scattered valuable stands.	Moderate to high value and sensitivity. Important as the first narrow channel on a northward trip.	Important transit route to Hakai Rec. Area, Fancy Cove anchorage	Natural appearing.	Retain natural appearance	Retain natural appearance. Assess potential for recreation site development.
11. Fitz Hugh	High value stands in some areas.	Low to moderate value and sensitivity.	Hakai Rec. Area dominates west shore, park proposals in Codville Lagoon and Penrose Island.	Natural appearing	Limited visually apparent logging proposed. Submit Codville Lagoon and Penrose Island Park proposals to government.	Limited on-going logging proposed. Hakai Rec. Area will preserve west shore.
12. Cape Caution	Timber values are negligible.	Low value and sensitivity.	Use is limited by exposure to the open Pacific, Anchorages in Millbrook Cove and Takush Harbour (Fly Basin).	Natural appearing.	Retain natural appearance. Submit Takush Harbour park proposal to government.	Natural appearance will be retained. Limited logging using appropriate techniques may occur but not currently economically feasible. Assess potential for recreation site development.



Scheduling harvest over time and landscape design techniques will be used to plan and regulate the distribution and scale of visual impacts. Small scale or selective harvesting methods — such as hand and helicopter logging — can be used successfully to limit visual impacts.

Key resource values and strategic management directions are summarized in Table 1 for each of the 12 management units.

Local resource-use plans will specify 'visual quality objectives' for all harvesting operations in each of the 12 management units.

The five-year development plans and applications for cutting permits from the forest industry must be consistent with the strategic plan's management directions and the local resource-use plans.

The intent of the strategic plan will also become an integral part of the objectives for the resource management plans for the timber supply areas and management and working plans for the area.

Before approval for harvest is given, tree farm licence and forest licence holders will be required to request public comment on their five-year development plans every year.

These plans will be monitored by the Forest Service to ensure compliance during implementation and with the terms of the local resource-use plans.

Marine park system proposal

The draft strategic plan endorses a proposal for nine marine parks along the Inside Passage totalling 6 100 hectares (3 430 hectares are land).

The primary goal is to secure undisturbed, scenic anchorages for the existing small boat traffic and to encourage marine tourism along the province's north coast.

These marine parks, along with existing settlements, will provide suitable anchorage for small, self-contained boats at approximately one day's travel apart.

The proposed areas possess inherent natural features and protection from wind and waves.

They have also been chosen to avoid conflicts with traditional commercial marine traffic, such as barges, booms and fish boats, which also require suitable safe anchorages.

Facilities and development in these proposed marine parks will be minimal.

The designation of final park locations will be requested after the strategic plan is approved. In the interim, no timber harvesting or new commitments will occur in any of these areas.

Other anchorages may be considered as forest recreation sites. Most bays and channels will, however, remain undesignated and will continue to be used by commercial and recreational traffic.

The nine proposed marine parks are:

1. *Takush Harbour:*

- approximately 300 hectares (land: 150 hectares);
- on Smith Sound's south shore;
- closest to Cape Caution;
- outer basin, not included in park, is used by commercial fishing fleet; and,
- trail to Ahclakerho Channel.

2. *Penrose Island:*

- approximately 1 900 hectares (land: 900 hectares); and,
- at north entrance to Rivers Inlet;

3. *Codville Lagoon:*

- approximately 580 hectares (land: 200 hectares);
- a proposed expansion to Sagar Lake Park, which is noted for its fine, red, sand beach; and,
- lagoon is protected by a narrow entrance off Fisher Channel.

4. *Oliver Cove:*

- approximately 75 hectares (land: 50 hectares);
- small anchorage northwest of Waglisla on the sheltered inside route used by small boats; and,
- on southern access route to Fjordland Recreation Area.

5. *Jackson Narrows:*

- approximately 75 hectares (land: 50 hectares);
- small bay at east end is strategically located for:
 - small boats travelling the narrow, sheltered channel; and
 - boats enroute to Fjordland Recreation Area; and,
- within tree farm licence #25.

6. *Green Inlet:*

- approximately 72 hectares (land: 40 hectares);
- Horsefly Cove is just off the Inside Passage near the entrance to this inlet;
- good fishing in the inlet and in Green Lagoon; and,
- within tree farm licence #25.

7. *Union Pass:*

- approximately 1 075 hectares (land: 700 hectares);
- a narrow entrance off Grenville Channel opens into a sheltered inlet, which also provides a protected route to the outer coast; and,
- bare hills on east side provide opportunities for hiking and views of the Inside Passage.

8. *Lowe Inlet:*

- approximately 700 hectares (land: 500 hectares);
- popular anchorage at south end of Grenville Narrows;
- at head of the inlet, Verney Falls drains a series of large lakes noted for sand beaches and good fishing;
- remains of an old cannery; and,
- excludes Indian reserve and a privately owned lot that is scheduled for timber harvesting.

9. *Klewnuggit Inlet (East Inlet):*

- approximately 1340 hectares (land: 840 hectares);
- scenic area at the north end of Grenville Narrows characterized by four radiating arms, one of which contains Brodie and Freda Lakes;
- includes only East Inlet and the two lakes.



Recreation corridor proposal

Recreational interests have suggested that the high-value scenic landscapes and coastal recreation resources make the Inside Passage a candidate for recreation corridor status. They fear the loss of high-value areas to indiscriminate commercial development and suggest that recreation corridor status is one way to protect those values for the future.

On the other hand, industrial interests have argued that the historic forestry, fishing and commercial transportation uses must continue. They feel a recreation corridor is inappropriate because it would create a situation where traditional uses would be affected through unnecessary restrictions on current and continuing activities.

After receiving feedback on this draft strategic plan, the Forest Service, in co-operation with B.C. Parks, will develop a recommendation for government on whether or not recreation corridor registration is appropriate.

This recommendation will be discussed with licensed resource users and the Outdoor Recreation Council before it is submitted.

Please direct specific questions and comments on the recreation corridor status to the appropriate regional manager, B.C. Forest Service, as part of the review of this draft strategic plan.

Local resource-use planning

After this strategic plan is completed, the B.C. Forest Service in Bella Coola and Prince Rupert will develop a local resource use plan (LRUP) for each of the two forest districts within the Inside Passage planning area.

Within the strategic plan framework, the LRUPs will define specific management prescriptions for integrating recreation and timber resources in each of the 12 management units.

The LRUPs will be based on and linked to the strategic plan by these general objectives:

1. Important scenic values must be recognized and protected. The forest industry will incorporate this recognition and protection into management and working plans and five-year development plans for tree farm licenses and forest licenses.
2. Specific operational timber harvesting guidelines will be developed for each management unit. They will be used by the B.C. Forest Service and the forest industry when preparing timber development plans.
3. Visual quality objectives will be prescribed for proposed operations within each management unit.
4. The LRUPs will identify specific measures to manage and protect significant recreational features.
5. The LRUPs will ensure that sufficient recognition and management of other resource values — commercial and sport fisheries, marine and terrestrial wildlife, the aquaculture industry, cultural and heritage resources and mineral resources — are integrated into specific guidelines for each unit.

Implementation

Following public review, and revision as necessary, the final plan will be submitted for approval to the Environment and Land Use Committee (ELUC) of Cabinet.

All developments falling under provincial jurisdiction will be expected to adhere to the guidelines in the approved strategic plan.

The B.C. Forest Service will continue to play the lead role in preparing LRUPs. One plan will be done in each of the two forest districts and will provide the specific forest management prescriptions required to implement the guidelines contained in the strategic plan.

The LRUPs will, in turn, guide the preparation of five-year development plans and cutting permits through which "on the ground" timber harvesting operations will occur.

Resource management plans for timber supply areas and forest industry management and working plans for the Inside Passage area will be revised to reflect the content of the approved strategic plan and LRUPs.

An annual update will be used to monitor the plans' implementation. Forest companies will submit five-year development plan updates and annual reports of their commitments and accomplishments under pre-harvest silviculture prescriptions (PHSPs).

The Forest Service will prepare a brief summary of this information including information for the Small Business Forest Enterprise Program. Recreation developments and proposals will also be summarized.

Other agencies with jurisdiction over activities in the Inside Passage will be asked to provide annual summaries of developments and proposals. The annual update will be made available for public review.

Both the strategic plan and LRUPs will require formal periodic review. Revision may also become necessary as new information becomes available. An opportunity for public review will be included in an, formal review or revision process.

After the strategic plan is approved, the proposed marine parks will be requested through existing Order-in-Council procedures.

As they are designed with self-contained boats in mind, developments will be limited to mooring buoys in a few locations and to some minor trailwork. The parks will be advertised via park maps and marine charts.

To comment

Resource users and the public are encouraged to review this draft strategic plan and submit their comments and suggestions by September 30, 1989, to these addresses:

Regional Planning Officer
Prince Rupert Forest Region
Bag 500
Smithers, B.C.
VOJ 2N0
Phone: 847-7505

Regional Planning Officer
Vancouver Forest Region
4595 Canada Way
Burnaby B.C.
V5G 4L9
Phone: 684-7695