

**S J R**

**64**

# STATE OF ALASKA

## DEPARTMENT OF FISH AND GAME

### DIVISION OF BOARDS

ADPES  
Div of Boards  
STEVE COWPER, GOVERNOR

P.O. BOX 3-2000  
JUNEAU, ALASKA 99802-2000  
PHONE: (907) 465-1110

November 7, 1989

TO WHOM IT MAY CONCERN:

The Joint Board of Fisheries and Game has serious concerns about the level of funding available to the Department of Fish and Game, Division of Boards. This concern is based on our State and Federal ANILCA mandate, as well as the practical aspects of doing board business. We list below the specific violations we see with the spirit and intent of ANILCA Sec. 805(D):

ANILCA Sec. 801(5) "rural residences...to have a meaningful role in the management of fish and wildlife and of subsistence uses..."

ANILCA Sec. 805(a)(C) "the encouragement of local and regional participation...in the decision making process..."

ANILCA Sec. (d) "...establishing a system of local advisory committees and regional advisory councils...shall provide that the State rule making authority...the advice and recommendations..."

In addition to those legal mandates, the practical aspect of advisory committee and regional council participation in the board process is apparent. We cannot and should not engage in the allocation process without informed and widespread public comment from affected resource users. The funding of this activity is an important public policy decision.

Please read the attached letter carefully. The Joint Board of Fisheries and Game is in full support with the spirit and detail of the Regional Councils' letter.

Thank you for your attention to this concern.

Sincerely,

*for/ Lewzome*  
Gary Slaven  
Chair  
Board of Fisheries

*Henry Springer*  
Henry Springer  
Chair  
Board of Game



## REGIONAL FISH & GAME COUNCILS

c/o ADF&G, DIVISION OF BOARDS, P.O. BOX 3-2000, JUNEAU, ALASKA 99802 PHONE: (907) 465-4110

October 27, 1989

Dear Mr. Coghill:

The Regional Council representatives met in Anchorage at the Joint Board of Fisheries and Game meeting October 22-26, 1989. The six Regional Fish and Game Councils (see appendix I) are made up of 79 local Fish and Game Advisory Committees throughout the state. The Division of Boards which provides administrative support to the Boards of Fisheries and Game and to the regional councils/advisory committees, presented a disturbing budget which would make the public advisory system completely ineffectual. The proposed budget would allow for only one regional council meeting per region this year and the attendance of the one regional council member to represent their region at upcoming board meetings (see appendix II).

The key to our ability to function properly is funding! At this meeting, the six Regional Councils recommended an acceptable minimum standard for meetings and funding of the public advisory system established by the State statutes and ANILCA. The six regional council representatives agreed that the minimum we should meet for conducting business and still have some degree of efficiency would be twice a year for each regional council. We agreed that each local fish and game advisory committee must meet at least 3 times a year. One representative from each fish and game advisory committee should attend the Board meetings for at least five days.

3 advisory committee meetings/year	Minimum Standards (Cost: \$1.2 mil)
2 regional council meetings/year	
1 advisory committee representative to attend 5-days at Board meetings	

Without this minimum amount of participation, the regional council/advisory committee structure will not be able to function. Furthermore, without adequate funding it will violate ANILCA Sec. 805 (d).

The State of Alaska has been charged with implementing the subsistence resources management as mandated by ANILCA. The public advisory system has the responsibility to protect subsistence uses in Alaska through recommendations to the regulatory body of the Boards of Fisheries and Game. This cannot be done without appropriating full funding needed for travel and per diem for the members of the public advisory system to attend the Board meetings, attend advisory committee meetings, and regional council meetings.

If this regulatory process is improperly funded or does not receive sufficient funds, it delays the implementation of the subsistence law, and reduces the public advisory system to the Board's deliberations. The domino effect will be the Board's decisions would be made without proper public information propelling the state into the courts repeatedly. Thus, it causes the whole process to be taken out of the public domain and into the courts where there is no public input or public control. These court cases will be and are becoming more and more costly to the State of Alaska and eventually to the federal government. If the State of Alaska and the federal government give full funding now, it will allow the public advisory system to work effectively in a shorter span of time which will save a lot of money over the long term for both bureaucracies.

The advisory committee/regional council system needs a supplement of \$1.2 million now to meet our responsibilities for this year which includes the present supplemental request from the Division of Boards. When you meet this fiscal responsibility, you should also plan to appropriate full funding until the subsistence regulatory process has been established. Give us (the regional councils, advisory committees, the Board of Fisheries and Game, and the Alaska Department's Subsistence Division) the full funding now to do at least an adequate job.

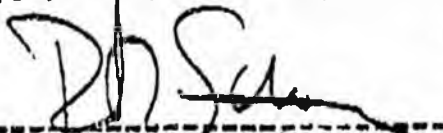
The advisory committee/regional council participation has not been given the priority status it needs for funding by the State of Alaska, or by the federal government in the budgetary process. All agencies involved in appropriating fiscal notes need to re-evaluate their priorities and decide if this is a valuable process or not. If it is, fund it.

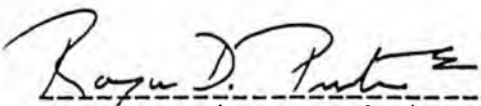
We appreciate the support that has been given to our request for full staffing to provide administrative support to the public advisory process. This, however, is only half of the solution to our problem. The other is the ability to come together for the common purpose of helping implement subsistence uses and priorities.

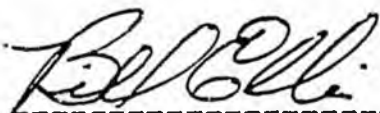
We thank you in advance for your assistance as we are sure you will understand the priority needs of this process.

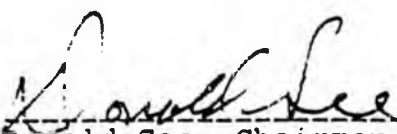
Sincerely,

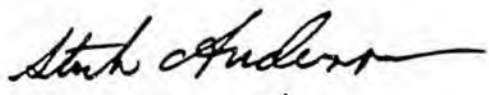

Regional Councils of Alaska

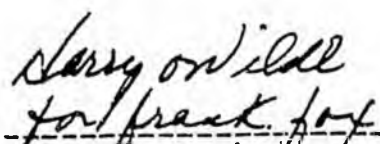
  
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Pete Schaeffer, Chairman  
Arctic Regional Council

  
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Royce Purinton, Chairman  
Interior Regional Council

  
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Bill Ellis, Chairman  
Southcentral Regional Council

  
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Donald See, Chairman  
Southeast Regional Council

  
  
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Robert Heyano, Chairman  
Southwest Regional Council

  
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Frank Fox, Chairman  
Western Regional Council

APPENDIX I

FISH AND GAME REGIONAL COUNCILS





STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
BILL ANALYSIS

DEPARTMENT Fish and Game	DIVISION Administration	BILL NUMBER SJR No. 64	SPONSOR Coghill, et al
SHORT TITLE OF BILL Relating to federal funding for local fish and game advisory committees.			
DEPARTMENT POSITION Support.			
PREPARED BY Beverly Reaume	DATE 02/26/90	COMMISSIONER'S SIGNATURE <i>[Signature]</i>	DATE 2/26/90

SUMMARY

OTHER AGENCIES AFFECTED BY BILL	CONSTITUENT GROUP(S) AFFECTED BY BILL
ORGANIZATIONAL SUPPORT FOR BILL	ORGANIZATIONAL OPPOSITION TO BILL

FISCAL IMPACT.  NONE  FISCAL NOTE ATTACHED

BACKGROUND/LEGISLATIVE INTENT  
Section 805(e) of the Alaska National Interest Lands Conservation Act (ANILCA) (P.L. 96-487) authorizes Congress to reimburse states for up to 50 percent of costs for a maximum of \$5,000,000 per year. In recent years our highest reimbursement has been \$974,000 per year.

ANALYSIS OF BILL/PROGRAM EFFECTS  
In FY 87 the state spent \$2,561,951 and was reimbursed \$939,394. Reimbursement at 50 percent would have required an additional \$341,581.  
In FY 88 expenditures were \$2,471,986 with a reimbursement of \$987,000, for a variance of \$248,993.  
In FY 89 expenditures were \$2,553,228 with a reimbursement of \$987,000, for a variance of \$289,614.  
The FY 90 reimbursement will be \$974,000 and the FY 91 reimbursement \$750,000.

AMENDMENTS PROPOSED

PLEASE ATTACH A SEPARATE SHEET FOR ADDITIONAL COMMENTS OR ANALYSIS.

## FISCAL NOTE

**REQUEST:**

Revision Date: 1/29/90  
Title: Relating to federal funding for local fish and game advisory. . .  
Sponsor: Coghill, et al  
Requestor: \_\_\_\_\_

Agency Affected: Fish and Game  
BRU: Subsistence and Boards  
Components: \_\_\_\_\_

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL	214.6	215.0	215.0	215.0	215.0	215.0
CONTRACTUAL	75.0	75.0	75.0	75.0	75.0	75.0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>289.6</b>	<b>290.0</b>	<b>290.0</b>	<b>290.0</b>	<b>290.0</b>	<b>290.0</b>
<b>CAPITAL</b>						

<b>REVENUE</b>						
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**FUNDING:** (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS	289.6	290.0	290.0	290.0	290.0	290.0
OTHER						
<b>TOTAL</b>						

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS :** (Attach a separate page if necessary)

No FY 90 impact.

Increased revenue for Boards and Subsistence based on FY 89 actual expenditures.

Prepared by: Beverly Reaume *Beverly Reaume* Phone: 465-4120  
Division: Administration Date: 02/26/90

Approved by Commissioner: *[Signature]* Date: 02/26/90  
Agency: Fish and Game

Distribution (by preparer):  
Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)

# HOUSE COMMITTEE REPORT

(9)

Date Referred: March 13, 1990

FURTHER REFERRALS:

FINANCE

Date of Committee Action: 5/2/90

The RESOURCES Committee considered:

CSSJR 64 (RESOURCES)

CS SJR NO. 64 (Resources)

ANILCA FUNDS FOR FISH/GAME COMMITTEES

Relating to federal funding for local fish and game advisory committees and regional councils under the Alaska National Interest Lands Conservation Act.

**RECOMMENDATIONS:**

- be replaced with \_\_\_\_\_  the same title
- have attached amendment(s)  a new title
- do pass
- do not pass
- no recommendation
- individual recommendations
- additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of intent

ATTACHES NEW FISCAL NOTE(S):  
(Dept)

APPROVES PREVIOUS:  
(Date/Dept)

- fiscal impact \_\_\_\_\_  fiscal note(s) \_\_\_\_\_
- zero fiscal note \_\_\_\_\_  zero fiscal note(s) 2/27/90 HDP+G
- zero with analysis \_\_\_\_\_  zero fn/analysis \_\_\_\_\_

**SIGNING DO PASS:**

**SIGNING:**  
(Check approp. column)

Do Not  
PASS      No Rec      Amend

<u>[Signature]</u> MENARD			
<u>[Signature]</u> HUDSON			
<u>[Signature]</u> JACKO			
<u>[Signature]</u> DAULS			
<u>[Signature]</u> SHARP			
<u>[Signature]</u> DAVIDSON			
<u>[Signature]</u> NAHARRE			

[Signature]  
Chairman's Signature

## FISCAL NOTE

**REQUEST:**

Revision Date: 2/26/90  
 Title: Relating to federal funding for local fish and game advisory ....  
 Sponsor: Coghill, et al  
 Requestor: \_\_\_\_\_

Agency Affected: Fish and Game  
 BRU: Subsistence and Boards  
 Components: \_\_\_\_\_

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0	0	0	0	0	0

CAPITAL						
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REVENUE						
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**FUNDING:** (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	0	0	0	0	0	0

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS :** (Attach a separate page if necessary)

Prepared by: Warren Wiley  
 Division: ADFG Commissioner's ofc  
 Approved by Commissioner: *Warren Wiley*  
 Agency: Fish and Game

Phone: 465-4100  
 Date: 2/26/90  
 Date: 2/26/90

Distribution (by preparer):  
 Legislative Finance  
 Legislative Sponsor  
 Requestor  
 Office of Management and Budget  
 Impacted Agency(ies)