

S B

L R I

SENATE COMMITTEE REPORT

FURTHER

4/6/89

DATE TURNED INTO OFFICE: 4/21/89

Mr. President:

FINANCE Committee considered SB 191

employment contributions and to the establishing of employment and training programs; efd

and recommended

- replace with \_\_\_\_\_ CS SB 191 (FIN) )  same title
- or adopt \_\_\_\_\_ CS \_\_\_\_\_ )  new title
- attached amendment(s) and  technical title change (HB only)
- \_\_\_\_\_ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

- FISCAL NOTE(S)  zero  fiscal impact  appropriation no FN
- new DC+RA Labor  updated  previous
- same as previous fiscal note(s) published \_\_\_\_\_

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

*[Handwritten signatures: Paul H. ...]*

*[Handwritten signature: ...]*

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\_\_\_\_\_

\_\_\_\_\_

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\_\_\_\_\_

*[Handwritten signature: ...]*

Chairman signature and recommendation

Committee Backup attached

740 JFC 4-21-89

**FISCAL NOTE**

**REQUEST:**

Revision Date: \_\_\_\_\_  
 Title: Employment Training & Assistance  
 Program \_\_\_\_\_  
 Sponsor: Rules Committee  
 Requestor: Governor

Agency Affected: Community & Regional Affairs  
 BRU: Job Training Partnership Act  
 Components: Governor's Training, Training and Energy Field Office

**EXPENDITURES/REVENUES: (Thousands of Dollars)**

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES		92.0	136.8			
TRAVEL		11.7	13.5			
CONTRACTUAL		18.0	26.2			
SUPPLIES		2.0	6			
EQUIPMENT		3.5	0			
LAND & STRUCTURES		0	0			
GRANTS, CLAIMS		1597.8	2403.3			
MISCELLANEOUS		0	0			
<b>TOTAL OPERATING</b>	0	1725.0	2580.4	N/A	N/A	N/A

CAPITAL						
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REVENUE						
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**FUNDING: (Thousands of Dollars)**

GENERAL FUND	0					
FEDERAL FUNDS						
OTHER		1725.0*	2580.4*			
<b>TOTAL</b>	0	1725.0	2580.4	N/A	N/A	N/A

**POSITIONS:**

FULL-TIME	0	2	2	N/A	N/A	N/A
PART-TIME						
TEMPORARY						

**ANALYSIS :** (Attach a separate page if necessary)

\*Interagency receipts from the Department of Labor. This Fiscal Note authorizes receipt and expenditure of these funds.  
 (See attached Fiscal Note Analysis).

Prepared by: [Signature]  
 Division: Rural Development Division

Phone: 465-4890  
 Date: 4-21-89

Approved by Commissioner: [Signature]  
 Agency: Community & Regional Affairs

Date: 4/21/89

- Distribution (by preparer):  
 Legislative Finance  
 Legislative Sponsor  
 Requestor  
 Office of Management and Budget  
 Impacted Agency(ies)

**RECEIVED**  
 APR 26 1989

LEGISLATIVE FINANCE

State of Alaska 1989 - 16th Legislature  
First Session  
Fiscal Note Analysis

Title: Alaskan Employment  
Training Assistance Program

Page 2 of 5

Assumptions Funds will be passed through the Department of Community and Regional Affairs with oversight provided by the Alaska State Job Training Coordinating Council. The intent of this bill would also provide for a proportionate pass through of grant funds to the established Service Delivery Areas (the administrative/granting entities established under the Job Training Partnership Act.) One of the three established SDA's within the State, the Statewide SDA, is also organized and functional within the Rural Development Division, Department of Community and Regional Affairs. This analysis therefore reflects both of these functions within this Department. The expenditures indicated on page I for personal services, travel, contractual, supplies and equipment, reflect a 2.5% level of administrative support for the statewide office and a 12.5% level of administrative support for the Service Delivery Area.

Federal JTPA funds are dedicated to the administration of JTPA programs and cannot be used for the administration of State funded job training programs. Certain prudent and minimal administrative effort must be made to assure that the funds are expended appropriately by the service agencies.

Program Summary At the State office (JTPO) level, the requested administrative funds will be used to provide contract and grant administration necessary to assure the funds are expended appropriately. Oversight and monitoring, both on-sight and at desk will be provided. Participants will be tracked and accounted for through modification to the JTPA Participant Management Information System. Technical assistance will be provided to service providing agencies. General program administration including generation of required fiscal and participant reports will be provided.

At the Service Delivery Area level 85% of funds will be directly granted to eligible training projects. The minimal administrative support requested is necessary to initiate program implementation which would include the planning and design work, outreach and promotion, the solicitation process, grant negotiation and writing, grant monitoring, technical assistance and oversight, participant outreach and recruitment, financial accountability, staff training, and program assessment and evaluation. Program services and administration will be integrated into the existing SDA administrative structure, which utilizes five field offices, a small central support office and support for a Private Industry Council.

Positions Two new positions (a 7 months equivalent within the Governors Training Component and one within the Training and Energy Field Office component, JTPA BRU) are requested (See attached Request for New Position Form). Within the Training and Energy Field Office component some additional support (calculated on a conservative pro-rata basis) in personal services for established personnel is also requested by 1991. This would cover approximately 20% of the SDA manager, 20% of one Clerk Typist and 10% of a Community Development Specialist in each of the field offices. (This rate is significantly less than the current charging used against the Federal JTPA program)

Other Expenditures Modification of the existing JTPA Participant Management Information System will be needed to track and account for program participants. Estimated one-time cost is \$4,500. Travel for the JTPO office is estimated at \$1,700, while the Statewide SDA will require an estimated \$10,000 in consideration of the cost of rural travel. Other contractual costs will include fiscal support costs, program marketing and promotion, data base maintenance under the equipment maintenance agreement, phone, copier, printing, and basic supplies.

For a program of this scope, there are great advantages and financial savings realized by administering it through this established Delivery System.

Position Title <b>Grants Administrator</b>		No. of Positions <b>1</b>	Range/Step <b>17A</b>	Barg. Unit <b>GGU</b>
Time Status <b>Full Time</b>	Staff Months <b>12</b>	Location <b>Anchorage</b>		Election District
<b>Type of Expenditure</b>		<b>Amount</b>		
<b>1</b>	<b>2</b>	<b>3</b>		
Salary	34.7			
Benefits	10.5			
Premium Pay	0			
Other	0			
<b>Total Personal Services</b>		<b>45.2</b>		
Travel		1.7		
Contractual		11.0		
Commodities		1.5		
Equipment		3.5		
Other		0		
<b>Total Cost</b>		<b>62.7</b>		
<b>Funding Source for Total Cost</b>				
Federal Receipts	1002	19.6		
G. F. Match	1003			
General Fund	1004			
I-A Receipts	1006	43.1		
CIP Receipts	1061			
Other				

Justification Funds will be passed through the Department of Community & Regional Affairs with oversight provided by the Alaska State Job Training Coordinating Council. Federal JTPA funds are dedicated to the administration of the JTPA programs and cannot be used for the administration of State funded job training programs. Certain prudent and minimal administrative effort must be made to assure that the funds are expended appropriately, by the service agencies.

At the present time staff in the central JTPA administrative office are occupied with administrating the Job Training Partnership Act. The addition of new administrative responsibilities require the addition of an additional position to do the work. A Grants Administrator position is needed at range 17 step A. Approximately 7 months of this person's time will be charged to this new program.

This position will be used to provide contract and grant administration necessary to assure the funds are expended appropriately. Oversight and monitoring both on-site and at desk will be provided. Participants will be tracked and accounted for through modification to the JTPA Participant Management Information System. Technical assistance will be provided to service providing agencies. General program administration including generation

of required fiscal, participant, and performance reports will be provided.

**Request For  
New Position**

Agency Community & Regional Affairs  
 BRU Job Training Partnership Act  
 Component Governors Training

**FY 90**

Page 4 of 5  
 Revised Date



740 JFC 4-21-89

STATE OF ALASKA  
1989 LEGISLATIVE SESSION

BILL VERSION: CSSB 191 (FIN)  
PUBLISH DATE: \_\_\_\_\_

FISCAL NOTE

REQUEST:

Revision Date: \_\_\_\_\_ Agency Affected: Labor  
 Title: "An Act relating to employment contributions...and training programs" BRU: Employment Security  
 Sponsor: Rules Committee Components: \_\_\_\_\_  
 Requestor: Senate Finance Unemployment Insurance

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES		55.0	9.6			
TRAVEL						
CONTRACTUAL		1,725.0	2,580.4			
SUPPLIES						
EQUIPMENT						
LAND&STRUCTURES						
GRANTS,CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	1,780.0	2,590.0	0.0	0.0	0.0

CAPITAL						
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REVENUE	0.0	1,780.0	2,590.0	0.0	0.0	0.0
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FUNDING: (Thousands of Dollars)

GENERAL FUND		1,780.0	2,590.0			
FEDERAL FUNDS						
OTHER						
TOTAL	0.0	1,780.0	2,590.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

See Attached

Prepared by: Judy Knight, Deputy Director Phone: 465-2712  
 Division: Employment Security Division Date: 4/21/89  
 Approved by Commissioner: Jim Sampson Date: 4/21/89  
 Agency: Department of Labor

Distribution (by preparer) :  
 Legislative Finance  
 Legislative Sponsor  
 Requestor  
 Office of Management and Budget  
 Impacted Agency(ies)

Fiscal Note Analysis  
for

"An Act relating to employment contributions...and training..."

This bill provides for the establishment of a state training and employment program that will be funded by a contribution of one-tenth of one percent of covered worker wages collected by the Department of Labor. This will be done at no cost to the worker by giving a credit of this amount from the employee contribution currently provided for in AS 23.20.290. The revenue will be deposited in the general fund in the state training and employment program account.

Revenue calculations for FY 90 and FY 91 are as follows:

	<u>FY 90 Revenues</u>	<u>FY 91 Revenues</u>
Estimated taxable wages	\$2,559,000.0	\$2,727,000.0
Less one quarter for effective date of July 1, 1989	(683,000.0)	
Multiply difference by one-tenth of 1% to arrive at estimated revenues	\$1,876.0	\$2,727.0
Adjust for 95% collection rate	<u>(92.0)</u>	<u>(137.0)</u>
<u>Estimated total revenues available</u>	\$1,780.0	\$2,590.0

Except for the \$55.0 needed by the department to cover administrative costs, the revenues deposited to the state training and employment program account would be transferred to the Department of Community & Regional Affairs for disbursal.

During the first year the department's automated accounting system would have to be modified to allow the separate accounting of these revenues. This would be needed due to the federal requirement that funds such as these not be mixed with U.I. trust fund monies. We estimate the one time cost of this conversion to be \$45.4 of analyst/programmer time for the Unemployment Insurance program.

Also, costs of \$9.6 would be required in staff time during both years to separately account for and transfer this money.

Assumptions:

1. Effective date of July 1, 1989.
2. Pilot program would last for two years.

4/21/89  
JD 3, 14  
- E  
- H  
- M  
- S  
- T  
- U  
- V  
- W  
- X  
- Y  
- Z  
Adopted

Amendment to SB 191

Proposed by Kelly

Add new sections:

Section \_\_. AS 44.35.020 is amended to read:

Sec. 44.35.020. Duties of department. (a) The Department of Military and Veterans' Affairs shall

(1) conduct the military affairs of the state as prescribed by the Military Code; and

(2) cooperate with the federal government in matters of mutual concern pertaining to the welfare of Alaskan veterans, including establishing, extending, or strengthening services for veterans in Alaska [;] .

(b) The Department of Military and Veteran's Affairs may administer training and pre-employment training programs.

Section \_\_ AS 39.25.110 is amended by adding a new paragraph to read:

(25) persons engaged in employment or pre-employment training programs operated by the Department of Military and Veterans Affairs.

Add the new sections to SB 191, section 4 effective date (July 1, 1989).

*740 SFC 4-21-89*

Offered: 4/5/89  
Referred: Labor and Commerce  
and Finance

go0549sH

Original sponsor: Rules/Governor

1 IN THE SENATE

*Finance*  
BY THE ~~COMMUNITY AND REGIONAL~~  
AFFAIRS COMMITTEE

2

CS FOR SENATE BILL NO. 191 *Fin*  
~~(C&RA)~~

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

SIXTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act relating to employment contributions and to

7

the establishment of state training and employment

8

programs; *Insert new title language* and providing for an effective date.

9

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10

\* Section 1. FINDINGS. The legislature finds that

11

(1) an inadequate number of jobs exist in this state to meet the

12

needs of those seeking employment;

13

(2) many Alaskans are having difficulty finding jobs, especially

14

in trying to meet the changing technology needs in this state;

15

(3) employer and employee contributions paid into the unemploy-

16

ment insurance system are used for payment of compensation to unemployed

17

workers and allocation of a small portion of employment contributions paid

18

by employees would provide money to develop a state training and employment

19

program to meet the training needs of Alaskans;

20

(4) a state training and employment program would

21

(A) help prevent future claims against unemployment bene-

22

fits;

23

(B) foster new jobs by encouraging businesses to locate in

24

the state due to availability of a skilled labor force and by minimiz-

25

ing employers' unemployment costs; and

26

(C) increase training opportunities to those workers se-

27

verely affected by the fluctuations in the state economy or techno-

28

logical changes in the workplace in the state;

29

(5) it would be beneficial to the state for state training and

SB-16-11 573 0/9

1 employment programs funded by this Act to supplement, but not to displace,  
2 programs funded by money available to a training entity for public or  
3 private training, and not to replace, parallel, compete with, or duplicate  
4 existing federally approved, jointly administered apprenticeship and train-  
5 ing programs.

6 \* Sec. 2. STATE TRAINING AND EMPLOYMENT PROGRAM. There is created a  
7 two-year pilot project program to finance and award grants to employment  
8 assistance and training entities. Employment assistance and training  
9 entities shall give appropriate state agencies full access to accounting  
10 records concerning grants received to assure compliance with program stan-  
11 dards.

12 \* Sec. 3. EMPLOYMENT ASSISTANCE AND TRAINING PROGRAM ACCOUNT. The  
13 employment assistance and training program account is established in the  
14 general fund. The commissioner of administration shall separately account  
15 for money collected under sec. 4 of this Act that the department deposits  
16 in the general fund. The annual estimated balance in the account may be  
17 appropriated by the legislature to the department to implement this Act.  
18 The legislature may appropriate the lapsing balance of the account to the  
19 unemployment compensation fund established in AS 23.20.130.

20 \* Sec. 4. SPECIAL EMPLOYEE UNEMPLOYMENT CREDIT AND CONTRIBUTIONS FOR  
21 PROGRAM. (a) In the manner provided in AS 23.20, the department shall  
22 collect from each employee an amount equal to one-tenth of one percent of  
23 the wages, as set out in AS 23.20.175, on which the employee is required to  
24 make contributions under AS 23.20.290(d). This subsection applies to  
25 amounts due and collected from July 1, 1989, through June 30, 1991, on  
26 wages for employment performed from July 1, 1989, through June 30, 1991.  
27 The department shall remit to the Department of Revenue, in accordance with  
28 AS 37.10.050, money collected under this subsection.

29 (b) Notwithstanding AS 23.20.290(d), the department shall credit each

1 employee with an amount equal to the amount collected from the employee  
2 under (a) of this section against unemployment contributions owed by the  
3 employee under AS 23.20.

4 (c) The department shall assess and collect, under AS 23.20.185 -  
5 23.20.275, interest and penalties for delinquent reports and payments due  
6 under this section. Interest and penalties collected shall be handled in  
7 accordance with AS 23.20.130(d).

8 \* Sec. 5. PEOPLE TO BE SERVED. Within the limits of its grant, an  
9 employment assistance and training entity receiving a grant under sec. 8 of  
10 this Act shall provide services set out in sec. 6 of this Act to state  
11 residents who, immediately before beginning training or receiving benefits  
12 under a grant financed by this program,

13 (1) are unemployed and

14 (A) are receiving unemployment insurance benefits; or

15 (B) have exhausted the right to unemployment insurance  
16 benefits within the past three years;

17 (2) are employed, but liable to be displaced within the next six  
18 months because of

19 (A) reductions in overall employment within a business;

20 (B) elimination of the worker's current job; or

21 (C) a change in conditions of employment requiring that, to  
22 remain employed, the employee must learn substantially different  
23 skills which the employee does not now possess; or

24 (3) have worked in a position covered by AS 23.20 at any time  
25 during the last three years, and are not currently eligible for unemploy-  
26 ment insurance benefits because

27 (A) their employment has been seasonal, temporary, part-  
28 time, or marginal;

29 (B) their qualifying wages are insufficient because of

1 limited job opportunity; or

2 (C) they are employed but, because they are underemployed,  
3 they are in need of employment assistance and training to obtain full  
4 employment.

5 \* Sec. 6. SERVICES FOR ELIGIBLE PEOPLE. Subject to the limits of its  
6 grant, an entity receiving a grant under sec. 8 of this Act shall provide  
7 one or more program elements. The program elements include

- 8 (1) industry-specific training;
- 9 (2) on-the-job training;
- 10 (3) institutional or classroom job-linked training;
- 11 (4) support services, including allowances;
- 12 (5) relocation assistance; or
- 13 (6) provisions of necessary tools, work-related clothing, safety  
14 gear, or other necessities to obtain or retain employment.

15 \* Sec. 7. DUTIES OF THE DEPARTMENT. (a) The department may award a  
16 grant to the State Job Training Coordinating Council to

- 17 (1) administer a state training and employment program; and
- 18 (2) award pilot project grants to qualified entities.

19 (b) If a grant is awarded to the State Job Training Coordinating  
20 Council, the department shall annually provide to the council a priority  
21 list of targeted projects or services, based on unemployment statistics,  
22 unemployment insurance claims, occupational and industrial projections,  
23 availability of other training and employment programs, and other relevant  
24 data. The department shall also provide annually to the council a priority  
25 list of criteria for eligibility to maximize services to those people most  
26 in need of training under this Act. In developing the priority list for  
27 targeted projects and services, the department shall solicit comments from  
28 the Department of Community and Regional Affairs, Department of Education,  
29 Department of Commerce and Economic Development, University of Alaska,

1 organized labor, the council, and the administrative entities of the sub-  
2 state service delivery areas established for the council.

3 (c) The department may adopt regulations necessary to implement this  
4 chapter.

5 \* Sec. 8. DUTIES OF STATE JOB TRAINING COORDINATING COUNCIL. (a) In  
6 implementing this program under a grant received under sec. 7 of this Act,  
7 and subject to the limit of its grant, the council shall award a pilot  
8 project grant for a period of up to two years, in accordance with the  
9 priority list established by the department under sec. 7(b) of this Act, to  
10 an employment assistance and training entity if the entity meets program  
11 requirements and can demonstrate that

12 (1) its accounting systems include controls adequate to check  
13 the accuracy and reliability of accounting data, promote operating effi-  
14 ciency, and assure compliance with program requirements and generally  
15 accepted accounting principles; and

16 (2) its activities do not replace or compete in any way with a  
17 federally approved jointly administered apprenticeship program or any other  
18 existing training programs.

19 (b) The council may not award a pilot project grant if the grant  
20 would displace money available through existing public or private training  
21 programs.

22 (c) The Department of Community and Regional Affairs shall provide  
23 administrative support to the council to administer the program. To pro-  
24 vide administration of the program, the council may use the administrative  
25 entities of the substate service delivery areas established for the coun-  
26 cil.

27 (d) The council shall annually provide the department with financial  
28 and performance reporting on the activities of the program and recommenda-  
29 tions concerning continuation of funding.

1       \* Sec. 9. DEFINITIONS. In this Act,

2               (1) "council" means the State Job Training Coordinating Council  
3 established in the Department of Community and Regional Affairs under  
4 29 U.S.C. 1532 and Administrative Order Number 74 of the governor;

5               (2) "department" means the Department of Labor;

6               (3) "program" means the state training and employment program  
7 established under this Act; and

8               (4) "substate service delivery areas" means those areas desig-  
9 nated by the governor under 29 U.S.C. 1532.

10       \* Sec. 10. SHORT TITLE. This Act may be cited as the Alaska Employment  
11 Assistance and Training Program Act.

12       \* Sec. 11. This Act is repealed.

13       \* Sec. 12. Sections 1 -10 of this Act take effect July 1, 1989.

14       \* Sec. 13. Section 11 of this Act takes effect July 1, 1991.

Amend. 4/17/89  
Gray for  
Sen. Kelly

OFFICE OF THE PRESIDENT

MEMBER

TENTH ALASKA LEGISLATURE  
ELEVENTH ALASKA LEGISLATURE  
TWELFTH ALASKA LEGISLATURE  
THIRTEENTH ALASKA LEGISLATURE  
FOURTEENTH ALASKA LEGISLATURE  
FIFTEENTH ALASKA LEGISLATURE  
SIXTEENTH ALASKA LEGISLATURE



SENATOR TIM KELLY

P.O. BOX V  
JUNEAU, ALASKA 99811  
(907) 465-3822

P.O. BOX 210001  
ANCHORAGE, ALASKA 99521  
(907) 561-7612

April 14, 1989

MEMORANDUM

To: Senator Rick Uehling, Co-chair  
Senate Finance Committee

From: Senator Tim Kelly TDK

Re: SB 191, Establishment of state training and employment  
programs.

Attached is a proposed amendment for SB 191 that I believe has merit and deserves consideration by the committee. Also attached is correspondence that describes the intention and purpose of the amendment.

If the committee needs further information, please contact me or Dave Gray at 3822.

OFFICE OF THE PRESIDENT

MEMBER

TENTH ALASKA LEGISLATURE  
ELEVENTH ALASKA LEGISLATURE  
TWELFTH ALASKA LEGISLATURE  
THIRTEENTH ALASKA LEGISLATURE  
FOURTEENTH ALASKA LEGISLATURE  
FIFTEENTH ALASKA LEGISLATURE  
SIXTEENTH ALASKA LEGISLATURE



SENATOR TIM KELLY

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March 10, 1989

Maj. General John Schaeffer, Commissioner  
Department of Military Affairs  
3601 C Street, Suite 620  
Anchorage, Ak 99503-5989

Dear General Schaeffer,

In our last discussion, I was gratefully surprised with the department's initial concept on starting a CCC type program for Alaska's young men and women. During the last several months I have had similar thoughts and discussions on how to better assist the young adult age group. The idea of using the Guard's disciplined approach, infra-structure, and support abilities to put young people to work on beneficial projects is appealing in its own right. Perhaps more important, it also offers some fascinating possibilities to induce educational achievements and social responsibilities.

I concur then with your thoughts on weaving into the program elements of education, vocational education, career guidance, and alcohol and drug abuse counseling. After reading all the reports on suicide, substance abuse, poor school performance and other destructive behavior among some of today's young people, I am convinced that a CCC type program would offer the best method of leading many young people into productive pursuits. Most of us with military service fully appreciate the educational values and maturity gained from a disciplined experience. In part, that was the success of the CCC.

It is encouraging that BLM, the National Park Service, and the National Fish and Wildlife Service are interested in working with such a program. I can see where our own agencies could greatly benefit from such a program. An appropriate name for this program could be the "Alaskan Conservation Service."

The cost issue of course is an important aspect. Any ability to attract federal funding now or in the future would be an important consideration in favor of the program. I would like to assist your effort in any way I can and will try to see what funding might be available for several pilot projects this year.

Gen. Schaeffer  
March 10, 1989  
Page 2

Please keep me informed of your progress with this effort. It is my confidence in the Guard that leads me to believe such a program would be greatly successful and make a substantial contribution to the well being of our young people.

Sincerely,

TIM KELLY  
Alaska State Senator

STATE OF ALASKA

**DEPARTMENT OF MILITARY  
AND VETERANS AFFAIRS**

**OFFICE OF THE ADJUTANT GENERAL**

04 April 1989

The Honorable Tim Kelly  
Alaska State Senator  
P.O. Box V  
Juneau, AK 99811

Dear Senator Kelly:

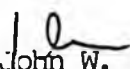
I am gratified by your interest in the establishment of a CCC type program for Alaska's young men and women. I have attached a copy of our proposal for your consideration. It is my desire to call this program the "Alaska National Guard Youth Development Project". Briefly, this proposal provides for the operation of a pilot program in three rural villages 05 July - 01 September 1989. It also provides for a full-time project manager throughout FY90 who will develop a more encompassing program for the summer of 1990 and pursue federal funding.

Please be aware that in addition to the appropriation of funding two other legislative actions will be required. First, the charter of the Department of Military and Veterans Affairs contained in AS 44.35 must be broadened to allow us to operate such a program. Second, legislation will be required to classify participants in this program as "exempt". This is necessary so we can pay these participants commensurate with the work they are actually performing. To do otherwise would give them unrealistic future expectations. I have asked Mr. Jeff Morrison, Administrative and Support Services Division, Director to provide you with draft language of the proposed statutory revisions.

I have appointed Major Phil Antle as my project manager for this endeavor. His experience not only in the military but also management, education, government, and training program development provide him excellent credentials for this task. He may be contacted at 863-1119 or 863-0103.

If any of my staff or I can assist, please feel free to call upon us.

Sincerely,

  
John W. Schaeffer  
Major General (AK)  
Alaska National Guard  
The Adjutant General

cc: Mr. Charles T. Borg  
Major Phil Antle  
Mr. Jeff Morrison

Attachment

RECEIVED

APR 7 1989  
STEVE CUMMER, GOVERNOR

SENATOR TIM KELLY

SENATE PRESIDENT  
FRONTIER BUILDING  
SUITE 620  
1801 C STREET  
ANCHORAGE ALASKA 99503-5769  
PHONE (907) 243-0656  
AUTOVON 626-1444

## PROPOSAL FOR THE OPERATION OF A PILOT YOUTH TRAINING PROGRAM

**ABSTRACT.** The Alaska National Guard proposes to develop and operate a program to train young rural Alaskans. This requires three phases. First, develop a pilot program. Second, implement the pilot program in July and August 1989 to train young Alaskans age 17-20. Third, evaluate and refine the pilot to expand the number of participants and the range of services provided. The goals of this project are to:

- Provide a structured and rewarding employment experience.
- Enhance self-esteem.
- Develop a sense of self-reliance.
- Develop personal behavior patterns compatible with employment.
- Introduce participants to the values and ethics of the world of work.
- Instill self-discipline.
- Develop teamwork.
- Provide participants an exposure to positive role models.

This project will utilize the expertise of the Alaska National Guard to supervise, direct, and provide technical assistance. The pilot program will employ village youth in three rural villages to perform public service-type tasks. Projects would be identified by federal, state, and local agencies, as well as the Alaska National Guard. A committee composed of members of the Alaska National Guard will select both the villages to participate and the projects to be undertaken.

The project will operate under the overall supervision of an officer of the Alaska National Guard appointed as Project Manager. Participants will work in crews of five. Each crew will be supervised by a Non-Commissioned Officer of the Alaska National Guard in a State Active Duty (SAD) status. The supervisor will be responsible for the selection and management of his crew. He will also be responsible for all required administrative tasks such as time cards, performance counseling, etc.

**GENDER STATEMENT.** The male pronouns used throughout this document apply to both genders unless otherwise specifically indicated.

**STATEMENT OF NEED.** Rural Alaska, and especially the Native population in rural Alaska, is plagued by many ills. These are evidenced by high unemployment, high incidence of alcohol/drug abuse, high suicide rates, poor academic performance, and high incidence of spouse and child abuse. Psychologically these things can be related principally to three factors: lack of self-esteem, lack of structure, and unrealistic/unmet expectations. Further, these problems are exacerbated by boredom and the fact that the rural Native Alaskan lives in two, often conflicting, cultures. While there is no single solution to these situations, one of the pathways to overcoming the current problems is to provide structure, self-discipline, positive role models, and -- most importantly-- self-esteem to the rural Alaskan. There is no panacea for this situation. However, the program herein proposed is one positive step toward the improvement of the current situation.

**PROJECT DESCRIPTION:** With funding provided by the State Legislature the Alaska National Guard will develop and operate a pilot program for rural youth in three communities during the summer (July-August) of 1989 (FY90). Rural youth age 17-20 will be solicited by the Guard to fill positions in work crews. Project selection will be performed by a committee of the Guard based on the following broad criteria:

Projects must be in the public domain and for the public good.

Any work undertaken must be completed within the program cycle (July-August 1989).

Adequate tools and materials must be available either from the agency that nominated the project or within the program budget.

Projects must be within the performance capabilities of the participants.

Projects must be suitable to crew work.

Projects must contribute to the self-esteem of participants.

The Alaska National Guard will place a Project Manager on State Active Duty (SAD). The Project Manager will be responsible for identifying potential projects, and crew supervisors. He will train the crew supervisors, co-ordinate technical advisors, and manage the overall program. At the completion of the pilot he will be responsible for the further development and expansion of the program to include more villages, projects, participants, and a wider range of program services. He will also participate in the process of seeking federal funding for the program.

Participants will work in crews of five in or near their villages performing public service tasks. Each crew will be supervised by a Non-Commissioned Officer (NCO) of the Alaska National Guard who is placed in a State Active Duty (SAD) status. Since each of these NCOs has undergone training in leadership and counseling, they will be able to provide the proper supervision, counseling, and role model for the participants. Their primary mission will not be to teach job skills. Rather, it will be to teach job behaviors and structure, and to instill self-worth. Each supervisor will undergo specialized training prior to be placed in charge of a work crew.

On a day to day basis the Crew NCO will teach, train, evaluate and counsel his crew. He will perform the administrative functions required (i.e. time cards) to ensure that time and money receive a proper accounting. He will evaluate the participant's job performance and utilize counseling as a tool to provide feedback to the student.

Participants will work the state work week (37 1/2 hours) and will be paid the minimum wage. They will be classified as exempt, non-permanent state employees and will be paid through the state system. Projects will be identified by federal, state, and local agencies, and the Alaska National Guard. In addition to the crew supervisors, the Alaska Army National Guard will provide overall project supervision, administration, and technical assistance (i.e., engineering support) to the project.

PROGRAM OBJECTIVES. This program is intended to accomplish the following objectives.

- Provide a structured and rewarding employment experience.
- Enhance self-esteem.
- Develop a sense of self-reliance.
- Develop personal behavior patterns compatible with employment.
- Introduce participants to the values and ethics of the "world of work".
- Instill self-discipline.
- Develop teamwork.
- Provide participants an exposure to positive role models

#### ANTICIPATED OUTCOMES.

Through exposure to a structured environment the participant will learn that there are ways to beneficially structure his own life within the village. By being able to see a project through to completion, he will see the positive value of his efforts. This in turn will enhance his feeling of self-worth. Learning expected work behaviors will start the participant on the road to future employability and encourage participation in future education and job training.

While in the program the participant will be gainfully employed. In addition to accomplishing worthwhile projects, he will not have time to be bored. This, in itself, will reduce the propensity toward drug/alcohol abuse. Likewise, the tendency toward suicide and other aberrant behaviors will be lessened.

BUDGET. See Appendix for FY90 budget.

#### FUTURE PLANNING.

At the conclusion of the pilot program it will be evaluated by the Alaska National Guard and modified as required. The Project Manager will spend the remainder of FY90 looking to expand the number of villages served and the services provided by the program when operation resumes in the summer of FY91. The continuation of this project in FY91 will require the continued support of the Alaska Legislature. Simultaneously, we will begin working with our federal congressional delegation in order to obtain federal funding for this program. It is anticipated that at least some federal dollars will be available for this effort in FFY92.

It is our belief that this program will serve as the keystone for future endeavors in rural Alaska. There are a number of logical follow-on programs. These include, but are not limited to, programs to enhance the educational and vocational prowess of the participants. We envision that these future actions will be cooperative efforts undertaken in conjunction with other state and federal agencies. Ultimately, our aim is to develop a program participant to the point where he is a fully productive and contributing member of his village and the State of Alaska.

APPENDIX

PROGRAM BUDGET for FY90

Personnel:

State Active Duty	\$ 66,991
Participants (Wages & Benefits)	36,952
Total Personnel	103,943
Travel and Per Diem	9,400
Materials & Equipment	6,657
PROJECT TOTAL	120,000

PROGRAM BUDGET NARRATIVE

Personnel Costs State Active Duty: Includes pay, allowances, and benefits for a year-round program manager; three crew supervisors, and thirty mandays for technical support from ARNG engineers, etc, during the period 1 July -- 1 September 1989.

Personnel costs-- participants. Includes wages and benefits for 15 crew members working 37 1/2 hour days @ \$3.85 per hour for 43 days. Benefits equal 5.53% as follows: Workers Comp, 2.6%; Unemployment Insurance, 1.48%; FICA, 1.45%.

Travel and per diem includes the cost of 1 round trip to Anchorage for each supervisor for initial training, 2 trips to each project sight by the project manager, and technical support trips to work sights by ARNG engineers.

OFFICE OF THE PRESIDENT

MEMBER

TENTH ALASKA LEGISLATURE  
ELEVENTH ALASKA LEGISLATURE  
TWELFTH ALASKA LEGISLATURE  
THIRTEENTH ALASKA LEGISLATURE  
FOURTEENTH ALASKA LEGISLATURE  
FIFTEENTH ALASKA LEGISLATURE  
SIXTEENTH ALASKA LEGISLATURE



SENATOR TIM KELLY

P.O. BOX V  
JUNEAU, ALASKA 99811  
(907) 465-3822

P.O. BOX 210001  
ANCHORAGE, ALASKA 99521  
(907) 561-7612

April 20, 1989

MEMORANDUM

To: Senator Rick Uehling, Co-chair  
Senate Finance Committee

From: Senator Tim Kelly *TDK*

Re: SB 191, Establishment of state training and employment programs.

Attached is a proposed amendment for SB 191 that I believe has merit and deserves consideration by the committee. Also attached is correspondence that describes the intention and purpose of the amendment.

This amendment will enable the Alaska National Guard to administer the old CCC type public service projects. In many parts of Alaska the National Guard is ideally suited, both from the on-site personnel and logistic support aspects, to successfully engage in these kind of activities. Their interest is targeted on young adults, 17 to 20 years old.

The first section allows the Department of Military and Veterans' Affairs to administer training and pre-employment training programs. The second section puts trainees in the partially exempt status for purposes of setting pay scales.

This amendment is supported by the Department of Labor, the Department of Community and Regional Affairs, the Department of Military and Veterans' Affairs, the Alaska Statewide Private Industry Council, and the Governor's Council on Vocational and Career Education.

If the committee needs further information, please contact me or Dave Gray at 3822.

OFFICE OF THE PRESIDENT

MEMBER

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(907) 561-7812

March 10, 1989

Maj. General John Schaeffer, Commissioner  
Department of Military Affairs  
3601 C Street, Suite 620  
Anchorage, Ak 99503-5989

Dear General Schaeffer,

In our last discussion, I was gratefully surprised with the department's initial concept on starting a CCC type program for Alaska's young men and women. During the last several months I have had similar thoughts and discussions on how to better assist the young adult age group. The idea of using the Guard's disciplined approach, infra-structure, and support abilities to put young people to work on beneficial projects is appealing in its own right. Perhaps more important, it also offers some fascinating possibilities to induce educational achievements and social responsibilities.

I concur then with your thoughts on weaving into the program elements of education, vocational education, career guidance, and alcohol and drug abuse counseling. After reading all the reports on suicide, substance abuse, poor school performance and other destructive behavior among some of today's young people, I am convinced that a CCC type program would offer the best method of leading many young people into productive pursuits. Most of us with military service fully appreciate the educational values and maturity gained from a disciplined experience. In part, that was the success of the CCC.

It is encouraging that BLM, the National Park Service, and the National Fish and Wildlife Service are interested in working with such a program. I can see where our own agencies could greatly benefit from such a program. An appropriate name for this program could be the "Alaskan Conservation Service."

The cost issue of course is an important aspect. Any ability to attract federal funding now or in the future would be an important consideration in favor of the program. I would like to assist your effort in any way I can and will try to see what funding might be available for several pilot projects this year.

Gen. Schaeffer  
March 10, 1989  
Page 2

Please keep me informed of your progress with this effort. It is my confidence in the Guard that leads me to believe such a program would be greatly successful and make a substantial contribution to the well being of our young people.

Sincerely,

TIM KELLY  
Alaska State Senator

# STATE OF ALASKA

## DEPARTMENT OF MILITARY AND VETERANS AFFAIRS

OFFICE OF THE ADJUTANT GENERAL

04 April 1989

The Honorable Tim Kelly  
Alaska State Senator  
P.O. Box V  
Juneau, AK 99811

Dear Senator Kelly:

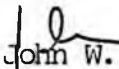
I am gratified by your interest in the establishment of a CCC type program for Alaska's young men and women. I have attached a copy of our proposal for your consideration. It is my desire to call this program the "Alaska National Guard Youth Development Project". Briefly, this proposal provides for the operation of a pilot program in three rural villages 05 July - 01 September 1989. It also provides for a full-time project manager throughout FY90 who will develop a more encompassing program for the summer of 1990 and pursue federal funding.

Please be aware that in addition to the appropriation of funding two other legislative actions will be required. First, the charter of the Department of Military and Veterans Affairs contained in AS 44.35 must be broadened to allow us to operate such a program. Second, legislation will be required to classify participants in this program as "exempt". This is necessary so we can pay these participants commensurate with the work they are actually performing. To do otherwise would give them unrealistic future expectations. I have asked Mr. Jeff Morrison, Administrative and Support Services Division, Director to provide you with draft language of the proposed statutory revisions.

I have appointed Major Phil Antle as my project manager for this endeavor. His experience not only in the military but also management, education, government, and training program development provide him excellent credentials for this task. He may be contacted at 863-1119 or 863-0103.

If any of my staff or I can assist, please feel free to call upon us.

Sincerely,

  
John W. Schaeffer  
Major General (AK)  
Alaska National Guard  
The Adjutant General

cc: Mr. Charles T. Borg  
Major Phil Antle  
Mr. Jeff Morrison

Attachment

RECEIVED

STEVE CANNON, GOVERNOR  
APR 7 1989

SENATOR TIM KELLY

SENATE PRESIDENT  
FRONTIER HOUSE  
SUITE 620  
3601 C STREET  
ANCHORAGE ALASKA 99503 5223  
PHONE (907) 243 6656  
AUTOVON 626 1443

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BUDGET. See Appendix for FY90 budget.

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# JTPA

**STEVE COWPER, GOVERNOR**

**REPLY TO:** State of Alaska  
Department of Community  
and Regional Affairs  
Rural Development Division  
949 East 36th Avenue  
Suite 400  
Anchorage, Alaska 99508  
Phone: (907) 563-1955

## ALASKA STATE JOB TRAINING COORDINATING COUNCIL

April 14, 1989

The Honorable Rick Uehling  
Co-Chair, Senate Finance Committee  
Alaska State Legislature  
P.O. Box V  
Juneau, Ak 99811

APR 17 1989

Dear Senator Uehling:

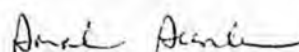
The Alaska State Job Training Coordinating Council is a twenty member advisory council established under the federal Job Training Partnership Act, PL 97-300. Among its duties, the Council reviews all state programs in the area of employment and training and provides comments to the Governor and Legislature regarding policy and administrative issues.

In addition, the Council has also been advocating two additional goals. One, to have the Governor and administration articulate and adopt a statewide employment and training policy to promote effective and efficient use of scarce resources. Second, to promote the use of State resources to address the vocational training needs of that part of our work-force which does not meet the strict guidelines mandated under federal programs. In each case our mission is to improve Alaska's position in meeting the needs of employers through the creation of a competitive, resident labor market.

The Council has, therefore, taken great interest in the development of Senate Bill 191 and House Bill 169. After considerable review of the legislation, including a report from Council member, Representative Virginia Collins, the State Job Training Coordinating Council has gone on record in support of CSSB 191. Attached is a copy of the supporting resolution. We feel both bills are an excellent response by the Legislature to an important public policy issue.

Should you have questions or need additional assistance, please direct inquiries to either myself at 248-3030, or Council staff, James Gurke, Department of Community and Regional Affairs.

Sincerely,

  
Sarah Scanlan  
Chair, SJTCC

enclosure

Alaska State Job Training Coordinating Council  
Council Resolution No. 89-1

A Resolution Supporting Passage of CSSB 191 in the Alaska State  
Legislature.

WHEREAS, Alaska has historically witnessed the importation of non-residents for many of its more technologically advanced occupations due to a variety of circumstances, prominent among those being the lack of experience and training of its work force; and

WHEREAS, a compounding problem for rural residents is their limited ability to live in proximity to business and industry headquarters where job opportunities are likely to occur; and

WHEREAS, While Unemployment Insurance taxes have traditionally ensured beneficiaries of a short term transition during periods of unemployment, states have increasingly redefined policy to use UI trust funds for longer term remedies to chronic unemployment, particularly through industry specific training; and

WHEREAS, public policy in Alaska has traditionally supported the value of education of its citizenry which, in the present context, must include adult training and retraining if we are to be competitive as a labor market; and

WHEREAS, an investment in education, including vocational training and related support services, has been substantiated to have reduced welfare costs for the State by a margin in excess of 3:1; and

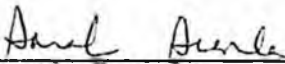
WHEREAS, CSSB 191 is designed as a model program for employment training which uses no general revenue but, rather, is supported by the employee contributions to UI to enable former contributors an employment training option; and

WHEREAS, CSSB 191 represents a progressive use of resources, can be implemented within an existing service network, has the ability to target a population in need of services, can be evaluated using specific performance criteria, and is likely to bridge resources from the private sector;

NOW THEREFORE, the State Job Training Coordinating Council resolves:

That we support passage of CSSB 191 in the Alaska State Legislature, with the intention of overseeing its implementation in a manner consistent with the spirit and language of the bill.

Passed and approved by the State Job Training Coordinating Council, this 7th day of April, 1989.

  
\_\_\_\_\_  
Sarah Scanlan  
Chairman

STEVE COWPER  
GOVERNOR



STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
JUNEAU

February 24, 1989

The Honorable Tim Kelly  
President of the Senate  
Alaska State Legislature  
P.O. Box V  
Juneau, AK 99811

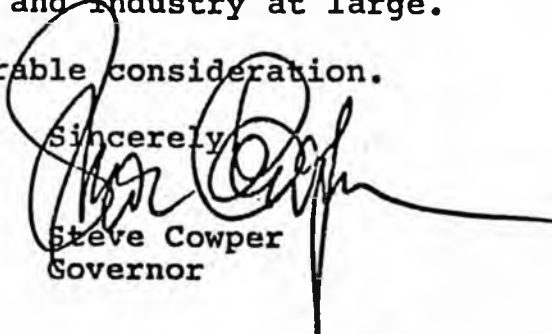
Dear Mr. President:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill to create a two-year pilot project program to increase training opportunities for Alaskans severely affected by fluctuations in the Alaskan economy or by technological changes in the work place. The bill would allow the Alaska Department of Labor to award a grant to the existing State Job Training Coordinating Council to administer the program and to provide grants to qualified employment assistance and training entities, according to priorities established by the department after solicitation of comments from key organizations with experience in the training needs of the state. The department would also be authorized to award grants directly to the training entities.

The bill was designed to prevent this new state training program from competing with existing programs, and to meet current unmet training needs in the state. Additionally, the bill is designed so that the program will be funded by legislative appropriation of a small portion of the employee contribution under the current statute, earmarked for this purpose, rather than by general fund money, yet without violating the dedicated-fund prohibition in art. IX, sec. 7, of the Alaska Constitution. I view the bill as a strong step forward in allowing the state to design employee training programs to meet the needs of the employees, employers, unions, and industry at large.

I urge your prompt and favorable consideration.

Sincerely,

  
Steve Cowper  
Governor

- TRANSMITTAL LETTER -