

HB

510

SENATE COMMITTEE REPORT

FURTHER

FINANCE

4/20/88

DATE TURNED INTO OFFICE \_\_\_\_\_

Mr. President:

Resources

Committee considered <sup>SCS</sup> CSHB 510 (RES)

transferring responsibility for the issuance of certain fishing, hunting, and trapping licenses, tags, and identification cards from the commissioner of revenue to the commissioner of fish and game; and relating to compensation for penalties against, and proceeds, fees, forms, and reports transmitted by agents and recommended who sell or collect fees for certain licenses, tags, etc

[  ] replace with Sen CS CS HB 510 ) [  ] same title  
[ ] or adopt \_\_\_\_\_ CS \_\_\_\_\_ ) [ ] new title

[ ] attached amendment(s) and

[ ] do pass

[ ] do not pass

[ ] no recommendation

[ ] individual recommendations

[ ] further referral to \_\_\_\_\_

[ ] letter of intent adopted \_\_\_\_\_

Committee [ ] attached or [ ] adopted fiscal note(s)

[ ] new [ ] updated or [ ] previous

[ ] zero [ ] fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

[Signature]  
[Signature]  
[Signature]  
[Signature]  
\_\_\_\_\_  
\_\_\_\_\_

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

[Signature]  
Chairman signature and recommendation

FISCAL NOTE

REQUEST:

Revision Date: \_\_\_\_\_  
Title: An Act transferring responsibility  
for the issuance of certain fishing...  
Sponsor: Rep. Boyer  
Requestor: Rep. Boyer

Agency Affected: Fish and Game  
BRU: Administration & Support  
Components: Administrative Services

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES		386.9	390.0	390.0	390.0	390.0
TRAVEL		7.8	8.0	8.0	8.0	8.0
CONTRACTUAL		547.2	550.0	550.0	550.0	550.0
SUPPLIES		10.0	10.0	10.0	10.0	10.0
EQUIPMENT		120.0	0	0	0	0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		1071.9	958.0	958.0	958.0	958.0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE		9800.5	9850.0	10050.0	10240.0	10400.0
---------	--	--------	--------	---------	---------	---------

\$100.0 to \$300.0 of revenue is currently uncollectable

FUNDING: (Thousands of Dollars)

GENERAL FUND		1071.9	958.0	958.0	958.0	958.0
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME		10	10	10	10	10
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

FY 89 request includes a transfer of \$662.1 from the Department of Revenue and \$133.0 in one-time items. See enclosed for more details.

Prepared by: Beverly Reaume, Director  
Division: Administration

Phone: 465-4120  
Date: 04/27/88

Approved by Commissioner: Don W. Collinsworth  
Agency: Fish and Game

Date: 04/27/88

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

DEPARTMENT OF FISH AND GAME - FISCAL NOTE TO ACCOMPANY HB510

TRANSFER OF FUNDING FROM THE DEPT. OF REVENUE:

PERSONAL SERVICES:

Revenue Licensing Supervisor	54.8	
Accounting Supervisor I	46.7	
Clerk Typist II	26.9	
Accounting Clerk II	31.4	
Clerk Typist III	28.3	
Data Entry Center Supervisor	38.7	
Subtotal		226.8

CONTRACTUAL:

Printing, Postage, Telephone	36.8	
Wang VS & Maintenance Costs	39.0	
Other Contractual	0.3	
Vendor Compensation	356.6	
Subtotal		432.7

SUPPLIES:

2.6

SUBTOTAL REVENUE TRANSFER

662.1

PROPOSED ADDITIONS BY DEPT. OF FISH AND GAME:

PERSONAL SERVICES:

Programmer/Analyst III	48.4	
Data Processing Clerk I	28.5	
Accounting Supervisor II	44.3	
Accounting Technician II	38.9	
Subtotal		160.1

TRAVEL:

7.8

CONTRACTUAL:

Postage, Phones, Copier	14.5	
Printing	20.0	
Fully fund vendor compensation	67.0	
Subtotal		101.5

SUPPLIES:

7.4

ONE TIME COSTS

Space modify/telephone	13.0
Computer/Optical Scanner	105.0
Microfilm/Verticle files	15.0

SUBTOTAL ONE TIME ITEMS 133.0

SUBTOTAL FISH & GAME ADDITIONS 409.8

SUMMARY OF TOTAL REQUEST

REVENUE TRANSFER TO ADF&G	662.1
ADF&G ADDITIONS	209.8
FULLY FUND VENDOR COMPENSATION	67.0
ADF&G ONE TIME ITEMS	133.0
TOTAL REQUEST	1071.9

STATE OF ALASKA  
1988 LEGISLATIVE SESSION

BILL VERSION: SCS for CSHB 510 (RES)  
PUBLISH DATE: 2/15/88

FISCAL NOTE

REQUEST: \_\_\_\_\_

Revision Date: \_\_\_\_\_  
Title: "An Act transferring issuance of  
fishing, hunting, trapping licenses..."  
Sponsor: Boyer  
Requestor: Finance

Agency Affected: Revenue  
BRU: Income and Excise Audit Division  
Components: \_\_\_\_\_

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
<b>OPERATING</b>						
PERSONAL SERVICES	0	(226.8)	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	(432.7)	0	0	0	0
SUPPLIES	0	(2.6)	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LANDS & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
<b>TOTAL OPERATING</b>	0	(662.1)	0	0	0	0
<b>CAPITAL</b>	0	0	0	0	0	0
<b>REVENUE</b>	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	(662.1)	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
<b>TOTAL</b>	0	(662.1)	0	0	0	0

POSITIONS:

FULL-TIME	0	(6)	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

See attached analysis.

Prepared By: Steven E. Kettel, Director Phone: (907) 465-2320  
Division: Income and Excise Audit Division Date: April 27, 1988

Approved by Commissioner: Hugh Malone Date: April 27, 1988  
Agency: Department of Revenue

Distribution (by preparer):  
Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
- Impacted Agency(ies)

Prepared By: Steven E. Kettel  
Income and Excise Audit Division  
Department of Revenue  
April 27, 1988

### HB 510 Analysis

The Department of Revenue supports this legislation transferring the fish and game licensing program to the Department of Fish and Game.

This program consists of the following features:

- 1) coordination of statewide sales of fish and game licenses, tags, permits and duck stamps through over 900 private vendors;
- 2) design and mailout of licenses and forms;
- 3) data capture of monthly, quarterly, and annual sales reports from the vendors;
- 4) processing and deposit of cash receipts;
- 5) reconciliation of vendor reports to cash receipts; and
- 6) paying additional compensation to vendors based upon the number of licenses sold.

The Department of Revenue suggests a January 1, 1989 effective date for the following reasons:

- a) This program is run on a calendar year basis, and transfer mid-year would adversely impact the smooth operation of the program.
- b) The department is in the planning phase for automating this program and a January 1 transition date will give us additional time to complete the work.

To effect the transfer, the Department will give the Department of Fish and Game the resources it has allocated to the program, including:

- 1) Data processing software and documentation including file layouts, flow chart, program listing, data file tapes, etc., assuring that Fish and Game would convert the data from a Wang file structure to an IBM file structure and the Wang COBOL programs to IBM COBOL programs. Utilizing pre-1986 IBM programs would require some modification. Assuming Fish and Game retains a Wang structure, the Department is willing to transfer a Wang VS 85 mainframe and program related peripheral equipment to the Department of Fish and Game.

Prepared By: Steven F. Kettel  
Income and Excise Audit Division  
Department of Revenue  
April 27, 1988

HB 510 Analysis (Cont.)

2) Transfer of funding will include:

A) Personal Services

The following positions will transfer from the Income and Excise Audit Division with associated funding of \$188.1:

<u>Position</u>	<u>Range/Step</u>	<u>FY 89 Budget</u>
Revenue Licensing Supervisor	16K	\$54.8
Accounting Supervisor I	14J	\$46.7
Clerk Typist II	7B	\$26.9
Accounting Clerk II	9D	\$31.4
Clerk Typist III	8B	<u>\$28.3</u>
		\$188.1

The following position will transfer from the Administrative Services Division with associated funding of \$38.7:

<u>Position</u>	<u>Range/Step</u>	<u>FY 89 Budget</u>
Data Entry Center Supervisor	14A	\$38.7

B) Contractual

The following associated funds will transfer from the Income and Excise Audit Division:

Vendor Compensation:	\$356.6
Printing, Postage, Telephone:	<u>\$36.8</u>
	\$393.4

The following associated funds will transfer from the Administrative Services Division:

Wang VS & Maintenance costs:	\$39.0
Other contractual costs:	<u>\$.3</u>
	\$39.3

C) Supplies

The transfer of associated supply funds from the Income and Excise Audit Division will be \$2.5.

The transfer of associated supply funds from the Administrative Services Division will be: \$.1

Prepared By: Steven E. Kettel  
Income and Excise Audit Division  
Department of Revenue  
April 27, 1988

HB 510 Analysis (Cont.)

SUMMARY OF TRANSFERS:

Personal Services	\$226.8
Contractual	\$432.7
Supplies	<u>\$2.6</u>
Total Transfer:	\$662.1

FISCAL NOTE

REQUEST:

Revision Date:  
Title: "An Act transferring issuance of fishing, hunting, trapping licenses."  
Sponsor: Representative Boyer  
Requestor: Resources & Finance

Agency Affected: Revenue  
Bk: Income and Excise Audit Division  
Components:

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 86	FY 89	FY 90	FY 91	FY 92	FY 93
OPERATING						
PERSONAL SERVICES	-	(226.6)	-	-	-	-
TRAVEL	-	-	-	-	-	-
CONTRACTUAL	-	(432.7)	-	-	-	-
SUPPLIES	-	(2.6)	-	-	-	-
EQUIPMENT	-	-	-	-	-	-
LANDS & STRUCTURES	-	-	-	-	-	-
GRANTS, CLAIMS	-	-	-	-	-	-
MISCELLANEOUS	-	-	-	-	-	-
TOTAL OPERATING	-	(662.1)	-	-	-	-
CAPITAL	-	-	-	-	-	-
REVENUE	-	-	-	-	-	-

FUNDING: (Thousands of Dollars)

GENERAL FUND	-	-	-	-	-	-
FEDERAL FUNDS	-	-	-	-	-	-
OTHER	-	-	-	-	-	-
TOTAL	-	-	-	-	-	-

POSITIONS:

FULL-TIME	-	(b)	-	-	-	-
PART-TIME	-	-	-	-	-	-
TEMPORARY	-	-	-	-	-	-

ANALYSIS: (Attach a separate page if necessary)

(see attached analysis)

Prepared by: Steven E. Kettel, Director Phone: (907) 465-2320  
Division: Income and Excise Audit Division. Date: 03/04/88

Approved by Commissioner: Hugh Malone Date: 03/04/88  
Agency: Department of Revenue

- Distribution (by preparer):
- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

HB 510 Analysis (Cont.)

2) Transfer of funding will include:

A) Personal Services

The following positions will transfer from the Income and Excise Audit Division with associated funding of \$188.1:

<u>Position</u>	<u>Range/Step</u>	<u>FY 89 Budget</u>
Revenue Licensing Supervisor	16K	\$54.8
Accounting Supervisor I	14J	\$46.7
Clerk Typist II	7B	\$26.9
Accounting Clerk II	90	\$31.4
Clerk Typist III	8B	<u>\$28.3</u>
		\$188.1

The following position will transfer from the Administrative Services Division with associated funding of \$38.7:

<u>Position</u>	<u>Range/Step</u>	<u>FY 89 Budget</u>
Data Entry Center Supervisor	14A	\$38.7

B) Contractual

The following associated funds will transfer from the Income and Excise Audit Division:

Vendor Compensation:	\$356.6
Printing, Postage, Telephone:	<u>\$36.8</u>
	\$393.4

The following associated funds will transfer from the Administrative Services Division:

Wang VS & Maintenance costs:	\$39.0
Other contractual costs:	<u>\$.3</u>
	\$39.3

C) Supplies

The transfer of associated supply funds from the Income and Excise Audit Division will be \$2.5.

The transfer of associated supply funds from the Administrative Services Division will be: \$.1

SUMMARY OF TRANSFERS:

Personal Services	\$226.8
Contractual	\$432.7
Supplies	<u>\$2.6</u>
Total Transfer:	\$662.1

Prepared By: Steven E. Kettel  
Income and Excise Audit Division  
Department of Revenue  
February 20, 1988

HB 510 Analysis

The Department of Revenue supports this legislation transferring the fish and game licensing program to the Department of Fish and Game.

This program consists of the following features:

- 1) coordination of statewide sales of fish and game licenses, tags, permits and duck stamps through over 900 private vendors;
- 2) design and mailout of licenses and forms;
- 3) data capture of monthly, quarterly, and annual sales reports from the vendors;
- 4) processing and deposit of cash receipts;
- 5) reconciliation of vendor reports to cash receipts; and
- 6) paying additional compensation to vendors based upon the number of licenses sold.

The Department of Revenue suggests a January 1, 1989 effective date for the following reasons:

- a) This program is run on a calendar year basis, and transfer mid-year would adversely impact the smooth operation of the program.
- b) The department is in the planning phase for automating this program and a January 1 transition date will give us additional time to complete the work.

To effect the transfer, the Department will give the Department of Fish and Game the resources it has allocated to the program, including:

- 1) Data processing software and documentation including file layouts, flow chart, program listing, data file tapes, etc., assuring that fish and Game would convert the data from a Wang file structure to an IBM file structure and the Wang COBOL programs to IBM COBOL programs. Utilizing pre-1986 IBM programs would require some modification. Assuming Fish and Game retains a Wang structure, the Department is willing to transfer a Wang VS 85 mainframe and program related peripheral equipment to the Department of Fish and Game.

FISCAL NOTE

REQUEST:

Revision Date: \_\_\_\_\_ Agency Affected: Fish and Game  
 Title: An Act transferring responsibility BRU: Administration & Support  
for the issuance of certain fishing...  
 Sponsor: Rep. Boyer Components: Administrative Services  
 Requestor: Rep. Boyer

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES		386.9	390.0	390.0	390.0	390.0
TRAVEL		7.9	9.0	9.0	8.0	9.0
CONTRACTUAL		219.9	222.0	322.0	322.0	322.0
SUPPLIES		10.0	10.0	10.0	10.0	10.0
EQUIPMENT		120.0	0	0	0	0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		844.5	730.0	730.0	730.0	730.0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE		9,800.5	9,850.0	10,050.0	10,240.0	10,400.0
---------	--	---------	---------	----------	----------	----------

\$100.0 to \$300.0 of revenue is currently uncollectable

FUNDING: (Thousands of Dollars)

GENERAL FUND		844.5	730.0	730.0	730.0	730.0
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME		10	10	10	10	10
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

FY 89 request includes a transfer of \$662.1 from the Department of Revenue and \$132.0 in one-time items. See enclosed for more details.

Prepared by: *Sever Lane* Phone: 465-4100  
 Division: Administration Date: 03 04 89  
 Approved by Commissioner: *Don Collinsworth* Date: 03 04 89  
 Agency: Fish and Game

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

DEPARTMENT OF FISH AND GAME - FISCAL NOTE TO ACCOMPANY HB510

TRANSFER OF FUNDING FROM THE DEPT. OF REVENUE:  
=====

PERSONAL SERVICES:

Revenue Licensing Supervisor	54.8	
Accounting Supervisor I	46.7	
Clerk Typist II	26.9	
Accounting Clerk II	31.4	
Clerk Typist III	28.3	
Data Entry Center Supervisor	38.7	
Subtotal		226.8

CONTRACTUAL:

Printing, Postage, Telephone	36.8	
Wang US & Maintenance Costs	39.0	
Other Contractual	0.3	
Vendor Compensation	356.6	
Subtotal		432.7

SUPPLIES: 2.6

SUBTOTAL REVENUE TRANSFER 662.1

SUMMARY OF TOTAL REQUEST

REVENUE TRANSFER TO ADF&G	662.1
ADF&G ADDITIONS	209.8
CHANGE TO VENDOR COMPENSATION	-160.4
ADF&G ONE TIME ITEMS	133.0
TOTAL REQUEST	844.5

PROPOSED ADDITIONS BY DEPT. OF FISH AND GAME:  
=====

PERSONAL SERVICES:

Programmer/Analyst III	48.4	
Data Processing Clerk I	28.5	
Accounting Supervisor II	44.3	
Accounting Technician II	38.9	
Subtotal		160.1

TRAVEL: 7.8

CONTRACTUAL:

Postage, Phones, Copier	14.5	
Printing	20.0	
Reduce Vendor compensation	-160.4	
Subtotal		-125.9

SUPPLIES: 7.4

ONE TIME COSTS

Spec modify/telephone	13.0
Computer/Optical Scanner	105.0
Microfilm/Verticle files	15.0

SUBTOTAL ONE TIME ITEMS 133.0

SUBTOTAL FISH & GAME ADDITIONS 182.4

ANALYSIS OF AGENT COMPENSATION ALTERNATIVES

AGENT SALES	NO. OF VENDORS	AVERAGE PER VENDOR SALES	EXISTING		NEW METHOD		CHANGE IN TOTAL COMPENSATION
			AUG. SINGLE VENDOR COMP. CURRENTLY	TOTAL VENDOR COMP. CURRENTLY	AUG. SINGLE VENDOR COMP. NEW METHOD	TOTAL VENDOR COMP. NEW METHOD	
Under 50 licenses	667	30	\$50	\$33,350	\$50	\$33,350	NO CHANGE
51 to 1000 licenses	183	450	\$450	\$82,350	\$300	\$54,900	(\$27,450)
1001 to 5000 licenses	65	2300	\$2,300	\$149,500	\$775	\$50,375	(\$99,125)
5001 and up licenses	35	5775	\$5,775	\$202,125	\$1,644	\$57,540	(\$144,585)
TOTAL COMPENSATION				\$467,325	\$196,165	(\$271,160)	

NOTES:

1. This compensation analysis is for demonstration purposes only and does not reflect actual activity.
2. Most vendors, particularly those in small towns and villages fit in the category of selling 50 licenses or less per year. They will see NO change in their reimbursement.
3. All vendors, regardless of sales volume, keep 5% of total receipts. The compensation dealt with here reflects an additional amount based on actual number of licenses sold.
4. Amounts listed under current are based on all vendors receiving \$1 per license sold.
5. Amounts listed under new method are based on changing to a sliding scale: \$1 per license for the first 50 with a minimum of \$50; \$.75 for the next 200 licenses; \$.50 for the next 250 licenses; and \$.25 for each license over 500.
6. Projected savings in fiscal note is based on the next to last column, Total Vendor New Method, \$196.2 subtracted from the Revenue transfer of \$356.6.  $356.6 - 196.2 = 160.4$

No. 2  
 CSHB 510 (RES)  
 HOUSE 3/22/88

STATE OF ALASKA  
THE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY

POUCH Y STATE CAPITOL  
JUNEAU ALASKA 99811  
907 465 1800

MEMORANDUM

February 13, 1988

SUBJECT: Fish and game licenses  
(Work Order 5-1923A)

TO: Representative Mark Eoyer

FROM: Edward H. Hein *EHA*  
Legislative Counsel

Enclosed is the draft bill you requested. I deduced from your proposed draft that you want to shift responsibility for issuing licenses, tags, etc., from the commissioner of revenue to the commissioner of fish and game. In light of that assumption, I added sec. 11, which amends AS 16.05.826 to provide that the commissioner of fish and game, rather than the department of revenue, is to be responsible for setting the price of the waterfowl conservation stamp. This was the only other reference to the department of revenue relating to licenses and tags in AS 16.05.

If you have any questions or comments about this draft, feel free to contact me at your convenience.

EHH:mkr  
b2/088

Enclosure