

SB

505

SENATE COMMITTEE REPORT

FIRST COMMITTEE OF REFERRAL

Date of 4/21/88 5-DAY NOTICE
IN ACCORDANCE WITH UNIFORM RULE 23

FURTHER: HESS
FINANCE

**FISCAL NOTE(S) ATTACHED **
IN ACCORDANCE WITH AS 24.08.035
(see below)

4/12/88
Mr. President:

DATE TURNED INTO OFFICE 4/27/88

State Affairs Committee considered SB 505

establishing the Alaska Children's Commission; efd

and recommended:

replace with CS SB 505 (SA) same title
 attached amendment(s) and new title

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

letter of intent adopted and attached

** Committee attached or adopted fiscal note(s)
 zero fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

[Signature]

[Signature]

[Signature]
Chairman signature and recommendation

Committee Backup Attached

STEVE COWPER
GOVERNOR



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

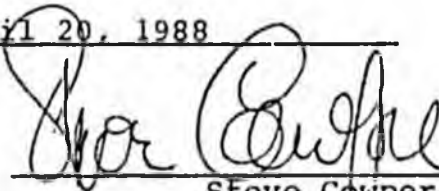
ADMINISTRATIVE ORDER NO. 108

It is in the best interest of the people of Alaska and necessary for efficient administration, that our policies and programs affecting our young people be coordinated, that a plan be developed for implementation of the Governor's Interim Commission on Children and Youth's recommendations for a first class child care system, and that the governor and the legislature be further advised about the needs and problems of our young people.

Therefore, under Section 4 of Administrative Order No. 97 creating the Governor's Interim Commission on Children and Youth, the termination date of the commission is hereby extended to May 15, 1989.

This order takes effect immediately.

DATED at Juneau, Alaska April 20, 1988



Steve Cowper
Governor

Alaska State Legislature

P. O. BOX V
JUNEAU, ALASKA 99811
(907) 485-2828

DISTRICT 10
3111 C Street, Suite 410
ANCHORAGE, ALASKA 99503
(907) 561-2040



MEMBER
Community and Regional
Affairs
Special Committee
on Telecommunications
Finance Sub-Committee
for Labor

Anchorage Caucus,
House Chair

Representative Virginia M. Collins

April 19, 1988

Honorable Steve Cowper
Governor of Alaska
P.O. Box A
Juneau, Alaska 99811

Re: CSHB 501 (State Affairs) -- the Alaska Children's
Commission

Dear Governor Cowper,

Yesterday, I received a copy of your April 14th letter to Representatives Niilo Koponen and Johnny Ellis, chairmen of the House Health, Education, and Social Services (HESS) Committee. Regarding the establishment of the Alaska Children's Commission, you requested that they "hold HB 501 and any other legislation related to a permanent entity."

By this action, you have effectively killed any opportunity to get a children's commission bill passed this session. Frankly, I do not understand your rationale.

In the letter you stated that you believe that it is crucial that the Governor's Interim Commission on Children and Youth (GICCY) take a lead on this legislation. In Recommendation No. 85 on page 100 of the January 19, 1988 GICCY report, you will find that it already has. Recommendation No. 85 makes a good case for a permanent children's commission and enumerates the goals and duties of such a commission. Furthermore, CSHB 501 (State Affairs) is the result of much work and input by your interim commission and by a sub-committee of that commission, by a sub-committee of the House State Affairs Committee, and by a sub-committee of the Children's Caucus. Finally, during this year's meeting on March 17 and 18, your interim commission passed a resolution urging the establishment of a children's commission this session. Enclosed please find a copy of that resolution.

You state that "any proposal to establish such an entity requires careful consideration and detailed planning" and that "it is only logical that the Commission be provided sufficient time to do that." I submit to you, Governor, that more than

enough time has been devoted to establish, in statute, a children's commission.

The members of your interim commission worked long and hard, and, as you are well aware, heard much public testimony. It was clear to all of us that we need a permanent entity to better address the needs of children.

As we are well aware, children cannot speak for themselves in a political forum. So on their behalf, I urge you not to let this legislature's efforts to establish a permanent children's commission die.

Respectfully,


Rep. Virginia Collins

Enclosure: GICCY resolution

Alaska State Legislature

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Representative Virginia M. Collins

MEMBER
Community and Regional
Affairs
Special Committee
on Telecommunications
Finance Sub-Committee
for Labor

Anchorage Caucus,
House Chair

April 19, 1988

Honorable Niilo Koponen, Co-Chair
Honorable Johnny Ellis, Co-Chair
House Health, Education, and Social
Services Committee
P.O. Box V
Juneau, Alaska 99811

Re: CSHB 501 (State Affairs) -- the Alaska Children's
Commission


Dear Representatives Koponen and Ellis,

Late yesterday afternoon, I received Governor Cowper's
April 14 letter in which he requested that you hold CSHB 501
(State Affairs) and any other legislation relating to a
permanent children's commission.

In spite of his request and in spite of his ignoring the
active involvement his Interim Commission on Children and
Youth had in drafting this bill, I respectfully request that
you still schedule a hearing of the bill with the intent of
passing it out of committee.

Although the governor is entitled to express his views, I
urge you not to abrogate our role as the legislative branch by
yielding to his request. As your hearings in the "Week of the
Child" proved, we need a mechanism now more than ever to
address the needs of children. CSHB 501 (State Affairs) is
that mechanism. I urge you to act now while the concern over
children is strong as demonstrated by you and the steadfast
work of Senator Josephson, Rep. Mark Boyer, and others in the
Children's Caucus.

Respectfully,


Rep. Virginia Collins



Alaska State Legislature

House of Representatives

COMMITTEE ON HEALTH, EDUCATION
AND SOCIAL SERVICES

APR 7 1988

OFFICIAL BUSINESS

POUCH V
JUNEAU, AK 99811
465-3759

April 12, 1988

Representative Virginia Collins
Room 607 Court Building
P. O. Box V
Juneau, Alaska 99811

Dear Representative Collins:

Thank you for your request to hear HB 501. As a member of the Governor's Interim Commission on Children and Youth (GICCY) and with my experience on the Board of the Office of Child Advocacy in mind, I am firmly in support of the extension of the Commission and intend that the HESS Committee hear your bill as soon as possible.

The HESS Committee has been under pressure to rush certain pieces of Senate legislation and, in addition, we have planned our schedule for the week of April 18th to accommodate the School Administrator's fly-in and have notified witnesses accordingly. Since we cannot fit in CSHB 501 during the new week, we will definitely hear it the week of April 25th unless firm action is taken by Governor Cowper to extend the Commission, as it is currently constituted, through the next session. Given the number of prominent Senate members of the Children's Caucus, I have absolutely no doubt that your bill will receive expeditious hearing and rapid passage in that body.

Sincerely,

A handwritten signature in cursive script, appearing to read "Nillo Koponen".

Representative Nillo Koponen, Co-Chair
House Health, Education and Social Services Committee

NK/dm

Alaska State Legislature

P. O. BOX V
JUNEAU, ALASKA 99811
(907) 465-2828

DISTRICT 10
3111 C Street, Suite 410
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(907) 561-2040



MEMBER
Community and Regional
Affairs
Special Committee
on Telecommunications
Finance Sub-Committee
for Labor

Anchorage Caucus,
House Chair

Representative Virginia M. Collins

April 13, 1988

Honorable Niilo Koponen, Co-Chair
House Health, Education, and Social
Services Committee
P.O. Box V
Juneau, Alaska 99811

Re: CSHB 501 (State Affairs) -- "An Act establishing the
Alaska Children's Commission; and providing for an
effective date."

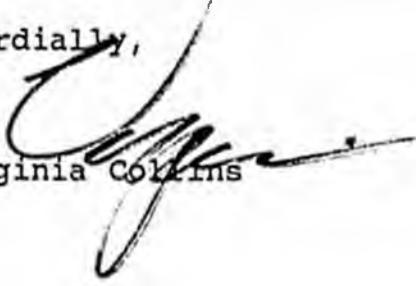
Dear Rep. Koponen,

Thank you for your prompt response to my request to waive
the above bill from the House Health, Education, and Social
Services Committee to the next committee of referral, the
House Finance Committee.

Although I was a little disappointed that the bill was
not waived from your committee, I greatly appreciate your
scheduling it for the week of April 25th -- the earliest time
you could arrange to hear it. Attached please find back-up
information you may wish to include in the committee bill
file. If you have any questions on any of the material,
please do not hesitate calling Chris Clark at 465-2828.

Again, thank you for your prompt response and assurance
that the bill shall be heard soon in your committee.

Cordially,


Rep. Virginia Collins

cc: Rep. Johnny Ellis, Co-Chair
House Health, Education, and Social Services Committee

Alaska State Legislature

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for Labor

Anchorage Caucus,
House Chair

Representative Virginia M. Collins

OUTLINE AND HISTORY OF CSHB 501 (STATE AFFAIRS) ESTABLISHING AN ALASKA CHILDREN'S COMMISSION

I. Brief Outline of CSHB 501 (State Affairs)

1) The bill establishes the Alaska Children's Commission in the Office of the Governor and allows the thirteen-member commission to hire staff.

2) The commission consists of:

Four representatives from the departments of Health and Social Services, Community and Regional Affairs, Public Safety, and Education;

Two legislators (one senator and one representative);
and,

Seven public members including a youth member (up to the age of 22).

3) In response to suggestions by the Governor's Interim Commission on Children and Youth, the duties of the commission have been written to make the commission more "citizen-driven" as it addresses the needs of children.

4) Effective date of commission begins on the termination date of the Governor's Interim Commission on Children and Youth (January 31, 1989).

II. History of CSHB 501 (State Affairs)

January 19, 1988 -- Governor's Interim Commission on Children and Youth (GICCY) issues its report, "Our Greatest Natural Resource -- Investing in the Future of Alaska's Children". Recommendation No. 85 urges the establishment of a children's commission.

February 15, 1988 -- HB 501 introduced and referred to House State Affairs, House HESS, and House Finance Committees.

March 7, 1988 -- First hearing in House State Affairs Committee. A subcommittee is formed consisting of Representatives Ulmer, Hoffman, and Menard. Rep. Ulmer suggests having GICCY address the bill.

March 17 & 18, 1988 -- Responding to recommendations made at the March 7th House State Affairs Committee, a work draft is submitted to GICCY. GICCY's recommendations are then incorporated into another work draft. Before adjourning, the interim commission creates a subcommittee consisting of Dr. Peter Scales, Judith Rich, and Ms. Lare.

March 28, 1988 -- The work draft recommended by GICCY is submitted to and approved by a group of three subcommittees: House State Affairs (Reps. Ulmer, Hoffman, Menard), GICCY (Dr. Peter Scales, Judith Rich, Lare), and interested members of the Children's Caucus (Sen. Josephson, Rep. Collins).

April 11, 1988 -- CSHB 501 (State Affairs) passes out of the House State Affairs Committee with Representatives Ulmer, Boucher, Davidson, Hoffman, Martin, and Menard recommending do pass.

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STATE OF ALASKA
1988 LEGISLATIVE SESSION

APR 11 1988

BILL VERSION: CSHB 501 (SA)
PUBLISH DATE: HOUSE 4/12/88

FISCAL NOTE

REQUEST:

Revision Date: 4/9/88
Title: An Act Establishing the
Alaska Children's Commission
Sponsor: Collins, Phillips, Menard
Requestor: Collins

Agency Affected: Office of the Governor
BRU: Commissions/Special Offices

Components: Alaska Children's
Commission

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES		36.8	73.6	73.6	36.8	
TRAVEL		13.1	26.2	26.2	13.1	
CONTRACTUAL		11.0	21.9	21.9	11.0	
SUPPLIES		.5	1.0	1.0	.5	
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		61.4	122.7	122.7	61.4	

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND		61.4	122.7	122.7	61.4	
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME		2	2	2	2	
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

See Attached Analysis

Prepared by: Rep. Virginia Collins Phone: 465-2828
Division: _____ Date: 4-12-88
Approved by Commissioner: Rep. Collins Date: 4-12-88
Agency: Sponsor, CSHB 501 (State Affairs)

Distribution (by preparer):
Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

STATE OF ALASKA
THE LEGISLATURE

POUCHY - STATE CAPITOL
JUNEAU, ALASKA 99811
907.465.3800

LEGISLATIVE AFFAIRS AGENCY
LEGISLATIVE REFERENCE LIBRARY

May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

House State Affairs
March 7, 1988 3:00 pm

House State Affairs
April 11, 1988 3:00 pm

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

326

STATE OF ALASKA
1988 LEGISLATIVE SESSION

APR 11 1988

BILL VERSION: CSHB 501 (SA)
PUBLISH DATE: HOUSE 4/12/88

FISCAL NOTE

REQUEST:

Revision Date: 4/9/88
Title: An Act Establishing the
Alaska Children's Commission
Sponsor: Collins, Phillips, Menard
Requestor: Collins

Agency Affected: Office of the Governor
BRU: Commissions/Special Offices
Components: Alaska Children's
Commission

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES		36.8	73.6	73.6	36.8	
TRAVEL		13.1	26.2	26.2	13.1	
CONTRACTUAL		11.0	21.9	21.9	11.0	
SUPPLIES		.5	1.0	1.0	.5	
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		61.4	122.7	122.7	61.4	

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND		61.4	122.7	122.7	61.4	
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME		2	2	2	2	
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

See Attached Analysis

Prepared by: Rep. Virginia Collins Phone: 465-2828
Division: _____ Date: 4-12-88
Approved by Commissioner: Rep. Collins Date: 4-12-88
Agency: Sponsor, CSHB 501 (State Affairs)

Distribution (by preparer):
Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

FISCAL NOTE ANALYSIS

CSHB 501 (SA)
HOUSE 4/12/88

FISCAL NOTE

PERSONAL SERVICES

	Range	Monthly	Annual	Benefits	Total
Program Coordinator	18	2,670	32,040	7,370	39,410
Administrative Assistant	46	2,317	27,804	6,395	34,199
			Total P/S		73,609

The amounts for Travel, Contractual and Supplies are based upon actual GICCY experience to date and annualized

TRAVEL	26,180
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CONTRACTUAL	21,850
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SUPPLIES	1,000
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EQUIPMENT

None--assumes existing resources may be transferred or assigned to the Commission

TOTAL ANNUAL EXPENDITURES (FY 90 & FY91)	122,639
--	---------

TOTAL SIX-MONTH EXPENDITURES (FY89 & FY92)	61,320
--	--------

STATE OF ALASKA THE LEGISLATURE

POUCH Y - STATE CA 1101
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY
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May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

House State Affairs
March 7, 1988 3:00 pm

House State Affairs
April 11, 1988 3:00 pm

FISCAL NOTE

REQUEST:

Revision Date: 4/12/88 Agency Affected: Office of the Governor
 Title: "An Act establishing the Alaska Children's Commission; ..." BRU: Executive Operations
 Sponsor: Senate Judiciary Components: Executive Office
 Requestor: Senate State Affairs

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES		51.1	158.4	163.3	98.3	
TRAVEL		14.2	42.6	42.6	21.3	
CONTRACTUAL		23.5	70.4	61.5	30.7	
SUPPLIES		.6	2.3	2.3	1.2	
EQUIPMENT		17.5	.5	.5	.5	
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		106.9	274.2	270.2	152.0	
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND		106.9	274.2	270.2	152.0	
FEDERAL FUNDS						
OTHER						
TOTAL		106.9	274.2	270.2	152.0	

POSITIONS:

FULL-TIME		3	3	3	3	
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

See attached analysis and correspondence.

Prepared by: Michael A. Nizich, Director Phone: 465-3616
 Division: Division of Administrative Services Date: 4/18/88

Approved by Commissioner: [Signature] Date: 4/19/88
 Agency: Office of the Governor

Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

CONTINUATION OF FISCAL NOTE ANALYSIS

For Bill/Resolution No. SB 505

SB 505 establishes the Alaska Children's Commission in the Office of the Governor. The Commission consists of thirteen members: representatives designated by the Governor from the Departments of Health and Social Services, Community and Regional Affairs, Public Safety, and Education; a member of the Senate appointed by the President of the Senate; a member of the House of Representatives appointed by the Speaker of the House; six public members appointed by the Governor who are involved with children and issues affecting children; and one member appointed by the Governor who is not more than 21 years of age and who serves until the member reaches the age of 22 years. Members of the Commission who are appointed by the Governor serve without compensation but are entitled to per diem and travel expenses authorized for commissions under AS 29.20.180. The effective date of this legislation is January 31, 1989, with an end date of December 31, 1991.

Work requirements include research, review, advocacy, and development of goals, strategies and progress reports for the Governor and Legislature regarding the needs of and problems facing children in Alaska. The Commission is required to meet and provide opportunities for public participation in the planning and development of children's programs; meet with and coordinate with State officials and other individuals on matters related to children; serve as a statewide clearinghouse for model programs and resources for technical assistance for children's programs; and inform the public of problems, issues, and elicit support from community leaders regarding the delivery of services to children.

The charge to this commission is considerable, and provisions are made within the legislation to allow for staff and other support to meet the needs of the Commission during the period of activity. Although it is expected that the departmental and legislative members will provide some financial and staff support to the Commission, a full time staff and budget will need to be provided in order for the Commission to fully meet its responsibilities.

The fiscal impact of SB 505 on the Office of the Governor is estimated as follows:

Personal Services

Executive Director -	Range 24
Research Analyst -	Range 18
Secretary -	Range 10

SB 505

These positions provide administrative, research, and clerical support to the Commission. Salary figures assume a start-up date of January 31, 1989, through January 31, 1992, to allow for close out of the Commission office, archiving of files, and other wind-down activities, and include funding for merit increases.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
51.1	158.4	163.3	98.3

Travel: Estimates are based on an average of six Commission meetings per year, and include travel for two staff members. It is assumed that the departmental and legislative representatives will cover travel and per diem costs from their respective agency budgets.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
14.2	42.6	42.6	21.3

Contractual: Charges for telephone, teleconference fees, postage, advertising and printing, repairs, and copier fees. FY 89 and FY 90 figures also include lease costs for office space (404 sq. ft. based on Department of Administration standards, at \$1.85 per sq. ft.) for Commission staff. Funding for FY 91 and FY 92 lease costs will be appropriated to the Department of Administration.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
23.5	70.4	61.5	30.7

Supplies: Office supplies required for Commission staff and members.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
.6	2.3	2.3	1.2

Equipment: Office furniture (desks, chairs, file cabinets, bookshelves, transcribing equipment, typewriter, personal computers, printers, calculator) required for three-person office. It is anticipated that the bulk of expenditures will be made in FY 89. Funding for the remaining two and one-half years is for replacement or repair.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
17.5	.5	.5	.5



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

MEMORANDUM

TO: Chris Clark
c/o The Honorable
Virginia Collins
Alaska State House of
Representatives

DATE: April 11, 1988

PHONE: 465-3616

FROM: Michael A. Nizich *Man*
Director, Division of
Administrative Services
Office of the Governor

SUBJECT: CSHB 501

This is in response to your memo of April 7, 1988, requesting that I revise the Office of the Governor's fiscal note for CSHB 501 ("An Act establishing the Alaska Children's Commission..."). After reviewing your memo and examining FY 88 expenditures and activities of the Governor's Interim Council on Children and Youth (GICCY), I have determined that the reductions you recommend are excessive and would seriously impact the ability of the Alaska Children's Commission (ACC) to fulfil its legislative charge.

Although the bill does not specify the number and level of staff the ACC may hire, the ACC is empowered to "hire staff as necessary to perform the duties of the commission." A review of staffing levels for other boards and commissions indicates that the majority of such groups have an executive director, and that they have technical and clerical staff. The Personal Services request in the fiscal note is comparable to that of other boards and commissions, and would enable the ACC to fulfil its charge without requiring extensive reliance on the resources of member agencies.

The GICCY has been able to function at its staffing level because it has received extensive professional and support staff assistance from its member agencies, the Office of the Governor, and the Legislature. CSHB 501 provides that the "departments and agencies of the state shall cooperate with the commission and shall, subject to the availability of funding, provide technical assistance and staff support to the commission upon the request

of the commission," and it is expected that such assistance will continue to be required; however, the Office of the Governor feels strongly that staffing at the level requested in the fiscal note is essential if the ACC is to have adequate resources to fulfil its charge.

With regard to other expenditures, you state that the FY 89 estimate of 106.9 exceeds FY 88 GICCY expenditures by "\$18,000." For your information, total expenditures to date for GICCY are \$119,222. Projected expenditures for the remainder of the fiscal year are \$37,000, for a total of \$156,222.

When comparing GICCY expenditures to those proposed for the ACC it is very important to remember that the GICCY has received a great deal of assistance from its member agencies and from the Office of the Governor. For example: office space and equipment have been provided free of charge; telephone, copier, and postage costs have largely been absorbed by other agencies; publication of one report and two newsletters was paid for entirely by the Legislature (approximately \$25,000); participating departments and agencies have absorbed their own travel costs; the contract for editing the report was paid for through a grant to the Department of Education (\$5,000); funding for speakers on child care issues was provided for by the National Legislative Council. It is not reasonable to assume that other agencies can continue to subsidize the work of the GICCY or of the ACC at this level.

The travel estimate for a full year of operation for the ACC is 42.6. FY 88 travel expenditures for the GICCY to date are \$50,216, with nearly three months remaining in the fiscal year. The GICCY plans to hold one more meeting prior to June 30, 1988. Based on this expenditure rate, I believe that the fiscal note amount is realistic given that the ACC will have four less public members than the GICCY.

The fiscal note includes funding in the contractual line for office space, postage, copier fees, communications, advertising, printing, and repair. As is noted above, the GICCY has received extensive support from its member agencies in these areas and has not had to rent office space. The figure in the note is for full funding for contractual services for the ACC including office space, and is realistic in light of actual expenditures by the GICCY and similar sized agencies.

Equipment funds have been requested for office equipment and furniture for ACC staff. Again, such purchases have not been required for the GICCY because equipment and furniture has been donated by other agencies on a short-term basis. It is not realistic to anticipate that such generosity can continue throughout the life of the ACC.

Chris Clark

-3-

April 11, 1988

I appreciate your concerns regarding the level of funding in the fiscal note; however, based on known GICCY expenditures and the requirements of the bill, it would not be prudent for me to reduce the request.

Attachments

cc: Bob Evans
Sheila Gottehrer
Caren Robinson
Carla Timpone

APR 06 1988

STATE OF ALASKA
1988 LEGISLATIVE SESSION

BILL VERSION: CSHB501
PUBLISH DATE: 2/15/88

FISCAL NOTE

REQUEST: -

Revision Date: 3/26/88 Agency Affected: Office of the Governor
Title: An Act establishing the Alaska Children's Commission... ARU: Commissions/Special Offices
Sponsor: Collins, Phillips, Menard Components: Alaska Children's Commission
Requestor: Rep. Collins

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES		51.1	158.4	163.3	98.3	
TRAVEL		14.2	42.6	42.6	21.3	
CONTRACTUAL		23.5	70.4	61.5	30.7	
SUPPLIES		.6	2.3	2.3	1.2	
EQUIPMENT		17.5	.5	.5	.5	
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		106.9	274.2	270.2	152.0	

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND		106.9	274.2	270.2	152.0	
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME		3	3	3	3	
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

See attached analysis.

Prepared by: Michael A. Nizich, Director Phone: 465-3616
Division: Division of Administrative Service Date: 4/1/88

Approved by Commissioner: [Signature] Date: 4/5/88
Agency: Office of the Governor

Distribution (by preparer):

- Legislative Finance
- ✓ Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

CONTINUATION OF FISCAL NOTE ANALYSIS

For Bill/Resolution No. CSHB501

CSHB501 establishes the Alaska Children's Commission in the Office of the Governor. The Commission consists of thirteen members: representatives designated by the Governor from the Departments of Health and Social Services, Community and Regional Affairs, Public Safety, and Education; a member of the Senate appointed by the President of the Senate; a member of the House of Representatives appointed by the Speaker of the House; six public members appointed by the Governor who are involved with children and issues affecting children; and one member appointed by the Governor who is not more than 21 years of age and who serves until the member reaches the age of 22 years. Members of the Commission who are appointed by the Governor serve without compensation but are entitled to per diem and travel expenses authorized for commissions under AS 39.20.180. The effective date of this legislation is January 31, 1989, with an end date of December 31, 1991.

Work requirements include research, review, advocacy, development of goals, strategies and progress reports for the Governor and Legislature regarding the needs of and problems facing children in Alaska. The Commission is required to meet and provide opportunities for public participation in the planning and development of children's programs; meet with and coordinate with State officials and other individuals on matters related to children; serve as a statewide clearinghouse for model programs and resources for technical assistance for children's programs; and inform the public of problems, issues, and elicit support from community leaders regarding the delivery of services to children.

The charge to this Commission is considerable, and provisions are made within the legislation to allow for staff and other support to meet the needs of the Commission during its period of activity. Although it is expected that the departmental and legislative members will provide some financial and staff support to the Commission, in order for the Commission to fully meet its responsibilities a full time staff and budget will need to be provided.

The fiscal impact of CSHB501 on the Office of the Governor is estimated as follows:

CSHB501

Personal Services:

Executive Director - Range 24
Research Analyst - Range 18
Secretary - Range 10

These positions provide administrative, research, and clerical support to the Commission. Salary figures assume a start-up date of January 31, 1989, through January 31, 1992, to allow for close out of Commission office, archiving, and other wind-down activities, and include funding for merit increases.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
51.1	158.4	163.3	98.3

Travel: Estimates are based on an average of six Commission meetings per year, and include travel for two staff members. It is assumed that the departmental and legislative representatives will cover travel and per diem costs from their respective agency budgets.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
14.2	42.6	42.6	21.3

Contractual: Charges for telephone, postage, advertising and printing, repairs, and copier fees. FY 89 and FY 90 figures also include lease costs for office space (404 sq. ft. based on Department of Administration standards at \$1.85/sq. ft.) for Commission staff. Funding for FY 91 and FY 92 lease costs will be appropriated to the Department of Administration.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
23.5	70.4	61.5	30.7

Supplies: Office supplies required for Commission staff and members.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
.6	2.3	2.3	1.2

Equipment: Office furniture (desks, chairs, file cabinets, bookshelves, transcribing equipment, typewriter, personal computers, printers, calculator) required for three-person office. It is anticipated that the bulk of expenditures will be made in FY 89. Funding for the remaining two and one-half years is for replacement or repair.



Official Business

Alaska State Legislature

House

P.O. BOX V
State Capitol
Juneau, Alaska 99811

To: Michael Nizich, Director
Division of Administrative Services
Office of the Governor

From: Chris Clark, Rep. Collins (465-2828)

Re: April 1 Fiscal note for CSHB 501 (copy enclosed)

Date: April 7, 1988

Thank you for sending us a copy of the fiscal note for CSHB 501 ("An Act establishing the Alaska Children's Commission...").

The fiscal estimates you provided, however, are far too high. No where does the bill mention, for example, that the commission would appoint an executive director (Range 24) as you have included in the fiscal note. The Governor's Interim Commission on Children and Youth (GICCY) has been ably managed without an executive director, and we feel that the same level of administration could successfully be extended to the smaller Alaska Children's Commission.

Your estimates for the five-month costs for FY 89 alone exceed by \$18,000 the ten-month costs of GICCY for FY 88. This, we feel, is unreasonable. Although the proposed Alaska Children's Commission only has seven public members and GICCY has eleven public members, you have more than doubled the costs of travel. Your current estimates for the other categories are also too high.

Please revise the fiscal note for CSHB 501. Please base your personal services estimates on a Program Coordinator (Range 18) and an Administrative Assistant (Range 16). Please reduce the other costs in your April 1 fiscal note to reflect similar costs now facing GICCY.

The House State Affairs Committee has scheduled a hearing of CSHB 501 at 3:00, Monday, April 11. Please prepare the new fiscal note by then.

cc: House State Affairs Committee
Legislative Finance

STEVE COWPER
GOVERNOR



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

APR 15 1988

April 14, 1988

The Honorable Johnny Ellis
The Honorable Niilo Koponen
Co-Chairmen
House HESS Committee
P.O. Box V
Juneau, AK 99811

Dear Johnny and Niilo,

As you know, I have agreed to extend the currently constituted Interim Commission on Children and Youth until January 1989. My intention in approving this extension was two-fold: to allow the Commission sufficient time to do follow-up on several tasks, primarily designing a plan for future implementation of its recommendations; and to fulfill the obligations of the federal Youth 2000 grant.

I am now planning a further extension of the Commission until May 1989, the end of the next legislative session. I intend to instruct the Commission to design a long-range plan for continuing implementation of its recommendations, and a strategy to ensure that children's issues continue to be a priority. The Commission will be requested to recommend proposed legislation for introduction. This will allow a smooth transition from my administratively established Commission to a legislatively established Commission.

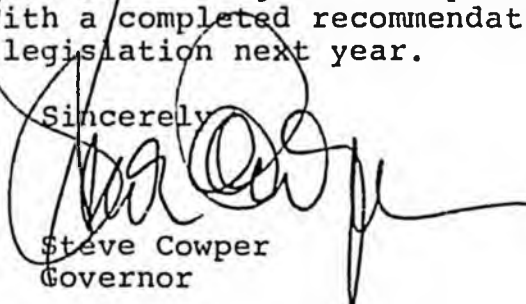
I believe it is crucial that the Commission take the lead on this. While I appreciate Representative Collins' initiative in proposing the establishment of a permanent commission, I am concerned that HB 501 was introduced without the Commission's active involvement. Any proposal to establish such an entity requires careful consideration and detailed planning. It is only logical that the Commission be provided sufficient time to do that.

The Honorable Johnny Ellis
The Honorable Niilo Koponen

Page 2

For those reasons, I am requesting that you hold HB 501 and any other legislation related to a permanent entity, with the understanding that the Commission will be working on this priority issue during its extension. With a completed recommendation from the Commission, I will submit legislation next year.

Sincerely,



Steve Cowper
Governor

cc: Senator Jay Kerttula
Senator Joe Josephson

STEVE COWPER
GOVERNOR



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

APR 18 1988

April 14, 1988

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The Honorable Niilo Koponen
Co-Chairmen
House HESS Committee
P.O. Box V
Juneau, AK 99811

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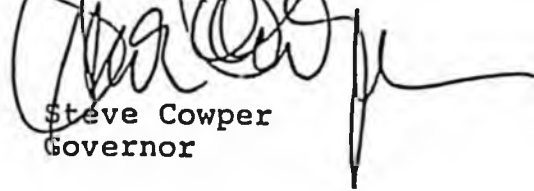
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Sincerely,

A handwritten signature in black ink, appearing to read "Steve Cowper", written over the word "Sincerely,". The signature is fluid and cursive, with a long horizontal stroke extending to the right.

Steve Cowper
Governor

cc: Senator Jay Kerttula
Senator Joe Josephson

5-2140L
Utermohle
4/25/88

Original sponsor: Judiciary Committee

1 IN THE SENATE

2 CS FOR SENATE BILL NO. 505 ()

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act establishing the Alaska Children's Commis-
7 sion; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 44.19 is amended by adding new sections to read:

10 ARTICLE 14B. ALASKA CHILDREN'S COMMISSION.

11 Sec. 44.19.270. ALASKA CHILDREN'S COMMISSION. (a) The Alaska
12 Children's Commission is established in the Office of the Governor.

13 (b) The commission consists of the following persons:

14 (1) representatives designated by the governor from the
15 Department of Health and Social Services, the Department of Community
16 and Regional Affairs, the Department of Public Safety, and the Depart-
17 ment of Education;

18 (2) a member of the senate appointed by the president of
19 the senate;

20 (3) a member of the house of representatives appointed by
21 the speaker of the house;

22 (4) six public members appointed by the governor who are
23 involved with children and issues affecting children;

24 (5) one member appointed by the governor who is not more
25 than 21 years of age and who serves until the member reaches the age
26 of 22 years.

27 (c) A vacancy on the commission shall be filled in the same
28 manner as the original appointment or designation. The person ap-
29 pointed shall serve for the unexpired portion of the term.

1 (d) The members of the commission appointed under (b)(4) of this
2 section serve at the pleasure of the governor for staggered terms of
3 four years.

4 (e) The members of the commission appointed under (b)(4) and (5)
5 of this section serve without compensation for their service on the
6 commission but are entitled to per diem and travel expenses authorized
7 by law for commissions under AS 39.20.180.

8 (f) The members of the commission shall elect one of the members
9 as chair and may elect other commission officers as necessary.

10 Sec. 44.19.272. DUTIES OF COMMISSION. (a) The commission shall

11 (1) engage in a continuing review of the needs of and
12 problems facing children and develop effective, comprehensive, and
13 coordinated strategies to address those needs and problems;

14 (2) serve as an advocate for the interests of children;

15 (3) define the immediate service needs of children;

16 (4) develop minimum standards for care available to chil-
17 dren and families in the areas of child care, health, social services,
18 parent and staff training, nutrition, mental health, safety, and
19 employment of youth;

20 (5) identify specific goals and strategies to achieve a
21 minimum standard for care of children, including state funding pri-
22 orities for prevention and early intervention services to meet the
23 needs of children;

24 (6) identify the current level of services available and
25 gaps and overlaps in services to children;

26 (7) develop and recommend adoption of a process for moni-
27 toring and evaluating children's programs, with emphasis on profes-
28 sionally coordinated peer review and program enhancement;

29 (8) provide opportunities for the public to participate in

1 the planning and development of children's programs through public
2 hearings, teleconferences, and local community programs;

3 (9) meet with state officials and members of advisory
4 committees to state agencies that are responsible for the expenditure
5 of state and federal funds or for other matters on behalf of children;

6 (10) receive from state officials, members of state advisory
7 committees, legislators, representatives of the state court system,
8 and providers of children's services requests for review and recommen-
9 dations by the commission on matters related to children;

10 (11) serve as a statewide clearinghouse for model programs
11 and resources for technical assistance for children's programs;

12 (12) advocate studies and basic data collection on children;

13 (13) inform leaders of the business community, education
14 community, and municipalities and the communications media of the
15 nature and scope of problems faced by children, in order to encourage
16 their support for improving the delivery of services to children and
17 state budgeting processes and state policies concerning children.

18 (b) In formulating the strategy to address the needs of and
19 problems facing children, the commission shall seek advice and infor-
20 mation from children's services providers with expertise in children's
21 mental health, health care including prenatal care, adolescent drug
22 and alcohol treatment, education including early childhood education,
23 nonprofit funding sources, child abuse and neglect, domestic violence,
24 child care, dependency, delinquency and the justice system, and family
25 support systems.

26 (c) The commission shall submit a report each year by the 15th
27 day of the legislative session to the governor and the legislature on
28 the status of children in the state and recommendations for improve-
29 ments for the delivery of children's services.

1 Sec. 44.19.274. REVIEW OF LAWS. The commission shall review the
2 laws of the state with regard to matters involving children and shall
3 make a report of its findings and recommendations to the governor and
4 the legislature by January 1, 1991.

5 Sec. 44.19.276. TECHNICAL ASSISTANCE AND STAFF SUPPORT TO THE
6 COMMISSION. The departments and agencies of the state shall cooperate
7 with the commission and shall, subject to the availability of funding,
8 provide technical assistance and staff support to the commission upon
9 the request of the commission.

10 Sec. 44.19.278. POWERS OF THE COMMISSION. The commission may

11 (1) utilize legal, technical, secretarial, and administra-
12 tive services as may be provided by the governor and the legislative
13 council;

14 (2) utilize voluntary and uncompensated services of private
15 persons and organizations as may be made available to the commission;

16 (3) hold public hearings;

17 (4) apply for and receive grants from public and private
18 funding sources, as may assist the commission in fulfilling its
19 duties;

20 (5) hire staff as necessary to perform the duties of the
21 commission; and

22 (6) take other actions reasonably necessary to achieve the
23 purposes of the commission.

24 * Sec. 2. INITIAL APPOINTMENT OF PUBLIC MEMBERS TO ALASKA CHILDREN'S
25 COMMISSION. (a) Notwithstanding provisions of AS 44.19.270(d) relating to
26 terms of public members, as enacted by sec. 1 of this Act, of the six
27 public members first appointed to the Alaska Children's Commission by the
28 governor, two shall each serve a term of two years; two shall each serve a
29 term of three years; and two shall each serve a term of four years.

1 (b) In making the initial appointments of public members of the
2 commission, the governor shall designate the expiration date of the terms
3 of members appointed under this section.

4 * Sec. 3. This Act takes effect January 31, 1989.
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