

Drug + Alcohol  
Abuse

# HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE

ALASKA STATE LEGISLATURE  
HOUSE OF REPRESENTATIVES



P.O. BOX V, JUNEAU 99811  
(907) 465-3759

## HOUSE MAJORITY ANTI DRUG AND ALCOHOL PROGRAM

### BUDGET ISSUES

Wednesday, January 31, 1990

Education and Treatment Components  
Department of Education  
Department of Health and Social Services  
Governor's Task Force on Youth

Thursday, February 1, 1990

Enforcement Components  
Department of Public Safety  
Department of Law  
Public Defender Agency  
Office of Public Advocacy  
Court System  
Department of Corrections

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In regard to the House Majority Anti Drug and Alcohol Program, the various agencies above have been asked to respond to the following series of questions:

1) what is your agency's current level of effort in either education, treatment or enforcement related to alcohol and drug problems in Alaska?

2) what has your agency done with recent increases in federal funds related to the "war on drugs"?

3) what are your agency's plans for upcoming increases (if any) in federal funds?

4) what would you identify as bottlenecks related to a comprehensive effort to combat alcohol and drug abuse in Alaska?

5) given additional revenues in FY 91 due to the increase in tobacco taxes, what would you identify as your agency's most critical funding needs to help combat alcohol and drug abuse?

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Mid. + Mt. / Kit

DRUG PROGRAM - HOUSE INITIATIVE

Program Description

Proposed FY91 Add-Ons  
Office of Alcoholism & Drug Abuse  
Department of Health & Social Services

	<u>Governor</u>	<u>House</u>	<u>Total</u>
Expand regional availability of emergency services, including detox. State funded services presently in the following communities: Anchorage, Juneau, Fairbanks, Nome, Dillingham, Ketchikan, and Kotzebue. Mat-Su and Bethel have also demonstrated a need for services although none presently exist. This increment also includes funding for patient travel to and from appropriate treatment facilities. Funds will be awarded by the competitive bid process.	\$600.0	\$550.0	\$1,150.0
Youth treatment services - Bethel demonstration project; will provide intensive day treatment at Phillips Alcohol Treatment Center treatment for youth residing in DFYS funded facilities in Bethel.	-0-	300.0	300.0
Expand residential and outpatient capacity in treatment programs which have an emphasis on addicted pregnant women. Funds will be awarded by the competitive bid process.	200.0	236.0	436.0

Drug Program - House Initiative (Continued)

Enhance "core" prevention and treatment service by maintaining service levels; increase salaries for statewide grant-in-aid program (see House Research Study - 1989).	-0-	860.0	860.0
Youth residential services enhancement in Sitka and Fairbanks. Provide funding for currently funded Indian Health Services program so non-Native youth may receive services. This amount is based upon adding four beds at each site at a cost of \$50,000 each.	-0-	400.0	400.0
Establish an inhalant prevention program targeted at rural Alaska in response to Legislature including this duty by statute change in 1989.	-0-	250.0	250.0
Patient travel is needed to get persons to and from appropriate treatment facilities. Would benefit all program clients.	-0-	80.0	80.0
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TOTAL	\$800.0	\$2,676.0	\$3,476.0



ALASKA STATE LEGISLATURE  
HOUSE OF REPRESENTATIVES  
RESEARCH AGENCY

P. O. Box 7, State Capitol  
Juneau, Alaska 99811-1100  
Mail Stop 3100  
(907) 465-3991

May 1, 1989

MEMORANDUM

TO: Representative Ron Larson

ATTN: Larry Bussone

FROM: Theresa Tanoury *Theresa Tanoury*  
Legislative Analyst

RE: Nonprofit Employee Salaries: State Office of Alcohol and Drug Abuse  
versus Division of Mental Health and Developmental Disabilities  
Research Request 89.272

You requested a comparison of salaries paid to employees of nonprofit agencies which receive operating grants from the State Office of Alcohol and Drug Abuse (SOADA) and the Division of Mental Health and Developmental Disabilities (DMHDD). This memorandum provides average annual salaries for positions at 27 community mental health grantees and 51 SOADA grantees, then briefly discusses salary disparities.

In summary, SOADA grant employees are paid \$10,000 to \$15,000 less annually than DMHDD grant employees in similar positions. State funding for both divisions in the Department of Health and Social Services has increased since FY 78, with DMHDD grant programs now receiving more money from the general fund than SOADA grant programs. The SOADA has twice the number of grantees and provides more comprehensive services (prevention to residential services) than DMHDD. The DMHDD has organizational "catchment areas," utilizing central clinics with itinerant mental health clinicians, whereas SOADA grantees are dispersed throughout rural Alaska, with some areas having multiple grantees. Direct service for SOADA evolved from a self-help or volunteer effort, whereas mental health evolved from a psychiatric or medical model. Nonetheless, the two professions have similar professional qualifications today.

### State Funding

Figure 1 portrays the pattern of general fund expenditures for community mental health and SOADA grant programs. Each program received approximately \$2.0 million from the general fund in FY 78. The SOADA received sharp increases in funding during FY 81 and FY 82, then a series of decreases through FY 87. The DMHDD experienced a steady increase in funding from FY 78 to FY 87 and sharp increases in FY 88 and FY 89.

According to Department employees, funding was contingent upon who in the legislature supported the programs. In FY 81 and FY 82, Representative Meekins (D-Anchorage) was a strong supporter of alcohol and drug programs and was successful at boosting funding for SOADA. A law suit regarding mental health lands opened up additional funding for the mental health profession during FY 87.

### Salary Comparison

Table 1 provides a list of the 27 community mental health grant programs, their location, and average salary for eight commonly held positions. Table 2 provides the same information for the 51 alcohol and drug programs. The SOADA salaries were taken from the Management Information System and individual grant applications. The DMHDD salaries were provided by the division. Blank spaces indicate a vacancy or absence of a position.

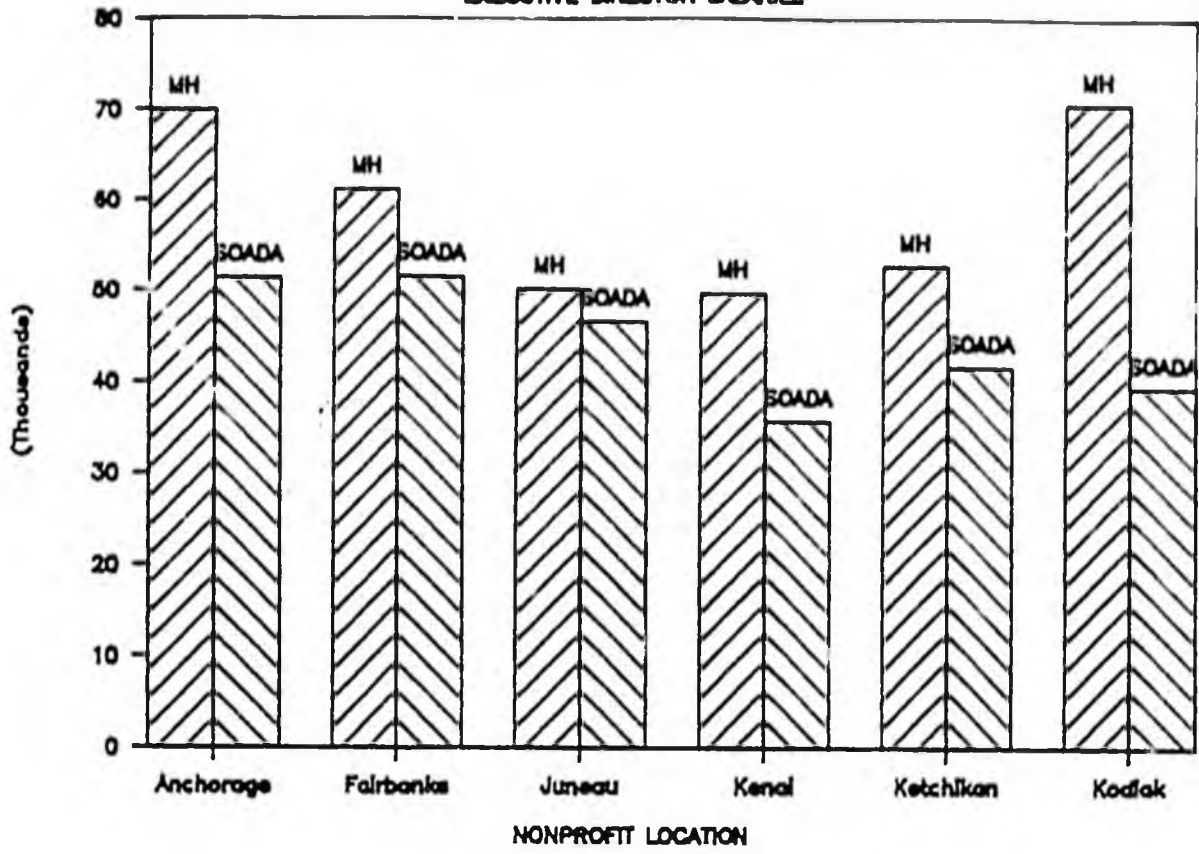
Figures 2 through 5 compare similar programs in the same location. Locations and names of centers compared include the following:

<u>LOCATION</u>	<u>MENTAL HEALTH GRANTEE</u>	<u>SOADA GRANTEE</u>
Anchorage	Southcentral Counseling Center	Salvation Army-Clitheroe Center
Fairbanks	Fairbanks Community Mental Health Center	Fairbanks Native Association
Juneau	Juneau Regional Mental Health Center	City and Borough of Juneau
Kenai	Central Peninsula Counseling Services	Cook Inlet Council on Alcohol & Drug Abuse.
Ketchikan	Gateway Center for Human Services	Ketchikan Alcohol & Drug Abuse Services
Kodiak	Kodiak Island Mental Health Center	Kodiak Council on Alcoholism

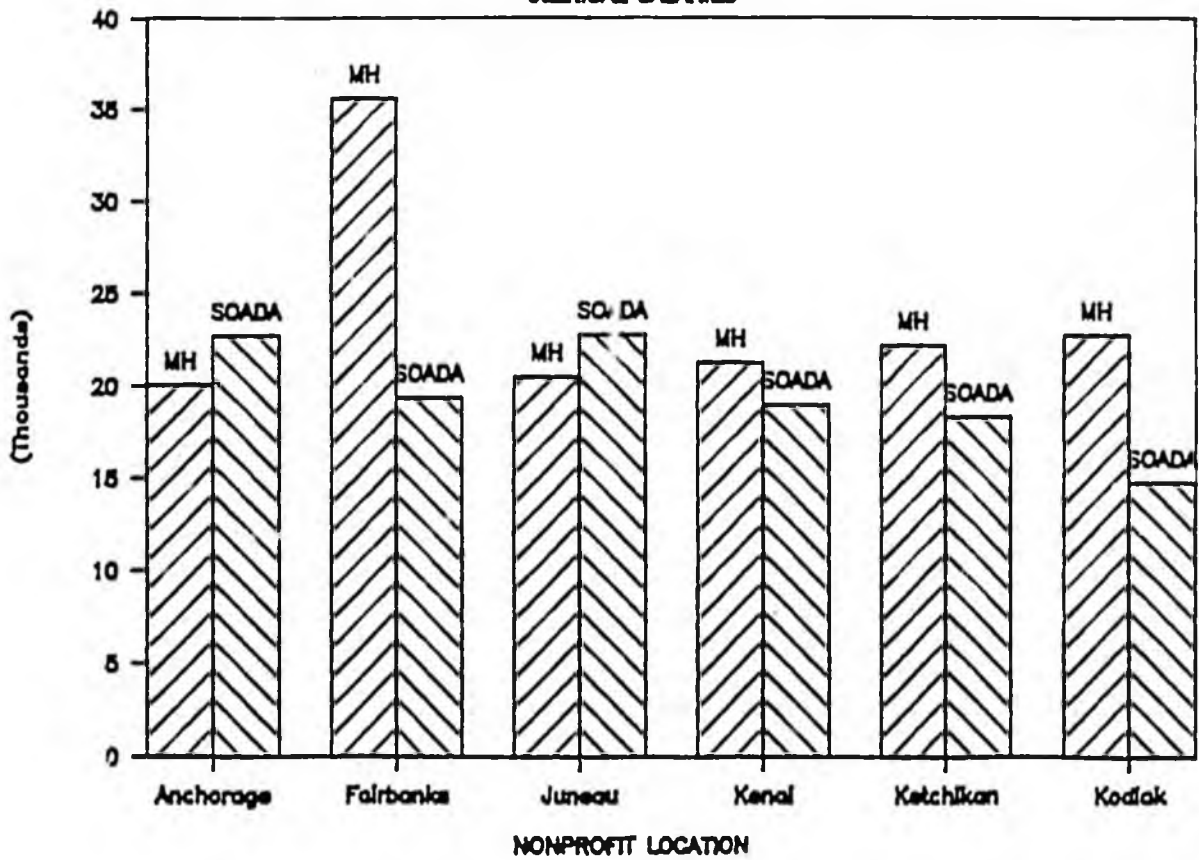
TABLE 2  
AVERAGE ANNUAL SALARIES OF SOADA NONPROFIT AGENCY EMPLOYEES: FY 89

LOCATION	STATE OFFICE OF ALCOHOL & DRUG ABUSE NONPROFIT AGENCY	Executive Director	Office Manager	Clerical	Clinical Supervisor	Clinician Master	Clinician BA or less	Case/Program Coordinator	Education Specialist
1 Anchorage	Ak Council on Prevention A&DA, Inc	\$54,974	\$43,200	\$27,390					
2 Anchorage	Akeela House, Inc.	44,990	38,958	20,800		22,568	21,237		
3 Anchorage	Alaska Women's Resource Center	37,003	29,994	22,006	29,994		24,003		
4 Anchorage	ARCH/ASSIST	44,990	23,005	18,179	34,258	27,976	21,570		28,018
5 Anchorage	Center for Alcohol & Addiction Studies								
6 Anchorage	Cook Inlet Tribal Council, Inc	42,640	19,053						
7 Anchorage	Narcotic Drug Treatment Center	47,840	34,486	20,821	34,486		23,192		16,640
8 Anchorage	Rural CAP, Inc.			19,240					
9 Anchorage	Salvation Army-Clitheroe Center	51,459	45,178	22,734	35,526	29,141	23,795	29,702	33,530
10 Anchorage	Southcentral Foundation/Tyonek	49,920	27,040	17,285			19,573	23,150	
11 Anchorage	The North Pacific Rim								
12 Aniak	Kuskokwim Native Assoc Comm Counseling	35,194		16,411			19,989		
13 Barrow	North Slope Borough SA Treatment	56,763	46,384	37,669	49,691	40,373	41,038		45,614
14 Bethel	Phillips Alcoholism Treatment Center			20,654	39,749		28,496	32,843	
15 Bethel	Yukon-Kuskokwim Health Corp	45,000	24,814	21,000	34,520		29,227	30,638	21,396
16 Copper Center	Copper River Native Assoc.	40,955		19,718	49,650		28,392		16,786
17 Cordova	Cordova Community Hospital A&DA Program	35,152	19,490	19,490			28,454		19,490
18 Craig	COHO	43,326	24,981				26,998	46,592	32,989
19 Dillingham	Bristol Bay Area Health Corp	40,522		25,125	35,988		23,088	34,954	28,995
20 Dutch Harbor	Aleutian/Pribilof Islands Assoc., Inc	32,334	22,760	20,806		48,069	33,530		32,198
21 Fairbanks	Fairbanks Native Association	51,666	23,673	19,365	32,906	23,774	24,731	24,898	16,827
22 Fairbanks	Salvation Army	35,984	45,864	2,168			32,032	45,989	12,979
23 Fairbanks	Tanana Chiefs Conference-Regional*	49,982	18,990	5,640			18,096	36,000	24,960
24 Galena	Yukon-Koyukuk MH/Alcohol Program	45,906		21,798	33,987				
25 Juneau	City and Borough of Juneau	46,931	35,736	22,776	37,856	31,180	27,062	35,963	
26 Juneau	Gastineau Human Services Corp.	37,003	39,000	15,600		23,816			
27 Juneau	National Council on Alcoholism	38,522		22,589			30,576		29,099
28 Kenai	Cook Inlet Council on A&DA	36,005	25,002	19,011		29,994	23,005		24,502
29 Ketchikan	Ketchikan A&DA	41,954	31,970	18,408	42,744	23,483	21,611		24,606
30 Ketchikan	Ketchikan Youth Services	29,994	24,960	20,800					23,941
31 Kodiak	Kodiak Area Native Assoc	45,800		20,883			29,698	36,046	20,176
32 Kodiak	Kodiak Council on Alcoholism, Inc.	39,530	22,360	14,830	30,680		22,110	34,620	28,080
33 Kodiak	SC Area Alcohol Training Program	31,990		16,640				29,994	
34 Kotzebue	Manillaq Corporation	36,525		20,826	31,590		21,611		24,877
35 Kotzebue	Public Inebriate Demo Proj								
36 McGrath	Four Rivers Counseling Svcs	42,661		18,720			31,200		39,437
37 Nome	Northern Lights Recovery Center	44,675	24,291	24,274	36,439		30,428	38,085	27,040
38 Petersburg	Petersburg Council on Alcoholism	33,155	20,800	12,480			24,981		
39 Petersburg	Petersburg Youth Program, Inc.	20,800	17,680						25,002
40 Seldovia	S. Kachemak, Inc.	30,056	20,800				15,018		
41 Seward	Seward Life Action Council	41,454	27,123	15,600			32,822		29,099
42 Sitka	SEARHC Substance Abuse Program	27,310		19,760	38,646	37,419	17,597		38,646
43 Sitka	Sitka Council on Another DA	39,998	19,989	18,200			24,981		24,960
44 Sitka	Sitka Teen Resource Center	26,998	24,003						13,062

**FIGURE 2**  
EXECUTIVE DIRECTOR SALARIES



**FIGURE 3**  
CLERICAL SALARIES



Representative Larson  
May 1, 1989  
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Disparities in salaries may be partially explained by the development of the two professions. Work with alcohol and drug abuse clients developed from a volunteer effort. The mental health profession developed from a medical or psychiatric model; qualifications were obtained only through higher education (MD or Ph.D.) Counselors with a bachelors degree or less have been and are considered "helpers." Currently, the majority of the professional staff have a masters degree. According to Leonard Abel, program administrator for the DMHDD, professional representation and advocacy, as well as public attitudes towards alcohol and drug abuse clientele, have helped mental health obtain the current level of funding.

The SOADA no longer relies on volunteer help; there are levels of certification and standards for alcohol and drug abuse counselors. According to George Mundell, regional program coordinator at SOADA, most programs now keep both certified and qualified employees, although low salaries result in high staff turn-over.<sup>1</sup>

The two professions have met in the middle and now have staff with similar qualifications. There is also some overlap in functions because alcohol is related to many of the mental health problems throughout Alaska, i.e., suicide, depression, emotional and mental injury, child abuse and neglect.

I hope this information is helpful. Please contact our office if you have further questions.

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<sup>1</sup>According to George Mundell, there have been 11 new private, for-profit counseling agencies started in the last five years; eight of which rely heavily on staff trained by SOADA grantees.

House HE 55  
Rep. Ellis, Chair

January 23, 1990

Togiak School  
Togiak, Alaska 99678

Cheri Davis  
Alaska State Legislature  
P.O. Box V (MS 3100)  
Juneau, Alaska 99811



Ms. Davis:

I am sure that you are up to your hips in work so I will keep this short and to the point. I would like to just remind you, now that the business of budget is in hand, of the situation here at Togiak School. We contacted you earlier in the year about the overcrowded situation here but I felt it important to bring the topic up as you address the issues of the state. Let me summarize the concerns as follows:

1. We expect a 33% increase in enrollment over this year by FY '96. This is based on the actual numbers of children in Togiak that are not yet in school (see the attached graph).
2. The school is already beyond capacity with the students we have. The band practices in the shop, the preschool is housed in a storage area, the library is in one of the classrooms. The gym is our cafeteria and the elders eat in the library.
3. The last few additions to the school have been "temporary" additions that were supposed to have been replaced within a few years. Some of those have been with us for 20 years.

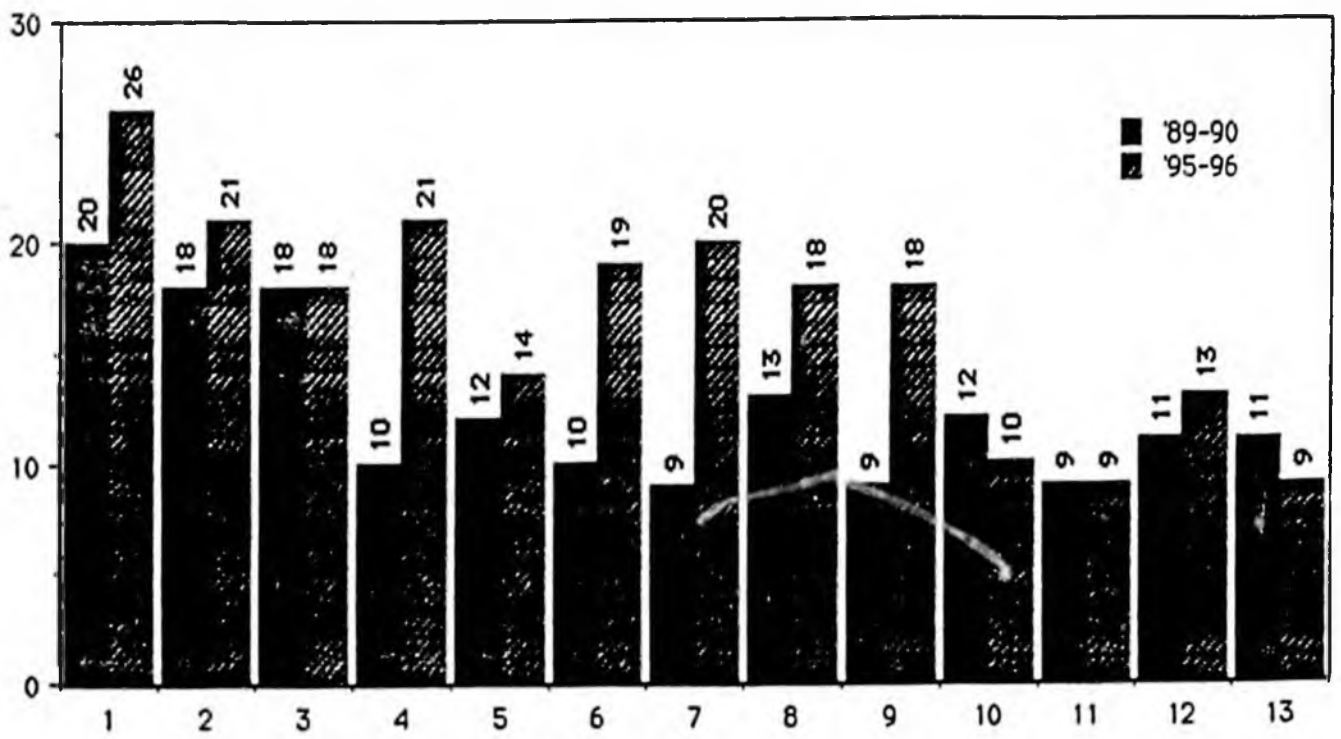
Togiak School is currently on a priority list for capital improvement projects so the need has been recognized. I am writing to you because you are a member of the House Committee on Health, Education and Social Services. We would much rather be noted for educational progress than for being one of the 3 schools most in need of attention.

Thank you for taking time to consider our situation.

Sincerely,

A handwritten signature in cursive script that reads "Rod Mebius".

Rod Mebius, Principal  
Togiak School  
Togiak, Alaska 99678



Item 1

SUMMARY OF NON-GF FUNDING FOR ALCOHOL & DRUG ABUSE PROGRAMS

DESCRIPTION	GRANT	FY89	FY90	FY91
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These federal funds are blended with other sources for the community based competitive grant-in-aid program. Even so, there are increasing federal stipulations as to the use of this grant. e.g. 35% for drug services, 10% for womens services	ADAMHA Block Grant			
	BUDGETED	2175.9	2542.3	2500.8
	RPL		85.6	
	EXPENDED	1597.8	1415.1	
Programs designed to prevent school dropouts and avoidance of substance abuse through activities such as skill building. Grant period 9/30/89-9/30/90 Grantees: Fairbanks Native Assoc \$34.3 Ketchikan \$34.2	Community Youth Activity Program (CYAP)			
	BUDGETED			
	RPL		60.5	
	EXPENDED		55.6	
One-time grant to reduce waiting list for treatment. WAITING LIST GRANT Mannilaq=\$215.9; Kodiak Council=\$379.8; FNA= \$117.6 Clitheroe-Anc=\$282.7 Program start-up will occur in FY90 via RPL process; bulk to be expended in FY91.				
	BUDGETED			996.0
	RPL			
Nat Council Alc-Jnu=\$42.8; St Mary's Corp.=\$82.7; Shoplift Coalition-Anc.=\$47.9 Ak Heritage-Minto=\$36.7; SOADA Admin Eval.=\$14.9	HIGH RISK YOUTH - EVALUATION			
	BUDGETED			225.0
	RPL		225.0	
	EXPENDED		14.3	
TOTAL FEDERAL FUNDING DISTRIBUTED THROUGH GRANT PROCESS		2175.9	2921.4	3721.8
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SUMMARY OF NON-GF FUNDING FOR ALCOHOL & DRUG ABUSE PROGRAMS

DESCRIPTION	GRANT	:	FY89	:	FY90	:	FY91
Contract with IHS for collection and reporting of data from programs co-funded by both IHS and SOADA avoiding multiple reporting systems for grantees.	IHS				70.0		75.0
	BUDGETED						
	RPL						
	EXPENDED						
Grant to allow Alaska to update database and data collection procedures to capture additional info required on clients receiving treatment. Grant period 9/30/89-8/31/92	NIDA GRANT				56.3		56.3
	BUDGETED						
	RPL						
	EXPENDED				3.0		
<b>TOTAL FEDERAL FUNDS TO FUND IN-HOUSE DATABASE ACTIVITIES</b>					<b>126.3</b>		<b>131.3</b>

SUMMARY OF NON-GF FUNDING FOR ALCOHOL & DRUG ABUSE PROGRAMS

DESCRIPTION	GRANT	:	FY89	:	FY90	:	FY91
FROM DIV. OF PUBLIC HEALTH FOR AIDS PREVENTION & EDUCATION	INTER/AGENCY RECEIPTS BUDGETED RPL/RP EXPENDED		28.0 16.0 44.0		28.0		44.0
FROM: MEDICAL ASSISTANCE MEDICAID REIMBURSABLE EXPENSES	INTER/AGENCY RECEIPTS BUDGETED						39.3
FROM DEPT. OF CORRECTIONS INMATE PROGRAM STATEWIDE	INTER/AGENCY RECEIPTS BUDGETED RPL/RP EXPENDED		665.3 77.0 742.3		665.3 77.0		742.3
ASAP FEE COLLECTION	PROGRAM RECEIPTS BUDGETED RPL EXPENDED		73.0 0.0		73.0		73.0
TOTAL PROGRAMS FUNDED WITH INTERAGENCY & PROGRAM RECEIPTS			859.3		843.3		898.6

ESTIMATED ALLOCATIONS FROM ANTI-DRUG ABUSE FORMULA GRANTS: 1989 & 1990  
(federal fiscal year; dollars in thousands)

STATE	DRUG LAW ENFORCEMENT			ADMS INCLX GRANT			DRUG FREE SCHOOLS			TOTAL		
	1989	1990	% CHANGE	1989	1990	% CHANGE	1989	1990	% CHANGE	1989	1990	% CHANGE
ALABAMA	82,010	84,595	226.60X	112,953	810,006	39.01X	84,913	80,715	64.52X	219,904	812,814	64.76X
ALASKA	695	1,764	145.13X	2,734	2,734	0.00X	1,421	2,230	56.92X	1,810	6,668	37.48X
ARIZONA	1,759	3,735	227.17X	12,497	17,519	40.19X	3,773	6,997	69.73X	10,019	29,171	67.75X
ARKANSAS	1,388	4,240	206.93X	7,000	8,300	19.71X	2,051	4,735	64.09X	11,239	17,175	51.60X
CALIFORNIA	10,702	39,676	267.99X	87,351	168,169	60.47X	30,040	48,636	62.01X	128,111	228,101	78.39X
COLORADO	1,725	5,490	218.73X	11,163	16,414	47.01X	3,631	5,358	51.07X	16,521	27,170	66.27X
CONNECTICUT	1,693	5,495	219.27X	10,941	16,027	46.49X	3,259	5,140	57.73X	15,093	26,372	67.20X
DELAWARE	739	1,819	155.49X	2,121	3,073	44.61X	1,421	2,237	57.22X	4,283	7,197	67.91X
DIST OF COL	751	1,811	150.44X	5,444	4,770	38.50X	1,421	2,270	56.21X	5,576	8,021	57.62X
FLORIDA	4,969	17,842	259.07X	39,629	59,617	50.57X	11,335	10,843	63.91X	53,914	96,342	72.21X
GEORGIA	2,811	9,653	243.17X	15,017	23,781	49.66X	7,556	12,457	64.84X	26,204	43,811	74.81X
HAWAII	903	2,488	175.53X	4,095	3,817	42.30X	1,421	2,277	64.22X	6,419	10,192	63.01X
IDaho	871	2,358	170.75X	2,303	2,680	9.11X	1,421	2,290	61.14X	4,675	7,149	53.01X
ILLINOIS	4,005	16,837	230.81X	35,697	57,589	61.09X	13,067	20,810	59.54X	53,351	93,193	77.71X
INDIANA	2,558	8,580	235.66X	22,522	28,210	25.39X	6,482	9,800	51.19X	31,560	46,419	47.77X
IOWA	1,553	4,868	212.93X	4,807	7,804	62.28X	3,217	4,846	50.64X	9,579	17,111	62.81X
KANSAS	1,420	4,397	209.64X	3,541	7,573	36.62X	2,749	4,212	53.21X	9,712	16,102	64.67X
KENTUCKY	1,885	6,080	222.57X	7,294	11,674	59.32X	4,429	7,214	62.87X	13,610	28,918	83.07X
LOUISIANA	2,158	7,011	224.80X	10,191	16,484	61.77X	5,581	9,241	65.37X	17,910	32,738	82.54X
MAINE	941	2,634	179.94X	4,654	4,654	0.00X	1,421	2,289	61.01X	7,016	9,577	36.54X
MARYLAND	2,186	7,308	234.09X	12,081	21,314	76.37X	4,753	7,714	62.34X	19,024	38,132	90.98X
MASSACHUSETTS	2,676	9,035	237.61X	25,271	35,091	38.84X	5,683	9,258	62.94X	33,618	53,384	58.74X
MICHIGAN	3,919	13,613	217.37X	27,271	43,130	58.15X	10,773	17,211	59.76X	41,943	73,954	76.24X
MINNESOTA	2,078	6,875	230.76X	9,134	15,173	66.12X	4,729	7,312	74.61X	15,941	29,350	84.16X
MISSISSIPPI	1,476	4,568	209.47X	6,853	7,912	16.33X	3,481	6,082	74.77X	11,810	18,621	57.64X
MISSOURI	2,397	8,012	234.27X	14,318	21,418	49.80X	5,641	8,088	56.47X	22,336	38,289	71.24X
MONTECALM	801	2,080	160.64X	2,964	2,964	0.00X	1,421	2,256	58.76X	1,186	7,308	40.97X
NEBRASKA	1,092	3,177	190.91X	3,949	5,431	37.53X	1,812	2,806	54.80X	6,853	11,433	66.54X
NEVADA	874	2,428	177.80X	3,890	5,404	38.92X	1,421	2,270	59.70X	6,185	10,172	63.32X
NEW HAMPSHIRE	893	2,470	176.81X	4,627	4,627	0.00X	1,421	2,275	60.07X	6,941	9,372	35.82X
NEW JERSEY	5,352	11,538	216.21X	31,449	45,540	44.81X	7,918	12,969	63.90X	42,711	70,047	64.00X
NEW MEXICO	1,958	3,047	187.99X	6,435	6,331	1.80X	1,872	3,132	67.25X	9,365	12,730	35.92X
NEW YORK	7,123	25,459	237.32X	85,794	98,111	49.12X	18,683	37,882	76.06X	91,602	136,462	70.81X
NORTH CAROLINA	2,884	9,854	241.69X	14,476	21,069	43.34X	7,138	11,336	58.87X	24,494	42,268	72.52X
NORTH DAKOTA	739	1,899	155.22X	1,630	1,853	13.80X	1,421	2,241	57.71X	3,801	3,996	57.73X
OHIO	4,508	15,829	210.93X	36,561	53,413	46.09X	12,381	19,090	54.19X	53,470	88,323	65.24X
OKLAHOMA	1,716	5,418	215.71X	9,808	12,843	30.94X	3,811	5,816	53.67X	15,335	21,117	57.27X
OREGON	1,312	4,769	213.18X	8,111	11,810	43.70X	2,977	4,695	54.70X	12,614	21,192	68.19X
PENNSYLVANIA	4,936	17,384	232.23X	39,746	58,481	47.16X	12,411	20,225	62.96X	57,093	96,892	68.31X
RHODE ISLAND	866	2,345	170.74X	5,503	7,222	31.24X	1,421	2,239	58.93X	7,790	11,826	51.80X
SOUTH CAROLINA	1,773	5,727	223.14X	8,809	12,949	45.35X	4,111	6,718	63.91X	14,793	25,417	71.81X
SOUTH DAKOTA	164	1,962	156.81X	3,759	3,759	0.00X	1,421	2,216	58.03X	5,944	7,967	34.03X
TENNESSEE	2,384	7,676	233.17X	12,898	18,754	35.82X	5,539	9,094	62.55X	19,941	35,415	77.69X
TEXAS	6,740	23,997	256.80X	40,166	65,677	63.36X	20,897	33,071	58.35X	67,803	121,787	81.09X
UTAH	1,124	3,297	193.33X	5,606	8,502	49.53X	2,671	3,910	46.42X	9,481	15,789	65.70X
VERMONT	704	1,749	148.42X	3,918	3,918	0.00X	1,421	2,216	56.59X	6,045	7,892	30.60X
VIRGINIA	2,494	9,287	241.75X	14,757	23,938	62.19X	6,238	9,843	58.64X	23,681	41,874	81.69X
WASHINGTON	2,187	7,331	235.37X	14,349	21,835	50.04X	4,963	7,671	54.22X	21,699	34,828	69.72X
WEST VIRGINIA	1,205	3,551	194.70X	5,435	5,900	4.70X	2,239	3,000	62.02X	9,077	13,996	44.25X
WISCONSIN	2,787	7,622	233.26X	10,338	17,451	48.80X	5,479	8,342	55.16X	18,104	33,373	85.45X
WYOMING	482	1,642	140.80X	1,283	1,283	0.00X	1,421	2,226	56.62X	3,388	5,133	57.09X
PUERTO RICO	1,724	5,485	218.10X	9,299	14,298	33.76X	5,283	9,811	87.21X	16,306	21,675	81.98X
TERRITORIES	1,509	3,369	203.75X	2,181	2,701	23.84X	3,475	3,582	3.09X	6,765	9,632	42.67X
UNALLOCATED	31,200	31,621	65.45X	40,280	59,643	48.87X	66,770	75,641	13.35X	138,258	184,915	35.22X
TOTAL	8130,000	2416,722	197.81X	8805,594	81,192,851	48.87X	8334,500	9330,250	51.83X	81,310,094	82,177,824	66.23X

**Department of Education  
Drug and Alcohol Related Programs**

Testimony - January 31, 1990

House of Representatives, HESS Committee

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The sole source of funding for DOE programs in the substance abuse prevention area is the federal Drug-Free Schools and Communities Act of 1986. Funding is divided into two parts by federal mandate.

- Drug-Free Schools
- Governor's Grants for Drug-Free Communities

**1. Drug Free Schools Total = \$994,892. (70% by federal requirement)**

- 90% (\$895,403.) for School District Grants
  - Amount of grant determined by an enrollment based formula.
  - 24 districts have prepared an application and received a direct grant
  - an additional 25 districts have formed a consortium and received their funds collectively
  - 5 districts are not currently involved in the program.
- Please see attached table for funding by district.
- 7.5% (\$74,587.) for Technical Assistance
  - Consulting, workshops, travel stipends, and materials for program improvement at the district level
- 2.5% (\$24,872.) Program Administration
  - Approval of local program applications, desk and on-site monitoring of programs
  - preparation of state application and reports
  - processing of reimbursement requests

*Note: FY90 Budget Detail page 345 differs from the above. \$17.8 has been moved from administration to grants to pay for district training expenses.*

**2. Drug Free Communities Governor's Grants Total = \$426,383. (30% by federal requirement.)** Priorities for funding are developed by the Governor's Interagency Coordinating Committee on Substance Abuse Prevention.

- 50+% (\$207,862.) for grants to benefit High Risk Youth.
  - participants must meet this Act's federal definition of high risk
  - grants are awarded through a statewide competitive RFP process

- Less than 50% (\$207,861.) for General Prevention Grants.
  - Governor's Health and Safety Conferences
  - Governor's Task Force on Substance Abuse Prevention for Youth
  - other grants awarded through a statewide competitive RFP process

- Please see attached chart for FY90 grants.

Governor's Grants for Drug-Free Communities, continued

2.5% (10,660.) for Administration

- .04 FTE to write the RFP and manage grant awards
- RFP printing and advertising costs
- travel to monitor 2 or 3 projects

*Note: FY90 Budget Detail page 346 differs from the above. \$75.0 in project funds appears as administration because the Governor's Task Force on Youth is administratively "housed" in the Department of Education for FY90.*

**3. Other funding sources**

Two projects funded through the GICCY and Suicide Prevention packages are providing related resources to educators at the local level.

- High Risk Cadre of the Talent Bank provide inservices and workshops on subjects related to substance abuse/chemical dependency
- "Helping At Risk Students: a Catalog of Staff Training, Programs and Resources for Alaskan Educators" identifies proven consultants and programs available to districts.

## DRUG-FREE SCHOOLS GRANT ACTIVITIES - FY90

Each district must agree to establish, operate and improve their local program of

- drug abuse prevention
- early intervention
- rehabilitation referral, and
- education.

Elements of the program must include:

- comprehensive, three-year plan for programs,
- assurances that related rules and regulations of student conduct are enforced,
- implementation of a mandatory age-appropriate, developmentally-based, drug abuse education and prevention program for students throughout all grades of the schools operated or serve by the applicant (early childhood through grade 12),
- local advisory council on drug abuse education and prevention,
- program coordination efforts with other local agencies including suicide prevention programs, and
- description of how the applicant will monitor the effectiveness of its program.

Funding Distribution:

- District grants amounts are determined by a formula based solely on student enrollment.
- Activities listed below are only those funded by the Drug-Free Schools and Communities Act of 1986.

<u>School District</u>	<u>FY90 Funding</u>	<u>Activities</u>
Alaska Gateway	\$4,937.	•Staff training - Here's Looking at You 2000 (HLAY); Four Worlds Program
Aleutian East	\$3,139.	•HLAY kit •staff training in HLAY
Anchorage	\$346,282.	•HLAY kits •staff training •student assistance program coordinator •student assistance program facilitator training •program evaluation
Annette Island	\$3,521.	•Lifesavers program retreat
Bering Straits	\$10,681.	•inservice training for site advisors, counselors in peer counseling
Chugach	\$908.	•consultants for inservice •training for program coordinator
Fairbanks	\$120,235.	•staff training for HLAY, QUEST-Skills for Adolescence, Life Skills for Little People, and student assistance program •district-wide program coordination

<u>School District</u>	<u>FY90 Funding</u>	<u>Activities</u>
Iditarod	\$3,385.	<ul style="list-style-type: none"> <li>·HLAY and Sacred Tree Curriculum</li> <li>·student survey</li> </ul>
Juneau	\$40,092.	<ul style="list-style-type: none"> <li>·middle school substance abuse prevention counselors</li> <li>·staff training</li> <li>·teen institute</li> </ul>
Kenai	\$70,367.	<ul style="list-style-type: none"> <li>·HLAY kits</li> <li>·staff training and follow-up assistance for HLAY, student assistance program</li> </ul>
Ketchikan	\$22,778.	<ul style="list-style-type: none"> <li>·supplementary classroom materials</li> <li>·training for Fitness for Duty Testing</li> <li>·contract services with Ketchikan Youth Services</li> </ul>
Kodiak	\$20,954.	<ul style="list-style-type: none"> <li>·training for student leaders</li> <li>·noted speaker to share with community</li> </ul>
Lower Kuskokwim	\$22,778.	<ul style="list-style-type: none"> <li>·training - HLAY, Dramedy</li> <li>·supplementary materials</li> </ul>
Lower Yukon	\$10,876.	<ul style="list-style-type: none"> <li>·HLAY kits</li> <li>·training for Inside-Out program</li> </ul>
Mat-Su	\$74,968.	<ul style="list-style-type: none"> <li>·HLAY kits</li> <li>·training in HLAY</li> <li>·guest speaker</li> <li>·contract services with Mat-Su Council on Prevention</li> </ul>
Nenana	\$1,714.	<ul style="list-style-type: none"> <li>·training for Natural Helpers program</li> </ul>
Nome	\$6,150.	<ul style="list-style-type: none"> <li>·student assistance program</li> </ul>
North Slope	\$10,664.	<ul style="list-style-type: none"> <li>·staff training in Quest program</li> <li>·teaching supplies</li> </ul>
Northwest Artic	\$13,718.	<ul style="list-style-type: none"> <li>·drug/alcohol abuse prevention curriculum development within health curriculum</li> </ul>
Petersburg	\$5,345.	<ul style="list-style-type: none"> <li>·HLAY kits</li> <li>·staff training in HLAY</li> </ul>
Railbelt	\$3,088.	<ul style="list-style-type: none"> <li>·HLAY kits</li> <li>·staff training in HLAY</li> </ul>
Sitka	\$13,718.	<ul style="list-style-type: none"> <li>·HLAY kits</li> <li>·DARE program</li> <li>·staff training in student assistance programs</li> <li>·counseling materials</li> </ul>

<u>School District</u>	<u>FY90 Funding</u>	<u>Activities</u>
Yukon Koyukuk	\$4,691.	• student assistance program - itinerant travel
Yukon Flats	\$3,062.	• HLAY and Developing Understanding of Self and Others (DUSO) program materials
SERRC Consortium:	\$61,446.	Consortium activities focus on the most common requests by member districts. These include
Aleutian Region		• newsletter
Bristol Bay		• teleconferences
Chatham		• phone consultations on program development, material selection, working with advisory committees
Copper River		• materials
Craig		• workshops and on-site training specific to rural issues for staff and administrators in planning, policy development, and curriculum development
Delta/Greely		• HLAY kits for rent
Dillingham		
Galena		
Haines		
Hoonah		
Hydaburg		
Kake		
Kashunamiut		
Klawock		
Kuspuk		
Lake & Peninsula		
Pribilof Islands		
St. Marys	Valdez	
Skagway	Wrangell	
Tanana	Yakutat	
Unalaska	Yupitit	585EPSHLM

# GOVERNOR'S SUBSTANCE ABUSE GRANTEES FY90

BRIDGING THE GAP - HIGH RISK							
GRANTEE	CONTACT PERSON	PHONE	DESCRIPTION	REPORT			
				1st quarter	2nd quarter	Final	Award
1. Alaska Council-Anchorage	Betty O'Moore	349-6602	Public Service Prevention Video's using high risk youth in planning and production. To be distributed for statewide use.				\$ 25,000
2. Dillingham City School District	Steve Brodbeck	842-5223	In town youth drop in center for study, counseling and prevention education for 6 months				\$ 20,000
3. National Council on Alcoholism - Juneau	Marilee Fletcher	463-3755	Two week-end training sessions to promote pro-abstinence climate for high risk freshmen				\$ 15,000
4. Kashunamiut School District - Chevak	Virginia Peri	858-7713	Project Lift-up to recruit volunteer teachers to take high risk youth into their homes or extended families homes for 2-6 weeks. (Demonstration Project)				\$ 10,000
5. Juneau 4-H Crazy Clovers	Armelia Endorf	789-1334	Two students attend the National Youth Safety Conference, promote Committees at the Youth Health Fair and link with the State Government Safety Conference. (Demonstration Project)				\$ 1,000
PEER TUTORING - (High Risk)							
1. Lower Yukon School District - Mountain Village	Laurelee Ahlman	591-2411	Train 10-15 high risk youth students, grades 7-12 on self-esteem, drug and alcohol				\$ 13,333

# GOVERNOR'S SUBSTANCE ABUSE GRANTEES FY90

PEER TUTORING (Cont.) GRANTEE	CONTACT PERSON	PHONE	DESCRIPTION	REPORT			
				1st quarter	2nd quarter	Final	Award
2. Anchorage School District and Community Action for Drug-Free Youth	Teresa Johnson	561-1433	Develop student action team to cross-age tutor. Develop a training manual for student projects.				\$ 29,888
3. Ketchikan Youth Services with Ketchikan Family Youth Services, Ketchikan School District and Juvenile Probation office	Jeff Budd	225-2540	Cooperative agreement to train five youth within the Juvenile Probation office to tutor youth in grades K-2 in reading skills.				\$ 13,554
<b>CO-DEPENDENCY TRAINING (High-Risk)</b>							
1. South East Regional Resource Center	Mark Hanson	586-6806	Co-dependency training for teachers and staff to learn how to identify high risk youth, what enabling is, referral and classroom, coping skills for teachers. <u>A handbook will be developed.</u> This is a statewide project.				\$ 29,869
2. Kenai Peninsula Borough School District	Dick Carignan	262-9137	A local project to train teachers and staff how to recognize their own co-dependent behavior and how to intervene with students who are co-dependent and high risk				\$ 10,111

# GOVERNOR'S SUBSTANCE ABUSE GRANTEES FY90

## GENERAL PREVENTION PROJECTS (HIGH RISK AND NON HIGH RISK) COUNSELING

GRANTEE	CONTACT PERSON	PHONE	DESCRIPTION	RLPDKI			Award
				1st quarter	2nd quarter	Final	
1. Southeast Regional Resource Center	Iwyla Coughlin	586-6806	Provide counseling to students utilizing the Alaska School Counseling guide, to four sites, and incorporating students as partners in evaluation of the project.				\$ 10,000
2. Fairbanks North Star Borough School District	Michael Ihibudeau	452-2000 (ext. 317)	Train one counselor for each of the five middle schools in substance abuse prevention/ intervention with the "STARS" program, establish youth groups and incorporate youth in the evaluation plan. Utilize the Alaska School Counseling Guide.				\$ 9,000
3. Yukon-Koyukuk Mental Health and Alcohol Program	Barbara Austin	656-1617	Training and technical assistance to school counselors on prevention and intervention including youth participation in evaluation. Utilize the Alaska School Counseling Guide.				\$ 1,000
<b>GENERAL PREVENTION PROJECTS (HIGH RISK AND NON HIGH RISK)</b>							
1. Alaska Council on Prevention of Alcohol and Drug Abuse, Inc.	Betty O'Moor	349-6602	A statewide student mini-grant program for 35 states. \$1,000 each for high risk student run projects in prevention.				\$ 50,000
2. Alaska Department of Public Safety	Mike Lewis	465-4374	Four Regional Conferences for Youth on Health Safety and Prevention.				\$100,000
3. Governor's Office	Carla Tampone	465-3155	Publish final GICCY Report. Publish a report on Youth Substance Abuse (public hearings) Publish a legal handbook for youth and parents.				\$ 75,000 (\$25,000 house leadership fund)