

**H J R**

**33**

**FISCAL NOTE**

**REQUEST:**

Revision Date: 12-8-89  
Title: Election of legislators under a plan of reapportionment  
Sponsor: State Affairs Committee  
Requestor: State Affairs Committee

Agency Affected: Office of the Governor  
BRU: Division of Elections  
Components: II Elections  
Primary & General Elections

**EXPENDITURES/REVENUES: (Thousands of Dollars)**

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	2.2*	-0-	-0-	-0-	-0-	-0-
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>2.2*</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

**FUNDING: (Thousands of Dollars)**

GENERAL FUND	2.2*	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>2.2*</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS : (Attach a separate page if necessary)**

\* Costs included cover 2 to 3 pages in each Official Elections Pamphlet, for printing and typesetting, and costs estimated to cover computer programming requirements for vote counting purposes. (Continued)

Prepared by: Linda Edgeworth Phone: 465-4611  
Division: Division of Elections Date: 12/8/89

Approved by Commissioner: [Signature] (Acting) Date: 12.11.89  
Agency: Division of Elections

**Distribution (by preparer):**

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Interested Agency(ies)

CONTINUATION OF FISCAL NOTE ANALYSIS

For Bill/Resolution No. HJR 33

However, these costs are based on the assumption that all candidates and issues will fit on three ballot cards, which is the norm. It should be noted, however that should the inclusion of this issue require a 4th ballot to be printed, the cost increase would have to be calculated at 16 cents per ballot x approximately 320,000 voters. The total cost of printing the additional ballot card would be \$51.2

Under these circumstances the fiscal note would be:

53.4

**HOUSE COMMITTEE ON STATE AFFAIRS**

**RECAP OF  
HJR 33**

**EFD of Legislative Reapportionment**

Received March 3, 1989  
by The State Affairs Committee

Heard March 21, 1989

Passed Out of Committee March 21, 1989  
5 Do Pass  
2 No Recommendation

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March 13, 1989

# HOUSE COMMITTEE REPORT

(7)

Date Referred: March 3, 1989

FURTHER REFERRALS: JUDICIARY

Date of Committee Action: \_\_\_\_\_

The STATE AFFAIRS Committee considered:

HJR 33

HOUSE JOINT RESOLUTION NO. 33

[EFD OF LEGISLATIVE REAPPORTIONMENT]

Proposing amendments to the Constitution of the State of Alaska relating to the election of legislators under a plan of reapportionment.

### RECOMMENDATIONS:

- [ ] be replaced with \_\_\_\_\_ [ ] the same title  
[ ] a new title
- [ ] have attached amendment(s)
- [X] do pass
- [ ] do not pass
- [ ] no recommendation
- [ ] individual recommendations
- [ ] additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of intent

ATTACHES NEW FISCAL NOTE(S):  
(Dept)

APPROVES PREVIOUS:

(Date/Dept)

- [X] fiscal impact Div of Elections [ ] fiscal note(s) \_\_\_\_\_
- [ ] zero fiscal note \_\_\_\_\_ [ ] zero fiscal note(s) \_\_\_\_\_
- [ ] zero with analysis \_\_\_\_\_ [ ] zero fn/analysis \_\_\_\_\_

SIGNING DO PASS:

SIGNING:

(Check approp. column)

Donald Duley  
Grant Markham  
Chad Jones  
Jim Brudwig  
P. C. Brubaker

	Do Not Pass	No Rec	Amend
<u>Alice Hanley</u>		✓	
<u>Edward S. Whelan</u>		✓	

P. C. Brubaker

Chairman's signature

### FISCAL NOTE

**REQUEST:**

Revision Date: 3-15-89  
Title: Election of legislators under a plan of reapportionment  
Sponsor: State Affairs Committee  
Requestor: State Affairs Committee

Agency Affected: Office of the Governor  
BRU: Division of Elections  
Components: II-Elections  
Primary & General Elections

**EXPENDITURES/REVENUES: (Thousands of Dollars)**

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	-0-	-0-	2.2*	-0-	-0-	-0-
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	2.2*	-0-	-0-	-0-

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
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**FUNDING: (Thousands of Dollars)**

GENERAL FUND	-0-	-0-	2.2*	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	2.2*	-0-	-0-	-0-

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS :** (Attach a separate page if necessary)

\* Costs included cover 2 to 3 pages in each Official Election Pamphlet, for printing and typesetting, and costs estimated to cover computer programming requirements for vote (Continued)

Prepared by: Linda Edgeworth Phone: 465-4611  
Division: Elections Date: \_\_\_\_\_

Approved by Commissioner: *Sandra Stout* Date: 3/16/89  
Agency: Division of Elections

- Distribution (by preparer):
- Legislative Finance
  - Legislative Sponsor
  - Requestor
  - Office of Management and Budget
  - Impacted Agency(ies)

CONTINUATION of FISCAL NOTE ANALYSIS

For Bill/Resolution No. HJR 33

counting purposes. However, these costs are based on the assumption that all candidates and issues will fit on three ballot cards, which is the norm. It should be noted, however that should the inclusion of this issue require a 4th ballot to be printed, the cost increase would have to be calculated at 16 cents per ballot x approximately 320,000 voters. The total cost of printing the additional ballot card would be \$51.2.

Under these circumstances the fiscal note would be:

53.4

Item 3

# REPRESENTATIVE DAVE DONLEY

ALASKA STATE LEGISLATURE  
DISTRICT ELEVEN • SPENARD  
SEAT A  
HEATHER MEADOWS • NORTHWOOD • SPENARD • THOMPSON • TURNAGAIN • UPPER MIDTOWN • WINDEMERE

3111 "C" STREET, SUITE 450  
ANCHORAGE, ALASKA 99503  
(907) 561-7629



March 13, 1989

CHAIRMAN  
LABOR AND COMMERCE COMMITTEE

MEMBER  
STATE AFFAIRS COMMITTEE  
HEALTH, EDUCATION AND  
SOCIAL SERVICES COMMITTEE  
HOUSING AND BANKING SUBCOMMITTEE  
FINANCE BUDGET SUBCOMMITTEE  
DEPT. OF COMMERCE AND  
ECONOMIC DEVELOPMENT

## MEMORANDUM

TO: Members, House State Affairs Committee

FR: Representative Dave Donley 

RE: Reapportionment Legislation

Every decade following a national census, the process of reapportionment of election districts begins.

The federal Census Bureau is required to give the census data to each state between January 1, 1991 and April 1, 1991. In the past, Alaska has received the data sometime in March. The Alaska Constitution requires the Reapportionment Board to make recommendations to the Governor within 90 days after receiving the census data, with the Governor being required to make a decision within 90 days of receiving the Reapportionment Board's recommendations.

As a practical matter, reapportionment under current law will actually take place around October 1991. June 1 is the deadline for the one year "district residency" requirement for seeking office. As a result of this overlapping time frame, any Governor has the power to gerrymander the election district boundaries and place an individual into what is substantially a different district with an unfamiliar or even hostile constituency. Obviously, this can eliminate them as a real contender in the ensuing election to represent the "new" district.

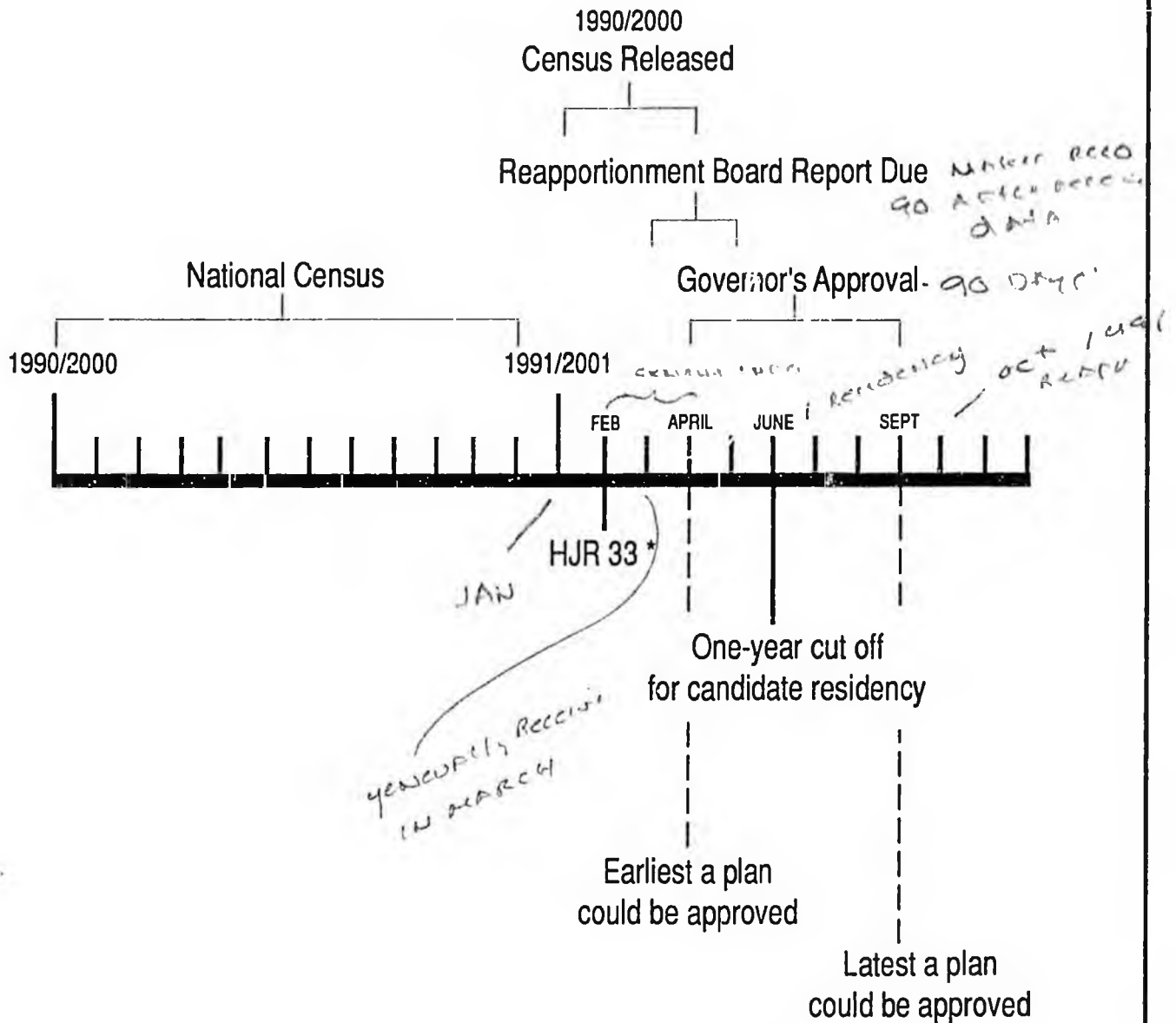
I believe the solution is simple. We should change the date for reapportionment to fall no later than February 1 of the odd-numbered year preceding the election year. This would allow candidates enough time to move and meet the residency requirements. Accordingly, the incentive for gerrymandering would be significantly reduced. This legislation is not intended to give one party an edge, it's just good public policy.

To further depoliticize this change I recommend that this legislation is implemented in the year 2000. The Alaska Supreme Court has determined our current apportionment status to be unconstitutional and it is not my desire to extend the existence of the currently unconstitutional apportionment.

Waiting until the year 2000 to put this apportionment reform in place may seem like a long time but constitutions are long-term documents. Passing this legislation now is good public policy for the future.

Divide into election Dist. to give  
ONE political party an electoral  
MAJORITY IN A LARGE # OF DIST.  
while concentrating the voting  
strength OF the opposition in  
As few Dist As possible

# Reapportionment Timeline Under HJR33



\* HJR 33 as originally introduced requires reapportionment plan to go into effect February 1. If no plan is completed by Feb. 1 1991/2001 then it would first go into effect for the 1994/2004 election.