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Official Business

Alaska State Legislature

SENATE

Committee on Finance

P.O. Box V
State Capitol
Juneau, Alaska 99811

MEMORANDUM

April 16, 1990

TO: Representative Johnny Ellis, Chairman
House Health, Education and Social Services Committee

FROM: Senator John Binkley

RE: SB 453 - An Act allowing nonprofit associations to receive grants from the Department of Public Safety for a reward program to enforce alcoholic beverage control laws

SB 453 adds nonprofit associations to eligible grantees for reward programs dealing with apprehension and conviction of persons who violate the Alcohol Local Option Laws under Title 04.

Recognizing that bootlegging and other violations of the Alcohol Local Option Laws are very serious offenses, the Legislature established the Alcohol Reward and Enforcement Program in 1989. Thirteen local option communities subsequently applied for and received grants to operate reward programs.

By expanding the statute to allow nonprofits to participate in the reward program the benefits could be broadened to encompass more local option communities. It would also allow existing grantees to contract with their VPSO grantee for administrative support. Eighty-nine villages in Alaska have adopted one of the Alcohol Local Option Laws. Eleven nonprofits currently operate VPSO programs.

AVCP

Association of Village Council Presidents
P.O. Box 219 • Bethel, Alaska 99559 • Phone 543-3521

TESTIMONY BY THE ASSOCIATION OF VILLAGE COUNCIL PRESIDENTS ON SENATE BILL NO. 453

The Association of Village Council Presidents (AVCP) is a non-profit Native corporation representing the interests of 56 Native Villages in the Yukon-Kuskokwim delta region of Southwest Alaska. AVCP administers, with State funding, the Village Public Safety Officer (VPSO) program for this area of Alaska. Through AVCP, 34 Villages in the region have a resident trained public safety officer. Without their local public safety officer, these Villages would be without trained law enforcement except for a handful of State Troopers miles and hours away in Bethel.

Among the local VPSO's duties is the prevention of the sale, importation, or possession of alcohol and other drugs in Villages where such activity is illegal. The importance of this VPSO responsibility cannot be overstated; the destructive effect of alcohol abuse on the Y-K delta is painfully obvious to all.

AVCP as the administer for the VPSO's is vitally concerned that these officers have all available help in combating illegal alcohol and drug activity. One very useful tool in this help is the reward program made possible through AS 18.65.085(c). Under this statute, municipalities and established villages can apply for and receive grants to reward those providing information leading to the

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apprehension and conviction of bootleggers and others who violate alcohol laws.

However as that statute now reads, only municipalities and established Villages may apply for these grants. The amendment proposed by Senate Bill No. 453 would allow non-profit organizations to also apply for the reward grants. AVCP supports this amendment with the reservation that only non-profits who administer VPSO programs should be able to apply for the grants.

It is important that non-profits that administer VPSO programs be allowed to apply for reward grants. Quite simply, AVCP is in the best position to insure that the Villages which are served by VPSO's are granted the reward money. AVCP has the administrative capability to go through the mechanics of applying for the grants, to provide the necessary information to support the grants, and to follow up on the applications. To the contrary, many of the small, isolated Villages served by the VPSO program do not have the administrative infrastructure to successfully apply for these grants. For example, only 6 villages from the AVCP region applied for these grants last year. One of these Villages was disqualified because it failed to provide necessary information. If AVCP is allowed to apply for these grants, more Villages will benefit from the reward system; and remote village Alaska needs this program.

One of AVCP's major purposes in being is to provide the kind of administrative assistance to its Villages that

is required by the reward grant system. The State trusts AVCP to administer its VPSO program in southwest Alaska because of AVCP's ability to coordinate public safety efforts between the municipal governments, Tribal governments, State and city police, and the VPSO's. The State should also allow AVCP to apply for these grants, and help provide the administration and coordination that is necessary if the reward program is to really work in our region.

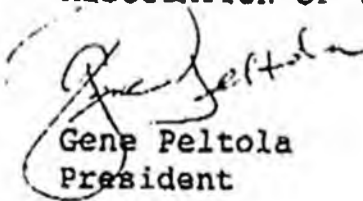
However, not all non-profits should be allowed to apply for these grants. As pointed out above, AVCP as the administrator of the VPSO program for the region is in a unique position as opposed to other non-profits to enhance the success of the rewards effort. There are 10 other non-profits in the State who also administer VPSO programs. Only these organizations should be allowed to apply for the grants along with the municipalities and Villages. Only these organizations have the experience and expertise to help administer and coordinate the reward effort.

Not only does it make no sense to open the grant process to organizations with no experience or current role in the public safety area, but to do so would create unnecessary competition with those most closely associated with local law enforcement. Also, opening the process to all non-profits would result in more applications, and an unnecessary increase in State expenditure to determine who gets the grants.

For the above reasons, AVCP urges that Senate Bill 453 be amended such that municipalities, Villages, and non-profit organizations administering VPSO programs be allowed to apply for reward grants. With such a change, AVCP strongly urges the passage of Senate Bill 453.

Respectfully submitted,

ASSOCIATION OF VILLAGE COUNCIL PRESIDENTS



Gene Peltola
President

STATE OF ALASKA THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY LEGISLATIVE REFERENCE LIBRARY

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

SB 453

H. HESS

4/18/90

H HESS

4/23/90

HOUSE COMMITTEE REPORT

(7)

Date Referred: April 9, 1990

FURTHER REFERRALS:

FINANCE

Date of Committee Action: 4/23/90

The HESS Committee considered:

SB 453

SENATE BILL NO. 453

REWARD/GRANTS FOR ALCOHOL LAW ENFORCEMENT

"An Act allowing nonprofit associations to receive grants from the Department of Public Safety for a reward program to enforce alcoholic beverage control laws."

RECOMMENDATIONS:

- be replaced with HCS SB 453 (HESS) the same title
 a new title
- have attached amendment(s)
- do pass
- do not pass
- no recommendation
- individual recommendations
- additional referral to the _____ Committee

ADOPTS: _____ letter of intent

ATTACHES NEW FISCAL NOTE(s):
(Dept)

APPROVES PREVIOUS:

(Date/Dept)

- fiscal impact _____
- zero fiscal note _____
- zero with analysis _____

- fiscal note(s) _____
- zero fiscal note(s) 3/16/90 AD5
- zero fn/analysis _____

SIGNING DO PASS:

[Signature]
[Signature]
[Signature]
[Signature]

SIGNING:

(Check approp. column)

	Do Not Pass	No Rec	Amend
<u>[Signature]</u>			

[Signature]
Chairman's Signature

Original sponsor(s): SEN. BINKLEY, Zharoff

1 IN THE SENATE

2 HOUSE CS FOR SENATE BILL NO. 453 ()

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SIXTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act allowing nonprofit associations to receive
7 grants from the Department of Public Safety for a
8 reward program to enforce alcoholic beverage control
9 laws."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 * Section 1. AS 18.65.085(c) is amended to read:

12 (c) The Department of Public Safety may establish and administer
13 a reward program, and provide grants to municipalities, [AND] estab-
14 lished villages, and at the request of a municipality or established
15 village to a nonprofit association that administers a village public
16 safety officer program, for reward programs[,] leading to the appre-
17 hension and conviction of persons who violate AS 04.11.010 by selling,
18 importing, or possessing alcoholic beverages in violation of an ordi-
19 nance adopted by a municipality or established village under AS 04.-
20 11.490 - 04.11.500.

FISCAL NOTE

REQUEST:

Revision Date: _____ Agency Affected: Public Safety
 Title: Reward/grants for alcohol law enforcement BRU: Alaska State Troopers
 Sponsor: Senators Binkley & Zharoff Component: Detachments
 Requestor: Senate C&RA

EXPENDITURES/REVENUES: (Thousands of Dollars) (Inflation not included)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
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REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
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FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER/PROG RCPT						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

No fiscal impact anticipated.

Prepared by: Francis C. Allan
 Division: Alaska State Troopers

Phone: 269-5691
 Date: 02/16/90

Approved by Commissioner: Arthur English
 Agency: Department of Public Safety

Date: 2-20-90
 Page 1 of 1

2/16/90