

SCR

50

SENATE COMMITTEE REPORT

FURTHER

DATE TURNED INTO OFFICE 4/14/88

3/14/88  
Mr. President:

Finance Committee considered SCR 50

senior citizen housing

and recommended

replace with \_\_\_\_\_ CS SCR 50 (Finance)  same title  
 or adopt \_\_\_\_\_ CS \_\_\_\_\_  new title

attached amendment(s) and

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

letter of intent adopted \_\_\_\_\_

Committee  attached or  adopted fiscal note(s)  
 new  updated or  previous  
 zero  fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

Jim Duncan  
Rick Halford  
Richard H. ...  
...

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

Rick Halford - do pass  
Chairman signature and recommendation

Committee Backup attached

STATE OF ALASKA  
1988 LEGISLATIVE SESSION

BILL VERSION: CSSCR 50 (Fm) (SA)  
PUBLISH DATE: \_\_\_\_\_

FISCAL NOTE

REQUEST:

Revision Date: \_\_\_\_\_  
Title: Relating to Senior Housing

Agency Affected: Dept. of Administration  
BRU: Older Alaskans Commission

Sponsor: Duncan, Szymanski  
Requestor: Senate Finance

Components: \_\_\_\_\_

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES		37.7				
TRAVEL		9.5				
CONTRACTUAL		5.3				
SUPPLIES		.3				
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	52.8	-0-	-0-	-0-	-0-

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
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REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
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FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER *CIP		52.8				
TOTAL	-0-	52.8	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME		1.0				
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Funds for the position and associated costs will be supported by the Senior Citizen Housing Development capital appropriation in chapter 171 SLA 84 and shall be RSA'd to the Older Alaskans' Commission by the Dept. of Community & Regional Affairs

Prepared by: Rick Halford  
Division: Senator Rick Halford, Co-chairman  
Senate Finance Committee

Phone: 465-3753  
Date: April 14, 1988

Approved by Commissioner: \_\_\_\_\_  
Agency: \_\_\_\_\_

Date: \_\_\_\_\_

Distribution (by preparer):  
Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)

Original sponsors: Duncan, Szymanski  
and Kerttula

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE CONCURRENT RESOLUTION NO. 50 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - SECOND SESSION

5 Relating to senior citizen housing.

6 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

7 WHEREAS senior citizens in the state are a valuable resource of expe-  
8 rience and have contributed with their accomplishments to the development  
9 of the state; and

10 WHEREAS it is the desire of all residents of the state that our senior  
11 citizens live out their lives in a way that enhances their individual  
12 dignity and independence; and

13 WHEREAS there may be housing alternatives that complement our system  
14 of Pioneers' Homes and other senior citizen facilities and these alterna-  
15 tives might be appropriate for many senior citizens, including residential  
16 assisted living facilities or other alternative housing arrangements;

17 BE IT RESOLVED that the Alaska State Legislature respectfully requests  
18 the Governor to direct the Older Alaskans Commission to

19 (1) work with the Department of Administration, the Department  
20 of Community and Regional Affairs, the Alaska State Building Authority, and  
21 other appropriate state agencies to develop housing alternatives for senior  
22 citizens;

23 (2) conduct an inventory of existing senior citizen housing in  
24 the state;

25 (3) assess the future needs for housing for senior citizens in  
26 the state with particular attention to the type or nature of the housing  
27 alternatives that could meet the needs of senior citizens, including ar-  
28 rangements by which they could live in private dwellings while receiving  
29 certain types of social services to ease their lives; and

1 (4) report to the legislature and the Governor by January 15,  
2 1989, with detailed comprehensive recommendations for legislative and  
3 executive actions that are necessary to provide housing arrangements that  
4 will best meet the needs of all senior citizens in the state.

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FISCAL NOTE

REQUEST:

Revision Date: \_\_\_\_\_  
Title: Relating to Senior Housing

Agency Affected: Administration  
BRU: Older Alaskans Commission

Sponsor: Duncan, Szymanski, Kerrettula  
Requestor: \_\_\_\_\_

Components: \_\_\_\_\_

EXPENDITURES/REVENUES: (Thousands of Dollars)

*Figures do not add to total*

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES		37.7				
TRAVEL		4.5				
CONTRACTUAL		5.3				
SUPPLIES		.3				
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	52.8	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND		52.8				
FEDERAL FUNDS		0				
OTHER		0				
TOTAL	0	52.8	0	0	0	0

POSITIONS:

FULL-TIME		1.0				
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Prepared by: Connie J. Sipe, Executive Director *C. Sipe* Phone: 465-3250  
Division: Older Alaskans Commission Date: 03/10/88

Approved by Commissioner: John M. Andrews *J. Andrews* Date: 3/11/88  
Agency: Administration

Distribution (by preparer):  
Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)

# CONTINUATION of FISCAL NOTE ANALYSIS

For Bill/Resolution No. SCR 50

A project employee for at least 9 months will be needed (July through March). It is contemplated to hire a Project Coordinator at Range 18, Class Code 4677. The Commission will seek to hire from this class someone with expertise in either housing issues, or needs assessment and planning work. At this time, the only person on staff with real estate knowledge is the director, but the director does not have expertise in public housing development techniques.

A project employee is needed because the present staff resources will not be able to meet the intent of this Resolution, especially not in the first half of FY 89, as the staff resources and a significant part of the OAC contractual and travel budgets will be needed to prepare a new three-year State Plan as required by our federal funding sources. The ongoing OAC work of monitoring the 50 grants programs and the 55 employers of 160 senior workers must also continue.

A project position is needed because the Commission staff has been reduced from 21 to 13 full-time positions from FY 85 to FY 89, with no decrease in programs or responsibilities. A chart describing the staffing changes at the Commission is attached. The Commission's FY 89 budget includes a vacancy factor of over 10%, or two vacant positions. The present staff resources can not do justice to this task.

The project employee and, at times the executive director, will need to travel a fair amount in order to meet with key agencies and individuals in the housing market, and in order to hold town meetings and conduct sample needs assessments. A small professional services contract or RSA may be needed to analyze raw data available at the University in Anchorage, a study of Longevity Bonus recipients and their "self-declared" functional disabilities.

The project employee can use existing office equipment.

OLDER ALASKANS COMMISSION BUDGET HISTORY  
21-Oct-87

BUDGET	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88 *	Preliminary FY 89
ADMINISTRATION	\$1,250,500	\$1,144,800	\$1,117,100	\$892,500	\$763,300	\$714,600	\$793,500
GRANTS	\$6,572,400	\$7,621,800	\$8,811,300	\$8,954,600	\$8,757,000	\$8,588,600	\$8,611,700
TOTAL	\$7,822,900	\$8,766,600	\$9,928,400	\$9,847,100	\$9,520,300	\$9,303,200	\$9,405,200
FEDERAL	\$4,955,400	\$5,105,400	\$5,665,500	\$5,276,800	\$5,388,300	\$5,608,100	\$5,680,300
SGF	\$2,867,500	\$3,661,200	\$4,262,900	\$4,570,300	\$4,132,000	\$3,695,100	\$3,724,900
TOTAL RECEIPTS	\$7,822,900	\$8,766,600	\$9,928,400	\$9,847,100	\$9,520,300	\$9,303,200	\$9,405,200
FULL TIME	21.0	21.0	21.0	15.0	14.0	13.0	13.0
PART TIME	8.0	8.0	8.0	11.0	2.0	2.0	2.0
STAFF MONTHS			311.2	240.0	162.6	167.2	168.4

\* Does not include supplemental of \$68.4 for personal services and \$16.8 for health benefits.

Position Title		Project Coordinator		No. of Positions	one	Range/Step	18A	Org. Unit	General
Time Status	F	Staff Months	9.0	Location	Juneau		Election District		
Type of Expenditure				Amount		<p><b>Justification</b> This project employee is needed for nine (9) months to complete the report to the Legislature due January 15, and to be available to work with the Governor or Legislature on possible bill introductions up to the March 1989 personal bill filing date.</p> <p>A Project Coordinator can provide the level of research planning, and writing abilities needed to complete this study. The Commission will seek to hire someone with expertise in either housing issues, or needs assessment and planning work.</p> <p>The Project Coordinator will operate with a significant degree of independence, under supervision of the Executive Director. The Coordinator will meet with public agencies, financial institutions, and private housing industry representatives, to discuss possible housing options. The Coordinator will conduct research on the functional abilities and coorelated housing and service needs of seniors, write the report, and write detailed legislative proposals and demonstration project budgets.</p>			
1		2		3					
Salary		28.0							
Benefits		9.7							
Premium Pay									
Other									
Total Personal Services				37.7					
Travel				9.5					
Contractual				5.3					
Commodities				.3					
Equipment									
Other									
Total Cost				52.8					
Funding Source for Total Cost									
Federal Receipts		1002							
G. P. Match		1003							
General Fund		1004				52.8			
GF Program Receipts		1005							
Other									

**Request For  
New Position**

Agency Administration  
 BRU Older Alaskans Commission  
 Component \_\_\_\_\_

Page 1 of 1  
 Revised Date \_\_\_\_\_

**FY 89**

Original sponsors: Duncan, Szymanski  
and Kerttula

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE CONCURRENT RESOLUTION NO. 50 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - SECOND SESSION

5 Relating to senior citizen housing.

6 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

7 WHEREAS senior citizens in the state are a valuable resource of expe-  
8 rience and have contributed with their accomplishments to the development  
9 of the state; and

10 WHEREAS it is the desire of all residents of the state that our senior  
11 citizens live out their lives in a way that enhances their individual  
12 dignity and independence; and

13 WHEREAS there may be housing alternatives that complement our system  
14 of Pioneers' Homes and other senior citizen facilities and these alterna-  
15 tives might be appropriate for many senior citizens, including residential  
16 assisted living facilities or other alternative housing arrangements;

17 BE IT RESOLVED that the Alaska State Legislature respectfully requests  
18 the Governor to direct the Older Alaskans Commission to

19 (1) work with the Department of Administration, the Department  
20 of Community and Regional Affairs, the Alaska State Building Authority, and  
21 other appropriate state agencies to develop housing alternatives for senior  
22 citizens;

23 (2) conduct an inventory of existing senior citizen housing in  
24 the state;

25 (3) assess the future needs for housing for senior citizens in  
26 the state with particular attention to the type or nature of the housing  
27 alternatives that could meet the needs of senior citizens, including ar-  
28 rangements by which they could live in private dwellings while receiving  
29 certain types of social services to ease their lives; and

10-12

1 (4) report to the legislature and the Governor by January 15,  
2 1989, with detailed comprehensive recommendations for legislative and  
3 executive actions that are necessary to provide housing arrangements that  
4 will best meet the needs of all senior citizens in the state.

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# Alaska State Legislature

SENATOR JIM DUNCAN

P. O. Box V JUNEAU, ALASKA 99811

(907) 465-4766

COMMITTEES:  
FINANCE  
RESOURCES  
BUDGET AND AUDIT

RECEIVED MAR 17 1988

## MEMORANDUM

March 16, 1988

TO: Senator Rick Halford, Co-Chairman  
Senate Finance Committee

FROM: Senator Jim Duncan


SUBJECT: CSSCR 50, Relating to Senior Citizen Housing

CSSCR 50, Relating to Senior Citizen Housing would focus attention on what I think is an area of critical need in the housing continuum for senior citizens in Alaska. We already have an excellent Pioneer's Home System for our elders and some fine apartment facilities such as Mountain View available. The time has come to address the need for residential assisted living facilities and more housing alternatives for seniors in this state.

Because our senior citizens are a valuable resource to this state and we all want them to live out their lives with dignity and independence, alternative housing situations should be developed which respond to their needs and desires. To accomplish this the resolution directs the Department of Administration and the Department of Community and Regional Affairs to work with the Older Alaskans Commission, Alaska State Building Authority and other appropriate state agencies to identify housing alternatives for the elderly. The Department would be required to provide an inventory of existing housing as well as a projection of the future needs for senior housing in this State.

The resolution further directs the Department to report their findings to the Legislature and the Governor by January 15, 1988, with detailed, comprehensive recommendations for the legislative and executive actions required to provide housing arrangements which best meet the needs of all senior citizens in this State.

I urge you to schedule this resolution for a Finance Committee hearing as soon as possible.



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## Older Alaskans Commission

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Box C  
Juneau, Alaska 99811-0209  
907/465-3250

### POSITION PAPER

#### Senate Concurrent Resolution 50

##### "Relating to Senior Housing"

This Resolution asks the Governor to direct the Department of Administration, the Older Alaskans Commission, the State Building Authority, and other appropriate agencies to develop, by January, 1989, a set of recommendations for executive and legislative actions which may be needed to provide alternative housing arrangements to meet seniors' varying needs. Such alternative housing arrangements are meant to complement the present system of Pioneer Homes and other senior citizen facilities, such as senior apartments and private nursing homes. We understand that the sponsors intend the report to focus on the use of private dwellings or other residential settings where social and health services could be "brought in" to support and assist the senior's living situation, whether for a single senior or a congregate home shared by several seniors.

The Resolution also calls for an inventory of all existing senior housing in the state, and a needs assessment of the future needs of seniors around the state for various types of housing alternatives, including supportive services in the home.

Many legislators have expressed interest this year in the development of "supportive" or "assisted" living residential facilities for seniors--something with more staff support and congregate services than a senior apartment building, but less intensive than a nursing home. Many seniors and senior groups are asserting that there is a strong need for a variety of alternative housing situations in this category.

The Older Alaskans Commission and the Department are in support of the resolution, if adequate staff or contractual resources can be made available to perform meaningful work which will result in a practical, ready-to-implement package of recommendations.

A fiscal note is attached. The present staff resources will not be able to meet the intent of this Resolution, especially not in the first half of FY 89, as the staff resources and a

Original sponsors: Duncan, Szymanski  
and Kerttula

1 IN THE SENATE BY THE STATE AFFAIRS COMMITTEE

2 CS FOR SENATE CONCURRENT RESOLUTION NO. 50 (State Affairs)

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4 FIFTEENTH LEGISLATURE - SECOND SESSION

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1           (4) report to the legislature and the Governor by January 15,  
2 1989, with detailed comprehensive recommendations for legislative and  
3 executive actions that are necessary to provide housing arrangements that  
4 will best meet the needs of all senior citizens in the state.

1 IN THE SENATE BY DUNCAN, SZYMANSKI  
AND KERTTULA

2 SENATE CONCURRENT RESOLUTION NO. 50  
3 IN THE LEGISLATURE OF THE STATE OF ALASKA  
4 FIFTEENTH LEGISLATURE - SECOND SESSION

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15 tives might be appropriate for many senior citizens, including intermediate  
16 care facilities or other alternative housing arrangements;

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29 (4) report to the legislature and the Governor by January 15,

SENATE COMMITTEE REPORT

FIRST COMMITTEE OF REFERRAL

Date of 3/2/88 5-DAY NOTICE  
IN ACCORDANCE WITH UNIFORM RULE 23

FURTHER:

*FN*

\*\*FISCAL NOTE(S) ATTACHED  \*\*  
IN ACCORDANCE WITH AS 24.08.035  
(see below)

2/16/88  
Mr. President:

DATE TURNED INTO OFFICE 3/14/88

State Affairs Committee considered SCR 50

Relating to senior citizen housing

*Moving of the Committee*  
and recommended:

replace with CS SCR 50(SA)  same title  
 attached amendment(s) and also do pass  new title

do pass

do not pass

no recommendation

individual recommendations

further referral to Finance

*FN*

letter of intent adopted and attached

\*\* Committee  attached or  adopted fiscal note(s)  
 zero  fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

*[Signature]*  
*[Signature] (DO PASS)*

*[Signature]*  
Chairman signature and recommendation

Committee Backup Attached

1 1989, with detailed comprehensive recommendations for legislative and  
2 executive actions that are necessary to provide housing arrangements that  
3 will best meet the needs of all senior citizens in the state.