

SCR

50

SENATE COMMITTEE REPORT

FIRST COMMITTEE OF REFERRAL

Date of 3/2/88 5-DAY NOTICE
IN ACCORDANCE WITH UNIFORM RULE 23

FURTHER:

**FISCAL NOTE(S) ATTACHED **
IN ACCORDANCE WITH AS 24.08.035
(see below)

2/16/88

DATE TURNED INTO OFFICE 3/14/88

Mr. President:

State Affairs

Committee considered SCR 50

Relating to senior citizen housing

and recommended:

replace with CS SCR 50 same title
 attached amendment(s) and new title

do pass

do not pass

no recommendation

individual recommendations

further referral to Finance

letter of intent adopted and attached

** Committee attached or adopted fiscal note(s)
 zero fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

[Signature]
[Signature] (DO PASS)

[Signature]
Chairman signature and recommendation

Committee Backup Attached



Alaska State Legislature

SENATOR JIM DUNCAN

P. O. BOX V JUNEAU, ALASKA 99811

(907) 465-4766

COMMITTEES:
FINANCE
RESOURCES
BUDGET AND AUDIT

February 24, 1988

MEMORANDUM

TO: Senator Mitch Abood, Chair
Senate State Affairs Committee

FROM: Senator Jim Duncan

SUBJECT: SCR 50, Relating to Senior Citizen Housing

SCR 50, Relating to Senior Citizen Housing would focus attention on what I think is an area of critical need in the housing continuum for senior citizens in Alaska. We already have an excellent Pioneer's Home System for our elders and some fine apartment facilities such as Mountain View available. The time has come to address the need for intermediate care facilities and more housing alternatives for seniors in this state.

Because our senior citizens are a valuable resource to this state and we all want them to live out their lives with dignity and independence, alternative housing situations should be developed which respond to their needs and desires. To accomplish this the resolution directs the Department of Administration to work with the Older Alaskan's Commission, Alaska State Building Authority and other appropriate state agencies to identify housing alternatives for the elderly. The Department would be required to provide an inventory of existing housing as well as a projection of future needs for senior housing in this State.

The resolution further directs the Department to report their findings to the Legislature and the Governor by January 15, 1989, with detailed, comprehensive recommendations for the legislative and executive actions required to provide housing arrangements which best meet the needs of all senior citizens in this state.

I urge you to schedule this resolution for a State Affairs Committee hearing as soon as possible.



Older Alaskans Commission

Box C
Juneau, Alaska 99811-0209
907/465-3250

POSITION PAPER

Senate Concurrent Resolution 50

"Relating to Senior Housing"

This Resolution asks the Governor to direct the Department of Administration, the Older Alaskans Commission, the State Building Authority, and other appropriate agencies to develop, by January, 1989, a set of recommendations for executive and legislative actions which may be needed to provide alternative housing arrangements to meet seniors' varying needs. Such alternative housing arrangements are meant to complement the present system of Pioneer Homes and other senior citizen facilities, such as senior apartments and private nursing homes. We understand that the sponsors intend the report to focus on the use of private dwellings or other residential settings where social and health services could be "brought in" to support and assist the senior's living situation, whether for a single senior or a congregate home shared by several seniors.

The Resolution also calls for an inventory of all existing senior housing in the state, and a needs assessment of the future needs of seniors around the state for various types of housing alternatives, including supportive services in the home.

Many legislators have expressed interest this year in the development of "supportive" or "assisted" living residential facilities for seniors--something with more staff support and congregate services than a senior apartment building, but less intensive than a nursing home. Many seniors and senior groups are asserting that there is a strong need for a variety of alternative housing situations in this category.

The Older Alaskans Commission and the Department are in support of the resolution, if adequate staff or contractual resources can be made available to perform meaningful work which will result in a practical, ready-to-implement package of recommendations.

A fiscal note is attached. The present staff resources will not be able to meet the intent of this Resolution, especially not in the first half of FY 89, as the staff resources and a

significant part of the OAC contractual and travel budgets will be needed to prepare a new three-year State Plan as required by our federal funding sources. The ongoing OAC work of monitoring the 50 grants programs and the 55 employers of 160 senior workers must also continue.

The housing plan would need a great deal of work, such as meetings with housing agencies, realtors, financial institutions, municipal agencies, and the drafting of proposed legislation and demonstration project budgets. No agency now keeps an inventory of senior housing, so a search must be done to update the inventory in the Commission's 1985 Report on Housing.

Projecting accurately the functional needs of seniors for what kinds of support services, to be provided in what settings, in different size communities, will require considerable research and sample interviewing. There is no public data base on functional abilities of impaired adults, and age alone is not a valid indicator of functional need.

The Older Alaskans Commission last did a Housing Report, including an inventory of senior housing, in 1985. Unfortunately, many of the recommendations made in that report, although still valid today, have not been implemented.

The Commission respectfully requests that if the Legislature wishes the Executive Branch to proceed with the task set out in SCR 50, that both the Legislature and the Governor now make a commitment that the State of Alaska will indeed move forward to take affirmative and active leadership to cause alternative senior housing to happen--before the rapid aging of our Alaskan population turns this "issue" into a "crisis."

APPROVED BY:

APPROVED BY:

for Connie Lipe, Ex. Dir.
Dove Kulk, Chair
Legislative Committee
Older Alaskans Commission

John M. Andrews
John M. Andrews, Commissioner
Department of Administration

DATE: March 10, 1988

DATE: 3/11/88

FISCAL NOTE

REQUEST:

Revision Date: _____
Title: Relating to Senior Housing

Agency Affected: Administration
BRU: Older Alaskans Commission

Sponsor: Duncan, Szymanski, Kerdtula
Requestor: _____

Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES		37.7				
TRAVEL		4.5				
CONTRACTUAL		5.3				
SUPPLIES		.3				
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	52.8	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND		52.8				
FEDERAL FUNDS		0				
OTHER		0				
TOTAL	0	52.8	0	0	0	0

POSITIONS:

FULL-TIME		1.0				
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

See Attached Page.

Prepared by: Connie J. Sipe, Executive Director *CJ Sipe* Phone: 465-3250
Division: Older Alaskans Commission Date: 03/10/88

Approved by Commissioner: Joh M. Andrews *Joh M. Andrews* Date: 3/11/88
Agency: Administration

Distribution (by preparer):

Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

CONTINUATION of FISCAL NOTE ANALYSIS

For Bill/Resolution No. SCR 50

A project employee for at least 9 months will be needed (July through March). It is contemplated to hire a Project Coordinator at Range 18, Class Code 4677. The Commission will seek to hire from this class someone with expertise in either housing issues, or needs assessment and planning work. At this time, the only person on staff with real estate knowledge is the director, but the director does not have expertise in public housing development techniques.

A project employee is needed because the present staff resources will not be able to meet the intent of this Resolution, especially not in the first half of FY 89, as the staff resources and a significant part of the OAC contractual and travel budgets will be needed to prepare a new three-year State Plan as required by our federal funding sources. The ongoing OAC work of monitoring the 50 grants programs and the 55 employers of 160 senior workers must also continue.

A project position is needed because the Commission staff has been reduced from 21 to 13 full-time positions from FY 85 to FY 89, with no decrease in programs or responsibilities. A chart describing the staffing changes at the Commission is attached. The Commission's FY 89 budget includes a vacancy factor of over 10%, or two vacant positions. The present staff resources can not do justice to this task.

The project employee and, at times the executive director, will need to travel a fair amount in order to meet with key agencies and individuals in the housing market, and in order to hold town meetings and conduct sample needs assessments. A small professional services contract or RSA may be needed to analyze raw data available at the University in Anchorage, a study of Longevity Bonus recipients and their "self-declared" functional disabilities.

The project employee can use existing office equipment.

OLDER ALASKANS COMMISSION BUDGET HISTORY
21-Oct-87

BUDGET	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88 *	Preliminary FY 89
ADMINISTRATION	\$1,250,500	\$1,144,800	\$1,117,100	\$892,500	\$763,300	\$714,600	\$793,500
GRANTS	\$6,572,400	\$7,621,800	\$8,811,300	\$8,954,600	\$8,757,000	\$8,588,600	\$8,611,700
TOTAL	\$7,822,900	\$8,766,600	\$9,928,400	\$9,847,100	\$9,520,300	\$9,303,200	\$9,405,200
FEDERAL	\$4,955,400	\$5,105,400	\$5,665,500	\$5,276,800	\$5,388,300	\$5,608,100	\$5,680,300
SGF	\$2,867,500	\$3,661,200	\$4,262,900	\$4,570,300	\$4,132,000	\$3,695,100	\$3,724,900
TOTAL RECEIPTS	\$7,822,900	\$8,766,600	\$9,928,400	\$9,847,100	\$9,520,300	\$9,303,200	\$9,405,200
FULL TIME	21.0	21.0	21.0	15.0	14.0	13.0	13.0
PART TIME	8.0	8.0	8.0	11.0	2.0	2.0	2.0
STAFF MONTHS			311.2	240.0	162.6	167.2	168.4

* Does not include supplemental of \$68.4 for personal services and \$16.8 for health benefits.

Position Title		Project Coordinator		No. of Positions	Range/Step	Barg. Unit
Time Status		Staff Months		one	18A	General
F		9.0		Location		Election District
				Juneau		
Type of Expenditure				Justification		
1		2		This project employee is needed for nine (9) months to complete the report to the Legislature due January 15, and to be available to work with the Governor or Legislature on possible bill introductions up to the March 1989 personal bill filing date.		
		Amount		A Project Coordinator can provide the level of research planning, and writing abilities needed to complete this study. The Commission will seek to hire someone with expertise in either housing issues, or needs assessment and planning work.		
Salary		28.0		The Project Coordinator will operate with a significant degree of independence, under supervision of the Executive Director. The Coordinator will meet with public agencies, financial institutions, and private housing industry representatives, to discuss possible housing options. The Coordinator will conduct research on the functional abilities and correlated housing and service needs of seniors, write the report, and write detailed legislative proposals and demonstration project budgets.		
Benefits		9.7				
Premium Pay						
Other						
Total Personal Services		37.7				
Travel		9.5				
Contractual		5.3				
Commodities		.3				
Equipment						
Other						
Total Cost		52.8				
Funding Source for Total Cost						
Federal Receipts		1002				
G. F. Match		1003				
General Fund		1004		52.8		
GF Program Receipts		1005				
Other						

Request For
New Position

Agency Administration
BRU Older Alaskans Commission
Component _____

Page 1 of 1
Revised Date _____

FY 89

5-1926B ✓
Lauterbach
3/10/88

Original sponsors: Duncan, Szymanski
and Kerttula

1 IN THE SENATE

2 CS FOR SENATE CONCURRENT RESOLUTION NO. 50 ()

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - SECOND SESSION

5 Relating to senior citizen housing.

6 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

7 WHEREAS senior citizens in the state are a valuable resource of expe-
8 rience and have contributed with their accomplishments to the development
9 of the state; and

10 WHEREAS it is the desire of all residents of the state that our senior
11 citizens live out their lives in a way that enhances their individual
12 dignity and independence; and

13 WHEREAS there may be housing alternatives that complement ur system
14 of Pioneers' Homes and other senior citizen facilities and these alterna-
15 tives might be appropriate for many senior citizens, including residential
16 assisted living facilities or other alternative housing arrangements;

17 BE IT RESOLVED that the Alaska State Legislature respectfully requests
18 the Governor to direct the Department of Administration and the Department
19 of Community and Regional Affairs to

20 (1) work with the Older Alaskans Commission, the Alaska State
21 Building Authority, and other appropriate state agencies to develop housing
22 alternatives for senior citizens;

23 (2) conduct an inventory of existing senior citizen housing in
24 the state;

25 (3) assess the future needs for housing for senior citizens in
26 the state with particular attention to the type or nature of the housing
27 alternatives that could meet the needs of senior citizens, including ar-
28 rangements by which they could live in private dwellings while receiving
29 certain types of social services to ease their lives; and

1 (4) report to the legislature and the Governor by January 15,
2 1989, with detailed comprehensive recommendations for legislative and
3 executive actions that are necessary to provide housing arrangements that
4 will best meet the needs of all senior citizens in the state.
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