

S B

L B Y

DATE: 3/22/90

# Senate Committee Report

FURTHER:

DATE TURNED INTO OFFICE: 4/6/90

The Finance Committee considered

SB 137

Commercial vehicle driver licensing.

and recommended:

replace with \_\_\_\_\_ CS SB 137 (Finance)  
 or adopt \_\_\_\_\_ CS \_\_\_\_\_  
 attached amendment(s)  
 \_\_\_\_\_ letter of intent adopted

same title  
 new title  
 technical title change  
 (HB only)

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

ATTACHES NEW FISCAL NOTE(S):

Dept/Date:

fiscal note(s) DPS 3/28/90  
60.0 FF / 553.3 PR = 613.3  
695.0 REVENUE

APPROVES PREVIOUS:

Dept/Date:

fiscal note(s) \_\_\_\_\_  
 zero fiscal note(s) \_\_\_\_\_

zero fiscal note(s) DDT/PF 3/6/89

appropriation-no fiscal note

SIGNING DO PASS:

OTHER RECOMMENDATIONS:

*John Uley (Do Pass)*  
 \_\_\_\_\_  
 \_\_\_\_\_

*NO REC*  
*FREE LICENSE - NO REC*  
*Dot Link (No Rec)*

1. Do NOT PASS

2. \_\_\_\_\_

NEW CoChairs: Signatures and Recommendations

ANOTHER 7 STATE EMPLOYEES - REMEMBER  
 THAT WHEN YOU GO BACK HOME & TALK TO THE CHAMBER OF COMMERCE!

STATE OF ALASKA  
1989 LEGISLATIVE SESSION

R/O SFC 4-6-90  
BILL VERSION: CS SB 137 (SA) (a)  
PUBLISH DATE: 3/22/90

REQUEST: FISCAL NOTE

Revision Date:  
Title: An Act relating to commercial vehicle  
driver licensing

Agency Affected: DOT&PF  
BRU:

Sponsor:  
Requestor:

Components:

EXPENDITURES/REVENUES: (THOUSANDS OF DOLLARS)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTURAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (THOUSANDS OF DOLLARS)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: This bill establishes a requirement for a holders of commercial drivers licenses to include their social security number in order that these persons may be cross referenced by other states. The Federal Highway Administration has mandated that the states failing to comply with the Commercial Driver License Program by October 1993 be subject to a 5% forfeiture of federal-aid, increasing to 10% the following and subsequent years.

Prepared by: Jeffery C. Olesen  
Division: Engineering and Operations Standards

Phone: 465-2951  
Date: February 22, 1989

Approved by Commissioner: *[Signature]*  
Agency: Department of Transportation and Public Facilities

Date: 3/6/89

Distribution (by preparer):  
Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)

Changes in CS SB 137 (Fin)  
have no fiscal impact. This  
fiscal note is appropriate.  
Projections of no fiscal impact  
would continue through 1996.

4/6/90 *[Signature]* page 1 of 1

R/O SFC 4-6-90

STATE OF ALASKA  
1990 LEGISLATIVE SESSION

BILL VERSION CS SB 137 (SA)(b)  
PUBLISH DATE: 3/22/90

FISCAL NOTE

REQUEST:

Revision Date: \_\_\_\_\_ Agency Affected: Public Safety  
Title: Commercial vehicle driver BRU: Motor Vehicles  
licensing  
Sponsor: Governor/Senate Rules Component: Driver Services, Field  
Requestor: Senate State Affairs Services

EXPENDITURES/REVENUES: (Thousands of Dollars) (Inflation not included)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	153.1	239.7	239.7	239.7	239.7	239.7
TRAVEL	16.8	16.8	14.3	14.3	14.3	14.3
CONTRACTUAL	66.4	44.5	16.3	16.3	16.3	16.3
SUPPLIES	2.0	.5	.5	.5	.5	.5
EQUIPMENT	180.0	1.0	1.0	1.0	1.0	1.0
LAND & STRUCTURES	195.0	195.0	97.5	97.5	97.5	97.5
GRANTS, CLAIMS	-0-	-0-	-0-	-0-	-0-	-0-
MISCELLANEOUS	-0-	-0-	-0-	-0-	-0-	-0-
TOTAL OPERATING	613.3	497.5	369.3	369.3	369.3	369.3

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
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REVENUE	695.0	695.0	287.5	287.5	287.5	687.5
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FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	81.8	81.8	81.8	-0-
FEDERAL FUNDS	60.0	71.0	-0-	-0-	-0-	-0-
OTHER/PROG RCPT	553.3	426.5	287.5	287.5	287.5	-0-
TOTAL	613.3	497.5	369.3	369.3	369.3	369.3

POSITIONS:

FULL-TIME	7	7	7	7	7	7
PART-TIME	-0-	-0-	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

ANALYSIS: (Attach a separate page if necessary)

(See attached)

Changes in CSSB 137 (Fin) have no fiscal impact. This fiscal note is appropriate. 4/6/90 maw

Prepared by: Jay Dulany  
Division: Motor Vehicles

Phone: 265 551  
Date: 02/28/90

Approved by Commissioner: Arthur English  
Agency: Department of Public Safety

Date: 2-28-90  
page 1 of 15

*Handwritten initials and date:*  
2/28/90

Current Alaska law [AS 28.15.041 (c)] requires issuance of a driver's license for operation of commercial motor vehicles. This section has never been implemented due to lack of funding. However, the federal Commercial Motor Vehicle Safety Act (CMVSA) of 1986 now requires all states to have uniform commercial driver licensing systems which include knowledge and road tests for the size and configuration of commercial vehicle to be operated. The main purpose of SB 137 is to reword current Alaska law to bring the State into compliance with the Federal CMVSA of 1986.

The development of a Commercial Driver License (CDL) Program in Alaska is now in the planning process. This fiscal note is based on the best possible estimate of numbers of persons who will need to be examined prior to issuance of a license to operate a commercial motor vehicle. Start-up year (FY91) figures for this fiscal note reflect full costs for equipment, which will not carry forward to the following years. Staff will be hired several months into FY91.

—Staff—

Six Motor Vehicle Representative IIIs (MVR IIIs) are necessary to carry out the CDL testing and licensing activities. Plans are to begin hiring the MVR IIIs in November 1990 to allow two months' training and orientation time prior to the planned testing and licensing start-up date of January 1, 1991. These MVR IIIs need to be experienced in licensing procedures and law as well as trained in the highly specialized area of testing in a variety of commercial vehicles.

In order to maintain uniformity in testing procedures, examiner training is being provided at the national level, with two representatives from each state attending the two-week sessions. These representatives, in turn, will return to their home states to conduct training workshops with the MVR IIIs who will be doing the hands-on skills tests. These representatives and their in-state trainers will need adequate travel funds to conduct the necessary training.

The increased volume of licenses that will be issued will greatly affect the records management workload. An additional staff member, a Documents Processing Clerk II, will need to be hired at the start-up of the testing and licensing program to perform this function and additional requirements in regard to the exchange of records among states.

—Testing—

Three separate classes of commercial licenses and six different endorsements will be issued. The CDL basic knowledge test is estimated to require up to an hour to complete. Additionally, specialized tests of lesser duration are required for the six endorsements: double/triple trailer, tank vehicle, hazardous material, passenger vehicle, school bus, and hazardous materials in a tank vehicle. To expedite administration of the knowledge tests, many states are using Automated Testing Devices, in which traffic situations are simulated on a video screen and multiple choice answers are selected on a keyboard. Alaska now has these test machines, but CDL testing requirements have created a need for more

sophisticated machines, plus monitors for scoring purposes. These test machines will save valuable examiner time which will be already over-taxed by the lengthy and complex skills test.

The road test requires about 1 and 1/2 hours to administer, provided that highway conditions to perform the requisite maneuvers can be found within a reasonable proximity. Additional land areas will be needed to conduct off-road maneuvers, and in some areas structures, such as loading docks, will need to be constructed, rented, or simulated. The minimal number of land areas needed to provide any reasonable convenience to driver applicants is ten sites of approximately 1/2 football field in size.

—Costs—

The Division of Motor Vehicles (DMV) estimates approximately 10,000 drivers statewide will need to be licensed by the federally-mandated deadline of April 1992. This requires placing DMV staff in key geographic areas (Anchorage, Fairbanks, Soldotna, Juneau, and Mat-Su) and periodic testing/monitoring trips to outlying areas in these regions. The CDL tests are demanding, and it is anticipated that many drivers will need retesting before they pass. California began its testing program January 1, 1989; the initial failure rate on both the skills and knowledge test was 57 percent.

To help cover costs of planning and implementing the CDL Program, the federal government has provided some grant monies to each state. Some of these monies have been reflected in the operating budget, and the remainder is reflected in this fiscal note.

Although implementing the CDL Program will require approximately \$600,000 to start up, and over half that much to maintain, the penalty for noncompliance is the forfeiture of five percent (for Alaska about \$6.1 million) of a state's federal highway funds the first year and ten percent for every year of noncompliance thereafter. Implementation will also make our highways safer for the general motoring public.

—Revenues—

Using the current license fee structure, unrestricted revenues for the first two years of issuing commercial licenses are expected to average \$30,000 annually (5,000 licenses/year x \$10.00/license). Unrestricted revenues for ensuing years are expected to bring in \$10,000 annually (1,000 new licenses/year x \$10.00/license).

The DMV believes that commercial driver license fees should be raised to a level that would fund this program. If commercial driver license fees were increased to \$100.00/license, the revenues for the first two years of issuing commercial licenses would average \$500,000 annually (5,000 licenses/year x \$100.00/license). Revenues for ensuing years would then bring in \$100,000 annually (1,000 new licenses/year x \$100.00/license). Renewals of CDLs five years after the initial licensing (FY96) will bring in additional revenues. The higher license fees would be consistent with what other states are charging, and is still for less than the State currently charges for licenses in other professions.

In addition to the \$100.00 fee for the CDL, a \$25.00 fee for the skills test will need to be assessed because the test is so time-consuming and in many cases will need to be attempted more than once. The DMV intends to "grandfather" all qualified drivers through the skills test, but estimates approximately 1,500 drivers per year will remain to be tested in each of the first two years of issuing commercial licenses. This would amount to an additional \$37,500 annually in revenues for each of those first two years (1,500 skills tests/year x \$25.00/test). Revenues for ensuing years would then bring in \$22,500 (900 skills tests/year x \$25.00/test).

Since driver license activity is increasing at all of the licensing offices, the DMV believes there is a need to assess skills test fees for all driver applicants. Those seeking a license to drive a private automobile, light truck or motorcycle would be assessed \$15.00/test for the 30-45 minute test. An estimated 10,500 regular skills tests would be administered during each of those first two start-up years. This would bring in an additional \$157,500 in revenues for each of those two years (10,500 regular skills tests/year x \$15.00/skills test). Revenues for ensuing years would then bring in \$165,000 (11,000 regular skills tests/year x \$15.00/test), since it is anticipated the number of new drivers seeking licenses will increase.

Part of the increase in revenue indicated above will be used as program receipts to fund the program.

REVENUE SUMMARY, Fiscal note  
SB 137 (Draft CS)  
Page 5 of 15

—Revenues—

FY91/92

5,000 CDL's @ \$100/ea	\$500,000
1,500 CDL skills testes @ \$25/ea	37,500
10,500 regular skills tests @ \$15/ea	<u>157,500</u>
Total	\$695,000

FY93/94/95

1,000 CDL's @ \$100/ea	\$100,000
300 CDL skills tests @ \$25/ea	22,500
11,000 regular skills tests @ \$15/ea	<u>165,000</u>
Total	\$287,500

FY96

5,000 CDL's @ \$100/ea	\$500,000
900 CDL skills tests @ \$25/ea	22,500
11,000 regular skills tests @ \$15/ea	<u>165,000</u>
Total	\$687,500

FY91 (July 1990-June 1991)

PERSONAL SERVICES \$153,105

1 Documents Processing Clerk II (6 months) \$15,117  
Step A)

6 Motor Vehicle Representative IIIs \$137,988  
(Average of Steps A & B) (8 mos., 11/1/90-7/1/91)  
1 Southeast (Juneau)  
2 Anchorage  
1 Fairbanks  
1 Soldotna  
1 Mat-Su

TRAVEL \$16,840

Examiner Training (3 staff to national training program;  
local training in-State) \$13,640

Testing/Monitoring \$ 3,200  
(3 trips/region/6 mos. to other DMV offices.)

CONTRACTUAL SERVICES \$66,400

Telephone/postage \$ 3,200

Liaison & Support Services \$10,000

Fall Marketing Campaign (1990) \$ 5,000

Printing (Tests, Manuals, license aps.) \$15,000

CDLIS user fees (5,000 records @\$4.00/record)  
(1/1/91-6/30/91) \$20,000

Polaroid \$ 4,200  
(5,000 licenses @\$0.83/license photo)

Truck rental for examiner training \$ 9,000

SUPPLIES \$2,000

EQUIPMENT \$180,000

Automated testing devices:  
14 automated testing devices @ \$10,000 ea. \$140,000  
5 master controls @ \$7,500 ea. \$ 37,500

(Automated testing devices are necessary for administration of the knowledge test in major offices.)

Office equipment (furnishings for 5 positions; desk, chair, file cabinet)	\$1,000
Miscellaneous	\$1,500
Eg., 32 parking cones (2-4 per each test site) @ approx. 16.00/ea	\$500
Other	\$1,000

LAND AND STRUCTURES \$195,000

Lease space for off-road testing; approx. 1/2 football  
field in size at 10 sites statewide for 2 days/week. \$195,000

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TOTAL \$613,345

FY92 (July 1991-June 1992)

<u>PERSONAL SERVICES</u>		<u>\$239,666</u>
1 Documents Processing Clerk II (Average of Steps A & B)	\$30,593	
6 Motor Vehicle Representative III's (Average of Steps A & B)	\$209,073	
1 Southeast (Juneau)		
2 Anchorage		
1 Fairbanks		
1 Soldotna		
1 Mat-Su		
<u>TRAVEL</u>		<u>\$16,800</u>
In-service training	\$10,000	
Testing/Monitoring (6 trips/region/year to other DMV offices)	\$6,400	
Mileage	400	
<u>CONTRACTUAL SERVICES</u>		<u>\$44,500</u>
Liaison & Support Services	\$10,000	
Public Information	\$5,000	
Printing (Tests & Manuals)	\$5,000	
Commercial Driver License Information System (CDLIS) user fees, 5,000 records @\$4.00/record	\$20,000	
Polaroid, 5,000 licenses @ \$.90/document	\$4,500	
<u>SUPPLIES</u>		<u>\$ 500</u>
<u>EQUIPMENT</u>		<u>\$1,000</u>
<u>LAND AND STRUC. INTRES</u>		<u>\$195,000</u>
<u>TOTAL</u>		<u>\$497,466</u>

FY93 and future fiscal years

<u>PERSONAL SERVICES</u>		<u>\$239,666</u>
1 Documents Processing Clerk II (Average of Steps A & B)	\$30,593	
6 Motor Vehicle Representative IIIs (Average of Steps A & B)	\$209,073	
2 Southeast (Juneau, Ketchikan)		
4 Anchorage		
2 Fairbanks		
1 Kenai		
1 Mat-Su		
<u>TRAVEL</u>		<u>\$14,300</u>
In-service training	\$7,500	
Testing/Monitoring (6 trips/region/year to other DMV offices)	\$6,400	
Mileage	400	
<u>CONTRACTUAL SERVICES</u>		<u>\$16,280</u>
Liaison & Support Services	\$5,000	
Public Information	\$2,000	
Printing (Tests & Manuals)	\$5,000	
CDLIS user fees, 200 records @\$4.00/record	\$800	
Polaroid, 200 licenses @ \$.90/ license document	\$180	
Training—1 week, trainer and truck time	\$3,300	
<u>SUPPLIES</u>		<u>\$500</u>
"		
<u>EQUIPMENT</u>		<u>\$1,000</u>
<u>LAND AND STRUCTURES</u>		<u>\$97,500</u>
<hr/>		
<u>TOTAL</u>		<u>\$369,246</u>

Position Title Motor Vehicle Representative III		No. of Positions 1	Range/Step 10A	Barg. Unit GGU
Time Status Perm. FT	Staff Months 8	Location Jureau		Election District 4
Type of Expenditure		Justification		
		This position will administer road tests and knowledge examinations to drivers of highly specialized classes of commercial vehicles. The MVR III will conduct the road tests in the type of commercial vehicle which the driver will be operating under the license for which he is applying. Three classes of commercial licenses will be issued with six additional endorsements. The MVR III will be thoroughly familiar with the operation of the vehicles for which these licenses and endorsements will be issued.		
Amount		Pertinent facts related to the testing and licensing procedure include:		
1	2	3	The basic road test and pre-trip inspection require 1.5 hours to administer.	
Salary*	22,020	//////	10,000 drivers will need to be licensed by April 1992.	
Benefits*	11,324	//////	The first state to conduct commercial driver tests had a failure rate of 57%, necessitating extensive retesting.	
Premium Pay (Included in Above)	//////	//////	The MVR III will also conduct vehicle safety inspections prior to administering the road test. After the test has been completed, the MVR III will determine whether applicants should receive operator's licenses and any endorsements for which they are applying.	
Other	//////	//////	In addition to testing and licensing duties, the MVR III also monitors quality control and error correction in the administration of these duties. Inquiries from citizens and public agencies regarding commercial driver's licenses and safety will be responded to by the MVR III where appropriate.	
Total Personal Services	//////	22,007		
Travel		2,473		
Contractual		1,200		
Commodities		182		
Equipment		1,000		
Other		-0-		
Total Cost		26,862		
Funding Source for Total Cost				
Federal Receipts	1002	-0-		
G.F. Match	1003	-0-		
General Fund	1004	26,862		
Program Receipts/GF	1005	-0-		
I-A Receipts	1007	-0-		
CIP Receipts	1061	-0-		
Other		-0-		
* Personal Services Salary and Benefits Costs are from PACS.				

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety  
 BRU Motor Vehicles  
 COMPONENT Driver Services

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 Revised Date

FY 91

Position Title Motor Vehicle Representative III		No. of Positions 2	Range/Step 10B	Barg. Unit GGU
Time Status Perm. FT	Staff Months 2 positions @ 8 months each = 16	Location Anchorage		Election District 7-15
Type of Expenditure		Justification		
		This position will administer road tests and knowledge examinations to drivers of highly specialized classes of commercial vehicles. The MVR III will conduct the road tests in the type of commercial vehicle which the driver will be operating under the license for which he is applying. Three classes of commercial licenses will be issued with six additional endorsements. The MVR III will be thoroughly familiar with the operation of the vehicles for which these licenses and endorsements will be issued.		
Amount		Pertinent facts related to the testing and licensing procedure include:		
1	2	3	The basic road test and pre-trip inspection require 1.5 hours to administer.	
Salary*	45,532	//////////	10,000 drivers will need to be licensed by April 1992.	
Benefits*	23,025	//////////	The first state to conduct commercial driver tests had a failure rate of 57%, necessitating extensive retesting.	
Premium Pay (Included in Above)	//////////	//////////	The MVR III will also conduct vehicle safety inspections prior to administering the road test. After the test has been completed, the MVR III will determine whether applicants should receive operator's licenses and any endorsements for which they are applying.	
Other	//////////	//////////	In addition to testing and licensing duties, the MVR III also monitors quality control and error correction in the administration of these duties. Inquiries from citizens and public agencies regarding commercial driver's licenses and safety will be responded to by the MVR III where appropriate.	
Total Personal Services	//////////	45,181		
Travel		4,946		
Contractual		2,400		
Commodities		364		
Equipment		2,000		
Other		-0-		
Total Cost		54,891		
Funding Source for Total Cost				
Federal Receipts	1002	-0-		
G.F. Match	1003	-0-		
General Fund	1004	54,891		
Program Receipts/GF	1005	-0-		
I-A Receipts	1007	-0-		
CIP Receipts	1061	-0-		
Other		-0-		
* Personal Services Salary and Benefits Costs are from PACS.				

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety  
 BRU Motor Vehicles  
 COMPONENT Field Services

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 Revised Date

FY 91

Position Title Motor Vehicle Representative III			No. of Positions 1	Range/Step 10B	Barg. Unit GGU
Time Status Perm. FT	Staff Months 8		Location Fairbanks		Election District 18-21
Type of Expenditure			Amount		
1			2		3
Salary*			25,620		////////////////////
Benefits* 12,297			12,297		////////////////////
Premium Pay (Included in Above)			////////////////////		////////////////////
Other -0-			////////////////////		////////////////////
Total Personal Services			////////////////////		25,025
Travel					2,473
Contractual					1,200
Commodities					182
Equipment					1,000
Other					-0-
Total Cost					29,880
Funding Source for Total Cost					
Federal Receipts 1002					-0-
G.F. Match 1003					-0-
General Fund 1004					29,880
Program Receipts/GF 1005					-0-
I-A Receipts 1007					-0-
CIP Receipts 1061					-0-
Other					-0-
* Personal Services Salary and Benefits Costs are from PACS.					
			Justification		
			<p>This position will administer road tests and knowledge examinations to drivers of highly specialized classes of commercial vehicles. The MVR III will conduct the road tests in the type of commercial vehicle which the driver will be operating under the license for which he is applying. Three classes of commercial licenses will be issued with six additional endorsements. The MVR III will be thoroughly familiar with the operation of the vehicles for which these licenses and endorsements will be issued.</p> <p>Pertinent facts related to the testing and licensing procedure include:</p> <p>The basic road test and pre-trip inspection require 1.5 hours to administer. 10,000 drivers will need to be licensed by April 1992. The first state to conduct commercial driver tests had a failure rate of 57%, necessitating extensive retesting.</p> <p>The MVR III will also conduct vehicle safety inspections prior to administering the road test. After the test has been completed, the MVR III will determine whether applicants should receive operator's licenses and any endorsements for which they are applying.</p> <p>In addition to testing and licensing duties, the MVR III also monitors quality control and error correction in the administration of these duties. Inquiries from citizens and public agencies regarding commercial driver's licenses and safety will be responded to by the MVR III where appropriate.</p>		

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety  
 BRU Motor Vehicles  
 COMPONENT Field Services

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 Revised Date

FY 91

Position Title Motor Vehicle Representative III			No. of Positions 1	Range/Step 10B	Barg. Unit GGU
Time Status Perm FT	Staff Months 8		Location Kenai/Soldotna		Election District 5
Type of Expenditure			Justification		
		Amount	<p>This position will administer road tests and knowledge examinations to drivers of highly specialized classes of commercial vehicles. The MVR III will conduct the road tests in the type of commercial vehicle which the driver will be operating under the license for which he is applying. Three classes of commercial licenses will be issued with six additional endorsements. The MVR III will be thoroughly familiar with the operation of the vehicles for which these licenses and endorsements will be issued.</p> <p>Pertinent facts related to the testing and licensing procedure include:</p> <p>The basic road test and pre-trip inspection require 1.5 hours to administer.</p> <p>10,000 drivers will need to be licensed by April 1992.</p> <p>The first state to conduct commercial driver tests had a failure rate of 57%, necessitating extensive retesting.</p> <p>The MVR III will also conduct vehicle safety inspections prior to administering the road test. After the test has been completed, the MVR III will determine whether applicants should receive operator's licenses and any endorsements for which they are applying.</p> <p>In addition to testing and licensing duties, the MVR III also monitors quality control and error correction in the administration of these duties. Inquiries from citizens and public agencies regarding commercial driver's licenses and safety will be responded to by the MVR III where appropriate.</p>		
1	2	3			
Salary*	24,120	////////////////////			
Benefits*	11,892	////////////////////			
Premium Pay (Included in Above)	////////////////////	////////////////////			
Other -0-	////////////////////	////////////////////			
Total Personal Services	////////////////////	23,767			
Travel		2,473			
Contractual		1,200			
Commodities		182			
Equipment		1,000			
Other		-0-			
Total Cost		28,622			
Funding Source for Total Cost					
Federal Receipts 1002		-0-			
G.F. Match 1003		-0-			
General Fund 1004		28,622			
Program Receipts/GF 1005		-0-			
I-A Receipts 1007		-0-			
CIP Receipts 1061		-0-			
Other		-0-			
* Personal Services Salary and Benefits Costs are from PACS.					

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety  
 BRU Motor Vehicles  
 COMPONENT Field Services

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 Revised Date

FY 91

Position Title Motor Vehicle Representative III		No. of Positions 1	Range/Step 10A	Barg. Unit GGU
Time Status Perm FT	Staff Months 8	Location Mat-Su		Election District 16
Type of Expenditure		Justification		
1	2	3		
Salary*	22,716	This position will administer road tests and knowledge examinations to drivers of highly specialized classes of commercial vehicles. The MVR III will conduct the road tests in the type of commercial vehicle which the driver will be operating under the license for which he is applying. Three classes of commercial licenses will be issued with six additional endorsements. The MVR III will be thoroughly familiar with the operation of the vehicles for which these licenses and endorsements will be issued.		
Benefits*	11,512	Pertinent facts related to the testing and licensing procedure: 1) The basic road test and pre-trip inspection require 1.5 hrs to administer. 2) 10,000 drivers will need to be licensed by April 1992. 3) The first state to conduct commercial driver tests had a failure rate of 57%, necessitating extensive retesting.		
Premium Pay (Included in Above)	//////////	The MVR III will also conduct vehicle safety inspections prior to administering the road test. After the test has been completed, the MVR III will determine whether applicants should receive operator's licenses and any endorsement for which they are applying.		
Other	//////////	In addition to testing and licensing duties, the MVR III also monitors quality control and error correction in the administration of these duties. Inquiries from citizens and public agencies regarding commercial driver's licenses and safety will be responded to by the MVR III where appropriate.		
Total Personal Services	//////////			
Travel		22,591		
Contractual		2,473		
Commodities		1,200		
Equipment		182		
Other		-0-		
Total Cost		-0-		
Funding Source for Total Cost		-0-		
Federal Receipts	1002	-0-		
G.F. Match	1003	-0-		
General Fund	1004	26,446		
Program Receipts/GF	1005	-0-		
I-A Receipts	1007	-0-		
CIP Receipts	1061	-0-		
Other		-0-		
* Personal Services Salary and Benefits Costs are from PACS.				

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety  
BRU Motor Vehicles  
COMPONENT Field Services

Page 14 of 15  
Revised Date

FY 91

Position Title Document Processing Clerk II		No. of Positions 1	Range/Step BA	Barg. Unit GGU
Time Status Perm. FT	Staff Months 6	Location Juneau		Election District 4
Type of Expenditure		Justification		
		For an estimated 10,000 licenses which need to be issued within a 15-month time span beginning in January 1991, the Documents Processing Clerk will perform the following:		
Type of Expenditure		Send appropriate letter to licensee when necessary.		
1	2	3	Prepare documents for microfilming.	
Salary*	19,572	////////////////////	Data entry of documents onto retrieval index system after microfilming.	
Benefits*	10,663	////////////////////	Data entry of driver licenses returned from another state to maintain records as required by Commercial Motor Vehicle Safety Act of 1986 for one license/one record concept.	
Premium Pay (Included in Above)	////////////////////	////////////////////	Send record to new licensing state when necessary.	
Other	-0-	////////////////////		
Total Personal Services	////////////////////	15,117		
Travel		-0-		
Contractual		1,200		
Commodities		182		
Equipment		1,000		
Other		-0-		
Total Cost		17,499		
Funding Source for Total Cost				
Federal Receipts	1002		-0-	
G.F. Match	1003		-0-	
General Fund	1004		17,499	
Program Receipts/GF	1005		-0-	
I-A Receipts	1007		-0-	
CIP Receipts	1061		-0-	
Other			-0-	
* Personal Services Salary and Benefits Costs are from PACS.				

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety  
 BRU Motor Vehicles  
 COMPONENT Field Services

Page 15 of 15  
 Revised Date

FY 91

Original sponsor(s): Rules/Governor

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 137 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SIXTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to drivers' license fees, to commer-  
7 cial motor vehicles, and to transportation of persons  
8 for compensation; and providing for an effective  
9 date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 \* Section 1. AS 28.15.271(a) is amended to read:

12 (a) The fees for drivers' licenses and permits, including but  
13 not limited to renewals, and all related driver skills tests are as  
14 follows:

15 (1) all noncommercial vehicles and motor-driven cycles  
16 each license fee [CLASSES OF DRIVERS' LICENSES] ..... \$10;  
17 each driver skills test ..... \$ 15;

18 (2) all commercial motor vehicles each license fee .. \$100;  
19 each driver skills test ..... \$ 25  
20 [MOTOR-DRIVEN CYCLES .....\$10];

21 (3) instruction permit .....

22 (4) duplicate of driver's license or instruction  
23 permit .....

24 (5) temporary license and renewal of permit .....

25 (6) school bus driver's endorsement renewal [PERMIT] . \$ 3.

26 \* Sec. 2. AS 28.15.271 is amended by adding new subsections to read:

27 (c) The fee for a driver skills test must be paid at the time an  
28 appointment for the skills test is made or before the skills test is  
29 given, whichever is earlier. The department may not refund a driver

1 skills test fee if the applicant cancels the appointment, fails to  
2 appear at the appointed day and time, or fails to pass the skills  
3 test.

4 (d) The fees collected by the department under this section  
5 shall be deposited in the general fund. The Department of Adminis-  
6 tration shall separately account for the fees collected under this  
7 section and deposited in the general fund. The annual estimated  
8 balance in the account may be used by the legislature to make appro-  
9 priations for the administration of this chapter.

10 \* Sec. 3. AS 28.33 is amended by adding new sections to read:

11 ARTICLE 2. COMMERCIAL VEHICLE OPERATORS.

12 Sec. 28.33.100. LICENSE TO OPERATE COMMERCIAL MOTOR VEHICLE.

13 (a) A person may not operate a commercial motor vehicle until the  
14 person applies for and is issued a license for that purpose under  
15 AS 28.15.041. The department may not issue a license to operate a  
16 commercial motor vehicle unless the applicant

17 (1) is at least 19 years of age;

18 (2) has held a valid driver's license at least one year  
19 before the date of application;

20 (3) has successfully completed all required driving tests  
21 and written and physical examinations;

22 (4) either does not have a driver's license issued by  
23 another jurisdiction or surrenders all driver's licenses issued by  
24 other jurisdictions.

25 (b) In addition to the information required under AS 28.15.111,  
26 a commercial driver's license shall include information determined by  
27 the United States Secretary of Transportation to be appropriate to  
28 identify the licensee, including the licensee's social security num-  
29 ber.

1 (c) A person who has been a state resident for 30 days or longer  
2 may not drive a commercial motor vehicle under the authority of a  
3 commercial driver's license issued by another jurisdiction.

4 (d) The licensing requirements of this section are in addition  
5 to the requirements imposed on a school bus driver under AS 28.15.046.

6 Sec. 28.33.110. NOTIFICATION REQUIREMENTS FOR DRIVERS OF COMMER-  
7 CIAL MOTOR VEHICLES. (a) A driver of a commercial motor vehicle  
8 holding a commercial driver's license issued by the state who is  
9 convicted of violating a federal or state law or local ordinance  
10 relating to motor vehicle traffic control in this or another state, or  
11 a federal, provincial, territorial, or municipal law relating to motor  
12 vehicle traffic control in Canada, other than parking violations,  
13 shall notify the driver's employer, in writing, of the conviction  
14 within 30 days after the date of conviction.

15 (b) A driver whose operating privilege is suspended, revoked, or  
16 canceled by a state, who loses the privilege to operate a commercial  
17 motor vehicle in a state for any period, or who is disqualified from  
18 operating a commercial motor vehicle for any period, shall notify the  
19 driver's employer of that fact before the end of the business day  
20 following the day the driver received notice of the suspension, revo-  
21 cation, cancellation, loss, or disqualification.

22 (c) A person who applies for employment as a commercial motor  
23 vehicle driver shall

24 (1) provide the person's prospective employer, at the time  
25 of application for employment, with the following information for the  
26 10 years preceding the date of application:

27 (A) a list of the names and addresses of employers for  
28 which the applicant was a driver of a commercial motor vehicle;

29 (B) the dates between which the applicant drove for

1 each employer;

2 (C) the reason for leaving each employer;

3 (2) certify that the information provided under this sub-  
4 section is true and complete; and

5 (3) provide additional information required by the employ-  
6 er.

7 Sec. 28.33.120. RESPONSIBILITIES OF EMPLOYERS OF COMMERCIAL  
8 MOTOR VEHICLE DRIVER. An employer of a commercial motor vehicle  
9 driver

10 (1) shall require an applicant for employment to provide  
11 the information required under AS 28.33.110(c);

12 (2) may not knowingly allow, require, permit, or authorize  
13 a driver to operate a commercial motor vehicle during a period in  
14 which

15 (A) the driver's license is suspended, revoked, or  
16 canceled by a state;

17 (B) the driver has lost the privilege to operate a  
18 commercial motor vehicle in a state;

19 (C) the driver has been disqualified from operating a  
20 commercial motor vehicle; or

21 (D) the driver has more than one driver's license.

22 Sec. 28.33.300. DEFINITIONS. In this chapter,

23 (1) "disqualification" means a withdrawal of the privilege  
24 to drive a commercial motor vehicle;

25 (2) "disqualified" means that a person's privilege to drive  
26 a commercial motor vehicle has been withdrawn.

27 \* Sec. 4. AS 28.40.100(a) is amended by adding new paragraphs to read:

28 (19) "commercial motor vehicle" means a motor vehicle or a  
29 combination of a motor vehicle and one or more other vehicles

1 (A) used to transport passengers or property;  
2 (B) used upon a land highway or vehicular way connect-  
3 ed to

4 (i) the land connected state highway system; or  
5 (ii) a land highway or vehicular way with an  
6 average daily traffic volume greater than 499; and

7 (C) that

8 (i) has a gross vehicle weight rating or gross  
9 combination weight rating greater than 26,000 pounds;

10 (ii) is designed to transport more than 15 passen-  
11 gers, including the driver; or

12 (iii) is used in the transportation of materials  
13 found by the United States Secretary of Transportation to be  
14 hazardous for purposes of 49 U.S.C. 1801 - 1813 (Hazardous  
15 Materials Transportation Act);

16 (D) except that the following vehicles meeting the  
17 criteria in (A) - (C) of this paragraph are not commercial vehi-  
18 cles:

19 (i) emergency or fire equipment that is necessary  
20 to the preservation of life or property;

21 (ii) farm vehicles that are controlled and operat-  
22 ed by a farmer; used to transport agricultural products,  
23 farm machinery, or farm supplies to or from that farmer's  
24 farm; not used in the operations of a common or contract  
25 motor carrier; and used within 150 miles of the farmer's  
26 farm; and

27 (iii) recreational vehicles used exclusively for  
28 purposes other than commercial purposes;

29 (20) "commercial purposes" means activities for which a

1 person receives direct monetary compensation or activities for which a  
2 person receives no direct monetary compensation but that are inci-  
3 dental to and done in furtherance of the person's primary business;

4 (21) "gross combination weight rating" means the value  
5 specified by the manufacturer as the loaded weight of a combination  
6 vehicle, except that if a value has not been specified by the manufac-  
7 turer, the gross combination weight rating is determined by adding the  
8 gross vehicle weight rating of the power unit and the total weight of  
9 the towed unit and the load on the towed unit;

10 (22) "gross vehicle weight rating" means the value specified  
11 by the manufacturer as the loaded weight of a single vehicle.

12 \* Sec. 5. AS 28.15.041(b) and 28.15.041(c) are repealed.

13 \* Sec. 6. This Act takes effect January 1, 1991.

# MEMORANDUM

State of Alaska

TO: Carol Horos  
Aide to Senator Uehling  
Senate Finance Committee

DATE: March 23, 1990

FILE NO:

TELEPHONE NO: 465-4335

FROM: *Bill*  
Bill Brown  
Division of Motor Vehicles

SUBJECT: SB 137

When the committee substitute for SB 137 passed out of Senate State Affairs it contained some language inserted by the drafter that was not noticed by Senate State Affairs staff, and if the language is not removed, Alaska would not be in compliance with the Commercial Motor Vehicle Safety Act of 1986. The main purpose of the bill is to assist in bringing Alaska into compliance with that Act. If you have any questions in regard to the action by the State Affairs Committee please contact Susan Barnett at 465-3879.

The language in question is on <sup>Am #2</sup> page 4, line 28 and 29, "used for commercial purposes and". It is requested this language be deleted. The Federal government has advised us that the operator of any vehicle that fits into the categories specified in AS 28.40.100(a)(19)(C)(i), (ii) or (iii) must have a driver's license to operate a commercial motor vehicle, unless specifically exempt. The exemptions are outlined in AS 28.40.100(a)(19).

Your consideration of this request, plus scheduling the bill for hearing as soon as possible would be greatly appreciated.

If I can be of any assistance please give me a call.

<sup>Am #1</sup>  
Frank moved effective date January 1, 1991

# MEMORANDUM


# State of Alaska

TO: Carol Horos  
Aide to Senator Uehling  
Senate Finance Committee

DATE: March 23, 1990

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FROM:  Bill Brown  
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SUBJECT: SB 137

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Your consideration of this request, plus scheduling the bill for hearing as soon as possible would be greatly appreciated.

If I can be of any assistance please give me a call.

Original sponsor(s): Rules/Governor

1 IN THE SENATE BY THE STATE AFFAIRS COMMITTEE  
2 CS FOR SENATE BILL NO. 137 (State Affairs)  
3 IN THE LEGISLATURE OF THE STATE OF ALASKA  
4 SIXTEENTH LEGISLATURE - SECOND SESSION

5 A BILL  
6 For an Act entitled: "An Act relating to drivers' license fees, to commercial motor vehicles, and to transportation of persons for compensation."  
7  
8

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. AS 28.15.271(a) is amended to read:

11 (a) The fees for drivers' licenses and permits, including but  
12 not limited to renewals, and all related driver skills tests are as  
13 follows:

- 14 (1) all noncommercial vehicles and motor-driven cycles  
15 each license fee [CLASSES OF DRIVERS' LICENSES] ..... \$10;  
16 each driver skills test ..... \$ 15;  
17 (2) all commercial motor vehicles each license fee .. \$100;  
18 each driver skills test ..... \$ 25  
19 [MOTOR-DRIVEN CYCLES .....\$10];  
20 (3) instruction permit ..... \$ 3;  
21 (4) duplicate of driver's license or instruction  
22 permit ..... \$ 3;  
23 (5) temporary license and renewal of permit ..... \$ 3;  
24 (6) school bus driver's endorsement renewal [PERMIT] . \$ 3.

25 \* Sec. 2. AS 28.15.271 is amended by adding new subsections to read:

26 (c) The fee for a driver skills test must be paid at the time an  
27 appointment for the skills test is made or before the skills test is  
28 given, whichever is earlier. The department may not refund a driver  
29 skills test fee if the applicant cancels the appointment, fails to

1 appear at the appointed day and time, or fails to pass the skills  
2 test.

3 (d) The fees collected by the department under this section  
4 shall be deposited in the general fund. The Department of Adminis-  
5 tration shall separately account for the fees collected under this  
6 section and deposited in the general fund. The annual estimated  
7 balance in the account may be used by the legislature to make appro-  
8 priations for the administration of this chapter.

9 \* Sec. 3. AS 28.33 is amended by adding new sections to read:

10 ARTICLE 2. COMMERCIAL VEHICLE OPERATORS.

11 Sec. 28.33.100. LICENSE TO OPERATE COMMERCIAL MOTOR VEHICLE.

12 (a) A person may not operate a commercial motor vehicle until the  
13 person applies for and is issued a license for that purpose under  
14 AS 28.15.041. The department may not issue a license to operate a  
15 commercial motor vehicle unless the applicant

16 (1) is at least 19 years of age;

17 (2) has held a valid driver's license at least one year  
18 before the date of application;

19 (3) has successfully completed all required driving tests  
20 and written and physical examinations;

21 (4) either does not have a driver's license issued by  
22 another jurisdiction or surrenders all driver's licenses issued by  
23 other jurisdictions.

24 (b) In addition to the information required under AS 28.15.111,  
25 a commercial driver's license shall include information determined by  
26 the United States Secretary of Transportation to be appropriate to  
27 identify the licensee, including the licensee's social security num-  
28 ber.

29 (c) A person who has been a state resident for 30 days or longer

1 may not drive a commercial motor vehicle under the authority of a  
2 commercial driver's license issued by another jurisdiction.

3 (d) The licensing requirements of this section are in addition  
4 to the requirements imposed on a school bus driver under AS 28.15.046.

5 Sec. 28.33.110. NOTIFICATION REQUIREMENTS FOR DRIVERS OF COMMER-  
6 CIAL MOTOR VEHICLES. (a) A driver of a commercial motor vehicle  
7 holding a commercial driver's license issued by the state who is  
8 convicted of violating a federal or state law or local ordinance  
9 relating to motor vehicle traffic control in this or another state, or  
10 a federal, provincial, territorial, or municipal law relating to motor  
11 vehicle traffic control in Canada, other than parking violations,  
12 shall notify the driver's employer, in writing, of the conviction  
13 within 30 days after the date of conviction.

14 (b) A driver whose operating privilege is suspended, revoked, or  
15 canceled by a state, who loses the privilege to operate a commercial  
16 motor vehicle in a state for any period, or who is disqualified from  
17 operating a commercial motor vehicle for any period, shall notify the  
18 driver's employer of that fact before the end of the business day  
19 following the day the driver received notice of the suspension, revo-  
20 cation, cancellation, loss, or disqualification.

21 (c) A person who applies for employment as a commercial motor  
22 vehicle driver shall

23 (1) provide the person's prospective employer, at the time  
24 of application for employment, with the following information for the  
25 10 years preceding the date of application:

26 (A) a list of the names and addresses of employers for  
27 which the applicant was a driver of a commercial motor vehicle;

28 (B) the dates between which the applicant drove for  
29 each employer;

- 1 (C) the reason for leaving each employer;
- 2 (2) certify that the information provided under this sub-
- 3 section is true and complete; and
- 4 (3) provide additional information required by the employ-
- 5 er.

6 Sec. 28.33.120. RESPONSIBILITIES OF EMPLOYERS OF COMMERCIAL

7 MOTOR VEHICLE DRIVER. An employer of a commercial motor vehicle

8 driver

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10 the information required under AS 28.33.110(c);

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12 a driver to operate a commercial motor vehicle during a period in

13 which

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15 canceled by a state;

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17 commercial motor vehicle in a state;

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19 commercial motor vehicle; or

20 (D) the driver has more than one driver's license.

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25 a commercial motor vehicle has been withdrawn.

26 \* Sec. 4. AS 28.40.100(a) is amended by adding new paragraphs to read:

27 (19) "commercial motor vehicle" means a motor vehicle or a

28 combination of a motor vehicle and one or more other vehicles used for

29 commercial purposes and

- 1 (A) used to transport passengers or property;
- 2 (B) used upon a land highway or vehicular way connect-
- 3 ed to
  - 4 (i) the land connected state highway system; or
  - 5 (ii) a land highway or vehicular way with an
  - 6 average daily traffic volume greater than 499; and
- 7 (C) that
  - 8 (i) has a gross vehicle weight rating or gross
  - 9 combination weight rating greater than 26,000 pounds;
  - 10 (ii) is designed to transport more than 15 passen-
  - 11 gers, including the driver; or
  - 12 (iii) is used in the transportation of materials
  - 13 found by the United States Secretary of Transportation to be
  - 14 hazardous for purposes of 49 U.S.C. 1801 - 1813 (Hazardous
  - 15 Materials Transportation Act);
- 16 (D) except that the following vehicles meeting the
- 17 criteria in (A) - (C) of this paragraph are not commercial vehi-
- 18 cles:
  - 19 (i) emergency or fire equipment that is necessary
  - 20 to the preservation of life or property;
  - 21 (ii) farm vehicles that are controlled and operat-
  - 22 ed by a farmer; used to transport agricultural products,
  - 23 farm machinery, or farm supplies to or from that farmer's
  - 24 farm; not used in the operations of a common or contract
  - 25 motor carrier; and used within 150 miles of the farmer's
  - 26 farm; and
  - 27 (iii) recreational vehicles used exclusively for
  - 28 purposes other than commercial purposes;
  - 29 (20) "commercial purposes" means activities for which a

1 person receives direct monetary compensation or activities for which a  
2 person receives no direct monetary compensation but that are inci-  
3 dental to and done in furtherance of the person's primary business;

4 (21) "gross combination weight rating" means the value  
5 specified by the manufacturer as the loaded weight of a combination  
6 vehicle, except that if a value has not been specified by the manufac-  
7 turer, the gross combination weight rating is determined by adding the  
8 gross vehicle weight rating of the power unit and the total weight of  
9 the towed unit and the load on the towed unit;

10 (22) "gross vehicle weight rating" means the value specified  
11 by the manufacturer as the loaded weight of a single vehicle.

12 \* Sec. 5. AS 28.15.041(b) and 28.15.041(c) are repealed.

13

Information concerning the Commercial Motor Vehicle Safety Act of 1986, and SB 137.

Question 1: What is the deadline for a driver to have a new CDL (Commercial Driver's License)?

Drivers must have the new CDL in order to drive a commercial motor vehicle by April 1, 1992.

Question 2: What is the penalty if a driver operates a commercial motor vehicle after April 1, 1992, without a CDL?

The Federal penalty is a \$2,500 civil penalty, or up to a \$5,00 fine or imprisonment as a criminal penalty.

Question 3: Are school and church bus driver's required to get a CDL?

Yes, if they drive vehicles designed to transport 16 or more people. The Federal Government received numerous requests to exempt specific groups. They considered both school buses and church school buses with the decision to not grant waivers for these groups. The administrator decided that the cargo was too important to merit exclusion from the law, and that there needed to be a way to determine which drivers would be competent.

Question 4: Does the Federal law apply to drivers of vehicles used in "van pools"?

Yes, if the vehicle is designed to transport 16 or more people.

Question 5: Do tow truck operators need to get a CDL?

The tow truck and its towed vehicle are treated the same as any other powered unit towing a nonpowered unit. If the weight of the tow truck and/or the towed vehicle exceed the weight limitations in the definition of a commercial motor vehicle the tow truck operator is required to have a CDL.

Question 6: Would the Federal Government grant Alaska a waiver since it is not part of the contiguous United States?

No, Alaska and Hawaii are not exempt. However, the Federal Government did grant a waiver for drivers in Alaska only who do not drive on a road connected by land highway to the land connected State highway system, or any road with an average daily traffic volume greater than 499. This is the same exemption Alaska statutes now grant for vehicle registration and mandatory insurance.

Question 7: Could the exemption be increased to some figure greater than 499?

No. If the figure was increased in SB 137, Alaska would not be in compliance with the Federal law.

Question 8: Can applicants for a CDL be "grandfathered" in to avoid taking all the examinations?

No. All applicants will be required to successfully complete the basic knowledge test, and the endorsement knowledge tests. An applicant can be "grandfathered" for the skills (road) test if the applicant certifies and provides evidence that he or she meets certain conditions including a clear driving record; is regularly employed in a job requiring operation of a commercial motor vehicle; has operated such a vehicle for at least 2 years immediately preceding application for the CDL; etc. An applicant may not be "grandfathered" in after April 1, 1992.

Question 9: Does SB 137 address all issues to bring Alaska into compliance with the Federal law?

No, however, it does allow for the issuance of a CDL, along with some regulation changes, so that all drivers can be in compliance with the law by the deadline set by the Federal Government.

Question 10: What other issues need to be addressed:

Disqualification offenses, and penalties, such as lowering blood alcohol level to .04 for operators of commercial motor vehicles. These issues are being addressed in HB 317.

Question 11: What are the consequences if Alaska does not meet the Federal requirements?

Alaska residents who drive commercial motor vehicle could be penalized by the Federal Government, and would not be allowed to operate in any other state. Plus, the first year after September 30, 1992, the Federal Government would withhold 5% of Federal Highway money, and 10% each year thereafter.

Question 12: Why should the State charge \$100 for the CDL?

The \$100 license fee, and the new skills test fees will cover the cost of the program, and still be considerably less than most other professional licenses issued by the State such as to construction contractors; barbers; hairdressers; marine pilots; vessel agents; guides; nurses; etc.

Information concerning the Commercial Motor Vehicle Safety Act of 1986, a [REDACTED]

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Question 10: What other issues need to be addressed:

Disqualification offenses, and penalties, such as lowering blood alcohol level to .04 for operators of commercial motor vehicles. These issues are being addressed in HB 317.

Question 11: What are the consequences if Alaska does not meet the Federal requirements?

Alaska residents who drive commercial motor vehicle could be penalized by the Federal Government, and would not be allowed to operate in any other state. Plus, the first year after September 30, 1992, the Federal Government would withhold 5% of Federal Highway money, and 10% each year thereafter.

Question 12: Why should the State charge \$100 for the CDL?

The \$100 license fee, and the new skills test fees will cover the cost of the program, and still be considerably less than most other professional licenses issued by the State such as to construction contractors; barbers; hairdressers; marine pilots; vessel agents; guides; nurses; etc.



*Department of Transportation  
and Public Facilities*

# POSITION PAPER

BILL NO: SB 137

APPROVED: 

TITLE: An Act relating to commercial  
vehicle driver licensing

DATE: March 8, 1989

The Department of Transportation and Public Facilities supports this legislation as proposed by the Department of Public Safety. The basic thrust of this legislation is to ban the possession of more than one commercial driver's license. At issue is the practice of individuals with bad driving records obtaining several driver's licenses and then hiding their poor performance by distributing traffic violations among them. By requiring that each state, when issuing a commercial driver license, include the individual's social security number, it will be possible to establish a national clearinghouse which will contain the complete driving records of commercial drivers.

The bill further places special qualifications on operators of vehicles transporting hazardous materials that require placarding under federal regulations.

1. It is a mandatory requirement of the Federal Highway Administration. Following October, 1993 states not in compliance with the Commercial Driver License Program risk forfeiting 5% of their federal-aid highway funding in the first year and 10% in subsequent years.
2. It promotes a higher degree of safety on Alaska's roadways by assuring that every licensed driver of large trucks and buses has an acceptable pattern of driving behavior, as well as assuring that drivers transporting hazardous materials are competent.

Passage of this bill would not create any know fiscal burdens on the department.

# CHECKLIST FOR

-----  
(State Name)

# CDL PROGRAM IMPLEMENTATION

COMPLETED BY: \_\_\_\_\_  
TITLE: \_\_\_\_\_  
DATE: \_\_\_\_\_

INSTRUCTIONS: Check in the YES column if the state meets this item from the OIL regulations; check the NO column if they do not meet the regulation. IF the item is not found or not contained in the legislation/regulations leave the space blank. For example if the state did not adopt .04 BAC in the initial OIL legislation, question D1(a) would be blank. Items left blank in sections D, and X do not effect the confirmation of the testing and Licensing portion of the OIL program.

In the Reference space provided or on an attached sheet, indicated the reference in state legislation or regulation where answer can be found.

Question Number	Question	YES	NO
<b>SUBPART B: LICENSE REQUIREMENTS</b>			
	Does the State		
B1	Conform with the single license provision for all OMV operators? Reference _____	_____	_____
B2	Eliminate by December 31, 1989 any State laws requiring more than one license? Reference _____	_____	_____
B3	Require all OMV operators to hold valid OILs by April 1, 1992? Reference _____	_____	_____
B4	Issue OILs only to persons domiciled in the State (except in the case of Nonresident OILs issued to residents of foreign countries)? Reference _____	_____	_____
B5	If B4 is NO: Do all OILs that are issued to persons domiciled in other States bear an expiration date no later than March 31, 1992? Reference _____	_____	_____
B6	Issue OIL learner's permits? Reference _____	_____	_____
B7	If B6 is YES: Must the learner's permit holder		
a	be accompanied at all times by a valid OIL holder, while in behind-the-wheel training in a OMV on public roads or highways? Reference _____	_____	_____
b	either hold a valid automobile driver's license, or have passed such vision, sign/symbol, and knowledge tests as the State ordinarily administers to applicants for automobile driver's licenses? Reference _____	_____	_____
c	is the learner's permit issued only for a limited period of time? Reference _____	_____	_____

**SUBPART D: DISQUALIFYING OFFENSES AND PENALTIES (for acts committed in a OMV)**

Long-term disqualifying offenses for OMV drivers: Alcohol

D1	Does the definition of driving under the influence of alcohol include commission of any one or more of the following acts:		
a	Driving a OMV while the person's alcohol concentration is 0.04% or more; or Reference _____	_____	_____
b	Driving under the influence of alcohol, as prescribed by State law; or Reference _____	_____	_____
c	Refusal to undergo such testing as is required by any State or jurisdiction in the enforcement of §383.51. Reference _____	_____	_____

Question  
Number

Question

YES

NO

D2 Implied consent to alcohol testing

a Are all CMV operators deemed to have consented, by the act of driving a CMV, to such testing as is required by the State or any jurisdiction in the enforcement of §383.51?

Reference \_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

b Is implied consent to alcohol testing, per §383.131, in the driver's manual?

Reference \_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

D3 Are the penalties for convictions of driving under the influence of alcohol as follows:

a First offense: one year's disqualification

Reference \_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

b First offense if hazardous materials are involved: three year's disqualification

Reference \_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

c Second offense (in combination with any long-term disqualifying offense): lifetime disqualification

Reference \_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

D4 Is the 24-hour out-of-service sanction placed on any CMV operator who is found to have any measured alcohol concentration or detected presence of alcohol, or who violates any other provision of §392.5?

Reference \_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

First  
Offense:  
One Year<sup>o</sup>

Second  
Offense\*:  
Life

First  
Offense:  
Life

Other long-term disqualifying offenses

D5 For each of the following offenses, are the penalties shown at right?

(\*Three years if hazardous materials are involved)

(\*Second offense may reflect any combination of long-term disqualifying offenses, including blood alcohol as described above and the four offenses listed below).

a Operating a CMV under the influence of a controlled substance.

Reference \_\_\_\_\_

Y\_\_ N\_\_

Y\_\_ N\_\_

b Leaving the scene of an accident involving a CMV.

Reference \_\_\_\_\_

Y\_\_ N\_\_

Y\_\_ N\_\_

c Committing a felony involving the use of a CMV, except as specified in "d" below.

Reference \_\_\_\_\_

Y\_\_ N\_\_

Y\_\_ N\_\_

d Using a CMV in committing a felony involving manufacturing, distributing, or dispensing a controlled substance.

Reference \_\_\_\_\_

Y\_\_ N\_\_

Short-term disqualifying offenses

D6 For each of the following short-term disqualifying offenses, are the penalties shown at right? (\*\*Second and third offenses may be any combination of those listed below.)

- |   |  |         |         |
|---|--|---------|---------|
| a | Excessive speeding involving any single offense for any speed of 15 miles per hour or more above the posted speed limit<br>Reference _____   | Y__ N__ | Y__ N__ |
| b | Reckless driving as defined by State or local law or regulation, including but not limited to offenses of driving a commercial motor vehicle in willful or wanton disregard for the safety of persons or property<br>Reference _____ | Y__ N__ | Y__ N__ |
| c | Improper or erratic traffic lane changes<br>Reference _____  | Y__ N__ | Y__ N__ |
| d | Following the vehicle ahead too closely<br>Reference _____   | Y__ N__ | Y__ N__ |
| e | A traffic control law violation arising in connection with a fatal traffic accident<br>Reference _____   | Y__ N__ | Y__ N__ |

SUBPART E: TESTING AND LICENSING PROCEDURES - For Initial, Transfer, Renewal, Upgrade and Non-Resident Transactions

§383.71 and §383.73

Question

Number

Question

YES

NO

E1 Does the State ensure, by applicant certification and/or alternative methods, that

- |   |  |       |       |
|---|--|-------|-------|
| a | All applicants are properly classified as between: those who operate or expect to operate in interstate or foreign commerce or are otherwise subject to Part 391 of the FMCSRs; and those who are not; AND<br>Reference _____                  | _____ | _____ |
| b | Those applicants who are subject to Part 391 of the FMCSRs meet the qualification requirements of Part 391.<br>Reference _____   | _____ | _____ |
| c | The motor vehicle in which the applicant takes his/her driving test is representative of the vehicle group in which the person operates or intends to operate (except in the case of substitutions as provided in §383.77)?<br>Reference _____ | _____ | _____ |
| d | "Check" that the vehicle being tested in is representative of the vehicle group as provided in §383.73(a)(2)?<br>Reference _____   | _____ | _____ |
| e | The applicant is not subject to any disqualifications, suspensions, revocations, or cancellations as contained in §383.51, and that he/she does not have a driver's license from another State?<br>Reference _____                             | _____ | _____ |

E2 Is the applicants' driving record, as maintained by his/her current State of licensure, if any, checked for any disqualification, suspension, revocation, or cancellation actions; and the ensure the person does not have a driver's license from more than one State?  
Reference \_\_\_\_\_

E3 Is OILIS checked to determine whether the driver applicant already has a OIL?  
Reference \_\_\_\_\_

<u>Question Number</u>	<u>Question</u>	<u>YES</u>	<u>NO</u>
E4	Is NDR checked to determine whether the driver applicant has been disqualified from operating a motor vehicle (other than a CMV); has had a license (other than a CDL) suspended, revoked, or cancelled for cause in the 3-year period ending on the date of application; or has been convicted of any offenses contained in §202(a)(3) of the NDR Act of 1982? Reference _____	_____	_____
E5	According to the standards of Subparts F, G, H and J of Part 383, is the applicant required to:		
a	Pass a knowledge test or tests for the type of motor vehicle the person operates or expects to operate? Reference _____	_____	_____
b	Pass a driving skills test taken in a motor vehicle which is representative of the vehicle group (and endorsement, if applicable) in which the person operates or expects to operate;		
or	Provide evidence that he/she has successfully passed a requisite driving test administered by an authorized third party;		
or	Fulfilled the substitution requirements outlined in §383.77? Reference _____	_____	_____
c	Provide the information required to be included on the CDL, and/or provided to the COLIS? Reference _____	_____	_____
d	Surrender to the State any licenses issued by other States, or any non-CDL driver's licenses issued by the State? Reference _____	_____	_____
<u>For License Transfers Only</u>			
E6	Is an applicant required to apply for transfer of his/her CDL within no more than 30 days after establishing domicile in the State? Reference _____	_____	_____
E7	Is a transfer applicant wishing to retain a hazardous materials endorsement required within the 2 years preceding the transfer applications, to either pass the test for such endorsement as specified in §383.121, or successfully complete a hazardous materials test or training given by a third party that is deemed by the State to substantially cover the same knowledge base as that described in §383.121? Reference _____	_____	_____
<u>For License Renewals Only</u>			
E8	Is a renewal applicant wishing to retain a hazardous materials endorsement required to pass the test for such endorsement as specified in §383.121? Reference _____	_____	_____
<u>Procedures Applicable to All Licensing Actions</u>			
Does the State			
E9	Issue the CDL only <u>after</u> completing the procedures requisite to each CDL licensing action? Reference _____	_____	_____
E10	Notify the operator of the COLIS of each CDL licensing action within the ten-day period beginning on the date of license issuance or modification? Reference _____	_____	_____
E11	Suspend, cancel, or revoke the person's CDL or pending application, for a period of not less than 60 days, within 30 days after discovering falsification of any of the information or certifications required to be supplied by him/her under §383.71(a) or Subpart J of Part 383? Reference _____	_____	_____

Question Number	Question	YES	NO
E12	Allow any person who has a valid CDL which is not suspended, revoked, or cancelled, and who is not disqualified from operating a CMV, to operate a CMV in the State, provided that the CDL is for the class properly endorsed for the vehicle being driven? Reference _____	_____	_____
<u>Third Party Testing (§383.75)</u>			
E13	Are one or more third parties authorized to administer the skills test as specified in Subparts F, G, and H or Part 383? Reference _____	_____	_____
If "E13" is YES:			
E14	Are the tests given by each third party the same as those which would otherwise be given by the State? Reference _____	_____	_____
E15	Does the agreement between the State and each third party contain ALL of the following five provisions ("a" through "e" below)?		
	a Allow the FHWA, its representative, and the State to conduct random inspections and audits without prior notice. Reference _____	_____	_____
	b Require the State to conduct on-site inspections at least annually. Reference _____	_____	_____
	c Require all third party examiners to meet the same qualification and training standards as the State examiners, to the extent necessary to conduct skills tests in compliance with Subparts G and H. Reference _____	_____	_____
	d Require annually, either State employees to take the tests actually administered by the third party as if the State employees were a test applicant, or the State test a sample of drivers who were examined by the third party to compare pass fail results. Reference _____	_____	_____
	e Reserves for the State the right to take prompt and appropriate remedial action against any third party tester when such third party fails to comply with State or Federal standards for the CDL testing program, or with any other terms of the third party contract. Reference _____	_____	_____
E16	Is the applicant required to provide evidence to the State that they have successfully passed the third party driving tests? Reference _____	_____	_____
<u>Substitute for Driving Skills Tests (§383.77)</u>			
E17	Is the applicant permitted to substitute their driving record in combination with certain driving experience, in place of the driving skills test, as permitted in §383.77? Reference _____	_____	_____
If E17 is YES:			
E18	Does the applicant certify that, during the two-year period preceding the application, he/she has had none of the following:		
	a more than one license (except as per §383.21(b)) Reference _____	_____	_____
	b Any suspension, revocation, or cancellation of any kind of driver's license. Reference _____	_____	_____
	c Any convictions for any type of motor vehicle for the disqualification offenses contained §383.51. Reference _____	_____	_____

<u>Question Number</u>	<u>Question</u>	<u>YES</u>	<u>NO</u>
d	Any violation of State or local law relating to motor vehicle traffic control (other than a parking violations) arising in connection with any traffic accident. Reference _____	_____	_____
e	Any record of an accident in which he/she was recorded as being at fault. Reference _____	_____	_____
E19	Is the applicant required to provide evidence and certify that the following two items are true:		
a	He/she is regularly employed in a job requiring operation of a CMV. Reference _____	_____	_____
b	He/she has either:  Previously taken and passed a skills test given by a State with a classified licensing and testing system, and the test was behind-the-wheel in a representative vehicle for that applicant's driver's license classification; or Operated, for at least two years immediately preceding application for a CDL, a vehicle representative of the CMV the driver applicant operates or expects to operate. Reference _____	_____	_____

**SUBPART F: VEHICLE GROUPS AND ENDORSEMENTS**

Vehicle Groups

F1	Are commercial vehicles classified into three primary vehicle groups? [The State has the discretion to divide these three primary vehicle groups into subgroups, as long as the following four questions are answered YES.] Reference _____	_____	_____
F2	Are these three primary groups designated as "Group A", "Group B", and "Group C"? Reference _____	_____	_____
F3	Are the vehicle groups defined as follows?  <u>Group A</u> —Any combinations of vehicles with a Gross Combination Weight Rating (GWR) of 26,001 or more pounds provided that the Gross Vehicle Weight Rating (GWR) of the vehicle(s) being towed is in excess of 10,000 pounds. Reference _____ <u>Group B</u> —Any single vehicle with a GWR of 26,001 or more pounds, or any such vehicle towing a vehicle not in excess of 10,000 pounds GWR? Reference _____ <u>Group C</u> —Any single vehicle less than 26,001 pounds GWR, or any such vehicle towing a vehicle not in excess of 10,000 pounds GWR. This group applies to vehicles which are placarded for hazardous materials or designated to transport 16 or more persons, including the operator. Reference _____	_____	_____
F4	Must the applicant pass the driving skills test (or evidence two years experience, under §383.77(b)(3)) in a vehicle meeting the definition of the vehicle group for which the license is to be issued -- i.e., a "representative vehicle"? Reference _____	_____	_____

Endorsements—Are drivers needing endorsements under §383.93 required to:

	<u>Double/ Triple Trailers</u>	<u>Passenger Vehicles</u>	<u>Tank Vehicles</u>	<u>Hazardous Materials</u>
F5	obtain such endorsements on their CDLs? Reference _____	Y_ N_	Y_ N_	Y_ N_
F6	take and pass specialized knowledge tests to obtain such endorsement? Reference _____	Y_ N_	Y_ N_	Y_ N_

F7 take and pass the skills test in a representative passenger CMV?

Y\_\_ N\_\_

Reference \_\_\_\_\_

Question

Number

Question

YES

NO

Air Brake Restriction

F8 If an applicant either fails the air brake component of the knowledge test, or performs the skills test in a vehicle not equipped with air brakes, is the CDL restricted to operating a CMV not equipped with air brakes?

Reference \_\_\_\_\_

\_\_\_\_\_

The following questions on Subparts G and H are procedural information, and not likely to be found in legislation.)

SUBPART G: REQUIRED KNOWLEDGE AND SKILLS

Required Knowledge

G1 Is the knowledge testing program based on the Essex Corporation materials from its contract to the AAMVA Committee of States?

Reference \_\_\_\_\_

\_\_\_\_\_

If "G1" is NO, then complete the section on Testing Methods at the end of this checklist and the knowledge supplement [a separate appendix to this checklist].

Required Skills

G2 Is the skills testing program based on the Essex Corporation materials from its contract to the AAMVA Committee of States?

Reference \_\_\_\_\_

\_\_\_\_\_

If "G2" is NO, then complete the section on Testing Methods at the end of this checklist and the skills supplements [a separate appendix to this checklist].

SUBPART H: TESTS

Driver Information manuals

H1 Is a driver manual(s) available to all CDL applicants containing information on how to obtain a CDL and endorsements?

Reference \_\_\_\_\_

\_\_\_\_\_

H2 Is the manual based on the Essex Corporation materials under its contract to the AAMVA Committee of States?

Reference \_\_\_\_\_

\_\_\_\_\_

If "H2" is NO, then complete the section on Testing Methods at the end of this checklist and the skills supplement [a separate appendix to this checklist].

Examiner Procedures

H3 Are the examiners qualified to administer tests on the basis of training or other experience?

Reference \_\_\_\_\_

\_\_\_\_\_

H4 Do examiners use standardized scoring sheets for the skills tests, as well as standardized driving instructions for the applicants?

Reference \_\_\_\_\_

\_\_\_\_\_

H5 Are examiners provided with an Examiner manual containing details on testing and any other State-imposed requirements?

Reference \_\_\_\_\_

\_\_\_\_\_

Question Number	Question	YES	NO
H6	Is the Examiner Manual based on the Essex Corporation materials under its contract to the AAMVA Committee of States? Reference _____	_____	_____

If "H6" is NO, then complete the section on Testing Methods at the end of this checklist and the skills supplement [a separate appendix to this checklist] complete the following questions.

**SUBPART J: CDL DOCUMENT**

J1	Is the following information on the face of the CDL document?		
a	Prominent statement "Commercial Driver's License" or "CDL" Reference _____	_____	_____
b	Person's full name, signature, and mailing address Reference _____	_____	_____
c	Date of Birth (month, day, and year), sex, and height Reference _____	_____	_____
d	Driver's color photograph Reference _____	_____	_____
e	State license number Reference _____	_____	_____
f	Issuing state name Reference _____	_____	_____
g	Issuance and expiration dates Reference _____	_____	_____
h	The highest primary group of CMVs the driver is authorized to operate (A, B, or C) Reference _____	_____	_____
i	Endorsement(s), if any, indicated as follows: "T" for double/triple trailers; "P" for passenger; "N" for tank vehicle; "H" for hazardous materials; "X" for a combination of the tank vehicle and the hazardous materials endorsements. Reference _____	_____	_____
j	Additional endorsement codes, at the discretion of the State, with full explanation somewhere on the CDL document. Reference _____	_____	_____
J2	Does the State issue Nonresident CDLs? Reference _____	_____	_____
J3	If J2 is YES, then:  Does the License conspicuously and unmistakably display the word "Nonresident Commercial Driver's License" or "Nonresident CDL"? (The word "Nonresident" may be noncontiguous with the balance of the designation.) Reference _____	_____	_____
J4	If the driver is restricted to operating only vehicles not equipped with air-brakes, does the State clearly indicate that restriction? Reference _____	_____	_____
J5	Is the Social Security Number required on the application (except a Nonresident CDL applicant)? Reference _____	_____	_____
J6	Is the Social Security number provided to the CDLIS? Reference _____	_____	_____
J7	Is the CDL at least as tamperproof as possible by the same method employed on noncommercial driver's Licenses? Reference _____	_____	_____

CHECKLIST SECTION X: STATE REQUIREMENTS OF CM/SA NOT YET FROMIGATED AS REGULATIONS

- |    |  |       |       |
|----|--|-------|-------|
| X1 | Are appropriate penalties devised (and imposed where applicable) for operating a CM without holding a CDL; while having a driver's license suspended, revoked, or cancelled; or while being disqualified from operating a CM?<br>Reference _____                         | _____ | _____ |
| X2 | Within 10 days after disqualifying a CDL holder from operating a CM for 60 days or more, or after suspending, revoking, or cancelling such CDL, is the operator of the CDLIS and the State which issued the CDL notified?<br>Reference _____                             | _____ | _____ |
| X3 | If a CM operator licensed in another State violates a State or local law related to motor vehicle traffic control (other than a parking violation) in the State, does the State within 10 days so notify the State which issued the driver's license?<br>Reference _____ | _____ | _____ |
| X4 | Does the state use other means, or have procedures to ensure applicants meet the requirements of Part 391 (medical fitness qualifications)? If yes describe these means on the last page.<br>Reference _____   | _____ | _____ |

CHECKLIST SECTION Y: WAIVERS

Farmers

- |                 |  |       |       |
|-----------------|--|-------|-------|
| Y1              | Has the State waived <u>farmers</u> from the provisions of 49 CFR Part 383?<br>Reference _____   | _____ | _____ |
| If "Y1" is YES: |  |       |       |
| Y2              | Has the State limited the waiver to farm vehicle operators whose vehicles meet <u>all</u> the following requirements?                          |       |       |
| a               | Controlled and operated by a farmer;<br>Reference _____  | _____ | _____ |
| b               | Used to transport either agricultural products, farm machinery, farm supplies or any combination thereof to or from a farm;<br>Reference _____ | _____ | _____ |
| c               | Not used in the operations of a common or contract motor carrier; and<br>Reference _____   | _____ | _____ |
| d               | Used within 150 miles of the person's farm.<br>Reference _____   | _____ | _____ |

Firefighters

- |     |   |       |       |
|-----|---|-------|-------|
| Y11 | Has the State waived, from the provisions of 49 CFR Part 383, drivers of emergency or fire equipment which is necessary to the preservation of life or property or to the execution of emergency governmental functions?<br>Reference _____ | _____ | _____ |
|-----|---|-------|-------|

Revised December 11, 1989

COMPLETED BY: \_\_\_\_\_ DATE \_\_\_\_\_

TITLE: \_\_\_\_\_

Question  
Number

Question

YES

NO

TESTING METHODS

If the answer to either G1 or G2 is NO, then complete the following questions.

T1 Are the knowledge tests appropriate to CDL applicants with the following groups and endorsements:

a A basic knowledge test or tests suitable to all applicants in Vehicle Groups A, B, or C. [The decision whether to construct separate basic tests for each vehicle group is up to the State, except as provided below.]

\_\_\_\_\_

b A combination vehicle component, as described in §383.111(h), and included in or taken simultaneously with the basic knowledge test for all Group A applicants.

\_\_\_\_\_

c An air brake component, to be routinely included in or taken simultaneously with the basic knowledge test(s), except that the State may elect to omit the air brake component for persons who intend to accept the air brake restriction.

\_\_\_\_\_

[The existence of endorsement knowledge test is treated under Subpart F.]

T2 Is the skills test or tests appropriate to CDL applicants in Vehicle Groups A, B, or C? [The decision whether to construct separate skills tests for each vehicle group is up to the State]

\_\_\_\_\_

[The existence of endorsement knowledge tests is treated under Subpart F.]

T3 Are all knowledge and skills tests based solely on the information contained in the Driver Manual?

\_\_\_\_\_

T4 Have the knowledge tests been measured for validity and reliability?

\_\_\_\_\_

T5 Does each basic knowledge test, exclusive of the air brake component but inclusive (in the case of Class A) of the combination vehicle component, contain at least 30 questions?

\_\_\_\_\_

T6 Does the each endorsement test, as well as the air brake component of the basic knowledge test, contain a sufficient number of questions to test the driver applicant's knowledge of the required subject matter with validity and reliability?

\_\_\_\_\_

T7 Do skills tests have administrative procedures designed to achieve interexaminer reliability, sufficient to ensure fairness of pass/fail rates?

\_\_\_\_\_

Minimum passing Scores

T8 Is the minimum passing score 80% on each knowledge test?

\_\_\_\_\_

T9 Must an applicant demonstrate successful performance of all skills listed in §383.113 to pass each skills test?

\_\_\_\_\_

T10 Are applicant's failed if they do not obey traffic laws, or causes an accident during the test?

\_\_\_\_\_

T11 Is the minimum passing score 80% on the air brake component of the knowledge test?

\_\_\_\_\_

<u>Question Number</u>	<u>Question</u>	YES	NO
If the answer to H2 is NO, then complete the following questions.			
T12	Does the Driver Manual contain all of the following information?		
a	The driver, State, and any other relevant requirements contained in Subpart E of part 383 "Testing and Licensing Procedures."	_____	_____
b	Vehicle groups and endorsements as specified in Subpart F of part 383	_____	_____
c	Details on testing procedures, including the purpose of the tests, how to respond, any time limits for taking the test, and any other special procedures determined by the State.	_____	_____
d	Directions for taking the tests.	_____	_____

If the answer to H14 is NO, then complete the following questions.

T13	Does the Examiner manual contain all of the following:		
a	Information on the driver, State, and any other relevant requirements contained in Subpart E of Part 383, "Testing and Licensing Procedures."	_____	_____
b	Details on information which must be given to the applicant.	_____	_____
c	Details on how to conduct the tests.	_____	_____
d	Scoring procedures and minimum passing scores.	_____	_____
e	Information for selecting driving test routes.	_____	_____
f	List of the skills to be tested.	_____	_____
g	Instructions on where and how the skills will be tested.	_____	_____
h	How performance of the skills will be scored.	_____	_____
i	Causes for automatic failure of skills tests.	_____	_____

**APPENDIX TO SUBPART G, NUMBER G1—REQUIRED CCL KNOWLEDGE CATEGORIES  
(CCL Test Assessment Summary)**

For each knowledge category noted below, (1) indicate the pages in the driver's manual where the area is covered and (2) the specific test question(s) from the State test(s) which address the knowledge area. Please refer to Section 383 Subpart G of the Federal Regulations for the specific knowledge elements under each category.

**BASIC KNOWLEDGE:**

(For All Applicants)

	Page(s) in Manual Where Covered	Specific Questions From Test Which Cover Area	Total Test Quest.
Safe Operations Regulations	_____	_____	_____
Safety Control Systems	_____	_____	_____
Control Systems	_____	_____	_____
Basic Control	_____	_____	_____
Shifting	_____	_____	_____
Backing	_____	_____	_____
Visual Search	_____	_____	_____
Communication	_____	_____	_____
Speed Management	_____	_____	_____
Space Management	_____	_____	_____
Night Operation	_____	_____	_____
Extreme Driving Conditions	_____	_____	_____
Hazard Perception	_____	_____	_____
Emergency Maneuvering	_____	_____	_____
Skid Control and Recovery	_____	_____	_____
Cargo & Vehicle Control	_____	_____	_____
Vehicle Inspections	_____	_____	_____
Hazardous Materials	_____	_____	_____
Air Brake	_____	_____	_____
Combination Vehicles	_____	_____	_____

	Page(s) in Manual Where Covered	Specific Questions From Test Which Cover Area	Total Test Quest.
<b>DOUBLE/TRIPLE ENDORSEMENT:</b>			
Assembly/Hookup of Units	_____	_____	_____
Placement of Heaviest Trailer	_____	_____	_____
Handling/Stability Characteristics	_____	_____	_____
Problems in Traffic Operations	_____	_____	_____
<b>TANK VEHICLE ENDORSEMENT:</b>			
Cargo Surge	_____	_____	_____
Braking Procedures	_____	_____	_____
Baffled/Non-Baffled Handling	_____	_____	_____
Tank Type and Construction	_____	_____	_____
Product densities vs Cargo Surge	_____	_____	_____
Effects of Road Grade/Curvature	_____	_____	_____
Emergency Systems	_____	_____	_____
Retest/Marking Requirements	_____	_____	_____
<b>HAZARDOUS MATERIALS ENDORSEMENT:</b>			
Hazardous Materials Regulations	_____	_____	_____
Hazardous Materials Handling	_____	_____	_____
Operation of Emergency Equipment	_____	_____	_____
Emergency Response Procedures	_____	_____	_____
<b>PASSENGER ENDORSEMENT:</b>			
Loading/Unloading Passengers	_____	_____	_____
Use of Emergency Exits	_____	_____	_____
Responses to Emergency Situations	_____	_____	_____
Railroad Crossings/Drawbridges	_____	_____	_____
Braking Procedures	_____	_____	_____

**APPENDIX TO SUBPART G, NUMBER G2--REQUIRED (CL) SKILLS  
(CLL Skill Test Assessment Summary)**

For each skill noted below, (1) indicate which skills are covered in the skills test and (2) if applicable, indicate whether the specific component of the test is performed "on-street" or "off-street".

<b>BASIC VEHICLE CONTROL SKILLS:</b>	<b>Part of Test which tests for Skill</b>	<b>On-Street</b>	<b>Off-Street</b>
Start	_____	_____	_____
Stop	_____	_____	_____
Move the vehicle forward	_____	_____	_____
Move the vehicle backward	_____	_____	_____
Other:	_____	_____	_____
	_____	_____	_____
	_____	_____	_____
	_____	_____	_____
<b>SAFE DRIVING SKILLS:</b>			
Proper visual search methods	_____	_____	_____
Appropriate use of signals	_____	_____	_____
Speed control for weather conditions	_____	_____	_____
Speed control for traffic conditions	_____	_____	_____
Ability to position the motor vehicle correctly when changing lanes	_____	_____	_____
Ability to position the motor vehicle correctly when turning.	_____	_____	_____
Other:	_____	_____	_____
	_____	_____	_____
	_____	_____	_____
	_____	_____	_____
	_____	_____	_____
	_____	_____	_____
	_____	_____	_____

**AIR BRAKE SKILLS:**

**Pre-trip inspection skills**

Included?

Yes

No

Locate and verbally identify  
air brake operating controls  
and monitoring devices

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Determine the motor vehicle's  
brake system condition for  
proper adjustments and that  
air system connections between  
motor vehicles have been properly  
made and secured

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---

Inspect the low pressure warning  
device(s) to ensure that they will  
activate in emergency situations

---

---

Ascertain, with the engine running,  
that the system maintains an  
adequate supply of compressed air

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---

Determine that required minimum air  
pressure build up time is within  
acceptable limits and that required  
alarms and emergency devices  
automatically deactivate at the  
proper pressure level

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---

Operationally check the brake  
system for proper performance

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**Driving skills**

Applicants complete the skills  
tests (383.113) in a representative  
vehicle equipped with air brakes.

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## RELATIONSHIP BETWEEN CDL REVIEW PHASES AND CHECKLIST ITEMS

<u>Review Phase</u>	<u>Subparts of Checklist Pertaining to Each Phase</u>								
	B	D	E	F	G	H	J	X	Y
<b>Test Verification</b>			†	o	o	o			
<b>CDL Confirmation</b>	o		o	o	o	o	o		
<b>Compliance Review</b>	o	o	o	o	o	o	o	o	o
<b>Program Maintenance Verification</b>	o	o	o	o	o	o	o	o	o

**Note: "o" indicates that the checklist subpart pertains to the phase.**

**† Test Verification phase addresses only the portions of Subpart E pertaining to Section 383.75 (third party testing).**

## **SUBPARTS**

**B - License Requirements**

**D - Disqualifying Offenses**

**E - Testing & Licensing Procedures**

**F - Vehicle Groups & Endorsements**

**G - Required Knowledge and Skills**

**H - Tests**

**J - CDL Document**

**X - State Requirements of CMVSA Not Yet Promulgated as Regulations**

**Y - Waivers**

STEVE COWPER  
GOVERNOR



STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
JUNEAU

137

January 23, 1989

The Honorable Tim Kelly  
President of the Senate  
Alaska State Legislature  
P.O. Box V  
Juneau, AK 99811

Dear Senator Kelly:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill relating to commercial vehicle driver licensing.


This bill is intended to bring Alaska into compliance with the Commercial Motor Vehicle Safety Act of 1986 (49 U.S.C. 2701 -- 2716), which conditions future federal highway funding upon adoption of a commercial vehicle driver licensing program that is consistent with federal law.

The primary component of this bill is a definition of "commercial motor vehicle" in sec. 4 of the bill, which adopts federal standards while recognizing the uniqueness of Alaska roadways. The definition continues the tradition of less strict regulation of vehicles on roads not connected to the main state highway system or to heavily-travelled roads. See, e.g., AS 28.10.011 (registration) and AS 28.22.200 (insurance).

By coming into compliance with federal law, the state will maintain its eligibility for continued federal highway funding, and also will become entitled to additional federal money to assist in implementation of the licensing program itself.

I urge your favorable action on this bill.

Sincerely,



Steve Cowper  
Governor

STATE OF ALASKA  
1989 LEGISLATIVE SESSION

BILL VERSION: SB 137 (b)  
PUBLISH DATE: 1/23/89

FISCAL NOTE

REQUEST:

Revision Date: \_\_\_\_\_  
Title: An Act relating to commercial vehicle driver licensing  
Sponsor: Rules  
Requestor: Governor

Agency Affected: Public Safety  
BRU: Division of Motor Vehicles  
Component: \_\_\_\_\_

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
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REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
---------	-----	-----	-----	-----	-----	-----

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS : (Attach a separate page if necessary)

This specific piece of legislation has a zero fiscal impact. It's main purpose is to reword current law to bring Alaska into compliance with the Federal Commercial Motor Vehicle Safety Act (CMVSA) of 1986. The CMVSA of 1986 mandates all states to have a driver licensing system which includes written and road tests for the size commercial vehicle being operated, or face loss of 10% of federal highway funding.

Prepared by: Bill Brown  
Division: Motor Vehicles

Phone: 465-4335  
Date: 11/08/88

Approved by Commissioner: D.A.H. English  
Agency: Department of Public Safety

Date: 11/08/88

CONTINUATION OF FISCAL NOTE ANALYSIS  
(Act Relating to Commercial Driver Licensing)  
Page 2 of 2

The Federal Government is providing each state with a limited number of \$100,000.00 annual grants for planning and implementation of a Commercial Driver License (CDL) Program. We are still in the planning process to determine how we can best comply with the federal mandate. With passage of this piece of legislation, and some regulation changes, current plans are to commence issuing new classes of driver licenses to commercial vehicle operators by January 1, 1991. The federal law requires all such operators to be licensed by April 1, 1992.

It is anticipated that administration of the CDL program will entail some additional operating expenses. These costs have not been determined to date. The department will include such costs as an increment in the FY91 operating budget.

STATE OF ALASKA  
1989 LEGISLATIVE SESSION

BILL VERSION: SB 137(a)  
PUBLISH DATE: 3/22/90

REQUEST: FISCAL NOTE

Revision Date:  
Title: An Act relating to commercial vehicle  
driver licensing

Agency Affected: DOT&PF  
BRU:

Sponsor:  
Requestor:

Components:

EXPENDITURES/REVENUES: (THOUSANDS OF DOLLARS)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTURAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
---------	---	---	---	---	---	---

REVENUE	0	0	0	0	0	0
---------	---	---	---	---	---	---

FUNDING: (THOUSANDS OF DOLLARS)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: This bill establishes a requirement for a holders of commercial drivers licenses to include their social security number in order that these persons may be cross referenced by other states. The Federal Highway Administration has mandated that the states failing to comply with the Commercial Driver License Program by October 1993 be subject to a 5% forfeiture of federal-aid, increasing to 10% the following and subsequent years.

Prepared by: Jeffery C. Olesen  
Division: Engineering and Operations Standards

Phone: 465-2951  
Date: February 22, 1989

Approved by Commissioner: *[Signature]*  
Agency: Department of Transportation and Public Facilities

Date: 3/6/89

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