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132

STATE OF ALASKA 1987 LEGISLATIVE SESSION  
FISCAL NOTE

Bill Version: SB 132

Publish Date: \_\_\_\_\_

REQUEST

Revision Date: \_\_\_\_\_

Title: Opening the entire Dalton Highway to the public without toll.

Sponsor: Coghill

Requestor: Jones

Agency Affected: DOT&PF

BRU: \_\_\_\_\_

Components: \_\_\_\_\_

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES		<243.0>	<243.0>	<243.0>	<243.0>	<243.0>
TRAVEL						
CONTRACTUAL		<127.0>	<27.0>	<27.0>	<27.0>	<27.0>
SUPPLIES		<20.0>	<20.0>	<20.0>	<20.0>	<20.0>
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		<390.0>	<290.0>	<290.0>	<290.0>	<290.0>
CAPITAL						
REVENUE		<5600.0>	<5500.0>	<5500.0>	<5500.0>	<5500.0>

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (LAF)		<390.0>	<290.0>	<290.0>	<290.0>	<290.0>
TOTAL						

POSITIONS:

FULL-TIME		<5>	<5>	<5>	<5>	<5>
PART-TIME		<1>	<1>	<1>	<1>	<1>
TEMPORARY						

ANALYSIS: This bill will remove the authority to charge tolls on the Dalton Highway. These are estimated to produce \$5.6 million in FY88 to support the maintenance and operating costs of this route. These tolls would have been deposited in the General Fund to offset the budgeted costs for operation.

The deletion of the requirement for the checkpoint will not impact the 1988 budget because funding is not included.

The reduced operating expenditures and funding are related to the estimated costs of collection of the tolls.

Prepared by: Ron B. Lind, Director

Phone: 465-4070

Division: Plans, Programs, and Budget

Date: 2/27/87

Approved by Commissioner: [Signature]

Date: 3/3/87

Agency: DOT & PF

Distribution (by preparer):

Legislative Finance

Legislative Sponsor

Requestor:

Office of Management and Budget

Impacted Agency(i)

Senate Secretary - DOT Fiscal Note

BILL NO: SB 132

DATE: February 27, 1987

TITLE: "An Act relating to public use of the Dalton Highway."

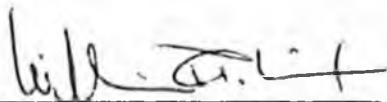
CONTACT: Maj. Walter J. Gilmour  
Acting Director  
Alaska State Troopers

POSTMORTEM REPORT / DEPARTMENT OF PUBLIC SAFETY

SB 132 will open the Dalton Highway to the public year-around.

The Division of Alaska State Troopers will need to provide a full range of law enforcement services to include accident response and investigation, search and rescue and patrol in order to protect the users of the highway. Winter use of the highway will result in a need to provide these services under difficult conditions and equipment costs reflect this fact.

The Division of Alaska State Troopers is opposed to this legislation.



WILLIAM R. NIX  
Acting Commissioner

STATE OF ALASKA 1987 LEGISLATIVE SESSION  
FISCAL NOTE

Bill Version: SB 132

Publish Date: \_\_\_\_\_

REQUEST

Revision Date: \_\_\_\_\_

Title: "An Act relating to public use of the Dalton Highway."

Sponsor: Sen. Coghill

Requestor: Senate Transportation

Agency Affected: Public Safety

BRU: Alaska State Troopers

Components: Detachments & CIB

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES		281.4	289.8	298.5	307.5	316.7
TRAVEL		8.0	8.2	8.5	8.7	9.0
CONTRACTUAL		92.9	95.7	98.6	101.5	104.6
SUPPLIES		13.2	13.6	14.4	14.8	15.3
EQUIPMENT		89.2				
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		484.7	407.3	420.0	432.5	445.6
CAPITAL						
REVENUE						

FUNDING:: (Thousands of Dollars)

GENERAL FUNDS		484.7	407.3	420.0	432.5	445.6
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME		4	4	4	4	4
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

See attached schedule.

Prepared by: Francis C. Allan

Division: Alaska State Troopers

Phone: 269-5691

Date: 2/27/87

Approved by Commissioner: William R. Nix

Agency: Public Safety

Date: 3/3/87

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)
- Senate Secretary

CONTINUATION OF FISCAL NOTE ANALYSIS

For Bill/Resolution No. SB 132

In order to keep the Dalton Highway open throughout the entire year, a full range of law enforcement services must be maintained. In order to provide accident response, patrol, investigation and search and rescue services, four additional State Trooper positions will be needed; one at Coldfoot, one at 7-Mile Camp, and two others in Prudhoe Bay. The costs below summarize their Personal Services and related costs. It is anticipated that equipment will be needed in the first year only and that a 3% inflationary cost will be incurred each year after 1988.

	Trooper Coldfoot	Trooper 7-Mile	Trooper Prudhoe Bay	Trooper Prudhoe Bay	Increased Helo Oper. Costs (1)	Total
Personal Services	71.5	66.9	71.5	71.5		281.4
Travel	2.0	2.0	2.0	2.0		8.0
Contractual	8.5	8.5	42.1	32.5	1.3	92.9
Supplies	3.3	3.3	3.3	3.3		13.2
Equipment	22.3	22.3	22.3	22.3		89.2
	<u>107.6</u>	<u>103.0</u>	<u>141.2</u>	<u>131.6</u>	<u>1.3</u>	<u>484.7</u>

(1) - Helicopter costs include one additional trip up and down the highway, fueling at Coldfoot and Prudhoe Bay (contract). This is expected to involve seven hours @ \$187 per hour.

Position Title <u>State Trooper</u>		No. of Positions	Range/Step <u>76/A</u>	Barg. Unit <u>PSEA</u>
Time Status <u>PFT</u>	Staff Months <u>12.0</u>	Location <u>Coldfoot</u>		
Type of Expenditure		Election District <u>22</u>		
1	2	Amount <u>3</u>		
Salary	<u>48,516</u>			
Benefits	<u>12,454</u>			
Premium Pay	<u>4,478</u>			
Other	<u>6,097</u>			
Total Personal Services		<u>71.5</u>		
Travel		<u>2.0</u>		
Contractual		<u>8.5</u>		
Commodities		<u>3.3</u>		
Equipment		<u>22.3</u>		
Other				
Total Cost		<u>107.6</u>		
Funding Source for Total Cost				
Federal Receipts	<u>1002</u>			
G. F. Match	<u>1003</u>			
General Fund	<u>1004</u>	<u>107.6</u>		
I-A Receipts	<u>1006</u>			
CIP Receipts	<u>1061</u>			
Other				

Justification

A fully trained and experienced law enforcement officer is needed to provide accident response, patrol, investigation and Search and Rescue along the Dalton Highway. This trooper position must have a 4 X 4 vehicle (152P) in order to be able to travel the rough road during winter conditions. All other costs are average Trooper costs and are based upon experience.

Currently, The FY88 FWP operating plan calls for the elimination of the FWP Trooper stationed in Coldfoot. This state housing unit will be occupied by this new AST Trooper.

**FY 88**

Agency Department of Public Safety  
 BRU Alaska State Troopers  
 Component Detachments & CIB

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 Revised Date \_\_\_\_\_

**Request For  
New Position**

Position Title: State Trooper		No. of Positions	Range/Step 76/A	Barg. Unit PSEA
Time Status	Staff Months	Location	Election District	
PFT	12.0	7-Mile	22	
Justification				
<p>A fully trained and experienced law enforcement officer is needed to provide accident response, patrol, investigation and Search and Rescue along the Dalton Highway. This trooper position must have a 4 X 4 vehicle (152P) in order to be able to travel the rough road during winter conditions. All other costs are average Trooper costs and are based upon experience.</p> <p>Under the current AST FY88 plan, the 7-Mile housing unit was to be vacated and sub-leased as part of the reduction. This new trooper position however will occupy the unit.</p>				
Type of Expenditure	Amount			
1	2			
Salary	45,060			
Benefits	11,567			
Premium Pay	4,159			
Other	6,097			
Total Personal Services	66.9			
Travel	2.0			
Contractual	8.5			
Commodities	3.3			
Equipment	22.3			
Other				
Total Cost	103.0			
Funding Source for Total Cost				
Federal Receipts 1002				
G. F. Match 1003				
General Fund 1004	103.0			
I-A Receipts 1006				
CIP Receipts 1061				
Other				

FY 88

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Revised Date

Agency Department of Public Safety  
 BRU Alaska State Troopers  
 Component Detachments & CIB

Request For  
New Position

Position Title State Trooper		No. of Positions	Range/Step 76/A	Barg. Unit PSEA
Time Status	Staff Months	Location Prudhoe Bay		
PFT	12.0	Election District 22		
Type of Expenditure		Justification		
1	2	A fully trained and experienced law enforcement officer is needed to provide accident response, patrol, investigation and Search and Rescue along the Dalton Highway. This trooper position must have a 4 X 4 vehicle (152P) in order to be able to travel the rough road during winter conditions. All other costs are average Trooper costs and are based upon experience.		
Salary	48,516	Contractual costs include housing and office space at a cost of \$2,800 per month, which is based upon previous AST experience in Prudhoe Bay as assumes space availability.		
Benefits	12,454			
Premium Pay	4,478			
Other	6,097			
Total Personal Services	71.5			
Travel	2.0			
Contractual	42.1			
Commodities	3.3			
Equipment	22.3			
Other	141.2			
Total Cost				
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	141.2		
I-A Receipts	1006			
CIP Receipts	1061			
Other				

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Agency Department of Public Safety  
 BRU Alaska State Troopers  
 Component Detachments & CIB

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Request For  
 New Position

Position Title: State Trooper		No. of Positions	Range/Step 76/A	Barg. Unit PSEA
Time Status	Staff Months	Location Prudhoe Bay Election District 22		
PFT	12.0	Justification		
Type of Expenditure		A fully trained and experienced law enforcement officer is needed to provide accident response, patrol, investigation and Search and Rescue along the Dalton Highway. This trooper position must have a 4 X 4 vehicle (152P) in order to be able to travel the rough road during winter conditions. All other costs are average Trooper costs and are based upon experience.		
1	2	Contractual costs include a leased housing space of approximately \$24,000 per year, assuming that it is available.		
Salary	48,516	Amount	3	
Benefits	12,454			
Premium Pay	4,478			
Other	6,097			
Total Personal Services			71.5	
Travel			2.0	
Contractual			32.5	
Commodities			3.3	
Equipment			22.3	
Other				
Total Cost			131.6	
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	131.6		
I-A Receipts	1006			
CIP Receipts	1061			
Other				

FY 88

Agency Department of Public Safety  
 BRU Alaska State Troopers  
 Component Detachments & CIB

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 Revised Date

Request For  
 New Position

**Senator John B. (Jack) Coghill**  
**Alaska State Legislature**



Box V  
Juneau, Alaska 99811  
(907) 465-4797

Box 55026  
North Pole, Alaska 99705  
(907) 466-0662

**TO: SENATE TRANSPORTATION COMMITTEE**  
**FROM: SENATOR JACK COGHILL**  
**DATE: MARCH 3, 1987**  
**RE: SB 132 "PUBLIC USE OF THE DALTON HIGHWAY"**

Since 1978 the Dalton Highway has been maintained with public dollars, yet the public has not been able to utilize it completely.

By way of background, in 1980 AS 19.40.110 was amended to allow the public to use the highway as far north as Dietrich Camp between the months June 1 and September 1. Prior to this the public was allowed to travel only as far as the Yukon River.

In 1983 year round public use of the highway to Dietrich Camp was allowed.

SB 132 simply requires that the Dalton Highway be open to the public all the way to the Arctic Ocean twelve months out of the year, without a toll, and maintained by the state.

There are several very good reasons for opening the Dalton Highway to the public on a full-time basis:

- 1) the Dalton Highway is maintained with state dollars and is a public road.
- 2) facilities are available at present year round; more will be added by the private sector as demand warrants.
- 3) the tourism potential of this road is enormous, including the majestic Yukon River, the thrill of driving north of the Arctic Circle, the allure of the Brooks Range and the general public interest in the Prudhoe Bay area.

The state should encourage the private sector whenever and wherever possible, and we should encourage tourism. I urge you to vote in favor of SB 132.

*- Sponsor's Memorandum*



Greater Fairbanks

**Chamber**

of Commerce

First National Center

P.O. Box 74446

100 Cushman Street

(907) 452-1105

Fairbanks, Alaska 99707

RESOLUTION 3-0287

A RESOLUTION TO OPEN THE DALTON HIGHWAY TO THE GENERAL PUBLIC

WHEREAS, there is no justifiable reason that the general public should not have access to a public highway, and

WHEREAS, public funds are used to maintain this road, and

WHEREAS, the denial of the public to use the Dalton Highway as any other highway in Alaska, as stated in A.S. 19.40.120, is discriminatory, and

WHEREAS, there are existing state and federal regulations which provide for management of public use of land and resources adjoining public highways, and

WHEREAS, the opening of the Dalton Highway has been part of the program of work as stated in the Interior Transportation Needs Study developed by the Greater Fairbanks Chamber of Commerce;

NOW, THEREFORE, be it resolved, that the Greater Fairbanks Chamber of Commerce recommends that the Legislature pass HB 115 without further restrictions.

Be it further resolved that this resolution be sent to the following:

Governor Cowper  
The Interior Delegation  
The Congressional Delegation  
The Commissioner of Transportation

DATED THIS 23rd

DAY OF February, 1987

BY [Signature]  
James Dodson, Chairman of the Board

BY [Signature]  
Althea St. Martin, Acting President

Fairbanks Co + Commerce

- Resolution



Greater Fairbanks

**Chamber**

of Commerce

First National Center

P.O. Box 74446

100 Cushman Street

(907) 452-1105

Fairbanks, Alaska 99707

RESOLUTION 1-0287

A RESOLUTION RECOMMENDING THAT A TOLL SHOULD  
NOT BE CONSIDERED ON THE DALTON HIGHWAY

WHEREAS, Fairbanks is facing an economic down trend, and

WHEREAS, more effort needs to be placed on trying to assist Fairbanks to recover and continue to offer competitive services in deploying freight through Fairbanks to users along and at the end of the Dalton Highway, and

WHEREAS, a toll could work an economic hardship on any business planning to use the road, and

WHEREAS, the Greater Fairbanks Chamber of Commerce feels that the road should not be used as a single purpose road, and

WHEREAS, this proposed toll would represent a double tax on the oil industry,

NOW, THEREFORE, be it resolved that options other than a toll being placed on a road in Alaska (specifically the Dalton Highway), be considered as a method to generate more state revenue.

BE IT FURTHER RESOLVED that this resolution be sent following:

Governor Cowper  
The Interior Delegation  
The Congressional Delegation  
Commissioner of Transportation

DATED THIS

BY

James Dodson  
James Dodson, Chairman of the Board

DAY OF

BY

Althea S. Martin  
Althea S. Martin, Acting President

2-23-1987