HJR

36

HOUSE COMMITTEE REPORT

(11)
Date Referred: April 17, 1989 FURTHER REFERRALS:

Date of Committee Action: 4/25/89

The FINANCE Committee considered: HJR 36

HOUSE JOINT RESOLUTION NO. 36

[OPPOSE CAP ON FED FISH & WILDLIFE FUNDS]

Opposing a ceiling on federal appropriations from the Pittman-Robertson and Dingell-Johnson funds for wildlife and sport fish restoration projects.

RECOMMENDATIONS:

[ ] be replaced with _____ [ ] the same title [ ] a new title

[ ] have attached amendment(s)

[X] do pass

[ ] do not pass

[ ] no recommendation

[ ] individual recommendations

[ ] additional referral to the _____ Committee

ADOPTS: _____ letter of intent

ATTACHES NEW FISCAL NOTE(s): (Dept)

[ ] fiscal impact _____

[ ] zero fiscal note _____

[ ] zero with analysis _____

APPROVES PREVIOUS: (Date/Dept)

[ ] fiscal note(s) _____

[X] zero fiscal note(s) 4/17 House Res.

[ ] zero fn/analysis _____

SIGNING DO PASS:

SIGNING: (Check approp. column)

	Do Not Pass	No Rec	Amend

Chairman's Signature

No. 1

STATE OF ALASKA
1989 LEGISLATIVE SESSION

BILL VERSION: HJR 36
PUBLISH DATE: HOUSE 4/17/89

FISCAL NOTE

CC

REQUEST:

Revision Date:
Title: Oppose Cap on Fed Fish & Wildlife Funds
Sponsor: Hoffman,Larson,Shultz,Menard,Navarre Hudson, Davidson
Requestor: House Resources Committee

Agency Affected: Dept.Fish & Game
BRU:
Components:

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES	-0-	-0-	-0-	-0-	-0-	-0-
TRAVEL	-0-	-0-	-0-	-0-	-0-	-0-
CONTRACTUAL	-0-	-0-	-0-	-0-	-0-	-0-
SUPPLIES	-0-	-0-	-0-	-0-	-0-	-0-
EQUIPMENT	-0-	-0-	-0-	-0-	-0-	-0-
LAND & STRUCTURES	-0-	-0-	-0-	-0-	-0-	-0-
GRANTS, CLAIMS	-0-	-0-	-0-	-0-	-0-	-0-
MISCELLANEOUS	-0-	-0-	-0-	-0-	-0-	-0-
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
REVENUE	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER	-0-	-0-	-0-	-0-	-0-	-0-
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME	-0-	-0-	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

ANALYSIS: (Attach a separate page if necessary)

Prepared by: House Resources Committee
Phone: 465-4944
Division: Representative Curt Menard, Chairman
Date: 4/14/89

Approved by Commissioner:
Date:
Agency:

Distribution (by preparer):
Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

Introduced: 3/17/89
Referred: Resources and Finance

6-0985A

BY HOFFMAN, LARSON, SHULTZ, MENARD, NAVARRE, HUDSON AND DAVIDSON

IN THE HOUSE

HOUSE JOINT RESOLUTION NO. 36

IN THE LEGISLATURE OF THE STATE OF ALASKA

SIXTEENTH LEGISLATURE - FIRST SESSION

Opposing a ceiling on federal appropriations from the Pittman-Robertson and Dingell-Johnson funds for wildlife and sport fish restoration projects.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

WHEREAS the current federal budget submitted to the Congress by the Office of Management and Budget proposes a ceiling of $100,000,000 on appropriations for the federal aid to wildlife restoration program, known as the Pittman-Robertson program, and for the sport fish restoration program, known as the Dingell-Johnson program; and

WHEREAS federal funds for the Pittman-Robertson program and the Dingell-Johnson program are derived from taxes and duties on sporting equipment and fuel paid by sportsmen and other recreational users of wildlife and fish resources; and

WHEREAS Pittman-Robertson funds and Dingell-Johnson funds are allocated among the states and can be used only to support specific activities related to wildlife, sport fish, and public access projects; and

WHEREAS the proposed ceiling on Pittman-Robertson funds and Dingell-Johnson funds will drastically affect the activities of the divisions of wildlife conservation and sport fish in the Alaska Department of Fish and Game by a 40 percent reduction in funding for research and management on wildlife and sport fish and for acquisition of public access; and

WHEREAS the sport hunting and sport fishing industries in the state provide thousands of jobs and generate millions of dollars to the state economy; and

1 WHEREAS subsistence users of the state's wildlife and fish resources
2 annually harvest millions of pounds of these resources for personal use and
3 benefit from the active research and management of wildlife and fish re-
4 sources supported by the Pittman-Robertson program and the Dingell-Johnson
5 program;
6 BE IT RESOLVED that the Alaska State Legislature respectfully ex-
7 presses its strong opposition to the proposal to place a ceiling on appro-
8 priations for the Pittman-Robertson program and the Dingell-Johnson pro-
9 gram.
10 COPIES of this resolution shall be sent to the Honorable George Bush,
11 President of the United States; the Honorable Dan Quayle, Vice-President of
12 the United States and President of the U.S. Senate; the Honorable Jim
13 Wright, Speaker of the U.S. House of Representatives; the Honorable George
14 J. Mitchell, U.S. Senate Majority Leader; the Honorable Gerry E. Studds,
15 Chairman of the Subcommittee on Fisheries and Wildlife Conservation and the
16 Environment of the U.S. House Committee on Merchant Marine and Fisheries;
17 and to the Honorable Ted Stevens and the Honorable Frank Murkowski, U.S.
18 Senators, and the Honorable Don Young, U.S. Representative, members of the
19 Alaska delegation in Congress.

MEMORANDUM

State of Alaska

DEPARTMENT OF FISH AND GAME

TO: Alison Elgee
Director
Office of Management and Budget
Governor's Office

DATE: February 6, 1989

FILE NO.:

TELEPHONE NO.: 465-4100

SUBJECT: FY 90 Proposed Federal Aid Cap

FROM: Don W. Collinsworth
Commissioner
Department of Fish and Game

The federal FY 90 budget submitted to Congress by the Office of Management and Budget proposes a $100 million cap on both the Dingell-Johnson (D-J) and Pittman-Robertson (P-R) appropriations. As you know these funds are derived from taxes and duties paid on sporting equipment and fuel by sportsmen and other recreational users. By law, these funds are allocated to the states and can be used only for specific activities for sport fish, wildlife, and access projects.

This proposed cap would have the following monetary impact to Alaska:

	FY 89 Appropriations	FY 90 Appropriation With Cap	Loss of Funds
D-J Program (Sport Fish Programs)	$ 8,975.0	$4,700.0	$4,275.0
P-R Program (Wildlife Programs)	5,126.0	4,008.0	1,118.0
Totals	$14,101.0	$8,708.0	$5,393.0

Such a reduction would have a devastating impact on our Sport Fish and Wildlife Conservation Divisions. Significant cuts in management and research programs would be necessary and personnel layoff would be definitely required.

While I am confident you are already aware of this proposal, I wanted to apprise you of its significant impact on our department and its programs, and the need to forward the

information to our Congressional delegation. Should you have questions or need further information, I would be pleased to provide it.

Thank you.

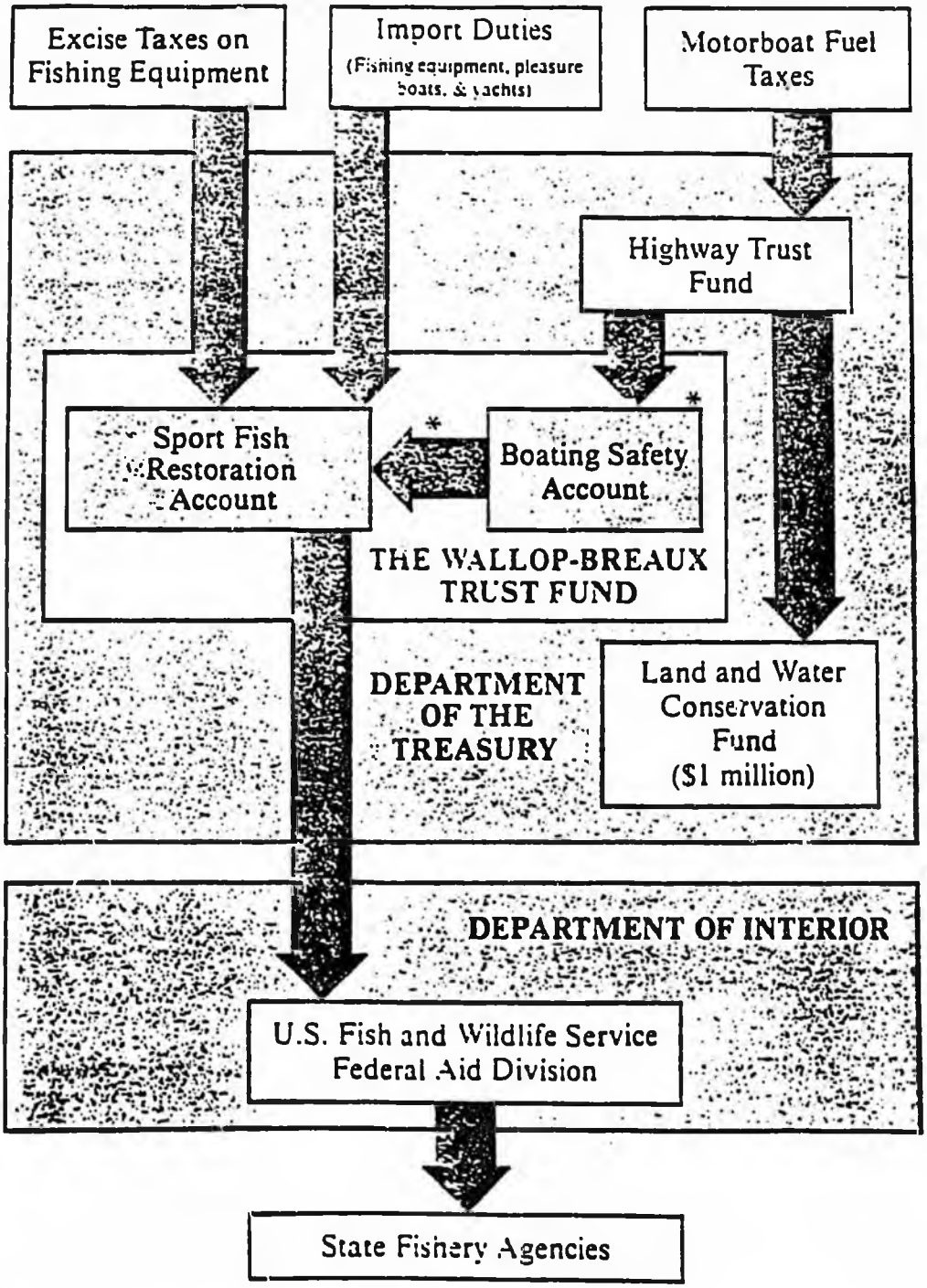
cc: Governor Steve Cowper

John Katz, Special Counsel for State/Federal Relations, Washington, D.C.

Lew Pamplin, Director, Division of Wildlife Conservation, ADF&G

Norval Netsch, Director, Division of Sport Fish, ADF&G

Figure 2. Flow of the Three Primary Sources of Wallop-Breaux Funds



*For Fiscal Year 1987 and 1988 the first $60 million from the motorboat fuel tax is authorized by Congress to go into the Boating Safety Account, with the remainder going into the Sport Fish Restoration Account. The Boating Safety Account is administered by the U. S. Coast Guard.

BACKGROUND INFORMATION

Since statehood the U.S. Department of the Interior, U.S. Fish and Wildlife has provided funding to the State of Alaska, Department of Fish and Game (DFG) in accordance with the Federal Aid to States in Fish and Wildlife Restoration Acts. The Dingell Johnson (DJ) Program provides funding for sport fish restoration and the Pittman-Robertson (PR) Program provides funding for wildlife restoration. The federal government provides an allotment to each state based on the state's land area and number of licensed anglers and hunters. Allotments are limited to 5% of the total apportionments. Alaska is one of three states which receives the maximum allowed annual allotments.

Funds allotted to the states are derived from excise taxes on certain sporting goods. In 1985 the DJ Program was amended, significantly increasing the funds available for allotment beginning in FY 86. Revenues were increased through an expansion of the number of sporting goods subject to the excise tax, an allocation of the federal gasoline excise tax (the portion attributed to outboard motor users), and an imposition of import duties on custom yachts.

DFG must submit annual project proposals to U.S. Fish and Wildlife for approval to secure the State's available allotments. Federal participation is limited to a maximum of 75% of eligible costs and the State must provide the balance. Activities involving enforcement of fish and game regulations, or public relations activities conducted to promote DFG are specifically excluded from eligibility. The eligible purposes for funding are as follows:

Dingell Johnson (DJ) Program

Projects must be for the restoration, conservation, management, and enhancement of sport fish, and for provision of public use and benefits from these resources. Under the terms of the program, sport fish are limited to aquatic, gill-breathing, vertebrate animals, bearing paired fins, and having material value for sport or recreation.

The additional funds resulting from expansion of the DJ Program in 1985 are required to add to the existing state sport fishery program and not to substitute for or supplant other traditional funding sources. The state funded sport fish program includes all sport fish related expenditures by DFG, not just the required matching portion for federal funding. To comply with the maintenance of effort requirements, U.S. Fish and Wildlife requested that DFG establish its state funded sport fisheries base program by using FY 85 state funding or the average of FY 83 - FY 85.

The U.S. Department of the Interior determines whether substitution for or supplanting of state funding has occurred on a statewide sport fisheries program basis rather than project by project. This allows federal funds to be used for a particular project that has traditionally been state funded as long as the total state dollars spent on the sport fisheries program does not decrease. In other words if equivalent state funds are spent for traditionally federally funded projects or the state funded sport fisheries program increases proportionally for the federally funding of a traditionally state funded project, then supplanting will not have occurred and DFG will have complied with maintenance of effort requirements.

The U.S. Department of the Interior has also approved adjustments in the state funded sport fisheries base program when statewide budgets fluctuate. Base reductions must be justified and the percentage of reduction for state funded sport fish activities cannot be greater than the percentage of reduction for the whole department. The purpose of the maintenance of effort provision is to prevent the state funded sport fisheries program being targeted for reductions with the intent of using federal funds to replace state funds.

Ten percent of the total state apportionment is set aside by U.S. Fish and Wildlife for approved projects for recreational boating access facilities. Any portion of the 10% that is not expended or obligated within two years lapses back to the federal government. Not more than 10% of the State's annual apportionment may be spent on aquatic education projects. To date DFG has not spent any federal funds on aquatic education programs.

Pittman-Robertson (PR) Program

Projects must be for the restoration, conservation, management, and enhancement of wild birds and wild mammals, or to provide for public use of and benefits from these resources. Projects for the education of hunters and archers in the skills, knowledge, and attitudes necessary to be a responsible hunter or archer are also eligible for PR funding. Expenditures for wolf control are specifically excluded.

Budget Information for States

Agency: Dept. of Interior, U.S. Fish & Wildlife Service (DANIEL JOHNSON)
CFDA Program Title: Federal Aid in Fish Restoration
CFDA Program Number: 15.605
Budget Account Number: 14-8151-0-7-303

State/Territory	FY 1988 Actual Obligations	(Amounts in 000's) Estimated Obligations FY 1989 Carryover	New BA	FY 1990	1990 State Estimated % of Total Based on Program Formula
Alabama	$2,024	$512	$2,473	$1,583	1.68 %
Alaska	8,012	0	7,361	4,700	5.00
Arizona	3,934	200	3,209	2,026	2.18
Arkansas	1,621	2,227	2,606	1,634	1.77
California	7,794	1,208	7,361	4,700	5.00
Colorado	2,806	1,835	3,681	2,343	2.50
Connecticut	987	956	1,472	940	1.00
Delaware	871	695	1,472	940	1.00
District of Columbia	639	109	486	313	0.33
Florida	3,949	226	3,312	2,045	2.25
Georgia	2,388	924	2,974	1,877	2.02
Hawaii	1,096	1,471	1,472	940	1.00
Idaho	2,524	147	2,488	1,596	1.69
Illinois	4,480	489	3,106	1,977	2.11
Indiana	2,770	872	2,311	1,490	1.57
Iowa	2,485	638	2,149	1,300	1.46
Kansas	2,379	401	2,179	1,372	1.48
Kentucky	2,799	758	2,429	1,500	1.65
Louisiana	1,993	880	2,356	1,490	1.60
Maine	1,626	600	1,472	940	1.00
Maryland	1,756	575	1,472	940	1.00
Massachusetts	1,428	530	1,472	940	1.00
Michigan	8,624	0	5,521	3,649	3.75
Minnesota	5,697	194	5,329	3,368	3.62
Mississippi	1,809	583	2,046	1,311	1.39
Missouri	4,482	338	3,813	2,477	2.59
Montana	2,398	1,446	3,327	2,173	2.26
Nebraska	2,110	1,312	1,943	1,245	1.32
Nevada	1,919	2,187	2,267	1,441	1.54
New Hampshire	1,732	709	1,472	940	1.00
New Jersey	1,330	766	1,472	940	1.00
New Mexico	3,104	5	2,650	1,714	1.80
New York	3,768	54	3,725	2,453	2.53
North Carolina	2,146	926	2,135	1,349	1.45
North Dakota	1,595	3	1,605	1,010	1.09
Ohio	3,802	2,287	3,901	2,477	2.65
Oklahoma	3,089	324	2,753	1,719	1.87
Oregon	3,296	1,280	3,519	2,304	2.39
Pennsylvania	3,165	878	3,695	2,377	2.51
Rhode Island	1,628	939	1,472	940	1.00
South Carolina	1,810	90	1,664	975	1.13
South Dakota	2,023	185	1,796	1,130	1.22
Tennessee	2,624	552	2,621	1,733	1.78
Texas	7,048	862	7,361	4,700	5.00
Utah	2,866	51	2,459	1,550	1.67
Vermont	1,634	898	1,472	940	1.00
Virginia	2,536	391	2,311	1,491	1.57
Washington	3,413	1,251	3,342	2,164	2.27
West Virginia	1,312	223	1,472	940	1.00
Wisconsin	5,397	1,050	5,064	3,274	3.44
Wyoming	2,224	0	2,252	1,438	1.53
American Samoa	405	167	486	313	0.33
Guam	438	115	486	313	0.33
Northern Mariana Isl	778	86	486	313	0.33
Puerto Rico	1,071	1,017	1,472	940	1.00
Trust Territory	0		0	0	0.00
Virgin Islands	458	22	486	313	0.33
Indian Tribe Set Asi	0		0	0	0.00
Undistributed	6,619	1,063	7,192	6,000	N/A
Total	$58,909	$ 38,507	$ 154,384	$ 100,000	99.98 %

BUDGET INFORMATION FOR STATES

Agency: Department of the Interior, Fish and Wildlife Service
CFDA Program Title: Federal Aid in Wildlife Restoration
CFDA Program Number: 15.611
Budget Account Number: 14-9923-0-2-303

(P. PITMAN - DOUGLTSON)

State/Territory	FY 1988 Actual Obligations	Estimate Obligations Carryover	New BA	FY 1990	1990 State Estimated % of Total Based on Program Formula
Alabama	$2,114	$504	$1,820	$1,660	1.77%
Alaska	4,452	74	4,505	3,999	4.38
Arizona	2,655	344	2,345	2,062	2.28
Arkansas	1,789	112	1,738	1,597	1.69
California	4,315	851	3,929	3,441	3.82
Colorado	2,242	262	2,510	2,255	2.44
Connecticut	754	275	741	666	0.72
Delaware	609	18	597	533	0.58
District of Columbia	0	0	0	0	0.00
Florida	1,843	39	1,934	1,700	1.88
Georgia	2,303	1	2,324	2,121	2.26
Hawaii	954	1,169	597	533	0.58
Idaho	1,714	155	1,923	1,735	1.87
Illinois	2,229	816	2,078	1,872	2.02
Indiana	1,381	704	1,718	1,561	1.67
Iowa	1,724	140	1,677	1,511	1.63
Kansas	1,856	44	1,892	1,697	1.84
Kentucky	1,870	0	1,718	1,574	1.67
Louisiana	1,997	280	2,036	1,718	1.98
Maine	1,048	268	1,152	1,024	1.12
Maryland	987	0	1,018	918	0.99
Massachusetts	1,292	100	915	828	0.89
Michigan	4,427	733	3,713	3,310	3.61
Minnesota	2,675	231	2,859	2,571	2.78
Mississippi	1,606	36	1,666	1,492	1.62
Missouri	3,792	60	2,767	2,444	2.69
Montana	2,571	402	2,828	2,537	2.75
Nebraska	1,463	813	1,615	1,449	1.57
Nevada	2,310	1,885	1,831	1,623	1.78
New Hampshire	663	0	597	533	0.58
New Jersey	1,122	0	926	845	0.90
New Mexico	2,755	183	2,222	1,964	2.16
New York	3,132	205	3,209	2,840	3.12
North Carolina	4,120	0	2,067	1,843	2.01
North Dakota	1,439	38	1,378	1,239	1.34
Ohio	2,747	710	2,273	2,020	2.21
Oklahoma	1,889	29	1,862	1,713	1.81
Oregon	2,514	1,078	2,520	2,228	2.45
Pennsylvania	4,120	0	4,155	3,727	4.04
Rhode Island	623	169	597	533	0.58
South Carolina	1,807	178	1,255	1,071	1.22
South Dakota	1,610	934	1,656	1,419	1.61
Tennessee	2,488	52	2,561	2,332	2.49
Texas	4,294	1,326	4,824	4,295	4.69
Utah	1,848	0	1,892	1,696	1.84
Vermont	601	7	597	533	0.58
Virginia	2,254	26	2,242	2,049	2.18
Washington	2,238	1,049	2,047	1,821	1.99
West Virginia	1,418	0	1,306	1,180	1.27
Wisconsin	3,022	926	3,158	2,822	3.07
Wyoming	1,885	162	1,934	1,670	1.88
American Samoa	215	175	175	153	0.17
Guam	176	123	175	153	0.17
Northern Mariana Islands	217	84	175	153	0.17
Puerto Rico	450	0	432	- 385	0.42
Trust Territory (excluding NMI)	0	0	0	0	0.00
Virgin Islands	167	0	175	153	0.17
Indian Tribe Set Aside	0	0	0	0	0.00
Undistributed	6,823	843	7,534	8,200	
Total	$115,605	$18,613	$110,387	$100,000	100.00%