

HB

30

HOUSE COMMITTEE REPORT

(9)

Date Referred: February 10, 1989

FURTHER REFERRALS:

Date of Committee Action: 2-21-89

The RESOURCES Committee considered:

HB 30

HOUSE BILL NO. 30

[RECREATION RIVERS ADVISORY BOARD]

"An Act relating to membership on the Recreation Rivers Advisory Board."

RECOMMENDS:

- replacing with CS HB 30 (C+RA)  the same title
- the attached amendment(s)  a new title
- do pass
- do not pass
- no recommendation
- individual recommendations
- additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of intent

ATTACHES NEW FISCAL NOTE(S):

- fiscal impact
- zero fiscal note
- zero with analysis

APPROVES PREVIOUS:

- fiscal note(s) published: \_\_\_\_\_
- zero fiscal notes(s) published: 2-10-89

SIGNING DO PASS:

[Signature]  
[Signature]  
[Signature]  
[Signature]  
 \_\_\_\_\_  
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SIGNING OTHER THAN DO PASS: (Do Not Pass, No Recommendation, Amend)

[Signature] No Rec  
[Signature]  
[Signature] No-Rec  
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[Signature]  
 Chairman's signature

STATE OF ALASKA  
1989 LEGISLATIVE SESSION

#1

BILL VERSION: HB 30

PUBLISH DATE: \_\_\_\_\_

FISCAL NOTE

REQUEST:

Revision Date: 30-Jan-89 Agency Affected: Natural Resources  
 Title: An Act relating to membership on BRU: Land & water Management  
the Recreation River Advisory Board  
 Sponsor: Larson Components: \_\_\_\_\_  
 Requestor: Community & Regional Affairs

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND&STRUCTURES						
GRANTS,CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0.0					

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

Prepared by: Larry Ostrovsky Phone: 465-2400  
 Division: Commissioners Office Date: 30-Jan-89

Approved by Commissioner: Lennie Gorsuch Date: 30-Jan-89  
 Agency: Department of Natural Resources

Distribution (by preparer) :  
 Legislative Finance  
 Legislative Sponsor  
 Requestor  
 Office of Management and Budget  
 Impacted Agency(ies)

# STATE OF ALASKA

#3

STEVE COWPER, GOVERNOR

## DEPARTMENT OF NATURAL RESOURCES

400 WILLOUGHBY AVE.  
JUNEAU, ALASKA 99801-1796  
PHONE: (907) 465-2400

OFFICE OF THE COMMISSIONER

January 31, 1989

The Honorable Eileen MacLean  
Chair, House Community and Regional  
Affairs Committee  
P.O. Box V  
Juneau, AK 99811

Dear Representative MacLean:

Subject: HB 30, An Act relating to membership on the Recreation Rivers Advisory Board.

Background: The Governor appointed the original eleven member board. Six of these representatives are from Anchorage, three from the borough, and one from Glennallen. One representative from Kenai recently resigned because of time constraints. The Governor's Office is in the process of appointing a new representative who may be a borough resident. The Mat-Su Borough mayor, assemblymen, and some borough residents are concerned that there is inadequate borough representation on the advisory board.

Position: The Department of Natural Resources supports public participation in our planning process, and this bill would allow more people to participate in the process. A broad spectrum of interests are currently represented on this board. All parties should be involved as early as possible. Public comments from the first round of public meetings will be reviewed over the next few weeks. Issues will be identified during early February, and working groups will begin work on the resource assessment beginning in late February. All advisory board members should be involved in this part of the process. As required by law, the plan must be completed for review by the Legislature by December 1990.

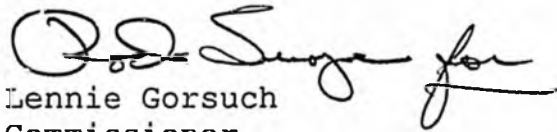
Currently, government agencies are represented on the planning team, and interest groups on the advisory board. The planning team is the decision-making body, and the borough has a seat on this team. Some of the meetings will be held jointly with the planning team and the advisory board. If assembly members are added to the planning team, they will be the sole organization represented on both bodies. The Department of Natural Resources

January 31, 1989

will work closely with the advisory board whatever the final configuration may be and will cooperate with the borough to coordinate state and borough policies for the river corridors.

We look forward to working with you and the members of the committee on this legislation.

Sincerely,

  
Lennie Gorsuch  
Commissioner

cc: Committee Members  
Bill Sponsors  
Bob Evans  
Denby Lloyd  
Gary Gustafson

# Alaska State Legislature



Session Address:  
STATE CAPITOL BUILDING  
BOX V  
JUNEAU, ALASKA 99811  
(907) 465-3727

Interim Address:  
BOX 53  
PALMER, ALASKA 99845  
(907) 745-3826 - Palmer  
(907) 376-8628 - Wasilla

Representative Ronald L. Larson  
District 16B

TO: House Resources Committee members  
FROM: Ronald L. Larson *R.L.*  
DATE: February 13, 1989  
RE: CSHB 30 (C&RA)

Recently referred to your committee for consideration is CSHB 30 (C&RA), an Act relating to the membership of the Recreational Rivers Advisory Board. Please allow me this opportunity to share some of my thoughts on this bill.

The Recreation Rivers system was created during the Fifteenth Legislature. In short, six management units within the Matanuska-Susitna Borough were given a new classification of "recreational rivers". An eleven member advisory board was established to gather public input, and to draft a management plan for the Department of Natural Resources.

Of the eleven individuals initially appointed, three members were residents of the Mat-Su Borough, non of which represented local government concerns, or the Mat-Su Borough's overall planning process. Judging from the many comments received during the interim, Mat-Su residents have concerns with their degree of representation on the board, along with coordination between the advisory board and local governments.

Under the new version drafted in the House Community & Regional Affairs Committee, the governor would appoint the mayor of Mat-Su Borough (or the mayor's designee), and a member of the Borough Planning Commission. Within the original provisions of HB 30, these positions would have been designated and appointed by the mayor of the Mat-Su Borough.

In conclusion, CSHB 30 (C&RA) is an effort to provide local representation and coordination to the Recreation Rivers Advisory Board.

MATANUSKA-SUSITNA BOROUGH  
RESOLUTION SERIAL NO. 88-249

A RESOLUTION OF THE ASSEMBLY OF THE MATANUSKA-SUSITNA  
BOROUGH REQUESTING ALTERATIONS IN THE MEMBERSHIP OF THE  
SUSITNA BASIN RECREATION RIVERS MANAGEMENT PLAN ADVISORY  
BOARD

---

WHEREAS, the State of Alaska is developing a management plan for certain rivers designated recreational rivers in the Susitna Area Plan; and

WHEREAS, the Governor has appointed an advisory board to assist in the development of the management plan; and

WHEREAS, a majority of the membership of that advisory board are not residents of the Matanuska-Susitna Borough; and

WHEREAS, each of the subject rivers lies wholly within the boundaries of the Matanuska-Susitna Borough; and

WHEREAS, the effects of management recommendations resulting from the plan will be most directly felt by residents and land owners within the Borough; and

WHEREAS, the economy and environment of the Matanuska-Susitna Borough will bear the brunt of impacts of the plan; and

WHEREAS, residents of the area would be most knowledgeable of the area and most acquainted with issues related to planning in the area;

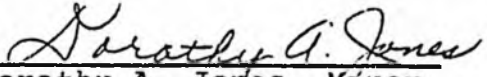
NOW THEREFORE BE IT RESOLVED that the Assembly of the Matanuska-Susitna Borough requests that the Governor of the State of Alaska restructure the membership of the Susitna

Reso: 88-249  
AM: 88-590


Basin Recreation Rivers Management Plan Advisory Board so that a majority of the members are residents of the Matanuska-Susitna Borough.

BE IT FURTHER RESOLVED that the Assembly requests that some representation on the committee be given to residents of the upper Susitna River drainage area.

PASSED AND APPROVED by the Assembly of the Matanuska-Susitna Borough this 20 day of December, 1988.

  
Dorothy A. Jones, Mayor

ATTEST:

  
Linda Dahl, Borough Clerk

(SEAL)

RS/pmg1040

Reso:88-249  
Am. 88-590

## RECREATIONAL RIVERS ADVISORY

MEMBER	APPT	REAPPT	REAPPT	TERM
Allen Bingham 301 West Northern Lights, #601 Anchorage Anchorage	88/11/07	0/00/00	0/00/00	89/06/09
Ray Craig Box 154 Glennallen Subsistence	88/11/07	0/00/00	0/00/00	90/06/09
Carl L Dixon Riversong Lodge Skwentna Private Property Owner	88/11/07	0/00/00	0/00/00	91/06/09
H. Clifton Eames 700 "H" Street, No. 4 Anchorage Conservation	88/11/07	0/00/00	0/00/00	91/06/09
Charles Heath 425 Klouda Wasilla c-oriented/comm.users	88/11/07	0/00/00	0/00/00	93/06/09
Noel H Kopperud 351 West Swanson Ave., Suite 3 Wasilla Other Recreational	88/11/07	0/00/00	0/00/00	93/06/09
David W Law 300 East Fireweed Lane Anchorage Sportfishing	88/11/07	0/00/00	0/00/00	92/06/09
Ron McAlpin 8341 East 11th Court Anchorage Sporthunting	88/11/07	0/00/00	0/00/00	90/06/09
Donald E Sherwood 1640 Brink Avenue Anchorage Powerboat Users	88/11/07	0/00/00	0/00/00	89/06/09

REVISION DATE: 2/1/89

RECREATIONAL RIVERS ADVISORY

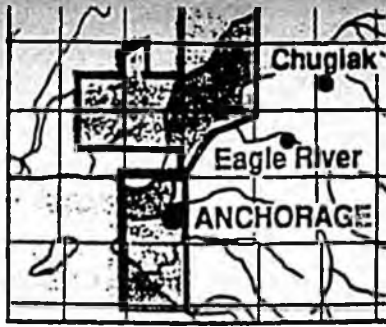
<u>MEMBER</u>	<u>APPT</u>	<u>REAPT</u>	<u>REAPPT</u>	<u>TERM</u>
Drew Sparlin 37010 Cannery Road Anchorage 99611 Commercial Fishing	88/11/07	0/00/00	0/00/00	92/06/09
Richard W Tindall 6821 Sherwood Avenue Anchorage 99504 Forest Products	88/11/07	0/00/00	0/00/00	89/06/09

y have not been  
mans. Many res-  
e "railbelt" hunt  
in and rabbits for  
raid that the he-  
er the food chyn,  
water, she says.  
al, which is an  
here in the area,  
g the herbicides  
f other environ-  
-id (page 6)

560,000 acres will be offered for drilling.

The areas in lease sale 67-A were selected based upon nominations by oil companies of sites they think have potential. However, the names of the companies and their technical data are confidential.

Land within the Mat-Su borough could bring in local revenue through real estate and personal  
(See Oil page 6)



Red indicates lease area.

#5  
2-14  
FtSMN

# m questioning suspect

ldwin.  
what you want, lit-  
win replied.

videotape shows  
Baldwin out of his  
ly by the face and  
iping him on the

20 minutes or so,  
question the finally  
ll handcuffed sus-

ething wrong with

you?" Baldwin repeatedly asked the officer. "Pardon me, sir, are you under the influence of drugs and alcohol?" he parroted to Crim.

After being read his rights, Baldwin insisted he didn't understand them and asked Crim to read them again. The second time he said he still didn't understand them.

"How much did you drink?" Crim asked Baldwin.

"You mean water?" the suspect replied. "Specify yourself."

Then the large man's demeanor seemed to change. He leaned toward Crim and told him he had a cute face. He said he'd like to give him a "big, wet kiss."

Saying "I love you," several times, he aimed loud kisses at the officer. Pushing Baldwin away, Crim grabbed him by his shirt, and shoved the man into a file

(See Videotape page 12)

## Officials want more seats on boards

By ERIC TROYER

Frontiersman staff

Valley officials have asked Gov. Steve Cowper to consider putting more Valley residents on state advisory boards.

"We call Palmer Alaska's best kept secret, but sometimes I think the whole borough is considered that," said Palmer Mayor George Carte.

The Cowper administration was criticized recently for having only three Valley residents on the advisory board for the state recreational rivers plan, which will affect many of the Susitna Valley rivers.

Boards dealing with forestry management and tourism, important aspects of the Valley economy, also lack Valley representa-

(See Boards page 6)



FRONTIERSMAN/ERIC TROYER

Borough Mayor Dorothy Jones listen to Gov. Steve Cowper about the upcoming state budget, education and other issues at a meeting attended by the Borough Assembly and a number of

# Herbicides

(Continued from Page 1) mental issues," Sheldon says. They took the railroad to court and successfully stopped the railroad from using the herbicides before, she said.

Burgoyne said the herbicides "are labeled for use in the entire United States, including Alaska. Hexazinone is essentially a grass killer and triclopyr is a brush killer."

Sheldon said that governmental approval does not necessarily mean that a pesticide is safe. "The govern-

ment has been known in the past to approve things that turned out later to be toxic or harmful to humans and wildlife. And there is a lack of trust now in this kind of approval."

She believes local residents would prefer the railroad control vegetation through cutting.

However, she is willing to look at the results of this new test with an open mind. "I certainly wouldn't have a problem with anything where they are trying to reach the truth."

# Oil

(Continued from property taxes. A 100,000 acres are Health Lands, an of hundred acre University land.

Also proposed are tracts on the of Anchorage, a the northwestern Kenai Peninsula large section of off-shore acreage Trading Bay and Bay on the west Cook Inlet.

The tracts are over a wide area. eas extend to H the northern edge clude the upper L

# Boards

(Continued from Page 1) tion, Borough Mayor Dorothy Jones and others have complained.

After meeting with officials in Palmer on Saturday, Cowper said there are sometimes fluctuations in regions being represented on advisory boards and that his administration runs totals from time to time to

check out representation.

"I think in time that it will even itself out," he said, adding that he worked with the Valley's legislative delegation in choosing the rec rivers advisory board. He said he had thought there were five Valley residents on the board.

"I think it's a valid point," he said.

# Cowp

(Continued from separate from, bu along with, the Fund. Earnings fr ucation fund wi into that fund.

The education l not be tapped and then only the



Lordy, Lordy  
Betty-Betty is  
40  
Happy  
Birthday  
yesterday  
Luv ya,  
C.A.B.



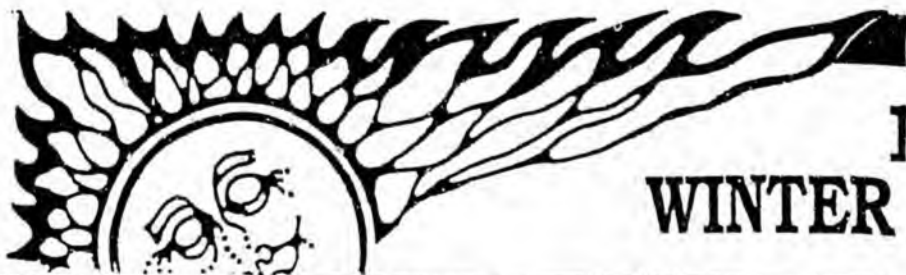
## Celebra with

Experience th  
colors. Colors  
this new year

Gorilla Firew  
half way betwee

★ NOW OPEN thru

# Gorilla Firew



# WINTER

# Valley officials criticize makeup of river board

By CHARLES P. WOHLFORTH  
Daily News reporter

**PALMER** — A board appointed by the governor to decide how the Sustina Valley's recreational rivers will be used is under fire from Mat-Su officials for not representing the Valley.

Only three of eleven members of the board have Valley addresses.

The Mat-Su Borough Assembly passed a resolution Tuesday calling for the board to be restructured so that the majority of members are Valley residents.

Wednesday, Rep. Ron Larson, D-Palmer, released a bill he will file to add two members to the board who would be appointed by the borough mayor.

Gov. Steve Cowper could not be reached for comment Wednesday. Terence O'Malley, a spokesman, said Cowper would take the matter under advisement.

The assembly's resolution passed unanimously.

Larson's bill would add two members to the board to represent the borough government, from the assembly or the planning commission. The mayor would choose them, and could be a member.

"My intent is not to infringe of the governor's power to appoint, but to provide more representation from the borough on this important committee," Larson said.

The board already has begun holding hearings on a management plan for the Sustina River.

# Man pleads no contest to killing brother

The Associated Press

**JUNEAU** — A Juneau man pleaded no contest to second-degree murder Monday for the fatal shooting of his older brother following a drinking party at the home they shared Dec. 10.

Brent A. Brockway, 20, agreed to enter the plea to the reduced charge, but there was no agreement concerning a sentence, said Margot Knuth, an assistant district attorney. No sentencing date was set.

Brockway originally was charged with first-degree murder shortly after the slaying of Kevin Brockway, 24. Knuth said the shooting resulted in part from Kevin's attacks on Brent.

Kevin struck Brent in the face at least twice during the party and Brent went into his bedroom. After the party was over and Kevin went to bed,



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	SERGERS
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# Alaska Environmental Lobby, Inc.

P.O. Box 22151 Juneau, Alaska 99802

907-586-2345

## AEL ISSUE PAPER - HB 30 RECREATION RIVERS ADVISORY BOARD

The Alaska Environmental Lobby is in substantial agreement with House Bill 30. We believe it is important that the Recreation Rivers Advisory Board be able to expand its scope as the Recreation Rivers program grows. We want to enter into the record that, based upon conversations with the bill's sponsor, our understanding of the bill is that the Recreation Rivers Advisory Board can be easily altered to accommodate the expansion of the recreation river program into areas beyond the Matanuska-Susitna Borough.

Though our preference is for an advisory board consisting purely of private citizens, we understand the need to improve local representation on the board, and believe that the amended Section 2 is a workable solution

February 20, 1989  
House Resources Committee  
Larry Landry, AEL Volunteer

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ALASKA ENVIRONMENTAL CENTER



# Alaska Environmental Lobby, Inc.

P.O. Box 22151 Juneau, Alaska 99802

907-586-2345

## AEL ISSUE PAPER - HJR 14 SOLID WASTE MANAGEMENT IN THE ARCTIC

The Alaska Environmental Lobby is in general agreement with the concept of House Joint Resolution 14, but believes that it should create a greater impetus to search for solutions than it does at present.

While we appreciate the Environmental Protection Agency's motives in closing all solid waste facilities that do not meet regulatory requirements, we also realize that severe environmental and logistical constraints limit the development and operation of disposal facilities in much of rural Alaska. There are no easy answers in finding a new place to dump villages' trash. The EPA should be flexible in managing solid waste disposal in the state's small, remote communities. Too frequently, the closure or absence of a landfill in rural communities has meant that, for lack of a better alternative, garbage is thrown into the nearest convenient spot or left to wash away. Obviously, this is not the answer.

We agree that state agencies and villages need more time to develop a long-term approach to solid waste management than the few months allowed under the EPA's current agenda. Still, a complete exemption from EPA's rules -as requested in HJR 14- does not give either the state or villages the incentive to aggressively pursue solutions. We suggest that a temporary exemption, requiring continuing state review of alternative solutions, would prevent random and disorganized disposal and encourage communities to seek answers.

In addition, we are unclear about the definition of "remote and isolated communities." These are relative terms and do not necessarily prevent a community from meeting EPA standards; for example, Nome and Quinhagak are in very different situations and have varying resources with which to attack the solid waste problem, yet both may be considered remote and isolated.

With these few changes, the Alaska Environmental Lobby would speak strongly in favor of HJR 14. We are interested in the state's agenda and strategy for grappling with the waste management problem, any potential for funding, and who will be affected by these actions.

House Resources Committee  
February 21, 1989  
Karen Wood and Larry Landry

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