

HB

479

Alaska State Legislature

SENATOR PAUL FISCHER, Chairman
SENATOR JIM DUNCAN, Vice Chairman
SENATOR AL ADAMS
SENATOR LLOYD JONES
SENATOR TIM KELLY



PO BOX V
ROOM 508
STATE CAPITOL
(907) 465-3762

Senate Committee on Health, Education and Social Services

Amendments to HB 479

By Fischer

Page 1, Line 25, delete "Four or Fewer".

BY REP. BROWN, Ulmer, Finkelstein, Koponen, M.Davis, Ellis, Boyer, Kubina,
Navarre, Collins, Goll, Menard, Jacko

1 IN THE HOUSE

2

HOUSE BILL NO. 479

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

SIXTEENTH LEGISLATURE - SECOND SESSION

5

A BILL

6 For an Act entitled: "An Act establishing an awards program to recognize
7 waste reduction and recycling efforts in school
8 districts; and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. FINDINGS. The legislature finds that

11 (1) waste reduction and recycling must be a fundamental part of
12 a comprehensive solid waste management effort;

13 (2) the success of waste reduction and recycling initiatives are
14 largely dependent upon the current and future behavior of consumers in the
15 state; and

16 (3) while significant opportunities for waste reduction and
17 recycling exist, public education is required to ensure that consumers are
18 aware of these opportunities.

19 * Sec. 2. AS 46.11 is amended by adding a new section to read:

20 Sec. 46.11.070. REDUCTION AND RECYCLING AWARDS PROGRAM. (a) In
21 consultation with the Department of Education, the Department of
22 Environmental Conservation shall establish a waste reduction and
23 recycling awards program under which the Department of Environmental
24 Conservation may annually, subject to available funding, award grants
25 of up to \$10,000 each to ~~four or fewer~~ school districts in recognition
26 of their efforts to reduce and recycle waste generated in the adminis-
27 trative offices, classrooms, laboratories, cafeterias, and maintenance
28 operations of the school district.

29 (b) The Department of Environmental Conservation shall, on

1 request, provide technical assistance to school districts concerning
2 their opportunities to reduce and recycle wastes.

3 (c) The Department of Environmental Conservation shall adopt
4 regulations to implement the awards program. For purposes of evaluat-
5 ing school waste reduction and recycling programs, the department may
6 group school districts according to geographical location, student
7 population, distance to recycling markets, or other criteria con-
8 sidered appropriate by the department.

9 * Sec. 3. This Act takes effect immediately under AS 01.10.070(c).



Alaska State Legislature

HOUSE OF REPRESENTATIVES

Official Business

P.O. Box V
State Capitol
Juneau, Alaska 99811

TO: Senator Paul Fischer
Senate Health, Education, and Social Services

FROM: Representative Kay Brown

DATE: April 28, 1990 *Kay*

SUBJ: HB 479 - School District Recycling Recognition Awards

Thank you for scheduling HB 479, legislation that would establish an awards program to recognize waste reduction and recycling efforts by Alaska school districts.

This legislation would establish a school waste reduction and recycling awards program. On April 2nd, the House of Representatives passed HB 479, with strong support. As you may know, HB 479 is one part of the so-called WRRAP (Waste Reduction, Recycling and Planning) package of legislation.

Under HB 479, the Department of Environmental Conservation would, in consultation with the Commissioner of Education, develop an awards program to recognize waste reduction and recycling efforts in the state's schools grades kindergarten through high school. As part of the program, DEC would develop guidelines for school waste reduction and recycling programs and provide technical assistance upon request concerning opportunities to reduce and recycle waste generated in administrative offices, classrooms, laboratories, cafeterias, and maintenance operations. In evaluating school waste reduction and recycling programs, DEC may group schools according to geographic location, student population, distance to recyclable markets, or other appropriate criteria. Subject to available funding, the HB 479 calls for annual recognition awards (a maximum of \$10,000) to be made to school districts to recognize exemplary waste reduction and recycling efforts.

In trying to develop a comprehensive program to encourage greater waste reduction and recycling, it is clear that Alaska's youth will play a key role in the success or failure of this effort. The school awards program that would be established by HB 479 offers an effective, low-cost means of providing both an appropriate incentive as well as practical experience to young Alaskans regarding waste reduction and recycling.

Your consideration of this legislation is appreciated.

4/30/90
Rep. Kay Brown

HOUSE BILL 479

An act establishing an awards program to recognize waste reduction and recycling efforts in school districts; and providing for an effective date.

ATTACHMENTS:

1. HB 479
2. Sectional Analysis
3. DEC Fiscal Note
4. C&RA Fiscal Note
5. Statements in support of the legislation
6. "Waste-Not-Washington Act" information
7. Empire article, 2/7/90
8. House Finance Committee minutes, 3/12/90
9. House Finance Committee minutes, 3/8/90
10. House Community and Regional Affairs Committee, 2/20/90

3/7/91
Rep. Kay Brown

SECTIONAL ANALYSIS

HB 479 - School District Recycling Recognition Awards

Section 1. Findings that public education is necessary for the success of a comprehensive solid waste management effort.

Section 2. Amends current statutes to add new section (AS 46.11.070) to provide that, subject to available funding, the Department of Environmental Conservation (DEC), will award up to \$10,000 annually to up to four schools in recognition of their waste reduction and recycling efforts. HB 479 provides that DEC may take geographical location, student population, and distance to recycling markets, among other criteria, into consideration in making awards. This is subject to available funding. Upon request, DEC will provide technical assistance to school districts with their waste reduction and recycling efforts.

Section 3. Immediate effective date.

FISCAL NOTE

REQUEST:

Revision Date: _____
 Title: An Act establishing an awards program
to recognize waste reduction and recycling efforts ...
 Sponsor: Rep. Brown
 Requestor: House Community & Regional Affairs

Agency Affected: Environ. Conservation
 BRU: Environmental Quality
 Components: Environmental Quality
Projects

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	0.0	0.0	0.0	0.0	0.0	0.0
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0
EQUIPMENT	0.0	0.0	0.0	0.0	0.0	0.0
LAND&STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS,CLAIMS	40.0	40.0	40.0	40.0	40.0	40.0
MISCELLANEOUS	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	40.0	40.0	40.0	40.0	40.0	40.0

CAPITAL	0.0	0.0	0.0	0.0	0.0	0.0
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REVENUE	0.0	0.0	0.0	0.0	0.0	0.0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	40.0	40.0	40.0	40.0	40.0	40.0
FEDERAL FUNDS	0.0	0.0	0.0	0.0	0.0	0.0
OTHER	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL	40.0	40.0	40.0	40.0	40.0	40.0

POSITIONS:

FULL-TIME	0.0	0.0	0.0	0.0	0.0	0.0
PART-TIME	0.0	0.0	0.0	0.0	0.0	0.0
TEMPORARY	0.0	0.0	0.0	0.0	0.0	0.0

ANALYSIS: (Attach a separate page if necessary)

SEE ATTACHED

Prepared by: Jeff Mach
 Division: Environmental Quality

Phone: 465-2671
 Date: 2/15/90

Approved by Commissioner: AD/141
 Agency: Environmental Conservation

Date: 2/15

Distribution (by preparer) :
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

FISCAL NOTE

REQUEST:

Revision Date: _____ Agency Affected: Community & Regional Affairs
 Title: "An Act...awards program..recognize waste reduction & recycling....." BRU: _____
 Sponsor: Rep Brown etc. Components: _____
 Requestor: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

There is no fiscal effect for FY 90.

Prepared by: Jim Plasman, Deputy Director Phone: 465-4750
 Division: Municipal & Regional Assistance Date: 2/15/90

Approved by Commissioner: David Hoffman Date: 2-15-90
 Agency: Community & Regional Affairs

Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget.
 Impacted Agency(ies)

Here are some of the comments that we have received on the WRRAP legislation:

Thank you for introducing these bills...

Theresa Scott,
Juneau, Alaska

The House bills 478 to 481 sound promising as a start toward more constructive use of our natural resources. We would like to see waste reduction programs introduced in the schools....

Mary Griswold
Kachemak Heritage Land Trust
Homer, Alaska

Thanks to all involved for encouraging common sense efforts with recycling and solving our waste management problems. Local involvement and education are critical for long term success. House Bills 478 and 479 address this....

Dale Miller
Ketchikan, Alaska

Please support the WRRAP Act and House Bills 478,479,480, and 481.

Linda Jordan
Anchorage, Alaska

Please pass these bill. I support all efforts for recycling and minimizing packaging. Thank you for your work.

Lee Berglund
Anchorage, Alaska

Thank you for your part in introducing this legislation. Please continue to support statewide attention on conservation issues"

Sharon Whytal
Fairbanks, Alaska

I strongly support HB 478, 479, 480, and 481....Recycling is a small measure we can take now, toward creating a healthier environment for our future....

Heather Johnson
Anchorage, Alaska

I strongly support HB478 through HB481 which begins to address natural resources waste management at the root...Alaska is progressive forerunner of the efficient use and re-use of our natural resources.

Nancy Hillstrand
Homer, Alaska

I am in favor of the WRRAP Act including House Bills 478, 479, 480 and 481.

Renee Laws
Anchorage, Alaska

...BE IT RESOLVED BY THE ASSEMBLY OF THE KENAI PENINSULA BOROUGH...That the Kenai Peninsula Borough supports and applauds the efforts of the legislature in addressing this important issue of solid waste management, and urges the passage of the four bills included in the 'WRRAP Act'.

Kenai Peninsula Borough Assembly
Kenai, Alaska

LWVAK, THEREFORE, meeting in Convention in Sitka on April 8, 1990, adopted this resolution to publicly state LWVAK's support for these actions and to urge the Alaska State Legislature to pass the (HB 478-481) bills.

League of Women Voters of Alaska
Sitka, Alaska

Please support the following hazardous waste management and recycling bills: HB478, HB479, HB480, HB481...

Jim Miller
Anchorage, Alaska



FOCUS

THE WASTE NOT WASHINGTON ACT

The 1989 Washington Legislature passed ESHB 1671, a comprehensive solid waste bill that will bring about significant changes in the way Washington citizens handle their garbage. The bill calls for waste reduction and source separation to become the fundamental strategies of solid waste management and establishes an aggressive state goal to achieve a fifty percent recycling rate by 1995. Local governments will play a very important role in meeting this goal by including waste reduction and recycling elements in their comprehensive solid waste management plans. Other key provisions of the bill are outlined below.

Funding for the activities under the bill will be provided partly through a surcharge of one percent on solid waste collection. A family setting out one garbage can per week will pay a maximum of 96¢ per year. Those with two cans or more per week will pay up to \$1.44 per year. Counties may also impose a fee on collection services in unincorporated areas to pay for solid waste planning and administration expenses.

Waste Reduction and Recycling Elements of Local Plans

Local governments have been required to prepare solid waste management plans detailing how they will manage their garbage since the early 1970s. Now, cities and counties will be required to include waste reduction and recycling elements in their solid waste management plans written according to guidelines developed by the Department of Ecology. Curbside collection of recyclable materials will likely be required in most urban areas of the state. The plans must also address collection of recyclables in rural areas, monitoring of collection at nonresidential sites, and collection of yard wastes.

Waste Reduction and Recycling Education

A comprehensive statewide public information program to encourage waste reduction, source separation, and recycling will be developed by the Department of Ecology. Local governments must also conduct educational programs to inform residents how to reduce and recycle their wastes. The Department will provide grants to local governments to assist with their educational efforts.

Waste Composition/Recycling Survey

The Department of Ecology will conduct a yearly waste composition and recycling survey to track the progress toward meeting waste reduction and recycling goals. Washington was one of the first states in the nation to conduct waste stream analysis and will continue to lead the way in this regard.

Collection Authority for Recyclables

The bill clarifies under what circumstances a city, county, or the Utilities and Transportation Commission has the authority to arrange for the collection of recyclable materials. Haulers regulated by the UTC will be required to use rate structures which encourage waste reduction and recycling.

State Agency Waste Reduction and Recycling

State government will put additional emphasis on its own waste reduction and recycling program to ensure that all employees have the opportunity to participate in waste reduction and recycling at work. State agencies must also increase their use of recycled paper products by 50 percent.

School Recycling

Public schools will be required to implement waste reduction and recycling programs according to guidelines developed by the Department. Schools will be provided with an incentive to maximize waste reduction and recycling through a new awards program. Three awards of \$10,000 will be given each year to public schools in the state.



MARK KELLEY/JUNEAU EMPIRE

WRRAP on: Democratic Reps. Fran Ulmer, of Juneau and Kay Brown and David Finkelstein, of Anchorage.

Recycling bills rapped up

Sponsors seek ways to alleviate trash problem

Lawmakers try to prove politics, music can mix

By LARRY PERSILY

THE ASSOCIATED PRESS

House Democrats introduced a package of bills today to promote recycling and safe disposal of Alaska's trash.

"We need to change society's behavior regarding garbage," said Rep. Kay Brown, D-Anchorage and one of the bills' sponsors.

The sponsors said problems stemming from Alaska's growing pile of garbage are not limited to any one area of the state.

"Fairbanks is facing the most immediate crisis in terms of landfill shortage," Brown said.

Many rural communities lack approved dumps and residents are forced to use illegal sites, said Rep. Fran Ulmer, D-Juneau.

The state Department of Environmental Conservation says it could cost more than \$100 million to correct all of the illegal and unsafe dumps around the state.

Please turn to **Recycle, Page 8**

THE ASSOCIATED PRESS

Three lawmakers got down, got funky and got news coverage today when they performed a rap song to promote legislation they introduced in the state House of Representatives.

Word that the trio would sing a song written by Rep. Kay Brown of Anchorage attracted nearly every reporter and camera crew in the Capitol, where news conference on routine bill introductions often are ignored.

The legislation they promoted is called the Waste Reduction, Recycling and Planning Act - the WRRAP Act for short.

Proving that they were inexperienced rap singers, Brown and fellow Democratic Reps. Fran Ulmer of Juneau and David Finkelstein of Anchorage sat at a table to perform the song. Singing a cappella, they kept a beat by rapping their hands on the table.

The song, which tells of the need for more recycling.

Please turn to **Rep, Page 8**

Recycle...

Continued from Page 1

state, Brown said.

"Alaska doesn't have a choice," Ulmer said.

Mandatory recycling doesn't make sense for Alaska because of the state's immense size and diversity, Ulmer said.

Instead, the focus of the bills includes promotion of recycling efforts, public education on the hazards of waste disposal, and loans for garbage dumps, she said.

Each of the four bills have up to a dozen House Democrats as co-sponsors.

One of the bills calls for the state to provide grants to schools for recycling programs. The measure does not provide any money for grants, but Ulmer and Brown said they hope lawmakers will agree to fund

the grants if the incentive program in House Bill 479 is adopted.

A second bill would provide planning and technical-aid grants to communities for recycling, garbage disposal and pollution control.

Rap...

Continued from Page 1

ing, included the following verses:

"Garbage running over
"landfills shutting down
"Where to put the garbage
"from villages and towns?"

"Reduce it, reuse it
"Recycle it again.
"Garbage is a resource
"so let us now begin."

April 23, 1995

Dear Senator Fischer and the H.E.S.S. Committee,
Hi. I am Kevin Beyer. I am in the
4th grade, at University Park
School. I'm 9 years old. I
live in Fairbanks AK.

Please get H.B. 479 onto the
floor of the senate because
it will help if 4 school districts
around Alaska get some money.
If you vote YES, some schools
will have less garbage and
our landfills won't fill up
in 5 years. So please vote
Yes on H.B. 479 PLEASE

Your new friend
Kevin Beyer

April 25, 1991

Dear, Director Fisher,
I am writing you regarding
the recycling program at
Frank Elementary School.
I hope you will be able to
help me with this.

I am writing to you
to please pass on to the
state board - I think it is
important because the paper
at the school collects recycle
stuff and they should be
paid because they are helping
the earth. I hope you will
vote yes on it because it
is useful for the school.

Thank you

Spencer,
4/25/91

1/25/10

Dear Senator Fisher and the H.E.S.S. Committee,
 I am a student at University Park Elementary School in Fairbairn, Minn.
 I am aware that you are working on H.R. 1712
 would like you to pass it because the committee
 please, but you should because it would
 give four school districts some money. This would
 show a good example to other school
 districts to receive. I think it is very
 important and I see you being in too. So
 please vote yes in your committee and on the
 Senate floor.

Sincerely,
 Jay Brown
 Brown

4-26-90

Dear Senator Fischer

My name is Derek Tankerton,
I am in the fourth grade at
University Park Elementary school
in Fairbanks.

I know you're working on H.B. 479,
I think it is important to award money
to four school districts for good
recycling. This will help other schools
learn how to do recycling well. So
please pass it to the floor for a
yes vote. So please vote yes

Thanks
Derek
Tankerton

4/26/90

Dear Sen. Fischer & H.E.S.S Committee,

Hello my name is
Maryann Keane. I am in 4th grade
at University Park School.
In Fairbank, Ak.

I would like you to
pass HB 479 through your com-
mittee. I think that HB 479
would be very important
because of what is happening
to the Earth. If the school
districts that are doing a
good job now could have
\$40,000 I mabe they could do
it even better and show the
school districts to recycle too.

Thanks
Maryann
Keane

April 25, 1990

Dear Senator Fischer and the H.E.S.S. Committee,

I am a University Park Elementary School student in fourth grade. My name is Tierney Hernandez and I am ten years old. I live in Fairbanks.

Please pass H.B. 479 through your committee and on to the floor for a yes vote. I think it is important because it would encourage children and schools to do better in recycling. Then more things will be recycled and people will be more aware about what they recycle and what they throw away.

Thank you

Sincerely,
Tierney Hernandez

STATE OF ALASKA
THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY
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Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

HB 479

House Finance

3/12/90

House Finance

3/8/90

N-C&RA

2/20/90