

S B

219

SENATE COMMITTEE REPORT

FIRST COMMITTEE OF REFERRAL

Date of 5-DAY NOTICE 3/16/89
IN ACCORDANCE WITH UNIFORM RULE 23

FURTHER

FIN

**FISCAL NOTE(S) MUST BE ATTACHED
IN ACCORDANCE WITH AS 24.08.035

3/13/89

DATE TURNED INTO OFFICE 3/23/89

Mr. President:

HESS

Committee considered

SB 219

birth certificates

and recommended:

- replace with CS _____ same title
- attached amendment(s) and new title
- _____ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

FISCAL NOTE(S) attached zero
 appropriation no FN attached

fiscal impact
 Gov. FN introduced w/ bill

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

[Signature]
[Signature]
Tim Kelly

Paul Frisk (Do Pass)
Chairman signature and recommendation

Committee backup attached



Official Business

Alaska State Legislature

Senate

P.O. BOX V
State Capitol
Juneau, Alaska 99811

SPONSOR STATEMENT

SENATE BILL 219

The concept of Senate Bill 219, relating to birth certificates, is to commemorate the birth of a child while at the same time contributing to the fight against child abuse and neglect.

Under the provisions of this legislation, parents would be able to purchase a specially designed birth certificate to commemorate the birth of their child. This would be in addition to the birth certificate which the Bureau of Vital Statistics presently issues.

These heirloom birth certificates would cost \$25 and would be printed on special paper and would be suitable for framing.

The intent of the legislation is that the revenue generated from the sale of these certificates would be appropriated from the general fund into the Alaska Children's Trust Fund which was established - but not funded - last year to aid in the prevention of child abuse and neglect.

Similar programs have been adopted in Washington, Oregon, and Minnesota.

FISCAL NOTE

REQUEST:

Revision Date: _____
 Title: An Act Relating To Birth Certifi-
cates
 Sponsor: Kerttula
 Requestor: _____

Agency Affected: Health & Social Services
 BRU: State Health Services
 Components: Bureau of Vital Statistics

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES		1.8	.9	.9	.9	.9
TRAVEL						
CONTRACTUAL		.6	.3	.3	.3	.3
SUPPLIES		1.0	.5	.5	.5	.5
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	3.4	1.7	1.7	1.7	1.7
CAPITAL	0	0	0	0	0	0
REVENUE	0	0.0	4.5	4.5	4.5	4.5

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	3.4	1.7	1.7	1.7	1.7
FEDERAL FUNDS						
OTHER						
TOTAL	0	3.4	1.7	1.7	1.7	1.7

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

(See Attached)

Prepared by: Elizabeth Ward *Elizabeth Ward* Phone: 465-3090
 Division: Public Health Date: 3/20/89

Approved by Commissioner: Myra M. Munson *Myra M. Munson* Date: 3/20/89
 Agency: Department of Health & Social Services

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

SB 219 Fiscal Note (Analysis)

Oregon has four years experience with a similar program. Oregon averages approximately 40,000 live births per year. In the first year of the program Oregon issued 1100 displayable certificates. Oregon is currently issuing approximately 600 displayable certificates per year.

Assuming that Alaska (12,000 live births per year) will have experience similar to Oregon we will issue 360 certificates in the first year and then drop off to 180 per year.

Cost of Service Estimate:

Oregon

charge for displayable certificate	\$25.00
cost of service	\$12.00
pass through to child service agencies	\$13.00

Minnesota (new program 6 mo experience)

charge for displayable certificate	\$25.00
cost of service	\$10.00
pass through to children's trust fund	\$15.00

Alaska (estimate)

charge for displayable certificate	\$25.00
cost of service	\$ 9.25
normal certificate processing	\$5.00
calligraphy (contract)	\$1.50
printing, mailing tubes, & postage	\$2.75

Projections:

	volume	revenues (000) (volume x \$25)	costs (000) (volume x \$9.25)
1st year	360	\$9.0	\$3.4
2nd-5th years	180	\$4.5	\$1.7

ome. The net income of the fund
se other than the support of the
nissioner of revenue shall invest
n appropriated or that has been
the income is appropriated and
n § 23 ch 141 SLA 1988)

nt that a detailed comparison is imprac-
able.

uring each fiscal year the com-
r to the fund created in AS
one per cent of the total receipts
land, including amounts paid to
l rent of surface rights, mineral
proceeds, and federal mineral
es. (§ 4 ch 182 SLA 1978)

ommissioner of revenue. The
urer of the trust fund created in

established in AS 14.25.180(c);
ne from investments in separate
the fund;

ng records that distinguish be-
the fund;

ablished under AS 37.14.120 on
rmance of the fund. (§ 4 ch 182
8; am § 24 ch 141 SLA 1988)

a paragraph (3), "fund and credit the in-
ome reserve account of the" for "funds
stablished under AS 37.14.010 and
7.14.110 and credit the income reserve
ccount of each" in paragraph (4), and
the fund" for "each fund" in paragraph
5).

The second 1988 amendment rewrote
his section to the extent that a detailed
omparison is impracticable.

This section is set out as amended by ch.
41.

e commissioner of revenue is the
nvest the fund to provide increas-
ls to the fund's income beneficia-
re money in the fund on the basis
mote the long-term generation of
d, the commissioner shall

- (1) consider the status of the fund's capital and the income gener-
ated on both a current and a probable future basis;
- (2) determine the appropriate investment objectives;
- (3) establish investment policies to achieve the objectives; and
- (4) act only in regard to the financial interests of the fund's benefi-
ciaries. (§ 4 ch 182 SLA 1978; am § 30 ch 85 SLA 1988; am § 25 ch
141 SLA 1988)

Effect of amendments. — The first
1988 amendment substituted "the advi-
sory board created in AS 37.14.120, may
invest the principal of the fund created
in AS 37.14.110" for "each advisory board
created in AS 37.14.020 and 37.14.120,
may invest the principal of the funds cre-
ated in AS 37.14.010 and 37.14.110" in
subsection (a) and, in subsection (b), sub-

stituted "fund" for "funds" in paragraphs
(1)-(3) and (6), rewrote paragraph (5), and
made a minor stylistic change in para-
graph (6).

The second 1988 amendment rewrote
this section to the extent that a detailed
comparison is impracticable.

This section is set out as amended by ch.
141.

Article 3. Alaska Children's Trust Fund.

Section	Section
200. Alaska children's trust fund estab- lished	230. Powers and duties of board
210. Powers and duties of the commis- sioner of revenue	240. Fund utilization
220. Alaska Children's Trust Fund Board established	250. Grants
	260. Eligibility for grants
	270. Definitions

Sec. 37.14.200. Alaska children's trust fund established.

(a) The Alaska children's trust fund is established as a separate en-
dowment trust fund of the state.

(b) The principal of the fund consists of

(1) legislative appropriations to the fund; and

(2) gifts, bequests, and contributions of cash or other assets from a
person.

(c) The net income of the fund shall be determined by the commis-
sioner of revenue in accordance with investment accounting principles
and in a manner that preserves the distinction between principal and
income. (§ 1 ch 19 SLA 1988)

Sec. 37.14.210. Powers and duties of the commissioner of rev-
enue. The commissioner of revenue is the treasurer of the fund and
has the following power and duty to:

(1) act as official custodian of the cash and investments belonging
to the fund by securing adequate and safe custodial facilities;

(2) receive all items of cash and investments belonging to the fund;

(3) collect the principal and income from investments owned or ac-
quired by the fund and deposit the amounts in separate principal and
income accounts for the fund;

(4) invest and reinvest the assets of the fund as provided in this section and as provided for the investment of surplus pension funds under former AS 39.35.110(a), (c), (e), (f), (h) and (i);

(5) exercise the powers of an owner with respect to the assets of the fund;

(6) maintain accounting records of the fund in accordance with investment accounting principles and with distinction between the principal and income accounts of the fund;

(7) engage an independent firm of certified public accountants to annually audit the financial condition of the fund's investments and investment transactions;

(8) enter into and enforce contracts or agreements considered necessary for the investment purposes of the fund;

(9) report to the board the condition and investment performance of the fund;

(10) do all acts, whether or not expressly authorized, that the commissioner of revenue considers necessary or proper in administering the assets of the fund. (§ 1 ch 19 SLA 1988)

Revisor's notes. — The introductory language of this section was rewritten in 1988 to conform to the style of the Alaska Statutes, and corresponding minor word changes were made in paragraphs (1)-(10). In paragraph (4), the word "former"

was inserted before the reference to AS 39.35.110 to reflect the 1988 repeal of that section by ch. 141, SLA 1988. Paragraphs (6)-(9) were enacted as (7)-(10) and paragraph (10) was enacted as (6). Renumbered in 1988.

Sec. 37.14.220. Alaska Children's Trust Fund Board established. (a) The Alaska Children's Trust Fund Board is established in the Office of the Governor. The board is composed of

(1) the governor or a designee of the governor;

(2) the commissioner of health and social services or the commissioner's designee;

(3) a member of the Council on Domestic Violence and Sexual Assault elected by the council;

(4) the director of the office of public advocacy or the director's designee;

(5) the commissioner of education or the commissioner's designee;

(6) a member of the senate appointed by the president of the senate;

(7) a member of the house of representatives appointed by the speaker of the house of representatives; and

(8) three members appointed by the governor as follows:

(A) a licensed physician with a specialty in pediatrics who has practiced medicine in the state for at least five years and who is an expert in the subject of child abuse and neglect; and

(B) two public members, one of whom is a recognized expert in the subject of child abuse and neglect.

(b) The board shall elect a member to chair the board.

the fund as provided in this
 ment of surplus pension funds
 . (f), (h) and (i);

with respect to the assets of the

the fund in accordance with in-
 a distinction between the prin-
 l;

certified public accountants to
 of the fund's investments and

agreements considered neces-
 he fund;

and investment performance of

ssly authorized, that the com-
 ry or proper in administering
 A 1988)

inserted before the reference to AS
 5.110 to reflect the 1988 repeal of that
 ion by ch. 141, SLA 1988. Paragraphs
 9) were enacted as (7)-(10) and para-
 h (10) was enacted as (6). Renum-
 d in 1988.

Trust Fund Board estab-
Trust Fund Board is established in
 l is composed of

ie governor;
 social services or the commis-

estic Violence and Sexual As-

lic advocacy or the director's

the commissioner's designee;
 by the president of the senate;
 esentatives appointed by the
 s; and

governor as follows:
 lty in pediatrics who has prac-
 ive years and who is an expert
 lect; and

n is a recognized expert in the

to chair the board.

(c) The staff of the office of child advocacy serves as the staff of the
 board. (§ 1 ch 19 SLA 1988)

Sec. 37.14.230. Powers and duties of board. The board shall

(1) hold regular meetings and special meetings it considers neces-
 sary; the board may hold meetings by teleconference;

(2) award grants from the net income of the fund to community-
 based programs and projects that the board finds will aid in the pre-
 vention of child abuse and neglect;

(3) monitor approved programs and projects for compliance with AS
 37.14.200 — 37.14.270;

(4) before providing assistance to a program or project, approve
 written findings on the program or project that include a consider-
 ation of the means of measuring the effectiveness of the program or
 project;

(5) apply for, and use net income from the fund to obtain, private
 and federal grants for the prevention of child abuse and neglect;

(6) solicit contributions, gifts, and bequests to the fund;

(7) keep audio tape recordings of each meeting of the board to be
 made available on request; and

(8) submit to the governor and the legislature by February 1 each
 year a report describing

(A) the child abuse and neglect prevention services that were pro-
 vided by the programs and projects to which the board awarded
 grants; and

(B) the annual level of contributions, income, and expenses of the
 fund. (§ 1 ch 19 SLA 1988)

Sec. 37.14.240. Fund utilization. (a) The principal of the fund
 and any capital gains or losses realized on the principal shall be re-
 tained perpetually in the fund for investment as specified in AS
 37.14.210, and may not be used for the awarding of grants.

(b) The net income of the fund may be appropriated only for the
 following purposes:

(1) the awarding of grants;

(2) obtaining private and federal grants for the fund;

(3) soliciting contributions, gifts, and bequests for the fund; and

(4) reimbursement to the Department of Revenue for the costs of
 establishing the fund.

(c) Realized net income that has not been appropriated, or that has
 been appropriated but not expended, shall be invested until appropri-
 ated and expended. (§ 1 ch 19 SLA 1988)

Sec. 37.14.250. Grants. (a) In awarding grants from the net income of the fund, the board shall consider the proposals of a qualified applicant only after the applicant has submitted a detailed proposal in the form prescribed by the board. The board may not award a grant unless the board makes written findings that

(1) the proposed project, if successful, will help prevent child abuse or neglect;

(2) the application for financial assistance contains an adequate plan for project implementation, including both financial feasibility and project effectiveness;

(3) the applicant demonstrates that sufficient technical expertise is available to accomplish the objectives of the proposed program or project; and

(4) the applicant has identified costs associated with and ancillary to the project, additional governmental costs, future obligations generated by the program or project, and necessary operating, maintenance, or other support costs for the life of the program or project.

(b) The board may establish other requirements for the award of grants under this section if necessary to carry out the purpose of the fund.

(c) The board shall award grants in amounts that

(1) are appropriate to the conditions of the applicant and the proposed program or project; and

(2) will make the most effective use of the money available.

(d) The amount of all grants awarded by the board during a 12-month period to a single project or program may not exceed \$50,000. The board may not finance more than 75 percent of the cost of a program or project during each of the first two years for which the program or project receives a grant, 50 percent during each of the third and fourth years, and 25 percent during each year thereafter.

(e) A recipient of a grant may not use more than 10 percent of the grant for administration of the program or project.

(f) To the extent consistent with the terms or conditions of the grant, a private or federal grant awarded to the board shall be distributed in the same manner as provided for grants under this section and AS 37.14.260. (§ 1 ch 19 SLA 1988)

Sec. 37.14.260. Eligibility for grants. The board may award a grant to an applicant if

(1) the applicant has submitted a proposal that is acceptable to the board; and

(2) programs and projects, if any, of the applicant that have previously received a grant from the board have complied with all requirements of that assistance and have performed with sufficient success or promise to warrant further financial assistance. (§ 1 ch 19 SLA 1988)

warding grants from the net in- sider the proposals of a qualified submitted a detailed proposal in e board may not award a grant lings that al, will help prevent child abuse

ssistance contains an adequate uding both financial feasibility

sufficient technical expertise is es of the proposed program or

s associated with and ancilla, l costs, future obligations gener- essary operating, maintenance, the program or project.

requirements for the award of to carry out the purpose of the

n amounts that s of the applicant and the pro-

se of the money available. led by the board during a 12- gram may not exceed \$50,000. n 75 percent of the cost of a first two years for which the 50 percent during each of the t during each year thereafter. se more than 10 percent of the am or project.

ie terms or conditions of the d to the board shall be distrib- r grants under this section and

nts. The board may award a

posal that is acceptable to the

he applicant that have previ- ave complied with all require- med with sufficient success or istance. (§ 1 ch 19 SLA 1988)

Sec. 37.14.270. Definitions. In AS 37.14.200 — 37.14.270

- (1) "board" means the Alaska Children's Trust Fund Board;
- (2) "child abuse and neglect" has the meaning given in AS 47.17.070;
- (3) "fund" means the Alaska children's trust fund established under AS 37.14.200;
- (4) "prevention of child abuse and neglect" includes primary and secondary prevention programs; in this paragraph
 - (A) "primary prevention program" means an educational or training program intended to raise the awareness of and change attitudes concerning child abuse and neglect and its prevention;
 - (B) "secondary prevention program" means a service intended to reach high-risk groups and to prevent the occurrence or recurrence of child abuse and neglect. (§ 1 ch 19 SLA 1988)

Chapter 15. Bonding.

Article

- 1. State Bonding Act (§§ 37.15.010 — 37.15.220)
- 2. Bond Anticipation Notes (§§ 37.15.300 — 37.15.390)
- 3. International Airports Revenue Bonds (§§ 37.15.410 — 37.15.550)
- 4. Toll Facilities Revenue Bonds (§§ 37.15.610 — 37.15.760)

Article 1. State Bonding Act.

Section

- 10. Full faith and credit for general obligation bonds
- 12. Continuing debt service appropriation
- 15. Notice before election
- 20. Manner and amounts of sale
- 30. Interest rate and maturity
- 40. Sale of bonds
- 50. Redemption
- 60. Form and registration of bonds
- 70. Place of payment
- 80. Signatures and seal
- 90. Terms and conditions
- 100. Trustee
- 110. Creation and membership of state bond committee
- 120. Regulations

Section

- 130. Officers, records and proceedings
- 140. Duties of state bond committee
- 150. Committee may employ special services
- 155. Prohibited bidding on bonds and anticipation notes
- 160. Contents of resolution
- 170. State bond committee to certify annual principal, interest, and reserve requirements
- 180. Remedies of bondholders
- 190. Negotiability
- 200. Bonds as legal investments
- 210. Refunding bonds
- 215. Official statements
- 220. Short title

Sec. 37.15.010. Full faith and credit for general obligation bonds. The full faith, credit and resources of the state are hereby pledged to the payment of the principal of and interest and redemption premium, if any, on all general obligation bonds of the state authorized pursuant to art. IX, § 8 of the constitution. (§ 1 ch 175 SLA 1960; am § 1 ch 104 SLA 1967)