

HJR

22

HOUSE COMMITTEE REPORT

(7)

Date Referred: February 3, 1989

FURTHER REFERRALS: STATE AFFAIRS

APPALED

Date of Committee Action: 2/21/89

The HEALTH, EDUCATION, & SOCIAL SERVICES Committee recommends that:

HOUSE JOINT RESOLUTION NO. 22

[REPAIR OF SCHOOLS ON MILITARY BASES]

Relating to schools on military bases.

[] be replaced with CS HJR 22 (HESS) [] the same title
[] a new title

[] have attached amendment(s)

- [] do pass
[] do not pass
[] no recommendation
[] individual recommendations
[] additional referral to the _____ Committee

ADOPTS: _____ letter of intent

ATTACHES NEW FISCAL NOTE(s):

- [] fiscal impact
[] zero fiscal note
[] zero with analysis

APPROVES PREVIOUS:

- [] fiscal note(s) published:

[] zero fiscal notes(s) published:

SIGNING DO PASS:

SIGNING OTHER THAN DC PASS:
(Do Not Pass, No Recommendation, Amend)

Rev. Charles Davis
Mark Boyer
Fred Jace
John Ellis
Walt Furnace
Steve Jupp

John Ellis
Chairman's signature

BY COTTEN, ELLIS, PHILLIPS,
SPOHNHOLZ, M.DAVIS, MILLER,
DAVIDSON AND MARTIN

1 IN THE HOUSE

2

HOUSE JOINT RESOLUTION NO. 22

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

SIXTEENTH LEGISLATURE - FIRST SESSION

5

Relating to schools on military bases.

6 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

7

WHEREAS schools located on Fort Richardson, Fort Wainwright, Elmendorf
8 Air Force Base, Eielson Air Force Base, and the Kodiak Coast Guard Support
9 Center are operated by the local school district; and *needs to be*
comprehensive

10

WHEREAS the federal government owns these schools; and

11

WHEREAS these school buildings are significantly below building stan-
12 dards when compared to other schools within the local school district; and

13

WHEREAS the local school districts are expressly prohibited from
14 conducting major maintenance or selling general obligation bonds to raise
15 money for these schools; and

16

WHEREAS the state has appropriated large amounts of money to provide
17 for the maintenance of these schools at a time when state revenue is in
18 severe decline; and

19

WHEREAS the U.S. Department of Education, Office of Impact Aid has
20 made a commitment to provide major assistance for school maintenance; and

21

WHEREAS schools on military bases in the state are the second highest
22 national priority of the U.S. Department of Education; and

23

WHEREAS repairs by the federal government may not begin for another
24 two to three years due to the federal policy of resurveying maintenance
25 needs at these schools; and

26

WHEREAS parents of children attending these schools believe their
27 children receive second-class treatment and that federal officials have not
28 been responsive to their concerns;

29

BE IT RESOLVED by the Alaska State Legislature that the federal

1 government is requested to ^{assume} responsibility for necessary repair and
2 upgrade work on schools located on Fort Richardson, Fort Wainwright, Elmen-
3 dorf Air Force Base, Eielson Air Force Base, and the Kodiak Coast Guard
4 Support Center; and be it

5 FURTHER RESOLVED that after necessary repair and upgrade work is
6 completed the ownership of the schools should be transferred to the local
7 school district.

8 COPIES of this resolution shall be sent to the Honorable Dan Quayle,
9 Vice-President of the United States and President of the U.S. Senate; the
10 Honorable Jim Wright, Speaker of the U.S. House of Representatives; to the
11 Honorable Ted Stevens and the Honorable Frank Murkowski, U.S. Senators, and
12 the Honorable Don Young, U.S. Representative, members of the Alaska delega-
13 tion in Congress; to the Honorable John Tower, Secretary of the U.S.
14 Department of Defense; to the Honorable Lauro Cavazos, Secretary of the
15 U.S. Department of Education; to the Honorable William G. Demmert, Commis-
16 sioner of the Alaska Department of Education; and to the superintendents of
17 the Anchorage, Kodiak, and Fairbanks school districts.

18

FISCAL NOTE

REQUEST:

Revision Date: _____
Title: Relating to Schools on Military Bases
Sponsor: Cotten, Ellis, Phillips, et. al.
Requestor: Cotten

Agency Affected: Education
BRU: Education Finance and Support Services
Components: CIP overhead and associated costs

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Prepared by: Marv Hakala Phone: 465-2800
Division: Commissioner's Office Date: 2/13/89

Approved by Commissioner: William G. Demmert Date: 2/13/89
Agency: Education

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)



ANCHORAGE SCHOOL DISTRICT

4600 DeBarr Avenue
P.O. Box 196814
Anchorage, Alaska 99519-8614
AREA CODE (907) 333-9561

SCHOOL BOARD

Martha Rodgers
President

William Frica
Vice President

Jim Romsaen
Clerk

Paul Precourt
1981-82, 1984-86

Betty Davis
Treasurer
Past President
1982-83

Darryl Jordan
Clerk Pro Tem

John Buchanan
Assistant Treasurer
Past President
1983-84, 1986-87

Carol Slope
PARASITICIAN

SUPERINTENDENT

William Costa, Ph.D.

December 13, 1988

The Honorable Lewis D. Walker
Deputy Assistant Secretary of
the Army (Environment, Safety and
Occupational Health)
U. S. Department of the Army
Room 2E577 - The Pentagon
Washington, D.C. 20310

Dear Mr. Walker:

I look forward to our meeting on Tuesday, December 20, at 10:00 a.m. in your office at the Pentagon. Our purpose in coming, as you know, is to discuss the Anchorage School District's plan to improve life-safety conditions at the schools on Elmendorf Air Force Base and Fort Richardson Army Post. Our plan has the strong support of the Anchorage military communities, but it cannot be implemented without your assistance.

Background

The Anchorage School District continues to be deeply concerned about the condition of schools on Elmendorf Air Force Base and Ft. Richardson Army Post. There are six elementary schools, a special education facility and a music department facility involved. Approximately 2500 children of military parents are taught in these schools.

The educational programs and staffing are of high quality and are comparable to programs throughout the District. This is in part evidenced by the District's performance on standardized tests scores where we continue to rank among the very highest metropolitan school districts nationally. More importantly, the military command recognizes and supports the strength of the system. Because of the high mobility which characterizes military careers, parents are able to make specific comparisons. The high quality of public education helps make Anchorage, Alaska an attractive duty station.

The problems involve the school physical plants. Four of these structures pre-date Alaskan statehood (1959). The newest were built in 1952. The major maintenance needs include asbestos removal, code upgrades, handicapped accommodations, roof repairs, playground improvements, etc. The schools do not compare favorably with schools throughout the rest of the District. The clear lines of demarcation are the boundaries of the military installations. This causes considerable consternation on the part of many military parents; simply put, they feel themselves to be second class citizens.

The Honorable Lewis D. Walker
December 13, 1988
Page 2

The poor condition of the base and post schools is not primarily an age problem. There are a number of schools in our system which are comparable in these terms. The difference is in the major maintenance programs. The Anchorage School District conducts major maintenance for all schools in the District with the exception of base and post schools. The District, through a contract with the State of Alaska, administers the instructional programs. This contract expressly limits the District to performing only minor maintenance and repair. "Minor" is defined in the contract as \$25,000 or less. The School District spends on the average of \$400,000 for minor maintenance of base and post schools. (Frankly, much of this is in excess of the \$25,000 project limit). In addition, we successfully lobbied the state Legislature for \$1.1 million in improvement for base and post schools this past summer. The Legislature does not traditionally fund projects for federal facilities.

The State of Alaska Department of Education is responsible for major maintenance. This is specified both in the contract with the Anchorage School District and in the use permits accepted by the State Department of Education from the United States Department of Education. Particularly during the past several years, the State Department of Education has been unable to secure funding for major maintenance. The State has requested P.L. 81-815 funds from the federal government.

The Federal Department of Education response has been in several parts. First, there is available approximately \$9 million per year for 158 buildings throughout the country. There simply is not enough money to go around. The State of Alaska has traditionally received approximately \$3 million in additional Public Law 874 funding from the federal government by applying for dependents of military personnel as a state operated school through the Alaska Department of Education. The Federal Department of Education questions why some of this money has not been used for major maintenance.

In the midst of the bureaucratic debates over funding and responsibility, major maintenance on base and post schools has suffered. According to our most recent estimates, approximately \$16 million would be required to bring these schools up to par with their counterparts throughout the District. Of this amount, roughly one-third, or \$5 million, are required for federally mandated asbestos abatement.

Asbestos Abatement Cost Recovery

As you know, Congress allocated \$5 million from funds appropriated for environmental restoration in Title II of Public Law 98-473 for payment to the Anchorage School District. These funds were applied as Congress directed to the abatement of the asbestos hazard at the Bartlett/Begich Junior/Senior High School. Under a Memorandum of Agreement between the United States, represented by the Commander, Alaska District, USACE, and the School District, dated March 26, 1965, the School District became obligated to repay to the United States a proportionate share of any proceeds from cost recovery litigation brought by the School District against those responsible for the asbestos hazard in the school.

The Honorable Lewis D. Walker
December 13, 1988
Page 3

The School District had sued W. R. Grace & Co. for asbestos abatement cost recovery, prior to the effective date of the Memorandum of Agreement, and that lawsuit has recently been settled. We are not at liberty to disclose in this letter the specific terms of the settlement with W. R. Grace & Co., as the settlement agreement with Grace contains a confidentiality clause. The School District's obligation to repay the United States, however, is in the range of several million dollars.

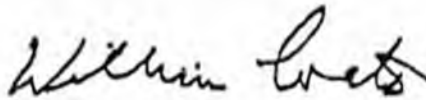
The Direct Use of Cost-Recovery Proceeds
for Base School Improvements

We propose that the Anchorage School District enter into a further Agreement with the United States, providing that the federal share of the asbestos abatement cost-recovery proceeds be applied directly by the School District to life-safety improvements needed at the base schools on Elmendorf Air Force Base and Fort Richardson Army Post. Our lawyers inform us that there appears to be no legal impediment to this plan, and we understand that the Department of Defense lawyers who have reviewed the law and its legislative history share this view.

The School District is prepared immediately to implement this plan, if your office and Deputy Assistant Secretary Barbara S. Pope concur. The direct beneficiaries, of course, will be the military communities in the Anchorage area and the children that are military dependents.

We look forward to discussing the most appropriate means of implementing the School District's plan. It is strongly supported by the military authorities in Anchorage, as well as the parents, teachers, and students who will benefit. We share your view that Secretary Pope will have an important role in the department's decision, and we hope it will be possible to meet with her as well on December 20th.

Very truly yours,


William Coats
Superintendent of Schools

WC/MPM/lk

cc: Hon. Barbara S. Pope
Senator Ted Stevens

1988 - 89

FUNDING REQUESTS FOR
ANCHORAGE SCHOOL DISTRICT
MILITARY INSTALLATION SCHOOLS

ANCHORAGE SCHOOL BOARD OF EDUCATION

William Frick, President
Bettye Davis
Carol Stolpe
Darryl Jordan
Betty Bruckman
Jean Buchanan
Sharon Richards

William Coats, Ph.D.
Superintendent

December 12, 1988

Division of Planning, Communications, and Development
Planning Department

INTRODUCTION AND FORMAT

Included in this document are project proposals for the school facilities located on Elmendorf Air Force Base and Fort Richardson Army Post. These facilities are currently owned by the Federal Government and operated by the Anchorage School District. Project proposals contained within this document were also included in the 1988-89 Legislative Requests document, which was submitted to the Alaska State Legislature for consideration of funding. The Legislative Requests included project proposals from both civilian residential and on-base school facilities.

Projects contained in Category I "Life/Safety, District Priority Major Maintenance and Essential for the Housing of Students," and Category II "Essential to the Instructional Program" were developed through a comprehensive planning and review process which identified District capital project needs, and assigned priority rankings to existing and newly submitted project proposals.

Participating in the process were parents, teachers and principals at the school unit level who reviewed existing projects and also submitted new proposals; in conjunction with a central review committee comprised of professional staff who reviewed the submitted proposals, developed cost estimates, and assigned priority as appropriate. Projects which do not meet established ASD standard school policy criteria have been deleted. The final listing of project proposals contained within this document has been reviewed and approved by the Anchorage School Board. These efforts have been made for the purpose of providing the best possible facilities and program support for the delivery of educational services to the youth of Anchorage.

Those projects contained within Category I, Priority 6, "District Priority Major Maintenance", have been compiled through a separate planning process. For the most part, these projects are smaller in scope than the other projects listed in the document (most are less than \$100,000), and involve repair or replacement rather than capital construction or major upgrade. These projects have also been reviewed and proposed at the "grass roots" level by concerned parents and teachers, submitted by school principals to the ASD Capital Projects Division, and reviewed and assigned priority by professional staff, taking into account community expressed desires. While the District has long recognized the need to properly maintain its properties and buildings, funding in this area has historically been inadequate.

The reader should note that some projects in Categories I and II have the same priority assigned to them. This is because, in the assessment of the review committees, it was determined that these projects were comprised of very similar items, and that unless there existed a salient need in any one particular school, that these projects should be assigned an equal priority. Cost estimates are provided for each project. If a particular project receives funding, then planning and design documents will be prepared and submitted to the appropriate bodies for review and approval.

NOTE: Most of the cost-estimates for projects in Category I and II were furnished by professional estimating firms working under contract to the District, and have been updated to allow for changes in project scope and prevailing local area capital construction costs. Cost estimates for projects in Category I, Priority 6, "District Priority Major Maintenance", were developed in-house by professional staff. All estimates are adjusted for inflation and will be good through the end of 1989.

CATEGORY I

LIFE SAFETY,

DISTRICT PRIORITY MAJOR MAINTENANCE

AND

ESSENTIAL FOR THE

HOUSING OF STUDENTS

ANCHORAGE SCHOOL DISTRICT
LEGISLATIVE REQUESTS SUMMARY SHEET

CATEGORY I

LIFE SAFETY DISTRICT PRIORITY MAJOR MAINTENANCE AND
ESSENTIAL FOR THE HOUSING OF STUDENTS

<u>PRIORITY</u>	<u>LEGISLATORS</u>	<u>PROJECT</u>	<u>ESTIMATED COST</u>
6	All	District Priority Major Maintenance	\$1,197,000
7	Halford, Kelly Cotten, Phillips	Ursa Major New Elevator	<u>300,000</u>
		SUB TOTAL (CATEGORY I)	\$1,497,000

ANCHORAGE SCHOOL DISTRICT
 LEGISLATIVE REQUESTS
LIFE/SAFETY, DISTRICT PRIORITY MAJOR MAINTENANCE AND ESSENTIAL FOR THE HOUSING OF STUDENTS
CATEGORY I

<u>SCHOOL</u>	<u>SENATE/ HOUSE DIST.</u>	<u>RD</u>	<u>TITLE</u>	<u>PROJECT DESCRIPTION</u>	<u>PRELIMINARY EST COSTS</u>	<u>ASD PRIORITY</u>
Districtwide	All		District Priority Major Maintenance.	An attached listing of Major Maintenance projects is provided.	\$1,497,000	6
Ursa Major	S-1; H-15		New Elevator	This project will provide an elevator for this two story school.	\$300,000	7

ANCHORAGE SCHOOL DISTRICT
DISTRICT PRIORITY MAJOR MAINTENANCE
FY 1989-90 PROJECT LIST

<u>SCHOOL</u>	<u>DISTRICT</u>	<u>PROJECT</u>	<u>AMOUNT</u>
KENNEDY	S-I; H-15	Paint exterior	\$ 25,000
MT. ILIAMNA	S-H; H-13	Install storage units for classrooms and nurse's office	\$ 28,000
KENNEDY	S-I; H-15	Resurface gym floor	\$ 14,000
MT. ILIAMNA	S-H; H-13	Interior paint	\$ 35,000
AURORA	S-H; H-13	Refinish new gym floor	\$ 10,000
AURORA	S-H; H-13	Replace intercom system	\$ 38,000
MT. SPURR	S-H; H-13	Install carpet in music room and all classrooms	\$ 45,000
AURORA	S-H; H-13	Upgrade heating system	\$100,000
URSA MINOR	S-I; H-15	Replace all chalkboards	\$ 20,000
MT. SPURR	S-H; H-13	Heating system upgrade	\$100,000
KENNEDY	S-I; H-15	New lighting in MPR	\$ 30,000
MT. ILIAMNA	S-H; H-13	Misc. heat and vent	\$ 10,000
ORION	S-H; H-13	Playground drainage	\$ 10,000
ORION	S-H; H-13	Roof repair	\$ 20,000
MT. ILIAMNA	S-H; H-13	Enlarge parking lot	\$ 32,000
ORION	S-H; H-13	Install heating units in library	\$ 15,000
URSA MAJOR	S-I; H-15	Paint exterior of the building	\$ 40,000
URSA MINOR	S-I; H-15	Playground improvements	\$ 20,000
MT. SPURR	S-H; H-13	Paint building interior	\$ 35,000
KENNEDY	S-I; H-15	Recarpet entire school	\$ 30,000

ANCHORAGE SCHOOL DISTRICT
DISTRICT PRIORITY MAJOR MAINTENANCE
FY 1989-90 PROJECT LIST

<u>SCHOOL</u>	<u>DISTRICT</u>	<u>PROJECT</u>	<u>AMOUNT</u>
URSA MINOR	S-I; H-15	Replace carpet	\$ 17,000
ORION	S-H; H-13	Pave parking lot & bus area	\$ 75,000
URSA MINOR	S-I; H-15	Exterior windows and frames replaced	\$ 25,000
KENNEDY	S-I; H-15	Paint interior	\$ 28,000
MT. SPURR	S-H; H-13	Replace floor tile	\$ 12,000
MT. SPURR	S-H; H-13	Install mini-blinds all windows	\$ 15,000
MT. ILIAMNA	S-H; H-13	Install cork strip for art display	\$ 6,000
KENNEDY	S-I; H-15	Replace fire alarm system	\$ 24,000
MT. SPURR	S-H; H-13	Install electrical wiring for computer lab	\$ 10,000
MT. SPURR	S-H; H-13	Enlarge parking lot	\$135,000
URSA MINOR	S-I; H-15	Replace fire alarm system	\$ 15,000
MT. SPURR	S-H; H-13	Install exhaust fans/adult bathrooms	\$ 6,000
MT. SPURR	S-H; H-13	Install handicap ramp	\$ 10,000
URSA MAJOR	S-I; H-15	Playground improvements	\$ 90,000
ORION	S-H; H-13	Install windows in old Rigel gym	\$ 12,000
ORION	S-H; H-13	Install electric clocks	\$ 10,000
KENNEDY	S-I; H-15	Resurface playground	<u>\$ 50,000</u>
TOTAL DISTRICT PRIORITY MAJOR MAINTENANCE ITEMS:			\$1,197,000

CATEGORY II
ESSENTIAL
TO THE
INSTRUCTIONAL PROGRAM

ANCHORAGE SCHOOL DISTRICT
LEGISLATIVE REQUESTS SUMMARY SHEET

CATEGORY II

ESSENTIAL TO THE INSTRUCTIONAL PROGRAM

<u>PRIORITY</u>	<u>LEGISLATORS</u>	<u>PROJECT</u>	<u>ESTIMATED COST</u>
1	All	Elementary & Secondary Schools (Phase III) Highest Priority Items Asbestos and Life/Safety - Affects fifty-five facilities districtwide	5,814,900
2	All	Elementary and Secondary Renovations Second Priority Asbestos and Life Safety Items	450,000
4	Pourchot, Uehling Undecided, Martin	Aurora Library Addition	600,000
4	Halford, Kelly Cotten, Phillips	Kennedy Library Expansion	840,000
5	Pourchot, Uehling Undecided, Martin	Mt. Spurr Expand Kindergarten Center	330,000
5	Pourchot, Uehling Undecided, Martin	Mt. Spurr New Multipurpose Room	1,500,000
5	Pourchot, Uehling Undecided, Martin	Orion Addition of Multipurpose Room and Stage	2,625,000
5	Halford, Kelly Cotten, Phillips	Ursa Minor Gym and Library Addition	2,500,000
6	Halford, Kelly Cotten, Phillips	Kennedy Resurface Playground	200,000
6	Pourchot, Uehling Undecided, Martin	Mt. Spurr Enlarge Parking Lot	100,000
8	Pourchot, Uehling Undecided, Martin	Aurora Kitchen Remodel	120,000
8	Pourchot, Uehling Undecided, Martin	Mt. Iliamna Parking/Lighting/Playground Improvements	150,000
8	Halford, Kelly Cotten, Phillips	Ursa Major Storage for P.E. Equipment and Instructor Workspace	175,000

ANCHORAGE SCHOOL DISTRICT
LEGISLATIVE REQUESTS SUMMARY SHEET

CATEGORY II

ESSENTIAL TO THE INSTRUCTIONAL PROGRAM

<u>PRIORITY</u>	<u>LEGISLATORS</u>	<u>PROJECT</u>	<u>ESTIMATED COST</u>
8	Halford, Kelly Cotten, Phillips	Ursa Major Renovate and Upgrade Restrooms	350,000
8	Halford, Kelly Cotten, Phillips	Ursa Major Renovation	<u>\$ 300,000</u>
		SUBTOTAL (CATEGORY II)	16,054,900
		SUBTOTAL (CATEGORY I)	<u>1,497,000</u>
		TOTAL	\$17,551,900

ANCHORAGE SCHOOL DISTRICT
 LEGISLATIVE REQUESTS
ESSENTIAL TO THE INSTRUCTIONAL PROGRAM
 CATEGORY II

SCHOOL	SENATE/ HOUSE DIST.	PROJECT TITLE	PROJECT DESCRIPTION	PRELIMINARY EST COSTS	ASD PRIORITY
Districtwide	All	Life safety renovations and asbestos abatement	This funding will allow completion of life safety corrections and abatement of friable asbestos and cementitious asbestos.		1
Aurora	S-H; H-13	Life safety/asbestos abatement	Priority 1	\$ 1,331,000	
Kennedy	S-I; H-15	Life safety/asbestos abatement	Priority 1	570,000	
Mt. Iliamna	S-H; H-13	Life safety/asbestos abatement	Priority 1	893,000	
Orion	S-H; H-13	Life safety/asbestos abatement	Priority 1	1,062,300	
Ursa Major	S-I; H-15	Life safety/asbestos abatement	Priority 1	1,212,000	
Ursa Minor	S-I; H-15	Life safety/asbestos abatement	Priority 1	<u>746,600</u>	
DISTRICTWIDE TOTAL PRIORITY 1 ITEMS:				\$ 5,814,900	
Districtwide	All	Second priority life safety renovations and asbestos abatement.	This funding will allow completion of code corrections and abatement of all remaining asbestos.		2
Mt. Spurr	S-H; H-13	Life safety/asbestos abatement	Priority 2	450,000	

ANCHORAGE SCHOOL DISTRICT
 LEGISLATIVE REQUESTS
ESSENTIAL TO THE INSTRUCTIONAL PROGRAM
 CATEGORY II

SCHOOL	SENATE/ HOUSE DIST	PROJECT TITLE	PROJECT DESCRIPTION	PRELIMINARY EST COSTS	ASD PRIORITY
Aurora	S-H; H-13	Library addition	Aurora's present library is a long, narrow area which originally was classroom space. A new area is needed which meets ASD Elementary Standards and accomodates future technological advances. The media center will best implement the library scope and sequence as well as provide instructional support for the entire elementary curriculum. It should include storage for AV equipment, conference rooms and an increase in overall size to meet the Alaska Standards for School Libraries.	\$600,000	4
Kennedy	S-I; H-15	Library expansion	The school currently has 302 students and the library consists of one and one third rooms which were originally constructed as classrooms. Books and equipment, out of necessity, are piled on the floor and there is only room for two tables for students. The present library is insufficient for school needs.	\$840,000	4

ANCHORAGE SCHOOL DISTRICT
 LEGISLATIVE REQUESTS
ESSENTIAL TO THE INSTRUCTIONAL PROGRAM
CATEGORY II

SCHOOL	SENATE/ HOUSE DIST.	PROJECT TITLE	PROJECT DESCRIPTION	PRELIMINARY EST. COSTS	ASD PRIORITY
Mt. Spurr	S-H; H-13	Expand Kindergarten Center	This project will expand Room 5 so it is flush with the exterior wall of the new Media Center to provide adequate space for kindergarten students. Standard Anchorage elementary school recommendations are 60 per student. Mt. Spurr kindergarten rooms at present have less than 30 square feet per student. An increase in room space would provide adequate space for additional kindergarten learning centers and help provide a school experience for military dependents comparable to that offered in off-base Anchorage schools. This addition will accommodate the full-day kindergarten program.	\$330,000	5
Mt. Spurr	S-H; H-13	New Multi purpose Room	Construct new multi purpose room as per elementary program standards to include ample storage area and shower.	\$1,500,000	5
O'len	S-H; H-13	Addition of multipurpose room and stage.	This project will add a multipurpose room with a raised stage. The present gymnasium would then be used to expand the physical education program. The project would include storage for chairs and will also involve resurfacing the present gymnasium and adding an amplifier system.	\$2,625,000	5

ANCHORAGE SCHOOL DISTRICT
 LEGISLATIVE REQUESTS
ESSENTIAL TO THE INSTRUCTIONAL PROGRAM
CATEGORY II

SCHOOL	SENATE/ HOUSE DIST.	PROJECT TITLE	PROJECT DESCRIPTION	PRELIMINARY EST. COSTS	ASD PRIORITY
Ursa Minor	S-I; H-15	Gym and library addition.	The existing multipurpose room is not adequate to meet the needs of the educational program. Due to enrollment in excess of capacity, the facility cannot meet the needs. A new gym with office and storage is needed. The IMC is undersized and would be converted to other educational use. A new IMC to District standards is needed including ancillary space. Remodeling is required including second classroom exits.	\$2,500,000	5
Kennedy	S-I; H-15	Resurface playground.	This project will resurface the entire playground and hockey field.	\$200,000	6
Mt. Spurr	S-H; H-13	Enlarge parking lot.	This project will enlarge the parking lot at Mt. Spurr Elementary.	\$100,000	6
Aurora	S-H; H-13	Kitchen remodeling	This project will remodel the kitchen and install a divider curtain in the multipurpose room in order to accommodate simultaneous lunch and physical education programs. * kitchen area is inadequate. This remodeling would provide a more efficient serving area and allow greater utilization of the multi-purpose room for instruction.	\$120,000	8

ANCHORAGE SCHOOL DISTRICT
 LEGISLATIVE REQUESTS
ESSENTIAL TO THE INSTRUCTIONAL PROGRAM
CATEGORY II

SCHOOL	SENATE/ HOUSE DIST.	PROJECT TITLE	PROJECT DESCRIPTION	PRELIMINARY EST. COSTS	ASD PRIORITY
Mt. Iliamna	S-H; H-13	Parking/Lighting/Playground improvements.	This project would provide necessary parking for staff and install lighting for better security. The program serves special education pre-schools. Cushion material, sod and playground equipment needs to be installed to serve these children.	\$150,000	8
Ursa Major	S-I; H-15	Storage for physical education equipment and instructor workspace.	This project will construct a storage area in back of the small gym for the physical education equipment. Present storage is inadequate with no work area available for the instructor. This area should be about 12'X35'. This would include double door entry to the gym and a combination office/storage for physical education teacher and physical education equipment.	\$175,000	8
Ursa Major	S-I; H-15	Classroom Renovation.	Remove carpet from the walls in the music room and install acoustic tile. Paint walls where tile is not installed.	\$300,000	8

ANCHORAGE SCHOOL DISTRICT
LEGISLATIVE REQUESTS
ESSENTIAL TO THE INSTRUCTIONAL PROGRAM
CATEGORY II

<u>SCHOOL</u>	<u>SENATE/ HOUSE DIST.</u>	<u>PROJECT TITLE</u>	<u>PROJECT DESCRIPTION</u>	<u>PRELIMINARY EST. COSTS</u>	<u>ASD PRIORITY</u>
Ursa Major	S-1; H-15	Renovation of restrooms, central entry, halls and classrooms.	The old present marlite on the walls is rusted and unsightly. It portrays the impression of a building interior not well maintained. It needs to be re- moved and replaced with eight foot light paneling. The rest- room fixtures, countertops and surfaces need to be modernized.	\$350,000	8



OFFICE OF
ATTENTION OF

DEPARTMENT OF THE ARMY
HEADQUARTERS, 8th INFANTRY DIVISION (LIGHT)
AND US ARMY GARRISON, ALASKA
FORT RICHARDSON, ALASKA
89505-5000



December 16, 1988

Directorate of Personnel
and Community Activities

The Honorable Lewis D. Walker
Deputy Assistant Secretary of the Army
(Environment, Safety and Occupational Health)
Department of the Army
Room 2E577, The Pentagon
Washington, DC 20310

Dear Mr. Walker:

Your meeting scheduled for December 20 with William Coats, Superintendent, Anchorage School District, is of great concern to the families of the Arctic Light Division. On their behalf, I wish to add my support to Dr. Coats' proposal set forth in his December 15 letter to you.

Many of our families are concerned, and justifiably so, about the three elementary schools that their children attend on Fort Richardson. While the teachers and administrators are strong in their concern for our children and strive to deliver a quality learning experience, the facilities in which they and their students spend a great part of each day are in need of repair and upgrade.

It is clear to me that the condition of the public schools on the fort is a significant detractor to soldiers' perception of Alaska as a highly desirable assignment location. Complete confidence in the educational system to which their children are entrusted is a high priority need which must be met, for doubt and dissatisfaction can evolve into training detractors and morale concerns.

The dark, ice, and cold of Alaskan winters dictate that we do everything practicable to enhance the garrison environment for the families of our soldiers to maintain the esprit that underlies effective training. To this end, we strive to implement the spirit of Army's Quality of Life and Communities of Excellence programs; unfortunately, the issue of ownership of the school buildings as well as our own funding parameters prevent meaningful application of these programs to the schools.

It does appear that Dr. Coats has found a practical, if partial, solution to the problem of funding. I do support his proposal and urge careful consideration of his request to retain the funds returned to the District by W. R. Grace and Company to pay for life-safety improvements to the schools on the installation.

222

NO. 085

FT RICHARDSON-AK

On behalf of the 1,026 children of Fort Richardson families attending the three on-post schools and their parents, thank you for your attention, consideration, and support.

Sincerely,

Karol T. Fields, Jr.
Karol T. Fields, Jr.
Major General, U.S. Army
Commanding

NO. 005 282

~~Linda C. Anderson~~
Government Relations

M E M O R A N D U M

TO: Interior Delegation

DATE: 1/25/89

FROM: Linda Anderson

RE: Military On Base Schools -
Fairbanks School Board Findings

Attached for your review are excerpts of the On Base School Facilities Executive Summary and Fairbanks School Board Recommendations regarding the status and determination of the school construction needs on Fort Wainwright and Eielson.

January - May
130 Seward St. #304
Juneau, Alaska 99801
907-586-1977

June - December
125 Sunset Dr.
Fairbanks, Alaska 99709
907-479-7969

3/5

JANUARY 17, 1989
REGULAR MEETING

Fairbanks North Star Borough School District
Administrative Recommendations: Base School Study
January 11, 1989

At the December 20, 1988 regular meeting of the Board of Education, the administration presented the Base/Post Building Survey. Based on that study and subsequent discussions with Fort Wainwright Officials, the administration recommends the district pursue funding of the following projects:

1. Fort Wainwright - Build Two 600 Student Prototypical Elementary Schools

The administration is currently projecting 1,014 FTE elementary students on Fort Wainwright by 1994. This is based on the current number of family housing units plus those known to be planned for construction. Building one new elementary plus adding capacity to Chena would provide space for 1,016 students, while the two new schools would give us a capacity of 1,200.

The reasons for our recommendation are:

- with two new schools we will be at 85% capacity. DOE recommends an approximate 90% capacity target which gives a desired capacity of 1125. We have amended the report to reflect DOE's recommended target.
- allows for demographic fluctuations and increased housing in the future.
- the military housing planned in the College Road area will use any available capacity at Joy or Nordale Elementary.
- by 1994 our in-town schools are projected to be at 98% of capacity.
- Fort Wainwright officials believe that additional families on post will have a higher incidence of school age children than we currently experience because the additional units are planned to have more four and five bedroom units and will house more senior staff.
- provides the least amount of disruption to the educational program.
- life cycle costing shows options 3 and 4 are clearly more efficient and because of the reasons stated above - support option 4.

2. Eielson Elementary Schools: Build One 600 Student Elementary School to Replace Taylor and Pennell and Renovate Anderson Elementary

-Taylor Elementary and Pennell Elementary have serious deficiencies which are outlined in the report that make it unfeasible to renovate them for future use.

3. Eielson Secondary Schools: Renovate Ben Eielson Jr/Sr High School

P. 1/5
3/5

JANUARY 17, 1989
REGULAR MEETING

FAIRBANKS NORTH STAR BOROUGH SCHOOL DISTRICT
RECOMMENDED CIP AMENDMENTS
January 11, 1989

Year* and Cost in 1989 \$

PROJECT	89/90	90/91	91/92	92/93	93/94
Fort Wainwright Elementary School	\$8,274,775 **				
Fort Wainwright Elementary School			\$8,274,775		
Fortson Air Force Base Elementary School		\$8,274,775			
Fortson Air Force Base Private Anderson Elementary				\$2,068,440	
Fortson Air Force Base Private Ben Eielson Jr/Sr High					\$5,338,921

* is the year in which funding is requested for/design and construction take approximately 18 - 24 months

Projections show we will exceed capacity on Fort Wainwright by the 1990/91 school year

38-89 - now
89-90 1yr
90-91 1yr
2 yrs - exceed capacity on FTW

I. EXECUTIVE SUMMARY

A. Purpose of Study

Background

The United States Government owns nine school facilities on Ft. Wainwright and Eielson AFB, which are utilized and maintained by the Fairbanks North Star Borough School District for the education of military dependents. The existing schools and their approximate construction dates are as follows:

<u>Ft. Wainwright</u>	Year Built	Major Addition
Aurora Elementary	1952	1954
Birch Elementary	1956	1964
Chena Elementary	1964	1975 ¹
Ft. Wainwright Elementary	1960	
McKinley (Joy) ² Elementary	1952	
 <u>Eielson AFB</u>		
Anderson Elementary	1962	1964
Pennell Elementary	1962	1964
Taylor Elementary	1956	1958
Ben Eielson Jr./Sr. High	1958	1978

As can be seen, the schools are generally quite old, and most are approaching the ends of their useful service lives. Condition surveys of each facility performed under the scope of this project indicate significant deficiencies in terms of current code requirements, District educational program standards, and operations and maintenance considerations.

Educational Program

The Fairbanks North Star Borough School District is legally obligated to "provide an educational program in the on base schools which is comparable to the program provided by the school district in its non-on base schools."³

1. Rebuilt after extensive fire damage in 1975.
2. Students from Joy Elementary School are being temporarily housed at McKinley while Joy is undergoing a total renovation/expansion.
3. Memorandum of Agreement for Operation on Base Schools. State of Alaska Department of Education and Fairbanks North Star Borough School District, January 20, 1985.

Survey Objectives

The principal objectives of this survey are as follows:

Determine the extent of code, program and operational deficiencies at each facility.

Estimate approximate costs to correct identified deficiencies, both in terms of initial costs and life cycle costs.

Evaluate and recommend facilities options for continued base/post educational programs, including:

- A. Repair/renovation of all current buildings.
- B. Repair/renovation of some existing buildings and replacement of others with new "prototypical" schools.
- C. Replacement of all buildings with new "prototypical" schools.

B. Methodology

A multi-discipline team consisting of architects, mechanical, electrical and structural engineers, cost estimators and support staff were employed in the preparation of this document. Work was organized into the following tasks:

Data Collection: Consisting of on-site deficiency surveys of the existing facilities; review of District files and previous reports; review of District furnished operations, maintenance and utilities historical costs; interviews with each school principal, District maintenance and central office staff; and faculty questionnaires.

Data Analysis: Collected data was analyzed to identify deficiencies and corresponding corrective measures.

Cost Estimates: Construction costs for correction of deficiencies were developed to determine initial capital outlay requirements. Construction costs for a typical prototypical elementary school were also identified.

Life Cycle Costs: Long term (20 year) costs, expressed in terms of annual costs, were estimated for each facility as well as a typical prototypical elementary school.

Facilities Options: Based on projected enrollments, combinations of renovated and/or new prototypical facilities were developed which would provide adequate capacities for each of the following three programs:

- Ft. Wainwright Elementary Program
- Eielson AFB Elementary Program
- Eielson AFB Junior/Senior High School Program

Comparitive Analysis: Facilities options for each program underwent comparitive analysis based on the following evaluation criteria:

- Initial Costs
- Life Cycle Costs
- Initial Disruption of Educational Programs
- Long Term Disruption of Educational Programs
- Quality of Educational Environment and Systems

C. Overview of Existing Facilities

The nine existing base/post schools currently accommodate students from Pre-kindergarten (special education) through the twelve grade. Table I-1 contains a breakdown of current enrollments by school and by grade.

Table I-1
 Current Base/Post School Enrollments

Facility	DOE Capacity	Current Enrollments														Total	FTE ⁴	
		P-K	K	1	2	3	4	5	6	7	8	9	10	11	12			
FT. WAINWRIGHT - ELEMENTARY SCHOOLS																		
1 Aurora	220		37	43	52	41	37										210	191.5
Birch	112		37	57				1									95	76.5
Chena	316	15	46	51	101	84	67										364	333.5
2 Ft. Wainwright	208							111	105								216	216.0
3 McKinley (Joy)	201		36	64	46	44	41	41	41								313	295.0
BASE TOTALS	1057	15	156	215	199	169	145	153	146	0	0	0	0	0	0	0	1198	1112.5
EIELSON AFB - ELEMENTARY SCHOOLS																		
Anderson	409		111	152	152												415	359.5
Pennell	280	4				106	117										223	225.0
Taylor	264							119	110								229	229.0
BASE TOTALS	953	4	111	152	152	106	117	119	110	0	0	0	0	0	0	0	871	813.5
EIELSON AFB - JR/SR HIGH SCHOOL																		
Ben Eielson	663									116	85	117	95	01	69		563	563.0

4. Full Time Equivalent. Kindergarten students are double shifted on half days, and therefore are counted as one-half full time equivalent.

Ft. Wainwright Elementary Program Facilities

Ft. Wainwright currently houses 1,112.5 FTE elementary students in five facilities. Of this total, 295 FTE are off-base students temporarily housed at McKinley Elementary during the renovation and expansion of Joy School. Additional enrollments are projected, however, based on current U.S. Army on base housing projects. Relative locations of the five schools are shown in Exhibit 1. Floor plans of each school are shown in Exhibits 5 through 13. A brief assessment of each of the five schools follows:

Aurora Elementary is considered suitable for renovation, however the age and condition of this school make renovation a questionable option.

Birch Elementary currently houses special education programs, which will be relocated to Joy Elementary when it is completed. It is a small school, but is suitable for renovation. Its North Post location is somewhat isolated from other Ft. Wainwright school facilities.

Chena Elementary is the largest of the Ft. Wainwright schools, and was renovated in 1976 after a major fire in 1975. Although the octagonal grid plan is somewhat disorienting, it would also be considered as a reasonable candidate for renovation. The site is also large enough to permit reasonable expansion.

Ft. Wainwright Elementary is similar in age and condition to Aurora, and has classrooms that do not meet current DOE size standards. It is considered as questionable for renovation.

McKinley (Joy) Elementary has serious programmatic deficiencies including narrow corridors, small classrooms, inadequate multi-purpose room, and a non-handicapped accessible split level floor plan. Additionally, it is in the worst condition of any school surveyed. It is not considered to be worthy of renovation.

Eielson AFB Elementary Program Facilities

A total of 813.5 FTE elementary students are housed in Eielson AFB's three elementary schools. A total of seven temporary "portable" classrooms supplement the three schools. Relative locations of the three schools are shown in Exhibit 2. A brief assessment of each school follows:

Anderson Elementary is the best of the three Eielson AFB Elementary schools, and is connected to a relatively new IMC/Cafeteria Building which also serves Pennell Elementary. It is considered as suitable for renovation.

Pennell Elementary has some programmatic deficiencies including narrow corridors and a non-handicapped accessible split level floor plan. Its age and condition make renovation questionable.



Birch Elementary

FT. Wainwright Elementary

Aurora Elementary

Mckinley (Joy) Elementary

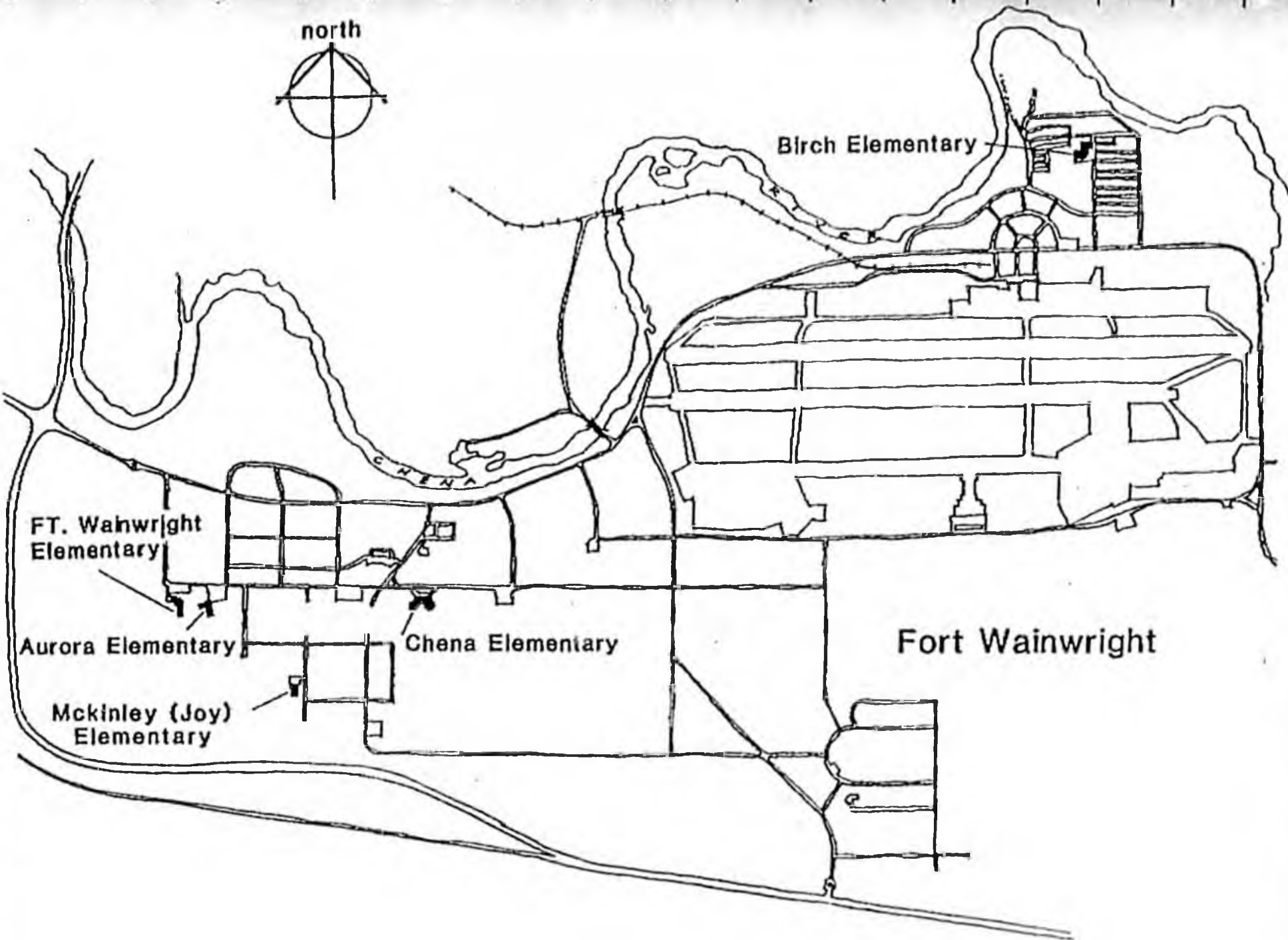
Chena Elementary

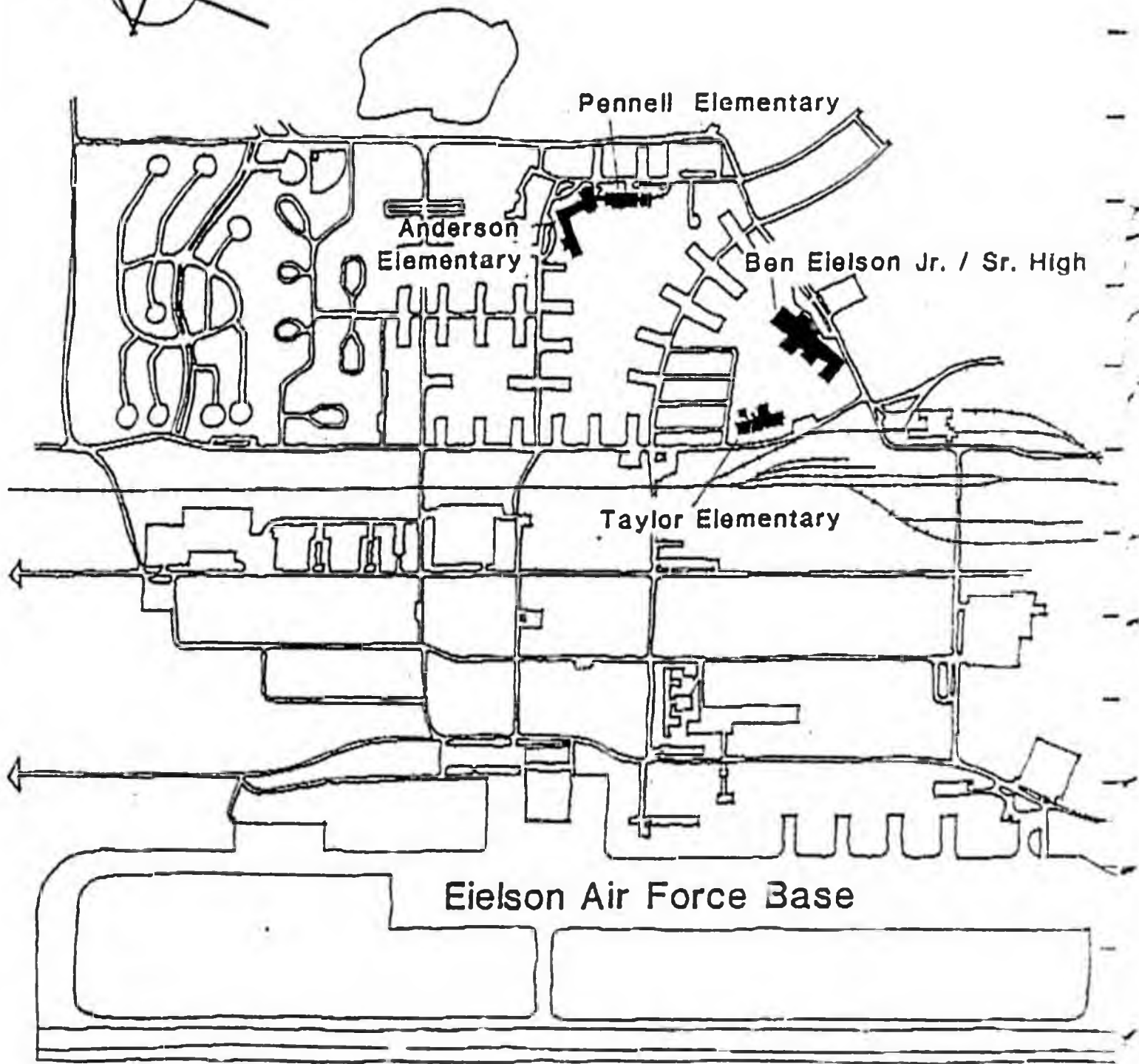
Fort Wainwright

CHENA

Executive Summary - Page 1-5

Exhibit 1





Original sponsors: Cotten, Ellis,
Phillips, et al.

1 IN THE HOUSE

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

2 CS FOR HOUSE JOINT RESOLUTION NO. 22 (HESS)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SIXTEENTH LEGISLATURE - FIRST SESSION

5 Relating to schools on military bases.

6 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

7 WHEREAS schools located on Fort Richardson, Fort Wainwright, Fort
8 Greeley, Elmendorf Air Force Base, Eielson Air Force Base, Adak Naval
9 Station, and the Kodiak Coast Guard Support Center are operated by the
10 local school district or rural educational attendance area; and

11 WHEREAS the federal government owns these schools; and

12 WHEREAS most of these school buildings are significantly below build-
13 ing standards when compared to other schools within these areas; and

14 WHEREAS the local school districts are expressly prohibited from
15 conducting major maintenance or selling general obligation bonds to raise
16 money for these schools; and

17 WHEREAS the state has appropriated funds to provide for the mainte-
18 nance of these schools at a time when state revenue is in severe decline;
19 and

20 WHEREAS the U.S. Department of Education, Office of Impact Aid has
21 made a commitment to provide major assistance for school maintenance; and

22 WHEREAS schools on military bases in the state are the second highest
23 national priority of the U.S. Department of Education; and

24 WHEREAS repairs by the federal government may not begin for another
25 two to three years due to a federal program of resurveying maintenance
26 needs at these schools, known as the Dole Study; and

27 WHEREAS parents of children attending these schools believe their
28 children could receive better treatment and that federal officials have not
29 been responsive to their concerns;

1 BE IT RESOLVED by the Alaska State Legislature that the federal gov-
2 ernment is requested to carry out its responsibility for necessary replace-
3 ment, repair, or upgrade work on schools located on Fort Richardson, Fort
4 Wainwright, Fort Greely, Elmendorf Air Force Base, Eielson Air Force Base,
5 Adak Naval Station, and the Kodiak Coast Guard Support Center; and be it

6 FURTHER RESOLVED that after necessary replacement, repair, or upgrade
7 work is completed consideration should be given to transferring ownership
8 of the schools to those local school districts that desire to assume owner-
9 ship or to the state.

10 COPIES of this resolution shall be sent to the Honorable George Bush,
11 President of the United States; the Honorable Dan Quayle, Vice-President of
12 the United States and President of the U.S. Senate; the Honorable Jim
13 Wright, Speaker of the U.S. House of Representatives; the Honorable Daniel
14 K. Inouye, U.S. Senator and chair of the defense subcommittee of the Senate
15 appropriations committee; the Honorable John P. Murtha, U.S. Representative
16 and chair of the defense subcommittee of the House appropriation committee;
17 the Honorable Ted Stevens and the Honorable Frank Murkowski, U.S. Senators,
18 and the Honorable Don Young, U.S. Representative, members of the Alaska
19 delegation in Congress; the Honorable John Tower, acting Secretary of the
20 U.S. Department of Defense; the Honorable Lauro Cavazos, Secretary of the
21 U.S. Department of Education; the Honorable William G. Demmert, Commis-
22 sioner of the Alaska Department of Education; and to the superintendents of
23 the Anchorage, Kodiak, and Fairbanks school districts and the Adak and Del-
24 ta/Greely regional educational attendance areas.