

**S B**

**436**

DATE: 2/6/90

U FURTHER: Finance

Date of 5-Day Notice: 4-10-90  
(in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: 4-18-90

Resources Committee considered SB 436

"An Act relating to the salvage of edible meat from big game animals and wild fowl."

and recommended:

- replace with \_\_\_\_\_ CS SB 436 (Res)  same title
- attached amendment(s)  new title
- \_\_\_\_\_ letter of intent adopted

- do pass
- do not pass
- no recommendation
- individual recommendations
- further referral to \_\_\_\_\_

ATTACHES NEW FISCAL NOTE(S):

Department(s)/Date:

Department(s)/Date:

- fiscal note(s) \_\_\_\_\_
- \_\_\_\_\_
- \_\_\_\_\_

- zero fiscal note(s) FTG, Pub Saf
- \_\_\_\_\_
- \_\_\_\_\_

appropriation-no fiscal note

Governor's bill w/fiscal note

SIGNING DO PASS:

Rick Halford  
[Signature]  
[Signature]  
Allen Sturgulowski

OTHER RECOMMENDATIONS:

\_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_

Laboratory No Pass  
 Chair: Signature and Recommendation

as a result of boning or a close trimming of the bones;

(C) [(D)] viscera:

BY SEN. COGHILL, Frank, Halford

1 IN THE SENATE

2

SENATE BILL NO. 436

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

SIXTEENTH LEGISLATURE - SECOND SESSION

5

A BILL

6 For an Act entitled: "An Act relating to the salvage of edible meat from

7

big game animals and wild fowl."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9

\* Section 1. AS 16.30 is amended by adding a new section to read:

10

Sec. 16.30.013. TIME OF SALVAGE OF MEAT ~~OR~~ HORNED OR ANTLERED

11

GAME. It is a class B misdemeanor for a person to intentionally fail

12

to salvage the edible meat of a big game animal bearing horns or

13

antlers at or before the time that the horns or antlers are ~~salvaged~~

14

\* Sec. 2. AS 16.30.030(3) is amended to read:

15

(3) "edible meat" means, in the case of big game animals,

16

the meat of the ribs, neck, brisket, front quarters as far as the

17

junction of the humerus and the radius-ulna (knee), hindquarters as

18

far as the distal joint of the tibia-fibula (stifle joint), and that

19

portion of the animal between the front and hindquarters; in the case

20

of wild fowl, the meat of the breast; however, "edible meat" of big

21

game or wild fowl does not include

22

(A) meat of the head;

23

(B) [MEAT THAT HAS BEEN DAMAGED AND MADE INEDIBLE BY

24

THE METHOD OF TAKING;

25

(C)] bones, sinew, and incidental meat reasonably lost

26

as a result of boning or a close trimming of the bones;

27

(C) [(D)] viscera;

28

\* Sec. 3. AS 16.30.030 is amended by adding a new paragraph to read:

29

(9) "salvage" means to remove the edible meat, [horns, or

*Delete*

*removed from the field*

1 antlers] of a big game animal or edible meat of wild fowl from the site  
2 where the animal or wild fowl was taken to a place where the edible  
3 meat [horns, or antlers] <sup>is</sup> are prepared or preserved for consumption,  
4 processing, [or storage.] or for shipping from a guides  
registered base camp.



STATE OF ALASKA  
OFFICE OF THE GOVERNOR

BILL ANALYSIS

DEPARTMENT Fish and Game	DIVISION Wildlife Conservation	BILL NUMBER SB 436	SPONSOR Coghill
SHORT TITLE OF BILL Salvage of edible meat from big game animals and wild fowl			
DEPARTMENT POSITION Support			
PREPARED BY Bruce Dinneford	DATE 2-28-90	COMMISSIONER'S SIGNATURE <i>Bruce Dinneford</i>	DATE 3/6/90

SUMMARY

OTHER AGENCIES AFFECTED BY BILL Department of Public Safety	CONSTITUENT GROUPS AFFECTED BY BILL Hunters
ORGANIZATIONAL SUPPORT FOR BILL Unknown	ORGANIZATIONAL OPPOSITION TO BILL Unknown

FISCAL IMPACT:  NONE  FISCAL NOTE ATTACHED

BACKGROUND/LEGISLATIVE INTENT

This bill would require hunters to remove all edible meat from the kill site to the location where it is to be prepared or preserved for consumption prior to removing antlers or horns from the field. While current regulations require the salvage of all edible meat as defined in 5 AAC 92.990, horns or antlers may be brought from the field prior to the meat.

ANALYSIS OF BILL/PROGRAM EFFECTS

While this bill presents no fiscal impacts to the Department of Fish and Game, it would add a regulation that may add to duties by staff in the field at check stations or otherwise monitoring hunts. Such a law could reduce the amount of valuable edible meat wasted in the field by diminishing the number of incidents where a hunter claimed he was going back for meat or had gone back to find it gone or consumed by other wildlife (i.e., bears, wolves). As written, the legislation would require the salvage of meat damaged by the method of take and would add an unnecessary burden upon hunters. The proposed definition of salvage may be interpreted to mean that horns or antlers must be brought from the field, and that meat must be taken to its final destination before horns or antlers leave the field. (Cont. on pg 2)

AMENDMENTS PROPOSED

Leave wording "meat that has been damaged and made inedible by the method of taking" intact.

Eliminate the proposed language requiring the salvage of horns or antlers, unless required by regulation for specific hunt.

Clarify whether the intent of the legislation (Cont. on pg 2)

PLEASE ATTACH A SEPARATE SHEET FOR ADDITIONAL COMMENTS ON ANALYSIS.

ANALYSIS OF BILL/PROGRAM EFFECTS Cont.

AS 16.30.010.(a) lists the failure to salvage the edible meat as a class A misdemeanor "...for a person who kills..." a big game animal. The proposed legislation suggests a class B misdemeanor and does not include the "person who kills" wording. AS 16.30.012.(a) currently prohibits the possession of antlers or horns of an animal without possessing the edible meat.

AMENDMENTS PROPOSED Cont.

is to transport all edible meat to the location of preservation or preparation prior to transporting the horns or antlers, or is transportation to a base camp sufficient.

Maintain class A misdemeanor as currently listed in AS 16.30.010(a).

## FISCAL NOTE

**REQUEST:**

Revision Date: 4/12/90  
 Title: Salvage of edible meat from big game animals and wild fowl  
 Sponsor: Senator Cochill  
 Requestor: \_\_\_\_\_

Agency Affected: Fish and Game  
 BRU: Wildlife Conservation  
 Components: \_\_\_\_\_

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & S. RUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0	0	0	0	0	0
<b>CAPITAL</b>						
<b>REVENUE</b>						

**FUNDING:** (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	0	0	0	0	0	0

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS :** (Attach a separate page if necessary)

Prepared by: Bruce Dinneford  
 Division: Wildlife Conservation  
 Approved by Commissioner: *[Signature]*  
 Agency: Fish and Game

Phone: 465-4190  
 Date: 4/12/90  
 Date: 4/12/90

Distribution (by preparer):  
 Legislative Finance  
 Legislative Sponsor  
 Requestor  
 Office of Management and Budget  
 Impacted Agency(ies)

FISCAL NOTE

REQUEST:

Revision Date: \_\_\_\_\_  
Title: Salvage of edible meat from wild game  
Sponsor: Senator Coghill, et al.  
Requestor: Senate Resources

Agency Affected: Public Safety  
BRU: Fish & Wildlife Protection  
Component: Enforcement & ISU

EXPENDITURES/REVENUES: (Thousands of Dollars) (Inflation not included)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER/PROG RCPT						
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

No fiscal impact is anticipated.

Prepared by: Captain Conrad G. Seibel  
Division: Fish & Wildlife Protection

Phone: 269-5509  
Date: 2-12-90

Approved by Commissioner: Arthur English  
Agency: Department of Public Safety

Date: 2-14-90  
Page 1 of 1

*CS*  
2/12/90

*A.A. 100*

FISCAL NOTE

REQUEST:

Revision Date: \_\_\_\_\_  
Title: Salvage of edible meat from wild game  
Sponsor: Senator Coghill, et al.  
Requestor: Senate Resources

Agency Affected: Public Safety  
BRU: Fish & Wildlife Protection  
Component: Enforcement & ISU

EXPENDITURES/REVENUES: (Thousands of Dollars) (Inflation not included)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
---------	---	---	---	---	---	---

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER/PROG RCPT						
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

No fiscal impact is anticipated.

Changes in CS SB 436 (Res) have no fiscal impact. This fiscal note is appropriate. Projections of no fiscal impact would continue through 1996.

Prepared by: Captain Conrad G. Seibel  
Division: Fish & Wildlife Protection

Phone: 269-5509  
Date: 2-12-90

Approved by Commissioner: A.A. English  
Agency: Department of Public Safety

Date: 2-14-90  
Page 1 of 1

*Handwritten:* 2/12/90

## FISCAL NOTE

**REQUEST:**

Revision Date: 4/12/90  
Title: Salvage of edible meat from big game animals and wild fowl  
Sponsor: Senator Cochill  
Requestor: \_\_\_\_\_

Agency Affected: Fish and Game  
BRU: Wildlife Conservation

Components: \_\_\_\_\_

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0	0	0	0	0	0
<b>CAPITAL</b>						
<b>REVENUE</b>						

**FUNDING:** (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	0	0	0	0	0	0

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS :** (Attach a separate page if necessary)

Prepared by: Bruce Dineford Phone: 465-4190  
Division: Wildlife Conservation Date: 4/12/90

Approved by Commissioner: [Signature] Date: 4/12/90  
Agency: Fish and Game

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

Changes in CS SB 436 (Res.) have no fiscal impact. This fiscal note is appropriate. Projections of no fiscal impact would continue through 1996.

FISCAL NOTE

REQUEST:

Revision Date: \_\_\_\_\_ Agency Affected: Public Safety  
 Title: Salvage of edible meat from BRU: Fish & Wildlife Protection  
wild game  
 Sponsor: Senator Cochill, et al. Component: Enforcement & ISU  
 Requestor: Senate Resources

EXPENDITURES/REVENUES: (Thousands of Dollars) (Inflation not included)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER/PROG RCPT						
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

No fiscal impact is anticipated.

Prepared by: Captain Conrad G. Seibel  
 Division: Fish & Wildlife Protection

Phone: 269-5509  
 Date: 2-12-90

Approved by Commissioner: Arthur English  
 Agency: Department of Public Safety

Date: 2-14-90  
 Page 1 of 1

*CS*  
2/12/90

*2011-100*

## FISCAL NOTE

**REQUEST:**

Revision Date: 4/12/90  
 Title: Salvage of edible meat from big game animals and wild fowl  
 Sponsor: Senator Coghill  
 Requestor: \_\_\_\_\_

Agency Affected: Fish and Game  
 BRU: Wildlife Conservation  
 Components: \_\_\_\_\_

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
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EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0	0	0	0	0	0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

**FUNDING:** (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	0	0	0	0	0	0

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS :** (Attach a separate page if necessary)

Prepared by: Bruce Dinneford Phone: 465-4190  
 Division: Wildlife Conservation Date: 4/12/90

Approved by Commissioner: *[Signature]* Date: 4/12/90  
 Agency: Fish and Game

- Distribution (by preparer):
- Legislative Finance
  - Legislative Sponsor
  - Requestor
  - Office of Management and Budget
  - Impacted Agency(ies)



# Senator John B. (Jack) Coghill

Alaska State Legislature

Box V  
Juneau, Alaska 99811  
(907) 465-4797

Box 55028  
North Pole, Alaska 99705  
(907) 488-0862



## MEMORANDUM

DATE: April 18, 1990

TO: Senator Bettye Fahrenkamp, Chair  
Senate Resources Committee

FROM: Senator Jack Coghill

SUBJECT: Senate Bill 436

A large, handwritten signature in cursive script, which appears to be "Jack Coghill", written over the "FROM" and "SUBJECT" lines of the memorandum.

### BILL SUMMARY:

Senate Bill 436, "An Act relating to the salvage of edible meat from big game animals and wild fowl" is a piece of legislation which would require hunters to remove all edible meat from a big game animal bearing horns or antlers from the field before the horns or antlers are removed.

### FISCAL IMPACT:

Zero fiscal note from Department of Public Safety, Division of Fish & Wildlife Protection.

Zero fiscal note from Department of Fish & Game, Division of Wildlife Conservation.

### ABOUT THE BILL:

The intent of SB 436 is to diminish the amount of wasted meat by requiring hunters to remove all edible meat from the kill site prior to removing the horns or antlers.

SB 436 would help to eliminate instances where hunting occurs primarily for obtaining the trophy. It would also help in diminishing cases where hunters go back for the edible meat and find it gone. For example, the meat may decay or be consumed by other animals by the time the hunter goes back to salvage it.

Original sponsor(s): SEN. COGHILL, Frank, Halford

IN THE SENATE

BY THE RESOURCES COMMITTEE

CS FOR SENATE BILL NO. 436 (Resources)

IN THE LEGISLATURE OF THE STATE OF ALASKA

SIXTEENTH LEGISLATURE - SECOND SESSION

A BILL

For an Act entitled: "An Act relating to the salvage of edible meat from big game animals and wild fowl."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

\* Section 1. AS 16.30 is amended by adding a new section to read:

Sec. 16.30.013. TIME OF SALVAGE OF MEAT OF HORNED OR ANTLERED GAME. It is a class B misdemeanor for a person to intentionally fail to salvage the edible meat of a big game animal bearing horns or antlers at or before the time that the horns or antlers are removed from the field.

\* Sec. 2. AS 16.30.030 is amended by adding a new paragraph to read:

(9) "salvage" means to remove the edible meat of a big game animal or edible meat of wild fowl from the site where the animal or wild fowl was taken to a place where the edible meat is prepared or preserved for consumption or processing or for shipping from a guide-outfitter's registered base camp.