

**HB**

**478**

## FISCAL NOTE

**REQUEST:**

Revision Date: \_\_\_\_\_  
 Title: Act relating to solid  
and haz. waste management  
 Sponsor: Rep. Ulmer  
 Requestor: House Finance

Agency Affected: ADEC  
 BRU: Environmental Quality  
 Components: Environmental Quality  
Projects

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	146.0	146.0	146.0	146.0	146.0	146.0
TRAVEL	12.0	12.0	12.0	12.0	12.0	12.0
CONTRACTUAL	24.0	24.0	24.0	24.0	24.0	24.0
SUPPLIES	3.0	3.0	3.0	3.0	3.0	3.0
EQUIPMENT	15.0	15.0	15.0	15.0	15.0	15.0
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	500.0	500.0	500.0	500.0	500.0	500.0
MISCELLANEOUS	0.0	0.0	0.0	0.0	0.0	0.0
<b>TOTAL OPERATING</b>	<b>700.0</b>	<b>700.0</b>	<b>700.0</b>	<b>700.0</b>	<b>700.0</b>	<b>700.0</b>

CAPITAL	0.0	0.0	0.0	0.0	0.0	0.0
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REVENUE	0.0	0.0	0.0	0.0	0.0	0.0
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**FUNDING:** (Thousands of Dollars)

GENERAL FUND	700.0	700.0	700.0	700.0	700.0	700.0
FEDERAL FUNDS	0.0	0.0	0.0	0.0	0.0	0.0
OTHER	0.0	0.0	0.0	0.0	0.0	0.0
<b>TOTAL</b>	<b>700.0</b>	<b>700.0</b>	<b>700.0</b>	<b>700.0</b>	<b>700.0</b>	<b>700.0</b>

**POSITIONS:**

FULL-TIME	3.0	3.0	3.0	3.0	3.0	3.0
PART-TIME	0.0	0.0	0.0	0.0	0.0	0.0
TEMPORARY	0.0	0.0	0.0	0.0	0.0	0.0

**ANALYSIS :** (Attach a separate page if necessary)

Funds Ecologist III	77.4
Project Coordinator	70.5
Admin. Assist I	52.1

Prepared by: Rep. Lyman Hoffman & Rep. Ron Larson Co-chairs Phone: 65-3757  
 Division: House Finance Date: 3-12-90

Approved by Commissioner: \_\_\_\_\_ Date: \_\_\_\_\_  
 Agency: \_\_\_\_\_

Distribution (by preparer):  
 Legislative Finance  
 Legislative Sponsor  
 Requestor  
 Office of Management and Budget  
 Impacted Agency(ies)

**ALASKA DEPARTMENT OF ENVIRONMENTAL CONSERVATION  
DIVISION OF ENVIRONMENTAL QUALITY**

**SOLID WASTE AND WASTE REDUCTION STAFFING**

The House Finance Committee requested information concerning the Department's ability to carry out the duties described in CSHB 478 with existing Solid Waste Management and Waste Reduction Project staff.

**SOLID WASTE MANAGEMENT PROJECT**

The Department currently has 2 full-time equivalent (FTEs) staff members in the Central Office, a Solid Waste Project Manager and an Environmental Engineer, the latter added in FY 90 by the Toxics Control Increment to work on industrial waste issues. Another 12.5 FTEs are technical staff positions distributed among the Department's three regional offices and 14 district offices. These field staff positions include 1 FTE for drilling waste and 5 FTEs added in FY 90 by the Toxics Control and the Rural Health Increments, respectively. The remaining staff provide regional program management and administrative support of the technical staff.

The Solid Waste Management Project now is responsible to:

- Maintain regulations that prescribe standards for the collection and disposal of garbage, refuse, and other solid wastes from industrial, commercial, agricultural, and community activities at an estimated 750 solid waste landfills, 400 oil and gas drilling sites, and 150 other waste disposal sites in Alaska;
- Annually issue permits for approximately 100 solid waste disposal facilities, including municipal landfills, oil and gas drilling waste sites, ore processing waste disposal sites, wood waste disposal sites, and other industrial waste disposal sites;
- Annually conduct approximately 130 inspections of solid waste disposal sites to determine the operators' compliance with the Department's regulations and permit conditions;
- Annually respond to approximately 100 citizen complaints involving the improper management or disposal of solid wastes;
- Prepare enforcement actions for violations of Alaska's solid waste management laws;
- Monitor and influence the development of proposed federal legislation and regulations for municipal solid wastes, oil and gas drilling wastes, infectious wastes, mining and ore processing wastes, and marine debris, to ensure they properly apply to and benefit Alaska; and

- Assist Alaskan communities to improve their local solid waste management and disposal practices and facilities and comply with federal and state requirements, including MARPOL, through education and direct technical assistance;

The Solid Waste Management Project is unable to add further responsibilities or shift current staff responsibilities to perform many of the tasks included in CSHB 478. The Department's existing Solid Waste Management Project staff already is unable to keep pace with the demands placed upon them. The Department proposed an FY 91 Solid Waste Management operating budget increment to improve the capacity of the Solid Waste Project to meet the current and projected demands. This increment was not recommended to the Legislature by the Governor.

### WASTE REDUCTION PROJECT

The Department's Waste Reduction Project was initiated in FY 90. The Project's staff now consists of one full-time Ecologist position, funded by a two-year, Source Reduction, Recycling, and Technical Assistance (SRRTA) grant from EPA for hazardous waste reduction. Because the SRRTA grant was awarded to conduct specific hazardous waste reduction projects described in the application's workplan, the Department will be unable to devote any of this staff member's time to the tasks described in CSHB 478, except to the extent that those tasks overlap. The Legislature declined to fund two hazardous waste reduction positions requested by the Department in conjunction with enactment of HB 106 in 1989. Under the terms of the EPA SRRTA grant and within the limits of funding provided by the Legislature in FY 90, the Waste Reduction Project now is responsible to:

- Provide technical assistance on waste reduction methods to Alaska businesses, government agencies, and communities;
- Develop a long-term plan to provide waste reduction and recycling technical assistance to businesses and government agencies;
- Develop a multi-media pollution prevention plan within the agency and implement it;
- Evaluate other state government programs for their potential involvement in an integrated Alaska pollution prevention plan;
- Work with other Northwest states and EPA to discuss regional waste reduction issues and develop regional waste reduction plans; and
- Work with the Alaska Health Project, a co-recipient of the SRRTA grant, who will provide waste reduction technical assistance to businesses, answer public inquiries, develop a waste reduction course curriculum for the University of Alaska Anchorage, produce a waste reduction newsletter, conduct waste reduction seminars, and design and implement a pilot waste reduction project in the North Slope Borough;



Laurie Ferguson Craig

20 February 1990

TESTIMONY OFFERED FOR WREAP ACT

Thank you for the opportunity to testify in support of This package of bills. The WREAP Act offers positive, forward steps in protecting our environment from unnecessary waste while saving our natural resources through their careful reuse.

Many of us who grew up in a time when we were persuaded by advertisers that everything was manufactured for our "convenience" and that "no deposit - no return" thinking was our birthright, have come to see the consequences of our actions: Landfills are bulging, skies are bruised by polluted air from automobiles and incinerators, and surface water is concentrating chemicals and organisms that negatively affect drinking water sources.

In the next two months we will see the commemoration of two significant events: the oil spill and Earth Day. The wreck of the Exxon Valdez - in addition to shocking the world into the reality of the cost of our demand for resources - inspired the creation of the Valdez Principles, a set of ten

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guidelines to encourage corporate operations to function in an environmentally ethical manner. One of the provisions specifically addresses waste reduction, careful disposal and recycling. Corporations are discovering that they can no longer ignore consumer demand for ecologically responsible actions. Profits and good will both result from attention to environmentalism at corporate levels, according to the cover story of the current issue of FORTUNE magazine.

Preparations for the celebration of Earth Day 1990 on Sunday, April 22 are underway internationally as well as locally. It was the first Earth Day twenty years ago which provided the impetus for the establishment of the U.S. Environmental Protection Agency, which is now being upgraded to a cabinet level position by President Bush. Therefore, ~~for~~ your introduction of this group of bills is indeed timely.

In closing, I would like to briefly mention some statistics from Earth Care Paper's catalog of recycled paper products:

"Producing one ton of paper from discarded waste paper uses half the energy, half the water, results in 74% less air pollution and 35% less water pollution, saves 17 pulp trees, reduces solid waste going to landfills, and creates five times more jobs than producing a ton of paper from virgin wood pulp."

I commend you for producing this package of bills and encourage you to provide adequate funding to the agencies designated to fulfill its mandate.

Jimmie Ferguson Craig



March 8, 1990

Dear Swack,

We would like to express our support for your efforts to encourage recycling programs in Alaska. The House bills 478 to 481 sound promising as a start toward more constructive use of our natural resources. We would like to see waste reduction programs introduced in the schools. Educating children about the importance of responsible resource management and at the same time reducing a large amount of waste demonstrates a commitment to the future.

The Senate "Bottle Bill", requiring deposits on beverage bottles and the prohibition of plastic rings on six-packs also deserves support. These measures have already proved successful in other states as a means of both reducing the amount of trash that chokes landfills and conserving our resources by reusing the glass to make new products.

The procurement of recycled paper in state agencies would set a good example for other offices and help increase a demand for such products so that office supply stores would be willing to stock these supplies. We look forward to the day when recycling is mandatory, but realize that these changes come slowly, and appreciate any steps in that direction.

Right now we have reservations about the Senate bill 441 prohibiting single use diapers because some studies indicate that "biodegradable" diapers may take much longer to decompose than manufacturers would have us believe, and most people require an alternative to cloth diapers.

The Kachemak Heritage Land Trust will be following these bills throughout the Legislative session and hope you will show continued support. Please recycle! Share this letter with your fellow legislators.

Sincerely,

*Mary Griswold* KHLT Volunteer



# Alaska Environmental Lobby, Inc.

P.O. Box 22151 Juneau, Alaska 99802

907-586-2345

February 19, 1990

Representative Eileen MacLean  
Chair, Community and Regional Affairs Committee  
Pouch V  
Juneau AK 99811

Dear Representative MacLean,

The Alaska Environmental Lobby represents a coalition of 21 Alaskan organizations concerned with environmental quality. I would like to express AEL's support for House Bills 478, 479, and 480, collectively known as the WRRAP Act.

HB 478, introduced by Representative Ulmer, provides a strong framework for responsible management of Alaska's solid wastes. AEL strongly supports policies that encourage waste reduction and recycling.

HB 479, introduced by Representative Brown, will stimulate interest in recycling and responsible use of resources. An award system for Alaskan schools will increase awareness among Alaska's young people, and help them set an example for their communities.

HB 480, introduced by Representative Boyer, will expand the availability of the Clean Water Fund to allow loans for municipal solid waste management projects. In light of the eventual certainty of declining oil revenues, AEL believes that HB 480 demonstrates a laudably realistic approach to the serious solid waste problems facing Alaska.

Thank you for hearing these bills in the Committee on Community and Regional Affairs.

Sincerely,

Molly Kemp  
AEL Volunteer

ALASKA CENTER FOR THE ENVIRONMENT • ALASKA CHAPTER SIERRA CLUB • JUNEAU GROUP SIERRA CLUB • SITKA GROUP SIERRA CLUB  
KNIK GROUP SIERRA CLUB • DENALI GROUP SIERRA CLUB • ANCHORAGE AUDUBON SOCIETY • ARCTIC AUDUBON SOCIETY  
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SITKA CONSERVATION SOCIETY • NORTHERN ALASKA ENVIRONMENTAL CENTER • SOUTHEAST ALASKA CONSERVATION COUNCIL  
KNIK KANGERS AND KAYAKERS



Coastal Resource Service Area

P.O. Box 3110, Dillingham, Alaska 99578

(907) 842-2868-842-2867

April 4, 1990

Representative Grusendorf  
Alaska State Legislature  
Juneau, Alaska 99811

Dear Representative Grusendorf:

The Bristol Bay Coastal Resource Service Area (CRSA) Board is a locally elected body responsible for implementing a coastal management program for the Bristol Bay region. We are writing to express our full support for CS for HB 478 - an act relating to solid and hazardous waste management.

We consider HB 478 to be one of the most important bills before the legislature. Solid and hazardous waste disposal is perhaps the most pressing environmental and human health problem facing our region. At present, there is just one DEC permitted landfill site in the entire region serving only two of the thirty communities in Bristol Bay. The lack of adequate landfill facilities is a particularly acute problem for coastal communities within established commercial fishing districts which do not have the resources to deal with the tremendous volume of waste generated by fishing vessels and seafood processors. As a result, waste is dumped directly into either marine waters and intertidal areas or on the beaches.

Passage of HB 478 would be a monumental step towards alleviating the solid and hazardous waste problems facing the majority of local governments in the state. We hope that you recognize the importance of this bill and schedule it for immediate floor action.

Thank you for your consideration of this letter.

Sincerely,

Alice Ruby  
Chairperson  
Bristol Bay CRSA Board

cc: Representative Ulmer  
Representative Brown  
Representative Jacko  
Representative Davidson  
Senator Zharoff

# BRISTOL BAY AREA HEALTH CORPORATION

P.O. BOX 130 • DILLINGHAM, ALASKA 99576

(907) 842-5201 or (907) 842-5202

4 April 1990

Rep. Ben Grussendorf, Chair  
House Rules Committee  
Rm. 204, Capitol Building  
F.O. Box V  
Juneau, AK 99811

Re: House Bill 478, Solid and Hazardous Waste Management

Dear Rep. Grussendorf,

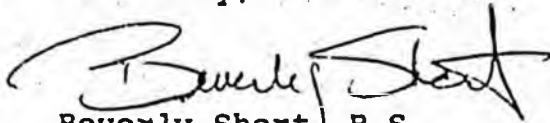
I am writing to lend my support to HB 478 now before the House Rules Committee. In most Bristol Bay communities, the lack of appropriate solid and hazardous waste management practices is fast becoming the number one environmental health problem. I suspect this is true throughout the state. In many communities, the problem of solid waste disposal has in the past been ignored or superficially addressed in the face of (at the time) more pressing issues such as safe drinking water and sewage disposal.

However we are approaching a time when the cumulative impacts of poor solid waste disposal practices are capable of causing major contamination problems, problems which will be extremely expensive to remedy after the fact. One only needs to look south to the lower 48 for hundreds of examples of soil and water contamination from landfills.

We can minimize those problems in Alaska, but our communities need assistance to develop appropriate waste management programs. In most cases the necessary expertise and funding is in short supply. Many small communities in Bristol Bay are additionally impacted by the large volumes of waste generated by the fishing industry during the summer months.

With an emphasis on both technical and financial assistance, HB 478 would provide Alaskan communities with an opportunity to properly address our solid and hazardous waste disposal problems, problems which we as a state cannot afford to ignore. I urge you to support HB 478.

Sincerely,



Beverly Short R.S.  
Environmental Health Specialist

cc: Rep. Kay Brown  
Rep. Fran Ulmer  
House Rules Committee members: Rep. Davidson, Rep. Cotten,  
Rep. Donley, Rep. Kubina, Rep. Martin, Rep. Taylor

Alaskans for Juneau  
 P.O. Box 22428  
 Juneau, AK 99801  
 463-5065

PETITION ON RECYCLING

We the undersigned believe that the U.S. government and, more specifically, the government of the State of Alaska should develop policies that would encourage, and provide initiatives for the development of the recycling industry within our state and our nation. Also, all communities and cities, because of the diversity throughout our state and nation, should be encouraged to research and establish specific recycling programs for their particular areas.

A viable and efficient recycling program would provide new jobs, add to our economic stability and diversity, encourage new technologies, and begin to establish that we, as Alaskans and U.S. citizens, are serious about our commitment towards ~~economic~~ ~~development~~ that is compatible with a healthy global environment.

DATE	NAME (please print)	ADDRESS
2/14/90	John Howe	6087 Thane Rd. 99801
2/14/90	Dana Ford	3181 Nowell Ave Juneau AK 99801
2/14/90	BETHANA F MITCHELL	3181 NOWELL AV JUNEAU 99801
2/14/90	David Sause	126 W 7th Juneau AK 99801
2-14-90	CAROL SAUSE	Box 33201 Juneau AK 99803
2-14-90	Carol Youngquist	995 Mendenhall Penn Rd Juneau 99801
2-14-90	CRAIG YOUNGQUIST	995 Mendenhall Pen Rd Juneau 99801
2-14-90	LURIE FERGUSON CRAIG	10825 Glacier Hwy / PO Box 33306 / JNU 99803
2/14/90	Tanis Pohl	PO Box 22314 Juneau AK 99802
2/14/90	BILL LEIGHTY	Box 020993 Juneau, AK 99802
	CLIFF MEYER	600 No Douglas Juneau AK
2/14/90	Danelle McCarthy	6749 Sherri St. Juneau 99801
2-14-90	Shirley La Chapelle	638 Gold St. Juneau 99801
2-14-90	Martha Moore	412 Eastineau Ave Apt 2 Juneau 99801
2-14-90	Ellen Z. Ferguson	7925 N. Douglas Hwy. Juneau 99801

# LEAGUE OF WOMEN VOTERS OF ALASKA

WHEREAS, the League of Women Voters of Alaska and the League of Women Voters of the United States have a long-standing commitment to promote an environment beneficial to life through the protection and wise management of natural resources in the public interest by recognizing the interrelationship of air quality, energy, land use, waste management, and water resources, and

WHEREAS, April 22, 1990, is the 20th anniversary of Earth Day;

THEREFORE BE IT RESOLVED, that LWVAK will promote education and action on three areas of environmental concern: strengthening the Alaska Department of Environmental Conservation (ADEC); reducing consumption of energy, including transportation uses; and recycling of solid materials.

BE IT FURTHER RESOLVED, LWVAK urges local and state lawmakers to take actions to:

- (1) Improve Department of Environmental Conservation functioning through increased funding to meet existing statutory environmental and health responsibilities, enhance enforcement mechanisms, and strengthen sanctions to prevent pollution (increase DEC budget, support HB 409/SB 497, support HB 315).
- (2) Establish a task force to examine the issue of global warming and recommend remediation actions for the State of Alaska (support HCR 56).
- (3) Develop a state transportation fund that can finance public transportation and non-motorized trails across the state .
- (4) Improve long-range municipal solid waste management plans through incorporation of waste reduction and recycling, institutionalize procurement of recycled materials in state and local governments, provide incentives to schools to pursue waste reduction and recycling projects, and provide incentives to consumers to reuse and recycle beverage containers (support HB 478-481, support SB 443).

LWVAK, THEREFORE, meeting in Convention in Sitka on April 8, 1990, adopted this resolution to publicly state LWVAK's support for these actions and to urge the Alaska State Legislature to pass the above-referenced bills.

## PUBLIC OPINION MESSAGE

DEAR: REPRESENTATIVE ULMER

NAME: JAMES M SHEEHAN

TITLE:

ADDRESS: FOB 2982

CITY: SEWARD

ZIP: 99664

PHONE: 224-8773

BILL NO: HB 478

SUBJECT: MANAGEMENT OF SOLID &amp; HAZARDOUS WASTE

MESSAGE: PLEASE PUSH FOR HB 478. I AM SUPPORTIVE OF RECYCLING AND WASTE REDUCTION. PLEASE SUPPORT HB 479, 480, 481, 532 AND SB 443.

POMID: 14163620

DATE: 04/09/90

TIME: 16:36:20

.IONAME: MAT-SU LIO

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ZAWACKI		ZHAROFF

## PUBLIC OPINION MESSAGE

DEAR: REPRESENTATIVE ULMER

NAME: KATIE VESEL

TITLE:

ADDRESS: POB 2422

CITY: SEWARD

ZIP: 99664

PHONE: 224-3586

BILL NO: HB 478

SUBJECT: MANAGEMENT OF SOLID &amp; HAZARDOUS WASTE

MESSAGE: I SUPPORT RECYCLING AND WASTE REDUCTION IN OUR STATE. I URGE YOU TO VOTE IN SUPPORT OF HB 478, HB 479, HB 480, HB 481, AND 443 WHEN THESE BILLS REACH THE FLOOR. THANK YOU.

POMID: 14163344

DATE: 04/09/90

TIME: 16:33:44

.IONAME: MAT-SU LIO

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ZAWACKI		ZHAROFF

## PUBLIC OPINION MESSAGE

## PUBLIC OPINION MESSAGE

DEAR: REPRESENTATIVE ULMER

NAME: CAROL GRISHOLD  
 TITLE:  
 ADDRESS: POB 1342  
 CITY: SEWARD ZIP: 99664  
 PHONE: 224-5620  
 BILL NO: HB 478  
 SUBJECT: MANAGEMENT OF SOLID & HAZARDOUS WASTE  
 MESSAGE: I URGE SUPPORT FOR RECYCLING AND WASTE REDUCTION. PLEASE SUPPORT HOUSE BILLS 478, 479, 480, 481, 532, AND SB 443. THANK YOU.

POMID: 14164844  
 DATE: 04/09/90  
 TIME: 16:48:44  
 LIONAME: MAT-SU LIO

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DEAR: REPRESENTATIVE ULMER

NAME: JAMES PRINGLE  
 TITLE:  
 ADDRESS: POB 374  
 CITY: SEWARD ZIP: 99664  
 PHONE: 224-3923  
 BILL NO: HB 478  
 SUBJECT: MANAGEMENT OF SOLID & HAZARDOUS WASTE  
 MESSAGE: SEWARD COMMUNITY RECYCLE ACTION PROGRAM (SCRAP) STRONGLY SUPPORTS RECYCLING AND WASTE REDUCTION IN OUR COMMUNITY AND STATE. WE URGE YOU TO SUPPORT AND PASS HB 478, 479, 480, 481, 532 AND SB 443. GET THEM OUT OF COMMITTEE AND ONTO THE FLOOR FOR A VOTE SOON. THANKS.

POMID: 14163853  
 DATE: 04/09/90  
 TIME: 16:38:53  
 LIONAME: MAT-SU LIO

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## PUBLIC OPINION MESSAGE

DEAR: REPRESENTATIVE ULMER

NAME: MARCIA BLUTSTEN  
 TITLE:  
 ADDRESS: PCB 374  
 CITY: SEWARD ZIP: 99664  
 PHONE: 224-3923  
 BILL NO: HB 478  
 SUBJECT: MANAGEMENT OF SOLID & HAZARDOUS WASTE  
 MESSAGE: I URGE SUPPORT FOR RECYCLING AND WASTE REDUCTION. PLEASE SUPPORT HOUSE BILLS 478, 479, 480, 481, 532 AND SB 443.

FOMID: 14164251  
 DATE: 04/09/90  
 TIME: 16:42:51  
 IONAME: MAT-SU LIO

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SHULTZ	SWACKHAMMER	SZYMAŃSKI
TAYLOR	WALLIS	UEHLING
ZAWACKI		ZHAROFF

## PUBLIC OPINION MESSAGE

DEAR: REPRESENTATIVE ULMER

NAME: KINDERLY LARKIN  
 TITLE:  
 ADDRESS: POB 2275  
 CITY: SEWARD ZIP: 99664  
 PHONE: 224-3735  
 BILL NO: HB 478  
 SUBJECT: MANAGEMENT OF SOLID & HAZARDOUS WASTE  
 MESSAGE: I URGE SUPPORT FOR RECYCLING AND WASTE REDUCTION. PLEASE SUPPORT HB 479, HB 480, HB 481, HB 532, SB 443.

FOMID: 14162955  
 DATE: 04/09/90  
 TIME: 16:29:55  
 IONAME: MAT-SU LIO

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DAVIS, M.	DONLEY	ELIASON
ELLIS	FINKELSTEIN	FAHRENKAMP
FOSTER	FURNACE	FAIKS
GOLL	GRUENBERG	FISCHER
GRUSSENDORF	HANLEY	FRANK
HOFFMAN	HUDSON	HALFORD
JACKO	KOPONEN	JONES
KUBINA	LARSON	KELLY
LEMAN	MACLEAN	KERTTULA
MARTIN	MENARD	PEARCE
MILLER	NAVARRE	POURCHOT
PETTY JOHN	PHILLIPS	RODEY
RIEGER	SHARP	STURGULEWSKI
SHULTZ	SWACKHAMMER	SZYMAŃSKI
TAYLOR	WALLIS	UEHLING
ZAWACKI		ZHAROFF

## PUBLIC OPINION MESSAGE

DEAR: REPRESENTATIVE ULMER

NAME: SEWARD COMMUNITY RECYCLE ACTION PROGRAM  
 TITLE: CAROL GRISHOLD, PRES  
 ADDRESS: POB 1342  
 CITY: SEWARD ZIP: 99664  
 PHONE: 224-5620

BILL NO:

SUBJECT:

MESSAGE: SEWARD COMMUNITY RECYCLE ACTION PROGRAM (S.C.R.A.P.) STRONGLY SUPPORTS RECYCLING AND WASTE REDUCTION IN OUR COMMUNITY AND STATE. WE URGE YOU TO SUPPORT AND PASS HB 478, 479, 480, 481, 532, AND SB 443. GET THEM OUT OF COMMITTEE AND ONTO THE FLOOR FOR A VOTE SOON! THANK YOU

POMID: 14165313

DATE: 04/09/90

TIME: 16:53:13

LIONAME: NAT-SU LIO

COPIES: REPRESENTATIVES REPRESENTATIVES SENATORS

BARNES	BOUCHER	ADAMS
BOYER	BROWN	BINKLEY
COLLINS	COTTEN	COGHILL
DAVIDSON	DAVIS, C.	DUNCAN
DAVIS, M.	DONLEY	ELIASON
ELLIS	FINKELSTEIN	FAHRENKAMP
FOSTER	FURNACE	FAIKS
GOLL	GRUENBERG	FISCHER
GRUSSENDORF	HANLEY	FRANK
HOFFMAN	HUDSON	HALFORD
JACKO	KOPONEN	JONES
KUBINA	LARSON	KELLY
LEMAN	MACLEAN	KERTTULA
MARTIN	MENARD	PEARCE
MILLER	NAVARRE	POURCHOT
PETTYJOHN	PHILLIPS	RODEY
RIEGER	SHARP	STURGULEWSKI
SHULTZ	SWACKHAMMER	SZYMANSKI
TAYLOR	WALLIS	UEHLING
ZAHACKI		ZHAROFF

## PUBLIC OPINION MESSAGE

DEAR: REPRESENTATIVE ULMER

NAME: ELAINE LITZMAURIE  
 TITLE:  
 ADDRESS: POB 3052  
 CITY: SEWARD ZIP: 99664  
 PHONE: 224-3037

BILL NO: HB 478

SUBJECT: MANAGEMENT OF SOLID &amp; HAZARDOUS WASTE

MESSAGE: I URGE SUPPORT FOR RECYCLING AND WASTE REDUCTION. PLEASE SUPPORT HB 479, HB 480, HB 481, HB 532 AND SB 443. THANK YOU!

POMID: 14162312

DATE: 04/09/90

TIME: 16:23:12

LIONAME: NAT-SU LIO

COPIES: REPRESENTATIVES REPRESENTATIVES SENATORS

BARNES	BOUCHER	ADAMS
BOYER	BROWN	BINKLEY
COLLINS	COTTEN	COGHILL
DAVIDSON	DAVIS, C.	DUNCAN
DAVIS, M.	DONLEY	ELIASON
ELLIS	FINKELSTEIN	FAHRENKAMP
FOSTER	FURNACE	FAIKS
GOLL	GRUENBERG	FISCHER
GRUSSENDORF	HANLEY	FRANK
HOFFMAN	HUDSON	HALFORD
JACKO	KOPONEN	JONES
KUBINA	LARSON	KELLY
LEMAN	MACLEAN	KERTTULA
MARTIN	MENARD	PEARCE
MILLER	NAVARRE	POURCHOT
PETTYJOHN	PHILLIPS	RODEY
RIEGER	SHARP	STURGULEWSKI
SHULTZ	SWACKHAMMER	SZYMANSKI
TAYLOR	WALLIS	UEHLING
ZAHACKI		ZHAROFF

PUBLIC OPINION MESSAGE

DEAR: REPRESENTATIVE ULMER

NAME: DALE MILLER  
TITLE:  
ADDRESS: 520 MAIN ST.  
CITY: KETCHIKAN ZIP: 99901  
PHONE: 225-5739  
BILL NO:

SUBJECT: HB478, HB479, HB480-WASTE MANAGEMENT  
MESSAGE: THANKS TO ALL INVOLVED FOR ENCOURAGING COMMON SENSE EFFORTS WITH RECYCLING AND SOLVING OUR WASTE MANAGEMENT PROBLEMS. LOCAL INVOLVEMENT AND PARTICIPATION ARE CRITICAL FOR LONG TERM SUCCESS. HOUSE BILLS 478 AND 479 ADDRESS THESE ISSUES. OF COURSE, MONEY HELPS TO GET THINGS GOING.

POMID: 08103057  
DATE: 02/16/90  
TIME: 10:30:57  
NAME: KETCHIKAN LIO

COPIES: REPRESENTATIVES

BOYER  
BROWN  
COLLINS  
DAVIS, M.  
ELLIS  
FINDELSTEIN  
GOLL  
KOPONEN  
KUBINA  
MENARD  
NAVARRE  
SHACKHAMMER  
MACLEAN  
FOSTER  
PETTYJOHN  
DAVIS, C.

*Ulmer*

PUBLIC OPINION MESSAGE

DEAR: REPRESENTATIVE ULMER

NAME: MAGGIE NICE  
TITLE:  
ADDRESS: BOX 1168  
CITY: CORDOVA ZIP: 99574  
PHONE: 424-5678  
BILL NO: HB 478

SUBJECT: MANAGEMENT OF SOLID & HAZARDOUS WASTE  
MESSAGE: CORDOVA IS CURRENTLY TRYING TO SET UP A RECYCLING PROGRAM BECAUSE OUR LANDFILL IS ALMOST FULL. EVEN THOUGH WE FELT THIS NEW PROGRAM WOULD BE MORE EFFICIENT IN THE LONG RUN WE WERE SHORT OF FUNDS TO SWITCH OVER, THATS OUR STUMBLING BLOCK. I'M IN FAVOR OF HB 478 AND HB 480.

POMID: 17111343  
DATE: 03/07/90  
TIME: 11:13:43  
NAME: VALDEZ INFORMATION OFFICE

COPIES: REPRESENTATIVES

LARSON  
HUDSON  
HOFFMAN  
SHACKHAMMER  
WALLIS  
KOPONEN  
BROWN  
SHULTZ  
RIEGER  
PHILLIPS  
BARNES

PUBLIC OPINION MESSAGE

DEAR: REPRESENTATIVE ULMER

NAME: LUANN MCVEY  
TITLE: TEACHER  
ADDRESS: BOX 20446  
CITY: JUNEAU, AK  
PHONE: 586-6695

ZIP: 99802

BILL NO:  
SUBJECT: WRAPP  
MESSAGE: I SUPPORT THE WRAPP BILL. PUBLIC EDUCATION ON RECYCLING IS IMPERATIVE  
GRANTS TO SCHOOLS FOR RECYCLING PROGRAMS WILL HELP CHILDREN LEARN GOOD HABITS.  
THANKS FOR YOUR WORK.

POPID: 00091939  
DATE: 02/09/90  
TIME: 09:19:39  
LIONAME: JUNEAU LIO

COPIES: REPRESENTATIVE SENATOR  
HUDSON DUNCAN

PUBLIC OPINION MESSAGE

DEAR: REPRESENTATIVE ULMER

NAME: SUE HORTON  
TITLE:  
ADDRESS: P.O.BOX 22072  
CITY: JUNEAU  
PHONE: 586-2934

ZIP: 99802

BILL NO:  
SUBJECT: WRRAP  
MESSAGE: I AM IN SUPPORT OF THE WRRAP ACT. I APPRECIATE YOU PROMOTING  
RECYCLING PROJECTS. I AM INTERESTED IN ANY POSSIBLE GRANTS FOR RECYCLING  
PROJECTS.

POPID: 00082012  
DATE: 02/09/90  
TIME: 08:20:12  
LIONAME: JUNEAU LIO

COPIES: REPRESENTATIVE SENATOR  
HUDSON DUNCAN

PUBLIC OPINION MESSAGE

DEAR: REPRESENTATIVE ULMER

NAME: MARWOOD AND MARY CLAIRE HARRIS  
TITLE:  
ADDRESS: 115 ASH  
CITY: JUNEAU, AK ZIP: 99801  
PHONE: 586-1153  
BILL NO:  
SUBJECT: WRRAP  
MESSAGE: WE WISH TO EXPRESS OUR SUPPORT IN FAVOR OF THE WRRAP ACT.

POMID: 00083326  
DATE: 02/13/90  
TIME: 08:33:26  
LIONAME: JUNEAU LIO

COPIES: REPRESENTATIVE SENATOR  
HUDSON DUNCAN

PUBLIC OPINION MESSAGE

DEAR: REPRESENTATIVE ULMER

NAME: JOANIE BEHREND  
TITLE:  
ADDRESS: BOX 1461  
CITY: CORDOVA ZIP: 99574  
PHONE: 424-5773  
BILL NO: HB 480  
SUBJECT: LOANS FOR SOLID WASTE MANAGEMENT  
MESSAGE: I SUPPORT HB 480. WE NEED MONEY FOR CONSTRUCTION TO DEAL WITH THE SOLID WASTE PROBLEM HERE.

POMID: 17104402  
DATE: 03/07/90  
TIME: 10:44:02  
LIONAME: VALDEZ INFORMATION OFFICE

COPIES: REPRESENTATIVES

HUDSON  
LARSON  
HOFFMAN  
SWACKHAMMER  
WALLIS  
KOPONEN  
BROWN  
SHULTZ  
RIEGER  
PHILLIPS  
BARNES

Others who have testified in support of HB 478

Scott Burgess-Alaksa Municipal League

Kris Norosz-Petersburg

Bob Mitchell-Juneau

Margie Hayes-Soldotna-League of Women Voters

Theresa Scott-Juneau

Lynn Fuller-Mat-Su

May Woody-Mat-Su/ Ak. Center for the Environment

Chauncy Custer-Mat-Su

Gary Neumann-Fairbanks/Tanana Chiefs

Mike Pilling-Petersburg

Rebecca Monroe-Haines

Karen Wood-Anchorage-Ak. Center for the Environment

Marla Huss-Kenai Borough

**Partial List of Solid Waste/Recycling Supporters in Alaska  
3/27/90 from Rep. Ulmer**

Abbot Loop Elementary	Anchorage
Alaska Vo/Tech Center	Seward
Alaska Gateway School Dist.	Tok
Anthony A. Andrews School	St. Michael
Arctic Village School	Arctic Village
Bering Strait School Dist.	White Mountain
	Bethel
Campbell Elementary School	Anchorage
Chena Elementary	Fort Wainwright
Chiniak School	Kodiak
Chugach School Dist.	Chugach
Copper Center School	Copper Center
Delta Junction School	Delta Junction
Denali School	Fairbanks
Department of Natural Resources employees	
Div. of Information Services employees	
E.L. Bartlett School	Tyonek
Emmonak Schools	Emmonak
Fairview School	Anchorage
Fort Yukon School	Fort Yukon
Gruening Middle School	Eagle River
Hermon Hutchens School	Valdez
Holy Name School	Ketchikan
Homer High School	Homer
Hooper Bay School	Hooper Bay
Iditarod Area School Dist.	McGrath
James C. Isabell School	Teller
Joy Elementary	Fairbanks
Juneau School Dist.	Juneau
Kake City School Dist.	Kake
Keggatmiut Schools	Scamnor Bay
Kenai Peninsula Borough School Dist.	Soldotna
Kotlik School	Kotlik
Kotzebue Technical Center	Kotzebue
Lake and Peninsula School Dist.	King Salmon
Lower Kalskag Elementary	Lower Kalskag
Lower Kuskokwim School Dist.	Newtok
Main Elementary	Kodiak
Matanuska-Susitna Borough School Dist.	Palmer
Mears Jr. High School	Anchorage

Merrelaine A. Kangas School  
Mountain Village School  
Muldoon Elementary  
Nome Elementary  
North Slope Borough School Dist.  
Nunaka Valley Elementary School  
Port Graham School  
Revilla High School  
Romig Jr. High School  
Sand Pt. Middle School  
Savoonga Elementary  
Smokey Bay School  
Soldotna Elementary  
Spring Hill Elementary School  
St. Mary's Creative Playschool  
St. Mary's School  
Steller Secondary School  
Sutton Elementary School  
Talkeetna Elementary  
Tom Thumb Montessori  
Unalaska School  
University Park Elementary  
University Park Elementary School  
Verstovia School  
Wonder Park Elementary School  
Woodriver Elementary

Ruby  
Mountain Village  
Anchorage  
Nome  
North Slope  
Anchorage  
Port Graham  
Ketchikan  
Anchorage  
Sand Point  
Savoonga  
Homer  
Soldotna  
Anchorage  
Anchorage  
Kodiak  
Anchorage  
Sutton  
Talkeetna  
Anchorage  
Unalaska  
Fairbanks  
Fairbanks  
Sitka  
Anchorage  
Fairbanks

Plus hundreds of signatures of support from: Anchorage, Fairbanks  
Juneau, Sitka,  
Ketchikan

And from places not listed above:

Nightmute  
Kotkik  
Manokotak  
Teller  
Savoonga  
Paxton

Tok  
Tanacross  
Bettles  
Ouzinkie  
Hoonah  
Dutch Harbor  
Hooper Bay  
Iliamna  
Tyonek  
Quinhagak  
Aniak  
Whitter



**ALASKA DEPARTMENT OF ENVIRONMENTAL CONSERVATION  
DIVISION OF ENVIRONMENTAL QUALITY**

**SOLID WASTE MANAGEMENT PLANNING**

Representative Ulmer requested information on the consequences for communities that do not plan for solid waste management.

The following discussion of issues and examples is intended to illustrate current and anticipated environmental and regulatory problems that may result from the lack of solid waste management planning. In addition, recent Alaska newspaper article clippings are enclosed to illustrate local solid waste concerns from different areas of the state.

**CURRENT STATE LAW**

Alaska statutes and regulations require a person, except those living in single-family or duplex residences or farms where waste is generated and disposed of on-site, to obtain a solid waste disposal permit from DEC and to operate landfills according to prescribed standards.

The disposal of solid waste from most of Alaska's population in the larger organized boroughs and municipalities, as well as wastes from Alaska's federal and industrial facilities occurs at permitted landfills. Most of Alaska's smaller municipalities and unincorporated communities, villages, and settlements do not have permitted landfills and those landfills are not operated in compliance with the existing state solid waste management requirements for landfills, such as daily cover.

Many community landfills are located in trespass on public and private lands. Since landowners share liability for activities that occur on their land, illegal dumps increasingly are becoming the targets of actions to shut them down by landowners and public land management agencies. When this occurs, it can result in a community quickly losing its waste disposal facility, with no alternatives planned. DEC supports the closure of illegal dumps when a legal alternative means for solid waste disposal exists.

**NEW FEDERAL SOLID WASTE INITIATIVES**

Currently, EPA has proposed two new sets of federal regulations on solid waste landfills and solid waste incinerators. In addition, Congress is expected to reauthorize the Resource Conservation and Recovery Act (RCRA) in the next year. Failure to comply with new federal solid waste requirements may result in regulatory sanctions or legal action against the State, communities, or landfill owners and operators.

✓

The proposed EPA solid waste landfill regulations would establish minimum design standards for community landfills; require community landfills to improve their operations by excluding all hazardous wastes, covering wastes daily, controlling public access, and monitoring for explosive gases; and would set minimum requirements for state solid waste permit programs.

The proposed EPA solid waste incinerator standards would require air quality testing and monitoring for all sizes of incinerators and require that 25% of the recyclable materials in the waste stream be separated for recycling prior to incineration.

Congress' efforts to reauthorize RCRA will likely result in additional and greater national solid waste management requirements. According to the provisions in one of the primary bills introduced to date, Representative Luken's HR 3735, states will be required to develop 20-year solid waste management plans for both community and industrial solid wastes and will be required to prohibit the operation of all open dumps. This bill also would set ambitious waste recycling goals and establish more stringent community landfill operation, closure, monitoring, and incinerator ash disposal requirements. Failure to comply with the requirements in HR 3735 could result in federal regulation of solid waste in the state, a prohibition on waste exports, or legal action. As an example of the possible effect of a waste export sanction, in 1989 Alaska exported approximately 3,800 tons of commercial and industrial wastes and an estimated 50,000 tons of Exxon Valdez oil spill cleanup debris to "outside" hazardous waste treatment and disposal facilities.

Since most Alaskan communities do not comply with basic, existing state solid waste management requirements, they are not expected to be able to comply with many of the anticipated federal requirements. To the extent that Alaska is able to influence federal solid waste initiatives by modifying them to take Alaskan conditions into account, Alaskan communities may not face significant solid waste management problems immediately. However, as existing landfills fill up, close, and new facilities must be located, constructed, and operated, many of Alaska's communities will face solid waste planning needs in order to comply with new federal solid waste requirements.

## **MARPOL RULES**

U.S. Coast Guard interim regulations that implement the United States' participation in the International Convention for the Prevention of Pollution from Ships became effective in May 1989. These rules, better known as MARPOL Annex V, establish standards for the disposal of garbage at sea and ban the disposal of all plastics at sea.

The Coast Guard regulations require all commercial docking facilities, including ports, terminals, marinas, fish plants, fuel docks, and other revenue generating docking areas, to provide or ensure the availability of "adequate refuse reception facilities," so that mariners can dispose of their solid wastes. Ports, terminals, and other docking facilities that receive ocean-going ships or tankers of more than 400 gross tons,

ocean-going ships that carry noxious liquid substances, or that handle more than 500,000 pounds per year of commercial fish products also are required to have a Certificate of Adequacy from the Coast Guard for their facilities. Applicants for Certificates must certify U.S. Department of Agriculture Animal and Plant Health Inspection Service (APHIS) waste handling ability or request a waiver. Ports that receive vessels from outside of the continental United States or Canada must handle all waste that has been in contact with food by sterilization or incineration in accordance with APHIS requirements. The facilities that sterilize or incinerate foreign food waste must be approved by the Department of Agriculture.

Once received, disposal of MARPOL waste becomes the responsibility of the docking facility. Docking facilities are not prohibited from charging for refuse collection and disposal services, but the direct assessment of waste collection and disposal fees may discourage the use of the refuse facilities. Also, if a port facility lacks or loses its Certificate of Adequacy, the Coast Guard can deny vessels permission to enter and use the port facility, which could be a significant economic hardship.

Many Alaskan ports host large fishing fleets, seafood processing plants, support industries, and tour ships and therefore, the MARPOL rules may have a significant impact on these communities' solid waste management facilities. Some coastal communities, such as Unalaska, are estimated to generate solid waste at a rate more than 500% higher than the national average (more than 27 pounds per day per person, as opposed to 5 pounds per day per person). These increased amounts of solid waste can significantly shorten a landfill's useful life, especially in those communities that already have inadequate solid waste management systems. Unalaska's landfill is estimated to have only 3 to 5 years of useful life left. Illegal dumping from vessels is common in parts of Alaska and can result in considerable shoreline pollution. Solid wastes arriving in coastal community landfills may have greater recycling and heating values than average municipal wastes.

Good solid waste management planning in coastal communities is imperative if the communities want to avoid possible Coast Guard sanctions on port facilities, attract new economic development to their port facilities, better utilize recycling or processing such as waste-to-energy in an overall waste management strategy, and plan for new waste management facilities in areas where good landfill sites often are hard to find.

#### **OTHER POSSIBLE CONSEQUENCES OF POOR SOLID WASTE MANAGEMENT**

If the State fails to move decisively to get community landfills into compliance with state law, citizen-initiated law suits and EPA takeover of the solid waste program are among the possible results. Section 7002 of RCRA authorizes any citizen to commence a civil complaint against a landfill owner or operator, the State, EPA, and almost anyone else involved, to force compliance with the solid waste laws. The court can award costs of litigation to the party that wins.

How hard would a RCRA citizen suit be to win? New federal regulations will require

ground water monitoring systems at landfills. Most Alaskan landfills do not have them. The cost of installing and operating a system that meets the regulations will exceed the total cost of installing and operating most existing landfills. It will be simple to prove the absence of a ground water monitoring system. Other requirements, such as to hold funds equal to the amount necessary to close the landfill are expensive to meet and non-compliance would be easy to prove. Citizen suits may be filed by neighbors of a landfill who's property values are impacted by the site, private solid waste management companies who move to shut down open dumps in small communities and expand their business opportunities, public interest groups, or citizens who have an ax to grind with the local landfill operator or local government.

## **EXAMPLES OF ALASKAN COMMUNITY SOLID WASTE PROBLEMS AND CONCERNS**

Some Alaskan communities will plan properly for future solid waste management without HB 478, while others may waste millions of dollars in public funds building the wrong facilities, and still others will do nothing until they are forced to do so. The following examples and the accompanying collection of recent press clippings illustrate some of the current solid waste concerns in Alaskan communities:

Fairbanks - A citizen suit has been filed which could force closure of the landfill, which is nearly full anyway. Solid waste planning efforts are desperately needed to estimate remaining life of the existing facility, develop facility closure and monitoring plans, and begin planning for new solid waste management facilities. The Fairbanks North Star Borough is requesting \$23 million in capital funds from the 1990 Legislature for a new landfill, without having completed any long-term solid waste and waste reduction planning or studies.

Kotzebue - The city's unpermitted dump is located in trespass on state land, is overflowing, and is not well maintained. DNR action could force closure of the landfill leaving no disposal options to this community. Kotzebue has requested \$2.45 million from the 1990 Legislature and a total of \$5.65 million over six years for improvements to community water, fire suppression, sewer, and solid waste improvements, but has not done any solid waste planning.

Juneau - Residents here already pay the highest rates in Alaska (\$100 per ton or \$.05 per pound) and will likely have to pay more because the operator has not accumulated funds necessary to close or monitor the site when the landfill is filled in seven to ten years.

Petersburg/Wrangell/Ketchikan - All three communities are in desperate need of solid waste planning. Multi-million dollar decisions about new solid waste management facilities are being made with sketchy information. Air pollution from open burning, water pollution from landfill leachate, and hundreds of garbage bear incidents (often ending with dead bears) are among the top problems at the region's landfills. The potential exists for these communities to work on regional solid waste management

solutions together with the communities on Prince of Wales Island. In 1989, ADFG reported that they might need to shoot 20 bears in Petersburg when a new solid waste incinerator went into operation.

Haines/Skaoway - Skagway has requested \$1.2 million from the 1990 Legislature for a new landfill. Haines is interested in improving that community's solid waste management system and there is some interest for the communities to work on a joint solution to solid waste management.

Cordova - The city council has formed a solid waste task group to study solid waste and recycling, after the city's contractor failed in an attempt to separate and "pelletize" garbage for use as fuel. The current landfill, a source of local concern, will be full within five years, is poorly maintained, and often spreads wind-blown trash across nearby mudflats.

Matanuska Valley - Attempts to site a "construction debris landfill" have been embroiled in controversy for months. Recently, the open burning of construction debris at a Valley site caused considerable public uproar due to the odors.

Kenai Peninsula Borough - Planning for solid waste management is a major concern. The Borough operates nine landfills, most of which may be closed within 5 years. Plans have been made to close the Seward landfill and haul solid wastes to the Soldotna landfill.

Port Alsworth - Citizens in this unincorporated community of approximately 75 want to improve solid waste management in their community. Solid waste management is now done on an individual basis and residents are concerned about the proliferation of backyard dumps and the effects it may have on their nearby shallow drinking water wells.

In addition to these examples, DEC's Alaska Village Sanitation Inventory lists numerous communities with unmaintained open dumps and communities where solid waste is left on the ice or dumped in the ocean, with or without being burned first.

# Alaska State Legislature

HOUSE OF REPRESENTATIVES



REPRESENTATIVE FRAN ULMER

## MEMORANDUM

TO: Senator Mike Szymanski, Chair  
Senate C&RA Committee

FROM: Rep, Fran Ulmer

DATE: April 19, 1990

RE: CSHB 478(C&RA) Solid Waste Management legislation

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CSHB 478 (C&RA) is a first step towards implementation of a solid waste management plan for Alaska that will also include waste reduction and recycling options. This legislation will allow communities to receive help from DEC, both financial and technical, while they are making decisions regarding solid waste management needs for the future. This legislation specifically address the problem of solid waste at the community level. HB 478 would:

1. Provide planning and technical assistance grants to local communities (or regional groups) of up to \$50,000 for solid waste management planning, so that communities have the ability to explore reduction, recycling and other management options.
2. Expand the Department of Environmental Conservation's current efforts in hazardous waste reduction and recycling to include solid waste, and thus allowing the department to provide, among other services:
  - \* technical assistance to communities in the areas of waste reduction, recycling and the separate management of troublesome wastes, etc;
  - \* a more comprehensive analysis of the full range of solid waste management options available to Alaskan

District 4B — Juneau

P.O. Box V • Juneau, Alaska 99801-3100 • (907) 465-4947

Senator Szymanski

April 18, 1990

Page 2

communities, including small scale recycling and disposal technologies; and

\* a waste reduction and recycling hotline.

3. Establish a preferred hierarchy of solid waste management options so that the state would be "on the record" favoring waste reduction, recycling and appropriate treatment of specific wastes rather than "business as usual" -continuing to generate, at an increasing rate, waste destined for disposal.
4. Ensure that communities and industrial solid waste facility operators begin to focus on waste reduction and recycling by asking that the preferred hierarchy of management options be considered as part of the solid waste disposal facility permit process.

Several amendments were adopted by the House C&RA Committee. One amendment changed the order of priorities which DEC uses to consider awarding planning grants by listing consideration of the severity of environmental or public health concerns first. Another amendment added a new subsection which states that DEC may waive the match required for grants if an applicant can prove that matching funds are not available.

A letter of intent was also included which states that this legislation will not supersede a community's efforts to obtain safe water and hygienic sewage disposal, nor will it alter the status of these health and safety concerns for DEC.

This legislation is supported by the Alaska Municipal League, over 60 schools from across the state, recycling groups from Anchorage, Petersburg and Juneau, environmental organizations, and thousands of Alaskan citizens who have signed recycling petitions.

# Alaska State Legislature

## HOUSE OF REPRESENTATIVES



### REPRESENTATIVE FRAN ULMER

#### MEMORANDUM

TO: Senator Mike Szymanski, Chair  
Senate C&RA Committee

FROM: Rep, Fran Ulmer

DATE: April 9, 1990

RE: CSHB 478(C&RA) Solid Waste Management legislation

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I would appreciate your scheduling of CSHB 478(C&RA) for a hearing in the Senate C&RA Committee in the near future.

This legislation would:

1. communities (or regional groups) for solid waste management planning, so that communities have the ability to explore reduction, recycling and other management options.
2. Expand the Department of Environmental Conservation's current efforts in hazardous waste reduction and recycling to include solid waste, and thus allowing the department to provide, among other services:
  - \* technical assistance to communities in the areas of waste reduction, recycling and the separate management of troublesome wastes, etc;
  - \* a more comprehensive analysis of the full range of solid waste management options available to Alaskan communities, including small scale recycling and disposal technologies; and
  - \* a waste reduction and recycling hotline.

District 4B — Juneau

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Senator Szymanski

April 9, 1990

Page 2

3. Establish a preferred hierarchy of solid waste management options so that the state would be "on the record" favoring waste reduction, recycling and appropriate treatment of specific wastes rather than "business as usual" -continuing to generate, at an increasing rate, waste destined for disposal.
  
4. Ensure that communities and industrial solid waste facility operators begin to focus on waste reduction and recycling by asking that the preferred hierarchy of management options be considered as part of the solid waste disposal facility permit process.

Thank you for your consideration of my request. Please contact me if you need additional information regarding this legislation.