

**HB**

**482**

# HOUSE COMMITTEE REPORT

FILE

(11)

Date Referred: February 28, 1990

FURTHER REFERRALS:

Date of Committee Action: 3/14/90

The FINANCE Committee considered:

HB 482

HOUSE BILL NO. 482

EXTEND ALASKA STATE FIRE COMMISSION

"An Act relating to the Alaska State Fire Commission; and providing for an effective date."

**RECOMMENDATIONS:**

- be replaced with \_\_\_\_\_  the same title
- have attached amendment(s)  a new title
- do pass
- do not pass
- no recommendation
- individual recommendations
- additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of intent

ATTACHES NEW FISCAL NOTE(S):  
(Dept)

APPROVES PREVIOUS: (Date/Dept)

- fiscal impact \_\_\_\_\_
- zero fiscal note \_\_\_\_\_
- zero with analysis \_\_\_\_\_

- fiscal note(s) 2/28/90 / H S A C M T E
- zero fiscal note(s) \_\_\_\_\_
- zero fn/analysis \_\_\_\_\_

**SIGNING DO PASS:**

**SIGNING:**  
(Check approp. column)

[Signature] Swackhammer  
[Signature] Koponen  
[Signature] Lumer  
[Signature] Phillips  
[Signature] Larson  
[Signature] Wallis

	Do Not Pass	No Rec	Amend
<u>[Signature]</u> Hoffman	X		
<u>[Signature]</u>	X		
<u>[Signature]</u> Brown	X		
<u>[Signature]</u> Barnes	X		
<u>[Signature]</u> Riegar	✓		

[Signature] Hoffman  
 Chairman's Signature  
[Signature] Carson

FISCAL NOTE

REQUEST:

Revision Date: \_\_\_\_\_  
Title: Extend Alaska State Fire  
Commission  
Sponsor: Koponen  
Requestor: Koponen

Agency Affected: Public Safety  
BRU: Commissioner's Office  
Components: \_\_\_\_\_

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	37.0	37.0	37.0	37.0	0	0
TRAVEL	12.0	12.0	12.0	12.0	0	0
CONTRACTUAL	8.4	8.4	8.4	8.4	0	0
SUPPLIES	1.1	1.1	1.1	1.1	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	58.5	58.5	58.5	58.5	0	0

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
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REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
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FUNDING: (Thousands of Dollars)

GENERAL FUND	58.5	58.5	58.5	58.5	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL	58.5	58.5	58.5	58.5	-0-	-0-

POSITIONS:

FULL-TIME	1	1	1	1	0	0
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Personnel - Admin Asst 1; Travel & Per diem for 1 meeting, 1 conference, 1 hearing for staff, 9 members and 5 ex officios; Contractual- communications (4.0), printing & advertising (4.0), subscriptions (.4); supplies (1.1).

Prepared by: House State Affairs Phone: 465-4963  
Division: \_\_\_\_\_ Date: Feb 27, 1990

Approved by Commissioner: [Signature] Boucher, Chair Date: Feb 27, 1990  
Agency: \_\_\_\_\_

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

Adopted

BY REP. KOPONEN, Navarre, Ulmer, Grussendorf, Gruenberg

1 IN THE HOUSE

2

HOUSE BILL NO. 482

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

SIXTEENTH LEGISLATURE - SECOND SESSION

5

A BILL

6 For an Act entitled: "An Act relating to the Alaska State Fire Commission;  
7 and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. AS 44.41.120(c) is amended to read:

10 (c) The commission shall meet annually and shall try to coordi-  
11 nate its annual meeting with a meeting of the Alaska Fire Chiefs'  
12 Association. The chair, the governor, or three members of the com-  
13 mission may call a special meeting.

14 \* Sec. 2. AS 44.66.010(a)(13) is amended to read:

15 (13) Alaska State Fire Commission -- June 30, 1994 [1990];

16 \* Sec. 3. This Act takes effect immediately under AS 01.10.070(c).

Item 3

Alaska State Legislature  
Representative Niilo Koponen

Pouch V  
Juneau, Alaska 99811  
(907) 465-4992

House District 21

119 N. Cushman, Suite 207  
Fairbanks, Alaska 99701  
(907) 456-8172

S P O N S O R   S T A T E M E N T

H B   4 8 2

HB 482 would extend the Alaska State Fire Commission until 1994, rather than allowing it to sunset this year. It does, however, amend AS 44.44.120 to decrease the cost and increase coordination with fire services in Alaska.

Chapter 157, SLA 1980 established a Task Force on Fire Prevention and Control to: 1) identify fire loss problems in Alaska; 2) identify agencies involved in fire protection activities; 3) recommend modifications to improve the state's fire protection system; and 4) provide documentation to assist agencies in meeting their responsibilities. The Task Force was to submit their final report to the governor and legislature by January 1, 1983. This Task Force was not funded for their third year and terminated June 30, 1983.

A second Task Force was established in 1984 with the same objectives and given 120 days to finish their work. The second Task Force issued a report in December, 1984 detailing eight major areas of concern: 1) fire education and public awareness; 2) fire service training; 3) capital projects; 4) arson; 5) code enforcement; 6) emergency medical services; 7) wildlands fire protection; and 8) interagency planning, coordination and consolidation. Within the last category the Task Force recommended creating a State Fire Commission as a broad based policy setting group to provide direction and coordination of all the fire-related programs.

In 1986 the Alaska State Fire Commission was established (AS 44.41.100-.130) to: 1) develop a state master plan for fire prevention and provide coordination for fire-related programs; 2) establish policy guidelines for agencies with fire protection programs; 3) adopt regulations as necessary; 4) make recommendations for fire-related programs; and 5) report to the governor and legislature when requested. There was a fiscal note of \$180,000.00 funded with the bill establishing the Commission. Due to the revenue shortfall during FY 87, Governor Sheffield recommended that the funding for the Commission be eliminated, and the Commission did not begin its activities.

The Fifteenth Legislature attempted to fund the legislation through a separate account into which a tax on fire insurance premiums would be deposited. Although this device is used in most other states, it was not acceptable to the Alaska Legislature, and the responsibility for providing direction and coordination of fire-related programs was not addressed.

HB 482 cuts the number of required meetings to one a year (although others may be called in emergency). That meeting is to be coordinated with the annual meeting of the Alaska Fire Chiefs Association. Typically, the Alaska Fire Fighters Association, Fire Insurers, the Insurance Services Organization, municipal officials responsible for fire services and building codes, and etc. all meet at the same time and place or attend one or another of the above mentioned meetings. All members of the proposed Fire Commission should therefore be at the joint conference. Testimony on policy guidelines for fire protection programs, proposed regulations, the state fire protection master plan and all matters falling within the purview of the Commission can be taken up at that time. The Commission can have a short meeting at the close of the conference to make needed policy decisions.

From those proceedings, the single staff member of the commission can, under the direction of the State Fire Marshall, prepare the needed reports to the governor and the legislature. That same staff assistant, will, during the year, maintain contact with the fire and rescue services statewide. Interim meetings of the board for the purpose of discussing regulations, budget and other matters, can be held by teleconference and/or computer network, alleviating the expense and time of travel.

NK.dm

# ALASKA STATE FIREFIGHTERS ASSOCIATION

P.O. Box 34324  
Juneau, Alaska 99803-4324

## RESOLUTION 89-3

**TITLE:** Support funding of Alaska State Fire Commission .

WHEREAS, the Alaska Legislature, by law, established the Alaska State Fire Commission, and

WHEREAS, the Alaska State Fire Commission has not been appointed by the Governor, and

WHEREAS, the law requires the funding of the Commission through the Department of Public Safety, and

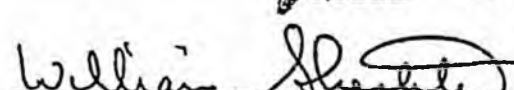
WHEREAS, the Commission is due to "sunset" on June 30, 1990, yet the need for the work of the Commission continues to grow, and

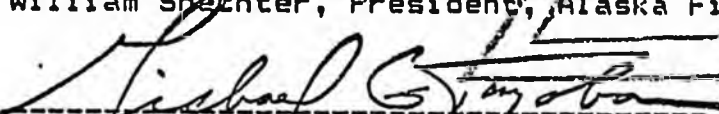
WHEREAS, the Alaska State Firefighters' Association and the Alaska Fire Chiefs' Association have for years urged the appointment and funding of the Alaska State Fire Commission so that it could carry out its mission.

THEREFORE, BE IT RESOLVED, that the Alaska State Firefighters' Association and the Alaska Fire Chiefs' Association reaffirms their commitment for funding the Alaska State Fire Commission and respectfully requests the Legislature to appropriate to the Department of Public Safety funding so the Commission can become a reality.

Recommendation:

Adoption: Pass  No Pass

  
William Shechter, President, Alaska Fire Chiefs' Association

  
Mike Tagaban, President, Alaska State Firefighters' Association

Submitted by Resolutions Committee

Distribution: Governor Cowder  
Governor's Special Assistant - Public Safety  
Legislature  
ASFA Representative John George

FISCAL NOTE

REQUEST:

Revision Date: \_\_\_\_\_ Agency Affected: Public Safety  
 Title: An act relating to the Alaska BRU: Commissioner's Office  
State Fire Commission.  
 Sponsor: Representative Koponen Component: \_\_\_\_\_  
 Requestor: House State Affairs

EXPENDITURES/REVENUES: (Thousands of Dollars) (Inflation not included)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	99.8	103.4	107.1	111.0	115.0	119.1
TRAVEL	43.4	43.4	43.4	43.4	43.4	43.4
CONTRACTUAL	25.0	25.0	25.0	25.0	25.0	25.0
SUPPLIES	1.6	1.6	1.6	1.6	1.6	1.6
EQUIPMENT	13.5					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	183.3	173.4	177.1	181.0	185.0	189.1

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	183.3	173.4	177.1	181.0	185.0	189.1
FEDERAL FUNDS						
OTHER/PROG RCPT						
TOTAL	183.3	173.4	177.1	181.0	185.0	189.1

POSITIONS:

FULL-TIME	2	2	2	2	2	2
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

*2/26/90* Prepared by: Gordon E. Brunton  
 Division: Fire Prevention

Phone: 465-4331  
 Date: 2/26/90

Approved by Commissioner: D.G.H. English  
 Agency: Department of Public Safety

Date: \_\_\_\_\_  
 Page 1 of 4

### ANALYSIS:

The members of the Alaska State Fire Commission will be appointed early in FY 91. The Commission will be housed in the Department of Public Safety which will provide administrative support.

### ASSUMPTIONS:

Equipment purchases in FY 91 are a one-time expense. Personal Services increases are 3.6% merit pay.

### COMPUTATIONS:

Personal Services - Administrative Officer III	\$62.8	
Administrative Asst. I	37.0	
		\$99.8
Travel - Commission Meetings, includes 9 members and 5 ex-officio members; 4 meetings at \$600 per person (travel & per diem)	36.0	
Staff travel for conferences, other meetings; 4 trips at \$600 each	2.4	
Field travel for research, hearings; 10 trips at \$500 each	5.0	
		\$43.4
Contractual - Communications	8.6	
Printing & advertising	16.0	
Subscriptions	0.4	
		\$25.0
Supplies - \$250/position = 0.5		
Misc. office supplies = 1.1		
		\$1.6
Equipment - Office furniture, filing cabinet, microcomputer/printer w/ software		
		\$13.5

Position Title Administrative Officer III		No. of Positions	Range/Step 21-A	Barg. Unit GGU	
Time Status PT	Staff Months 12	Location Anchorage		Election District	
Type of Expenditure		Justification			
Amount		<p>This position will administer the Alaska State Fire Commission. Will recommend policy and operational guidelines developed by the Commission relative to all State agencies with fire protection responsibilities. Provide liasion between the Commission and Federal, State and local governments and the private sector.</p>			
1	2				3
Salary*	\$45,744				////////////////////
Benefits*	17,060				////////////////////
Premium Pay (Included in Above)	////////////////////				////////////////////
Other	////////////////////				////////////////////
Total Personal Services	////////////////////				\$62,804
Travel					3,700
Contractual					25,000
Commodities					800
Equipment		10,000			
Other					
Total Cost		102,304			
Funding Source for Total Cost					
Federal Receipts	1002				
G.F. Match	1003				
General Fund	1004	102,304			
Program Receipts/GF	1005				
I-A Receipts	1007				
CIP Receipts	1061				
Other					
* Personal Services Salary and Benefits Costs are from PACS.					

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety  
 BRU Commissioner's Office  
 COMPONENT \_\_\_\_\_

Page 3 of 4  
 Revised Date

FY 91

Position Title Administrative Assistant I		No. of Positions	Range/Step 12-A	Borg. Unit GGU
Time Status PFT	Staff Months 12	Location Anchorage		Election District
Type of Expenditure		Justification		
		This position will provide research and clerical support for the Alaska State Fire Commission.		
1	2	3		
Salary*	\$24,864	////////////////////		
Benefits*	12,087	////////////////////		
Premium Pay (Included in Above)	////////////////////	////////////////////		
Other	////////////////////	////////////////////		
Total Personal Services	////////////////////	\$36,951		
Travel		3,700		
Contractual		-0-		
Commodities		800		
Equipment		3,500		
Other				
Total Cost		44,951		
Funding Source for Total Cost				
Federal Receipts	1002			
G.F. Match	1003			
General Fund	1004	44,951		
Program Receipts/GF	1005			
I-A Receipts	1007			
CIP Receipts	1061			
Other				
* Personal Services Salary and Benefits Costs are from PACS.				

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety  
 BRU Commissioner's Office  
 COMPONENT \_\_\_\_\_

Page 4 of 4  
 Revised Date

FY 91